

## Oneida Nation Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365 Oneida-nsn.gov



#### LEGISLATIVE OPERATING COMMITTEE MEETING AGENDA

Business Committee Conference Room - 2nd Floor Norbert Hill Center October 16, 2024 9:00 a.m.

- I. Call to Order and Approval of the Agenda
- II. Minutes to be Approved
- **III.** Current Business
- IV. New Submissions
- V. Additions
- VI. Administrative Updates
  - 1. Certification of Amendments to Real Property Law Rule No. 2 Comprehensive Housing Division Residential Sales (pg. 2)
  - 2. E-Poll Results: Approval of the Canceled October 2, 2024 LOC Meeting Materials (pg. 59)
- VII. Executive Session
- VIII. Recess/Adjourn



#### Oneida Nation Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



TO:

Jameson Wilson, Legislative Operating Committee Chairman October 16, 2024 FROM:

October 16, 2024 DATE:

Certification of Amendments to the Real Property Law Rule No. 2 -RE:

Comprehensive Housing Division Residential Sales

The Legislative Operating Committee reviewed the certification packet provided for the amendments to the Real Property Law Rule No. 2 – Comprehensive Housing Division Residential Sales ("Rule"). The Legislative Operating Committee is responsible for certifying a proposed rule after determining the authorized agency has complied with the requirements for certification stated in section 106.7-2 of the Administrative Rulemaking law, and forwarding the rule to the Oneida Business Committee for consideration of adoption. [1 O.C. 106.7-3].

Certification by the Legislative Operating Committee means:

- The certification packet provided by the Comprehensive Housing Division and Oneida Land Commission for the Rule contained all documentation required by the Administrative Rulemaking law for a complete administrative record;
- The promulgation of the amendments to the Rule complied with the procedural requirements contained in the Administrative Rulemaking law; and
- The amendments to the Rule did not exceed the rulemaking authority granted under the law for which the Rule is being promulgated. [1 O.C. 106.7-2].

The Legislative Operating Committee certified the Rule on October 16, 2024.

The purpose of the Rule is to provide the requirements for both the Nation and potential buyer when the Comprehensive Housing Division offers a residential property for sale. [Rule 2.1-1]. The proposed amendments to the Rule:

- Relabel this Rule from "Real Property Law Rule No. 2 Comprehensive Housing Division Residential Sales" to "Real Property Law Rule No. 4 – Comprehensive Housing Division Residential Sales;"
- Change the selection process from a highest qualified offer process to lottery draw process, through the following revisions:
  - Require the Comprehensive Housing Division to provide the lottery date in the advertisement. [Rule 4.4-1(b)].
  - Clarify that the prequalification letter, regardless of lender, must be included with the offer to purchase in the sealed envelope, to be considered a valid offer to purchase for the lottery drawing. [Rule 4.6-2, 4.7-2].
  - Require that offers to purchase must be for the listing price. Offers to purchase for less than the listing price will not be considered, while offers to purchase for over the listing price do not provide the offeror with a competitive advantage as the Comprehensive Housing Division will not accept payment over the listing price. [Rule 4.7-2(a)].

- Provide that prior to accepting an offer to purchase for the drop box, Bay Bank staff shall ensure the offer is sealed and initial and date the offer, while also eliminating the provision which addressed how Bay Bank Staff handled receipts of offers to purchase made at the same time and date. [Rule 4.7-2(c)].
- Eliminate the provision which provides there is no limit as to how many offers to purchase a Tribal member may submit within an offer period, and clarify that there is allowed a maximum of one offer to purchase, and that multiple offers to purchase will not be considered. If multiple offers to purchase are submitted from the same offeror for a listing, that offeror will be disqualified and all offer to purchases from said offeror will be ineligible for that lottery drawing. [Rule 4.7-2(d)].
- Revise when the Comprehensive Housing Division can collect the offers to purchase from the business day immediately following the close of the offer period to the date of the lottery. [Rule 4.7-3].
- Eliminate the provisions that provide that upon receipt of the offers to purchase from Bay Bank, the Comprehensive Housing Division shall post the dollar amount of the highest prequalified offer to purchase received on the Nation's website; and that offers to purchase received for which the Comprehensive Housing Division did not receive proof of prequalification will not be considered. [Rule 4.7-3].
- Provide that upon receipt of the offers to purchase from Bay Bank, the Comprehensive Housing Division shall host a public (in-person or virtual) lottery date in which all sealed offers to purchase will have one half of a two-ticket raffle ticket stapled to the sealed envelope with the other half of the ticket placed in a lottery bucket. [Rule 4.8-1].
- Provide for who does the selection of the lottery drawing and how an offer to purchase is selected through the lottery drawing. [Rule 4.8-2].
- Require the Comprehensive Housing Division to immediately confirm the selected offer to purchase was prequalified, and if so, inform the selected buyer and proceed to closing and residential lease signing. [Rule 4.8-3].
- Require that in the event the first selected buyer cannot proceed with closing and a residential lease signing, Comprehensive Housing will move in chronological order to the next ticket drawn at the time of the lottery drawing. [Rule 4.8-3].
- Include a new provision which addresses minimum advertisement requirements for houses that do not sell and requires that the Comprehensive Housing Division list each property prepared for sale a minimum of three (3) times before Comprehensive Housing Division asks the Oneida Land Commission to consider a use of the property that is potentially not residential. [Rule 4.9-1].

The Rule was developed in accordance with the Real Property law which provides the regulations and procedures for the transfer, control and management of the territory within the Reservation and all Tribal land; to integrate these regulations and procedures with the real property laws and practices of other federal and state sovereigns which may hold jurisdiction within the Reservation; and to establish licensing and certification requirements for the Nation's employees dealing with real property transactions. [6 O.C. 601.1-1]. The Real Property law delegates joint administrative rulemaking authority to the Oneida Land Commission and the Comprehensive Housing Division to provide process requirements, including but not limited to advertising, notice, prequalification,



and selection, that apply in all circumstances when the Nation is selling a residential property. [6 O.C. 601.12-1].

The amendments to the Rule are now ready to be considered by the Oneida Business Committee for adoption. The amendments to the Rule would become effective immediately upon adoption by the Oneida Business Committee in accordance with section 106.9-1 of the Administrative Rulemaking law.

#### **Requested Action**

Consider the adoption of amendments to the Real Property Law Rule No. 2 – Comprehensive Housing Division Residential Sales.





COMPREHENSIVE HOUSING PLYISION

2913 Commissioner Street PO Box 68 Oneida, WI 54155 (920) 869-2227 Fax (920) 869-2836

TO:

Legislative Operating Committee

FROM:

Michelle Hill, CHD Area Manager

DATE:

9-9-2024

**SUBJECT:** Request for Certification of Procedural Compliance of Real Property Rule No. 4 –

Residential Sales

The Comprehensive Housing Division, as defined in the Real Property law, is exercising its rulemaking authority to further define sections of Title 6 Property and Land – Chapter 601; Real Property.

This rule is an amendment to the earlier rule (which was previously Real Property Rule #1) which changes the process from a highest bidder above the asking price selection method to a new lottery method whereby no homeowner ever pays above the appraised value of the home.

In accordance with the Administrative Rulemaking law, a public meeting was held for this rule on Thursday, July 11, 2024 at the Comprehensive Housing Division Front Conference Room which was not attended by any members of the community. There was 1 written comment received during the written comment period, which expired on July 19, 2024.

The following attachments are included for your review:

- 1. Real Property Rule No. 4 Residential Sales (redline to public meeting draft and clean versions)<sup>1</sup>
- 2. Comprehensive Housing Division Rule Approval
- 3. Land Commission Rule Approval
- 4. Updated Summary Report
- 5. Public Meeting Packet
- 6. Copy of Public Meeting Published in the Kalihwisaks Page 22 of the July 2024 Issue and page 31 of the June
- 7. No Public Meeting Sign-in Sheet is attached because no one attended the meeting.
- 8. Public meeting transcription from the July 11, 2024 Public Meeting
- 9. Written Comment Received
- 10. Public Meeting Comment Memorandum

Following certification, this rule shall become effective immediately.

<sup>&</sup>lt;sup>1</sup> The rule was original Real Property Rule #1; we knew that we would have a LANDBAC rule as the new Real Property #1 when this rule when to public meeting so we made this Real Property Rule #2 in the public meeting draft and since completing review of the land use processes, it has been determined this should be Real Property #4. CHD has determined that because there are no content revisions to the rule, an additional public meeting is not required to implement the change to renumber this Real Property Rule #4.

Redline Draft



## Title 6. Property and Land – Chapter 601

REAL PROPERTY

Rule # 24 – Comprehensive Housing Division Residential Sales

2.1. Purpose and Effective Date

2.2. Adoption, Amendment and Repeal

2.3. Definitions

2.4. Advertising and Showings

2.5. Right of First Refusal to Current Tenant

2.6. Prequalification

2.7. Offers to Purchase

2.8. Offer to Purchase Lottery

2.9. Houses That Do Not Sell

24.1. Purpose and Effective Date

4.2. Adoption, Amendment and Repeal

4.3. Definitions

4.4. Advertising and Showings

4.5. Right of First Refusal to Current Tenant

4.6. Prequalification

4.7. Offers to Purchase

4.8. Offer to Purchase Lottery

4.9. Houses That Do Not Sell

#### 4.1. Purpose and Effective Date

24.1-1. *Purpose*. The purpose of this rule is to provide the requirements for both the Nation and potential buyer when the Comprehensive Housing Division offers a residential property for sale. 24.1-2. *Delegation*. The Real Property law delegated the Comprehensive Housing Division and Land Commission joint rulemaking authority pursuant to the Administrative Rulemaking law.

24.2. Adoption, Amendment and Repeal

24.2-1. This rule was jointly adopted by the Comprehensive Housing Division and Land Commission in accordance with the procedures of the Administrative Rulemaking law.

24.2-2. This rule may be amended or repealed by the joint approval of the Comprehensive Housing Division and Land Commission pursuant to the procedures set out in the Administrative Rulemaking law.

24.2-3. Should a provision of this rule or the application thereof to any person or circumstances be held as invalid, such invalidity shall not affect other provisions of this rule which are considered to have legal force without the invalid portions.

24.2-4. In the event of a conflict between a provision of this rule and a provision of another rule, internal policy, procedure, or other regulation; the provisions of this rule control.

24.2-5. This rule supersedes all prior rules, regulations, internal policies or other requirements relating to the Real Property law.

#### 24.3. Definitions

24.3-1. This section governs the definitions of words and phrases used within this rule. All words not defined herein are to be used in their ordinary and everyday sense.

(a) "Appraisal Value" means the estimated worth of the property based on a review of the

property and market values.

(b) "Nation" means the Oneida Nation.

(c) "Tribal Member" means an individual who is an enrolled member of the Nation.

(d) "Offer to purchase packet" means that the offer to purchase must be submitted with a prequalification letter in a sealed plain envelope on the day Comprehensive Housing Division has determined to be the day they accept the offers to purchase.

#### 24.4. Advertising and Showings

24.4-1. Advertising. The Comprehensive Housing Division shall advertise all homes for sale by the Nation both on the Nation's website and at the Comprehensive Housing Division.

(a4a) The Comprehensive Housing Division shall use the home's appraisal value as the listing price on the advertisement.

(b) The Comprehensive Housing Division shall provide the showing dates, the prequalification and offer periods and the lottery date in the advertisement.

(c) Where the Nation is offering a home for sale as-is that requires improvements before an occupancy permit may be issued pursuant to the Zoning and Shoreland Protection Ordinance, the advertisement shall also include the costs estimated by the Comprehensive Housing Division for the minimum improvements required to make the residence eligible for an occupancy permit. In addition, the cost estimate shall also include estimated costs to address any health and safety issues which may not amount to a code violation affecting an occupancy permit. The estimate shall include a disclaimer that the actual costs of the improvements may exceed the costs estimated by the Comprehensive Housing Division.

24.4-2. Showings. For each home sold by the Nation, the Comprehensive Housing Division shall conduct showings over the course of one (1) week with a minimum of two (2) public showings wherein one (1) showing is required to be conducted during the Nation's business hours and one (1) showing is required to be conducted after the Nation's business hours. In addition to the two (2) required public showings, the Comprehensive Housing Division may schedule private showings upon a potential buyer's request at Comprehensive Housing Division's discretion.

#### 24.5. Right of First Refusal to Current Tenant

24.5-1. Right of First Refusal to Current Tenant. If the Nation choses to cease renting a property with a current tenant and choses to sell said property as residential property as is, provided that the tenant is in good standing with the rental agreement, the Comprehensive Housing Division shall offer the tenant the right of first refusal to purchase the home subject to the mortgage requirements.

#### 24.6. Prequalification

24.6-1. Setting the Prequalification Period. The Comprehensive Housing Division shall set the prequalification period as the week immediately following the showing week.

24.6-2. Prequalification Required. All interested buyers shall provide proof of prequalification for the homes listed price in order to be eligible to submit an offer to purchase. The prequalification letter, regardless of lender, must be included with the offer to purchase in the sealed envelope, to be considered a valid offer to purchase for the lottery drawing.

(a) Prequalification may be from the Comprehensive Housing Division or an outside

(b) If an interested buyer plans to finance the purchase through a mortgage from the Comprehensive Housing Division, the interested buyer shall schedule a meeting with the

Comprehensive Housing Division during the prequalification week in order to determine

eligibility.

(c) Where the Nation is offering a home for sale as-is that requires improvements before an occupancy permit may be issued pursuant to the Zoning and Shoreland Protection Ordinance, an interested buyer is required to be pre-approved for the listed price of the home as-is as well as the costs estimated by the Comprehensive Housing Division for the minimum improvements required to make the residence eligible for an occupancy permit and to address any health and safety issues that may not amount to code violations affecting an occupancy permit.

#### 24.7. Offers to Purchase

24.7-1. Setting the Offer Period. When the Comprehensive Housing Division offers a home for sale, it shall set an offer period of one (1) business day during which offers to purchase may be submitted at the Bay Bank drop box. The Comprehensive Housing Division may extend the offer period by providing notice of the extension both on the Nation's website, and at Bay Bank and the Comprehensive Housing Division. The Comprehensive Housing Division shall disqualify offers

to purchase received outside of the offer period.

24.7-2. Making an Offer to Purchase. Tribal members wishing to make an offer to purchase on a home for sale by the Nation may do so by submitting an offer to purchase at the Bay Bank drop box, in person, using the offer to purchase form available on the Nation's website and at the Comprehensive Housing Division. An approved lender A prequalification letter from Comprehensive Housing Division or another a lender approved by Comprehensive Housing Division must be included with the offer to purchase, regardless of lender. Comprehensive Housing Division letters of prequalification must be submitted with offer to purchase. Offers to purchase that are not submitted using the Nation's form will not be accepted by the Comprehensive Housing Division.

offers above the listing price.

(b) Offers to purchase that do not include at least one (1) Tribal member will not be considered.

(c) Prior to accepting an offer to purchase for the drop box, Bay Bank staff shall date and time stamp or sign the offer to purchase and ensure it is sealed and initial and date the sealed offer.

(d.) Multiple offers) Offers may submit a maximum of one (1) offer to purchase will not be considered per residential sale site. If multiple offers to purchase are submitted from the same offeror for a listing, that offeror will be disqualified and resulting in all offerthe offeror's offers to purchase being disqualified and removed from said consideration in the offeror will be ineligible for that selection lottery drawing.

24.7-3. Comprehensive Housing Division Receipt of Offers to Purchase. Comprehensive Housing Division staff may not collect the offers to purchase until the day of the lottery.

#### 24.8. Offer to Purchase Lottery

24.8-1. Lottery Date. Upon receipt of the offers to purchase from Bay Bank, the Comprehensive Housing Division shall host a public (in-person or virtual) lottery date. All sealed offers to purchase will have one half of a two-ticket raffle ticket stapled to the sealed envelope with the other half of

the ticket placed in the lottery bucket.

24.8-2. Lottery Drawing. If members of the public are present for the lottery date, then a citizen shall be asked to select a raffle ticket to select a raffle ticket from the lottery bucket. If no members of the public are present at the lottery date, then a Comprehensive Housing Division administrator shall be asked to select the raffle ticket from the lottery bucket. The offer in the sealed envelope with the matching ticket that was drawn from the lottery bucket will be the first offer to purchase eligible for the home contingent on the application packet being complete. Once the first offer to purchase is drawn Comprehensive Housing Division will proceed to pick all remaining tickets and record the ticket number and offeror in chronological order. If the first draw is not eligible Comprehensive Housing Division will move on to the second draw and so forth until there is an accepted offer to purchase.

24.8-3. Comprehensive Housing Division Confirmation of Prequalified Offer. Comprehensive Housing Division staff shall open the selected offer immediately to ensure the offeror prequalified. If the selected offer prequalified as required, Comprehensive Housing Division staff shall inform the selected buyer and proceed to closing and residential lease signing.

(a) In the event the first selected buyer cannot proceed with closing and a residential lease signing, Comprehensive Housing will move in chronological order to the next ticket drawn at the time of the lottery drawing.

24.8-4. *Financing*. If financing is required, the selected buyer may choose to finance either through the Nation's mortgage program or through an approved—outside lender\_approved by Comprehensive Housing Division.

24.8-5. *No Appeal*. -The decisions made in regard to Comprehensive Housing Division residential sales are final. - Neither the Oneida Judiciary nor any administrative body, including a board, committee or commission is authorized to hear a complaint in regard to Comprehensive Housing Division decisions related to residential sales.

#### 24.9. Houses That Do Not Sell

24.9-1. Minimum Advertisements. Comprehensive Housing Division shall list each property prepared for sale a minimum of three (3) times before Comprehensive Housing Division asks the Land Commission to consider a use of the property that is potentially not residential. For this section, listing a property for sale entails the entire residential sales process including advertisement, prequalification, offer to purchase submittals and lottery draws.

End.

Original effective date: 03-09-2017

Amendment effective date:

Clean Draft



## Title 6. Property and Land – Chapter 601

**REAL PROPERTY** 

Rule # 2 – Comprehensive Housing Division Residential Sales

2.1. Purpose and Effective Date

2.2. Adoption, Amendment and Repeal

2.3. Definitions

2.4. Advertising and Showings

2.5. Right of First Refusal to Current

Tenant

2.6. Prequalification

2.7. Offers to Purchase

2.8. Final Decision

2.1. Purpose and Effective Date

2.1-1. *Purpose*. The purpose of this rule is to provide the requirements for both the Nation and potential buyer when the Comprehensive Housing Division offers a residential property for sale. 2.1-2. *Delegation*. The Real Property law delegated the Comprehensive Housing Division and Land Commission joint rulemaking authority pursuant to the Administrative Rulemaking law.

2.2. Adoption, Amendment and Repeal

2.2-1. This rule was jointly adopted by the Comprehensive Housing Division and Land Commission in accordance with the procedures of the Administrative Rulemaking law.

2.2-2. This rule may be amended or repealed by the joint approval of the Comprehensive Housing Division and Land Commission pursuant to the procedures set out in the Administrative Rulemaking law.

2.2-3. Should a provision of this rule or the application thereof to any person or circumstances be held as invalid, such invalidity shall not affect other provisions of this rule which are considered to have legal force without the invalid portions.

2.2-4. In the event of a conflict between a provision of this rule and a provision of another rule, internal policy, procedure, or other regulation; the provisions of this rule control.

2.2-5. This rule supersedes all prior rules, regulations, internal policies or other requirements relating to the Real Property law.

#### 2.3. Definitions

2.3-1. This section governs the definitions of words and phrases used within this rule. All words not defined herein are to be used in their ordinary and everyday sense.

(a) "Appraisal Value" means the estimated worth of the property based on a review of the property and market values.

(b) "Nation" means the Oneida Nation.

(c) "Tribal Member" means an individual who is an enrolled member of the Nation.

2.4. Advertising and Showings

2.4-1. *Advertising*. The Comprehensive Housing Division shall advertise all homes for sale by the Nation both on the Nation's website and at the Comprehensive Housing Division.

(a) The Comprehensive Housing Division shall use the home's appraisal value as the listing price on the advertisement.

(b) The Comprehensive Housing Division shall provide the showing dates and prequalification and offer periods in the advertisement.

(c) Where the Nation is offering a home for sale as-is that requires improvements before

an occupancy permit may be issued pursuant to the Zoning and Shoreland Protection Ordinance, the advertisement shall also include the costs estimated by the Comprehensive Housing Division for the minimum improvements required to make the residence eligible for an occupancy permit. In addition, the cost estimate shall also include estimated costs to address any health and safety issues which may not amount to a code violation affecting an occupancy permit. The estimate shall include a disclaimer that the estimate is just that and actual costs of the improvements may exceed the costs estimated by the Comprehensive Housing Division.

2.4-2. Showings. For each home sold by the Nation, the Comprehensive Housing Division shall conduct showings over the course of one (1) week with a minimum of two (2) public showings wherein one (1) showing is required to be conducted during the Nation's business hours and one (1) showing is required to be conducted after the Nation's business hours. In addition to the two (2) required public showings, the Comprehensive Housing Division may schedule private showings upon a potential buyer's request at its discretion.

#### 2.5. Right of First Refusal to Current Tenant

2.5-1. Right of First Refusal to Current Tenant. If the Nation choses to cease renting a property with a current tenant and choses to sell said property as residential property as is, provided that the tenant is in good standing with the rental agreement, the Comprehensive Housing Division shall offer the tenant the right of first refusal to purchase the home subject to the mortgage requirements.

#### 2.6. Prequalification

2.6-1. Setting the Prequalification Period. The Comprehensive Housing Division shall set the prequalification period as the week immediately following the showing week.

2.6-2. *Prequalification Required*. All interested buyers shall provide proof of prequalification for the homes listed price in order to be eligible to submit an offer to purchase.

(a) Prequalification may be from the Comprehensive Housing Division or an outside lender.

(b) If an interested buyer plans to finance the purchase through a mortgage from the Comprehensive Housing Division, the interested buyer shall schedule a meeting with the Comprehensive Housing Division during the prequalification week in order to determine eligibility

(c) Where the Nation is offering a home for sale as-is that requires improvements before an occupancy permit may be issued pursuant to the Zoning and Shoreland Protection Ordinance, an interested buyer is required to be pre-approved for the listed price of the home as-is as well as the costs estimated by the Comprehensive Housing Division for the minimum improvements required to make the residence eligible for an occupancy permit and to address any health and safety issues that may not amount to code violations affecting an occupancy permit.

#### 2.7. Offers to Purchase

2.7-1. Setting the Offer Period. When the Comprehensive Housing Division offers a home for sale, it shall set an offer period of one (1) business day during which offers to purchase may be submitted at the Bay Bank drop box. The Comprehensive Housing Division may extend the offer period by providing notice of the extension both on the Nation's website, Bay Bank and the Comprehensive Housing Division. The Comprehensive Housing Division shall disqualify offers

to purchase received outside of the offer period.

2.7-2. *Making an Offer to Purchase*. Tribal members wishing to make an offer to purchase on a home for sale by the Nation may do so by submitting an offer to purchase at the Bay Bank drop box, in person, using the offer to purchase form available on the Nation's website and at the Comprehensive Housing Division. Offers to purchase that are not submitted using the Nation's form will not be accepted by the Comprehensive Housing Division.

(a) Offers to purchase for less than the listing price will not be considered.

(b) Offers to purchase that do not include at least one (1) Tribal member will not be considered.

(c) Prior to accepting an offer to purchase for the drop box, Bay Bank staff shall date and time stamp all offers to purchase upon receipt. In the event that multiple parties arrive at the same time to submit an offer to purchase (i.e. if parties are waiting to submit prior to business hours), Bay Bank staff shall determine the order of receipt through a lottery system in which each party receives a number by chance. Bay Bank staff shall number the offers having the same date and time stamps by from lowest drawn number to highest drawn number.

(d) There is no limit as to how many offers to purchase a Tribal member may submit within an offer period.

2.7-3. Comprehensive Housing Division Receipt of Offers to Purchase. Comprehensive Housing Division staff may not collect the offers to purchase until the business day immediately following the close of the offer period. Upon receipt of the offers to purchase from Bay Bank, the Comprehensive Housing Division shall post the dollar amount of the highest prequalified offer to purchase received on the Nation's website; no personal information of the offeror may be included in this posting. Offers to purchase received for which the Comprehensive Housing Division did not receive proof of prequalification will not be considered.

2.7-4. Buyer Selection. When the Comprehensive Housing Division receives multiple offers to purchase on a home for sale by the Nation, it shall select the buyer based on the highest prequalified offer received within the offer period. In the event there is a tie for the highest prequalified offer to purchase received within the offer period, the Comprehensive Housing Division shall select the offer that was received earliest based on the date and time stamp.

2.7-5. *Financing*. If financing is required, the selected buyer may choose to finance either through the Nation's mortgage program or through an outside lender.

#### 2.8. Final Decision

2.8-1. *No Appeal*. The decisions made in regard to Comprehensive Housing Division residential sales are final. Neither the Oneida Judiciary nor any administrative body, including a board, committee or commission is authorized to hear a complaint in regard to Comprehensive Housing Division decisions related to residential sales.

End.

Original effective date:

03-09-2017

Amendment effective date:

CHD approval



#### COMPREHENSIVE HOUSING PIZISION

2913 Commissioner Street PO Box 68 Oneida, WI 54155 (920) 869-2227 Fax (920) 869-2836

TO:

Legislative Operating Committee

FROM:

Mark W. Powless, General Manager

**DATE:** 

September 9, 2024

**SUBJECT:** Residential Sales Rule – CHD Approval

Due to the Comprehensive Housing Director being out of office, as the General Manager, on behalf of the Comprehensive Housing Division, I approve the current draft of the Residential Sales Rule with no changes being made since the July 11, 2024 Public Meeting.

Mank Doules

Land Commission approval



## Oneida Land Commission

Regular Meeting 5:00 p.m. Monday, September 23, 2024 Little Bear Conference Room & Microsoft Teams

#### **Minutes**

Present: Vice Chair Sidney White, Commissioners: Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick Muscavitch, Gina Powless-Buenrostro

Arrived at: N/A

Excused:

Others Present: Sherrole Benton, Brooke Doxtator, Victoria Flowers, Lauren Hartman, Michelle Hill, Tehassi Hill, Eric McLester, Mark W. Powless, Nicole Rommel, Jennifer Webster, Diane Wilson;

#### I. CALL TO ORDER AND ROLL CALL

Meeting called to order by Vice Chair Sidney White at 5:00 p.m.

#### II. ADOPT THE AGENDA

Motion by Frederick Muscavitch to adopt the agenda with two (2) additions [1) V.B. Document the September 9, 2024, regular Land Commission meeting and IV.G. Housekeeping Rules, seconded by Patricia Cornelius. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick Muscavitch, Gina Powless-Buenrostro

#### III. ELECTION OF OFFICERS

Nominations open for Chair: Gina Powless-Buenrostro nominates Sidney White for Chair, Sidney accepts without being sole representative at the General Tribal Council meetings, no other nominations made, all those in favor:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch, Gina Powless-Buenrostro

Nominations open for Vice Chair: Frederick Muscavitch nominates Russell Metoxen Jr., Russel accepts, no other nominations made, all those in favor:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch, Gina Powless-Buenrostro

Nominations open for Secretary: Patricia Cornelius nominates Frederick Muscavitch, all those in favor:

Ayes: Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

#### IV. TASK LIST

- A. Right of First Refusal Legal Opinion
- B. New York Land
  - 1. Hunting
  - 2. Imminent Domain
- C. Realtor Backup
- D. Building Naming
- E. Developer Agreement
- F. Joint Meeting OBC & OLC Tuesday, September 10, 2024 CANCELLED
- **G.** Housekeeping assign time limits to agenda items, add to agenda request, move agenda request deadline to Tuesday, and packet out by Thursday. Brooke will update schedule and bring to the October 14, 2024, meeting for approval.

#### V. READING OF MINUTES

A. Approve the August 26, 2024, regular Oneida Land Commission meeting minutes Sponsor:

Motion by Frederick Muscavitch to approve the August 26, 2024, regular Oneida Land Commission meeting minutes, seconded by Marie Cornelius. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch

Abstained:

Gina Powless-Buenrostro

B. Document the September 9, 2024, regular Oneida Land Commission meeting Sponsor:

Motion by Frederick Muscavitch to document the September 9, 2024, was cancelled due to no quorum, attendees were Sidney White, Sherrole Benton, and Frederick Muscavitch, seconded by Marie Cornelius. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch

Abstained:

Gina Powless-Buenrostro

#### VI. TABLED BUSINESS

#### VII. OLD BUSINESS

A. Determine next steps regarding Veteran Memorial Wall Naming Sponsor: Diane Wilson

Motion by Gina Powless-Buenrostro to get input from Oneida Nation Veterans Affairs Committee, seconded by Marie Cornelius. Motion carried:

Ayes

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

## B. Approve the Tribal Housing Reacquisition of Individual Fee and Trust Title (THRIFTT) Standard Operating Procedure (Handout)

Sponsor: Nicole Rommel

Motion by Frederick Muscavitch to defer to the next meeting, seconded by Gina Powless-Buenrostro. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch, Gina Powless-Buenrostro

#### C. Approve the Naming Standard Operating Procedure (Handout)

Sponsor: Nicole Rommel

Motion by Gina Powless-Buenrostro to defer to the next meeting, seconded by Frederick Muscavitch.

Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch, Gina Powless-Buenrostro

#### VIII. NEW BUSINESS

#### A. Approve Rule #4 - Comprehensive Housing Division Residential Sales

Sponsor: Michelle Hill

Motion by Gina Powless-Buenrostro to approve Rule # 4 – Comprehensive Housing Division Residential Sales, seconded by Frederick Muscavitch. Motion carried:

Ayes:

Patricia Cornelius, Russell Metoxen Jr., Frederick Muscavitch, Gina

Powless-Buenrostro

Abstained:

Marie Cornelius

For the record: Marie abstained because she wanted more time to read the documents.

