

# Oneida Nation

Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365 Oneida-nsn.gov



#### LEGISLATIVE OPERATING COMMITTEE MEETING AGENDA

Business Committee Conference Room - 2<sup>nd</sup> Floor Norbert Hill Center March 3, 2021 9:00 a.m.

This Legislative Operating Committee meeting will be closed to the public due to the Public Health State of Emergency. This is a preventative measure as a result of the COVID-19 pandemic. An audio recording of the meeting will be made available on the Nation's website.

- I. Call to Order and Approval of the Agenda
- II. Minutes to be Approved
  - 1. February 17, 2021 LOC Meeting Minutes (pg. 2)
- **III.** Current Business
  - 1. Emergency Management and Homeland Security Law Amendments (pg. 3)
  - 2. Community Support Fund Law Amendments (pg. 55)
  - 3. Oneida Trust Enrollment Committee Bylaws Amendments (pg. 91)
- IV. New Submissions
- V. Additions
- VI. Administrative Updates
- VII. Executive Session
  - 1. Children's Code Emergency Amendments
- VIII. Recess/Adjourn



# Oneida Nation Oneida Business Committee

Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



#### LEGISLATIVE OPERATING COMMITTEE MEETING MINUTES

Virtual Meeting held through Microsoft Teams February 17, 2021 9:00 a.m.

Present: David P. Jordan, Kirby Metoxen Jennifer Webster, Marie Summers

**Excused:** Daniel Guzman King

Others Present: Clorissa N. Santiago, Kristen Hooker, Aliskwet Ellis, Kristal Hill, Rhiannon

Metoxen, Rae Skenandore

#### Call to Order and Approval of the Agenda I.

David Jordan called the February 17, 2021, Legislative Operating Committee meeting to order at 9:00 a.m.

Motion by Marie Summers to adopt the agenda; seconded by Jennifer Webster. Motion carried unanimously.

#### II. Minutes to be Approved

#### 1. February 3, 2021 LOC Meeting Minutes

Motion by Jennifer Webster to approve the February 3, 2021 LOC meeting minutes and forward to the Business Committee for consideration with noted adjustments; seconded by Marie Summers. Abstention by Kirby Metoxen. Motion carried.

#### III. **Current Business**

1. Oneida Higher Education Pandemic Relief Fund Law Emergency Amendments

Motion by Jennifer Webster to approve the Oneida Higher Education Pandemic Relief Fund law emergency adoption packet and forward to the Oneida Business Committee for consideration; seconded by Marie Summers. Motion carried unanimously.

#### IV. **New Submissions**

#### V. **Additions**

#### VI. **Administrative Items**

#### 1. Legislative Operating Committee FY21 First Quarter Report

Motion by Kirby Metoxen to approve the LOC FY21 First Quarter Report and forward to the Oneida Business Committee; seconded by Marie Summers. Motion carried unanimously.

#### VII. **Executive Session**

#### VIII. Adjourn

Motion by Marie Summers to adjourn at 9:13 a.m.; seconded by Kirby Metoxen. Motion carried unanimously.





#### Oneida Nation Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



# Legislative Operating Committee March 3, 2021

# **Emergency Management and Homeland Security Law Amendments**

<b>Submission Date: </b> 3/17/20	Public Meeting: Due to the COVID-19 pandemic,			
	public meetings were suspended by declaration of the			
	Nation's COVID-19 Core Decision Making Team. A			
	public comment period was still offered in accordance with			
	the Legislative Procedures Act and held open until 1/13/20.			
LOC Sponsor: David P. Jordan	Emergency Enacted: 3/17/20			

**Summary:** This item was carried over from last term. The request for emergency amendments was added to the AFL in March 2020 in response to the COVID-19 pandemic. On March 12, 2020, Chairman Tehassi Hill signed a "Declaration of Public Health State of Emergency" in response to the COVID-19 pandemic, which has since been extended. The emergency amendments created and delegated authority to a COVID-19 Core Decision Making Team – which allowed the COVID-19 Team to make changes to internal operations and laws in a more efficient manner. The Oneida Business Committee adopted the emergency amendments through resolution BC-03-17-20-E. These emergency amendments were set to expire on September 17, 2020. The Oneida Business Committee extended the emergency amendments to the Emergency Management and Homeland Security law for an additional six (6) month period beginning on September 17, 2020, through the adoption of resolution BC-08-26-20-A. The emergency amendments will now expire on March 17, 2021.

10/7/20 LOC: Motion by Jennifer Webster to add the Emergency Management and Homeland Security Law Amendments to the Active Files List with David Jordan as the sponsor; seconded by Marie Summers. Motion carried unanimously.

> Motion by Jennifer Webster to Enter into the record the results of the August 24, 2020, e-poll titled, "Approval of Emergency Amendments to the Oneida Higher Education Pandemic Relief Fund Law;" seconded by Marie Summers. Motion carried unanimously.

#### 11/4/20:

Work Meeting. Present: David P. Jordan, Jennifer Webster, Kirby Metoxen, Daniel Guzman King, Marie Summers, Cristina Danforth, Clorissa N. Santiago, Deborah Thundercloud, Debra Danforth, Michelle Myers, Kelly McAndrews, Mollie Passon, Kaylynn Gresham, Robert Keck, Melinda Danforth, Kristal Hill, Rhiannon Metoxen, James Petitjean. This was a work meeting held through Microsoft Teams. The purpose of this work meeting was to have a general discussion on the COVID-19 Core Decision Making Team and if/how it should be permanently included in the law, and then read through the law line-by-line and discuss other potential permanent amendments that should be made. The attorney will update the draft based on this discussion and schedule another work meeting with the team to review the draft.

#### 12/8/20:

Work Meeting. Present: David P. Jordan, Jennifer Webster, Kirby Metoxen, Daniel Guzman King, Marie Summers, Clorissa N. Santiago, Michelle Myers, Mollie Passon, Kaylynn Gresham, Richard Figueroa, Kristal Hill, Rhiannon Metoxen, James Petitjean. This was a work meeting held through Microsoft Teams. The purpose of this work meeting was to review the updated draft of the proposed amendments to the law. Attorney will update the draft based on these discussions and prepare the legislative analysis and public meeting packet.

#### 12/10/20:

Work Meeting. Present: David P. Jordan, Jennifer Webster, Kirby Metoxen, Daniel Guzman King, Marie Summers, Clorissa N. Santiago, Rhiannon Metoxen, James Petitjean. This was a work meeting held through Microsoft Teams. The purpose of this work meeting was to finalize a decision as to whether the Community/Public Health Officer should have the authority to order individuals to take a vaccination during a public health emergency.

12/16/20 LOC: Motion by Kirby Metoxen to approve the Emergency Management and Homeland Security law amendments draft, legislative analysis, and public comment period packet and forward the Emergency Management and Homeland Security law amendments to a public comment period to be held open until January 13, 2021; seconded by Marie Summers. Motion carried unanimously.

#### 1/13/21:

Public Comment Period Closes. Three (3) submissions of written comments were received during the public comment period.

1/20/21 LOC: Motion by Jennifer Webster to accept the public comments and public comment review memorandum and defer to a work meeting for further consideration; seconded by Daniel Guzman King. Motion carried unanimously.

#### 1/20/21:

Work Meeting. Present: David P. Jordan, Kirby Metoxen, Jennifer Webster, Marie Summers, Clorissa N. Santiago, Kristal Hill. This was a work meeting held through Microsoft Teams. The purpose of this work meeting was to review and consider the written comments that were received during the public comment period.

#### 2/3/21 LOC:

Motion by Jennifer Webster to accept the updated public comment review memorandum and legislative analysis; seconded by Daniel Guzman King. Motion carried unanimously.

Motion by Jennifer Webster to revise the definition for "Director" found in section 302.3-1(e) to change "Emergency Management and Homeland Security Agency" to "Emergency Management Department;" seconded by Daniel Guzman King. Motion carried unanimously.

Motion by Jennifer Webster to approve the fiscal impact statement request memorandum and forward to the Finance Department directing that a fiscal impact statement be prepared and submitted to the LOC by February 17, 2021; seconded by Marie Summers. Motion carried unanimously.

2/12/21:

Fiscal Impact Statement Received. The Finance Department provided the LOC the fiscal impact statement for the proposed amendments to the law.

#### **Next Steps:**

- Approve the Emergency Management and Homeland Security law amendments adoption packet and forward to the Oneida Business Committee.
- Approve the resolution titled, "Emergency Management Law Citation Schedule" and forward to the Oneida Business Committee for consideration.

#### Title 3. Health and Public Safety – Chapter 302 Yotlihokté Olihwá·ke

Matters that are concerning immediate attention

#### **EMERGENCY MANAGEMENT**

302.1. Purpose and Policy	302.6. Entity Cooperation
302.2. Adoption, Amendment, Conflicts	302.7. Public Health Emergencies
302.3. Definitions	302.8. Proclamation of an Emergency
302.4. Emergency Management Department	302.9. Emergency Core Decision Making Team
302.5. Oneida Nation Emergency Planning Committee	302.10. Enforcement and Penalties

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# **302.1.** Purpose and Policy

- 302.1-1. *Purpose*. The purpose of this law is to:
  - (a) provide for the development and execution of plans for the protection of residents, property, and the environment in an emergency or disaster;
  - (b) provide for the direction of emergency management, response, and recovery on the Reservation; as well as coordination with other agencies, victims, businesses, and organizations;
  - (c) establish the use of the National Incident Management System (NIMS); and
  - (d) designate authority and responsibilities for public health preparedness.
- 302.1-2. *Policy*. It is the policy of the Nation to provide:
  - (a) a description of the emergency management network of the Nation;
  - (b) authorization for specialized activities to mitigate hazardous conditions and for the preparation of the Nation's emergency response plans, as well as to address concerns related to isolation and/or quarantine orders, emergency care, and mutual aid; and
  - (c) for all expenditures made in connection with such emergency management activities to be deemed specifically for the protection and benefit of the inhabitants, property, and environment of the Reservation.

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#### 302.2. Adoption, Amendment, Repeal

- 302.2-1. This law was adopted by the Oneida Business Committee by resolution BC-07-15-98-A and amended by resolution BC-12-20-06-G, BC-05-13-09-F, and BC-\_\_-\_\_.
- 302.2-2. This law may be amended or repealed by the Oneida Business Committee and/or General Tribal Council pursuant to the procedures set out in the Legislative Procedures Act.
- 302.2-3. Should a provision of this law or the application thereof to any person or circumstances be held as invalid, such invalidity shall not affect other provisions of this law which are considered to have legal force without the invalid portions.
- 302.2-4. In the event of a conflict between a provision of this law and a provision of another law, the provisions of this law shall control.
- 302.2-5. This law is adopted under authority of the Constitution of the Oneida Nation.

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#### **302.3.** Definitions

- 302.3-1. This section shall govern the definitions of words or phrases as used within this law. All words not defined herein shall be used in their ordinary and everyday sense.
  - (a) "Biological agent" means an infectious disease or toxin that has the ability to adversely affect human health in a variety of ways, from mild allergic reactions to serious medical conditions, and including death.

- 39 (b) "Communicable disease" means any disease transmitted from one person or animal to another directly by contact with excreta or other discharges from the body, or indirectly via substances or inanimate objects that may cause a public health emergency.
  - (c) "Community/Public Health Officer" means an agent of the Comprehensive Health Division, or his or her designee(s), who is responsible for taking the appropriate actions in order to prevent a public health emergency from occurring on the Reservation.
  - (d) "Comprehensive Health Division" means the Oneida Comprehensive Health Division, which is authorized to issue compulsory vaccinations, require isolation, and quarantine individuals in order to protect the public health.
  - (e) "Director" means the Director of the Nation's Emergency Management Department.
  - (f) "Emergency" means a situation that poses an immediate risk to health, life, safety, property, or environment which requires urgent intervention to prevent further illness, injury, death, or other worsening of the situation.
  - (g) "Emergency Management Network" means the entities, volunteers, consultants, contractors, outside agencies, and any other resources the Nation may use to facilitate interagency collaboration, identify and share resources, and better prepare for local incidents and large-scale disasters.
  - (h) "Emergency Response Plan" means the plan established to coordinate mitigation, preparedness, response, and recovery activities for all emergency or disaster situations within the Reservation.
  - (i) "Entity" means any agency, board, committee, commission, or department of the Nation.
  - (j) "Fair Market Value" means the everyday cost of a product in an ordinary market, absent of a disaster.
  - (k) "Isolation" means the separation of persons or animals presumably or actually infected with a communicable disease, or that are disease carriers, for the usual period of communicability of that disease in such places and under such conditions as will prevent the direct or indirect transmission of an infectious agent to susceptible people or to those who may spread the agent to others.
  - (1) "Judiciary" means the judicial system that was established by Oneida General Tribal Council resolution GTC 01-07-13-B to administer the judicial authorities and responsibilities of the Nation.
  - (m) "Nation" means the Oneida Nation.

- (n(1) "Nation" means the Oneida Nation.
- (m) "National Incident Management System" or "NIMS" means the system mandated by Homeland Security Presidential Directive 5 (HSPD 5) issued on February 28, 2003, that provides a consistent nationwide approach for federal, state, local, and tribal governments to work effectively and efficiently together to prepare for, prevent, respond to, and recover from domestic incidents, regardless of cause, size, or complexity.
- (on) "Oneida Nation Emergency Planning Committee" means the committee that assists the Director in the implementation of this law.
- (<u>po</u>) "Proclaim" means to announce officially and publicly.
- (qp) "Public Health Emergency" means the occurrence or imminent threat of an illness or health condition which:
  - (1) is a quarantinable disease, or is believed to be caused by bioterrorism or a biological agent; and

85	(2) poses a high probability of any of the following:
86	(A) a large number of deaths or serious or long-term disability among
87	humans; or
88	(B) widespread exposure to a biological, chemical, or radiological agent
89	that creates a significant risk of substantial future harm to a large number of
90	people.
91	(Fg) "Quarantine" means the limitation of freedom of movement of persons or animals that
92	have been exposed to a communicable disease or chemical, biological, or radiological
93	agent, for a period of time equal to the longest usual incubation period of the disease or
94	until there is no risk of spreading the chemical, biological, or radiological agent. The
95	limitation of movement shall be in such manner as to prevent the spread of a communicable
96	disease or chemical, biological, or radiological agent.
97	(sr) "Reservation" means all land within the exterior boundaries of the Reservation of the
98	Oneida Nation, as created pursuant to the 1838 Treaty with the Oneida, 7 Stat. 566, and
99	any lands added thereto pursuant to federal law.
100	(s) "Trial Court" means the Trial Court of the Oneida Nation Judiciary, which is the
101	judicial system that was established by Oneida General Tribal Council resolution GTC-01-
102	07-13-B, and then later authorized to administer the judicial authorities and responsibilities
103	of the Nation by Oneida General Tribal Council resolution GTC-03-19-17-A.
104	(t) "Vital resources" means food, water, equipment, sand, wood, or other materials
105	obtained for the protection of life, property, and/or the environment during a proclaimed
106	emergency.
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108	302.4. Emergency Management Department
109	302.4-1. The Emergency Management Department shall be responsible for planning and
110 111	coordinating the response to a disaster or emergency that occurs within the boundaries of the Reservation.
111	302.4-2. Authority of the Director. The Director shall be responsible for coordinating and
113	planning the operational response to an emergency and is hereby empowered to:
113	(a) organize and coordinate efforts of the emergency management network of the Nation;
115	(a) organize and coordinate errorts of the emergency management network of the Nation, (b) implement the Emergency Response Plan as adopted by the Oneida Business
116	Committee;
117	(c) facilitate coordination and cooperation between entities and resolve questions that may
118	arise among them;
119	(d) incorporate the HSPD 5 which requires all federal, state, local, and tribal governments
120	to administer the best practices contained in the NIMS;
121	(e) coordinate the development and implementation of the NIMS within the Nation;
122	(f) ensure that the following occurs:
123	(1) an Emergency Response Plan is developed and maintained, and includes
124	training provisions for applicable personnel;
125	(2) emergency resources, equipment, and communications systems are developed,
126	procured, supplied, inventoried, and accounted for;
127	(g) establish the line of authority as recorded in the Emergency Response Plan as adopted
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120	by the Uneida Business Committee; and
129	by the Oneida Business Committee; and (h) enter into mutual aid and service agreements with tribal, local, state, and federal

governments, subject to Oneida Business Committee approval.