#### B. Determine next steps regarding Rights of Nature laws

Sponsor: Sherrole Benton

Motion by Gina Powless-Buenrostro to direct the Environmental Department to review the ordinance and provide recommendations related to enhanced water protections and rights of nature, seconded by Frederick Muscavitch. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch, Gina Powless-Buenrostro

#### IX. REPORTS (FY-24 DEADLINES Q1-FEB 6, SEMI-ANNUAL-APR, Q2-APR 30, Q3-AUG 6, ANNUAL-OCT, Q4-NOV 5)

Motion by Gina Powless-Buenrostro to go into executive session at 5:47 p.m., seconded by Marie Cornelius. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch, Gina Powless-Buenrostro

Motion by Gina Powless-Buenrostro to 6:59 p.m., seconded by Patricia Cornelius. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

#### X. EXECUTIVE SESSION

#### A. PROBATES

1. Approve Probate Hearing Date for Louis T. Delgado and Assign Case # 2024-LCP-0003 Sponsor: Cindy Lecker

Motion by Marie Cornelius to assign Case # 2024-LCP-0003 and to bring back recommended hearing dates and updates to officers, seconded by Gina Powless-Buenrostro. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch, Gina Powless-Buenrostro

2. Approve Probate Hearing Date for Dawn L. Beechtree, and Assign Case # 2024-LCP-0004

Sponsor: Cindy Lecker

Motion by Marie Cornelius to assign Case # 2024-LCP-0004 and to bring back recommended hearing dates and updates to officers, seconded by Gina Powless-Buenrostro. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch, Gina Powless-Buenrostro

3. Approve Probate Hearing Date for Leo W. Sundquist, and Assign Case # 2024-LCP-0006

Sponsor: Cindy Lecker

Motion by Marie Cornelius to assign Case # 2024-LCP-0006 and to bring back recommended hearing dates and updates to officers, seconded by Gina Powless-Buenrostro. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch, Gina Powless-Buenrostro

#### B. LEASES

 Re-Approve Master Ground Lease for File # 0502401COM pg. Sponsor: Nicole Rommel

Motion by Marie Cornelius to approve the Master Ground Lease for File # 0502401COM with the Land Acquisition Managers recommendation of

seconded by Frederick Muscavitch. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch

Opposed:

Gina Powless-Buenrostro

For the record: Gina is opposed because she not comfortable.

2. Preliminary Approval to accept the right of first refusal

Sponsor: Nicole Rommel

Motion by Frederick Muscavitch to approve preliminary approval to accept the right of first refusal by either assuming the mortgage or satisfying the mortgage, seconded by Marie Cornelius. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

#### C. ACQUISITIONS

1. Approve the Final Report for File # 01202201V

Sponsor: Lauren Hartman

Motion by Marie Cornelius to approve the Final Report for File # 01202201V, seconded by Patricia Cornelius. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch.

Abstained:

Gina Powless-Buenrostro

2. Approve the Final Report for File # 03202401V

Sponsor: Lauren Hartman

Motion by Marie Cornelius to approve the Final Report for File # 03202401V, seconded by Patricia Cornelius. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch.

Abstained:

Gina Powless-Buenrostro

3. Determine next steps regarding File # 05202401RES

Sponsor: Lauren Hartman

Motion by Gina Powless-Buenrostro to deny the counteroffer for File # 05202401RES, seconded by Frederick Muscavitch. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch, Gina Powless-Buenrostro

4. Determine next steps regarding File # 08202403R

Sponsor: Lauren Hartman

Motion by Gina Powless-Buenrostro to approve an offer seconded by Marie Cornelius. Motion carried:

for File #08202403R,

Aves:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch, Gina Powless-Buenrostro

5. Determine next steps regarding home trade request

Sponsor: Sherrole Benton

Motion by Gina Powless-Buenrostro to accept as information, seconded by Marie Cornelius. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch, Gina Powless-Buenrostro

6. Determine next steps regarding File # 08202401R

Sponsor: Lauren Hartman

Motion by Gina Powless-Buenrostro to continue researching with the Comprehensive Housing Division, seconded by Marie Cornelius. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

#### 7. Accept the Land Acquisition budget update

Sponsor: Lauren Hartman

Motion by Gina Powless-Buenrostro to accept the Land Acquisition Budget update, seconded by Patricia Cornelius. Motion carried:

Aves:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch, Gina Powless-Buenrostro

#### 8. Approve final Acquisition Data Sheet

Sponsor: Nicole Rommel

Motion by Marie Cornelius to defer the final Acquisition Data Sheet to allow for Commission review, seconded by Patricia Cornelius. Motion carried:

Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch, Gina Powless-Buenrostro

#### XI. ADJOURNMENT

Motion by Gina Powless-Buenrostro to adjourn at 7:05 p.m., seconded by Marie Cornelius. Motion carried:

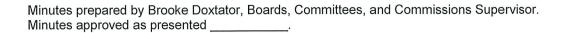
Ayes:

Marie Cornelius, Patricia Cornelius, Russell Metoxen Jr., Frederick

Muscavitch, Gina Powless-Buenrostro

Roll call for the record:

Present: Chair Sidney White, Vice Chair Russell Metoxen Jr., Secretary Frederick Muscavitch, Commissioners: Marie Cornelius, Patricia Cornelius, Gina Powless-Buenrostro



Frederick Muscavitch, Secretary Oneida Land Commission

Updated Summary Reported

#### Summary Report for Real Property Law Rule No. 4 - CHD Residential Sales

Original effective date: 03-09-2017

Amendment effective date: asap

Name of Rule: Real Property Law -Rule No. 2 CHD Residential Sales

Name of law being interpreted: Real Property Law

Rule Number: No. 4

Other Laws or Rules that may be affected: None

#### **Brief Summary of the proposed rule:**

We are changing the process of how CHD sells our Residential Sales homes. We are deleting the highest accepted offer from the current rule and changing it to a lottery draw contingent upon applicant's prequalification. We will no longer accept offers above asking/listed price.

Statement of Effect: See attached.

Financial Analysis: See Attached.

**Note:** In addition- the agency must send a written request to each entity which may be affected by the rule- asking that they provide information about how the rule would financially affect them. The agency must include each entity's response in the financial analysis. If the agency does not receive a response within 10 business days after the request is made, the financial analysis can note which entities did not provide a response.

Sinancial analysis

## Financial Analysis for Real Property Law Rule No. 4 CHD Residential Sales

Type of Cost	Description/Comment	Dollar Amount
Start Up Costs		0
Personnel		0
Office		0
Documentation Costs		0
Estimate of time necessary for an individual or agency to comply with the rule after implementation		0
Other, please explain	The amount of financial impact fluctuates house by house based on market demand. See attached table which summarizes Residential Sales in the last two years. The chart provides the list purchased priced which is based on the appraisal after improvements by CHD. The final sale price is the highest eligible offer accepted by the Nation.	TBD
Total		0

# Comprehensive Housing Residential Sales

2022 - 2024

2022	ADDRESS	ASKING PURCHASE PRICE	PURCHASE PRICE
May	W788 County Rd VV	\$200,000.00	\$241,234.00
November	W882 Bain Road	\$390,000.00	\$421,000.00
December	W223 Crook Road	\$200,000.00	\$240,000.00

TOTAL:

\$902,234.00

ADDRESS	ASKING PURCHASE PRICE	PURCHASE PRICE
602 Florist Dr	\$225,000.00	\$276,000.50
1329 Onu-u-sla Way	\$210,000.00	\$230,005.05
	602 Florist Dr	602 Florist Dr \$225,000.00

**TOTAL:** 

\$506,005.55

2024	ADDRESS	ASKING PURCHASE PRICE	PURCHASE PRICE
February	1071 Riverdale Dr	\$260,000.00	\$308,000.00

TOTAL:

\$308,000.00



## Oneida Nation Oneida Business Committee

Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365 Oneida-nsn.gov



#### **Statement of Effect**

Amendments to the Real Property Law Rule No. 2 – Comprehensive Housing Division Residential Sales

#### Summary

The amendments to the Real Property Law Rule No. 2 – Comprehensive Housing Division Residential Sales:

- Relabel this Rule from "Real Property Law Rule No. 2 Comprehensive Housing Division Residential Sales" to "Real Property Law Rule No. 4 – Comprehensive Housing Division Residential Sales;"
- Change the selection process from a highest qualified offer process to lottery draw process; and
- Addresses the minimum advertisement requirements for houses that do not sell.

Submitted by: Clorissa N. Leeman, Senior Staff Attorney, Legislative Reference Office Date: September 30, 2024

#### Analysis by the Legislative Reference Office

The Administrative Rulemaking law provides authorized agencies the opportunity to promulgate rules interpreting the provisions of any law enforced or administered by it; provided that, a rule may not exceed the rulemaking authority granted under the law for which the rule is being promulgated. [1 O.C. 106.4-1]. Rulemaking authority is defined as the delegation of authority to authorized agencies found in the Nation's laws, other than the Administrative Rulemaking law, which allows authorized agencies to implement, interpret and/or enforce a law of the Nation. [1 O.C. 106.3-1(i)]. An authorized agency is defined as "any board, committee, commission, department, program or officer of the Nation that has been granted rulemaking authority." [1 O.C. 106.3-1(a)].

The Real Property law provides regulations and procedures for the transfer, control and management of the territory within the Reservation and all Tribal land; to integrate these regulations and procedures with the real property laws and practices of other federal and state sovereigns which may hold jurisdiction within the Reservation; and to establish licensing and certification requirements for the Nation's employees dealing with real property transactions. [6 O.C. 601.1-1]. It is the policy of the Nation to set out the responsibilities and expectations for persons purchasing and/or managing real property on behalf of the Nation and/or within the Reservation and to provide real property holder's rights and responsibilities. [6 O.C. 601.1-1].

The Real Property law delegates joint administrative rulemaking authority to the Oneida Land Commission and the Comprehensive Housing Division to provide process requirements, including but not limited to advertising, notice, prequalification, and selection, that apply in all circumstances when the Nation is selling a residential property. [6 O.C. 601.12-1].

The purpose of the Real Property Law Rule No. 2 – Comprehensive Housing Division Residential Sales ("the Rule") is to provide the requirements for both the Nation and potential buyer when the Comprehensive Housing Division offers a residential property for sale. [Rule 2.1-1]. The proposed amendments to the Rule:

- Relabel this Rule from "Real Property Law Rule No. 2 Comprehensive Housing Division Residential Sales" to "Real Property Law Rule No. 4 – Comprehensive Housing Division Residential Sales;"
- Change the selection process from a highest qualified offer process to lottery draw process, through the following revisions:
  - Require the Comprehensive Housing Division to provide the lottery date in the advertisement. [Rule 4.4-1(b)].
  - Clarify that the prequalification letter, regardless of lender, must be included with the offer to purchase in the sealed envelope, to be considered a valid offer to purchase for the lottery drawing. [Rule 4.6-2, 4.7-2].
  - Require that offers to purchase must be for the listing price. Offers to purchase for less than the listing price will not be considered, while offers to purchase for over the listing price do not provide the offeror with a competitive advantage as the Comprehensive Housing Division will not accept payment over the listing price. [Rule 4.7-2(a)].
  - Provide that prior to accepting an offer to purchase for the drop box, Bay Bank staff shall ensure the offer is sealed and initial and date the offer, while also eliminating the provision which addressed how Bay Bank Staff handled receipts of offers to purchase made at the same time and date. [Rule 4.7-2(c)].
  - Eliminate the provision which provides there is no limit as to how many offers to purchase a Tribal member may submit within an offer period, and clarify that there is allowed a maximum of one offer to purchase, and that multiple offers to purchase will not be considered. If multiple offers to purchase are submitted from the same offeror for a listing, that offeror will be disqualified and all offer to purchases from said offeror will be ineligible for that lottery drawing. [Rule 4.7-2(d)].
  - Revise when the Comprehensive Housing Division can collect the offers to purchase from the business day immediately following the close of the offer period to the date of the lottery. [Rule 4.7-3].
  - Eliminate the provisions that provide that upon receipt of the offers to purchase from Bay Bank, the Comprehensive Housing Division shall post the dollar amount



- of the highest prequalified offer to purchase received on the Nation's website; and that offers to purchase received for which the Comprehensive Housing Division did not receive proof of prequalification will not be considered. [Rule 4.7-3].
- Provide that upon receipt of the offers to purchase from Bay Bank, the Comprehensive Housing Division shall host a public (in-person or virtual) lottery date in which all sealed offers to purchase will have one half of a two-ticket raffle ticket stapled to the sealed envelope with the other half of the ticket placed in a lottery bucket. [Rule 4.8-1].
- Provide for who does the selection of the lottery drawing and how an offer to purchase is selected through the lottery drawing. [Rule 4.8-2].
- Require the Comprehensive Housing Division to immediately confirm the selected offer to purchase was prequalified, and if so, inform the selected buyer and proceed to closing and residential lease signing. [Rule 4.8-3].
- Require that in the event the first selected buyer cannot proceed with closing and a residential lease signing, Comprehensive Housing will move in chronological order to the next ticket drawn at the time of the lottery drawing. [Rule 4.8-3].
- Include a new provision which addresses minimum advertisement requirements for houses that do not sell and requires that the Comprehensive Housing Division list each property prepared for sale a minimum of three (3) times before Comprehensive Housing Division asks the Oneida Land Commission to consider a use of the property that is potentially not residential. [Rule 4.9-1].

#### Conclusion

There are no legal bars to adopting the amendments to the Real Property Law Rule No. 2 - Comprehensive Housing Division Residential Sales.



Public Meeting Packet

## NOTICE OF RESCHEDULED

## PUBLIC MEETING

To be held on
Thursday, July 11, 2024
5pm-6pm
In the

## Comprehensive Housing Division Front Conference Room

## 2913 Commissioner Street, Oneida, WI 54155

In accordance with the Administrative Rulemaking Law, the Comprehensive Housing Division and the Oneida Land Commission are hosting this Public Meeting to gather feedback from the community regarding proposed amendments to the following rule:

#### Real Property Law Rule No. 2 - CHD Residential Sales

- Change Real Property Law Rule No. 2 to Rule No. 1
- Replacing the selection process from a highest qualified offer process to a lottery draw process such that homes will continue to be listed for the appraised value, but buyers will no longer be able to bid over appraised value to gain a competitive advantage; and
- Determining what happens to residential sales inventory in the event there are no offers received for a given listing.

To obtain copies of the Public Meeting documents for this proposal, please visit www.oneida-nsn.gov/Register/PublicMeetings.

# PUBLIC COMMENT PERIOD OPEN UNTIL JULY 19, 2024

During the Public Comment Period, all interested persons may submit written comments and/or a transcript of any testimony/spoken comments made during the Public Meeting. These may be submitted to The Comprehensive Housing Division by U.S. mail, interoffice mail, e-mail or fax.

Comprehensive Housing Division 2913 Commissioner Street, Oneida, WI 54155 mhill@oneidanation.org Phone: 920-869-2227

Fax: 920-869-2836



## Title 6. Property and Land – Chapter 601

REAL PROPERTY

Rule # 2 – Comprehensive Housing Division Residential Sales

2.1. Purpose and Effective Date

2.2. Adoption, Amendment and Repeal

2.3. Definitions

2.4. Advertising and Showings

2.5. Right of First Refusal to Current

**Tenant** 

2.6. Prequalification

2.7. Offers to Purchase

2.8. Final Decision

2.1. Purpose and Effective Date

2.2. Adoption, Amendment and Repeal

2.3. Definitions

2.4. Advertising and Showings

2.5. Right of First Refusal to Current Tenant

2.6. Prequalification

2.7. Offers to Purchase

2.8. Offer to Purchase Lottery

2.9. Houses That Do Not Sell

#### 2.1. Purpose and Effective Date

2.1-1. *Purpose*. The purpose of this rule is to provide the requirements for both the Nation and potential buyer when the Comprehensive Housing Division offers a residential property for sale.

2.1-2. *Delegation*. -The Real Property law delegated the Comprehensive Housing Division and Land Commission joint rulemaking authority pursuant to the Administrative Rulemaking law.

#### 2.2. Adoption, Amendment and Repeal

2.2-1. This rule was jointly adopted by the Comprehensive Housing Division and Land Commission in accordance with the procedures of the Administrative Rulemaking law.

2.2-2. This rule may be amended or repealed by the joint approval of the Comprehensive Housing Division and Land Commission pursuant to the procedures set out in the Administrative Rulemaking law.

2.2-3. Should a provision of this rule or the application thereof to any person or circumstances be held as invalid, such invalidity shall not affect other provisions of this rule which are considered to have legal force without the invalid portions.

2.2-4. In the event of a conflict between a provision of this rule and a provision of another rule, internal policy, procedure, or other regulation; the provisions of this rule control.

2.2-5. This rule supersedes all prior rules, regulations, internal policies or other requirements relating to the Real Property law.

#### 2.3. Definitions

2.3-1. This section governs the definitions of words and phrases used within this rule. All words not defined herein are to be used in their ordinary and everyday sense.

(a) "Appraisal Value" means the estimated worth of the property based on a review of the property and market values.

(b) "Nation" means the Oneida Nation.

- (c) "Tribal Member" means an individual who is an enrolled member of the Nation.
- (d) "Residential Sales Offer to Purchase" means offer to purchase that is used only for the Nation's Residential Sales program.
- (e) "Prequalification by an approved lender" means the prequalification letter must be from a lender who has done and continues to provide mortgage lending on tribally owned fee and/or trust land.
- (f) "Offer to purchase packet" means that the offer to purchase must be submitted with a prequalification letter in a sealed plain envelope on the day Comprehensive Housing Division has determined to be the day they accept the offers to purchase.

#### 2.4. Advertising and Showings

- 2.4-1. *Advertising*. The Comprehensive Housing Division shall advertise all homes for sale by the Nation both on the Nation's website and at the Comprehensive Housing Division.
  - (a) The Comprehensive Housing Division shall use the home's appraisal value as the listing price on the advertisement.
  - (b) The Comprehensive Housing Division shall provide the showing dates—and, the prequalification and offer periods and the lottery date in the advertisement.
  - (c) Where the Nation is offering a home for sale as-is that requires improvements before an occupancy permit may be issued pursuant to the Zoning and Shoreland Protection Ordinance, the advertisement shall also include the costs estimated by the Comprehensive Housing Division for the minimum improvements required to make the residence eligible for an occupancy permit. In addition, the cost estimate shall also include estimated costs to address any health and safety issues which may not amount to a code violation affecting an occupancy permit. The estimate shall include a disclaimer that the estimate is just that and actual costs of the improvements may exceed the costs estimated by the Comprehensive Housing Division.
- 2.4-2. Showings. For each home sold by the Nation, the Comprehensive Housing Division shall conduct showings over the course of one (1) week with a minimum of two (2) public showings wherein one (1) showing is required to be conducted during the Nation's business hours and one (1) showing is required to be conducted after the Nation's business hours. In addition to the two (2) required public showings, the Comprehensive Housing Division may schedule private showings upon a potential buyer's request at its, after the public showings, and at Comprehensive Housing Division's discretion.

#### 2.5. Right of First Refusal to Current Tenant

2.5-1. Right of First Refusal to Current Tenant. If the Nation <u>choseschooses</u> to cease renting a property with a current tenant and <u>choseschooses</u> to sell said property as residential property as is, provided that the tenant is in good standing with the rental agreement, the Comprehensive Housing Division shall offer the tenant the right of first refusal to purchase the home subject to the mortgage requirements.

#### 2.6. Prequalification

- 2.6-1. Setting the Prequalification Period. The Comprehensive Housing Division shall set the prequalification period as the week immediately following the showing week.
- 2.6-2. *Prequalification Required*. All interested buyers shall provide proof of prequalification for the homes listed price in order to be eligible to submit an offer to purchase. -The prequalification

<u>letter</u>, regardless of lender, must be included with the offer to purchase in the sealed envelope, to be considered a valid offer to purchase for the lottery drawing.

- (a) Prequalification may be from the Comprehensive Housing Division or an outside lender who has been confirmed to do lending on tribally owned fee or trust land.
- (b) If an interested buyer plans to finance the purchase through a mortgage from the Comprehensive Housing Division, the interested buyer shall schedule a meeting with the Comprehensive Housing Division during the prequalification week in order to determine eligibility.
- (c) Where the Nation is offering a home for sale as-is that requires improvements before an occupancy permit may be issued pursuant to the Zoning and Shoreland Protection Ordinance, an interested buyer is required to be pre-approved for the listed price of the home as-is as well as the costs estimated by the Comprehensive Housing Division for the minimum improvements required to make the residence eligible for an occupancy permit and to address any health and safety issues that may not amount to code violations affecting an occupancy permit.

#### 2.7. Offers to Purchase

- 2.7-1. Setting the Offer Period. When the Comprehensive Housing Division offers a home for sale, it shall set an offer period of one (1) business day during which offers to purchase may be submitted at the Bay Bank drop box. The Comprehensive Housing Division may extend the offer period by providing notice of the extension both on the Nation's website, and at Bay Bank and the Comprehensive Housing Division.- The Comprehensive Housing Division shall disqualify offers to purchase received outside of the offer period.
- 2.7-2. Making an Offer to Purchase. Tribal members wishing to make an offer to purchase on a home for sale by the Nation may do so by submitting an offer to purchase at the Bay Bank drop box, in person, using the offer to purchase form available on the Nation's website and at the Comprehensive Housing Division. A prequalification letter must be included with the offer to purchase. Offers to purchase that do not include a prequalification letter will be disqualified. Comprehensive Housing Division letters of prequalification must be submitted with offer to purchase. Offers to purchase that are not submitted using the Nation's form will not be accepted by the Comprehensive Housing Division.
  - (a) Offers to purchase <u>must be for the listing price</u>. <u>Offers received</u> for less than the <u>listinglisted</u> price will not be considered. <u>Offers for more than the listed price will not be</u> considered.
  - (b) Offers to purchase that do not include at least one (1) Tribal member will not be considered.
  - (d) A non-tribal member will not be considered eligible unless they are married to a tribal member and both are named on the offer to purchase.
  - (c) Prior to accepting an offer to purchase for the drop box, Bay Bank staff shall date and time stamp all offers to purchase upon receipt. In the event that multiple parties arrive at the same time to submit an offer to purchase (i.e. if parties are waiting to submit prior to business hours), Bay Bank staff shall determine the order of receipt through a lottery system in which each party receives a number by chance. Bay Bank staff shall number the offers having the same date and time stamps by from lowest drawn number to highest drawn number or initial /sign the offer to purchase and ensure it is sealed.
  - (d) There is no limit as to how many offers to purchase a Tribal member may submit within

an offer period.

- (d.) Multiple offers to purchase will not be considered. If multiple offers to purchase are submitted from the same offeror for a listing, that offeror will be disqualified and all offer to purchases from said offeror will be ineligible for that lottery drawing.
- 2.7-3. Comprehensive Housing Division Receipt of Offers to Purchase. Comprehensive Housing Division staff may not collect the offers to purchase until the business day immediately following the close of the offer period. Upon receipt of the offers to purchase from Bay Bank, the Comprehensive Housing Division shall post the dollar amount of the highest prequalified offer to purchase received on the Nation's website; no personal information of the offeror may be included in this posting. Offers to purchase received for which the Comprehensive Housing Division did not receive proof of prequalification will not be considered day of the lottery.

# 2.7-4. Buyer Selection. When 8. Offer to Purchase Lottery

- 2.8-1. Lottery Date. Upon receipt of the offers to purchase from Bay Bank, the Comprehensive Housing Division receives multiple offers to purchase on a home for sale by the Nation, it shall select host a public (in-person or virtual) lottery date. All sealed offers to purchase will have one half of a two-ticket raffle ticket stapled to the buyer based on sealed envelope with the highest prequalified offer received within other half of the offer period. In the event there is a tie for the highest prequalified offer to purchase received within ticket placed in the lottery bucket.
- 2.8-2. Lottery Drawing. If members of the public are present for the offer period, the lottery date, then a citizen shall be asked to select a raffle ticket to select a raffle ticket from the lottery bucket. If no members of the public are present at the lottery date, then a Comprehensive Housing Division administrator shall be asked to select the raffle ticket from the lottery bucket. The offer in the sealed envelope with the matching ticket that was received earliest based on the datedrawn from the lottery bucket will be the first offer to purchase eligible for the home contingent on the application packet being complete. Once the first offer to purchase is drawn Comprehensive Housing Division will proceed to pick all remaining tickets and record the ticket number and offeror in chronological order as picked from the lottery bucket. If the first draw is not eligible Comprehensive Housing Division will move on to the second draw and so forth until there is an accepted offer to purchase.
- 2.8-3. Comprehensive Housing Division Confirmation of Prequalified Offer. Comprehensive Housing Division staff shall open the selected offer immediately to ensure the offeror prequalified. If the selected offer prequalified as required, Comprehensive Housing Division staff shall inform the selected buyer and proceed to closing and residential lease signing.
  - (a) In the event the first selected buyer cannot proceed with closing and a residential lease signing, Comprehensive Housing will move in chronological order to the next ticket drawn at the time stamp.of the lottery drawing.
- 2.7-58-4. Financing.- If financing is required, the selected buyer may choose to finance either through the Nation's mortgage program or through an outside lender who has been confirmed to do lending on any tribally owned fee and/or trust land and according to their prequalification letter.

# 2.8. Final Decision

2.8-1\_5. No Appeal. The decisions made in regard to Comprehensive Housing Division residential sales are final. Neither the Oneida Judiciary nor any administrative body, including a board, committee or commission is authorized to hear a complaint in regard to Comprehensive Housing Division decisions related to residential sales.

# 2.9. Houses That Do Not Sell

2.9-1. Minimum Advertisements. Comprehensive Housing Division shall list each property prepared for sale a minimum of three (3) times before Comprehensive Housing Division asks the Land Commission to consider a use of the property that is potentially not residential. For this section, listing a property for sale entails the entire residential sales process including advertisement, prequalification, offer to purchase submittals and lottery draws.

End.

Original effective date:

03-09-2017

Amendment effective date:



# Title 6. Property and Land - Chapter 601

**REAL PROPERTY** 

Rule # 2 – Comprehensive Housing Division Residential Sales

- 2.1. Purpose and Effective Date
- 2.2. Adoption, Amendment and Repeal
- 2.3. Definitions
- 2.4. Advertising and Showings
- 2.5. Right of First Refusal to Current Tenant
- 2.6. Prequalification
- 2.7. Offers to Purchase
- 2.8. Offer to Purchase Lottery
- 2.9. Houses That Do Not Sell

# 2.1. Purpose and Effective Date

2.1-1. *Purpose*. The purpose of this rule is to provide the requirements for both the Nation and potential buyer when the Comprehensive Housing Division offers a residential property for sale.

2.1-2. *Delegation*. The Real Property law delegated the Comprehensive Housing Division and Land Commission joint rulemaking authority pursuant to the Administrative Rulemaking law.

# 2.2. Adoption, Amendment and Repeal

- 2.2-1. This rule was jointly adopted by the Comprehensive Housing Division and Land Commission in accordance with the procedures of the Administrative Rulemaking law.
- 2.2-2. This rule may be amended or repealed by the joint approval of the Comprehensive Housing Division and Land Commission pursuant to the procedures set out in the Administrative Rulemaking law.
- 2.2-3. Should a provision of this rule or the application thereof to any person or circumstances be held as invalid, such invalidity shall not affect other provisions of this rule which are considered to have legal force without the invalid portions.
- 2.2-4. In the event of a conflict between a provision of this rule and a provision of another rule, internal policy, procedure, or other regulation; the provisions of this rule control.
- 2.2-5. This rule supersedes all prior rules, regulations, internal policies or other requirements relating to the Real Property law.

#### 2.3. Definitions

- 2.3-1. This section governs the definitions of words and phrases used within this rule. All words not defined herein are to be used in their ordinary and everyday sense.
  - (a) "Appraisal Value" means the estimated worth of the property based on a review of the property and market values.
  - (b) "Nation" means the Oneida Nation.
  - (c) "Tribal Member" means an individual who is an enrolled member of the Nation.
  - (d) "Residential Sales Offer to Purchase" means offer to purchase that is used only for the Nation's Residential Sales program.
  - (e) "Prequalification by an approved lender" means the prequalification letter must be from a lender who has done and continues to provide mortgage lending on tribally owned fee and/or trust land.
  - (f) "Offer to purchase packet" means that the offer to purchase must be submitted with a

prequalification letter in a sealed plain envelope on the day Comprehensive Housing Division has determined to be the day they accept the offers to purchase.

# 2.4. Advertising and Showings

- 2.4-1. *Advertising*. The Comprehensive Housing Division shall advertise all homes for sale by the Nation both on the Nation's website and at the Comprehensive Housing Division.
  - (a) The Comprehensive Housing Division shall use the home's appraisal value as the listing price on the advertisement.
  - (b) The Comprehensive Housing Division shall provide the showing dates, the prequalification and offer periods and the lottery date in the advertisement.
  - (c) Where the Nation is offering a home for sale as-is that requires improvements before an occupancy permit may be issued pursuant to the Zoning and Shoreland Protection Ordinance, the advertisement shall also include the costs estimated by the Comprehensive Housing Division for the minimum improvements required to make the residence eligible for an occupancy permit. In addition, the cost estimate shall also include estimated costs to address any health and safety issues which may not amount to a code violation affecting an occupancy permit. The estimate shall include a disclaimer that the actual costs of the improvements may exceed the costs estimated by the Comprehensive Housing Division.
- 2.4-2. Showings. For each home sold by the Nation, the Comprehensive Housing Division shall conduct showings over the course of one (1) week with a minimum of two (2) public showings wherein one (1) showing is required to be conducted during the Nation's business hours and one (1) showing is required to be conducted after the Nation's business hours. In addition to the two (2) required public showings, the Comprehensive Housing Division may schedule private showings upon a potential buyer's request, after the public showings, and at Comprehensive Housing Division's discretion.

# 2.5. Right of First Refusal to Current Tenant

2.5-1. Right of First Refusal to Current Tenant. If the Nation chooses to cease renting a property with a current tenant and chooses to sell said property as residential property as is, provided that the tenant is in good standing with the rental agreement, the Comprehensive Housing Division shall offer the tenant the right of first refusal to purchase the home subject to the mortgage requirements.