302.4-3. *Action when an Emergency is Proclaimed*. In addition, in the event of a proclamation of 3 O.C. 302 – Page 3

- an emergency on the Reservation, the Director is hereby empowered:
  - (a) to obtain vital resources and to bind the Nation for the fair market value thereof, upon approval of the Emergency Management purchasing agent, who is identified in the Emergency Response Plan. If a person or business refuses to provide the resource(s) required, the Director may commandeer resources for public use and bind the Nation for the fair market value thereof. In the event the purchasing agent is unavailable, the chain of command, as approved by the Oneida Business Committee, shall be followed.
  - (b) to require emergency activities of as many members of the Nation and/or employees as deemed necessary.
  - (c) to execute all of the ordinary powers of the Director, all of the special powers conferred by this law or by resolution adopted pursuant thereto, all powers conferred on the Director by any agreement approved by the Oneida Business Committee, and to exercise complete emergency authority over the Reservation.
  - (d) to coordinate with tribal, federal, state, and local authorities.

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#### 302.5. Oneida Nation Emergency Planning Committee

- 302.5-1. The Oneida Nation Emergency Planning Committee shall consist of representatives from entities and a community representative as identified in the Oneida Nation Emergency Planning Committee bylaws as approved by the Oneida Business Committee.
- 302.5-2. The Oneida Nation Emergency Planning Committee shall meet as necessary to assist the Director in drafting and maintaining the Emergency Response Plan.
- 302.5-3. At the request of the Director, the Oneida Nation Emergency Planning Committee shall provide assistance to the Director in the implementation of the provisions of this law or any plan issued thereunder.

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#### **302.6.** Entity Cooperation

- 302.6-1. All entities shall comply with reasonable requests from the Director relating to emergency planning, emergency operations, and federal mandate compliance.
- 302.6-2. The Nation may implement more strict policies or requirements than those issued by the Community/Public Health Officer.

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#### **302.7. Public Health Emergencies**

- 302.7-1. In order to prevent a public health emergency, the Director and the Community/Public Health Officer shall take action to limit the spread of any communicable disease, in accordance
- with this law.
- 167 302.7-2. Investigation of Communicable Disease. If the Community/Public Health Officer
- suspects or is informed of the existence of any communicable disease, the Community/Public
- Health Officer shall investigate and make or cause examinations to be made, as are deemed necessary.
- 302.7-3. *Quarantinable Diseases*. The Community/Public Health Officer shall provide a list of quarantinable diseases specified in a resolution to be adopted by the Oneida Business Committee.
- 173 302.7-4. Authority of the Community/Public Health Officer. The Community/Public Health
- Officer shall act as necessary to protect the public including, but not limited to, the following actions:
- 176 (a) Request the Director to take the necessary steps to have a public health emergency proclaimed;

- (b) Quarantine, isolate, or take other communicable disease control measures upon an individual(s); and
  - (c) Issue any mandate, order, and/or require restrictions which may limit the spread of any communicable disease to any individual, business, or the general population of the Reservation.
  - 302.7-5. *Quarantine and Isolation*. The Community/Public Health Officer shall immediately quarantine, isolate, and/or take other communicable disease control measures upon an individual if the Community/Public Health Officer receives a diagnostic report from a physician or a written or verbal notification from an individual or his or her parent or caretaker that gives the Community/Public Health Officer a reasonable belief that the individual has a communicable disease that is likely to cause a public health emergency.
    - (a) If an individual is infected with a communicable disease and the Community/Public Health Officer determines it is necessary to limit contact with the individual, all persons may be forbidden from being in direct contact with the infected individual, except for those persons having a special written permit from the Community/Public Health Officer.
    - (b) Any individual, including an authorized individual, who enters an isolation or quarantine premises may be subject to isolation or quarantine under this law.
    - (c) When the Community/Public Health Officer deems it necessary that an individual be quarantined, isolated, or otherwise restricted in a separate place, the Community/Public Health Officer shall have that individual removed to such a designated place, if it can be done without danger to the individual's health.
  - 302.7-6. *Action when a Public Health Emergency is Proclaimed*. In addition, when a public health emergency is proclaimed, the Community/Public Health Officer may do all of the following, as necessary:
    - (a) organize the vaccination of individuals;

- (1) The following types of individuals shall not be subject to a vaccination:
  - (A) an individual who the vaccination is reasonably likely to lead to serious harm to the individual; and
  - (B) an individual, for reason of religion or conscience, refuses to obtain the vaccination.
- (b) isolate or quarantine individuals, including those who are unable or unwilling to receive a vaccination; and
- (c) prevent any individual, except for those individuals authorized by the Community/Public Health Officer, from entering an isolation or quarantine premises.
- 302.7-7. The Oneida Police Department shall take enforcement action when necessary and work with the Community/Public Health Officer to execute the Community/Public Health Officer's orders and properly guard any place if quarantine, isolation, or other restrictions on communicable disease are violated or intent to violate becomes apparent.
- 302.7-8. Expenses for necessary medical care, food, and other articles needed for an infected individual shall be charged against the individual or whoever is liable for the individual's care and support.

#### **302.8.** Proclamation of an Emergency

- 302.8-1. *Proclamation of an Emergency*. The Oneida Business Committee shall be responsible for proclaiming or ratifying the existence of an emergency and for requesting a gubernatorial or presidential declaration.
  - (a) The Director may request that the Oneida Business Committee proclaim the existence 3 O.C. 302 Page 5

- 225 of an emergency. The Oneida Business Committee may proclaim the existence of an 226 emergency without a request from the Director, if warranted.
  - (b) In the event the Oneida Business Committee is unable to proclaim or ratify the existence of an emergency, the Director may proclaim an emergency which shall be in effect until such time the Oneida Business Committee can officially ratify this declaration.
- 230 302.8-2. No proclamation of an emergency by the Oneida Business Committee or the Director 231 may last for longer than sixty (60) days, unless the proclamation of emergency is extended by the Oneida Business Committee. 232
- 233 302.8-3. Management Network. The emergency management network of the Reservation shall 234 be as specified in the Emergency Response Plan, as adopted by the Oneida Business Committee.
- 235 302.8-4. After-Action Report. After an emergency has subsided, the Director shall prepare, or 236 shall work in conjunction with the appropriate entity to prepare, an after-action report to be 237 presented to the Oneida Business Committee, any interested entity, and the public. This report 238 shall be presented to the required parties no later than sixty (60) days after the emergency has
- 239 subsided, unless an extension is granted by the Oneida Business Committee.
- 240 302.8-5. During a proclaimed emergency, the Conservation Department shall be responsible for 241 the care, disposal, and sheltering of all abandoned domestic animals and livestock. The 242 Conservation Department may delegate this responsibility to a contracted agency.

#### 302.9. Emergency Core Decision Making Team

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- 302.9-1. Emergency Core Decision Making Team. Upon the proclamation of an emergency under this law, the Oneida Business Committee may establish an Emergency Core Decision Making Team through the adoption of a motion. The motion shall identify the positions of the Nation which shall make up the members of the Emergency Core Decision Making Team based on the type and severity of emergency the Nation is experiencing.
- 302.9-2. Delegation of Authority. The Emergency Core Decision Making Team shall have emergency authority to take the following actions:
  - (a) Notwithstanding any requirements of the Legislative Procedures Act, declare exceptions to the Nation's laws during the emergency period which will be of immediate impact for the purposes of protecting the health, safety, and general welfare of the Nation's community, members, and employees; and
  - (b) Notwithstanding any requirements in any policy, procedure, regulation, or standard operating procedures, declare exceptions to any policy, procedure, regulation, or standard operating procedure during the emergency period which will be of immediate impact for the purposes of protecting the health, safety, and general welfare of the Nation's community, members, and employees.
- 302.9-3. *Declarations*. All declarations made by the Emergency Core Decision Making Team shall:
  - (a) be written on the Nation's letterhead;
  - (b) provide the date the declaration was issued;
  - (c) contain a clear statement of the directives;
  - (d) provide the date the directive shall go into effect;
  - (e) be signed by the Oneida Business Committee Chairperson, or Vice Chairperson in the Chairperson's absence; and
  - (f) be posted on the Nation's website.
- 302.9-4. Duration of Authority for Exceptions Declared by the Emergency Core Decision Making Team. Any declaration made under the authority granted in this section shall be effective upon 3 O.C. 302 – Page 6

- the date declared by the Emergency Core Decision Making Team and shall be effective for the duration of any proclaimed emergency, or for a shorter time period if identified.
- 302.9-5. *Notification to the Oneida Business Committee*. Within twenty-four (24) hours of a declaration being made, the Emergency Core Decision Making Team shall provide notification of the declaration to the Oneida Business Committee.
  - 302.9-6. The Oneida Business Committee may modify, extend, or repeal any declaration or emergency action taken by the Emergency Core Decision Making Team.

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#### 302.10. Enforcement and Penalties

- 302.10-1. It shall be a violation of this law for any person to not comply with or willfully obstruct, hinder, or delay the implementation or enforcement of the provisions of this law or any plan issued thereunder, whether or not an emergency has been proclaimed.
- 302.10-2. *Citations*. An Oneida Police Department officer may issue a citation to any person who violates a provision of this law.
  - (a) A citation for a violation of this law shall be processed in accordance with the procedure contained in the Nation's laws and policies governing citations.
  - (b) The Oneida Business Committee shall adopt through resolution a citation schedule which sets forth specific fine amounts for violations of this law.-
  - (c) The Trial Court shall have jurisdiction over any action brought under this law.
- 302.10-3. *Disciplinary Action*. An employee of the Nation who violates this law during their work hours or who refuses to follow the Emergency Response Plan may be subject to disciplinary action in accordance with the Nation's laws and policies governing employment.
  - (a) An employee of the Nation who is disciplined under this law may appeal the disciplinary action in accordance with the Nation's laws and policies governing employment.

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298 <u>End.</u> 299

- 300 Adopted BC-07-15-98-A 301 Amended - BC-12-20-06-G
- 302 Emergency Amended BC-04-30-09-A (Influenza A (H1N1))
- 303 Amended BC-05-13-09-F
- 304 Emergency Amended BC-03-17-20-E (COVID-19)
- 305 Extension of Emergency BC-08-26-20-A
- 306 Amended BC-\_\_-\_-



#### Oneida Nation

Oneida Business Committee **Legislative Operating Committee** PO Box 365 • Oneida, WI 54155-0365



TO:

FROM:

Kirby Metoxen, LOC Vice-Chairperson K March 10, 2021

DATE:

RE:

Amendments to the Emergency Management and Homeland Security Law

Please find the following attached backup documentation for your consideration of the amendments to the Emergency Management and Homeland Security law:

1. Resolution: Amendments to the Emergency Management and Homeland Security Law

2. Statement of Effect: Amendments to the Emergency Management and Homeland Security Law

3. Emergency Management and Homeland Security Law Legislative Analysis

4. Emergency Management and Homeland Security Law Amendments (Redline Draft)

5. Emergency Management and Homeland Security Law (Clean Draft)

6. Emergency Management and Homeland Security Law Fiscal Impact Statement

#### Overview

On March 17, 2020, emergency amendments to the Emergency Management and Homeland Security law (the "Law") were adopted by the Oneida Business Committee through resolution BC-03-17-20-E for the purpose of creating and delegating authority to a COVID-19 Core Decision Making Team during the Nation's Public Health State of Emergency. Then on August 26, 2020, the Oneida Business Committee extended the adoption of the emergency amendments to the Law for an addition six (6) month period through the adoption of resolution BC-08-26-20-A. The emergency amendments to the Law are set to expire on March 17, 2021.

The Legislative Operating Committee has now prepared permanent amendments to the Law. The purpose of the Emergency Management and Homeland Security law is to provide for the development and execution of plans for the protection of residents, property, and the environment in an emergency or disaster; provide for the direction of emergency management, response, and recovery on the Reservation, as well as coordination with other agencies, victims, businesses, and organizations; establish the use of the National Incident Management System; and designate authority and responsibilities for public health preparedness. [3 O.C. 302.1-1]. This resolution adopts permanent amendments to the Law which will:

- Amend the title from Emergency Management and Homeland Security law to the Emergency Management law;
- Revise references to Oneida Community Health Services to Comprehensive Health Division [3 O.C. 302.3-1(d)];
- Revise the title of the Emergency Management and Homeland Security Agency to Emergency Management Department [3 O.C. 302.4];
- Remove a provision regarding the Public Safety Officers' Benefits Program from the law because it is provided for in federal law;

- Clarify that the Nation may implement more strict policies or requirements than those issued by the Community/Public Health Officer [3 O.C. 302.6-2];
- Clarify that it is within the authority of the Community/Public Health Officer to issue any mandate, order, and/or require restrictions which may limit the spread of any communicable disease to any individual, business, or the general population of the Reservation [3 O.C. 302.7-4(c)];
- Remove a provision that required the Oneida Community Health Services to be responsible for certain expenses of an infected individual;
- Address the authority of the Community/Public Health Officer to organize the vaccinations of individuals during the Public Health Emergency [3 O.C. 302.7-6(a)];
- Clarify exemptions to the requirements for vaccines  $[3 \ O.C. \ 302.7-6(a)(1)(A)-(B)];$
- Extend the time period for a proclamation of an emergency from thirty (30) days to sixty (60) days [3 O.C. 302.8-2];
- Clarify that the Conservation Department may contract with an agency to cover their responsibility for the care, disposal, and sheltering of all abandoned domestic animals and livestock during a proclaimed emergency [3 O.C. 302.8-5];
- Delegate authority to the Oneida Business Committee to establish an Emergency Core Decision Making Team upon the declaration of an emergency and determine which positions of the Nation will compose the Emergency Core Decision Making Team [3 O.C. 302.9-1];
- Delegate authority to the Emergency Core Decision Making Team to declare exceptions to any law, policy, procedure, regulation, or standard operating procedure of the Nation [3 O.C. 302.9-27;
- Provide how the Emergency Core Decision Making Team will make declarations, and the duration of authority for those declarations [3 O.C. 302.9-3, 302.9-4];
- Require that notification of any declaration be provided to the Oneida Business Committee within twenty-four (24) hours of a declaration being made [3 O.C. 302.9-5];
- Clarify the authority of the Oneida Business Committee to modify, extend, or repeal any declaration or emergency action taken by the Emergency Core Decision Making Team [3 O.C. 302.9-6];
- Provide that citations issued for violations of this Law shall be processed in accordance with the procedure contained in the Nation's laws and policies governing citations [3 O.C. 302.10-2(a);
- Provide that the Oneida Business Committee shall adopt through resolution a citation schedule which sets forth specific fine amounts for violations of this Law [3 O.C. 302.10-2(b)]; and
- Make other minor drafting changes throughout the law for clarity.

The Legislative Operating Committee developed the proposed amendments to the Law through collaboration with representatives from the Nation's Emergency Management Department, Comprehensive Health Division, Risk Management Department, Intergovernmental Affairs, Oneida Law Office, Oneida Business Committee, General Manager, and the Strategic Planner.

A public meeting, in accordance with the Legislative Procedures Act, was not held for the proposed amendments to the Law law due to the COVID-19 pandemic. On March 12, 2020, Chairman Tehassi Hill signed a "Declaration of Public Health State of Emergency" regarding the COVID-

19 pandemic which declared a Public Health State of Emergency for the Nation until April 12, 2020, and set into place the necessary authority for action to be taken and allows the Nation to seek reimbursement of emergency management actions that may result in unexpected expenses. The Public Health State of Emergency has since been extended until March 13, 2021, by the Oneida Business Committee through the adoption of resolutions BC-03-28-20-A, BC-05-06-20-A, BC-06-10-20-A, BC-07-08-20-A, BC-08-06-20-A, BC-09-09-20-A, BC-11-10-20-A, BC-12-09-20-D, BC-01-07-21-A, and BC-02-10-21-A.

On March 27, 2020, the Nation's COVID-19 Core Decision Making Team issued a "Suspension of Public Meetings under the Legislative Procedures Act" declaration which suspended the Legislative Procedures Act's requirement to hold a public meeting during the public comment period, but allows members of the community to still participate in the legislative process by submitting written comments, questions, data, or input on proposed legislation to the Legislative Operating Committee via e-mail during the public comment period.

Although no public meeting for the proposed amendments to the Law was held in person, the public comment period was still held open until January 13, 2021, for the submission of written comments. Three (3) individuals submitted written comments during the public comment period. All public comments received were reviewed and considered by the Legislative Operating Committee January 20, 2021.