# 2.6. Prequalification

- 2.6-1. Setting the Prequalification Period. The Comprehensive Housing Division shall set the prequalification period as the week immediately following the showing week.
- 2.6-2. *Prequalification Required*. All interested buyers shall provide proof of prequalification for the homes listed price in order to be eligible to submit an offer to purchase. The prequalification letter, regardless of lender, must be included with the offer to purchase in the sealed envelope, to be considered a valid offer to purchase for the lottery drawing.
  - (a) Prequalification may be from the Comprehensive Housing Division or an outside lender who has been confirmed to do lending on tribally owned fee or trust land.
  - (b) If an interested buyer plans to finance the purchase through a mortgage from the Comprehensive Housing Division, the interested buyer shall schedule a meeting with the Comprehensive Housing Division during the prequalification week in order to determine eligibility.

(c) Where the Nation is offering a home for sale as-is that requires improvements before an occupancy permit may be issued pursuant to the Zoning and Shoreland Protection Ordinance, an interested buyer is required to be pre-approved for the listed price of the home as-is as well as the costs estimated by the Comprehensive Housing Division for the minimum improvements required to make the residence eligible for an occupancy permit and to address any health and safety issues that may not amount to code violations affecting an occupancy permit.

## 2.7. Offers to Purchase

- 2.7-1. Setting the Offer Period. When the Comprehensive Housing Division offers a home for sale, it shall set an offer period of one (1) business day during which offers to purchase may be submitted at the Bay Bank drop box. The Comprehensive Housing Division may extend the offer period by providing notice of the extension both on the Nation's website, and at Bay Bank and the Comprehensive Housing Division. The Comprehensive Housing Division shall disqualify offers to purchase received outside of the offer period.
- 2.7-2. Making an Offer to Purchase. Tribal members wishing to make an offer to purchase on a home for sale by the Nation may do so by submitting an offer to purchase at the Bay Bank drop box, in person, using the offer to purchase form available on the Nation's website and at the Comprehensive Housing Division. A prequalification letter must be included with the offer to purchase. Offers to purchase that do not include a prequalification letter will be disqualified. Comprehensive Housing Division letters of prequalification must be submitted with offer to purchase. Offers to purchase that are not submitted using the Nation's form will not be accepted by the Comprehensive Housing Division.
  - (a) Offers to purchase must be for the listing price. Offers received for less than the listed price will not be considered. Offers for more than the listed price will not be considered.
  - (b) Offers to purchase that do not include at least one (1) Tribal member will not be considered.
  - (d) A non-tribal member will not be considered eligible unless they are married to a tribal member and both are named on the offer to purchase.
  - (c) Prior to accepting an offer to purchase for the drop box, Bay Bank staff shall date and time stamp or initial /sign the offer to purchase and ensure it is sealed.
  - (d.) Multiple offers to purchase will not be considered. If multiple offers to purchase are submitted from the same offeror for a listing, that offeror will be disqualified and all offer to purchases from said offeror will be ineligible for that lottery drawing.
- 2.7-3. *Comprehensive Housing Division Receipt of Offers to Purchase*. Comprehensive Housing Division staff may not collect the offers to purchase until the day of the lottery.

# 2.8. Offer to Purchase Lottery

- 2.8-1. Lottery Date. Upon receipt of the offers to purchase from Bay Bank, the Comprehensive Housing Division shall host a public (in-person or virtual) lottery date. All sealed offers to purchase will have one half of a two-ticket raffle ticket stapled to the sealed envelope with the other half of the ticket placed in the lottery bucket.
- 2.8-2. Lottery Drawing. If members of the public are present for the lottery date, then a citizen shall be asked to select a raffle ticket to select a raffle ticket from the lottery bucket. If no members of the public are present at the lottery date, then a Comprehensive Housing Division administrator shall be asked to select the raffle ticket from the lottery bucket. The offer in the sealed envelope

with the matching ticket that was drawn from the lottery bucket will be the first offer to purchase eligible for the home contingent on the application packet being complete. Once the first offer to purchase is drawn Comprehensive Housing Division will proceed to pick all remaining tickets and record the ticket number and offeror in chronological order as picked from the lottery bucket. If the first draw is not eligible Comprehensive Housing Division will move on to the second draw and so forth until there is an accepted offer to purchase.

- 2.8-3. Comprehensive Housing Division Confirmation of Prequalified Offer. Comprehensive Housing Division staff shall open the selected offer immediately to ensure the offeror prequalified. If the selected offer prequalified as required, Comprehensive Housing Division staff shall inform the selected buyer and proceed to closing and residential lease signing.
  - In the event the first selected buyer cannot proceed with closing and a residential (a) lease signing, Comprehensive Housing will move in chronological order to the next ticket drawn at the time of the lottery drawing.
- 2.8-4. Financing. If financing is required, the selected buyer may choose to finance either through the Nation's mortgage program or through an outside lender who has been confirmed to do lending on any tribally owned fee and/or trust land and according to their prequalification letter.
- 2.8-5. No Appeal. The decisions made in regard to Comprehensive Housing Division residential sales are final. Neither the Oneida Judiciary nor any administrative body, including a board, committee or commission is authorized to hear a complaint in regard to Comprehensive Housing Division decisions related to residential sales.

#### **Houses That Do Not Sell** 2.9.

2.9-1. Minimum Advertisements. Comprehensive Housing Division shall list each property prepared for sale a minimum of three (3) times before Comprehensive Housing Division asks the Land Commission to consider a use of the property that is potentially not residential. For this section, listing a property for sale entails the entire residential sales process including advertisement, prequalification, offer to purchase submittals and lottery draws.

End.

Original effective date:

03-09-2017

Amendment effective date:



#### Oneida Nation

Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



#### **Statement of Effect**

Amendments to the Real Property Law Rule No. 2 – Comprehensive Housing Division Residential Sales

# Summary

The amendments to the Real Property Law Rule No. 2 – Comprehensive Housing Division Residential Sales:

- Change the selection process from a highest qualified offer process to lottery draw process; and
- Addresses the minimum advertisement requirements for houses that do not sell.

Submitted by: Clorissa N. Leeman, Senior Staff Attorney, Legislative Reference Office Date: June 4, 2024

# Analysis by the Legislative Reference Office

The Administrative Rulemaking law provides authorized agencies the opportunity to promulgate rules interpreting the provisions of any law enforced or administered by it; provided that, a rule may not exceed the rulemaking authority granted under the law for which the rule is being promulgated. [1 O.C. 106.4-1]. Rulemaking authority is defined as the delegation of authority to authorized agencies found in the Nation's laws, other than the Administrative Rulemaking law, which allows authorized agencies to implement, interpret and/or enforce a law of the Nation. [1 O.C. 106.3-1(i)]. An authorized agency is defined as "any board, committee, commission, department, program or officer of the Nation that has been granted rulemaking authority." [1 O.C. 106.3-1(a)].

The Real Property law provides regulations and procedures for the transfer, control and management of the territory within the Reservation and all Tribal land; to integrate these regulations and procedures with the real property laws and practices of other federal and state sovereigns which may hold jurisdiction within the Reservation; and to establish licensing and certification requirements for the Nation's employees dealing with real property transactions. [6 O.C. 601.1-1]. It is the policy of the Nation to set out the responsibilities and expectations for persons purchasing and/or managing real property on behalf of the Nation and/or within the Reservation and to provide real property holder's rights and responsibilities. [6 O.C. 601.1-1].

The Real Property law delegates joint administrative rulemaking authority to the Oneida Land Commission and the Comprehensive Housing Division to provide process requirements,

including but not limited to advertising, notice, prequalification, and selection, that apply in all circumstances when the Nation is selling a residential property. [ 6 O.C. 601.12-1].

The purpose of the Real Property Law Rule No. 2 – Comprehensive Housing Division Residential Sales ("the Rule") is to provide the requirements for both the Nation and potential buyer when the Comprehensive Housing Division offers a residential property for sale. [Rule 2.1-1]. The proposed amendments to the Rule:

- Change the selection process from a highest qualified offer process to lottery draw process, through the following revisions:
  - Require the Comprehensive Housing Division to provide the lottery date in the advertisement. [Rule 2.4-1(b)].
  - Clarify that the prequalification letter, regardless of lender, must be included with the offer to purchase in the sealed envelope, to be considered a valid offer to purchase for the lottery drawing. [Rule 2.6-2, 2.7-2].
  - Require that offers to purchase must be for the listing price. Offers to purchase for less than the listing price will not be considered, while offers to purchase for over the listing price do not provide the offeror with a competitive advantage as the Comprehensive Housing Division will not accept payment over the listing price. [Rule 2.7-2(a)].
  - Provided that a non-tribal member will not be considered eligible unless they are married to a tribal member and both are named on the offer to purchase. [Rule 2.7-2(c)].
  - Provide that prior to accepting an offer to purchase for the drop box, Bay Bank staff shall date and time stamp or initial/ sign the offer to purchase and ensure it is sealed, while also eliminating the provision which addressed how Bay Bank Staff handled receipts of offers to purchase made at the same time and date. [Rule 2.7-2(d)].
  - Eliminate the provision which provides there is no limit as to how many offers to purchase a Tribal member may submit within an offer period, and clarify that multiple offers to purchase will not be considered. If multiple offers to purchase are submitted from the same offeror for a listing, that offeror will be disqualified and all offer to purchases from said offeror will be ineligible for that lottery drawing. [Rule 2.7-2(d)].
  - Revise when the Comprehensive Housing Division can collect the offers to purchase from the business day immediately following the close of the offer period to the date of the lottery. [Rule 2.7-3].
  - Eliminate the provisions that provide that upon receipt of the offers to purchase from Bay Bank, the Comprehensive Housing Division shall post the dollar amount of the highest prequalified offer to purchase received on the Nation's website; and that offers to purchase received for which the Comprehensive



- Housing Division did not receive proof of prequalification will not be considered. [Rule 2.7-3].
- Provide that upon receipt of the offers to purchase from Bay Bank, the Comprehensive Housing Division shall host a public (in-person or virtual) lottery date in which all sealed offers to purchase will have one half of a two-ticket raffle ticket stapled to the sealed envelope with the other half of the ticket placed in a lottery bucket. [Rule 2.8-1].
- Provide for who does the selection of the lottery drawing and how an offer to purchase is selected through the lottery drawing. [Rule 2.8-2].
- Require the Comprehensive Housing Division to immediately confirm the selected offer to purchase was prequalified, and if so, inform the selected buyer and proceed to closing and residential lease signing. [Rule 2.8-3].
- Require that in the event the first selected buyer cannot proceed with closing and a residential lease signing, Comprehensive Housing will move in chronological order to the next ticket drawn at the time of the lottery drawing. [Rule 2.8-3(a)].
- Include a new provision which addresses minimum advertisement requirements for houses that do not sell and requires that the Comprehensive Housing Division list each property prepared for sale a minimum of three (3) times before Comprehensive Housing Division asks the Oneida Land Commission to consider a use of the property that is potentially not residential. [Rule 2.9-1].

#### Conclusion

There are no legal bars to adopting the amendments to the Real Property Law Rule No. 2 - Comprehensive Housing Division Residential Sales.



# Summary Report for Real Property Law Rule No. 2 – CHD Residential Sales

Original effective date: 03-09-2017

Amendment effective date: asap

Name of Rule: Real Property Law -Rule No. 2 CHD Residential Sales

Name of law being interpreted: Real Property Law

Rule Number: No. 2

Other Laws or Rules that may be affected: None

### **Brief Summary of the proposed rule:**

We are changing the process of how CHD sells our Residential Sales homes. We are deleting the highest accepted offer from the current rule and changing it to a lottery draw contingent upon applicant's prequalification. We will no longer accept offers above asking/listed price.

Statement of Effect: Obtained after requesting from the Legislative Reference Office.

Financial Analysis: See Attached.

**Note:** In addition- the agency must send a written request to each entity which may be affected by the rule- asking that they provide information about how the rule would financially affect them. The agency must include each entity's response in the financial analysis. If the agency does not receive a response within 10 business days after the request is made, the financial analysis can note which entities did not provide a response.

# Financial Analysis for Real Property Law Rule No. 2 CHD Residential Sales

Type of Cost	<b>Description/Comment</b>	Dollar Amount
Start Up Costs		0
Personnel		0
Office		0
Documentation Costs		0
Estimate of time necessary for an individual or agency to comply with the rule after implementation		0
Other, please explain		
Total		0

Public Motice in Rali - 2 additions

# LEGAL NOTICES

# **Setting Time and Notice to Interested Parties**

The following estates are being prepared for probate by the Oneida Nation, Land Commission Hearing Body.

To attend a scheduled hearing virtually contact Cindy Lecker, Land, Title & Trust Specialist, Oneida Nation, Land Management, • PO Box 365, • Oneida, WI 54155, • 920-869-6610 • CLecker@oneidanation.org

# In the Matter of the Estate of Rita May Summers, Case No. 2023 LCP 0004

- 1. An application for probate was filed.
- 2. The decedent with a date of birth of 11/26/1929 and date of death 08/06/2023, was an Oneida Nation member, domiciled on the Oneida Reservation at 2892 Commissioner St, Oneida, WI 54155.
- 3. The deadline to submit claims was 07/14/2024
- 4. All interested persons are hereby noticed.

# In the Matter of the Estate of Arlene Virgina Summers, Case No. 2024 LCP 0001

- 1. An application for probate was filed.
- The decedent with a date of birth of 06/06/1934 and date of death 12/13/2023, was an Oneida Nation member, domiciled on the Oneida Reservation at 3772 N Countyline Rd, Oneida, WI 54155.
- 3. The deadline to submit claims was 07/14/2024
- 4. All interested persons are hereby noticed.

# In the Matter of the Estate of Shirley Mae Hill, Case No. 2024 LCP 0002

- 1. An application for probate was filed.
- The decedent with a date of birth of 05/13/1934 and date of death 10/22/2023, was an Oneida Nation member, domiciled on the Oneida Reservation at 2928 Commissioner St, Oneida, WI 54155.
- 3. The deadline to submit claims was 07/14/2024
- 4. All interested persons are hereby noticed.

# In the Matter of the Estate of Louis Tony Delgado, Case No. 2024 LCP 0003

- 1. An application for probate was filed.
- The decedent with a date of birth of 08/01/1949 and date of death 10/15/2019, was an Oneida Nation member, domiciled off of the Oneida Reservation at 361 Herrick Rd., Riverside, IL 60546.
- 3. The deadline to submit claims was 08/16/2024
- 5. All interested persons are hereby noticed.

# NOTICE OF RESCHEDULED PUBLIC MEETING

TO BE HELD July 11, 2024, 5-6pm

Comprehensive Housing Division Front Conference Room 2913 Commissioner Street, Oneida, WI 54155

In accordance with the Administrative Rulemaking Law, the Comprehensive Ho using Division and the Oneida Land Commission are hosting this Public Meeting to gather feedback from the community regarding proposed amendments to the following rule:

#### Real Property Law Rule No. 2 - CHD Residential Sales

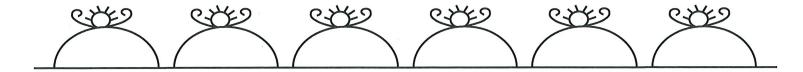
- ◆ Change Real Property Law Rule No. 2 to Rule No. 1
- Replacing the selection process from a highest
  qualified offer process to a lottery draw process such that homes
  will continue to be listed for the appraised value, but buyers
  will no longer be able to bid over appraised value to gain a
  competitive advantage; and
- ◆ Determining what happens to residential sales inventory in the event there are no offers received for a given listing.

To obtain copies of the Public Meeting documents for this proposal, please visit oneida-nsn.gov/Register/PublicMeetings.

### **PUBLIC COMMENT PERIOD OPEN UNTIL JULY 19, 2024**

During the Public Comment Period, all interested persons may submit written comments and/or a transcript of any testimony/spoken comments made during the Public Meeting. These may be submitted to The Comprehensive Housing Division by U.S. mail, interoffice mail, e-mail or fax.

Comprehensive Housing Division 2913 Commissioner Street, Oneida, WI 54155 mhill@oneidanation.org Phone: 920-869-2227 Fax: 920-869-2836



# COMMUNITY

# NOTICE OF RESCHEDULED

# **PUBLIC MEETING**

TO BE HELD July 11, 2024, 5-6pm

**Comprehensive Housing Division Front Conference Room** 

2913 Commissioner Street, Oneida, WI 54155

In accordance with the Administrative Rulemaking Law, the
Comprehensive Housing Division and the Oneida Land
Commission are hosting this Public Meeting to gather feedback from the community
regarding proposed amendments to the following rule:

#### Real Property Law Rule No. 2 - CHD Residential Sales

- ◆ Change Real Property Law Rule No. 2 to Rule No. 1
- Replacing the selection process from a highest
  qualified offer process to a lottery draw process such that homes will
  continue to be listed for the appraised value, but buyers will no longer
  be able to bid over appraised value to gain a competitive advantage; and
- ◆ Determining what happens to residential sales inventory in the event there are no offers received for a given listing.

To obtain copies of the Public Meeting documents for this proposal, please visit www. oneida-nsn.gov/Register/PublicMeetings.

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During the Public Comment Period, all interested persons may submit written comments and/ or a transcript of any testimony/spoken com-ments made during the Public Meeting. These may be submitted to The Comprehensive Housing Division by U.S. mail, interoffice mail, e-mail or fax

Comprehensive Housing Division 2913 Commissioner Street, Oneida, WI 54155 mhill@oneidanation.org Phone: 920-869-2227 Fax: 920-869-2836







Public Meeting- no one attended - Script is as

## Transcription for Public Meeting on July 11, 2024

The time is 5pm and today date is July 11, 2024. I will now call the public meeting for Real Property Law Rule No. 2 Comprehensive Housing Division Residential Sales Rule to order.

Comprehensive Housing Division is hosting this public meeting to gather feedback from the community regarding this rule.

All persons who wish to present oral testimony will need to register on the sign in sheet providing their name and enrollment number. Each person will have 3 minutes to comment.

Written comments may be submitted to CHD in person, by US mail, interoffice, email and faxed as provided on the public meeting notice.

These comments must be received by close of business day on July 19, 2024.

In attendance from CHD is myself Michelle Hill, and I'm the Residential Sales and Realty Area Manager, Becky Skenandore Sr Loan Officer, and Tina Skenandore Residential Leasing Specialist.

Please note that CHD will not be responding to public comments at this time. CHD will consider all comments received and will provide a written response to each comment in the public comment review memorandum.

The public meeting purpose is to collect community input regarding the Residential Sales Rule process.

CHD is available to schedule separate meetings to have further discussion in regard to the Residential Sales Program.

We will now begin today's public meeting for the Residential Sales Rule. The amendments that we are proposing is to change the rule from Rule No. 2 to Rule No. 1.

Replacing the selection process from highest qualified offer process to a lottery draw process.

Determine what happens to Residential Sales inventory in the event there are no offers.

It's 530pm meeting is closed. CHD is now closing the public meeting.

Recieved Written Comment

## Michelle R. Hill

Written Comments ~

From:

Michelle R. Hill

Sent:

Monday, July 29, 2024 9:57 AM

To:

Clorissa N. Leeman

Cc:

Rebecca L. Skenandore; Grace J. Delgado

Subject:

FW: Leasing Rule No. 2- CHD Residential Sales - Comment/Recommendation

Also, for the rule I received this from Lori Elm wayyy back on May 6. Do I have to add this as written comment? Because the time line was prior to the public meeting?

Michelle Rae Hill

~Kanatihal~

Residential Sales and Realty Area Manager

Oneida Nation

Comprehensive Housing Division

920-869-2227 main

920-869-6182 direct

CONFIDENTIALITY NOTICE: This e-mail and any attachments may contain confidential, proprietary and privileged information. Unauthorized disclosure or use is prohibited by state and federal law. If you received this e-mail in error; please notify the sender, delete the e-mail & any attachments. Do not use, disclose or store the information this e-mail and any attachments it contains.

From: Lori A. Elm < lelm@oneidanation.org>

Sent: Monday, May 6, 2024 9:19 AM

To: Michelle R. Hill <mhill@oneidanation.org>

Cc: LOC < LOC@oneidanation.org >; Marlon G. Skenandore < mskenan1@oneidanation.org >; Jonas G. Hill

<jhill1@oneidanation.org>; Kirby W. Metoxen <KMETOX@oneidanation.org>; Jameson J. Wilson

<jwilson@oneidanation.org>; Jennifer A. Webster <JWEBSTE1@oneidanation.org>; Maureen S. Perkins

<mperkin2@oneidanation.org>; Kristal E. Hill <khill@oneidanation.org>

Subject: Leasing Rule No. 2- CHD Residential Sales - Comment/Recommendation

#### Please see below for recommendation:

A recommendation I would like to see is dependent(S) to be included in qualifications for selection. If a home has 3 bedrooms or more, they should be prioritized for families who have dependent(s). Homes of this size should be families first, IF No applicants qualify with dependents, then nondependent families would qualify for selection.

Another recommendation I would like to see is the following for homes.

In the case no one applies for the home, create a program to help Oneida families with problems such as: bad debit/bad credit, eviction, (other words the working poverty) this will help our community members to achieve the home. By creating an agreement for them, to eliminate their debit, (Student loans may or may not be included), up to \$20,000.00 in 5 years. By creating an extra \$460.00 a month

payment to an affordable direct rent payment (\$760.00) for total of \$1300.00 a month, which average 3-bedroom home rental payment in Green Bay area is \$1730 per month according to apartments.com. In my honesty opinion the rent could even go higher, plus it will get them ready for the actual cost of a house. (Reminder this is an idea)

By applying the \$460.00 X 5 years of payments, it would generate \$30,000.00 which \$10,000.00 could be used for down payment and \$20,000.00 towards debt. Note: They will still need to stay in good standing with their utilities and all other rental expenses.

These programs should be open to all Enrolled Oneida members.

Open to all people, including members with criminal backgrounds.

- a. Individuals with criminal backgrounds, shall be off probation, completed all recommended treatment plans and making payments to or creating a payback agreement to any fines or restitution and must stay in compliance with this stipulation through the contract. As well as working with Oneida Nation Pardon and Forgiveness Process, and letter stating they are.
  - b. Budgeting
- c. Wellness and Culture plan developed Volunteering at farm, etc. (I have idea for this, if you ever want to know further)
  - d. Must stay in compliance with stipulations.

\*NOTE: People are unable to get a Pardon from Oneida or are scared away because they owe thousands of dollars for fines and restitution; but if they don't have a Pardon, they can't rent a home through Oneida; IF this program or idea, is consider rent to own, the leasing process does NOT ask for a backgrounds check. So, this would be able to happen if a process like this was created through leasing.

Yes, this may take a little work, but aren't our people worth it.

- 1. Work with Bay Bank or Wisconsin Native Loan Fund to credit the builder for Oneidas to own Oneida (Currently Fox Community and other credit unions work on credit building like this, why can't our tribe) or work with Community Education Center, to develop a program. Including Budgeting and wellness.
- 2. Possible Amendment to Pardon and Forgiveness to state applicant should be in paying on restitution or fines. (Reminder some people owe a lot of money for their stays at these lovely facilities) but they can't get housing, so they live in appartments way to small, and way to many kids.

I would just like to humanity back in our nation.

CHD response to comment

# CHD Written Response

A recommendation I would like to see is dependent(S) to be included in qualifications for selection. If a home has 3 bedrooms or more, they should be prioritized for families who have dependent(s). Homes of this size should be families first, IF No applicants qualify with dependents, then nondependent families would qualify for selection.

CHD has a program that does consider family size to house size. The Residential Sales program is built to assist all Oneida citizens that can qualify for a mortgage.

Another recommendation I would like to see is the following for homes. In the case no one applies for the home, create a program to help Oneida families with problems such as: bad debit/bad credit, eviction, (other words the working poverty) this will help our community members to achieve the home. By creating an agreement for them, to eliminate their debit, (Student loans may or may not be included), up to \$20,000.00 in 5 years. By creating an extra \$460.00 a month payment to an affordable direct rent payment (\$760.00) for total of \$1300.00 a month, which average 3-bedroom home rental payment in Green Bay area is \$1730 per month according to apartments.com.

In my honesty opinion the rent could even go higher, plus it will get them ready for the actual cost of a house. (Reminder this is an idea)

By applying the \$460.00 X 5 years of payments, it would generate \$30,000.00 which \$10,000.00 could be used for down payment and \$20,000.00 towards debt. Note: They will still need to stay in good standing with their utilities and all other rental expenses. These programs should be open to all Enrolled Oneida members. Open to all people, including members with criminal backgrounds. This would be a program that would need to be backed by tribal contribution. If considered it would need to be built from the ground up. CHD is currently working on trying to provide affordable home ownership opportunities to Oneida citizens through their Affordable Homeownership Strategy. CHD would consider building another program if the program would be able to access funding to go with it.

- a. Individuals with criminal backgrounds, shall be off probation, completed all recommended treatment plans and making payments to or creating a payback agreement to any fines or restitution and must stay in compliance with this stipulation through the contract. As well as working with Oneida Nation Pardon and Forgiveness Process, and letter stating they are.
  - b. Budgeting
- c. Wellness and Culture plan developed Volunteering at farm, etc. (I have idea for this, if you ever want to know further)
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Yes, this may take a little work, but aren't our people worth it.

- 1. Work with Bay Bank or Wisconsin Native Loan Fund to credit the builder for Oneidas to own Oneida (Currently Fox Community and other credit unions work on credit building like this, why can't our tribe) or work with Community Education Center, to develop a program. Including Budgeting and wellness.
- 2. Possible Amendment to Pardon and Forgiveness to state applicant should be in paying on restitution or fines. (Reminder some people owe a lot of money for their stays at these lovely facilities) but they can't get housing, so they live in appartments way to small, and way to many kids.

I would just like to humanity back in our nation.

CHD is always willing to review and research now strategies to bring affordable home ownership to Oneida citizens. Currently CHD is proposing our Affordable Homeownership Strategy to numerous entities in hopes we will bring three to four different options for Oneida citizens for purchase homes. The program you are suggesting seems similar to "Supportive Housing" which CHD has recognized is needed for Oneida. Supportive housing provides wellness services to homeowners and programs are built as such. A supportive housing program would need to include numerous other entities such as Behavior Health, Culture and Heritage, Bay Bank/WNLF, and so forth. It would also need to be funded by tribal contribution due to Income Based Housing grants having many restrictions around felonies. Additionally, our Income Based programs have provided programming that covered Budgeting, Hoarding, and wellness overall, but there is little to no attendance by the tenants. However, CHD may consider reviewing and building a program as such down the road.

# October 2, 2024, Legislative Operating Committee E-Poll Approval of the Canceled October 2, 2024 LOC Meeting Materials

E-POLL REQUEST: Approval of the Canceled October 2, 2024 LOC Meeting Materials



#### **Good Morning Legislative Operating Committee,**

This e-mail serves as the e-poll for the approval of the canceled October 2, 2024, Legislative Operating Committee meeting materials.

#### **EXECUTIVE SUMMARY**

The October 2, 2024, Legislative Operating Committee meeting was canceled due to a lack of quorum based on scheduling conflicts. In an effort to not delay work moving forward, the Legislative Operating Committee is being asked to e-poll the materials originally included on the October 2, 2024, Legislative Operating Committee meeting agenda.

Materials the Legislative Operating Committee is being asked to review and consider adopting motions for include:

- September 18, 2024 Legislative Operating Committee Meeting Minutes.
  - The Legislative Operating Committee is being asked to approve the September 18, 2024 Legislative Operating Committee meeting minutes and forward to the Oneida Business Committee.
  - The September 18, 2024 Legislative Operating Committee meeting minutes are included in the attached backup materials.
- Oneida Life Insurance Plan Law Amendments.
  - The Legislative Operating Committee is being asked to approve the public meeting packet for the proposed amendments to the Oneida Life Insurance Plan law, and forward the Oneida Life Insurance Plan law amendments to a public meeting to be held on November 15, 2024.
  - Included in the attached backup materials are the following documents for this item:
    - Coversheet;
    - Public Meeting Notice;
    - Legislative Analysis;
    - Public Meeting Draft (Redline to Current); and
    - Public Meeting Draft (Clean).
  - The Kalihwisaks submission deadline is October 3, 2024.
- Computer Resources Ordinance Amendments.
  - The Legislative Operating Committee is being asked to approve the adoption packet for the proposed amendments to the Computer Resources Ordinance and forward to the Oneida Business Committee for consideration.
  - Included in the attached backup materials are the following documents for this item:
    - Coversheet;
    - Adoption Memo;
    - Resolution;

- Statement of Effect:
- Legislative Analysis;
- Draft (Redline to Current);
- Draft (Clean); and
- Fiscal Impact Statement.

#### Investigative Leave Policy Amendments.

- The Legislative Operating Committee is being asked to approve the public comment review memorandum, draft, and legislative analysis for the proposed amendments to the Investigative Leave Policy; and approve the fiscal impact statement request memorandum and forward the materials to the Finance Department directing that a fiscal impact statement be prepared and submitted to the LOC by October 16, 2024.
- Included in the attached backup materials are the following documents for this item:
  - Public Comment Review Memorandum;
  - Public Meeting Draft;
  - Public Meeting Transcript;
  - Legislative Analysis; and
  - Fiscal Impact Statement Request Memorandum.

The October 2, 2024, Legislative Operating Committee meeting packet has been attached to this e-poll a backup documentation. Further details on all the items included in this e-poll can be found in the attached backup materials.

An e-poll is necessary for this matter in order to avoid a delay in work being processed because the October 2, 2024, Legislative Operating Committee meeting has been canceled.

#### **REQUESTED ACTION**

The requested actions are as follows:

- Approve the September 18, 2024, LOC meeting minutes and forward to the Oneida Business Committee.
- Approve the public meeting packet for the proposed amendments to the Oneida Life Insurance Plan law, and forward the Oneida Life Insurance Plan law amendments to a public meeting to be held on November 15, 2024.
- Approve the adoption packet for the Computer Resources Ordinance amendments and forward to the Oneida Business Committee for consideration.
- Approve the public comment review memorandum, draft, and legislative analysis for the proposed amendments to the Investigative Leave Policy.
- Approve the fiscal impact statement request memorandum and forward the materials to the Finance Department directing that a fiscal impact statement be prepared and submitted to the LOC by October 16, 2024.