#### **Requested Action**

Adopt the Resolution: Amendments to the Emergency Management and Homeland Security Law



# **Oneida Nation**

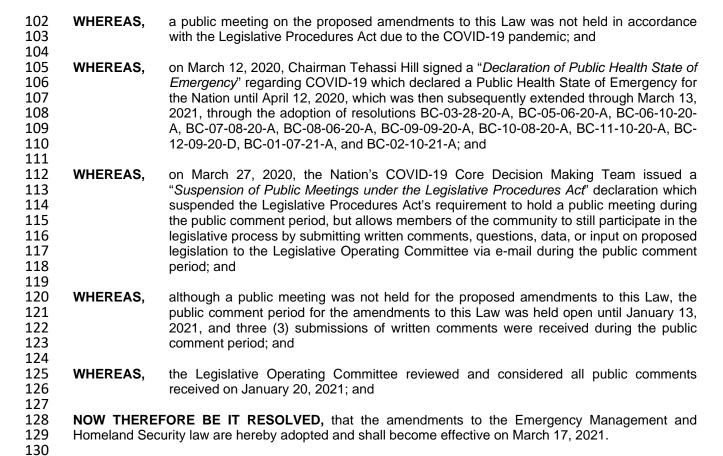
Post Office Box 365

Phone: (920)869-2214



Oneida, WI 54155

1		BC Resolution #						
2 3	1	Amendments to the Emergency Management and Homeland Security Law						
4 5 6	WHEREAS,	the Oneida Nation is a federally recognized Indian government and a treaty trib recognized by the laws of the United States of America; and						
7 8	WHEREAS,	the Oneida General Tribal Council is the governing body of the Oneida Nation; and						
9 10 11	WHEREAS,	the Oneida Business Committee has been delegated the authority of Article IV, Section of the Oneida Tribal Constitution by the Oneida General Tribal Council; and						
12 13 14 15	WHEREAS,	the Emergency Management and Homeland Security law ("the Law") was adopted by the Oneida Business Committee through resolution BC-07-15-98-A, amended by resolutions BC-12-20-06-G and BC-05-13-09-F; and						
16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32	WHEREAS,	the Oneida Business Committee recently adopted emergency amendments to the Law through resolution BC-03-17-20-E and then extended those emergency amendments for an additional six-month period through the adoption of resolution BC-08-26-20-A ir accordance with the emergency adoption process set forth by the Legislative Procedures Act; and						
	WHEREAS,	the emergency amendments to the Law are set to expire on March 17, 2021; and						
	WHEREAS,	the Legislative Operating Committee has developed permanent amendments to the Law for consideration by the Oneida Business Committee; and						
	WHEREAS,	the Law provides for the development and execution of plans for the protection of residents, property, and the environment in an emergency or disaster; provides for the direction of emergency management, response, and recovery on the Reservation, as well as coordination with other agencies, victims, businesses, and organizations; establishes the use of the National Incident Management System; and designates authority and responsibilities for public health preparedness; and						
33 34 35 36	WHEREAS,	the amendments to the Law amend the title from Emergency Management and Homeland Security law to the Emergency Management law; and						
37 38 39	WHEREAS,	, the amendments to the Law remove a provision regarding the Public Safety Office Benefits Program from the law because it is provided for in federal law; and						
40 41 42	WHEREAS,	the amendments to the Law clarify that the Nation may implement more strict policies or requirements than those issued by the Community/Public Health Officer; and						
43 44 45 46	WHEREAS,	the amendments to the Law clarify that it is within the authority of the Community/Public Health Officer to issue any mandate, order, and/or require restrictions which may limit the spread of any communicable disease to any individual, business, or the general population of the Reservation; and						





# Oneida Nation

Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365 Oneida-nsn.gov



#### Statement of Effect

Amendments to the Emergency Management and Homeland Security Law

#### **Summary**

This resolution adopts amendments to the Emergency Management and Homeland Security law.

Submitted by: Clorissa N. Santiago, Senior Staff Attorney, Legislative Reference Office

Date: February 26, 2021

#### Analysis by the Legislative Reference Office

This resolution adopts amendments to the Emergency Management and Homeland Security law ("the Law"). The purpose of the Law is to provide for the development and execution of plans for the protection of residents, property, and the environment in an emergency or disaster; provide for the direction of emergency management, response, and recovery on the Reservation, as well as coordination with other agencies, victims, businesses, and organizations; establish the use of the National Incident Management System; designate authority and responsibilities for public health preparedness. [3 O.C. 302.1-1].

On March 17, 2020, emergency amendments to the Emergency Management and Homeland Security law (the "Law") were adopted by the Oneida Business Committee through resolution BC-03-17-20-E for the purpose of creating and delegating authority to a COVID-19 Core Decision Making Team during the Nation's Public Health State of Emergency. Then on August 26, 2020, the Oneida Business Committee extended the adoption of the emergency amendments to the Law for an addition six (6) month period through the adoption of resolution BC-08-26-20-A. The emergency amendments to the Law are set to expire on March 17, 2021.

This resolution seeks permanent amendments to the Emergency Management and Homeland Security law which will:

- Amend the title from Emergency Management and Homeland Security law to the Emergency Management law;
- Revise references to Oneida Community Health Services to Comprehensive Health Division [3 O.C. 302.3-1(d)];
- Revise the title of the Emergency Management and Homeland Security Agency to Emergency Management Department [3 O.C. 302.4];
- Remove a provision regarding the Public Safety Officers' Benefits Program from the law because it is provided for in federal law;
- Clarify that the Nation may implement more strict policies or requirements than those issued by the Community/Public Health Officer [3 O.C. 302.6-2];
- Clarify that it is within the authority of the Community/Public Health Officer to issue any mandate, order, and/or require restrictions which may limit the spread of any communicable disease to any individual, business, or the general population of the Reservation [3 O.C. 302.7-4(c)];

- Remove a provision that required the Oneida Community Health Services to be responsible for certain expenses of an infected individual;
- Address the authority of the Community/Public Health Officer to organize the vaccinations of individuals during the Public Health Emergency [3 O.C. 302.7-6(a)];
- Clarify exemptions to the requirements for vaccines [3 O.C. 302.7-6(a)(1)(A)-(B)];
- Extend the time period for a proclamation of an emergency from thirty (30) days to sixty (60) days [3 O.C. 302.8-2];
- Clarify that the Conservation Department may contract with an agency to cover their responsibility for the care, disposal, and sheltering of all abandoned domestic animals and livestock during a proclaimed emergency [3 O.C. 302.8-5];
- Delegate authority to the Oneida Business Committee to establish an Emergency Core Decision Making Team upon the declaration of an emergency and determine which positions of the Nation will compose the Emergency Core Decision Making Team [3 O.C. 302.9-1];
- Delegate authority to the Emergency Core Decision Making Team to declare exceptions to any law, policy, procedure, regulation, or standard operating procedure of the Nation [3 O.C. 302.9-2];
- Provide how the Emergency Core Decision Making Team will make declarations, and the duration of authority for those declarations [3 O.C. 302.9-3, 302.9-4];
- Require that notification of any declaration be provided to the Oneida Business Committee within twenty-four (24) hours of a declaration being made [3 O.C. 302.9-5];
- Clarify the authority of the Oneida Business Committee to modify, extend, or repeal any declaration or emergency action taken by the Emergency Core Decision Making Team [3 O.C. 302.9-6];
- Provide that citations issued for violations of this Law shall be processed in accordance with the procedure contained in the Nation's laws and policies governing citations [3 O.C. 302.10-2(a);
- Provide that the Oneida Business Committee shall adopt through resolution a citation schedule which sets forth specific fine amounts for violations of this Law [3 O.C. 302.10-2(b)]; and
- Make other minor drafting changes throughout the law for clarity.

The Legislative Procedures Act ("the LPA") was adopted by the General Tribal Council for the purpose of providing a process for the adoption or amendment of laws of the Nation. [1 O.C. 109.1-1]. The LPA requires that for all proposed legislation both a legislative and fiscal analysis be developed. [1 O.C. 109.6 and 109.7]. The proposed amendments to the Law comply with these requirements.

The LPA also requires that there be an opportunity for public review during a public meeting and public comment period. [1 O.C. 109.8]. A public meeting for the proposed amendments to the Law was not held due to the COVID-19 pandemic. In accordance with the Emergency Management and Homeland Security law, on March 12, 2020, Chairman Tehassi Hill signed a "Declaration of Public Health State of Emergency" regarding COVID-19 which declared a Public Health State of Emergency for the Nation until April 12, 2020. [3 O.C. 302.8-1]. The Public Health State of Emergency for the Nation has since been extended until March 13, 2021, through the adoption of resolutions BC-03-28-20-A, BC-05-06-20-A, BC-06-10-20-A, BC-07-08-20-A, BC



08-06-20-A, BC-09-09-20-A, BC-10-08-20-A, BC-11-10-20-A, BC-12-09-20-D, BC-01-07-21-A, and BC-02-10-21-A.

On March 27, 2020, the Nation's COVID-19 Core Decision Making Team issued a "Suspension of Public Meetings under the Legislative Procedures Act" declaration which suspended the Legislative Procedures Act's requirement to hold a public meeting during the public comment period, but allows members of the community to still participate in the legislative process by submitting written comments, questions, data, or input on proposed legislation to the Legislative Operating Committee via e-mail during the public comment period.

Although a public meeting for the proposed amendments to the Law was not held, the public comment period was still held open until January 13, 2021. The Legislative Operating Committee reviewed and considered the public comments that were received on January 20, 2021.

Adoption of this resolution complies with the process and procedures of the LPA as it has been modified by the COVID-19 Team's "Suspension of Public Meetings under the Legislative Procedures Act" declaration.

This resolution provides that the amendments to the Law would become effective on March 17, 2021, in accordance with the LPA. [1 O.C. 109.9-3].

#### **Conclusion**

Adoption of this resolution would not conflict with any of the Nation's laws. Adoption of this resolution complies with the Legislative Procedures Act as it has been modified by the COVID-19 Core Decision Making Team's "Suspension of Public Meetings under the Legislative Procedures Act" declaration.





# AMENDMENTS TO THE EMERGENCY MANAGEMENT AND HOMELAND SECURITY LAW LEGISLATIVE ANALYSIS

#### **SECTION 1. EXECUTIVE SUMMARY**

#### Analysis by the Legislative Reference Office

# Intent of the Proposed Amendments

- Amend title from Emergency Management and Homeland Security law to the Emergency Management law;
- Revise references to Oneida Community Health Services to Comprehensive Health Division;
- Include a definition for "emergency;"
- Revise the title of the Emergency Management and Homeland Security Agency to Emergency Management Department;
- Remove a provision regarding the Public Safety Officers' Benefits Program from the law because it is provided for in federal law;
- Clarify that the Nation may implement more strict policies or requirements than those issued by the Community/Public Health Officer;
- Clarify that it is within the authority of the Community/Public Health Officer to issue any mandate, order, and/or require restrictions which may limit the spread of any communicable disease to any individual, business, or the general population of the Reservation:
- Remove provision that required the Oneida Community Health Services to be responsible for certain expenses of an infected individual;
- Address the authority of the Community/Public Health Officer to organize the vaccinations of individuals during the Public Health Emergency;
- Clarify exemptions to the requirements for vaccines;
- Extend the time period for a proclamation of an emergency from thirty (30) days to sixty (60) days;
- Clarify that the Conservation Department may contract with an agency to cover their responsibility for the care, disposal, and sheltering of all abandoned domestic animals and livestock during a proclaimed emergency;
- Delegate authority to the Oneida Business Committee to establish an Emergency Core Decision Making Team upon the declaration of an emergency and determine which positions of the Nation will compose the Emergency Core Decision Making Team;
- Delegate authority to the Emergency Core Decision Making Team to declare exceptions to any law, policy, procedure, regulation, or standard operating procedure of the Nation;
- Provide how the Emergency Core Decision Making Team will make declarations, and the duration of authority for those declarations;
- Require that notification of any declaration be provided to the Oneida Business Committee within twenty-four (24) hours of a declaration being made;
- Clarify the authority of the Oneida Business Committee to modify, extend, or repeal any declaration or emergency action taken by the Emergency Core Decision Making Team:

	• Provide that citations issued for violations of this Law shall be processed in								
	accordance with the procedure contained in the Nation's laws and policies governing								
	citations; and								
	<ul> <li>Provide that the Oneida Business Committee shall adopt through resolution a citation</li> </ul>								
	schedule which sets forth specific fine amounts for violations of this Law.								
Purpose	To provide for the development and execution of plans for the protection of residents,								
	property, and the environment in an emergency or disaster; provide for the direction of								
	emergency management, response, and recovery on the Reservation; as well as								
	coordination with other agencies, victims, businesses, and organizations; establish the use								
	of the National Incident Management System; and designate authority and responsibilities								
	for public health preparedness. [3 O.C. 302.1-1].								
Affected	Community/Public Health Officer, Emergency Management Department								
Entities									
Public	A public comment period was held open until January 13, 2021. A public meeting was								
Meeting	not held in accordance with the Nation's COVID-19 Core Decision Making Team's								
	declaration titled, "Suspension of Public Meetings under the Legislative Procedures Act."								
Fiscal Impact	On February 12, 2021, the Finance Department provided a fiscal impact statement.								

#### SECTION 2. LEGISLATIVE DEVELOPMENT

- A. *Background*. The Emergency Management and Homeland Security law ("the Law") was first adopted by the Oneida Business Committee on July 15, 1998. The Law provides for the development and execution of plans for the protection of residents, property, and the environment in an emergency or disaster; provides for the direction of emergency management, response, and recovery on the Reservation, as well as coordination with other agencies, victims, businesses, and organizations; establishes the use of the National Incident Management System; and designates authority and responsibilities for public health preparedness. [3 O.C. 302.1-1].
- **B.** *Emergency Amendments*. On March 17, 2020, the Oneida Business Committee adopted emergency amendments to the Law through the adoption of resolution BC-03-17-20-E. Emergency amendments to the Law were sought to create and delegate authority to a COVID-19 Core Decision Making Team to declare exceptions to any law, policy, procedure, regulation, or standard operating procedure of the Nation. The emergency amendments to this Law were necessary for the preservation of the public health, safety, and general welfare of the Reservation population. The emergency amendments were needed to allow the COVID-19 Core Decision Making Team to act on behalf of the Nation on a daily, or even hourly basis, to protect the Reservation population against the public health crisis that is the COVID-19 pandemic. The emergency amendments to the Law were set to expire on September 17, 2020. On August 26, 2020, the Oneida Business Committee extended the emergency amendments to the Law for an additional six (6) month period through the adoption of resolution BC-08-26-20-A. The emergency amendments to the Law are set to expire on March 17, 2021.
- **C.** The Legislative Operating Committee proposed permanent amendments be made to this Law to permanently adopt some of the emergency amendments that were recently made to the Law, as well as to address other revisions that may be necessary.

#### **SECTION 3. CONSULTATION AND OUTREACH**

**A.** Representatives from the following departments or entities participated in the development of this Law and legislative analysis:

- Oneida Business Committee;
- Oneida Law Office;

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- Emergency Management Department;
- Comprehensive Health Division;
  - Risk Management Department;
    - Intergovernmental Affairs;
  - General Manager; and
  - Strategic Planner.
- **B.** The following laws were reviewed in the drafting of this analysis:
  - Citations law;
  - Oneida Personnel Policies and Procedures; and
  - Legislative Procedures Act.

#### **SECTION 4. PROCESS**

- **A.** The amendments to this Law have followed the process set forth in the Legislative Procedures Act.
  - On March 17, 2020, the Oneida Business Committee adopted emergency amendments to the Law through the adoption of resolution BC-03-17-20-E for the purpose of creating and delegating authority to a COVID-19 Core Decision Making Team.
  - On August 26, 2020, the Oneida Business Committee extended the emergency amendments to the Law for an additional six (6) month period through the adoption of resolution BC-08-26-20-A.
  - The LOC added amendments to the Law to its Active Files List on October 7, 2020.
  - The emergency amendments to the Law are set to expire on March 17, 2021.
  - On December 16, 2020, the LOC approved a draft and legislative analysis for the proposed amendments to the Law.
    - On December 16, 2020, the LOC approved the public comment period packet and forwarded the proposed amendments to the Law to a public comment period to be held open until January 13, 2021.
    - The public comment period was held open until the close of business on January 13, 2021. Three (3) submissions of written comments were received.
    - On January 20, 2021, the Legislative Operating Committee accepted the public comments and public comment review memorandum. The Legislative Operating Committee then reviewed and considered all the public comments that were received.
    - On February 3, 2021, the Legislative Operating Committee approved the updated public comment review memorandum, final draft law and legislative analysis. The Legislative Operating Committee also directed the Finance Department to prepare a fiscal impact statement and provide it to the Legislative Operating Committee by February 17, 2021.
    - The Finance Department provided a fiscal impact statement of February 12, 2021.
- **B.** At the time this legislative analysis was developed the following work meetings had been held regarding the development of these amendments:
  - November 4, 2020: LOC work meeting with Comprehensive Health Division, Emergency Management Department, Oneida Law Office, Oneida Business Committee, Risk Management Department, General Manager, Intergovernmental Affairs, Strategic Planner.