#### **DEADLINE FOR RESPONSE**

October 3, 2024 at 9:00 a.m.

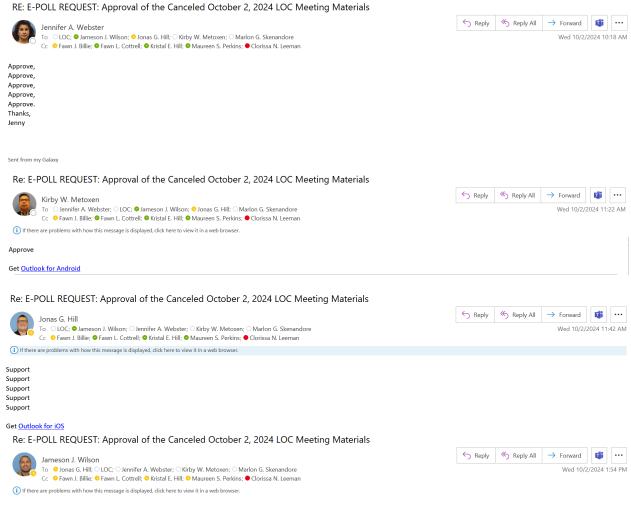
All supporting documentation has been attached to this email for your convenience.



A good mind. A good heart. A strong fire.

### **E-POLL RESULTS:**

The e-poll was approved by Jennifer Webster, Kirby Metoxen, Jonas Hill, Jameson Wilson, and Marlon Skenandore.



- Approve the September 18, 2024, LOC meeting minutes and forward to the Oneida Business Committee.
- Approve the public meeting packet for the proposed amendments to the Oneida Life Insurance Plan law, and forward the Oneida Life Insurance Plan law amendments to a public meeting to be held on November 15, 2024.
- Approve the adoption packet for the Computer Resources Ordinance amendments and forward to the Oneida Business Committee for consideration.
- Approve the public comment review memorandum, draft, and legislative analysis for the proposed amendments to the Investigative Leave Policy.
- Approve the fiscal impact statement request memorandum and forward the materials to the Finance Department directing that a fiscal impact statement be prepared
  and submitted to the LOC by October 16, 2024.



### Re: E-POLL REQUEST: Approval of the Canceled October 2, 2024 LOC Meeting Materials







# Oneida Nation Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



## LEGISLATIVE OPERATING COMMITTEE MEETING AGENDA

Business Committee Conference Room - 2nd Floor Norbert Hill Center October 2, 2024 9:00 a.m.

- I. Call to Order and Approval of the Agenda
- II. Minutes to be Approved
  - 1. September 18, 2024 LOC Meeting Minutes (pg. 2)
- **III.** Current Business
  - 1. Oneida Life Insurance Plan Law Amendments (pg. 4)
  - 2. Computer Resources Ordinance Amendments (pg. 19)
  - 3. Investigative Leave Policy Amendments (pg. 42)
- IV. New Submissions
- V. Additions
- VI. Administrative Updates
- VII. Executive Session
- VIII. Recess/Adjourn



# Oneida Nation **Oneida Business Committee** Legislative Operating Committee

PO Box 365 • Oneida, WI 54155-0365



#### LEGISLATIVE OPERATING COMMITTEE MEETING MINUTES

Oneida Business Committee Conference Room-2nd Floor Norbert Hill Center September 18, 2024 9:00 a.m.

Present: Jonas Hill, Kirby Metoxen, Marlon Skenandore, Jennifer Webster

Excused: Jameson Wilson

Others Present: Clorissa N. Leeman, Grace Elliott

Others Present on Microsoft Teams: Krystal John, Fawn Cottrell, Kaylynn Gresham, Kristal Hill, Maureen Perkins, Rae Skenandore, Mark Powless, Todd Vanden Heuvel, Ralinda Ninham-Lamberies, Carolyn Salutz, Eric Boulanger, Derrick Denny, Fawn Billie, Michelle Hill, Sarah White

#### I. Call to Order and Approval of the Agenda

Kirby Metoxen called the September 18, 2024, Legislative Operating Committee meeting to order at 9:00 a.m.

Motion by Jonas Hill to approve the agenda; seconded by Jennifer Webster. Motion carried unanimously.

#### II. **Minutes to be Approved**

### 1. September 4, 2024 LOC Meeting Minutes

Motion by Marlon Skenandore to approve the September 4, 2024, LOC meeting minutes; seconded by Jennifer Webster. Motion carried unanimously.

#### III. **Current Business**

# 1. Vehicle Driver Certification and Fleet Management Law Amendments

Motion by Jennifer Webster to approve the adoption packet for the proposed amendments to the Vehicle Driver Certification and Fleet Management law and forward to the Oneida Business Committee for consideration; seconded by Jonas Hill. Motion carried unanimously.

# 2. Oneida Life Insurance Plan Law Amendments

Motion by Jonas Hill to approve the legislative analysis for the proposed amendments to the Oneida Life Insurance Plan law; seconded by Marlon Skenandore. Motion carried unanimously.



# 3. Landlord Tenant Law Amendments

Motion by Jennifer Webster to approve the draft of the proposed amendments to the Landlord Tenant law and direct that a legislative analysis be completed; seconded by Marlon Skenandore. Motion carried unanimously.

- IV. New Submissions
- V. Additions
- VI. Administrative Items
- VII. Executive Session

# VIII. Adjourn

Motion by Marlon Skenandore to adjourn at 9:12 a.m.; seconded by Jennifer Webster. Motion carried unanimously.





# Oneida Nation Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



# Legislative Operating Committee October 2, 2024

# Oneida Life Insurance Plan Law Amendments

<b>Submission Date:</b> 6/5/24	<b>Public Meeting:</b> N/A	
LOC Sponsor: Jameson Wilson	Emergency Enacted: N/A	

**Summary:** This item added to the Active Files List on June 5, 2024, at the request of the Chief Financial Officer, Ralinda Ninham-Lamberies. The CFO requested the LOC consider an emergency amendment to the Law to remove section 1004.5-3 which provides that "the Oneida Trust Enrollment Department shall be notified within one (1) year of the member of the Nation's death in order to distribute the Oneida Life Insurance Plan benefits to the beneficiary. Oneida Life Insurance Plan claims made beyond the first anniversary of the decedent's death shall not be processed for distribution." Finance provided that recently a member of the Nation missed the deadline by four (4) days, and there would not be an increase in liability is this provision is removed dur to limited staff availability. The LOC determined this request did not meet the standard for emergency legislation provided for in section 109.9-5 of the LPA, but decided to add this item to the Active Files List anyways due to the August 20, 2023 OBC motion which directed the LOC to bring this Law back for a one (1) year review of its adoption and implementation.

6/5/24 LOC:

Motion by Jonas Hill to add the Oneida Life Insurance Plan Law Amendments to the Active Files List with Jameson Wilson as the sponsor; seconded by Kirby Metoxen. Motion carried unanimously.

<u>8/26/24:</u>

Work Meeting. Present: Jameson Wilson, Jonas Hill, Kirby Metoxen, Marlon Skenandore, Clorissa Leeman, Carl Artman, Ralinda Ninham-Lamberies, John Danforth, Michelle John, Heidi Janowski, Fawn Billie, Kristal Hill, Maureen Perkins. The purpose of this work meeting was to discuss how the implementation of the Oneida Life Insurance Plan law went during its first year, and begin discussions on whether any amendments to the law are necessary at this time.

8/29/24:

Work Meeting. Present: Jameson Wilson, Marlon Skenandore, Kirby Metoxen, Jonas Hill, Clorissa Leeman, Fawn Cottrell, Kristal Hill, Maureen Perkins, Fawn Billie, Carolyn Salutz. The purpose of this work meeting was to determine what, if any, amendments to make to the Oneida Life Insurance Plan law based on the information received during the One Year Review work meeting held on August 26, 2024.

9/4/24 LOC:

Motion by Kirby Metoxen to accept the memorandum entitled, One (1) Year Review of the Oneida Life Insurance Plan Law; seconded by Marlon Skenandore. Motion carried unanimously.

Motion by Marlon Skenandore to approve the draft of proposed amendments to the Oneida Life Insurance Plan law and direct that a legislative analysis be developed; seconded by Jonas Hill. Motion carried unanimously.

<u>9/18/24 LOC:</u> Motion by Jonas Hill to approve the legislative analysis for the proposed amendments to the Oneida Life Insurance Plan law; seconded by Marlon Skenandore. Motion carried unanimously.

# **Next Steps:**

• Approve the public meeting packet for the proposed amendments to the Oneida Life Insurance Plan law, and forward the Oneida Life Insurance Plan law amendments to a public meeting to be held on November 15, 2024.



# ONEIDA NATION PUBLIC MEETING NOTICE FRIDAY, NOVEMBER 15, 2024, 12:15 pm

Norbert Hill Center-Business Committee Conference Room N7210 Seminary Rd., Oneida, Wisconsin

# **Find Public Meeting Materials at**

Oneida-nsn.gov/government/register/public meetings

**Send Public Comments to** 

LOC@oneidanation.org

**Ask Questions here** 

LOC@oneidanation.org 920-869-4417



# **ONEIDA LIFE INSURANCE PLAN LAW AMENDMENTS**

The purpose of the Oneida Life Insurance Plan law is to provide a death benefit through the Oneida Life Insurance Plan for all eligible enrolled Oneida Nation members, pursuant to the Oneida General Welfare law.

# The Oneida Life Insurance Plan law amendments will:

• Expand the period of time in which it is required to notify the Oneida Trust Enrollment Department of a decedent's death in order to distribute Oneida Life Insurance Plan benefits to the beneficiary from one (1) year to three (3) years.

Individuals may attend the public meeting for the proposed Oneida Life Insurance Plan law amendments in person at the Norbert Hill Center, or virtually through Microsoft Teams. If you wish to attend the public meeting through Microsoft Teams please contact LOC@oneidanation.org.

# **PUBLIC COMMENT PERIOD CLOSES FRIDAY, NOVEMBER 22, 2024**

During the public comment period, anyone may submit written comments, questions or input. Comments may be submitted to the Oneida Nation Secretary's Office or the Legislative Reference Office in person, by U.S. mail, interoffice mail, or e-mail.



For more information on the proposed Oneida Life Insurance Plan law amendments please review the public meeting packet at oneida-nsn.gov/government/register/public meetings.



# ONEIDA LIFE INSURANCE PLAN LAW AMENDMENTS LEGISLATIVE ANALYSIS

# **SECTION 1. EXECUTIVE SUMMARY**

Analysis by the Legislative Reference Office				
Intent of the	Expand the period of time in which it is required to notify the Oneida Trust			
<b>Proposed Amendments</b>	Enrollment Department of a decedent's death in order to distribute Oneida			
	Life Insurance Plan benefits to the beneficiary from one (1) year to three (3)			
	years. [10 O.C. 1004.5-3].			
Purpose	The purpose of this law is to provide a death benefit through the Oneida Lit			
	Insurance Plan for all eligible enrolled Oneida Nation members, pursuant to			
	the Oneida General Welfare law. [10 O.C. 1004.1-1].			
Affected Entities	Oneida Trust Enrollment Department, Members of the Nation			
<b>Public Meeting</b>	A public meeting will be scheduled for November 15, 2024.			
Fiscal Impact	A fiscal impact statement has not yet been requested.			

# **SECTION 2. LEGISLATIVE DEVELOPMENT**

- A. *Background*. The Oneida Life Insurance Plan law was adopted by the Oneida Business Committee in August of 2023 through resolution BC-08-23-23-G. The purpose of the Oneida Life Insurance Plan law is to the purpose of providing a death benefit through the Oneida Life Insurance Plan for all eligible enrolled Oneida Nation members, pursuant to the Oneida General Welfare law. [10 O.C. 1004.1-1]. It is the policy of the Nation to care for its members and their families even after their death. [10 O.C. 1004.1-2]. The Nation seeks to internalize the Oneida Life Insurance Plan process to ensure equitable and expedient distribution to designated beneficiaries. Id. The General Tribal Council, through resolution GTC-01-17-09-B, approved the concept of the Oneida Life Insurance Plan Plus to replace the Oneida Burial Fund. [10 O.C. 1004.1-1(a)]. The General Tribal Council directed implementation of a benefit that pays fifteen thousand dollars (\$15,000) to the designated beneficiary or beneficiaries of the deceased Oneida Nation member. Id. The payment of death benefits through OLIPP to designated beneficiaries of a deceased Oneida Nation member is an exercise of self-governance crucial to the Oneida Nation's sovereignty, and health and welfare of the community. Id.
- **B.** Request for Amendments. This item added to the Active Files List on June 5, 2024, at the request of the Chief Financial Officer (CFO), Ralinda Ninham-Lamberies. The CFO requested the Legislative Operating Committee consider an emergency amendment to the Law to remove section 1004.5-3 which provides that "the Oneida Trust Enrollment Department shall be notified within one (1) year of the member of the Nation's death in order to distribute the Oneida Life Insurance Plan benefits to the beneficiary. Oneida Life Insurance Plan claims made beyond the first anniversary of the decedent's death shall not be processed for distribution." Finance provided that recently a member of the Nation missed the deadline by four (4) days, and there would not be an increase in liability is this provision is removed due to limited staff availability. The Legislative Operating Committee determined this request did not meet the standard for emergency legislation provided for in section 109.9-5 of the Legislative

Procedures Act, but decided to add this item to the Active Files List anyways due to the August 20, 2023 Oneida Business Committee motion which directed the Legislative Operating Committee to bring this Law back for a one (1) year review of its adoption and implementation.

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C. One Year Review. When the Oneida Life Insurance Plan law was adopted in August of 2023, the Oneida Business Committee also directed that the Oneida Life Insurance Plan law be brought back to the Legislative Operating Committee in one (1) year for review. On August 26, 2024, the Legislative Operating Committee meet with the Trust Enrollments Department, Finance, and the Oneida Law Office to discuss the status of implementation of the Oneida Life Insurance Plan law during its first year, and to begin discussions on whether any amendments to the law are necessary at this time. The Legislative Operating Committee accepted the memorandum entitled, One (1) Year Review of the Oneida Life Insurance Plan Law, on September 4, 2024. Overall, the Trust Enrollments Department, Finance, and the Oneida Law Office provided that the implementation of the Oneida Life Insurance Plan law has been smooth and the law is operating as it was intended. Although the Oneida Life Insurance Plan law is working as intended, the Legislative Operating Committee was asked by Finance to consider two (2) areas where amendments to the Oneida Life Insurance Plan law could potentially result in improvements in how the law is administered: (1) Section 1004.5-2(d) and 1004.6-3: regarding the requirement that funeral expenses be paid directly to the funeral home first before any remaining funds are paid to beneficiary; and (2) Section 1004.5-3: regarding the notice of death requirement of one (1) year. Ultimately, the Legislative Operating Committee decided to pursue amendments to the Oneida Life Insurance Plan law to address the length of time for the notice of death requirement. In the one (1) year review the Oneida Trust Enrollment Department provided the following statistics that were current as of August 29, 2024, to provide some perspective on how the Oneida Life Insurance Plan has been administered during its first year:

Ceen administere	ed during its first year.					
Oneida Life Insurance Plan Law Statistics						
Month	Deaths Reported	OLIP Claims	Claims that Provided a Beneficiary	Claims that Did Not Provide a Beneficiary		
September 2023	13	12	9	3		
October 2023	12	12	11	1		
November 2023	10	9	9	0		
December 2023	18	16	13	3		
January 2024	16	17	15	2		
February 2024	22	22	19	3		
March 2024	15	13	13	0		
April 2024	10	10	10	0		
May 2024	23	23	21	2		
June 2024	13	13	10	3		
July 2024	10	9	8	1		
August 2024	12	2	2	0		

### SECTION 3. CONSULTATION AND OUTREACH

**A.** Representatives from the following departments or entities participated in the development of the amendments to the Oneida Life Insurance Plan law and this legislative analysis:

53 ■ Oneida Law Office;

- Finance Administration;
  - Oneida Trust Enrollments Department; and
  - Central Accounting.
- **B.** The following laws were reviewed in the drafting of this analysis:
  - Oneida General Welfare law; and
  - Administrative Rulemaking law.

## **SECTION 4. PROCESS**

- **A.** The development of the proposed amendments to the Oneida Life Insurance Plan law complies with the process set forth in the Legislative Procedures Act (LPA).
  - On June 5, 2024, the Legislative Operating Committee added the Oneida Life Insurance Plan law to its Active Files List.
  - On September 4, 2024, the Legislative Operating Committee approved the draft of proposed amendments to the Oneida Life Insurance Plan law.
  - On September 18, 2024, the Legislative Operating Committee approved the legislative analysis for the proposed amendments to the Oneida Life Insurance Plan law.
- **B.** At the time this legislative analysis was developed the following work meetings had been held regarding the development of the amendments to this Law:
  - August 26, 2024: LOC work session with the Oneida Law Office, Finance Administration, Oneida Trust Enrollments Department, and Central Accounting.
  - August 29, 2024: LOC work session.

# **SECTION 5. CONTENTS OF THE LEGISLATION**

- A. Expansion of the Timeframe for Noticing the Death of a Decedent. Currently, the Oneida Life Insurance Plan law requires that the Oneida Trust Enrollment Department be notified within one (1) year of the member of the Nation's death in order to distribute the Oneida Life Insurance Plan benefits to the beneficiary. [10 O.C. 1004.5-3]. The Oneida Life Insurance Plan law is clear that Oneida Life Insurance Plan claims made beyond the first anniversary of the decedent's death shall not be processed for distribution. Id. The proposed amendments to the Oneida Life Insurance Plan law expand the amount of time given to notice the Oneida Trust Enrollment Department of the death of a member from one (1) year to three (3) years. [10 O.C. 1004.5-3].
  - Effect. The Legislative Operating Committee determined that greater flexibility and consideration could be given to members of the Nation by increasing the notification period, but ultimately still wanted to maintain some notice requirement to ensure that claims are not held open indefinitely. The Legislative Operating Committee determined this is accomplished in the proposed amendments to the Oneida Life Insurance Plan law that increase the period of time allowed to notify the Oneida Trust Enrollment Department of a death in order to distribute Oneida Life Insurance Plan benefits from one (1) year to three (3) years.

### **SECTION 6. EXISTING LEGISLATION**

**A.** *Related Legislation*. The following laws of the Nation are related to this Law:

- Oneida General Welfare Law. The Oneida General Welfare Law governs how the Nation provides assistance to eligible members on a non-taxable basis, pursuant to the principles of the General Welfare Exclusion to Indian Tribal governmental programs that provide benefits to Tribal members. [10 O.C. 1001.1-1].
  - The Oneida Life Insurance Plan is hereby established as an approved program of the Nation in accordance with the Oneida General Welfare Law. [10 O.C. 1003.4-1]. The Oneida Life Insurance Plan meets the requirements of the General Test as defined in the Oneida General Welfare Law. [10 O.C. 1003.4-2].
- Administrative Rulemaking Law. The Administrative Rulemaking law provides an efficient, effective, and democratic process for enacting and revising administrative rules, to ensure that authorized agencies act in a responsible and consistent manner when enacting and revising administrative rules. [1 O.C. 106.1-2].
  - The Oneida Life Insurance Plan law delegates rulemaking authority to the Oneida Trust Enrollment Department to promulgate rules to govern the administration of the Oneida Life Insurance Plan. [10 O.C. 1004.8-1].
  - Any rules promulgated by the Oneida Trust Enrollment Department must be done in accordance with the process and procedures of the Administrative Rulemaking law.

# **SECTION 7. OTHER CONSIDERATIONS**

- A. *Fiscal Impact*. Under the Legislative Procedures Act, a fiscal impact statement is required for all legislation except emergency legislation [1 O.C. 109.6-1]. Oneida Business Committee resolution BC-10-28-20-A titled, "Further Interpretation of 'Fiscal Impact Statement' in the Legislative Procedures Act," provides further clarification on who the Legislative Operating Committee may direct complete a fiscal impact statement at various stages of the legislative process, as well as timeframes for completing the fiscal impact statement.
  - Conclusion. The Legislative Operating Committee has not yet directed that a fiscal impact statement be completed.

#### Title 10. General Welfare Exclusion - Chapter 1004 ONEIDA LIFE INSURANCE PLAN

1004.1. Purpose and Policy

1004.2. Adoption, Amendment, Repeal

1004.3. Definitions

1004.4. Establishment

1004.5. Qualifications, Designation of Beneficiary, and Notice

1004.6. Beneficiary Claim Process and Distribution

1004.7. Funding

1004.8. Administrative Rulemaking

#### 1004.1. Purpose and Policy

1004.1-1. *Purpose*. The purpose of this law is to provide a death benefit through the Oneida Life Insurance Plan (OLIPP) for all eligible enrolled Oneida Nation members, pursuant to the Oneida General Welfare law.

(a) The General Tribal Council, through resolution GTC-01-17-09-B, approved the concept of the Oneida Life Insurance Plan Plus to replace the Oneida Burial Fund. The General Tribal Council directed implementation of a benefit that pays fifteen thousand dollars (\$15,000) to the designated beneficiary or beneficiaries of the deceased Oneida Nation member. The payment of death benefits through OLIPP to designated beneficiaries of a deceased Oneida Nation member is an exercise of self-governance crucial to the Oneida Nation's sovereignty, and health and welfare of the community.

1004.1-2. *Policy*. It is the policy of the Nation to care for its members and their families even after their death. The Nation seeks to internalize the Oneida Life Insurance Plan process to ensure equitable and expedient distribution to designated beneficiaries.

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#### 1004.2. Adoption, Amendment, Repeal

- 17 1004.2-1. This law was adopted by the Oneida Business Committee by resolution BC-08-23-23-
- 18  $G_{\overline{z}}$  and amended by resolution BC- - .
- 19 1004.2-2. This law may be amended or repealed by the Oneida Business Committee or the General
- 20 Tribal Council pursuant to the procedures set out in the Legislative Procedures Act.
- 21 1004.2-3. Should a provision of this law or the application thereof to any person or circumstances
- be held as invalid, such invalidity shall not affect other provisions of this law which are considered
- 23 to have legal force without the invalid portions.
- 24 1004.2-4. In the event of a conflict between a provision of this law and a provision of another law,
- 25 the provisions of this law shall control.
- 26 1004.2-5. This law is adopted under authority of the Constitution of the Oneida Nation.

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#### 1004.3. Definitions

- 1004.3-1. This section shall govern the definitions of words and phrases used within this law. All words not defined herein shall be used in their ordinary and everyday sense.
  - (a) "Approved program" means any program(s) to provide general welfare assistance that is intended to qualify as a General Welfare Exclusion, administered under specific guidelines, and is adopted by the Oneida Business Committee through resolution or law of the Nation in accordance with the Oneida General Welfare law.
  - (b) "Benefit" means the fifteen thousand dollars provided (\$15,000) to pay for funeral expenses of an enrolled member of the Nation, with any residual amounts paid thereafter to the designated beneficiary.
  - (c) "Decedent" means the deceased person.
- (d) "Designated Beneficiary" means any person(s) designated by the enrolled member of the Nation, through the approved beneficiary designation form, to receive all or a portion

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- of the decedent's Oneida Life Insurance Plan benefit.
  - (e) "Funeral Expenses" means the cost of the funeral of the decedent accrued and invoiced by the funeral home including, but not limited to, the following:
    - (1) funeral planning;
    - (2) securing the necessary permits and copies of death certificates;
    - (3) preparing the notices;
    - (4) sheltering the remains;
    - (5) coordinating the arrangements with the cemetery, crematory or other third parties;
    - (6) transporting the remains;
    - (7) embalming and other preparation;
    - (8) viewing, ceremony, or memorial services;
    - (9) use of a hearse or limousine;
    - (11) a casket, outer burial container or alternate container;
    - (11) monuments; and
    - (12) cremation or interment.
  - (f) "Nation" means the Oneida Nation.

#### 1004.4. Establishment

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- 1004.4-1. *Establishment*. The Oneida Life Insurance Plan is hereby established as an approved program of the Nation in accordance with the Oneida General Welfare law. The purpose of the Oneida Life Insurance Plan is to provide fifteen thousand dollars (\$15,000) of financial assistance to eligible members of the Nation to pay for funeral expenses, with any residual benefit amounts paid thereafter to the designated beneficiary.
- 1004.4-2. *General Welfare Exclusion*. The Oneida Life Insurance Plan meets the requirements of the General Test as defined in the Oneida General Welfare law; General Criteria as defined in I.R.S. Rev. Proc. 2014-35. Section 5.01(1); and the requirements of the Tribal General Welfare Exclusion Act of 2014, 26 U.S.C. §139E(b).
  - (a) The assistance provided through the Oneida Life Insurance Plan is:
    - (1) paid on behalf of the Nation;
    - (2) pursuant to an approved program of the Nation;
    - (3) does not discriminate in favor of members of the governing body of the Nation;
    - (4) available to any eligible member of the Nation who meets the guidelines of the approved program;
    - (5) provided for the promotion of general welfare;
    - (6) not lavish or extravagant;
    - (7) not compensation for services; and
    - (8) not a per capita payment.
  - (b) . I.R.S. Rev. Proc. 2014-35, section 5.02(2)(e)(iv) lists funeral, burial, and expenses related to a death as Safe Harbor program for which need is presumed.

#### 1004.5. Qualifications, Designation of Beneficiary, and Notice

1004.5-1. *Eligibility*. All members of the Nation shall qualify for benefits from the Oneida Life Insurance Plan to be used for funeral expenses first, with any residual benefits distributed to a designated beneficiary.

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- (a) Newly enrolled members of the Nation shall be covered the date their enrollment application is approved by Oneida Trust Enrollment Committee and Oneida Business Committee.
- (b) Members of the Nation that have relinquished their membership shall not be covered from the date their relinquishment request is approved by the Oneida Trust Enrollment Committee and Oneida Business Committee.
- 1004.5-2. *Designation of Beneficiary*. A member of the Nation shall complete the Oneida Trust Enrollment Committee approved beneficiary designation form and submit it to the Oneida Trust Enrollment Committee, either online or in person at the Oneida Trust Enrollment Office, prior to their death in order to secure benefits from the Oneida Life Insurance Plan for their beneficiary.
  - (a) Any Oneida Life Insurance Plan beneficiary designation forms submitted prior to the effective date of this law shall remain valid.
  - (b) Oneida Life Insurance Plan residual benefits shall not be paid or claimed if the decedent did not designate a living beneficiary though the beneficiary designation form.
  - (c) A parent or legal guardian shall complete and submit a beneficiary designation form on behalf of their minor child or ward.
  - (d) Funeral expenses shall be paid directly to the funeral home upon submission of a valid invoice, up to the limit of the Oneida Life Insurance Plan benefits, even if a designated beneficiary has not been designated.
- 1004.5-3. *Notice of Death*. The Oneida Trust Enrollment Department shall be notified within one (1) yearthree (3) years of the member of the Nation's death in order to distribute the Oneida Life Insurance Plan benefits to the beneficiary. Oneida Life Insurance Plan claims made beyond the first anniversarythree (3) years of the decedent's death shall not be processed for distribution.
- 1004.5-4. *Oversight*. The Oneida Trust Enrollment Department shall be delegated the oversight and management of the Oneida Life Insurance Plan.

#### 1004.6. Beneficiary Claim Process and Distribution

1004.6-1. Evidence as to Passing or Status. In proceedings under this law, the following rules relating to determination of death and status are applicable:

- (a) A certified or authenticated copy of a death certificate purporting to be issued by an official or agency of the place where the death purportedly occurred is prima facie proof of the fact, place, date and time of death, and the identity of the decedent;
- (b) A certified or authenticated copy of any record or report of a governmental agency, domestic or foreign, of a decedent's death; and
- (c) A person who is absent for a continuous period of seven (7) years, during which they have not been heard from, and whose absence is not satisfactorily explained after diligent search or inquiry is presumed to be dead. Their death is presumed to have occurred at the end of the period unless there is sufficient evidence for determining that death occurred earlier.
- 1004.6-2. Effect of Homicide on Beneficiary Designation. A designated beneficiary who criminally and intentionally causes the death of the decedent shall not be entitled to any benefits passing under this law.
- 128 1004.6-3. *Distribution*. Oneida Life Insurance Plan benefits shall be distributed in the following order:

Draft 1(Redline to Current) – PM Draft 2024 10 02
(a) Funeral expenses shall be paid to the funeral home pursuant to receipt of a valid
invoice therefrom;
(1) Any expenses beyond the funeral expenses shall be the responsibility of the
beneficiary, family of the decedent, or any other responsible parties.
(b) Residual benefits shall be paid to the designated beneficiary.
1004.7. Funding
1004.7-1. Funding Source. The Oneida Life Insurance Plan shall be contingent on funding by the
Nation.
1004.8. Administrative Rulemaking
1004.8-1. Delegation of Administrative Rulemaking Authority. The Oneida Trust Enrollment
Department shall be delegated administrative rulemaking authority in accordance with the
Administrative Rulemaking law to promulgate rules to govern the administration of the Oneida
Life Insurance Plan.
End.
Emergency Adopted – BC-09-28-22-C
Emergency Extension – BC-03-22-23-C Adopted – BC-08-23-23-G
Adopted – BC-06-25-25-G <u>Amended – BC</u>

#### Title 10. General Welfare Exclusion - Chapter 1004 ONEIDA LIFE INSURANCE PLAN

1004.1. Purpose and Policy

1004.2. Adoption, Amendment, Repeal

1004.3. Definitions

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1004.4. Establishment

1004.5. Qualifications, Designation of Beneficiary, and Notice

1004.6. Beneficiary Claim Process and Distribution

1004.7. Funding

1004.8. Administrative Rulemaking

#### 1004.1. Purpose and Policy

1004.1-1. *Purpose*. The purpose of this law is to provide a death benefit through the Oneida Life Insurance Plan (OLIPP) for all eligible enrolled Oneida Nation members, pursuant to the Oneida General Welfare law.