- December 8, 2020: LOC work meeting with Comprehensive Health Division, Emergency
   Management Department, Strategic Planner.
  - December 10, 2020: LOC work meeting.
  - January 20, 2021: LOC work meeting.

- C. COVID-19 Pandemic's Effect on the Legislative Process. The world is currently facing a pandemic of the coronavirus disease 2019 (COVID-19). The COVID-19 outbreak originated in Wuhan, China and has spread to many other countries throughout the world, including the United States. The COVID-19 pandemic has resulted in high rates of infection and mortality, as well as vast economic impacts including effects on the stock market and the closing of all non-essential businesses. A public meeting for the proposed amendments to this Law will not be held due to the COVID-19 pandemic, but the submission of written comments will still be permitted.
  - Declaration of a Public Health State of Emergency.
    - On March 12, 2020, Chairman Tehassi Hill signed a "Declaration of Public Health State of Emergency" regarding the COVID-19 pandemic which declared a Public Health State of Emergency for the Nation until April 12, 2020, and set into place the necessary authority for action to be taken and allows the Nation to seek reimbursement of emergency management actions that may result in unexpected expenses.
    - The Public Health State of Emergency has since been extended until March 13, 2021, by the Oneida Business Committee through the adoption of resolutions BC-03-28-20-A, BC-05-06-20-A, BC-06-10-20-A, BC-07-08-20-A, BC-08-06-20-A, BC-09-09-20-A, BC-10-08-20-A, BC-11-10-20-A, BC-12-09-20-D, BC-01-07-21-A, BC-02-10-21-A.
  - COVID-19 Core Decision Making Team Declarations: Safer at Home.
    - On March 24, 2020, the Nation's COVID-19 Core Decision Making Team issued a "Safer at Home" declaration which ordered all individuals present within the Oneida Reservation to stay at home or at their place of residence, with certain exceptions allowed. This declaration prohibited all public gatherings of any number of people.
    - On April 21, 2020, the COVID-19 Core Decision Making Team issued an "*Updated Safer at Home*" declaration which allowed for gaming and golf operations to resume.
    - On May 19, 2020, the COVID-19 Core Decision Making Team issued a "Safer at Home Declaration, Amendment, Open for Business" which directs that individuals within the Oneida Reservation should continue to stay at home, businesses can re-open under certain safer business practices, and social distancing should be practiced by all persons.
    - On June 10, 2020, the COVID-19 Core Decision Making Team issued a "Stay Safer at Home" declaration which lessened the restrictions of the "Safer at Home Declaration, Amendment, Open for Business" while still providing guidance and some restrictions. This declaration prohibits all public and private gatherings of more than twenty (20) people that are not part of a single household or living unit.
    - On July 17, 2020, the COVID-19 Team issued a "Safe Re-Opening Governmental Offices" which sets minimum standards for the safe re-opening of a building or recall of employees to work.
  - COVID-19 Core Decision Making Team Declaration: Suspension of Public Meetings under the Legislative Procedures Act.
    - On March 27, 2020, the Nation's COVID-19 Core Decision Making Team issued a "Suspension of Public Meetings under the Legislative Procedures Act" declaration which

- suspended the Legislative Procedures Act's requirement to hold a public meeting during the public comment period, but allows members of the community to still participate in the legislative process by submitting written comments, questions, data, or input on proposed legislation to the Legislative Operating Committee via e-mail during the public comment period.
  - Although a public meeting was not held for the proposed amendments to the Emergency Management and Homeland Security law, a public comment period was still held open until January 13, 2021, in accordance with the Legislative Procedures Act and the COVID-19 Core Decision Making Team's "Suspension of Public Meetings under the Legislative Procedures Act" declaration. Three (3) submissions of written comments were received during the public comment period.

#### **SECTION 5. CONTENTS OF THE LEGISLATION**

- **A.** *Public Safety Officers' Benefit Program.* The proposed amendments to the Law remove a provision regarding the Public Safety Officers' Benefit Program. Previously, the Law provided that if a person is disabled or dies while serving as a public safety officer, as defined in the Public Safety Officers' Benefits Program, then the spouse of that person and/or any children of that person may be eligible for benefits as determined by the Bureau of Justice Assistance under the Public Safety Officers' Benefits Program, 42 U.S.C. ch. 46, subch. XII.
  - Effect. The proposed amendments remove the provision regarding the Public Safety Officers' Benefits Program from the Law because this program and its application is already provided in federal law, so therefore the inclusion of this provision in the Law was duplicative.
- **B.** *More Strict Policies and Regulations.* The proposed amendments to the Law include a new provision which provides that the Nation may implement more strict policies or requirements than those issued by the Community/Public Health Officer. [3 O.C. 302.6-2].
  - Effect. The proposed amendment to the Law provides clarification that the Nation may implement more strict policies or requirements on its employees and elected or appointed officials than those issued by the Community/Public Health Officer.
- **C.** Authority of the Community/Public Health Officer. The proposed amendments to the Law provide clarification that it is within the authority of the Community/Public Health Officer to issue any mandate, order, and/or require restrictions which may limit the spread of any communicable disease to any individual, business, or the general population of the Reservation. [3 O.C. 302.7-4(c)]. The Law already provided that the Community/Public Health Officer could act as necessary to protect the public by taking action to limit the spread of any communicable disease through use of quarantine or isolation, requiring restrictions, or by taking other communicable disease control measures as necessary.
  - Effect. During the most recent COVID-19 pandemic the Community/Public Health Officer had to take actions such as issuing a mandate requiring the use of face covering, or limiting the occupancy of businesses in order to protect the Nation from COVID-19. The proposed amendments clarify that these such actions are within the authority of the Nation's Community/Public Health Officer when acting as necessary to protect the public.
- **D.** Expenses of the Oneida Community Health Services. The proposed amendments to the Law removed a provision which provided that the Oneida Community Health Services would be responsible for the following costs unless the costs are payable through third party liability or through any benefit system: the expense for law enforcement assistance under 302.7-4; the expense of maintaining quarantine and

isolation of the quarantined area; the expense of conducting examinations and tests made under the direction of the Community/Public Health Officer; and the expense of care for dependent persons of the infected individual. Now, the Law simply provides that expenses for necessary medical care, food, and other articles needed for an infected individual shall be charged against the individual or whoever is liable for the individual's care and support. [3 O.C. 302.7-8].

- Effect. The proposed amendments to the Law remove the financial liability of the cost of care for an infected individual from the Oneida Community Health Services due to the fact that the Nation is not in a financial position to cover these expenses on such a widespread scale as the COVID-19 pandemic has presented. The Law provides that expenses for necessary medical care, food, and other articles needed for an infected individual shall be charged against the individual or whoever is liable for the individual's care and support. The Comprehensive Health Division will still provide care and have resources available for those who are eligible to receive care and assistance from the Comprehensive Health Division.
- **E.** Vaccinations During a Public Health Emergency. The proposed amendments to the Law adjust the Community/Public Health Officer's authority in regard to vaccinations during a public health emergency. The Law provides that when a public health emergency is proclaimed, the Community/Public Health Officer may organize the vaccination of individuals. [3 O.C. 302.7-6(a)]. The Law then clarifies that the following types of individuals shall not be subject to a vaccination: an individual who the vaccination is reasonably likely to lead to serious harm to the individual; or an individual, for reason of religion or conscience, refuses to obtain the vaccination. [3 O.C. 302.7-6(a)(1)(A)-(B)]. Previously, the Law provided that the Community/Public Health Officer had the authority to order the vaccination of an individual, unless the vaccination is reasonably likely to lead to serious harm to the individual or the individual, for reason of religion or conscience, refuses to obtain the vaccination.
  - Effect. The proposed amendment to the Law provides that the Community/Public Health Officer can organize the vaccination of individuals but removes the authority of the Community/Public Health Officer to order the vaccination of an individual. The Legislative Operating Committee wants to ensure that each person has a choice as to whether to receive a vaccination.
- **F.** Extension of the Time Period for a Proclamation of an Emergency. The proposed amendments to the Law extend how long a proclamation of an emergency may last. The Law now provides that no proclamation of an emergency by the Oneida Business Committee or the Director may last for longer than sixty (60) days, unless the proclamation of emergency is extended by the Oneida Business Committee. [3 O.C. 302.8-2]. Previously, the Law provided that no proclamation of an emergency by the Oneida Business Committee or the Director may last for longer than thirty (30) days, unless renewed by the Oneida Business Committee.
  - Effect. The proposed amendment to the Law extends how long a proclamation of an emergency may last in recognition that the Nation may experience longer lasting emergencies, such as the COVID-19 pandemic. The Legislative Operating Committee determined that the extension of the proclamation period from thirty (30) to sixty (60) days would be less tedious when extending an emergency proclamation for longer periods of time, but still ensures responsible governance and that the Oneida Business Committee is reviewing the conditions of the Nation to ensure an emergency still exists.
- **G.** Responsibility of the Conservation Department. The proposed amendments to the Law provide that during a proclaimed emergency, the Conservation Department shall be responsible for the care,

disposal, and sheltering of all abandoned domestic animals and livestock, and that the Conservation Department may delegate this responsibility to a contracted agency. [3 O.C. 302.8-5]. Previously the Law provided that the provisions of Chapter 34, Oneida Tribal Regulation of Domestic Animals Ordinance, shall not apply during a proclaimed emergency in addition to the statement that during a proclaimed emergency, the Conservation Department shall be responsible for the care, disposal, and sheltering of all abandoned domestic animals and livestock.

- Effect. The proposed amendment to the Law clarifies that the Domestic Animals law still remains in effect during a proclaimed emergency, but that it is simply the responsibility of the Conservation Department to maintain the care, disposal, and sheltering of all abandoned domestic animals and livestock. Additionally, the proposed amendment clarifies that the Conservation Department can delegate this responsibility to another agency, such as a Humane Society, through a contract.
- G. Emergency Core Decision Making Team. The proposed amendments to the Law allow the Oneida Business Committee to establish an Emergency Core Decision Making Team upon the proclamation of an emergency under this Law. [3 O.C. 302.9-1]. The Oneida Business Committee is responsible for establishing the Team through the adoption of a motion, and through that motion identifying the positions of the Nation which shall make up the members of the Emergency Core Decision Making Team based on the type and severity of emergency the Nation is experiencing. [3 O.C. 302.9-1]. Previously, the emergency amendments to the Law adopted in March 2020 provided that a COVID-19 Core Decision Making Team would be created by the declaration of a public health emergency under this Law, and would consist of the following persons: Oneida Business Committee Officers which includes the Chairperson, Vice Chairperson, Treasurer, Secretary; Legislative Operating Committee Chairperson; General Manager; Gaming General Manager; Gaming Assistant Chief Financial Officer; Chief Financial Officer; Intergovernmental Affairs and Communications Director; and Public Relations Director.
  - Effect. The proposed amendments to the Law adopt on a permanent basis the inclusion of an Emergency Core Decision Making Team, but make adjustments from the COVID-19 Core Decision Making Team that was adopted through the emergency amendments. Instead of the Emergency Core Decision Making Team being automatically established upon the declaration of an emergency, the Oneida Business Committee now has to take the additional step of adopting a motion to establish the Emergency Core Decision Making Team when an emergency is proclaimed. This change to how the Emergency Core Decision Making Team is established was made due to the recognition that not every proclaimed emergency may warrant the need for an Emergency Core Decision Making Team. Additionally, the Law provides that the Oneida Business Committee will identify the positions of the Nation which shall make up the members of the Emergency Core Decision Making Team when the Team is established instead of the Law identifying these positions so that the Emergency Core Decision Making Team can be scaled to the specific type and severity of emergency the Nation is experiencing.
- **B.** Delegation of Authority to the Emergency Core Decision Making Team. The proposed amendments provide what authority the Emergency Core Decision Making Team is delegated. [3 O.C. 302.9-2]. The Emergency Core Decision Making Team shall have authority to declare exceptions to the Nation's laws during the emergency period which will be of immediate impact for the purposes of protecting the health, safety, and general welfare of the community, members of the Nation, and employees of the Nation. [3 O.C. 302.9-2(a)]. The Emergency Core Decision Making Team is also delegated the authority to make these exceptions to the Nation's laws notwithstanding the requirements of the

Legislative Procedures Act. This means that the Emergency Core Decision Making team does not have to follow the requirements of the Legislative Procedures Act. The Emergency Core Decision Making Team is also delegated authority to declare an exception to any policy, procedure, regulation, or standard operating procedure of the Nation during the emergency period which will be of immediate impact for the purposes of protecting the health, safety, and general welfare of the Nation's community, members, and employees. [3 O.C. 302.10-2(b)]. The Emergency Core Decision Making Team is delegated the authority to make these exceptions to the Nation's policies, procedures, regulations, or standard operating procedures notwithstanding any requirements of the policies, procedures, regulations, or standard operating procedures. The authority delegated to the Emergency Core Decision Making Team through the proposed amendments is the same authority which was delegated to the COVID-19 Core Decision Making Team through the emergency amendments.

- Effect. The proposed amendments outline the specific authority granted to the Emergency Core Decision Making Team. The Emergency Core Decision Making Team is granted the authority to declare exceptions to a law, policy, procedure, regulation, or standard operating procedure of the Nation, notwithstanding the requirements of the Legislative Procedures Act or any other policy, procedure, regulation, or standard operating procedure, in an effort to provide the Emergency Core Decision Making Team the greatest flexibility in taking action to protect the health, safety, and general welfare of the Nation's community, members, and employees from an emergency.
- C. Declaration of an Exception. The proposed amendments outline the requirements for making a declaration and the duration of authority for declarations. [3 O.C. 302.9-3, 302.9-4]. Any declaration made by the Emergency Core Decision Making Team must be written on the Nation's letterhead, provide the date the declaration was issued, contain a clear statement of the directives, provide the date the directive shall go into effect, be signed by the Oneida Business Committee Chairperson or Vice Chairperson in the Chairperson's absence, and be posted on the Nation's website. [3 O.C. 302.9-3(a)-(f)]. Declarations and actions taken by the Emergency Core Decision Making Team shall be effective upon the date declared by the Emergency Core Decision Making Team, and shall remain in effect for the duration of any declared emergency, or for a shorter time period if identified. [3 O.C. 302.9-4]. The requirements of a declaration and duration of a declaration provided through the proposed amendments is the same as the requirements of a declaration and duration of a declaration provided by the COVID-19 Core Decision Making Team through the emergency amendments.
  - Effect. The proposed amendments provide more information on how the Emergency Core Decision
    Making Team will make declarations of an exception to a law, policy, procedure, regulation, or
    standard operating procedure of the Nation, and for how long that declaration will remain in effect.
- **D.** *Notification to and Review by the Oneida Business Committee*. The proposed amendments to the Law provide that within twenty-four (24) hours of a declaration being made, the Emergency Core Decision Making Team shall provide notification of the declaration to the Oneida Business Committee. [3 O.C. 302.9-5]. The Law also provides that the Oneida Business Committee may modify, extend, or repeal any declaration or emergency action taken by the Emergency Core Decision Making Team. [3 O.C. 302.9-6].
  - Effect. The proposed amendments to the Law ensure that the Oneida Business Committee is always informed of any declarations that are made by the Emergency Core Decision Making Team, and clarify that the Oneida Business Committee ultimately has the final authority to modify, extend, or repeal any declaration made by the Emergency Core Decision Making Team.