(a) The General Tribal Council, through resolution GTC-01-17-09-B, approved the concept of the Oneida Life Insurance Plan Plus to replace the Oneida Burial Fund. The General Tribal Council directed implementation of a benefit that pays fifteen thousand dollars (\$15,000) to the designated beneficiary or beneficiaries of the deceased Oneida Nation member. The payment of death benefits through OLIPP to designated beneficiaries of a deceased Oneida Nation member is an exercise of self-governance crucial to the Oneida Nation's sovereignty, and health and welfare of the community.

1004.1-2. *Policy*. It is the policy of the Nation to care for its members and their families even after their death. The Nation seeks to internalize the Oneida Life Insurance Plan process to ensure equitable and expedient distribution to designated beneficiaries.

#### 1004.2. Adoption, Amendment, Repeal

- 17 1004.2-1. This law was adopted by the Oneida Business Committee by resolution BC-08-23-23-18 G and amended by resolution BC-
- 19 1004.2-2. This law may be amended or repealed by the Oneida Business Committee or the General Council pursuant to the procedures set out in the Legislative Procedures Act.
- 21 1004.2-3. Should a provision of this law or the application thereof to any person or circumstances 22 be held as invalid, such invalidity shall not affect other provisions of this law which are considered 23 to have legal force without the invalid portions.
- 1004.2-4. In the event of a conflict between a provision of this law and a provision of another law, the provisions of this law shall control.
- 26 1004.2-5. This law is adopted under authority of the Constitution of the Oneida Nation.

#### 1004.3. Definitions

- 1004.3-1. This section shall govern the definitions of words and phrases used within this law. All words not defined herein shall be used in their ordinary and everyday sense.
  - (a) "Approved program" means any program(s) to provide general welfare assistance that is intended to qualify as a General Welfare Exclusion, administered under specific guidelines, and is adopted by the Oneida Business Committee through resolution or law of the Nation in accordance with the Oneida General Welfare law.
  - (b) "Benefit" means the fifteen thousand dollars provided (\$15,000) to pay for funeral expenses of an enrolled member of the Nation, with any residual amounts paid thereafter to the designated beneficiary.
  - (c) "Decedent" means the deceased person.
- (d) "Designated Beneficiary" means any person(s) designated by the enrolled member of the Nation, through the approved beneficiary designation form, to receive all or a portion

- of the decedent's Oneida Life Insurance Plan benefit.

  (e) "Funeral Expenses" means the cost of the funeral of
  - (e) "Funeral Expenses" means the cost of the funeral of the decedent accrued and invoiced by the funeral home including, but not limited to, the following:
    - (1) funeral planning;
    - (2) securing the necessary permits and copies of death certificates;
    - (3) preparing the notices;
    - (4) sheltering the remains;
    - (5) coordinating the arrangements with the cemetery, crematory or other third parties;
    - (6) transporting the remains;
    - (7) embalming and other preparation;
    - (8) viewing, ceremony, or memorial services;
    - (9) use of a hearse or limousine;
    - (11) a casket, outer burial container or alternate container;
    - (11) monuments; and
    - (12) cremation or interment.
  - (f) "Nation" means the Oneida Nation.

#### 1004.4. Establishment

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- 1004.4-1. *Establishment*. The Oneida Life Insurance Plan is hereby established as an approved program of the Nation in accordance with the Oneida General Welfare law. The purpose of the Oneida Life Insurance Plan is to provide fifteen thousand dollars (\$15,000) of financial assistance to eligible members of the Nation to pay for funeral expenses, with any residual benefit amounts paid thereafter to the designated beneficiary.
- 1004.4-2. *General Welfare Exclusion*. The Oneida Life Insurance Plan meets the requirements of the General Test as defined in the Oneida General Welfare law; General Criteria as defined in I.R.S. Rev. Proc. 2014-35. Section 5.01(1); and the requirements of the Tribal General Welfare Exclusion Act of 2014, 26 U.S.C. §139E(b).
  - (a) The assistance provided through the Oneida Life Insurance Plan is:
    - (1) paid on behalf of the Nation;
    - (2) pursuant to an approved program of the Nation;
    - (3) does not discriminate in favor of members of the governing body of the Nation;
    - (4) available to any eligible member of the Nation who meets the guidelines of the approved program;
    - (5) provided for the promotion of general welfare;
    - (6) not lavish or extravagant;
    - (7) not compensation for services; and
    - (8) not a per capita payment.
  - (b) . I.R.S. Rev. Proc. 2014-35, section 5.02(2)(e)(iv) lists funeral, burial, and expenses related to a death as Safe Harbor program for which need is presumed.

#### 1004.5. Qualifications, Designation of Beneficiary, and Notice

1004.5-1. *Eligibility*. All members of the Nation shall qualify for benefits from the Oneida Life Insurance Plan to be used for funeral expenses first, with any residual benefits distributed to a designated beneficiary.

Draft 1 – PM Draft 2024 10 02

- (a) Newly enrolled members of the Nation shall be covered the date their enrollment application is approved by Oneida Trust Enrollment Committee and Oneida Business Committee.
- (b) Members of the Nation that have relinquished their membership shall not be covered from the date their relinquishment request is approved by the Oneida Trust Enrollment Committee and Oneida Business Committee.
- 1004.5-2. *Designation of Beneficiary*. A member of the Nation shall complete the Oneida Trust Enrollment Committee approved beneficiary designation form and submit it to the Oneida Trust Enrollment Committee, either online or in person at the Oneida Trust Enrollment Office, prior to their death in order to secure benefits from the Oneida Life Insurance Plan for their beneficiary.
  - (a) Any Oneida Life Insurance Plan beneficiary designation forms submitted prior to the effective date of this law shall remain valid.
  - (b) Oneida Life Insurance Plan residual benefits shall not be paid or claimed if the decedent did not designate a living beneficiary though the beneficiary designation form.
  - (c) A parent or legal guardian shall complete and submit a beneficiary designation form on behalf of their minor child or ward.
  - (d) Funeral expenses shall be paid directly to the funeral home upon submission of a valid invoice, up to the limit of the Oneida Life Insurance Plan benefits, even if a designated beneficiary has not been designated.
- 1004.5-3. *Notice of Death*. The Oneida Trust Enrollment Department shall be notified within three (3) years of the member of the Nation's death in order to distribute the Oneida Life Insurance Plan benefits to the beneficiary. Oneida Life Insurance Plan claims made beyond three (3) years of the decedent's death shall not be processed for distribution.
- 109 1004.5-4. *Oversight*. The Oneida Trust Enrollment Department shall be delegated the oversight and management of the Oneida Life Insurance Plan.

#### 1004.6. Beneficiary Claim Process and Distribution

- 1004.6-1. Evidence as to Passing or Status. In proceedings under this law, the following rules relating to determination of death and status are applicable:
  - (a) A certified or authenticated copy of a death certificate purporting to be issued by an official or agency of the place where the death purportedly occurred is prima facie proof of the fact, place, date and time of death, and the identity of the decedent;
  - (b) A certified or authenticated copy of any record or report of a governmental agency, domestic or foreign, of a decedent's death; and
  - (c) A person who is absent for a continuous period of seven (7) years, during which they have not been heard from, and whose absence is not satisfactorily explained after diligent search or inquiry is presumed to be dead. Their death is presumed to have occurred at the end of the period unless there is sufficient evidence for determining that death occurred earlier.
- 1004.6-2. Effect of Homicide on Beneficiary Designation. A designated beneficiary who criminally and intentionally causes the death of the decedent shall not be entitled to any benefits passing under this law.
- 128 1004.6-3. *Distribution*. Oneida Life Insurance Plan benefits shall be distributed in the following order:

Draft 1 – PM Draft

2024 10 02 130 (a) Funeral expenses shall be paid to the funeral home pursuant to receipt of a valid 131 invoice therefrom; 132 (1) Any expenses beyond the funeral expenses shall be the responsibility of the 133 beneficiary, family of the decedent, or any other responsible parties. 134 (b) Residual benefits shall be paid to the designated beneficiary. 135 136 **1004.7.** Funding 137 1004.7-1. Funding Source. The Oneida Life Insurance Plan shall be contingent on funding by the 138 Nation. 139 140 1004.8. Administrative Rulemaking 141 1004.8-1. Delegation of Administrative Rulemaking Authority. The Oneida Trust Enrollment Department shall be delegated administrative rulemaking authority in accordance with the 142 Administrative Rulemaking law to promulgate rules to govern the administration of the Oneida 143 144 Life Insurance Plan. 145 146 End. 148 149 Emergency Adopted – BC-09-28-22-C 150 Emergency Extension – BC-03-22-23-C 151 Adopted – BC-08-23-23-G

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Amended – BC- - - -





## Oneida Nation Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



### Legislative Operating Committee October 2, 2024

# Computer Resources Ordinance Amendments

<b>Submission Date:</b> 5/15/24	<b>Public Meeting:</b> 8/21/24
LOC Sponsor: Jameson Wilson	Emergency Enacted: N/A

**Summary:** This item was added to the Active Files List on May 15, 2024, at the request of Shane Hill on behalf of DTS. DTS wants to amend the Computer Resources Ordinance to delegate DTS administrative rulemaking authority so DTS can develop rules that support and enforce the Computer Resource Ordinance.

5/15/24 LOC: Motion by Jonas Hill to add the Computer Resource Ordinances amendments to the Active

Files List with Jameson Wilson as the sponsor; seconded by Marlon Skenandore. Motion

carried unanimously.

<u>5/31/24:</u> Work Meeting. Present: Jameson Wilson, Jennifer Webster, Jonas Hill, Clorissa Leeman,

Jason Doxtator, Shane Hill, Jesse Kujawa, Maureen Perkins. The purpose of this work meeting was to review the Computer Resources Ordinance and discuss potential amendments to be

made.

6/5/24 LOC: Motion by Jonas Hill to approve the draft of the proposed amendments to the Computer

Resources Ordinance and direct that a legislative analysis be completed; seconded by Kirby

Metoxen. Motion carried unanimously.

<u>6/19/24 LOC:</u> Motion by Jennifer Webster to approve the legislative analysis of the proposed amendments

to the Computer Resources Ordinance; seconded by Jonas Hill. Motion carried unanimously.

7/1/24: E-Poll Conducted. This e-poll was titled, Approval of the Computer Resources Ordinance

Amendments Public Meeting Packet. The requested action of this e-poll was to approve the Computer Resources Ordinance amendments public meeting packet and forward the Computer Resources Ordinance amendments to a public meeting to be held on August 21, 2024. This e-poll was approved by Jennifer Webster, Jonas Hill, Jameson Wilson, and Kirby Metoxen. Marlon Skenandore is on a personal leave and therefore did not provide a response

to the e-poll.

7/17/24: E-Poll Conducted. This e-poll was titled, Approval of the Canceled July 17, 2024 LOC

Meeting Materials. The requested action of this e-poll was to: approve the June 19, 2024 Legislative Operating Committee meeting minutes and forward to the Oneida Business Committee; approve the adoption packet for the proposed amendments to the Back Pay law and forward to the Oneida Business Committee for consideration; accept the legislative analysis for the proposed amendments to the Investigative Leave Policy; accept the memorandum from James Snitgen and remove the Environmental Review Law from the Active Files List; add the Petition: L. Blackowl – New Recreation/Community Center Build

to the Active Files List with Jameson Wilson as the sponsor; accept the status update for the Petition: L. Blackowl – New Recreation/Community Center Build and forward to the Oneida Business Committee; enter into the record the results of the July 1, 2024 e-poll entitled, Approval of the Computer Resources Ordinance Amendments Public Meeting Packet and approve the Legislative Operating Committee Fiscal Year 2024 Third Quarter Report and forward to the Oneida Business Committee. This e-poll was approved by Kirby Metoxen, Jennifer Webster, Jonas Hill, and Jameson Wilson. Marlon Skenandore is on a personal leave and therefore did not provide a response to the e-poll.

#### 7/26/24:

Work Meeting. Present: Jameson Wilson, Jennifer Webster, Jonas Hill, Clorissa Leeman, Fawn Cottrell, Maureen Perkins, Carolyn Salutz, Grace Elliott, Jason Doxtator, Shane Hill, Elvis Walkin, Jesse Kujawa. The purpose of this work meeting was to discuss the rulemaking process as provided for in the Administrative Rulemaking law.

#### 8/21/24:

Public Meeting Held. Present: Jameson Wilson, Clorissa Leeman, Grace Elliott, Michelle Braaten, Sharon Mousseau, Jason Doxtator, Jesse Kujawa, Elvis Walkin, Todd Vanden Heuvel, Josephine Skenandore. A public meeting for the proposed amendments to the Computer Resources Ordinance was held at the Norbert Hill Center and on Microsoft Teams. No individuals provided oral comments during the public meeting.

#### 8/28/24:

Public Comment Period Closed. No individuals provided written comment during the public comment period.

#### 9/4/24 LOC:

Motion by Kirby Metoxen to approve the public comment review memorandum, draft, and legislative analysis for the proposed amendments to the Computer Resources Ordinance; seconded by Marlon Skenandore. Motion carried unanimously.

Motion by Marlon Skenandore to approve the fiscal impact statement request memorandum and forward the materials to the Finance Department directing that a fiscal impact statement be prepared and submitted to the LOC by September 18, 2024; seconded by Kirby Metoxen. Motion carried unanimously.

Motion by Kirby Metoxen to enter into the record the results of the July 17, 2024, e-poll entitled, Approval of the Canceled July 17, 2024 LOC Meeting Materials; seconded by Jonas Hill. Marlon Skenandore abstained. Motion carried.

#### **Next Steps:**

 Approve the adoption packet for the Computer Resources Ordinance amendments and forward to the Oneida Business Committee for consideration.







#### Oneida Nation Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



TO: Oneida Business Committee

Jameson Wilson, LOC Chairperson FROM:

October 2, 2024 DATE:

RE: Adoption of Amendments to the Computer Resources Ordinance

Please find the following attached backup documentation for your consideration of the adoption of amendments to the Computer Resources Ordinance:

1. Resolution: Amendments to the Computer Resources Ordinance

- 2. Statement of Effect: Amendments to the Computer Resources Ordinance
- 3. Computer Resources Ordinance Amendments Legislative Analysis
- 4. Computer Resources Ordinance Amendments Draft (Redline)
- 5. Computer Resources Ordinance Amendments Draft (Clean)
- 6. Computer Resources Ordinance Amendments Fiscal Impact Statement

#### Overview

The purpose of the Computer Resources Ordinance is to regulate the usage of technology resources and processed data owned and operated by the Nation. [2 O.C. 215.1-1]. Amendments to the Computer Resources Ordinance are being sought to:

- Revise the title and references throughout the Law from "computer resources" to "technology resources."
- Clarify that users are expected to conduct themselves professionally and to refrain from using technology resources of the Nation for activities that are inappropriate no matter in what location the user utilizes the technology resources of the Nation. [2 O.C. 215.5-1].
- Clarify that it shall not be deemed an inappropriate use for a user to share information or evidence regarding the inappropriate use of another user if reporting the inappropriate use in accordance with the proper reporting structure. [2 O.C. 215.5-2].
- Clarify that any standard operating procedure defining excessive use of technology resources for any user that is an employee of the Nation is required to be developed in accordance with all other laws and rules of the Nation. [2 O.C. 215.7-1(a)].
- Include a new provision in which DTS is delegated rulemaking authority in accordance with the Administrative Rulemaking law to promulgate rules to govern technology resources of the Nation. [2 O.C. 215.9-1].

The Legislative Operating Committee developed the proposed amendments to the Computer Resources Ordinance through collaboration with representatives from Digital Technology Services. The Legislative Operating Committee held two (2) work meetings on the development of the amendments to the Computer Resources Ordinance.

The development of the amendments to the Computer Resources Ordinance complies with all processes and procedures required by the Legislative Procedures Act, including the development of a legislative analysis, a fiscal analysis, and the opportunity for public review during a public meeting and public comment period. [1 O.C. 109.6, 109.7, 109.8].

The Legislative Operating Committee held a public meeting on the proposed amendments to the Computer Resources Ordinance on August 21, 2024. No individuals provided public comments during this public meeting. The public comment period was then held open until August 28, 2024. No written comments were received during this public comment period.

The amendments to the Computer Resources Ordinance will become effective on October 23, 2024.

#### **Requested Action**

Adopt the Resolution: Amendments to the Computer Resources Ordinance



### **Oneida Nation**

Post Office Box 365

Phone: (920)869-2214



Oneida, WI 54155

1		BC Resolution #
2		Amendments to the Computer Resources Ordinance
4 5 6	WHEREAS,	the Oneida Nation is a federally recognized Indian government and a treaty tribe recognized by the laws of the United States of America; and
7 8	WHEREAS,	the Oneida General Tribal Council is the governing body of the Oneida Nation; and
9 10 11	WHEREAS,	the Oneida Business Committee has been delegated the authority of Article IV, Section 1, of the Oneida Tribal Constitution by the Oneida General Tribal Council; and
12 13 14	WHEREAS,	the Computer Resources Ordinance ("the Law") was adopted by the Oneida Business Committee through resolution BC-09-29-04-B; and
15 16 17	WHEREAS,	the purpose of this Law is to regulate the usage of technology resources and processed data owned and operated by the Nation; and
18 19 20	WHEREAS,	the amendments to the Law revise the title and references throughout the Law from "computer resources" to "technology resources"; and
20 21 22 23 24 25	WHEREAS,	the amendments to the Law clarify that users are expected to conduct themselves professionally and to refrain from using technology resources of the Nation for activities that are inappropriate no matter in what location the user utilizes the technology resources of the Nation; and
26 27 28 29	WHEREAS,	the amendments to the Law clarify that it shall not be deemed an inappropriate use for a user to share information or evidence regarding the inappropriate use of another user if reporting the inappropriate use in accordance with the proper reporting structure; and
30 31 32	WHEREAS,	the amendments to the Law clarify that any standard operating procedure defining excessive use of technology resources for any user that is an employee of the Nation is required to be developed in accordance with all other laws and rules of the Nation; and
33 34 35 36 37	WHEREAS,	the amendments to the Law include a new provision in which Digital Technology Services is delegated rulemaking authority in accordance with the Administrative Rulemaking law to promulgate rules to govern technology resources of the Nation; and
38 39	WHEREAS,	the Legislative Operating Committee developed the proposed amendments to the Law through collaboration with representatives from Digital Technology Services; and
40 41 42 43	WHEREAS,	in accordance with the Legislative Procedures Act a legislative analysis and fiscal impact statement were completed for the proposed amendments to the Law; and
44 45 46 47	WHEREAS,	the Legislative Operating Committee held a public meeting on the proposed amendments to the Law on August 21, 2024, with no individuals providing oral comments, and the public comment period for the amendments to this Law was held open until August 28, 2024, with no submission of written comments received; and

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BC Resolution \_\_\_\_\_ Amendments to the Computer Resources Ordinance Page 2 of 2

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**NOW THEREFORE BE IT RESOLVED**, the Oneida Business Committee hereby adopts the amendments to the Computer Resources Ordinance, now known as the Technology Resources law, which shall become effective on October 23, 2024.



#### Oneida Nation Oneida Business Committee Legislative Operating Committee

PO Box 365 • Oneida, WI 54155-0365



#### Statement of Effect

Amendments to the Computer Resources Ordinance

#### Summary

This resolution adopts amendments to the Computer Resources Ordinance.

Submitted by: Clorissa N. Leeman, Senior Staff Attorney, Legislative Reference Office

Date: September 20, 2024

#### Analysis by the Legislative Reference Office

This resolution adopts amendments to the Computer Resources Ordinance. The purpose of the Computer Resources Ordinance is to regulate the usage of technology resources and processed data owned and operated by the Nation. [2 O.C. 215.1-1]. Amendments to the Computer Resources Ordinance are being sought to:

- Revise the title and references throughout the Law from "computer resources" to "technology resources."
- Clarify that users are expected to conduct themselves professionally and to refrain from using technology resources of the Nation for activities that are inappropriate no matter in what location the user utilizes the technology resources of the Nation. [2 O.C. 215.5-1].
- Clarify that it shall not be deemed an inappropriate use for a user to share information or evidence regarding the inappropriate use of another user if reporting the inappropriate use in accordance with the proper reporting structure. [2 O.C. 215.5-2].
- Clarify that any standard operating procedure defining excessive use of technology resources for any user that is an employee of the Nation is required to be developed in accordance with all other laws and rules of the Nation. [2 O.C. 215.7-1(a)].
- Include a new provision in which DTS is delegated rulemaking authority in accordance with the Administrative Rulemaking law to promulgate rules to govern technology resources of the Nation. [2 O.C. 215.9-1].

Adoption of any legislation is required to comply with the Legislative Procedures Act ("the LPA"), which was adopted by the General Tribal Council through resolution GTC-01-07-13-A for the purpose of providing a standardized process for the adoption of laws of the Nation. [1 O.C. 109.1-1]. The Computer Resources Ordinance amendments complied with all processes and procedures required by the LPA, including the development of a legislative analysis, a fiscal analysis, and the opportunity for public review during a public meeting and public comment period. [1 O.C. 109.6] 109.7, 109.87.

The Legislative Operating Committee held a public meeting on the proposed amendments to the Computer Resources Ordinance on August 21, 2024. No individuals provided public comments during this public meeting. The public comment period was then held open until August 28, 2024. No written comments were received during this public comment period.

The amendments to the Computer Resources Ordinance will become effective on October 23, 2024.

#### Conclusion

Adoption of this resolution would not conflict with any of the Nation's laws.





# COMPUTER RESOURCES ORDINANCE AMENDMENTS LEGISLATIVE ANALYSIS

#### **SECTION 1. EXECUTIVE SUMMARY**

	Analysis by the Legislative Reference Office		
Intent of the Proposed Amendments	<ul> <li>Revise the title and references throughout the Law from "computer resources" to "technology resources."</li> <li>Clarify that users are expected to conduct themselves professionally and to refrain from using technology resources of the Nation for activities that are inappropriate no matter in what location the user utilizes the technology resources of the Nation. [2 O.C. 215.5-1].</li> <li>Clarify that it shall not be deemed an inappropriate use for a user to share information or evidence regarding the inappropriate use of another user if reporting the inappropriate use in accordance with the proper reporting structure. [2 O.C. 215.5-2].</li> <li>Clarify that any standard operating procedure defining excessive use of technology resources for any user that is an employee of the Nation is required to be developed in accordance with all other laws and rules of the Nation. [2 O.C. 215.7-1(a)].</li> <li>Include a new provision in which DTS is delegated rulemaking authority in accordance with the Administrative Rulemaking law to promulgate</li> </ul>		
Purpose	rules to govern technology resources of the Nation. [2 O.C. 215.9-1].  The purpose of this law is to regulate the usage of technology resources and processed data owned and operated by the Nation. [2 O.C. 215.1-1].		
Affected Entities	DTS, employees, independent contractor personnel, interns, members of boards, committees or commissions, volunteers, guests, and visitors		
Public Meeting	A public meeting was held on August 21, 2024. The public comment period was held open until August 28, 2024. No public comments were received during the public meeting or comment period.		
Fiscal Impact	A fiscal impact statement was provided by the Finance Administration on September 24, 2024.		

#### **SECTION 2. LEGISLATIVE DEVELOPMENT**

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- **A.** *Background*. The Computer Resources Ordinance was originally adopted by the Oneida Business Committee in 2004 through resolution BC-09-29-04-B. The purpose of the Computer Resources Ordinance is to regulate the usage of technology resources and processed data owned and operated by the Nation. [2 O.C. 215.1-1]. It is the policy of the Nation to provide its community and employees access to the tools necessary to participate in a technological society. [2 O.C. 210.1-2].
- **B.** Request for Amendments. On the April 30, 2024, the Legislative Operating Committee received a request from Shane Hill, Manager of Digital Security with the Digital Technology Services (DTS), to consider amendments to this law to include a delegation of rulemaking authority to DTS so DTS has the ability to promulgate rules to support and enforce the Computer Resources Ordinance. The

Legislative Operating Committee added the Computer Resources Ordinance amendments to its Active Files List on May 15, 2024.

#### **SECTION 3. CONSULTATION AND OUTREACH**

- **A.** Representatives from the following departments or entities participated in the development of the amendments to the Computer Resources Ordinance and this legislative analysis:
  - DTS.
- **B.** The following laws were reviewed in the drafting of this analysis:
  - Administrative Rulemaking law; and
  - Oneida Personnel Policies and Procedures.

#### **SECTION 4. PROCESS**

- **A.** The development of the proposed amendments to the Computer Resources Ordinance complies with the process set forth in the Legislative Procedures Act (LPA).
  - On May 15, 2024, the Legislative Operating Committee added the Computer Resources Ordinance to its Active Files List.
  - On June 5, 2024, the Legislative Operating Committee approved the draft of the proposed amendments to the Computer Resources Ordinance and directed that a legislative analysis be developed.
  - On June 19, 2024, the Legislative Operating Committee approved the legislative analysis of the proposed amendments to the Computer Resources Ordinance.
  - On July 1, 2024, the Legislative Operating Committee conducted an e-poll entitled, *Approval of the Computer Resources Ordinance Amendments Public Meeting Packet*. The requested action of this e-poll was to approve the Computer Resources Ordinance amendments public meeting packet and forward the Computer Resources Ordinance amendments to a public meeting to be held on August 21, 2024. This e-poll was approved by Jennifer Webster, Jonas Hill, Jameson Wilson, and Kirby Metoxen. Marlon Skenandore is on a personal leave and therefore did not provide a response to the e-poll.
  - On July 17, 2024, the Legislative Operating Committee conducted an e-poll entitled, *Approval of the Canceled July 17, 2024 LOC Meeting Materials*. One of the approved actions of this e-poll was to enter into the record the results of the July 1, 2024, e-poll entitled, *Approval of the Computer Resources Ordinance Amendments Public Meeting Packet*.
  - On August 21, 2024, the public meeting was held for the proposed amendments to the Computer Resources Ordinance. No individuals provided oral comments during the public meeting.
  - On August 28, 2024, the public comment period closed. No individuals provided written comment during the public comment period.
  - On September 4, 2024, the Legislative Operating Committee approved the public comment review memorandum, draft, and legislative analysis for the proposed amendments to the Computer Resources Ordinance. The Legislative Operating Committee also approved the fiscal impact statement request memorandum and forwarded the materials to the Finance Department directing that a fiscal impact statement be prepared and submitted to the LOC by September 18, 2024. The Legislative Operating Committee also entered into the record the results of the July 17, 2024, e-poll entitled, Approval of the Canceled July 17, 2024 LOC Meeting Materials.

- On September 24, 2024, the Finance Administration provided the Legislative Operating Committee with the fiscal impact statement for the proposed amendments to the Computer Resources Ordinance.
- **B.** At the time this legislative analysis was developed the following work meetings had been held regarding the development of the amendments to the Computer Resources Ordinance:
  - May 31, 2024: LOC work session with DTS.

• July 26, 2024: LOC work session with DTS.

#### **SECTION 5. CONTENTS OF THE LEGISLATION**

- **A.** Computer to Technology Resources. The proposed amendments to the Law change the title and references throughout the Law from "computer resources" to "technology resources." Technology resources is defined as any tools, systems, and applications that use technology to fulfill their purposes. [2 O.C. 215.3-1(e)]. The Law provides that technology resources may include, but are not limited to, computers, tablets, telephones, facsimile machines, photocopiers, networks, virtual applications, and software, such as internet connectivity and access to internet services and electronic mail. Id.
  - Effect. The revised title sand references throughout the Law are more inclusive of the fact that the Nation uses many different forms of technology beyond just computers, and the amendments demonstrate that the Law should apply to all technology used within the Nation, not just computers.
- **B.** Location of Inappropriate Personal Use. Currently, the Law provides that users are expected to conduct themselves professionally and to refrain from using technology resources of the Nation for activities that are inappropriate. [2 O.C. 215.5-1]. The proposed amendments to the Law add in clarification that users are expected to conduct themselves professionally and to refrain from using technology resources of the Nation for activities that are inappropriate no matter in what location the user utilizes the technology resources of the Nation. Id.
  - Effect. The proposed amendments to the Law recognize that the same expectations apply even though some users of the Nation may be using technology resources of the Nation from a variety of locations, especially with the ability for some employees of the Nation to telecommute.
- C. Reporting Inappropriate Use. The proposed amendments to the Law add in a new section that clarifies that it shall not be deemed an inappropriate use for a user to share information or evidence regarding the inappropriate use of another user if reporting the inappropriate use in accordance with the proper reporting structure. [2 O.C. 215.5-2].
  - Effect. The Legislative Operating Committee intended that this new provision to the Law make it very clear that a user who may forward on or share information or evidence regarding the inappropriate use of another use will not be found to be engaging in an inappropriate use if using the information or evidence to report the inappropriate use of another use in accordance with the proper reporting structure.
- **D.** Development of Standard Operating Procedures. Currently the Law provides that supervisors are authorized to develop standard operating procedures defining excessive use for users subject to the Nation's personnel policies and procedures and who are under the supervisor's authority. [2 O.C. 215.7-1(a)]. The proposed amendments to the Law add further clarification into the Law by providing that supervisors are authorized to develop standard operating procedures defining excessive use of technology resources for any user that is an employee of the Nation and subject to the supervisor's authority, in addition to the fact that any standard operating procedure is required to be developed in accordance with all other laws and rules of the Nation. Id.

- Effect. The proposed amendment to the Law clarifies that any standard operating procedure developed by a supervisor needs to be developed in accordance with all other laws and rules of the Nation. It is important that there is consistency throughout the laws, rules, and standard operating procedures of the Nation and that no conflicts exist between the various levels of regulations.
- **E.** *Delegation of Administrative Rulemaking Authority*. The proposed amendments to the Law add in a new provision in which DTS is delegated rulemaking authority in accordance with the Administrative Rulemaking law to promulgate rules to govern technology resources of the Nation. [2 O.C. 215.9-1].
  - Effect. The Administrative Rulemaking law provides that only authorized agencies may promulgate rules once they are granted rulemaking authority by a law of the Nation. [1 O.C. 106.4-1]. This new provision of the Law delegates DTS rulemaking authority in accordance with the Administrative Rulemaking law. This delegation of rulemaking authority will allow DTS to develop rules to best govern the technology resources of the Nation.