- **E.** Citations. The proposed amendments to the Law reorganize the enforcement and penalties provisions to clarify that an Oneida Police Department Officer may issue a citation to any person who violates a provision of this Law. [3 O.C. 302.10-2]. The citation for a violation of this law shall be processed in accordance with the procedure contained in the Nation's Citations law. [3 O.C. 302.10-2(a)]. The Oneida Business Committee shall adopt through resolution a citation schedule which sets forth specific fine amounts for violations of this Law. [3 O.C. 302.10-2(b)]. Previously, the Law stated that violators of this Law may be subject to a fine of not more than two hundred dollars (\$200) per violation to be issued by the Oneida Police Department and paid to the Nation, and that all fines assessed under this section shall be paid within sixty (60) days of issuance of the citation, unless the person files an appeal with the Judiciary before the fine is to be paid.
  - Effect. The proposed amendment to the Law updates the language and process regarding citations for violations of this Law in order to conform with the Nation's Citations law.
- **F.** *Minor Drafting Changes*. Minor drafting and formatting changes have been made throughout the Law for clarity including the following:
  - The title of the Law was changed from "Emergency Management and Homeland Security" to "Emergency Management;"
  - References to the "Emergency Management and Homeland Security Agency" were changed to the Emergency Management Department;" and
  - References to the "Oneida Community Health Services" was changed to the "Comprehensive Health Division."

#### **SECTION 6. EXISTING LEGISLATION**

- **A.** References to other Laws of the Nation. The following laws of the Nation are referenced in this Law:
  - Citations law. The Citations law provides a consistent process for handling citations of the Nation in order to ensure equal and fair treatment to all persons who come before the Judiciary to have their citations resolved. [8 O.C. 807.1-2]. The Citations law provides how a citation action is started such as who has the authority to issue a citation, the requirements of the form of the citation, and how a citation is served and filed; stipulations for the settlement of a citation; and the citation hearing procedures. [8 O.C. 807].
    - This Law provides that a citation for a violation of this Law shall be processed in accordance with the procedure contained in the Nation's laws and policies governing citations. [3 O.C. 302.10-2]. The Citations law is the Nation's law governing citations.
    - Any citations issued by the Oneida Police Department for a violation of this Law must comply with the requirements and procedures of the Citations law.
  - Oneida Personnel Policies and Procedures. The Oneida Personnel Policies and Procedures is the Nation's law which governs employment. The Oneida Personnel Policies and Procedures provides the process for handling complaints, disciplinary actions, and grievances. [Section V.D.].
    - This Law provides that an employee of the Nation who violates this Law during their work hours or who refuses to follow the Emergency Response Plan may be subject to disciplinary action in accordance with the Nation's laws and policies governing employment. [3 O.C. 302.10-3].
    - This Law also provides that an employee of the Nation who is disciplined under this Law may appeal the disciplinary action in accordance with the Nation's laws and policies governing employment. [3 O.C. 302.10-3(a)].

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- A supervisor would have to follow the disciplinary action procedure contained in the Oneida Personnel Policies and Procedures to hold an employee accountable for a violation of this Law.
- **B.** The proposed amendments to the Law have the follow impact on existing legislation of the Nation.
  - Legislative Procedures Act. The Legislative Procedures Act was adopted by the General Tribal Council on January 7, 2013, for the purpose of providing a standard process for the adoption of laws of the Nation which includes taking into account comments from members of the Nation and input from agencies of the Nation. [1 O.C. 109.1-1, 109.1-2].
    - The Legislative Procedures Act provides a process for the adoption of emergency legislation when the legislation is necessary for the immediate preservation of the public health, safety, or general welfare of the Reservation population and the enactment or amendment of legislation is required sooner than would be possible under this law. [1 O.C. 109.9-5].
      - The Legislative Operating Committee is responsible for first reviewing the emergency legislation and for forwarding the legislation to the Oneida Business Committee for consideration. [1 O.C. 109.9-5(a)].
      - The proposed emergency legislation is required to have a legislative analysis completed and attached prior to being sent to the Oneida Business Committee for consideration. [1 O.C. 109.9-5(a)].
        - A legislative analysis is a plain language analysis describing the important features of the legislation being considered and factual information to enable the Legislative Operating Committee to make informed decisions regarding legislation. A legislative analysis includes a statement of the legislation's terms and substance; intent of the legislation; a description of the subject(s) involved, including any conflicts with Oneida or other law, key issues, potential impacts of the legislation and policy considerations. [1 O.C. 109.3-1(g)].
      - Emergency legislation does not require a fiscal impact statement to be completed or a public comment period to be held. [1 O.C. 109.9-5(a)].
      - Upon the determination that an emergency exists the Oneida Business Committee can adopt emergency legislation. The emergency legislation becomes effective immediately upon its approval by the Oneida Business Committee. [1 O.C. 109.9-5(b)].
      - Emergency legislation remains in effect for a period of up to six (6) months, with an opportunity for a one-time emergency law extension of up to six (6) months. [1 O.C. 109.9-5(b)].
    - Section 302.9-2(a) of the proposed emergency amendments to this Law conflict with section 109.9-5 of the Legislative Procedures Act. The Legislative Procedures Act provides a clear process for how the Nation is expected to handle emergency legislation. The proposed amendments allow the Emergency Core Decision Making Team the authority to declare exceptions to laws of the Nation notwithstanding any requirements of the Legislative Procedures Act.
    - Although the proposed amendments conflict with the Legislative Procedures Act, the Oneida Business Committee is being asked to consider the adoption of this amendment

due to the fact that the Nation needs to be able to address its internal governmental operations and laws as they relate to an emergency on a daily, or even hourly basis in order to provide the best effort of protection the health, safety, and general welfare of the Reservation population.

• The proposed amendments allocation of authority to the Emergency Core Decision Making Team to declare exceptions to the Nation's laws during the emergency period which will be of immediate impact for the purposes of protecting the health, safety, and general welfare of the Nation's community, members, and employees will supersede the requirements of the Legislative Procedures Act when the Nation has proclaimed an emergency.

#### **SECTION 7. ENFORCEMENT AND ACCOUNTABILITY**

- **A.** *Enforcement*. The Oneida Police Department is delegated enforcement authority under this Law.
  - The Oneida Police Department shall take enforcement action when necessary and work with the Community/Public Health Officer to execute the Community/Public Health Officer's orders and properly guard any place if quarantine, isolation, or other restrictions on communicable disease are violated or intent to violate becomes apparent. [3 O.C. 302.7-7].
  - An officer of the Oneida Police Department may issue a citation to any person who violates a provision of this Law. [3 O.C. 302.10-2].
- **B.** *Citation Schedule Resolution*. The Oneida Business Committee is delegated the authority to adopt through resolution a citation schedule which sets forth specific fine amounts for violations of this Law. [3 O.C. 302.10-2(b)].

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#### **SECTION 8. OTHER CONSIDERATIONS**

- **A.** *Deadline for Permanent Adoption of Amendments.* The emergency amendments to the Law, as adopted by the Oneida Business Committee through BC-03-17-20-E, and extended through BC-08-26-20-A, will expire on March 17, 2021.
  - *Conclusion:* The Legislative Operating Committee will need to complete the development and adoption of permanent amendments to this Law prior to March 17, 2021.
- **B.** Citation Schedule. This Law provides that the Oneida Business Committee shall hereby be delegated the authority to adopt through resolution a citation schedule which sets forth specific fine amounts for violations of this Law. [3 O.C. 302.10-2(b)]. A citation schedule will need to be developed and adopted. On March 19, 2020, the Nation's COVID-19 Core Decision Making Team issued a declaration titled, "Emergency Management and Homeland Security Law Fine and Penalty Schedule" which set forth a fine schedule for violations of the Law. This declaration can be used in the development of a citations schedule.
  - Conclusion. The Legislative Operating Committee developed and plans to bring a proposed citation schedule resolution to the Oneida Business Committee for consideration at the time these amendments are considered for adoption.
- C. *Fiscal Impact*. Under the Legislative Procedures Act, a fiscal impact statement is required for all legislation except emergency legislation. [1 O.C. 109.6-1]. Oneida Business Committee resolution BC-10-28-20-A titled, "Further Interpretation of 'Fiscal Impact Statement' in the Legislative Procedures Act," provides further clarification on who the Legislative Operating Committee may direct complete

420	a fiscal impact statement at various stages of the legislative process, as well as timeframes for
421	completing the fiscal impact statement. On February 3, 2021, the LOC directed that a fiscal impact
422	statement of the proposed amendments to the Law be completed by the Finance Department.
423	• Conclusion. On February 12, 2021, the Finance Department provided a fiscal impact statement
424	of the proposed amendments to the Law.

#### Title 3. Health and Public Safety – Chapter 302 Yotlihokté Olihwá·ke

Matters that are concerning immediate attention

#### EMERGENCY MANAGEMENT AND HOMELAND SECURITY

302.1. Purpose and Policy	302.7. Public Health Emergencies and Communicable Disease
1	
302.2. Adoption, Amendment, Conflicts	302.8. When Proclamation of an Emergency is Proclaimed
302.3. Definitions	302.9. Emergency Enforcement and Penalties
302.4. Emergency Management/Homeland Security Department	302.10. COVID-19 Core Decision Making Team
302.5. Oneida Nation Emergency Planning Committee (ONEPC)	302.10. Enforcement and Penalties-
302.6. TribalEntity Cooperation	

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# **302.1. Purpose and Policy**

- 302.1-1. <u>Purpose.</u> The <u>purposes purpose</u> of this law <u>areis</u> to:
  - (a) provide for the development and execution of plans for the protection of residents, property, and the environment in an emergency or disaster; and
  - (b) provide for the direction of emergency management, response, and recovery on the Reservation; as well as coordination with other agencies, victims, businesses, and organizations; and
  - (c) establish the use of the National Incident Management System (NIMS); and
  - (d) designate authority and responsibilities for public health preparedness.
- 302.1-2. —*Policy*. It is the policy of this lawthe Nation to provide:
  - (a) a description of the emergency management network of the Nation; and
  - (b) authorization for specialized activities to mitigate hazardous conditions and for the preparation of Tribalthe Nation's emergency response management plans, as well as to address concerns related to isolation and/or quarantine orders, emergency care, and mutual aid; and
  - (c) for all expenditures made in connection with such emergency management activities to be deemed specifically for the protection and benefit of the inhabitants, property, and environment of the Reservation.

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#### 302.2. Adoption, Amendment, Conflicts Repeal

- 302.2-1. —This law was adopted by the Oneida Business Committee by resolution BC-07-15-98-
- A and amended by <u>resolution</u> BC-12-20-06-G, BC-05-13-09-F, and <del>emergency amended by BC-</del>
- 25 <del>03-17-20-E.BC-</del> - .
- 302.2-2.—\_This law may be amended or repealed by the Oneida Business Committee and/or General Tribal Council pursuant to the procedures set out in the Legislative Procedures Act.
- 28 302.2-3. Should a provision of this law or the application thereof to any person or circumstances
- be held as invalid, such invalidity shall not affect other provisions of this law which are considered
- 30 to have legal force without the invalid portions.
- 302.2-4. —In the event of a conflict between a provision of this law and a provision of another
- law, the provisions of this law shall control.
- 33 302.2-5. This law is adopted under authority of the Constitution of the Oneida Nation.

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#### 302.3. Definitions

- 36 302.3-1. This section shall govern the definitions of words or phrases as used within this law.
- 37 All words not defined herein shall be used in their ordinary and everyday sense.

(a)\_"Biological Agentagent" means an infectious disease or toxin that has the ability to adversely affect human health in a variety of ways, from mild allergic reactions to serious medical conditions, and including death.

(b) "Communicable Diseasedisease" means any disease transmitted from one person or

- (b) \_"Communicable <u>Diseasedisease</u>" means any disease transmitted from one person or animal to another directly by contact with excreta or other discharges from the body, or indirectly via substances or inanimate objects that may cause a public health emergency.
- (c)—"Community/Public Health Officer" means an agent of the OCHSComprehensive Health Division, or his or her designee(s), who is responsible for taking the appropriate actions in order to prevent a public health emergency from occurring on the Reservation.
- (d) "COVID-19" means a mild to severe respiratory illness that is caused by a coronavirus, is transmitted chiefly by contact with infectious material, and is characterized especially by fever, cough and shortness of breath and may progress to pneumonia and respiratory failure.
- (d) "Comprehensive Health Division" means the Oneida Comprehensive Health Division, which is authorized to issue compulsory vaccinations, require isolation, and quarantine individuals in order to protect the public health.
- (e) \_"Director" means the Director of the Nation's Emergency Management/Homeland Security Agency Department.
- (f) "Emergency" means a situation that poses an immediate risk to health, life, safety, property, or environment which requires urgent intervention to prevent further illness, injury, death, or other worsening of the situation.
- (g) "Emergency Management Network" means the entities, volunteers, consultants, contractors, outside agencies, and any other resources the Nation may use to facilitate interagency collaboration, identify and share resources, and better prepare for local incidents and large-scale disasters.
- (g) h) "Emergency Operations Response Plan" means the plan established to coordinate mitigation, preparedness, response, and recovery activities for all emergency or disaster situations within the Reservation.
- (h)-i) "Entity" means any Tribal-agency, board, committee, commission, or department of the Nation.
- (i)—j) "Fair Market Value" means the everyday cost of a product in an ordinary market, absent of a disaster.
- (j)—k) "Isolation" means the separation of persons or animals presumably or actually infected with a communicable disease, or that are disease carriers, for the usual period of communicability of that disease in such places and under such conditions as will prevent the direct or indirect transmission of an infectious agent to susceptible people or to those who may spread the agent to others.
- (k) "Judiciary" means the judicial system that was established by Oneida General Tribal Council resolution GTC-01-07-13-B to administer the judicial authorities and responsibilities of the Nation.
- (1) "Nation" means the Oneida Nation.
- (m)\_"National Incident Management System" or "NIMS" means the system mandated by Homeland Security Presidential Directive 5 (HSPD 5) <u>issued on February 28, 2003,</u> that provides a consistent nationwide approach for federal, state, local, and tribal governments to work effectively and efficiently together to prepare for, prevent, respond to, and recover from domestic incidents, regardless of cause, size, or complexity.
- (n) "OCHS" means the Oneida Community Health Services, which is authorized to issue 3 O.C. 302 Page 2

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- "Oneida Nation Emergency Planning Committee" or "ONEPC" means the committee that assists the Director in the implementation of this law.
- (p) o) "Proclaim" means to announce officially and publicly.

- (q)-p) "Public Health Emergency" means the occurrence or imminent threat of an illness or health condition which:
  - (1) is a quarantinable disease, or is believed to be caused by bioterrorism or a biological agent; and
  - (2) poses a high probability of any of the following:
    - (A) a large number of deaths or serious or long-term disability among humans; or
    - (B) widespread exposure to a biological, chemical, or radiological agent that creates a significant risk of substantial future harm to a large number of people.
- (r)—q) "Quarantine" means the limitation of freedom of movement of persons or animals that have been exposed to a communicable disease or chemical, biological, or radiological agent, for a period of time equal to the longest usual incubation period of the disease or until there is no risk of spreading the chemical, biological, or radiological agent. The limitation of movement shall be in such manner as to prevent the spread of a communicable disease or chemical, biological, or radiological agent.
- (s)—r) "Reservation" means all land within the exterior boundaries of the Reservation of the Oneida Nation, as created pursuant to the 1838 Treaty with the Oneida, 7 Stat. 566, and any lands added thereto pursuant to federal law.
- (s) "Trial Court" means the Trial Court of the Oneida Nation Judiciary, which is the judicial system that was established by Oneida General Tribal Council resolution GTC-01-07-13-B, and then later authorized to administer the judicial authorities and responsibilities of the Nation by Oneida General Tribal Council resolution GTC-03-19-17-A.
- (t) <u>"Vital Resources resources"</u> means food, water, equipment, sand, wood, or other materials obtained for the protection of life, property, and/or the environment during a proclaimed emergency.

#### 302.4. Emergency Management/Homeland Security Department

- 302.4-1. <u>There is hereby created an The Emergency Management/Homeland Security Agency which is Department shall be</u> responsible for planning and coordinating the response to a disaster or emergency that occurs within the boundaries of the Reservation.
- 302.4-2. <u>Authority of the Director</u>. The Director shall be responsible for coordinating and planning the operational response to an emergency and is hereby empowered to:
  - (a) organize and coordinate efforts of the emergency management network of the Nation-:
  - (b)\_implement the Emergency Operations Response Plan as adopted by the Oneida Business Committee;
  - (c)-\_facilitate coordination and cooperation between entities and resolve questions that may arise among them- $\frac{1}{2}$
  - (d)\_incorporate the HSPD 5, issued on February 28, 2003 which requires all Federal federal, state, local, and tribal governments to administer the best practices contained in the NIMS.

- 131 (e)\_coordinate the development and implementation of the NIMS within the Nation-; 132
  - (f) ensure that the following occurs:

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- (1)- an Emergency Operations Response Plan is developed and maintained, and includes training provisions for applicable personnel.;
- (2) emergency resources, equipment, and communications systems are developed, procured, supplied, inventoried, and accounted for-:
- (g)- establish the line of authority as recorded in the Emergency Operations Response Plan as adopted by the Oneida Business Committee; and
- (h)-enter into mutual aid and service agreements with tribal, local, state, and federal governments, subject to Oneida Business Committee approval.
- 302.4-3. —InAction when an Emergency is Proclaimed. In addition, in the event of a proclamation of an emergency on the Reservation, the Director is hereby empowered:
  - (a) to obtain vital resources and to bind the Nation for the fair market value thereof, upon approval of the Emergency Management/Homeland Security purchasing agent, who is identified in the Emergency Operations Response Plan. If a person or business refuses to provide the resource(s) required, the Director may commandeer resources for public use and bind the Nation for the fair market value thereof. In the event the purchasing agent is unavailable, the chain of command, as approved by the Oneida Business Committee, shall be followed.
  - (b) to require emergency activities of as many Tribal members of the Nation and/or employees as deemed necessary.
  - (c) to execute all of the ordinary powers of the Director, all of the special powers conferred by this law or by resolution adopted pursuant thereto, all powers conferred on the Director by any agreement approved by the Oneida Business Committee, and to exercise complete emergency authority over the Reservation.
  - (d) to coordinate with tribal, federal, state, and local authorities.

## 302.5. Oneida Nation Emergency Planning Committee (ONEPC)

302.5-1.— The ONEPCOneida Nation Emergency Planning Committee shall consist of representatives from entities and a community representative as identified in the ONEPCOneida Nation Emergency Planning Committee bylaws as approved by the Oneida Business Committee.

- 302.5-2.— The ONEPCOneida Nation Emergency Planning Committee shall meet as necessary to assist the Director in drafting and maintaining the Emergency Operations Response Plan.
- 163 164 302.5-3. — At the request of the Director, the ONEPCOneida Nation Emergency Planning 165 Committee shall provide assistance to the Director in the implementation of the provisions of this 166 law or any plan issued thereunder.

#### 302.6. TribalEntity Cooperation

- 302.6-1.—All entities shall comply with reasonable requests from the Director relating to emergency planning, emergency operations, and federal mandate compliance.
- 171 302.6-2. A person who is disabled or dies while serving as a public safety officer, as defined in 172 the Public Safety Officers' Benefits Program, the spouse of that person and/or any children of
- 173 that person may be eligible for benefits as determined by the Bureau of Justice Assistance under-
- 174 the Public Safety Officers' Benefits Program, 42 U.S.C. ch. 46, subch. XII.
- 175 302.6-2. The Nation may implement more strict policies or requirements than those issued by the 176 Community/Public Health Officer.

- 178 **302.7.** Public Health Emergencies and Communicable Disease
- 179 302.7-1. —In order to prevent a public health emergency, the Director and the Community/Public
- Health Officer shall take action to limit the spread of any communicable disease, in accordance with this law.
- 182 302.7-2. —*Investigation of Communicable Disease*. If the Community/Public Health Officer
- suspects or is informed of the existence of any communicable disease, the Community/Public
- Health Officer shall investigate and make or cause examinations to be made, as are deemed necessary.
- 186 302.7-3. The Community/Public Health Officer may quarantine, isolate, require restrictions, or take other communicable disease control measures as necessary. Any individual, including an authorized individual, who enters an isolation or quarantine premises may be subject to isolation or quarantine under this law *Quarantinable Diseases*. The Community/Public Health Officer shall provide a list of quarantinable diseases specified in a resolution to be adopted by the Oneida
- 191 Business Committee.

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- 192 <u>302.7-4.(a)</u> The list <u>Authority</u> of quarantinable diseases shall be specified in a resolution adopted by the Oneida Business Committee as recommended by the <u>the</u> Community/Public Health Officer.
- The Community/Public Health Officer shall act as necessary to protect the public including, but not limited to, the following actions:
  - (b)(a) Request the Director to take the necessary steps to have a public health emergency proclaimed;
  - (b) Quarantine, isolate, or take other communicable disease control measures upon an individual(s); and
  - (c) Issue any mandate, order, and/or require restrictions which may limit the spread of any communicable disease to any individual, business, or the general population of the Reservation.
  - <u>302.7-5.</u> *Quarantine and Isolation.* The Community/Public Health Officer shall immediately quarantine, isolate, <u>and/</u>or take other communicable disease control measures upon an individual if the Community/Public Health Officer receives a diagnostic report from a physician or a written or verbal notification from an individual or his or her parent or caretaker that gives the Community/Public Health Officer a reasonable belief that the individual has a communicable disease that is likely to cause a public health emergency.
    - (c) When the Community/Public Health Officer deems it necessary that an individual be quarantined or otherwise restricted in a separate place, the Community/Public Health Officer shall have that individual removed to such a designated place, if it can be done without danger to the individual's health.

Cross-reference: See also Resolution Identifying Quarantinable Diseases BC-05-13-09-G.

- (a) 302.7-4. The Community/Public Health Officer shall act as necessary to protect the public, including requesting the Director to take steps to have a public health emergency proclaimed, as identified in 302.8.
  - 302.7-5. If an individual is infected with a communicable disease and the Community/Public Health Officer determines it is necessary to limit contact with the individual, all persons may be forbidden from being in direct contact with the infected individual, except for those persons having a special written permit from the Community/Public Health Officer.
- (b) Any individual, including an authorized individual, who enters an isolation or quarantine premises may be subject to isolation or quarantine under this 302.7-6. The Nation's law

225	enforcement agency shall work with the Community/Public Health Officer to execute the
226	Community/Public Health Officer's orders and properly guard any place if quarantine or other
227	restrictions on communicable disease are violated or intent to violate is manifested.
228	302.7-7. Expenses for law.
229	(c) When the Community/Public Health Officer deems it necessary medical care, food, and other
230	articles needed for an infected individual shall be charged against the individual or whoever is
231	liable for the individual's support. The OCHS is responsible for the following costs accruing under

- food, and other or whoever is liable for the individual's support. The OCHS is responsible for the following costs accruing under this section unless the costs are payable through third party liability or through any benefit system:
  - (a) the expense for law enforcement assistance under 302.7-4.
  - (b) the expense of maintaining quarantine and isolation of thethat an individual be quarantined area.
  - the expense of conducting examinations and tests made under the direction of, isolated, or otherwise restricted in a separate place, the Community/Public Health Officer shall have that individual removed to such a designated place, if it can be done without danger to the individual's health.
  - (d) the expense of care for dependent persons of the infected individual.
- 302.7-8. When 302.7-6. Action when a Public Health Emergency is Proclaimed. In addition, when a public health emergency is proclaimed, the Community/Public Health Officer may do all of the following, as necessary:
  - (a) order organize the vaccination of individuals;
    - (1) The following types of individuals shall not be subject to a vaccination:
      - (A) an individual to receive a vaccination, unlesswho the vaccination is reasonably likely to lead to serious harm to the individual or the; and
      - (B) an individual, for reason of religion or conscience, refuses to obtain the vaccination.
  - (b)- isolate or quarantine individuals, including those who are unable or unwilling to receive thea vaccination under (a).; and
  - (c)- prevent any individual, except for those individuals authorized by the Community/Public Health Officer, from entering an isolation or quarantine premises.

# 302.8. When an Emergency is Proclaimed

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302.7-7. The Oneida Police Department shall take enforcement action when necessary and work with the Community/Public Health Officer to execute the Community/Public Health Officer's orders and properly guard any place if quarantine, isolation, or other restrictions on communicable disease are violated or intent to violate becomes apparent.

302.7-8. Expenses for necessary medical care, food, and other articles needed for an infected individual shall be charged against the individual or whoever is liable for the individual's care and support.

# **302.8.** Proclamation of an Emergency

- 302.8-1. <u>Proclamation of an Emergency</u>. The Oneida Business Committee shall be responsible for proclaiming or ratifying the existence of an emergency and for requesting a gubernatorial or presidential declaration.
  - (a) 302.8-2.—The Director may request that the Oneida Business Committee proclaim the existence of an emergency. The Oneida Business Committee may proclaim the existence of an emergency without a request from the Director, if warranted.
  - (b) In the event the Oneida Business Committee is unable to proclaim or ratify the 3 O.C. 302 – Page 6

existence of an emergency, the Director may proclaim an emergency which shall be in effect until such time the Oneida Business Committee can officially ratify this declaration. The Oneida Business Committee may proclaim the existence of an emergency without a request from the Director, if warranted.

<u>302.8-2.</u> <u>302.8-3.</u> The emergency management network of the Reservation shall be as specified in the Emergency Operations Plan, as adopted by the Oneida Business Committee.

302.8 4. The provisions of Chapter 34, *Oneida Tribal Regulation of Domestic Animals Ordinance*, shall not apply during a proclaimed emergency. During a proclaimed emergency, the Conservation Department shall be responsible for the care, disposal, and sheltering of all abandoned domestic animals and livestock.

302.8-5.—No proclamation of an emergency by the Oneida Business Committee or the Director may last for longer than thirty (30sixty (60) days, unless renewed the proclamation of emergency is extended by the Oneida Business Committee.\_

<u>302.8-3.</u> *Management Network.* The emergency management network of the Reservation shall be as specified in the Emergency Response Plan, as adopted by the Oneida Business Committee.

<u>302.8-4. After-Action Report.</u> After an emergency has subsided, the Director shall prepare, or shall work in conjunction with the appropriate entity to prepare, an after-action report to be presented to the Oneida Business Committee, any interested entity, and the public. -This report shall be presented to the required parties no <u>longerlater</u> than sixty (60) days after the emergency has subsided, unless an extension is granted by the Oneida Business Committee.

302.8-5. During

## 302.9. Enforcement and Penalties

302.9-1.— It shall be a violation of this law for any person to willfully obstruct, hinder, or delay the implementation or enforcement of the provisions of this law or any plan issued thereunder, whether or not an emergency has been proclaimed.

(a) Violators of this law may be subject to a fine of not more than \$200 per violation to be issued by the Oncida Police Department and paid to the Nation. Employees of the Nation who violate this law during their work hours or who refuse to follow the a proclaimed emergency, the Conservation Department shall be responsible for the care, disposal, and sheltering of all abandoned domestic animals and livestock. The Conservation Department may delegate this responsibility to a contracted agency.

<u>302.9.</u> Emergency Operations Plan may be subject to disciplinary action instead of a fine Emergency Core Decision Making Team

302.9-2.— All fines assessed under this section shall be paid within sixty (60) days of issuance of the citation, unless the person files an appeal with the Judiciary before the fine is to be paid.
302.9-3.— Employees of the Nation who are disciplined under this law may appeal the disciplinary action in accordance with the personnel policies and procedures of the Nation.

# 302.10. COVID-19 Core Decision Making Team

302.10-1. Creation of 302.9-1. Emergency Core Decision Making Team. Upon the proclamation of an emergency under this law, the Oneida Business Committee may establish an Emergency Core Decision Making Team through the adoption of a motion. The motion shall identify the positions of the Nation which shall make up the members of the Emergency Core Decision Making Team based on the type and severity of emergency the Nation is experiencing.

- 318 302.9-2. Core Decision Making Team. There is hereby created a COVID-19 Core Decision 319 Making Team (COVID-19 Team) which shall exist by declaration of a public health emergency 320 under this law. The COVID-19 Team shall be made up of the following persons:
  - (a) Oneida Business Committee Officers which includes the Chairperson, Vice Chairperson, Treasurer, Secretary;
  - (b) Legislative Operating Committee Chairperson:
- 324 (c) General Manager;

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- (d) Gaming General Manager:
- (e) Gaming Assistant Chief Financial Officer;
- 327 (f) Chief Financial Officer;
  - (g) Intergovernmental Affairs and Communications Director; and
  - (h) Public Relations Director.
  - 302.10 2. Delegation of Authority. The COVID-19 The Emergency Core Decision Making Team shall have emergency authority to take the following actions:
    - (a) Notwithstanding any requirements of the Legislative Procedures Act, declare exceptions to the Nation's laws during the emergency period which will be of immediate impact for the purposes of protecting the health, safety, and general welfare of the Nation's community, members, and employees-; and
    - (b) Notwithstanding any requirements in any policy, procedure, regulation, or standard operating procedures, declare exceptions to any policy, procedure, regulation, or standard operating procedure during the emergency period which will be of immediate impact for the purposes of protecting the health, safety, and general welfare of the the Nation's community, members, and employees.
  - 302.109-3. Duration of Authority for Exceptions Declared by the COVID-19 Team. Any actions taken under authority granted in this section shall be effective upon the date declared by the COVID-19 Team and shall be effective for the duration of any declared emergency, or for a shorter time period if identified.
    - (a) The Oneida Business Committee may change or extend any emergency actions taken by the COVID-19 Team.
  - 302.10-4. Declarations. All declarations made by the COVID-19 Emergency Core Decision Making Team shall:
    - (a) be written on the Nation's letterhead;
    - (b) provide the date the declaration was issued;
    - (c) contain a clear statement of the directives:
    - (d) provide the date the directive shall go into effect;
    - (e) be signed by the Oneida Business Committee Chairperson, or Vice Chairperson in the Chairperson's absence; and
    - (f) be posted on the Nation's COVID-19 web sitewebsite.
  - 302.9-4. Duration of Authority for Exceptions Declared by the Emergency Core Decision Making Team. Any declaration made under the authority granted in this section shall be effective upon the date declared by the Emergency Core Decision Making Team and shall be effective for the duration of any proclaimed emergency, or for a shorter time period if identified.
- 360 302.9-5. Notification to the Oneida Business Committee. Within twenty-four (24) hours of a 361 declaration being made, the Emergency Core Decision Making Team shall provide notification of 362 the declaration to the Oneida Business Committee.
- 363 302.9-6. The Oneida Business Committee may modify, extend, or repeal any declaration or 364 emergency action taken by the Emergency Core Decision Making Team.

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366	302.10. Enforcement and Penalties
367	302.10-1. It shall be a violation of this law for any person to not comply with or willfully obstruct
368	hinder, or delay the implementation or enforcement of the provisions of this law or any plan issued
369	thereunder, whether or not an emergency has been proclaimed.
370	302.10-2. Citations. An Oneida Police Department officer may issue a citation to any person who
371	violates a provision of this law.
372	(a) A citation for a violation of this law shall be processed in accordance with the procedure
373	contained in the Nation's laws and policies governing citations.
374	(b) The Oneida Business Committee shall adopt through resolution a citation schedule
375	which sets forth specific fine amounts for violations of this law.
376	(c) The Trial Court shall have jurisdiction over any action brought under this law.
377	302.10-3. Disciplinary Action. An employee of the Nation who violates this law during their world
378	hours or who refuses to follow the Emergency Response Plan may be subject to disciplinary action
379	in accordance with the Nation's laws and policies governing employment.
380	(a) An employee of the Nation who is disciplined under this law may appeal the
381	disciplinary action in accordance with the Nation's laws and policies governing
382	employment.
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384	End.
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386 387	Adopted - BC-07-15-98-A Amended - BC-12-20-06-G
388	Emergency Amended – BC-04-30-09-A (Influenza A (H1N1))
389	AmendedBC-05-13-09-F
390	Emergency Amended – BC-03-17-20-E (COVID-19)
391	Extension of Emergency – BC-08-26-20-A
392	Amended – BC-   -   -   -

# Title 3. Health and Public Safety – Chapter 302 Yotlihokté Olihwá·ke

Matters that are concerning immediate attention

## **EMERGENCY MANAGEMENT**

302.1. Purpose and Policy	302.6. Entity Cooperation
302.2. Adoption, Amendment, Conflicts	302.7. Public Health Emergencies
302.3. Definitions	302.8. Proclamation of an Emergency
302.4. Emergency Management Department	302.9. Emergency Core Decision Making Team
302.5. Oneida Nation Emergency Planning Committee	302.10. Enforcement and Penalties

# **302.1. Purpose and Policy**

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- 302.1-1. *Purpose*. The purpose of this law is to:
  - (a) provide for the development and execution of plans for the protection of residents, property, and the environment in an emergency or disaster;
  - (b) provide for the direction of emergency management, response, and recovery on the Reservation; as well as coordination with other agencies, victims, businesses, and organizations;
  - (c) establish the use of the National Incident Management System (NIMS); and
  - (d) designate authority and responsibilities for public health preparedness.
- 302.1-2. *Policy*. It is the policy of the Nation to provide:
  - (a) a description of the emergency management network of the Nation;
  - (b) authorization for specialized activities to mitigate hazardous conditions and for the preparation of the Nation's emergency response plans, as well as to address concerns related to isolation and/or quarantine orders, emergency care, and mutual aid; and
  - (c) for all expenditures made in connection with such emergency management activities to be deemed specifically for the protection and benefit of the inhabitants, property, and environment of the Reservation.