#### **SECTION 6. EXISTING LEGISLATION**

- **A.** References to the Other Laws of the Nation. The following laws of the Nation are referenced in the Computer Resources Ordinance.
  - Oneida Personnel Policies and Procedures. The purpose of the Oneida Personnel Policies and Procedures is to provide for the Nation's employee related policies and procedures including recruitment, selection, compensation and benefits, employee relations, safety and health, program and enterprise rules and regulations, and record keeping.
    - This Law provides that employee violations of this law are subject to discipline in accordance with the Nation's laws governing employment. [2 O.C. 215.10-3].
    - Any disciplinary action against an employee for a violation of the Computer Resources
      Ordinance is required to be conducted in accordance with the Oneida Personnel Policies
      and Procedures.
  - Administrative Rulemaking Law. The Administrative Rulemaking law provides an efficient, effective, and democratic process for enacting and revising administrative rules, to ensure that authorized agencies act in a responsible and consistent manner when enacting and revising administrative rules. [1 O.C. 106.1-2].
    - This Law delegates rulemaking authority to DTS to promulgate rules to govern technology resources of the Nation. [2 O.C. 215.9-1].
    - Any rules promulgated by DTS are required to be developed in accordance with the process and procedures of the Administrative Rulemaking law.
- **B.** Other Laws that Reference the Computer Resources Ordinance. The following laws of the Nation reference the Computer Resources Ordinance. The proposed amendments to the Law do not conflict with any of the referenced laws.
  - Social Media Policy. The Social Media Policy regulates social media accounts, including a social networking web page, blog or microblog, that is administered on behalf of the Tribe or a Tribal entity. [2 O.C. 218.1-1].
    - The Social Media Policy is not intended to provide a right for employees to use the internet or social media while at work for personal use. [2 O.C. 218.1-3]. Supervisors retain discretion to permit or prohibit the personal use of computers in accordance with the Computer Resources Ordinance. Id.

- Boards, Committees, and Commissions Law. The Boards, Committees, and Commissions law governs boards, committees, and commissions of the Nation, including the procedures regarding the appointment and election of persons to boards, committees and commissions, creation of bylaws, maintenance of official records, compensation, and other items related to boards, committees and commissions [1 O.C. 105.1-1].
  - The Boards, Committees, and Commissions law provides that a member of an entity shall sign an acknowledgment form provided by the Nation's Secretary indicating notice of the Nation's applicable computer and media related laws, policies and rules. [1 O.C. 105.14-3(d)].

#### **SECTION 7. OTHER CONSIDERATIONS**

- **A.** *Fiscal Impact*. Under the Legislative Procedures Act, a fiscal impact statement is required for all legislation except emergency legislation [1 O.C. 109.6-1]. Oneida Business Committee resolution BC-10-28-20-A titled, "Further Interpretation of 'Fiscal Impact Statement' in the Legislative Procedures Act," provides further clarification on who the Legislative Operating Committee may direct complete a fiscal impact statement at various stages of the legislative process, as well as timeframes for completing the fiscal impact statement.
  - Conclusion. The Legislative Operating Committee received a fiscal impact statement from the Finance Administration on September 24, 2024.

## Title 2. Employment – Chapter 215 COMPUTERTECHNOLOGY RESOURCES ORDINANCE

215.1	Purpose and Policy	215.7	Limitations on Use
215.2	Adoption, Amendment, Repeal	215.8	Computer Technology Resources Acknowledgment
215.3	Definitions		Form
215.4	Acceptable Use		
215.5	Inappropriate Personal Use	215.9	Administrative Rulemaking Authority
215.6	Privacy	215.910	Violations

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#### 215.1 Purpose and Policy.

215.1-1. *Purpose*. The purpose of this policylaw is to regulate the usage of Triballytechnology resources and processed data owned and operated computer resources by the Nation.

215.1-2. *Policy*. It is the policy of the <u>TribeNation</u> to provide its community and employees access to the tools necessary to participate in a technological society. Allowing limited personal use of these tools helps enhance the quality of the workplace and helps the <u>TribeNation</u> to retain highly qualified and skilled workers and officials, as well as to develop the technological skills of the community. Pursuant to this law, users are permitted limited use of <u>Tribal computertechnology</u> resources of the <u>Nation</u> for personal needs if the use does not interfere with the authorized duties of the user or official business of the <u>TribeNation</u>.

- (a) This law does not create a right to use <u>Tribal computertechnology</u> resources <u>of the Nation</u> for personal use.
- (b) This law in no way limits use of <u>computertechnology</u> resources to fulfill authorized duties.

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#### 215.2 Adoption, Amendment, Repeal.

215.2-1. This law was adopted by the Oneida Business Committee by resolution BC-Resolution #\_0 9-29-04-B and effective immediately upon passage of that amended by resolution—BC-\_ - \_-

21 <u>-</u> 215.2

- 215.2-2. This law may be amended <u>or repealed</u> by the Oneida Business Committee <u>in accordance</u> <u>withor the</u> Oneida <u>legislative and administrative</u> <u>General Tribal Council pursuant to the</u> procedures <u>set out in the Legislative Procedures Act</u>.
- 25 215.2-3. Should a provision of this law or the application thereof to any person or circumstances 26 be held as invalid, such invalidity shall not affect other provisions of this law which are considered 27 to have legal force without the invalid portions.
- 28 215.2-4. All other Oneida laws, policies, regulations, rules, resolutions, motions and all other similar actions which are inconsistent with this law are hereby repealed unless specifically reenacted after adoption of this law. Specifically, the following resolution is repealed by this law:

  BC-3-3-99-A (Adoption of Computer Resources Acceptable Use Policy). In the event of a conflict between a provision of this law and a provision of another law, the provisions of this law shall
- 33 control.
- 215.2-5. This law is adopted under authority of the Constitution of the Oneida Tribe of Indians of
   WisconsinNation.

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#### 215.3 Definitions.

215.3-1. This section shall govern the definitions of words and phrases used within this law. -All 2 O.C. 215 – Page 1

- words not defined herein shall be used in their ordinary and everyday sense.
  - (a) AComputer Resources≅ means Tribally owned personal computers, networks, and software, including Internet connectivity and access to internet services and electronic mail (e-mail). Limitations and monitoring of computer resources may also include, peripheral equipment, such as personal digital assistants (PDAs), telephones, facsimile machines, and photocopiers, only to the extent that the peripheral equipment is used in conjunction with Tribal personal computers and software.
  - (b) AEmployee≅ means an individual employed by the Oneida Tribe of Indians of Wisconsin.

    (a) "Employee" means any individual who is employed by the Nation but does not include elected or appointed officials or individuals employed by a corporation chartered by the
- 49 <u>Nation.</u>

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- (b) "DTS" means the Digital Technology Services.
- (c) AMIS≅"Nation" means the Oneida Management Information Systems Department.
   Nation.
  - (d) A "Personal Use use" means computer any technology resource use that is conducted for purposes other than accomplishing an authorized activity or official business of the TribeNation.
  - (e) ATribe≅ means the Oneida Tribe of Indians of Wisconsin.
  - (f) AUser means all those who use the Tribal computer resources(e) "Technology Resources" means any tools, systems, and applications that use technology to fulfill their purposes. Technology resources may include, but are not limited to, computers, tablets, telephones, facsimile machines, photocopiers, networks, virtual applications, and software, such as internet connectivity and access to internet services and electronic mail.
  - (f) "User" means any individual who uses the technology resources of the Nation, including but not limited to employees, independent contractor personnel, interns, members of boards, committees or commissions, volunteers, guests, and visitors.

#### 215.4 Acceptable Use.

- 215.4-1. Users may utilize computertechnology resources for authorized activities.
- 215.4-2. Users may engage in personal use of <u>computertechnology</u> resources when such use does not interfere with the mission or operations of the entity in control of the resources and does not violate applicable <u>personnel policies and laws, rules, or standard operating</u> procedures <u>of the</u> Nation.
- 72 215.4-3. Employees may engage in limited personal use of <u>computertechnology</u> resources <u>if</u> the usage does not violate section 215.5-1 <u>of the law</u> or standards enacted pursuant to section 215.7-1 <u>of the law</u>.

#### 215.5 Inappropriate Personal Use.

- 215.5-1. Users are expected to conduct themselves professionally and to refrain from using Tribal computertechnology resources of the Nation for activities that are inappropriate. no matter in what location the user utilizes the technology resources of the Nation. Misuse or inappropriate personal use of Tribal computertechnology resources of the Nation includes:
  - (a) Any personal use that could cause congestion, delay, or disruption of service to the

- network. For example This may include, but is not limited to, downloading video, sound or other large file attachments that can degrade performance of the entire network.
  - (b) The creation, copying, transmission, or retransmission of chain letters or unauthorized mass mailings regardless of the subject matter. An unauthorized mass mailing is a mailing sent to fifty (50) or more addresses without the permission of the <a href="mailto:employee=semployee's">employee semployee's</a> supervisor.
  - (c) Using Tribal computertechnology resources of the Nation for activities that are illegal.
  - (d) Using Tribal computertechnology resources of the Nation for activities that are offensive to fellow users. -Such activities include; but are not limited to, hate speech, or material that ridicules another individual on the basis of race, creed, religion, color, sex, disability, national origin, or sexual orientation.
  - (e) The creation, download, viewing, storage, copying, or transmission of sexually explicit or sexually oriented materials.
  - (f) Posting unauthorized information to external newsgroups, bulletin boards, or other public forums.
  - (g) The unauthorized acquisition, use, reproduction, transmission, or distribution of any controlled information including computer software and data, that includes, copyrighted, trade marked or material with other intellectual property rights—(,\_beyond fair use), or proprietary data.
  - (h) Unauthorized use of another user-suser's password or account.
  - (i) Excessive personal use of the internet pursuant to section 215.7-1-(a)-) of this law.
  - (j) Maintenance of a private business without proper authorization.
  - (k) Transmission of computer viruses or other malicious code.

215.5-2. It shall not be deemed an inappropriate use for a user to share information or evidence regarding the inappropriate use of another user if reporting the inappropriate use in accordance with the proper reporting structure.

#### **215.6** Privacy.

- 215.6-1. All activities on computerusing technology resources of the Nation may be monitored, intercepted, recorded, read, copied, or captured by MISDTS to ensure user compliance with this ordinance. law. Use of computertechnology resources, authorized or unauthorized, constitutes consent to this monitoring, interception, recording, reading, copying, or capturing.
- 114 215.6-2. This policylaw in no way creates a right to privacy in computertechnology resource usage.— Users should not expect privacy in their usage, including accessing personal e-mail, brokerage, credit card, and bank accounts through the internet.

#### 215.7 Limitations on Use.

- 215.7-1. The privilege to use <u>Tribal computerthe technology</u> resources <u>of the Nation</u> for personal use may be revoked or limited. -If the user is subject to the <u>Tribes personnel policiesNation's laws</u> and <u>procedures rules governing employment</u>, the supervisor may revoke or limit the privileges of that user.
  - (a) Supervisors are hereby authorized to develop standard operating procedures defining excessive use for users of technology resources for any user that is an employee of the

Nation and subject to the Tribe=s personnel policies and procedures and who are under the supervisor=supervisor's authority. These Any standard operating procedure shall be developed in accordance with all other laws and rules of the Nation. The standard operating procedures may also establish the appropriate times to use computertechnology resources for personal use. -Supervisors must shall provide adequate notice of the terms of those any standard operating procedures to all individuals covered by such procedures.

(b) Tribal entities, agencies, or departments that provide computertechnology resources to community members or to the public may adopt usage policies not inconsistent with this ordinancelaw or rules developed in accordance with this law.

#### 215.8 Computer Technology Resources Acknowledgment Form.

215.8-1. Users shall receive a copy of the Computer Technology Resources Ordinance and Computer Resources Acknowledgment technology resources acknowledgment form. All users shall sign the Acknowledgment Formacknowledgment form in order to gain or continue access to computer technology resources.—of the Nation.

#### 215.9 Administrative Rulemaking Authority.

215.9-1. DTS shall be delegated rulemaking authority in accordance with the Administrative Rulemaking law to promulgate rules to govern technology resources of the Nation.

#### 215.10 Violations.

146 215.910-1. Violations of the law <u>or any rule adopted in accordance with this law</u> may result in limitation on use of or a loss of access to the <u>computertechnology</u> resources. <u>of the Nation.</u>

215.910-2. The Oneida TribeNation reserves the right to advise law enforcement officials of suspected erimeillegal activity found within a user—s computeruser's technology resources and provide them such resources as evidence.

215.9<u>10</u>-3. Employee violations of this law are subject to the Oncida Tribes progressive disciplinary policies contained in the Tribes personnel policies and procedures, up to and including termination. discipline in accordance with the Nations laws governing employment.

155 End. 1§6

Emergency Adopted — BC # 3-03-24-04-A (Emergency Adoption)
Adopted — BC # 9-09-29-04-B (Permanent Adoption)

161 <u>Amended – BC- - - -</u>

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## Title 2. Employment – Chapter 215 TECHNOLOGY RESOURCES

215.1	Purpose and Policy	215.6	Privacy
215.2	Adoption, Amendment, Repeal	215.7	Limitations on Use
215.3	Definitions	215.8	Technology Resources Acknowledgment Form
215.4	Acceptable Use	215.9	Administrative Rulemaking Authority
215.5	Inappropriate Personal Use	215.10	Violations

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#### 215.1 Purpose and Policy.

- 215.1-1. *Purpose*. The purpose of this law is to regulate the usage of technology resources and processed data owned and operated by the Nation.
- 215.1-2. *Policy*. It is the policy of the Nation to provide its community and employees access to the tools necessary to participate in a technological society. Allowing limited personal use of these tools helps enhance the quality of the workplace and helps the Nation to retain highly qualified and skilled workers and officials, as well as to develop the technological skills of the community. Pursuant to this law, users are permitted limited use of technology resources of the Nation for personal needs if the use does not interfere with the authorized duties of the user or official business of the Nation.
  - (a) This law does not create a right to use technology resources of the Nation for personal use.
  - (b) This law in no way limits use of technology resources to fulfill authorized duties.

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#### 215.2 Adoption, Amendment, Repeal.

- 215.2-1. This law was adopted by the Oneida Business Committee by resolution BC-0 9-29-04-B and amended by resolution BC- - .
- 215.2-2. This law may be amended or repealed by the Oneida Business Committee or the Oneida
   General Tribal Council pursuant to the procedures set out in the Legislative Procedures Act.
- 21 215.2-3. Should a provision of this law or the application thereof to any person or circumstances be 22 held as invalid, such invalidity shall not affect other provisions of this law which are considered to 23 have legal force without the invalid portions.
- 24 215.2-4. In the event of a conflict between a provision of this law and a provision of another law, the provisions of this law shall control.
- 26 215.2-5. This law is adopted under authority of the Constitution of the Oneida Nation.

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#### 215.3 Definitions.

- 215.3-1. This section shall govern the definitions of words and phrases used within this law. All words not defined herein shall be used in their ordinary and everyday sense.
  - (a) "Employee" means any individual who is employed by the Nation but does not include elected or appointed officials or individuals employed by a corporation chartered by the Nation.
  - (b) "DTS" means the Digital Technology Services.
  - (c) "Nation" means the Oneida Nation.
  - (d) "Personal use" means any technology resource use that is conducted for purposes other than accomplishing an authorized activity or official business of the Nation.
  - (e) "Technology Resources" means any tools, systems, and applications that use technology to fulfill their purposes. Technology resources may include, but are not limited to, computers,

- tablets, telephones, facsimile machines, photocopiers, networks, virtual applications, and software, such as internet connectivity and access to internet services and electronic mail.
  - (f) "User" means any individual who uses the technology resources of the Nation, including but not limited to employees, independent contractor personnel, interns, members of boards, committees or commissions, volunteers, guests, and visitors.

#### 215.4 Acceptable Use.

- 215.4-1. Users may utilize technology resources for authorized activities.
- 215.4-2. Users may engage in personal use of technology resources when such use does not interfere with the mission or operations of the entity in control of the resources and does not violate applicable laws, rules, or standard operating procedures of the Nation.
- 215.4-3. Employees may engage in limited personal use of technology resources if the usage does not violate section 215.5-1 of the law or standards enacted pursuant to section 215.7-1 of the law.

#### 215.5 Inappropriate Personal Use.

- 215.5-1. Users are expected to conduct themselves professionally and to refrain from using technology resources of the Nation for activities that are inappropriate no matter in what location the user utilizes the technology resources of the Nation. Misuse or inappropriate personal use of technology resources of the Nation includes:
  - (a) Any personal use that could cause congestion, delay, or disruption of service to the network. This may include, but is not limited to, downloading video, sound or other large file attachments that can degrade performance of the entire network.
  - (b) The creation, copying, transmission, or retransmission of chain letters or unauthorized mass mailings regardless of the subject matter. An unauthorized mass mailing is a mailing sent to fifty (50) or more addresses without the permission of the employee's supervisor.
  - (c) Using technology resources of the Nation for activities that are illegal.
  - (d) Using technology resources of the Nation for activities that are offensive to fellow users. Such activities include, but are not limited to, hate speech, or material that ridicules another individual on the basis of race, creed, religion, color, sex, disability, national origin, or sexual orientation.
  - (e) The creation, download, viewing, storage, copying, or transmission of sexually explicit or sexually oriented materials.
  - (f) Posting unauthorized information to external newsgroups, bulletin boards, or other public forums.
  - (g) The unauthorized acquisition, use, reproduction, transmission, or distribution of any controlled information including software and data, that includes, copyrighted, trade marked or material with other intellectual property rights, beyond fair use, or proprietary data.
  - (h) Unauthorized use of another user's password or account.
  - (i) Excessive personal use of the internet pursuant to section 215.7-1(a) of this law.
  - (i) Maintenance of a private business without proper authorization.
  - (k) Transmission of computer viruses or other malicious code.
- 215.5-2. It shall not be deemed an inappropriate use for a user to share information or evidence regarding the inappropriate use of another user if reporting the inappropriate use in accordance with the proper reporting structure.

#### **215.6** Privacy.

215.6-1. All activities using technology resources of the Nation may be monitored, intercepted, recorded, read, copied, or captured by DTS to ensure user compliance with this law. Use of technology resources, authorized or unauthorized, constitutes consent to this monitoring, interception, recording, reading, copying, or capturing.

215.6-2. This law in no way creates a right to privacy in technology resource usage. Users should not expect privacy in their usage, including accessing personal e-mail, brokerage, credit card, and bank accounts through the internet.

#### 215.7 Limitations on Use.

- 215.7-1. The privilege to use the technology resources of the Nation for personal use may be revoked or limited. If the user is subject to the Nation's laws and rules governing employment, the supervisor may revoke or limit the privileges of that user.
  - (a) Supervisors are hereby authorized to develop standard operating procedures defining excessive use of technology resources for any user that is an employee of the Nation and subject to the supervisor's authority. Any standard operating procedure shall be developed in accordance with all other laws and rules of the Nation. The standard operating procedures may also establish the appropriate times to use technology resources for personal use. Supervisors shall provide adequate notice of the terms of any standard operating procedures to all individuals covered by such procedures.
  - (b) Tribal entities, agencies, or departments that provide technology resources to community members or to the public may adopt usage policies not inconsistent with this law or rules developed in accordance with this law.

#### 215.8 Technology Resources Acknowledgment Form.

215.8-1. Users shall receive a copy of the Technology Resources law and technology resources acknowledgment form. All users shall sign the acknowledgment form in order to gain or continue access to technology resources of the Nation.

#### 215.9 Administrative Rulemaking Authority.

215.9-1. DTS shall be delegated rulemaking authority in accordance with the Administrative Rulemaking law to promulgate rules to govern technology resources of the Nation.

#### 215.10 Violations.

- 215.10-1. Violations of the law or any rule adopted in accordance with this law may result in limitation on use of or a loss of access to the technology resources of the Nation.
- 215.10-2. The Nation reserves the right to advise law enforcement officials of suspected illegal activity found within a user's technology resources and provide them such resources as evidence.
- 215.10-3. Employee violations of this law are subject to discipline in accordance with the Nations laws governing employment.

End.

128 Emergency Adopted – BC-03-24-04-A 129 Adopted – BC-09-29-04-B 130 Amended – BC-\_--\_-131 #

### **MEMORANDUM**

TO: RaLinda Ninham-Lamberies, Chief Financial Officer

FROM: Rae Skenandore, Senior Analyst/Budget Coordinator

DATE: September 24, 2024

**RE:** Fiscal Impact of the Amendments to the Computer Resource Ordinance Law

I. Estimated Fiscal Impact Summary

Law: Amendments to the Computer Resource Ordinance Law Draft 1			Draft 1
Implementing Agency Digital Technology Services (DTS)			
<b>Estimated time to comply</b>	imated time to comply 10 days, in compliance with the Legislative Procedures Act		
<b>Estimated Impact</b>	<b>Current Fiscal Year</b>	10 Year Es	stimate
<b>Total Estimated Fiscal Impact</b>	No Fiscal Impact	No Fiscal Impact	

#### II. Background

This Law was originally adopted by the Oneida Business Committee in 2004 through resolution BC-09-29-04-B.

The purpose of this law is to regulate the usage of technology resources and processed data owned and operated by the Nation.

According to the Legislative Reference Office (LRO), the amendments to the law include the following.

- Revise the title and references from "computer resources" to "technology resources."
- Clarify that users are expected to display professional conduct.
- Clarify that it is appropriate to share information or evidence regarding the inappropriate use of another user in accordance with the proper reporting structure.

- Clarify that any standard operating procedure defining excessive use of technology resources for any user that is an employee of the Nation must be developed in accordance with all other laws and rules of the Nation.
- Includes a new provision in which Digital Technology Services is delegated rulemaking authority in accordance with the Administrative Rulemaking law to promulgate rules to govern technology resources of the Nation.

#### III. Methodology and Assumptions

A "Fiscal Impact Statement" means an estimate of the total identifiable fiscal year financial effects associated with legislation and includes startup costs, personnel, office, documentation costs, as well as an estimate of the amount of time necessary for an agency to comply with the Law after implementation.

Finance does NOT identify the source of funding for the estimated cost or allocate any funds to the legislation.

The analysis was completed based on the information provided as of the date of this memo.

#### IV. Findings

As stated, this Law has been in place since 2004. There are no start-up costs, no increases in personnel are needed, and no increases in office or documentation costs. The implementing agencies are prepared to implement all changes when approved.

#### V. Financial Impact

There is no fiscal impact of implementing this legislation.

#### VI. Recommendation

Finance does not make a recommendation about a course of action in this matter. Rather, it is the purpose of this analysis to disclose the potential financial impact of this legislation, so that the Oneida Business Committee and General Tribal Council has the information with which to render a decision.





## Oneida Nation Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



### Legislative Operating Committee October 2, 2024

## **Investigative Leave Policy Amendments**

<b>Submission Date: 2/6/19</b>	Public Meeting: n/a
LOC Sponsor: Marlon Skenandore	Emergency Enacted: n/a Expires: n/a

**Summary:** This item was carried over from the last three (3) terms. In February 2019, the Nation's Human Resources Department requested amendments to this law to address investigative enforcement. Amendments to the law are being sought to delegate authority to investigators to put employees on investigative leave, instead of just the supervisor of the employee, and discipline employees. An amendment was also sought so that if terminated, an employee would be ineligible for employment with the Nation but may request forgiveness after five (5) years. This item was added to the Active Files List in conjunction with a request for amendments to the Oneida Personnel Policies and Procedures and the Workplace Violence law.

<u>10/7/20 LOC:</u> Motion by Jennifer Webster to add the Investigative Leave Policy Amendments to the Active Files List with David Jordan as the sponsor; seconded by Marie Summers. Motion carried unanimously.

Work Meeting. Present Todd Vanden Heuvel, Matthew Denny, Nicolas Reynolds, Joshua Cottrell, Wendy Alverez, Whitney Wheelock, Clorissa Santiago, Carolyn Salutz, Grace Elliott. This was an introductory meeting to open discussions around the Investigative Leave Policy and any potential additional amendments including but not limited to amending the leave to a paid status rather than unpaid.

Work Meeting. Present Todd Vanden Heuvel, Matthew Denny, Nicolas Reynolds, Joshua Cottrell, Wendy Alverez, Whitney Wheelock, Clorissa Santiago, Carolyn Salutz, Grace Elliott. This meeting continued discussions around delegating authority to investigators so that they are empowered act quickly to ensure a safe work environment; and, to amend the policy in a comprehensive manner that more accurately reflects its investigative purpose. The comprehensive amendment discussion included but was not limited to paid leave, continuation of benefits and credit for service time.

Work Meeting. Present Todd Vanden Heuvel, Matthew Denny, Nicolas Reynolds, Joshua Cottrell, Wendy Alverez, Whitney Wheelock, Clorissa Santiago, Carolyn Salutz, Grace Elliott. This purpose of this meeting was to review draft language

implementing proposed amendments, and to discuss the use of investigative leaves in other Laws.

- Work Meeting. Present: David Jordan, Jennifer Webster, Daniel Guzman, Marie Cornelius, Kirby Metoxen, Carolyn Salutz, Clorissa Leeman, Grace Elliott. The purpose of this meeting was to gather feedback from the LOC on amending the Investigative Leave Policy from unpaid leave to paid leave. The consensus was to move forward with drafting paid leave options for consideration.
- Work Meeting. Present: David Jordan, Jennifer Webster, Daniel Guzman, Kristal Hill, Carolyn Salutz, Clorissa Leeman, Grace Elliott. The purpose of the meeting was to gather direction from the LOC on whether an objective of the Investigative Leave Policy should be to consolidate all investigative leave policies in one Law. Consensus from the members present supported moving in a consolidated direction, to be considered further in conjunction with HRD at another meeting scheduled January 20<sup>th</sup>, 2023.
- Work Meeting. Present: David Jordan, Jennifer Webster, Marie Cornelius, Daniel Guzman, Carolyn Salutz, Clorissa Leeman, Grace Elliott, Todd Vanden Heuvel, Matthew Denny, Joshua Cottrell, Peggy Van Gheem, Whitney Wheelock, Wendy Alvarez. This was a work meeting held through Microsoft Teams. The purpose of this meeting was to begin review of the draft paid investigative leave language.
- <u>1/26/23 LOC:</u> Present: David Jordan, Jennifer Webster, Kirby Metoxen, Daniel Guzman, Clorissa Leeman, Carolyn Salutz, Grace Elliott. The purpose of this meeting was to update with a review of edits drafted based on suggestions from the prior meeting.
- Work meeting. Present: Brenda Mendolla-Buckley, Carolyn Salutz, Chad Fuss, Clorissa Leeman, Debra Powless, Derrick King, Grace Elliott, Kathleen King, Lorna Skenandore, Lucy Neville, Mark Powless, Peggy Van Gheem, Sarah White. The purpose of this meeting was to solicit feedback and share information regarding amendments under consideration, and the Investigative Leave Policy in general, with the General Managers and their delegates.
- Work Meeting. Present: David Jordan, Kirby Metoxen, Marie Cornelius, Daniel Guzman, Debra Powless, Mark Powless, Peggy Van Gheem, Wendy Alvarez, Matthew Denny, Whitney Wheelock, Rita Reiter, Todd Vanden Heuvel, Grace Elliott. The purpose of this meeting was to consider feedback and review an amended and proposed final draft Investigative Leave Policy.
- Work Meeting. Present: Kirby Metoxen, Marie Cornelius, Daniel Guzman, Jennifer Webster, Clorissa Leeman, Carolyn Salutz, Matthew Denny, Rhiannon Metoxen, Derrick King, Lorna Skenandore, Donna Smith, Joshua Cottrell, Rita Reiter, Wendy Alvarez, Louise Cornelius, Kristal Hill, Mark Powless, Debra Powless, Todd Vanden Heuvel, Grace Elliott. The purpose of this meeting was to continue development of potential paid and unpaid aspects of an investigative leave.



- Work Meeting. Present: David Jordan, Jennifer Webster, Marie Cornelius, Daniel Guzman, Todd Vanden Heuvel, Lorna Skenandore, Derrick King, Mark Powless, Wendy Alvarez, Debra Powless, Matthew Denny, Kristal Hill, Donna Smith, Grace Elliott. The purpose of this meeting was to discuss the extent to which benefits will be made available on investigative leave, and to continue to develop notice criteria, lines of authority and responsibilities.
- Work Meeting. Present: David Jordan, Marie Cornelius, Daniel Guzman, Debra Powless, Peggy Van Gheem, Todd Vanden Heuvel, Whitney Wheelock, Wendy Alvarez, Laura Laitinen-Warren, Derrick King, Rita Reiter, Rhiannon Metoxen, Lorna Skenandore, Daniel Habeck. The purpose of this meeting was to evaluate various options for specific sections of the law.
- Work Meeting. David Jordan, Marie Cornelius, Daniel Guzman, Kirby Metoxen, Clorissa Leeman, Kristal Hill, Matthew Denny. The purpose of this meeting is to evaluate options for specific sections of the Law that had evolved through discussion at the previous meeting.
- <u>10/4/23 LOC:</u> Motion by Jennifer Webster to add the Investigative Leave Policy Amendments to the Active Files List with Marlon Skenandore as the sponsor; seconded by Jonas Hill. Motion carried unanimously.
- Work Meeting. Present: Jameson Wilson, Kirby Metoxen, Jonas Hill, Marlon Skenandore, Jennifer Webster, Clorissa Leeman, Grace Elliott, Fawn Cottrell, Fawn Billie, Kristal Hill, Maureen Perkins, Todd Vanden Heuvel, Matthew Denny, Peggy Van Gheem, Mark Powless, Lucy Neville, Dana Thyssen, Wendy Alvarez, Whitney Wheelock, Carolyn Salutz. The purpose of this meeting was to provide an introduction to the Investigative Leave law and begin review of the law.
- Work Meeting. Present: Jameson Wilson, Kirby Metoxen, Jonas Hill, Marlon Skenandore, Jennifer Webster, Clorissa Leeman, Grace Elliott, Fawn Cottrell, Fawn Billie, Kristal Hill, Maureen Perkins, Todd Vanden Heuvel, Matthew Denny, Peggy Van Gheem, Mark Powless, Lucy Neville, Dana Thyssen, Wendy Alvarez, Whitney Wheelock. The purpose of this meeting was to review the law with a particular focus on amendments that were made pursuant to the January 8, 2024, meeting.
- Work Meeting. Present: Kirby Metoxen, Jameson Wilson, Marlon Skenandore, Grace Elliott, Fawn Cottrell, Kristal Hill, Peggy Van Gheem, Todd Vanden Heuvel, Matthew Denny, Mark Powless, Lucy Neville, Maureen Perkins, Carolyn Salutz, Fawn Billie. The purpose of this meeting was to review the final draft of the Investigative Leave law for any additional amendments.
- <u>5/15/24 LOC:</u> Motion by Jonas Hill to approve the draft of the Investigative Leave Policy amendments and direct that a legislative analysis be developed; seconded by Marlon Skenandore. Motion carried unanimously.
- <u>7/17/24 LOC:</u> *E-poll.* The Legislative Operating Committee conducted an e-poll entitled, Approval of the Canceled *Approval of the Canceled July 17, 2024 LOC Meeting Materials.* The

requested action of this e-poll was to: approve the June 19, 2024 Legislative Operating Committee meeting minutes and forward to the Oneida Business Committee; approve the adoption packet for the proposed amendments to the Back Pay law and forward to the Oneida Business Committee for consideration; accept the legislative analysis for the proposed amendments to the Investigative Leave Policy; accept the memorandum from James Snitgen and remove the Environmental Review Law from the Active Files List; add the Petition: L. Blackowl – New Recreation/Community Center Build to the Active Files List with Jameson Wilson as the sponsor; accept the status update for the Petition: L. Blackowl - New Recreation/Community Center Build and forward to the Oneida Business Committee; enter into the record the results of the July 1, 2024 e-poll entitled, Approval of the Computer Resources Ordinance Amendments Public Meeting Packet, and approve the Legislative Operating Committee Fiscal Year 2024 Third Quarter Report and forward to the Oneida Business Committee. This e-poll was approved by Kirby Metoxen, Jennifer Webster, Jonas Hill, and Jameson Wilson. Marlon Skenandore is on a personal leave and therefore did not provide a response to the e-poll. On July 30, 2024, the Legislative Operating Committee conducted an e-poll entitled, Approval of the Investigative Leave Policy Amendments Public Meeting *Packet*. The requested action of this e-poll was to approve the Investigative Leave Policy amendments public meeting packet and forward the Investigative Leave Policy amendments to a public meeting to be held on September 13, 2024. This e-poll was approved by Jennifer Webster, Jonas Hill, Jameson Wilson, and Kirby Metoxen. Marlon Skenandore is on a personal leave and therefore did not provide a response to the e-poll.

#### 7/30/24:

On July 30, 2024, the Legislative Operating Committee conducted an e-poll entitled, *Approval of the Investigative Leave Policy Amendments Public Meeting Packet*. The requested action of this e-poll was to approve the Investigative Leave Policy amendments public meeting packet and forward the Investigative Leave Policy amendments to a public meeting to be held on September 13, 2024. This e-poll was approved by Jennifer Webster, Jonas Hill, Jameson Wilson, and Kirby Metoxen. Marlon Skenandore is on a personal leave and therefore did not provide a response to the e-poll.

#### 9/13/24:

Public Meeting Held. On September 13, 2024, the public meeting was held for the proposed amendments to the Investigative Leave Policy. No individuals provided oral comments during the public meeting.

9/20/24:

Public Comment Period Closed. Zero (0) people provided written comments during the public comment period.

#### **Next Steps:**

- Approve the public comment review memorandum, draft, and legislative analysis for the proposed amendments to the Investigative Leave Policy.
- Approve the fiscal impact statement request memorandum and forward the materials to the Finance Department directing that a fiscal impact statement be prepared and submitted to the LOC by October 16, 2024.

## Oneida Nation Legislative Operating Committee Legislative Reference Office PO Box 365 • Oneida, WI 54155-0365 Oneida-nsn.gov



TO: Legislative Operating Committee (LOC)

FROM: Grace Elliott, Legislative Reference Office, Staff Attorney Grace Mast

DATE: October 2, 2024

RE: Investigative Leave Policy Amendments: Public Comment Review

On September 13, 2024, a public meeting was held regarding the proposed amendments to the Investigative Leave Policy. The public comment period was then held open until September 20, 2024. No public comments were received during the public meeting or the public comment period on this legislative item. The public meeting draft and public meeting transcript are attached to this memorandum for review.

# Title 2. Employment – Chapter 208 INVESTIGATIVE LEAVE LAWPOLICY

208.1 Purpose and Policy	208.8 Duration
208.2 Adoption, Amendment, Repeal	208.9 Employee Responsibilities
208.3 Definitions	208.10 EnforcementPay and Benefits
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208.5 Authorization	208.12 Confidentiality Appeal
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209 7 Investigator(s) and Paperts	

# **208.1 Purpose and Policy**

3 The purpose of this law Policy is to set forth a process to address investigative 4 leave for employees undergoing work-related investigations.

It is the policy of the Oneida Tribe of the Nation Indians of Wisconsin to conduct objective, confidential investigations into alleged employee misconduct. maintain confidentiality and avoid undue influence when conducting an investigation into an employee's alleged wrongdoings.

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# 208.2 Adoption, Amendment, Repeal

- 11 This lawpolicy was adopted by the Oneida Business Committee by resolution BC-04-
- 07-99-A, and amended by resolution BC-08-13-14-D, and BC-06-24-15-A, and BC-\_-\_-. 12
- 13 This lawpolicy may be amended or repealed by the Oneida Business Committee or 208.2-2.
- 14 the General Tribal Council pursuant to the procedures set out in the Legislative Procedures Act.
- 15 Should a provision of this law<del>policy</del> or the application thereof to any person or 208.2-3.
- circumstances be held as invalid, such invalidity shall not affect other provisions of this 16
- 17 lawpolicy which are considered to have legal force without the invalid portions.
- 18 208.2-4. In the event of a conflict between a provision of this law<del>policy</del> and a provision of 19 another law<del>policy</del>, the provisions of this law<del>policy</del> shall control.
- 20 This lawpolicy is adopted under authority of the Constitution of the Oneida Nation. 21 Tribe of Indians of Wisconsin.

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#### 208.3 Definitions

208.3-1. This section shall governs the definitions of words and phrases used within this law Policy. All words not defined herein shall be used in their ordinary and everyday sense.

(a) "Day" means calendar day.

(a)(b) "Employee" shall means any individual who is employed by the Nation Tribe and is subject to the direction and control of the Tribe with respect to the material details of the work performed, or who has the status of an employee under the usual common law rules applicable to determining the employer-employee relationship. "Employee" includes, but is not limited to; an individual employed by any program or enterprise of the Tribe, but does not include elected or appointed officials or individuals employed by a corporation chartered by the Nation. political appointees.

- (b)(c) "Investigative leave" shall means a temporary absence from an employee's regular job duties for the purpose of conducting an investigation into alleged employee misconduct.to determine whether conduct or alleged conduct by an employee should result in disciplinary action and/or termination of employment.
- (d) "Nation" "Tribal" or "Tribe" shall means the Oneida Nation. Tribe of Indians of 38

39 Wisconsin.

 (e)(e) "Workplace" means any location owned and operated by the Nation, any location where employees are staffing an event sponsored by the Nation, and any location where an employee represents the Nation, including over-the-road travel in Nation owned or rented vehicles and any circumstances where an employee is being reimbursed for expenses.

208.4 Scope

- 208.4-1. An employee shall be placed on investigative leave when <u>a situation requires an</u> investigation be conducted and one (1) of the following occurs:
  - (a) The nature and severity of the alleged violation, or alleged illegal activity, is significant; including but not limited to: A situation requires an investigation be conducted and the employee's presence may influence the outcome.
    - (1) Workplace violence;
    - (2) Sexual harassment;
    - (3) Theft;
    - (4) Arson, bribery, or perjury; or
    - (5) Obstruction or interference with an investigation authorized by the Nation.
  - (a)(b) The employee's presence in the workplace may result in the destruction of evidence relevant to the investigation, result in loss or damage to property of the Nation, or otherwise damage legitimate interests of the Nation; including, but not limited to classified, privileged, proprietary, financial or medical records; and the privacy of individuals whose data the Nation holds in its systems.
  - (c) The employee's presence in the workplace may pose an unacceptable risk to the life, safety, health, or personal property of employees, contractors, vendors or visitors to a facility of the Nation.
  - (b)(d) An employee allegedly commits an act which would preclude the employee from meeting employment eligibility including required <u>l</u>Licenses, the Tribal <u>f</u>Fidelity <u>b</u>Bond, commercial crime policy, or bBackground iInvestigation requirements.

208.4-2. This policy shall not be used as a form of discipline.

208.4-2. Investigative leave shall include:

- (a) Up to forty-five (45) days without loss of or reduction in:
  - (1) Pav:
  - (2) Credit for time or service;
  - (3) Benefits to which the employee is otherwise entitled to under the Nation's laws governing employment, except that:
    - (A) Personal and vacation time shall not accrue.
- (b) After forty-five (45) days on paid investigative leave an employee may use their personal and vacation time.
- (c) After forty-five (45) days on paid investigative leave and the expiration of any personal and vacation time all pay and benefits shall cease.
- (d) After forty-five (45) days of paid investigative leave, an employee shall receive back-pay and benefits for any time the employee was on unpaid investigative leave pursuant to the laws governing back-pay if they return to their position at the conclusion of the investigation.

#### 208.5 Authorization

- 208.5-1. <u>Investigative This</u> leave, or an extension of this leave, shall only be used: when an employee's supervisor receives prior approval from the Human Resources Department Manager or his or her designee and:
  - (a) their Division Director; or When initiated by the Executive Director of the Human Resource Department with concurrent written notice to the employee's supervisor; or
  - (b) if there is no Division Director, the person at the highest level of the chain of command. When initiated by an employee's supervisor after receiving written approval from the Executive Director of the Human Resource Department or their designee, and:
    - (1) Their division director; or
    - (2) If there is no division director, the person at the highest level of the chain of command under the Oneida Business Committee.
- 208.5-2. If the Human Resources Department Manager or his or her designee and the Division Director or his or her equivalent do not agree with placing the employee on investigative leave, then the final decision shall rest with the Human Resources Department Manager or his or her designee.
- 208.5-23. The prior approval requested in 208.5-1(b) shall be granted or denied by the Executive Director of the Human Resource Department within forty-eight (48) hours of receiving the request.
- 208.5-3. An investigative leave shall initially be authorized for a period of forty-five (45) days.
  - (a) If the investigative leave is not projected to conclude within forty-five (45) days, the initial authorizer(s) may review and authorize the extension of the investigative leave until such time that a safe and equitable determination may reasonably be reached.
- 208.5-4. During the investigative leave, the employee's supervisor shall authorize an alternative work assignment if all the following occur:
  - (a) The alleged action does not preclude the employee from working elsewhere in the organization;
  - (b) An alternative work assignment is available; and
- (c) The employee meets the minimum job requirements of the alternative work assignment. 208.5-5. If an employee is placed in an alternative work assignment under section 208.5-4, the alternative work assignment shall be considered a part of the investigative leave and the employee shall continue to receive their same rate of pay.

#### **208.6 Employee Notice**

- 208.6-1. When the employee is placed on investigative leave, the employee shall immediately receive a written notice from the employee's supervisor, or if the employee's supervisor is unavailable, their designee of equal or greater authority; the notice shall contain the following:
  - (a) The specific allegation(s) being investigated; This action does not denote any wrongdoing on the part of the employee.
  - (b) The employee shall be on unpaid status, unless he or she is placed in an alternative work assignment; The employee remains an employee of the Nation.
  - (c) The alternative work assignment, if appropriate; Clear documentation regarding the status of pay and benefits while on investigative leave.
  - (d) The expected length of the investigation; The definition of business hours as it pertains to the employee's particular area of employment.
  - (e) Whether or not the investigation is being forwarded to an outside agency; The specific

allegation(s) being investigated.

- (f) The telephone number and name of person to contact in case of questions; The expected length of the investigation.
  - (g) The procedures to return to work upon completion of the investigation; and Whether or not the investigation is being forwarded to an outside agency.
  - (h) That the employee still remains as an employee with the Tribe. The telephone number, email address, and name of person to contact in case of questions.
  - (i) The employee shall surrender all property of the Nation pursuant to section 208.9-1(c).
  - (j) The procedures to return to work upon completion of the investigation.
  - (h) Employee responsibilities pursuant to section 208.9.
  - 208.6-2. If the employee's investigative leave is <u>projected to extended</u> past the <u>initial forty-five</u> (45) original fifteen (15) calendar days pursuant to section 208.5-38-1, the supervisor or their <u>designee of equal or greater authority</u> shall immediately notice the employee in writing of this extension and the reason for the extension at least ten (10) days prior to the expiration of the initial forty-five (45) days. The notice shall contain the following:
    - (a) That the employee remains an employee of the Nation.
    - (b) Clear documentation regarding the cessation of pay and benefits.
    - (c) The definition of business hours as it pertains to the employee's particular area of employment.
    - (d) The expected length of the investigation.
    - (e) The telephone number, email address, and name of the person to contact in case of questions.
    - (f) Employee responsibilities pursuant to section 208.9.

# 208.7 Investigator(s) and Reports

- 208.7-1. The Executive Director of the Human Resource Department, in collaboration with the supervisor, employee's supervisor and/or area manager shall be responsible for designating the individual or agency responsible for completing the investigation. If the employee being investigated reports directly to the Oneida Business Committee, the Tribal Equal Employment Opportunity Officer shall either conduct the investigation or serve as the point of contact and coordinator for the investigative agency.
- 208.7-2. If the allegations against the employee include criminal actions, or actions that may affect licensing, the supervisor <u>mayshall</u> conclude the employment related investigation without waiting for the results of a criminal or licensing investigation.
  - (a) Documentation of criminal proceedings or licensing outcomes shall be maintained in the employee's personnel file within the Human Resource Department.
- 208.7-3. The person(s) conducting an investigation shall prepare a written report that shall include the findings of the investigation, and if someone other than the employee's supervisor conducts the investigation, a copy of the written report shall be provided to the employee's supervisor. If someone other than the employee's supervisor conducts the investigation, within forty eight (48) hours of receiving the written report, the supervisor shall complete the investigation by determining and documenting any corrective actions needed.
- 208.7-4. The employee's supervisor shall prepare a memorandum based on the <u>information</u> <u>produced during the investigation</u> written report which shall be provided to the employee and shall inform the employee of the following:
  - (a) Ceorrective actions needed based on the written report, if any; and

- 177 (1) Should the supervisor choose not to follow the corrective action recommended 178 by the investigator(s), they shall provide written notice and justification to the 179 Executive Director of the Human Resource Department.
  - (b) Wwhen to return to work, if applicable, and/or what disciplinary action will be taken against the employee based on the report; and
  - (c) Aa redacted copy of the written report will be made available to the employee upon request. only in the event the employee appeals any disciplinary action.

#### 208.8 Duration

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- 208.8-1. An investigative leave shall conclude when the investigation has produced sufficient information and verifiable facts for the employee's supervisor and the Executive Director of the Human Resource Department to make a reasonable determination on workplace safety and employee status; documentation of that determination has been recorded in permanent files, and the employee has either returned to work or separated from their employment. be no longer than fifteen (15) calendar days, with the ability to extend one (1) time for an additional fifteen (15) calendar days with a valid explanation of the reason for the extension. The extension shall be determined by the same individuals who placed the employee on investigative leave in section 208.5-1. However, if the investigation is forwarded to an outside agency, these timelines shall not apply.
- 196 208.8-2. All investigations shall be completed as expeditiously as circumstances permit. The 197 supervisor shall provide weekly updates to the Executive Director of the Human Resource 198 Department, or if an outside entity is conducting the investigation, the Equal Employment 199 Opportunity Officer shall provide the weekly updates. Investigative leave shall end upon
- 200 any of the following occurrences:
- 201 (a) the expiration of the fifteen (15) calendar day time limit, if applicable;
- 202 (b) the expiration of the fifteen (15) calendar day extension if granted;
- 203 (c) termination of the employee's employment based on the investigation;
- 204 (d) the employee's return to work based on the written report submitted to the employee after 205 an investigation is completed; or
- 206 the employee chooses to resign or retire.

## 208.9 Employee Responsibilities

- 208.9-1. An employee placed on investigative leave shall:
  - (a) Not report to work or the worksite without prior supervisory approval;
    - (1) Written permission to enter a public work site and the conditions thereof may be included in the employee notice.
  - (b) Abide by all Tribal laws and policies; and Not discuss the investigation with employees or post information related to the investigation on social media pursuant to section 208.12-1.
  - (c) Surrender all property of the Nation in their possession including but not limited to:
    - (1) Time keeping badge(s),
      - (2) Identification card(s),
- (3) Laptop(s),
  - (4) Vehicles and key(s),
- 221 (5) Cell phone.

- 223 (de) Fully cooperate with the investigation as requested by those conducting the investigation.
  - (e) Respond to all inquiries within twenty-four (24) business hours.

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## **208.10 Pay and Benefits**

- 208.10-1. Paid leave shall not be authorized.
- 208.10-2. An employee placed on investigative leave shall not receive any wages or benefits unless placed in an alternative work assignment. If the employee refuses the alternative work assignment and is returned to work, the employee shall not receive any back pay or benefits.
- 208.10-3. If an alternative work assignment is not available, the employee may use his or her accrued vacation and/or personal time while on investigative leave.
- 208.10-4. An employee shall receive back pay and benefits for the time the employee was on investigative leave pursuant to the Back Pay Policy if all of the following occur:
  - (a) The employee was not offered an alternative work assignment when placed on investigative leave; and
  - (b) The employee is returned to his or her position; and
  - (c) The employee is not disciplined based on the investigation.

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# **208.101 Enforcement**

- 208.1<u>0</u>1-1. Any employee found violating this <u>law</u>Policy shall be subject to discipline in accordance with the <u>Nation's Tribe's laws and policies governing employment.personnel policies</u>
- 244 and procedures.
  - 208.10-2. Failure by the employee to respond to inquiries within twenty-four (24) business hours will result in the termination of paid investigative leave and immediately shift the employee to unpaid status.

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# 208.112 Appeal

208.1<u>1</u>2-1. An employee may appeal any disciplinary action arising out of an investigation in accordance with the <u>Nation's laws and policies governing employment.</u> Tribe's personnel policies and procedures.

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#### 208.123 Confidentiality

- 208.123-1. Information related to an investigation is confidential and may <u>not be released in any manner, including social media, except only be released</u> in accordance with relevant laws. and <u>personnel policies and procedures.</u>
- 258 208.123-2. All investigation materials shall be maintained in the employee's personnel file with the Human Resources Department.

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End.

- 263 OBC Approved 4-07-99-A 264 Amended- 08-13-14-D
- 265 Amended BC-06-24-15-A
- 266 Amended BC- -



Oneida Nation Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365 Oneida-nsn.gov



# LEGISLATIVE OPERATING COMMITTEE PUBLIC MEETING

# **Investigative Leave Policy Amendments**

Norbert Hill Center Business Committee Conference Room and Microsoft Teams September 13, 2024 12:15 p.m.

**Present:** Kirby Metoxen, Kristal Hill, Grace Elliott, Brooke Doxtator, Todd Vanden Heuvel, Matthew Denny, Whitney Wheelock, Carolyn Salutz.

**Kirby Metoxen:** The Legislative Operating Committee is hosting this public meeting to gather feedback from the community regarding these legislative proposals. The public meeting is not a question and answer period. The LOC will review and consider all comments received during the public comment period. The LOC will respond to all comments received in a memorandum, which will be submitted in a meeting material of a future LOC meeting.

All persons who wish to be present, or to present oral testimony in person need to register in the sign in sheet, individuals who wish to present oral testimony on Microsoft Teams, please raise your hand and you will be called on. And I'm just going to ask if you two can help me monitor that, I'm going to try to keep track of that. If you leave an e-mail address on the sign in sheet or the chat on Microsoft Teams with your name, we can ensure you receive a copy of the public comment review memorandum.

Additionally, written comments may be submitted to the Nation's Secretary's office, or to the LRO Legislative Reference Office in person, by US mail, interoffice mail, e-mail, fax, as provided on the Public Meeting Notice. These comments must be received by close of business day on Friday, September 20th, 2024.

In attendance from the LOC is Councilman Kirby Metoxen, myself.

The LOC may impose a time limit on all speakers pursuant to the Section 109.8-3(c) of the Legislative Procedures Act. As the presiding LOC member, I am imposing a time limit of 5 minutes per person. This time limit shall be applied equally to all persons.

We will now begin today's public meeting for the proposed amendments to the Investigative Leave.

The purpose of this law is to set forth a process to address investigative leave for employees undergoing work related investigations.

The Investigative Leave amendments will be, now, just, we got quite a bit here, so I'm going to read through these, so just be patient with me, and so I won't be seeing the monitor, if you guys see a hand up, please let me know.

Clarify the severity of an alleged violation may be warrant on investigative leave and provide examples. These are some of the amendments we're looking at:

- Clarifying the type of risks that an investigative leave is intended to protect against.
- Prevent undue financial harm to an employee placed on investigative leave.
- Eliminate unpaid status for the employees placed on investigative leave for up to 45 days.
- Balance the intention to prevent undue financial harm to an employee placed on investigative leave with the Nation's fiscal responsibilities by shifting the employee to an unpaid status when an investigation cannot be safely concluded within 45 days.
- Clarifying that an employee may use their personal and vacation time if the investigative leave extends past the 45 days.
- Provide a written, provide that when an employee was, has used all their personal and vacation time up, all pay, and benefits stop.
- Extend the authority to initiate an investigative leave to include the Executive Director of the Human Resource Department.
- Clarify that when there is no division director, a supervisor must secure, a supervisor must secure authorization from the person at the highest level in the chain of command under the Business Committee prior to placing an employee on investigative leave.
- Delegate the authority to designating the individual or agency responsible for completing the investigation to the Executive Director of Human, the director of HRD and the supervisor, instead of the employee supervisor and/or area manager.
- Delete the requirement that equal employment officer always conducts the investigation if the employee being investigated reports directly to the business committee and instead provide that they may also serve as a liaison to an investigating agency when that is more appropriate.
- Eliminate the option for a supervisor to place an employee in an alternative work assignment while on investigative leave.
- Expand the requirement that notice to the employee placed on investigative leave must contain. The additional requirements are as follows:
  - o The employee must surrender all property of the Nation.
  - o Clear documentation regarding the status of pay and benefits.



- The definition of "business hours."
- The employee is required to respond to inquiries within 24 hour business hours to remain on paid investigative leave within the first 45 days.
- Whether the investigation has been referred to an outside agency.
- o List of employee's responsibilities.
- E-mail address of the person the employee may contact if they have questions related to the investigative leave.
- Also extend the extend the issuance of the second notice to the employee placed on investigative leave from 15 days to 35 days.
- Clarify that the second notice must provide the employees placed on the investigative leave with the following information:
  - o That the employee remained an employee of the Nation.
  - Clear documentation regarding the sensation of pay cessation of pay and benefits.
  - The definition of business hours as it pertains to the employee's particular area of employment.
  - The expected length of the investigation.
  - o The telephone number, e-mail and name of the person to contact with questions.
  - o The employee's responsibilities.
- Eliminate the requirement that a supervisor must conclude an investigation without waiting for the conclusion of a criminal or licensing matter.
- Eliminate the requirement that investigative leave must close upon the passing of 15 days plus a possible extension of 15 days unless an outside agency is conducting the investigation, and instead allow the decision makers to close an investigative leave when a reasonable determination based on verifiable facts can be made. Two more pages here.
- Expedite investigations by adding the requirements that the supervisor or the EEO officer which
  is overseeing the investigation provide the Executive Director of the Human Resource
  Department with weekly updates on the investigation.
- Eliminate the provision that requires the supervisor to conclude an investigation within 48 hours of receiving the investigative report when someone else is conducting the investigation.
- Provide the employee who was placed on investigative leave with the redacted copy of the investigative report when requested, instead of only providing the redacted report to an employee who files an appeal.
- Require the supervisor to provide a written notice and justification to the Executive Director of
  the Human Resource Department, if they choose not to follow the corrective action recommended
  by the investigators.
- Expand an employee's responsibilities when they are placed on an investigative leave to include the surrender of all property of the Nation.
- Respond to any inquiries within 24 business hours and not share anything related to the investigation on social media.
- Create the option for an exception, for an exception to be made to the complete prohibition of the employee who is placed on investigative leave entering any public worksite, if and only if it is

- determined that access is necessary, safe, appropriate, and the specific conditions under which access may be allowed are provided for in the notice to the employee.
- Require that the employee placed on investigative leave respond to all inquiries within 24 hours, business hours.

So now those who wish to speak, please raise your hand. Please state your name when you make the comment, and we have no one signed in here.

So, we're open and we will stay open. I think it's 15 minutes. So, is it 15 minutes from now or 15 minutes from when we started? If you say it's from now, it's from now. I would have went with from when I started. Yes. So, we'll wait.

I don't see any hands up there, you guys. All those that have called in are on, on virtually thank yous for listening in. I was going to say chiming in, but nobody's "chimed" yet. Matt, Todd.

So, we're just in silence waiting for 15 minutes bell ring to ring. Otherwise, with there being no more speakers, we will continue to wait, just in case anybody runs in the 11th hour here.

But keeping in mind those that are online, that written comments may be submitted until the close of business day on Friday, September 20th, 24, which I think is next week Friday.

So, it looks like we'd be keeping this open until about 12:40, I think is when we'd be pretty good. And I'll just continue to sit here and wait.

And we have about 5 more minutes for this last 15 minutes to wait, and I'll continue to sit and wait. And I guess the 15 minutes is our due diligence, of, you know, just giving the general public, time to get here, if they choose. That we don't shut it down, "Nobody's here. Shut it down." you know, give them some time.

Okay, and I guess we're getting ready to wrap things up here. We waited 15 minutes after the proposed amendments were read, and with there being no more speakers, this public meeting for the proposed amendment to the Investigative Leave law is now closed at 12:40 PM.

Written comments may still be submitted until the close of business day on Friday, September 20th, 2024.



So Matt, if you have anything you want to send in by Friday, September 20th, 2024, at 4:30 PM.

Thank you. And make it a great day.

-End of Meeting-





# INVESTIGATIVE LEAVE LAW AMENDMENTS LEGISLATIVE ANALYSIS

# **SECTION 1. EXECUTIVE SUMMARY**

# Analysis by the Legislative Reference Office Clarify the severity of an alleged violation that may warrant an investigative Intent of the Legislation or leave and provide examples. [2 O.C. 208.4-1(a)]. **Amendments** Clarify the type of risks that an investigative leave is intended to protect against. [2 O.C. 208.4-1(b)]. Prevent undue financial harm to an employee placed on investigative leave. [2] O.C. 208.4-2(a)]. Eliminate unpaid status for the employee placed on investigative leave for up to forty-five (45) days. [2 O.C. 208.4-2(a)]. Balance the intention to prevent undue financial harm to an employee placed on investigative leave with the Nation's fiscal responsibilities by shifting the employee to unpaid status when an investigation cannot be safely concluded within forty-five (45) days. [2 O.C. 208.4-2(c)]. Clarify that an employee may use their personal and vacation time if the investigative leave extends past forty-five (45) days. [2 O.C. 208.4-2(b)]. Provide that when an employee has used their personal and vacation time up all pay and benefits stop. [2 O.C. 208.4-2(c)]. Extend the authority to initiate an investigative leave to include the Executive Director of the Human Resource Department. [2 O.C. 208.5-1(a)]. Clarify that when there is no division director a supervisor must secure authorization from the person at the highest level in the chain of command under the Oneida Business Committee prior to placing an employee on investigative leave. [2 O.C. 208.5-1(b)(2)]. Delegate the authority for designating the individual or agency responsible for completing the investigation to the Executive Director of the Human Resource Department and the supervisor, instead of the employee's supervisor and/or area manager. [2 O.C. 208.7-1]. Delete the requirement that the Equal Employment Officer always conducts the investigation if the employee being investigated reports directly to the Oneida Business Committee and instead provide that they may also serve as a liaison to an investigating agency when that is more appropriate. [2 O.C. 208.7-1]. Eliminate the option for a supervisor to place an employee in an alternate work assignment while on investigative leave. [2 O.C. 208.9-1(a)]. Expand the requirements that notice to the employee placed on investigative leave must contain. The additional requirements are as follows: [2 O.C. 208.6-

- The employee must surrender all property of the Nation. [2 O.C. 208.6-1(i)].
- Clear documentation regarding the status of pay and benefits. [2 O.C. 208.6-1(c)].
- The definition of business hours. The employee is required to respond to inquiries within twenty-four (24) business hours to remain on paid investigative leave within the first forty-five (45) days. [2 O.C. 208.6-1(d)].
- Whether the investigation has been referred to an outside agency. [2 O.C. 208.6-1(g)].
- List of the employee's responsibilities. [2 O.C. 208.6-1(k)].
- Email address of the person the employee may contact if they have questions related to the investigative leave. [2 O.C. 208.6-1(h)].
- Extend the issuance of the second notice to the employee placed on investigative leave from fifteen (15) days to thirty-five (35) days. [2 O.C. 208.6-2].
- Clarify that the second notice must provide the employee placed on investigative leave with the following information: [2 O.C. 208.6-2].
  - That the employee remains an employee of the Nation. [2 O.C. 208.6-2(a)].
  - Clear documentation regarding the cessation of pay and benefits. [2 O.C. 208.6-2(b)].
  - The definition of business hours as it pertains to the employee's particular area of employment. [2 O.C. 208.6-2(c)].
  - The expected length of the investigation. [2 O.C. 208.6-2(d)].
  - The telephone number, email address, and name of the person to contact with questions. [2 O.C. 208.6-2(e)].
  - The employee's responsibilities. [2 O.C. 208.6-2(f)].
- Eliminate the requirement that a supervisor must conclude an investigation without waiting for the conclusion of a criminal or licensing matter. [2 O.C. 208.9-1(a)].
- Eliminate the requirement that an investigative leave must close upon the passing of fifteen (15) days, plus a possible extension of fifteen (15) days, unless an outside agency is conducting the investigation and instead allow the decision makers to close an investigative leave when a reasonable determination based on verifiable facts can be made. [2 O.C. 208.8-1].
- Expedite investigations by adding a requirement that the supervisor, or the EEO Officer (whichever is overseeing the investigation), provide the Executive Director of the Human Resource Department with weekly updates on the investigation. [2 O.C. 208.8-2].
- Eliminate the provision that requires the supervisor to conclude an investigation within forty-eight (48) hours of receiving the investigative report when someone else is conducting the investigation. [2 O.C. 208.8-1].
- Provide the employee who was placed on investigative leave with a redacted copy of the investigative report when requested, instead of only providing the redacted report to an employee who files an appeal. [2 O.C. 208.7-4(c)].
- Require the supervisor to provide written notice and justification to the Executive Director of the Human Resource Department if they choose not to follow the corrective action recommended by the investigator(s). [2 O.C. 208.7-4(a)(1)].