# 302.2. Adoption, Amendment, Repeal

- 302.2-1. This law was adopted by the Oneida Business Committee by resolution BC-07-15-98-A and amended by resolution BC-12-20-06-G, BC-05-13-09-F, and BC-\_\_-\_\_.
- 302.2-2. This law may be amended or repealed by the Oneida Business Committee and/or General Tribal Council pursuant to the procedures set out in the Legislative Procedures Act.
- 26 302.2-3. Should a provision of this law or the application thereof to any person or circumstances 27 be held as invalid, such invalidity shall not affect other provisions of this law which are considered 28 to have legal force without the invalid portions.
- 302.2-4. In the event of a conflict between a provision of this law and a provision of another law, the provisions of this law shall control.
- 302.2-5. This law is adopted under authority of the Constitution of the Oneida Nation.

# 302.3. Definitions

- 302.3-1. This section shall govern the definitions of words or phrases as used within this law. All words not defined herein shall be used in their ordinary and everyday sense.
  - (a) "Biological agent" means an infectious disease or toxin that has the ability to adversely affect human health in a variety of ways, from mild allergic reactions to serious medical conditions, and including death.

- 39 (b) "Communicable disease" means any disease transmitted from one person or animal to another directly by contact with excreta or other discharges from the body, or indirectly via substances or inanimate objects that may cause a public health emergency.
  - (c) "Community/Public Health Officer" means an agent of the Comprehensive Health Division, or his or her designee(s), who is responsible for taking the appropriate actions in order to prevent a public health emergency from occurring on the Reservation.
  - (d) "Comprehensive Health Division" means the Oneida Comprehensive Health Division, which is authorized to issue compulsory vaccinations, require isolation, and quarantine individuals in order to protect the public health.
  - (e) "Director" means the Director of the Nation's Emergency Management Department.
  - (f) "Emergency" means a situation that poses an immediate risk to health, life, safety, property, or environment which requires urgent intervention to prevent further illness, injury, death, or other worsening of the situation.
  - (g) "Emergency Management Network" means the entities, volunteers, consultants, contractors, outside agencies, and any other resources the Nation may use to facilitate interagency collaboration, identify and share resources, and better prepare for local incidents and large-scale disasters.
  - (h) "Emergency Response Plan" means the plan established to coordinate mitigation, preparedness, response, and recovery activities for all emergency or disaster situations within the Reservation.
  - (i) "Entity" means any agency, board, committee, commission, or department of the Nation.
  - (j) "Fair Market Value" means the everyday cost of a product in an ordinary market, absent of a disaster.
  - (k) "Isolation" means the separation of persons or animals presumably or actually infected with a communicable disease, or that are disease carriers, for the usual period of communicability of that disease in such places and under such conditions as will prevent the direct or indirect transmission of an infectious agent to susceptible people or to those who may spread the agent to others.
  - (1) "Nation" means the Oneida Nation.

- (m) "National Incident Management System" or "NIMS" means the system mandated by Homeland Security Presidential Directive 5 (HSPD 5) issued on February 28, 2003, that provides a consistent nationwide approach for federal, state, local, and tribal governments to work effectively and efficiently together to prepare for, prevent, respond to, and recover from domestic incidents, regardless of cause, size, or complexity.
- (n) "Oneida Nation Emergency Planning Committee" means the committee that assists the Director in the implementation of this law.
- (o) "Proclaim" means to announce officially and publicly.
- (p) "Public Health Emergency" means the occurrence or imminent threat of an illness or health condition which:
  - (1) is a quarantinable disease, or is believed to be caused by bioterrorism or a biological agent; and
  - (2) poses a high probability of any of the following:
    - (A) a large number of deaths or serious or long-term disability among humans; or
    - (B) widespread exposure to a biological, chemical, or radiological agent

85	that creates a significant risk of substantial future harm to a large number of
86	people.
87	(q) "Quarantine" means the limitation of freedom of movement of persons or animals that
88	have been exposed to a communicable disease or chemical, biological, or radiological
89	agent, for a period of time equal to the longest usual incubation period of the disease or
90	until there is no risk of spreading the chemical, biological, or radiological agent. The
91	limitation of movement shall be in such manner as to prevent the spread of a communicable

disease or chemical, biological, or radiological agent.

- (r) "Reservation" means all land within the exterior boundaries of the Reservation of the Oneida Nation, as created pursuant to the 1838 Treaty with the Oneida, 7 Stat. 566, and any lands added thereto pursuant to federal law.
- (s) "Trial Court" means the Trial Court of the Oneida Nation Judiciary, which is the judicial system that was established by Oneida General Tribal Council resolution GTC-01-07-13-B, and then later authorized to administer the judicial authorities and responsibilities of the Nation by Oneida General Tribal Council resolution GTC-03-19-17-A.
- (t) "Vital resources" means food, water, equipment, sand, wood, or other materials obtained for the protection of life, property, and/or the environment during a proclaimed emergency.

# 302.4. Emergency Management Department

- 302.4-1. The Emergency Management Department shall be responsible for planning and coordinating the response to a disaster or emergency that occurs within the boundaries of the Reservation.
- 302.4-2. *Authority of the Director*. The Director shall be responsible for coordinating and planning the operational response to an emergency and is hereby empowered to:
  - (a) organize and coordinate efforts of the emergency management network of the Nation;
  - (b) implement the Emergency Response Plan as adopted by the Oneida Business Committee;
  - (c) facilitate coordination and cooperation between entities and resolve questions that may arise among them;
  - (d) incorporate the HSPD 5 which requires all federal, state, local, and tribal governments to administer the best practices contained in the NIMS;
  - (e) coordinate the development and implementation of the NIMS within the Nation;
  - (f) ensure that the following occurs:
    - (1) an Emergency Response Plan is developed and maintained, and includes training provisions for applicable personnel;
    - (2) emergency resources, equipment, and communications systems are developed, procured, supplied, inventoried, and accounted for;
  - (g) establish the line of authority as recorded in the Emergency Response Plan as adopted by the Oneida Business Committee; and
  - (h) enter into mutual aid and service agreements with tribal, local, state, and federal governments, subject to Oneida Business Committee approval.
- 302.4-3. *Action when an Emergency is Proclaimed*. In addition, in the event of a proclamation of an emergency on the Reservation, the Director is hereby empowered:
  - (a) to obtain vital resources and to bind the Nation for the fair market value thereof, upon approval of the Emergency Management purchasing agent, who is identified in the Emergency Response Plan. If a person or business refuses to provide the resource(s)

- 132 required, the Director may commandeer resources for public use and bind the Nation for 133 the fair market value thereof. In the event the purchasing agent is unavailable, the chain of command, as approved by the Oneida Business Committee, shall be followed. 134
  - (b) to require emergency activities of as many members of the Nation and/or employees as deemed necessary.
  - (c) to execute all of the ordinary powers of the Director, all of the special powers conferred by this law or by resolution adopted pursuant thereto, all powers conferred on the Director by any agreement approved by the Oneida Business Committee, and to exercise complete emergency authority over the Reservation.
  - (d) to coordinate with tribal, federal, state, and local authorities.

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# 302.5. Oneida Nation Emergency Planning Committee

- 144 302.5-1. The Oneida Nation Emergency Planning Committee shall consist of representatives from
- 145 entities and a community representative as identified in the Oneida Nation Emergency Planning
- 146 Committee bylaws as approved by the Oneida Business Committee.
- 147 302.5-2. The Oneida Nation Emergency Planning Committee shall meet as necessary to assist the
- 148 Director in drafting and maintaining the Emergency Response Plan.
- 149 302.5-3. At the request of the Director, the Oneida Nation Emergency Planning Committee shall
- 150 provide assistance to the Director in the implementation of the provisions of this law or any plan
- 151 issued thereunder.

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# **302.6.** Entity Cooperation

- 154 302.6-1. All entities shall comply with reasonable requests from the Director relating to 155 emergency planning, emergency operations, and federal mandate compliance.
- 302.6-2. The Nation may implement more strict policies or requirements than those issued by the 156 157 Community/Public Health Officer.

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#### **302.7.** Public Health Emergencies

- 160 302.7-1. In order to prevent a public health emergency, the Director and the Community/Public
- Health Officer shall take action to limit the spread of any communicable disease, in accordance 161 162 with this law.
- 163 302.7-2. Investigation of Communicable Disease. If the Community/Public Health Officer
- 164 suspects or is informed of the existence of any communicable disease, the Community/Public
- 165 Health Officer shall investigate and make or cause examinations to be made, as are deemed 166 necessary.
- 302.7-3. Quarantinable Diseases. The Community/Public Health Officer shall provide a list of 167
- 168 quarantinable diseases specified in a resolution to be adopted by the Oneida Business Committee.
- 169 302.7-4. Authority of the Community/Public Health Officer. The Community/Public Health
- Officer shall act as necessary to protect the public including, but not limited to, the following 170 171 actions:
  - (a) Request the Director to take the necessary steps to have a public health emergency proclaimed;
  - (b) Quarantine, isolate, or take other communicable disease control measures upon an individual(s); and
- 176 (c) Issue any mandate, order, and/or require restrictions which may limit the spread of any 177 communicable disease to any individual, business, or the general population of the 178 Reservation.

- 179 302.7-5. Quarantine and Isolation. The Community/Public Health Officer shall immediately 180 quarantine, isolate, and/or take other communicable disease control measures upon an individual if the Community/Public Health Officer receives a diagnostic report from a physician or a written or verbal notification from an individual or his or her parent or caretaker that gives the Community/Public Health Officer a reasonable belief that the individual has a communicable disease that is likely to cause a public health emergency.
  - (a) If an individual is infected with a communicable disease and the Community/Public Health Officer determines it is necessary to limit contact with the individual, all persons may be forbidden from being in direct contact with the infected individual, except for those persons having a special written permit from the Community/Public Health Officer.
  - (b) Any individual, including an authorized individual, who enters an isolation or quarantine premises may be subject to isolation or quarantine under this law.
  - (c) When the Community/Public Health Officer deems it necessary that an individual be quarantined, isolated, or otherwise restricted in a separate place, the Community/Public Health Officer shall have that individual removed to such a designated place, if it can be done without danger to the individual's health.
  - 302.7-6. Action when a Public Health Emergency is Proclaimed. In addition, when a public health emergency is proclaimed, the Community/Public Health Officer may do all of the following, as necessary:
    - (a) organize the vaccination of individuals;

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- (1) The following types of individuals shall not be subject to a vaccination:
  - (A) an individual who the vaccination is reasonably likely to lead to serious harm to the individual; and
  - (B) an individual, for reason of religion or conscience, refuses to obtain the
- (b) isolate or quarantine individuals, including those who are unable or unwilling to receive a vaccination; and
- prevent any individual, except for those individuals authorized by the Community/Public Health Officer, from entering an isolation or quarantine premises.
- 302.7-7. The Oneida Police Department shall take enforcement action when necessary and work with the Community/Public Health Officer to execute the Community/Public Health Officer's orders and properly guard any place if quarantine, isolation, or other restrictions on communicable disease are violated or intent to violate becomes apparent.
- 302.7-8. Expenses for necessary medical care, food, and other articles needed for an infected individual shall be charged against the individual or whoever is liable for the individual's care and support.

# **302.8.** Proclamation of an Emergency

- 302.8-1. Proclamation of an Emergency. The Oneida Business Committee shall be responsible for proclaiming or ratifying the existence of an emergency and for requesting a gubernatorial or presidential declaration.
  - (a) The Director may request that the Oneida Business Committee proclaim the existence of an emergency. The Oneida Business Committee may proclaim the existence of an emergency without a request from the Director, if warranted.
  - (b) In the event the Oneida Business Committee is unable to proclaim or ratify the existence of an emergency, the Director may proclaim an emergency which shall be in effect until such time the Oneida Business Committee can officially ratify this declaration.

- 226 302.8-2. No proclamation of an emergency by the Oneida Business Committee or the Director
- 227 may last for longer than sixty (60) days, unless the proclamation of emergency is extended by the
- 228 Oneida Business Committee.

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- 229 302.8-3. Management Network. The emergency management network of the Reservation shall
- be as specified in the Emergency Response Plan, as adopted by the Oneida Business Committee.
- 231 302.8-4. After-Action Report. After an emergency has subsided, the Director shall prepare, or
- shall work in conjunction with the appropriate entity to prepare, an after-action report to be
- presented to the Oneida Business Committee, any interested entity, and the public. This report
- shall be presented to the required parties no later than sixty (60) days after the emergency has
- subsided, unless an extension is granted by the Oneida Business Committee.
- 236 302.8-5. During a proclaimed emergency, the Conservation Department shall be responsible for
- 237 the care, disposal, and sheltering of all abandoned domestic animals and livestock. The
- 238 Conservation Department may delegate this responsibility to a contracted agency.

# **302.9.** Emergency Core Decision Making Team

- 302.9-1. *Emergency Core Decision Making Team*. Upon the proclamation of an emergency under this law, the Oneida Business Committee may establish an Emergency Core Decision Making Team through the adoption of a motion. The motion shall identify the positions of the Nation which shall make up the members of the Emergency Core Decision Making Team based on the type and severity of emergency the Nation is experiencing.
- 302.9-2. *Delegation of Authority*. The Emergency Core Decision Making Team shall have emergency authority to take the following actions:
  - (a) Notwithstanding any requirements of the Legislative Procedures Act, declare exceptions to the Nation's laws during the emergency period which will be of immediate impact for the purposes of protecting the health, safety, and general welfare of the Nation's community, members, and employees; and
  - (b) Notwithstanding any requirements in any policy, procedure, regulation, or standard operating procedures, declare exceptions to any policy, procedure, regulation, or standard operating procedure during the emergency period which will be of immediate impact for the purposes of protecting the health, safety, and general welfare of the Nation's community, members, and employees.
- 302.9-3. *Declarations*. All declarations made by the Emergency Core Decision Making Team shall:
  - (a) be written on the Nation's letterhead;
  - (b) provide the date the declaration was issued;
  - (c) contain a clear statement of the directives;
  - (d) provide the date the directive shall go into effect;
  - (e) be signed by the Oneida Business Committee Chairperson, or Vice Chairperson in the Chairperson's absence; and
  - (f) be posted on the Nation's website.
- 302.9-4. Duration of Authority for Exceptions Declared by the Emergency Core Decision Making Team. Any declaration made under the authority granted in this section shall be effective upon the date declared by the Emergency Core Decision Making Team and shall be effective for the duration of any proclaimed emergency, or for a shorter time period if identified.
- 302.9-5. Notification to the Oneida Business Committee. Within twenty-four (24) hours of a
- declaration being made, the Emergency Core Decision Making Team shall provide notification of
- the declaration to the Oneida Business Committee.

302.9-6. The Oneida Business Committee may modify, extend, or repeal any declaration or emergency action taken by the Emergency Core Decision Making Team.

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## **302.10.** Enforcement and Penalties

- 302.10-1. It shall be a violation of this law for any person to not comply with or willfully obstruct, hinder, or delay the implementation or enforcement of the provisions of this law or any plan issued thereunder, whether or not an emergency has been proclaimed.
- 302.10-2. *Citations*. An Oneida Police Department officer may issue a citation to any person who violates a provision of this law.
  - (a) A citation for a violation of this law shall be processed in accordance with the procedure contained in the Nation's laws and policies governing citations.
  - (b) The Oneida Business Committee shall adopt through resolution a citation schedule which sets forth specific fine amounts for violations of this law.
  - (c) The Trial Court shall have jurisdiction over any action brought under this law.
- 302.10-3. *Disciplinary Action*. An employee of the Nation who violates this law during their work hours or who refuses to follow the Emergency Response Plan may be subject to disciplinary action in accordance with the Nation's laws and policies governing employment.
  - (a) An employee of the Nation who is disciplined under this law may appeal the disciplinary action in accordance with the Nation's laws and policies governing employment.