	Expand an employee's responsibilities when on an investigative leave to include the surrender of all property of the Nation, respond to any inquires within twenty-four (24) business hours, and not share anything related to the				
	investigation on social media. [2 O.C. 208.10-2. 2 O.C. 208.12-1].  Create the option for an exception to be made to the complete prohibition of the employee who is placed on investigative leave entering any public worksite;				
	if, and only if, it is determined that access is necessary, safe, appropriate, and the specific conditions under which access may be allowed are provided for in the notice to the employee. [2 O.C. 208.9-1(a)(1)].				
	• Require that the employee placed on investigative leave respond to all inquiries within twenty-four (24) business hours. [2 O.C. 208.9-1(e)].				
Purpose	The purpose of this law is to set forth a process to address investigative leave for employees undergoing work-related investigations. [2 O.C. 208.1-1].				
Affected Entities	Oneida Nation employees.				
Related Legislation	Workplace Violence law, Back Pay law, Oneida Personnel Policies and Procedures,				
	Computer Resources Ordinance, Judiciary law, and Oneida Judiciary Rules of Civil Procedure.				
Enforcement	Any employee who violates this law is subject to discipline in accordance with the Nation's laws and policies governing employment. The employee who is the subject of the investigation shall be moved to unpaid status if during the forty-five (45) day paid leave period the employee fails to respond to an inquiry within twenty-four (24) business hours. [2 O.C. 208.10-2].				
Due Process	An employee may appeal any disciplinary action arising out of an investigation in accordance with the Nation's laws and policies governing employment. [2 O.C. 208.11-1].				
Public Meeting	A public meeting was held on September 13, 2024. The public comment period was held open until September 20, 2024. No public comments were received during the public meeting or comment period.				
Fiscal Impact	A fiscal impact statement prepared in accordance with the Legislative Procedures Act has not yet been requested.				

# SECTION 2. LEGISLATIVE DEVELOPMENT

- A. *Background*. The Investigative Leave Policy was originally adopted by the Oneida Business Committee by motion on April 7, 1999, and then through resolutions BC-08-13-14-D, and BC-06-24-15-A. The Investigative Leave Policy provides the Nation and its employees with a consistent framework for investigating serious allegations against an employee that protects the Nation and its employees while also preventing undue harm to the employee who is the subject of the investigation and has not yet been determined to have committed any wrongdoing. [2 O.C. 208.1-1].
- B. *Request for Amendments*. This item was carried over from the last three (3) terms. In February 2019, the Nation's Human Resources Department requested amendments to this law to address investigative enforcement. Amendments to the law are being sought to delegate authority to investigators to put employees on investigative leave, instead of just the supervisor of the employee, and discipline employees. An amendment was also sought so that if terminated, an employee would be ineligible for employment with the Nation but may request forgiveness after five (5) years. This item was added to the Active Files List in conjunction with a request for amendments to the Oneida Personnel Policies

and Procedures and the Workplace Violence law. The current sponsor of the Investigative Leave Policy amendments is Councilman Marlon Skenandore.

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## SECTION 3. CONSULTATION AND OUTREACH

- Representatives from the following departments or entities participated in the development of the amendments to this Law and legislative analysis:
  - Human Resources Department (HRD);
  - Oneida Law Office;
  - Gaming; and
  - General Manager.
- The following laws of the Nation were reviewed in the drafting of this analysis:
  - Back Pay law;
    - Workplace Violence law;
    - Pardon and Forgiveness law;
    - Computer Resources Ordinance;
    - Oneida Personnel Policies and Procedures:
- Judiciary law; and
  - Oneida Judiciary Rules of Civil Procedure.

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# **SECTION 4. PROCESS**

- **A.** The amendments to this Law comply with the process set forth in the Legislative Procedures Act.
  - On October 7, 2020, the Legislative Operating Committee added this Law to its Active Files List for amendments.
  - On October 3, 2023, the Legislative Operating Committee added this Law to its Active Files List for amendments.
  - On May 15, 2024, the Legislative Operating Committee approved the draft of the Investigative Leave Policy amendments and directed that a legislative analysis be developed.
  - On July 17, 2024, the Legislative Operating Committee conducted an e-poll entitled, *Approval* of the Canceled July 17, 2024 LOC Meeting Materials. The requested action of this e-poll was to: approve the June 19, 2024 Legislative Operating Committee meeting minutes and forward to the Oneida Business Committee; approve the adoption packet for the proposed amendments to the Back Pay law and forward to the Oneida Business Committee for consideration; accept the legislative analysis for the proposed amendments to the Investigative Leave Policy; accept the memorandum from James Snitgen and remove the Environmental Review Law from the Active Files List; add the Petition: L. Blackowl - New Recreation/Community Center Build to the Active Files List with Jameson Wilson as the sponsor; accept the status update for the Petition: L. Blackowl - New Recreation/Community Center Build and forward to the Oneida Business Committee; enter into the record the results of the July 1, 2024 e-poll entitled, Approval of the Computer Resources Ordinance Amendments Public Meeting Packet, and approve the Legislative Operating Committee Fiscal Year 2024 Third Quarter Report and forward to the Oneida Business Committee. This e-poll was approved by Kirby Metoxen, Jennifer Webster, Jonas Hill, and Jameson Wilson. Marlon Skenandore is on a personal leave and therefore did not provide a response to the e-poll.

- On July 30, 2024, the Legislative Operating Committee conducted an e-poll entitled, *Approval of the Investigative Leave Policy Amendments Public Meeting Packet*. The requested action of this e-poll was to approve the Investigative Leave Policy amendments public meeting packet and forward the Investigative Leave Policy amendments to a public meeting to be held on September 13, 2024. This e-poll was approved by Jennifer Webster, Jonas Hill, Jameson Wilson, and Kirby Metoxen. Marlon Skenandore is on a personal leave and therefore did not provide a response to the e-poll.
- On September 13, 2024, the public meeting was held for the proposed amendments to the Investigative Leave Policy. No individuals provided oral comments during the public meeting.
- On September 20, 2024, the public comment period closed. No individuals provided written comment during the public comment period.

- **B.** At the time this legislative analysis was developed the following work meetings had been held regarding the development of the amendments to this law:
  - October 10, 2022: LOC work meeting with HRD.
  - November 11, 2022: LOC work meeting with HRD.
  - December 19, 2022: LOC work meeting with HRD.
  - December 21, 2022: LOC work session.
  - January 20, 2023: LOC work meeting with HRD.
  - On January 26, 2023: LOC work session.
  - February 13, 2023: LOC work meeting with HRD, Oneida Law Office, and Gaming.
  - February 17, 2023: LOC work meeting with HRD and Oneida Law Office.
  - March 7, 2023: LOC work meeting with HRD and Gaming.
  - March 24, 2023: LOC work meeting with HRD and Gaming.
  - April 28, 2023: LOC work meeting with HRD, Gaming, and Oneida Law Office.
- May 3, 2023: LOC work meeting with HRD.
  - January 8, 2024: LOC work meeting with HRD, Gaming, and Oneida Law Office.
- March 3, 2024: LOC work meeting with HRD, Gaming, and Oneida Law Office.
  - April 30, 2024: LOC work meeting with HRD, Gaming, and Oneida Law Office.

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# SECTION 5. CONTENTS OF THE LEGISLATION (OR AMENDMENTS)

A. Types of Alleged Violations and the Risks an Investigative Leave is Designed to Protect Against. The proposed amendments to the Law clarify the nature and severity of the type of an alleged violation that may rise to a level to warrant an investigative leave and examples are listed. [2 O.C. 208.4-1(a)]. The Law currently only identifies that an investigative leave shall be used when the employee allegedly commits an act which would preclude the employee from meeting employment eligibility requirements. [2 O.C. 208.4-1(d)]. The proposed amendments to the Law also clarify some of the risks that an investigative leave is intended to protect against by providing several examples of the Nation's resources and interests that may be put at risk if the employee were to remain in the workplace. [2 O.C. 208.4-1(b). 2 O.C. 208.4-1(c)].

• Effect. Identifying the types of allegations and risks that an investigative leave is intended to protect against will make it easier to identify when an investigative leave should be utilized and that in turn will provide greater protections by facilitating a swift response.

- B. *Paid and Unpaid Investigative Leave.* The proposed amendments to the Law eliminate unpaid status for the employee placed on investigative leave for up to forty-five (45) days and provides for them to use their personal and vacation time if the investigative leave extends past forty-five (45) days. [2 O.C. 208.4-2(a). 208.4-2(b)]. Currently, an investigative leave is unpaid unless the employee is placed in an alternate work assignment. [2 O.C. 208.5-5]. The proposed amendments to the Law provide that upon the expiration of forty-five (45) days and the employee's personal and vacation time, all pay, and benefits will stop. [2 O.C. 208.4-1(c))]. The proposed amendments to the law also require the employee to respond to inquiries within twenty-four (24) business hours and if they fail to respond within the twenty-four (24) hour time frame they will immediately be shifted to unpaid status. [2 O.C. 208.9-1(e)]. The proposed amendments to the Law add protections for the employee placed on investigative leave while also balancing the Nation's fiscal responsibilities.
  - Effect. The proposed amendments to the Law prevent undue financial harm to an employee placed on investigative by allowing them to be paid for up to forty-five (45) days and then to use their personal and vacation time after that. Employees placed on investigative will not be paid or retain benefits after the expiration of forty-five (45) days on investigative leave and the exhaustion of the employee's vacation and personal time, or, if the employee does not respond to an inquiry within twenty-four (24) business hours.
- C. Authority to Initiate an Investigative Leave. The proposed amendments to the Law extend the authority to initiate an investigative leave to include the Executive Director of the Human Resource Department. [2 O.C. 208.5-1(a)]. The Law currently only authorizes the supervisor to initiate an investigative leave. [Currently 2 O.C. 208.5-1]. However, the seriousness of an allegation that might justify an investigative leave requires a swift response and the Executive Director of the Human Resource Department or their designee may be in the best position to initiate an investigative leave when the supervisor and their division director are not both readily available. When the Executive Director of the Human Resource Department initiates an investigative leave, they shall provide notice to the employee's supervisor at the same time. The proposed amendments to the Law also clarify that prior to placing an employee on investigative leave a supervisor must secure authorization from both the Executive Director of the Human Resource Department and the supervisor's division director, if there is no division director, the person at the highest level of the chain of command under the Oneida Business Committee. [2 O.C. 208.5-1(b)].
  - Effect. The Executive Director of the Human Resource Department is authorized to initiate an investigative leave and the authorizations that a supervisor must secure prior to initiating an investigative leave are clarified.
- D. Authority to Designate the Individual or Agency to Conduct the Investigation. The proposed amendments to the Law delegate authority to designate the individual or agency to conduct the investigation to the Executive Director of the Human Resource Department and the supervisor, instead of the employee's supervisor and/or area manager. [2 O.C. 208.7-1)]. The proposed amendments to the Law also provide that when the employee being investigated reports directly to the Oneida Business Committee the Equal Employment Officer does not automatically serve as the investigator but may alternatively serve as a liaison to an investigating agency. [2 O.C. 208.7-1].

• Effect. The Executive Director of the Human Resource Department and the supervisor designate the individual or agency to conduct the investigation. The Equal Employment Officer may conduct an investigation or serve as the liaison to the agency conducting the investigation. These amendments provide greater flexibility and efficiency in designating the individual or agency that is responsible for conducting the investigation.

- E. Alternate Work Assignments. The proposed amendments to the Law eliminate the provision allowing a supervisor to place an employee who is on investigative leave in another position within the Nation. [2 O.C. 208.5-4]. The types of harms that an investigative leave is intended to protect against are serious enough that placing the employee in an alternate work assignment during an investigation may not be prudent.
  - Effect. The proposed amendments to the Law completely remove the employee from the workplace which eliminates the potential opportunity to cause harm to the Nation and its resources.
- F. *Initial Employee Notice*. The proposed amendments to the Law expand the requirements that notice to the employee placed on investigative leave must contain. [2 O.C. 208.6-1(a-k)]. The Law currently requires notice to the employee to include: the specific allegations being investigated; the employee is on unpaid status unless placed in an alternative work assignment; the expected length of the investigation; whether the investigation is being forwarded to an outside agency; the telephone number and name of person to contact with questions; the procedure to return to work at the close of the investigation, if applicable; and the employee remains an employee of the Nation. [Currently 2 O.C. 208.6-1(a-f)]. The proposed amendments include the following additional requirements:
  - i. The employee must surrender all property of the Nation pursuant to section 208.9-1(c). [2 O.C. 208.6-1(i)].
  - ii. Clear documentation regarding the status of pay and benefits. [2 O.C. 208.6-1(a-c)].
  - iii. The definition of business hours. The employee is required to respond to inquiries within twenty-four (24) business hours to remain on paid investigative leave within the first forty-five (45) days. Business hours may be different depending on the department and so it is helpful to include that definition in the notice to the employee. [2 O.C. 208.6-1(d)].
  - iv. The employee's responsibilities pursuant to section 208.9. [2 O.C. 208.6-1(k)].
  - v. The email address of the person the employee may contact if they have questions related to the investigative leave is added to the current disclosure of the name and telephone number. [2 O.C. 208.6-1(h)].
  - Effect. The employee placed on investigative leave will have full and clear knowledge of what to expect and what is expected of them during the investigative leave because the requirements for the notice have been expanded to include additional details.
- G. **Second Employee Notice.** The proposed amendments to the Law move the timing of the second employee notice from fifteen (15) days to thirty-five (35) days. This ensures that the employee receives a timely reminder that their pay status will change from paid to unpaid at forty-five (45) days. [2 O.C. 208.6-2]. Providing a second notice at fifteen days is no longer beneficial as there is no automatic shift in status at fifteen (15) days and the employee has already been notified that the investigative leave may extend forty-five (45) days or more. The Law currently only requires the

second notice to inform the employee that the investigation is being extended and the reason for that extension. [Currently 2 O.C. 208.6-2]. The proposed amendments to the Law now require the second notice to the employee contain the following:

- i. That the employee remains an employee of the Nation. [2 O.C.208.6-2(a)].
- ii. Clear documentation regarding the cessation of pay and benefits. [2 O.C.208.6-2(b)].
- iii. The definition of business hours as it pertains to the employee's particular area of employment. [2 O.C.208.6-2(c)].
- iv. The expected length of the investigation. [2 O.C.208.6-2(d)].
- v. The telephone number, email address, and name of the person to contact with questions. [2 O.C.208.6-2(e)].
- vi. The employee's responsibilities pursuant to section 208.9. [2 O.C.208.6-2(f)].
- *Effect*. The employee placed on investigative leave will have full and timely knowledge of any change in status, what to expect, and what is expected of them while placed on investigative leave because the expanded requirements for notice provide those additional details.
- H. *Reports.* The proposed amendments to the Law provide the employee with a redacted copy of the investigative report, if requested, rather than only if the employee files an appeal. [2 O.C. 208.7-4(c)]. This eliminates any incentive for the employee to file an appeal simply to gain access to the redacted copy of the investigative report.
  - Effect. The proposed amendments to the Law provide a redacted copy of the investigative report to the employee who was the subject of the investigation if they request it.
- I. Corrective Action. The proposed amendments to the Law include a provision requiring the supervisor to provide written notice to the Executive Director of the Human Resource Department if they choose to take any corrective action which deviates from the recommendation of the investigator(s), and the written notice must provide the justification for the deviation. [2 O.C. 208.7-4(a)(1)]. Currently, the supervisor alone determines the course of disciplinary action and is not required to communicate their chosen course of disciplinary action to the Executive Director of the Human Resource Department or any other employee in their chain of command.
  - Effect. Communication and collaboration are enhanced between the supervisor and the Executive Director of the Human Resource Department by requiring any deviation from the corrective action recommended by the investigator to be justified and shared in writing.
- J. Concluding an Investigation. The proposed amendments to the Law clarify the safety standard that must be met in determining when to conclude the investigation. The investigation concludes when it has produced enough verifiable facts and information for the employee's supervisor and the Executive Director of the Human Resource Department to make a reasonable determination on workplace safety and employee status, the determination is recorded in the employee's permanent files, and the employee has either returned from work or separated from their employment with the Nation. [2 O.C. 208.8-1)]. The proposed amendments to the Law remove the requirement that an investigative leave closes upon the passing of a certain amount of time. Currently, the law provides that an investigation may last for fifteen (15) days with a possible extension of fifteen (15) days, unless an outside agency is conducting the investigation. [Currently 2 O.C. 208.8-1]. That time based standard is replaced with the requirement that the investigative leave closes when the decision makers have gathered enough information to make a fully informed decision. [2 O.C. 208.8-1].

- Effect. The proposed amendments to the Law prioritize safety over the passing of time as the primary factor to be considered when determining when to conclude an investigation and/or investigative leave.
  - K. *Weekly Updates*. The proposed amendments to the Law require either the supervisor or the Equal Employment Opportunity Officer to provide weekly updates on the investigation to the Executive Director of the Human Resource Department. [2 O.C. 208.8-2].
    - *Effect*. The proposed amendment to the Law ensures that investigations are conducted in the most efficient manner possible by keeping attention on the investigation and documenting progress via weekly updates.
  - L. **Surrender of Property of the Nation.** The proposed amendments to the Law expand on and clarify an employee's responsibilities when placed on investigative leave to include the surrender of all property of the Nation. [2 O.C. 208.9-1(b). 208.9-1(c)]. The Law currently does not require an employee placed on investigative leave to surrender all work related property of the Nation during an investigation.
    - *Effect.* The proposed amendments to the Law safeguard the Nation's resources during the investigative leave by removing any property of the Nation from the employee's control.
  - M. Worksite Access. An employee placed on investigative leave is prohibited from entering their place of work or worksite. [2 O.C. 208.9-1(a)]. However, the proposed amendments to the Law allow for an exception to be created when appropriate so that the employee may access areas of importance under specific conditions and that information will be included in the notice provided to the employee, if applicable. [2 O.C. 208.9-1(a)(1)].
    - Effect. The employee placed on investigative leave is provided with clear documentation of the conditions to be met if they are to be allowed to enter their worksite for the sole purpose of accessing necessary resources. For example, an employee placed on investigative leave who works at the Oneida Health Center might be allowed to enter their worksite for a doctor's appointment if they meet the conditions provided for in the notice.
  - N. *Employee Responsibility to Respond to Inquiries*. The proposed amendments to the Law add a requirement that the employee respond to any inquires within twenty-four (24) business hours. [2 O.C. 208.10-2]. This ensures that an investigation can be concluded as efficiently as possible and differentiates an investigative leave from other types of leaves that an employee may take or be placed on. This Law provides that an employee placed on paid investigative leave who fails to respond to an inquiry within twenty-four (24) business hours will lose their paid status. [2 O.C. 208.10-1].
    - *Effect.* An employee placed on paid investigative leave who fails to respond to an inquiry within twenty-four (24) business hours will immediately be shifted to unpaid status.
  - O. *Confidentiality*. The proposed amendments to the Law update confidentiality requirements to prohibit any employee from posting information related to the investigation on social media. [2 O.C. 208.12-1].
    - Effect. Any employee who posts information about the investigation on social media is in violation this Law and is subject to discipline pursuant to the Nation's policies and laws governing employment.

## SECTION 6. EFFECT ON EXISTING LEGISLATION

A. *Related legislation*. The following laws of the Nation are related to the proposed amendments to this Law:

- Workplace Violence Law. The purpose of the Workplace Violence law is to provide all Oneida Nation employees and visitors an environment that is free of violence and the threat of violence by establishing the procedures by which incidents of workplace violence shall be addressed. [2 O.C. 223.1-1. 223.1-2].
  - Workplace violence means any intentional act committed by an employee in a workplace that: inflicts, attempts to inflict, or threatens to inflict emotional or bodily harm on another person's; or inflicts, attempts to inflict, or threatens to inflict, damage to property. [2 O.C. 223.3-1(k)].
  - The Workplace Violence law provides that a supervisor may place an employee alleged to be involved in a workplace violence incident on investigative leave, if the supervisor deems the investigative leave necessary and appropriate, in accordance with the Nation's laws, policies and rules governing investigative leave except for the EEO Officer or designee, not the employee's supervisor, shall conduct the investigation of the alleged workplace violence incident. [2 O.C. 223.8-4].
  - The Workplace Violence law provides that allegations of workplace violence may be investigated in accordance with the Investigative Leave Policy. [2 O.C. 223.8-4].
  - The amendments to the Law provide that complaints of alleged workplace violence shall be investigated in accordance with the Nation's Investigative Leave Policy. [2 O.C. 208.4-1(a)].
  - The amendments to the Law explicitly list workplace violence as one of the types of allegations of wrongdoing that warrant an employee being placed on an investigative leave. [2 O.C. 208.4-1(a)(1)].
- Oneida Personnel Policies and Procedures. The purpose of the Oneida Personnel Policies and Procedures is to provide the Nation's employee related policies and procedures including recruitment, selection, compensation and benefits, employee relations, safety and health, program and enterprise rules and regulations, and record keeping.
  - This Law provides that an employee may appeal any disciplinary action arising out of an investigation in accordance with the Nation's laws and policies governing employment which is the Oneida Personnel, Policies, and Procedures. [2 O.C. 208.11-1].
- Judiciary Law. The purpose of the Judiciary law is to establish a Judiciary, and to provide for the administration of law, justice, judicial procedures and practices by the Oneida Nation as a sovereign nation by exercising the inherent power to make, execute, apply and enforce its own law, and to apply its own customs and traditions in matters affecting the Oneida people. [8 O.C. 801.1-1].
  - The Judiciary law provides that employment grievances shall be heard in accordance with the Nation's Personnel Policies and Procedures. [8 O.C. 801.4-6(c)].
  - This Law provides that an employee placed on an investigative leave may appeal any disciplinary action arising out of that investigation in accordance with the Nation's laws and policies governing employment, which includes the right to file an appeal with the Judiciary when supported by the Nation's Personnel, Policies, and Procedures. [2 O.C. 208.11-1].
- Back Pay law. The purpose of the Back Pay law is to set forth standards used in the calculation of back pay for all employees in accordance with the Nation's laws. [2 O.C. 206.1-1].

- This Law provides that an employee will receive back pay and benefits for anytime the employee was on unpaid investigative leave pursuant to the laws governing back pay if they return to their position at the conclusion of the investigation. [2 O.C. 208.4-2(d)].
- Pardon and Forgiveness law. The purpose of the Pardon and Forgiveness law includes providing a fair, efficient and formal process by which an employee may receive forgiveness for acts that render them ineligible for employment with the Nation; an occupational license, certification or permit issued by the Nation. [1 O.C. 126-1(a)(3)].
  - This Law provides that an employee may appeal any disciplinary action arising out of an investigation in accordance with the Nation's laws and policies governing employment. [2 O.C. 208.11-1].
- Computer Resources Ordinance. The purpose of the Computer Resources Ordinance is to regulate the usage of Nation owned and operated computer resources. [2 O.C. 215.1-1]. The Computer Resources Ordinance includes guidelines for the limited circumstances that an employee may use those resources for personal matters. [2 O.C. 215.7-1].
  - This Law prohibits any employee from posting any information related to the investigation on social media. [2 O.C. 208.12-1].
- Social Media Policy. The purpose of the Social Media Policy is to regulate social media accounts administered on behalf of the Nation or an entity of the Nation. [2 O.C. 218.1-1]. The Social Media Policy does not provide a right for employees to use the internet or social media while at work for personal use. [2 O.C. 218.1-3]. Supervisors retain discretion to permit or prohibit the personal use of the Nation's computers in accordance with the Computer Resources Ordinance. [2 O.C. 218.1-3].
  - This Law prohibits any employee from posting any information related to the investigation on social media. [2 O.C. 208.12-1].

#### SECTION 7. ENFORCEMENT AND ACCOUNTABILITY

- **A.** This Law provides that an employee placed on paid investigative leave who fails to respond to an inquiry within twenty-four (24) business hours will lose their paid status, and any employee who violates this Law shall be subject to discipline pursuant to the Nation's law and policies governing employment. [2 O.C. 208.10-1. 208.10-2].
- **B.** The Oneida Judiciary will provide enforcement and accountability in the grievance process. Employees placed on an investigative leave who receive a disciplinary action they believe to be unfair may challenge the action first to the Area Manager and HRD Manager, and then to the Judiciary Trial Court. [Section V.D(6)].

## **SECTION 8. OTHER CONSIDERATIONS**

- A. *Fiscal Impact*. Under the Legislative Procedures Act, a fiscal impact statement is required for all legislation except emergency legislation [1 O.C. 109.6-1]. Oneida Business Committee resolution BC-10-28-20-A titled, "Further Interpretation of 'Fiscal Impact Statement' in the Legislative Procedures Act," provides further clarification on who the Legislative Operating Committee may direct complete a fiscal impact statement at various stages of the legislative process, as well as timeframes for completing the fiscal impact statement.
  - a. *Conclusion.* A fiscal impact statement has not yet been requested.

B. Workplace vs. Worksite. The LOC may want to consider whether an employee placed on investigative leave should be prohibited from entering any workplace, as defined in the Law, or just their worksite. Workplace is defined broadly to include "any location owned and operated by the Nation, any location where employees are staffing an event sponsored by the Nation, and any location where an employee represents the Nation..." while worksite, not being defined, is understood as it is used in everyday language which would mean only the employee's place of work. [2 O.C. 208.3-1(e)]. In earlier discussions a prohibition on entering any workplace was supported, but in processing this legislative analysis I realized that the language only restricts access to the worksite. This may have been an oversight on the drafter's part and guidance from the LOC is sought.

a. *Conclusion*. The LOC will need to review the use of the term "worksite" and determine if it should be revised to "workplace."





# Oneida Nation Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365 Oneida-nsn.gov



TO: Ralinda Ninham-Lamberies, Chief Financial Officer

FROM: Jameson Wilson, Legislative Operating Committee Chairman

DATE: October 2, 2024

RE: Investigative Leave Policy Amendments Fiscal Impact Statement

The Legislative Operating Committee (LOC) is currently developing amendments to the Investigative Leave Policy. The Legislative Procedures Act requires that a fiscal impact statement be provided for all proposed legislation of the Nation. [1 O.C. 109.6-1]. The fiscal impact statement is an estimate of the total fiscal year financial effects associated with the proposed legislation, and should include:

- startup costs;
- personnel;
- office costs;
- documentation costs; and
- an estimate of the amount of time necessary for an individual or agency to comply with the law after implementation. [1 O.C. 109.3-1(c)].

The fiscal impact statement must be completed and submitted to the LOC prior to the proposed legislation being forwarded to the Oneida Business Committee for consideration. [1 O.C. 109.6-2]. The fiscal impact statement provides the Oneida Business Committee information on what the potential adoption of the proposed legislation will cost the Nation, so that the Oneida Business Committee can determine if adoption of the proposed legislation is in the best interest of the Nation.

The Legislative Procedures Act grants the LOC the authority to direct the Finance Department or any agency who may administer a program if the legislation is enacted or may have financial information concerning the subject matter of the legislation to submit a fiscal impact statement. [1 O.C. 109.6-1].

Oneida Business Committee resolution BC-10-28-20-A titled, "Further Interpretation of 'Fiscal Impact Statement' in the Legislative Procedures Act" provides further clarification on the process for directing a fiscal impact statement be completed. This resolution provides that upon final approval of draft legislation by the LOC, the LOC may direct the Finance Department to provide a neutral and unbiased fiscal impact statement to the LOC within ten (10) business days for inclusion in adoption materials.

On October 2, 2024, the Legislative Operating Committee approved the final draft of the proposed amendments to the Investigative Leave Policy. Therefore, the LOC is directing the Finance Department to provide a fiscal impact statement on the proposed amendments to the Investigative Leave Policy by October 16, 2024.

A copy of the proposed amendments to the Investigative Leave Policy, as well as the legislative analysis, have been attached to this memorandum for your convenience.

# **Requested Action**

Provide the LOC a fiscal impact statement of the proposed amendments to the Investigative Leave Policy by October 16, 2024.



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Sep 30	Oct 1	2 8:30am LOC Prep Meeting (Microsoft Teams Meeting) - Clorissa N. Leeman 9:00am Legislative Operating Committee Meeting (Microsoft Teams Meeting;	3	9:30am LOC/LRO/OLO Strategy Meeting (Microsoft Teams Meeting; BC_Exec_Conf_Room) - Clorissa N. Leeman
7 10:00am Elder Protection Law Work Meeting (Microsoft Teams Meeting; BC_Exec_Conf_Room) - Clorissa N. Leeman	8	9	10 1:30pm LOC Work Session (Microsoft Teams Meeting; BC_Exec_Conf_Room) - Clorissa N. Leeman	11
3:00pm Vendor Licensing amendments - work meeting (Microsoft Teams Meeting; BC_Exec_Conf_Room) - Carolyn A. Salutz	15	16 8:30am LOC Prep Meeting (Microsoft Teams Meeting; 9:00am Legislative Operating Committee Meeting (Microsoft 1:30pm LOC Work Session	17	18  11:00am Marijuana law - work meeting (Microsoft Teams Meeting; BC_Exec_Conf_Room) - Carolyn A. Salutz
21	22	23	24  10:30am Recycling and Solid Waste amendments - work meeting (Teams;  1:30pm LOC Work Session (Microsoft Teams Meeting; BC_Exec_Conf_Room) -	25
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