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294 *End.* 

- 296 Adopted BC-07-15-98-A 297 Amended - BC-12-20-06-G
- 298 Emergency Amended BC-04-30-09-A (Influenza A (H1N1))
- 299 Amended BC-05-13-09-F
- 300 Emergency Amended BC-03-17-20-E (COVID-19)
- 301 Extension of Emergency BC-08-26-20-A
- 302 Amended BC-\_\_-\_-\_

# FINANCE ADMINISTRATION Fiscal Impact Statement



# **MEMORANDUM**

TO: Lawrence Barton, Chief Financial Officer

FROM: RaLinda Ninham-Lamberies, Assistant Chief Financial Officer

DATE: February 12, 2021

RE: Fiscal Impact of the Emergency Management and Homeland Security Law

**Estimated Fiscal Impact Summary** I.

Law: Boards, Committees, and Commissions Law Amendments Draft 1					
Implementing Agency	Community Public Health Officer and Emergency Management Department				
Estimated time to comply 10 days, in compliance with the Legislative Procedures Act					
<b>Estimated Impact</b>	Current Fiscal Year	10 Year Estimate			
Total Estimated Fiscal Impact No fiscal impact No fiscal impact					

#### II. **Background**

# A. Legislative History

This law was adopted by the Oneida Business Committee by resolution BC 07-15-98-A and amended by resolutions BC-12-20-06-G, BC-05-13-09-F.

## B. Summary of Content

The amendment changes the title to Emergency Management Law; revises references to Oneida Community Health Services and Emergency Management Department; defines emergency; clarifies the Nation may implement more strict policies than those issued by the Community Public Health Officer and the Community Public Health Officer has the authority to issue any mandate, order, and/or restriction to limit the spread of any communicable disease to any individual or general population; clarify exemptions to the requirements for vaccines; extends the time period for a

proclamation of an emergency from thirty (30) days to sixty (60) days; delegates the authority to the Oneida Business Committee to establish an Emergency Core Decision Making Team; delegates authority to the Emergency Core Decision Making Team to declare exceptions to any law, policy, procedure, regulation, or standard operating procedure of the Nation; provide how the Emergency Core Decision Making Team will make declarations and the duration of authority for those declarations; require twenty-four (24) hour notification of the Oneida Business Committee of a declaration being made; clarify the authority of the Oneida Business Committee to modify, extend, or repeal any declaration or emergency action taken by the Emergency Core Decision Making Team; provides that citation issue for violation of this Law shall be process in accordance with the procedure contained in the Nation's laws and policies governing citations; and provides the Oneida Business Committee shall adopt a resolution schedule with set forth specific fine amount for violations of this law through a resolution.

# III. Methodology and Assumptions

A "Fiscal Impact Statement" means an estimate of the total identifiable fiscal year financial effects associated with legislation and includes startup costs, personnel, office, documentation costs, as well as an estimate of the amount of time necessary for an agency to comply with the Law after implementation.

Finance does NOT identify the source of funding for the estimated cost or allocate any funds to the legislation.

The analysis was completed based on the information provided as of the date of this memo.

## IV. Agency

There are no startup, personnel, office or documentation costs associated with this legislation. The amendments will become effective 10 days from adoption.

# V. Financial Impact

There is no financial impact of the amendments.

# VI. Recommendation

Finance Department does not make a recommendation regarding course of action in this matter. Rather, it is the purpose of this report to disclose potential financial impact of this



legislation, so that the Oneida Business Committee and General Tribal Council has the information with which to render a decision.



# **Oneida Nation**

Post Office Box 365

Phone: (920)869-2214



Oneida, WI 54155

# BC Resolution # \_\_\_\_\_ Emergency Management Law Citation Schedule

WHEREAS, the Oneida Nation is a federally recognized Indian government and a treaty tribe recognized by the laws of the United States of America; and WHEREAS, the Oneida General Tribal Council is the governing body of the Oneida Nation; and WHEREAS, the Oneida Business Committee has been delegated the authority of Article IV, Section 1, of the Oneida Tribal Constitution by the Oneida General Tribal Council; and WHEREAS, the Emergency Management law ('the Law") was adopted by the Oneida Business Committee through resolution BC-07-15-98-A and amended by resolution BC-12-20-06-G, BC-05-13-09-F, and BC- - - ; and the purpose of the Law is to provide for the development and execution of plans for the WHEREAS, protection of residents, property, and the environment in an emergency or disaster; provide for the direction of emergency management, response, and recovery on the Reservation, as well as coordination with other agencies, victims, businesses, and organizations; establish the use of the National Incident Management System; and designate authority and responsibilities for public health preparedness; and WHEREAS. the Law provides that it shall be a violation of this law for any person to not comply with or willfully obstruct, hinder, or delay the implementation or enforcement of the provisions of this law or any plan issued thereunder, whether or not an emergency has been proclaimed; and WHEREAS, the Law allows an Oneida Police Department officer to issue a citation to any person who violates a provision of this law; and WHEREAS. any citation issued for a violation of this Law shall be processed in accordance with the procedure contained in the Nation's laws and policies governing citations; and WHEREAS. the Trial Court shall have jurisdiction over any action brought under this law; and WHEREAS. the Law delegates authority to the Oneida Business Committee to adopt through resolution

**NOW THEREFORE BE IT RESOLVED,** that the Oneida Business Committee hereby sets forth the following citation schedule to be used for violations of the Emergency Management law:

a citation schedule which sets forth specific fine amounts for violations of this Law; and

Violation	Reference	1 <sup>st</sup> Offense	2 <sup>nd</sup> Offense
Failure to follow the Community/Public Health	302.7-4(b)	\$100	\$200
Officer's directive to quarantine, isolate, or take other communicable disease control measures	302.7-5		

# BC Resolution # \_\_\_\_ Emergency Management Law Citation Schedule Page 2 of 2

Failure to comply with any mandate, order, or requirement issued by the Community/Public Health Officer which may limit the spread of any communicable disease	302.7-4(c)	\$100	\$200
Direct contact with an infected individual who the Community/Public Health Officer has prohibited contact with, without a special written permit from the Community/Public Health Officer	302.7-5(a)	\$100	\$200
Unauthorized entry into an isolation or quarantine premises	302.7-6(c)	\$100	\$200
Obstructing, hindering, or delaying the implementation or enforcement of a provision of this law or a plan issued under this law	302.10-1	\$100	\$200

**BE IT FINALLY RESOLVED**, the Oneida Business Committee hereby adopts this resolution which shall become effective on March 17, 2021.



# Oneida Nation

Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365 Oneida-nsn.gov



#### Statement of Effect

Emergency Management Law Citation Schedule

# **Summary**

Through this resolution the Oneida Business Committee adopts a citation schedule for violations of the Emergency Management law.

Submitted by: Clorissa N. Santiago, Senior Staff Attorney, Legislative Reference Office

Date: February 26, 2021

# Analysis by the Legislative Reference Office

The Emergency Management law ("the Law") was adopted for the purpose of providing for the development and execution of plans for the protection of residents, property, and the environment in an emergency or disaster; providing for the direction of emergency management, response, and recovery on the Reservation, as well as coordination with other agencies, victims, businesses, and organizations; establishing the use of the National Incident Management System; and designating authority and responsibilities for public health preparedness [3 O.C. 302.1-1].

The Law provides that it shall be a violation of this law for any person to not comply with or willfully obstruct, hinder, or delay the implementation or enforcement of the provisions of this law or any plan issued thereunder, whether or not an emergency has been proclaimed. [3 O.C. 302.10-1]. An Oneida Police Department officer may issue a citation to any person who violates a provision of this law. [3 O.C. 302.10-2]. The Oneida Trial Court then has the jurisdiction to hear any action brought under this law. [3 O.C. 302.10-2(c)].

The Law delegates authority to the Oneida Business Committee to adopt through resolution a citation schedule which sets forth specific fine amounts for violations of this Law. [3 O.C. 302.10-2(b)]. This resolution sets forth the citation schedule which includes the specific fine amounts for various violations of this Law. This resolution will become effective on March 17, 2021.

#### Conclusion

Adoption of this resolution would not conflict with any of the Nation's laws.



## Oneida Nation Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



# Legislative Operating Committee March 3, 2021

# **Community Support Fund Law Amendments**

Submission Date: 10/7/20	<b>Public Meeting:</b> Due to the COVID-19 pandemic,
	public meetings were suspended by declaration of the
	Nation's COVID-19 Core Decision Making Team. A
	public comment period was still offered in accordance with
	the Legislative Procedures Act and held open until 1/13/20.
LOC Sponsor: David P. Jordan	Emergency Enacted: N/A

**Summary:** On September 2, 20210, the Governmental Services Division Director, on behalf of Economic Support, submitted a request for amendments to be made to the Community Support Fund law to take the requirement for income verification out of the Law, since none of the Community Support Fund Law Rules review income as a basis for program eligibility. The request also identified various potential amendments to the Community Support Fund Law Rule Handbook.

10/7/20 LOC: Motion by Jennifer Webster to add the Community Support Fund Law Amendments to the Active Files List with David Jordan as the sponsor; seconded by Daniel Guzman King. Motion carried unanimously.

10/15/20:

Work Meeting. Present: Clorissa N. Santiago, Delia Smith, Andrea Frayre, Margaret Kruse. This was a work meeting held through Microsoft Teams. The purpose of this work meeting was to read through the Community Support Fund law line by line and discuss any potential amendments that should be made to the law. The Administrative Rulemaking process was also discussed since the Economic Support Department will also be seeking amendments to the Community Support Fund Law Rule Handbook.

10/21/20:

Work Meeting. Present: David P. Jordan, Kirby Metoxen, Daniel Guzman King, Marie Summers, Clorissa N. Santiago, Kristen Hooker, Rhiannon Metoxen, Kristal Hill. This was a work meeting held through Microsoft Teams. The purpose of this work meeting was to review the draft of suggested amendments by the Economic Support Department.

10/29/20:

Work Meeting. Present: Present: David P. Jordan, Kirby Metoxen, Jennifer Webster, Daniel Guzman King, Marie Summers, Clorissa N. Santiago, Delia Smith, Andrea Frayre, Margaret Kruse, Kristen Hooker, Rhiannon Metoxen, Kristal Hill, James Petitjean. This was a work meeting held through Microsoft Teams. The purpose of this work meeting was to review with Economic Support issues that the LOC determined during the October 21, 2020, work meeting that they wanted more information and clarity on.

<u>12/2/20 LOC:</u> Motion by Jennifer Webster to accept the Community Support Fund law amendments draft and legislative analysis, and defer to a work meeting for further consideration; seconded by Daniel Guzman King. Motion carried unanimously.

Work Meeting. Present: Present: David P. Jordan, Kirby Metoxen, Daniel Guzman King, Marie Summers, Clorissa N. Santiago, Kristen Hooker, Rhiannon Metoxen, Kristal Hill. This was a work meeting held through Microsoft Teams. The purpose of this work meeting was to answer any questions the LOC may have had regarding the proposed amendments and legislative analysis since the drafting attorney was unable to attend the LOC meeting due to quarantine.

<u>12/16/20 LOC</u>: Motion by Daniel Guzman King to approve the Community Support Fund law amendments public comment period packet and forward the Community Support Fund law amendments to a public comment period to be held open until January 13, 2021; seconded by Kirby Metoxen. Motion carried unanimously.

<u>1/13/21:</u> Public Comment Period Closes. One (1) submission of written comments was received during the public comment period.

<u>1/20/21 LOC:</u> Motion by Jennifer Webster to accept the public comments and public comment review memorandum and defer to a work meeting for further consideration; seconded by Daniel Guzman King. Motion carried unanimously.

Work Meeting. Present: David P. Jordan, Kirby Metoxen, Jennifer Webster, Marie Summers, Clorissa N. Santiago, Kristal Hill. This was a work meeting held through Microsoft Teams. The purpose of this work meeting was to review and consider the written comments that were received during the public comment period.

**2/3/21 LOC:** Motion by Jennifer Webster to accept the updated public comment review memorandum, draft law and legislative analysis; seconded by Marie Summers. Motion carried unanimously.

Motion by Jennifer Webster to approve the fiscal impact statement request memorandum and forward to the Finance Department directing that a fiscal impact statement be prepared and submitted to the LOC by February 17, 2021; seconded by Marie Summers. Motion carried unanimously.

**2/23/21:** Fiscal Impact Statement Received. The Finance Department provided the fiscal impact statement for the proposed amendments to the Community Support Fund law.

# **Next Steps:**

 Approve the Community Support Fund law amendments adoption packet and forward to the Oneida Business Committee for consideration.





# Oneida Nation Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365

Kinh Mitoya



TO:

Oneida Business Committee

FROM:

Kirby Metoxen, LOC Vice-Chairperson

DATE:

March 10, 2021

RE:

Amendments to the Community Support Fund Law

Please find the following attached backup documentation for your consideration of the amendments to the Community Support Fund law:

1. Resolution: Amendments to the Community Support Fund Law

2. Statement of Effect: Amendments to the Community Support Fund Law

3. Community Support Fund Law Legislative Analysis

4. Community Support Fund Law Amendments (Redline Draft)

5. Community Support Fund Law (Clean Draft)

6. Community Support Fund Law Fiscal Impact Statement

### Overview

On October 7, 2020, the Legislative Operating Committee added the Community Support Fund law amendments to its Active Files List. The purpose of the Community Support Fund law is to assist the greatest number of members of the Nation who apply for financial assistance to the Fund in times of a catastrophic event, catastrophic illness or injury, or emergency event when no other resources for assistance exist. [1 O.C. 125.1-1].

This resolution adopts amendments to the Community Support Fund law which will:

- Include a definition for Fund Operator, which is the Economic Support Services Department, or other department within the Governmental Services Division designated authority over the operation of the Fund [1 O.C. 125.3-1(i)];
- Revise the definition of "immediate family" to better reflect Oneida families [1 O.C. 125.3-1(j)];
- Include public health emergency as a catastrophic event, catastrophic illness or injury, or emergency event that qualifies an applicant for assistance from the Fund [1 O.C. 125.4-6(f)];
- Clarify that the Fund may only be used for the waiting period for a Social Security Disability Determination rent and utility assistance up to a maximum of twelve (12) months [1 O.C. 125.6-1(1)];
- Remove the requirement that security deposit assistance only be available to those members of the Nation who are Wisconsin residents [1 O.C. 125.6-2];
- Remove the requirement that the amount paid for a security deposit be paid back to the Fund before another security deposit is issued in the future [1 O.C. 125.6-2(b)];
- Clarify that an applicant must clarify that he or she applied to his or her local Emergency Assistance Program prior to applying for utility assistance from the Fund [1 O.C. 125.6-3];

- Remove the requirement that funeral travel expenses are only provided to arrange or attend a funeral for immediate family members outside the state where the applicant resides [1 O.C. 125.6-1(n), 125.6-4];
- Clarify that lodging assistance due to homelessness or for any other reason not related to a
  catastrophic event or emergency event, insurance deductibles, and home renovations not
  related to handicap accessibility are not covered by the Fund [1 O.C. 125.7-1(h)(l)(m)];
- Remove the requirement that an applicant provide all household income the last thirty (30) business days immediately prior to the submission of the application [1 O.C. 125.8-2];
- Expand the time period for an applicant to submit an application from thirty (30) days to forty-five (45) days [1 O.C. 125.8-5];
- Adjust the appeal process to reflect reorganization of the Governmental Services Division [1 O.C. 125.9]; and
- Make other minor drafting changes throughout the law for clarity.

The Legislative Operating Committee developed the proposed amendments to the Community Support Fund law through collaboration with representatives from the Nation's Economic Support Services Department.

A public meeting, in accordance with the Legislative Procedures Act, was not held for the proposed amendments to the Community Support Fund law due to the COVID-19 pandemic. On March 12, 2020, Chairman Tehassi Hill signed a "Declaration of Public Health State of Emergency" regarding the COVID-19 pandemic which declared a Public Health State of Emergency for the Nation until April 12, 2020, and set into place the necessary authority for action to be taken and allows the Nation to seek reimbursement of emergency management actions that may result in unexpected expenses. The Public Health State of Emergency has since been extended until March 13, 2021, by the Oneida Business Committee through the adoption of resolutions BC-03-28-20-A, BC-05-06-20-A, BC-06-10-20-A, BC-07-08-20-A, BC-08-06-20-A, BC-09-09-20-A, BC-11-10-20-A, BC-12-09-20-D, BC-01-07-21-A, and BC-02-10-21-A.

On March 27, 2020, the Nation's COVID-19 Core Decision Making Team issued a "Suspension of Public Meetings under the Legislative Procedures Act" declaration which suspended the Legislative Procedures Act's requirement to hold a public meeting during the public comment period, but allows members of the community to still participate in the legislative process by submitting written comments, questions, data, or input on proposed legislation to the Legislative Operating Committee via e-mail during the public comment period.

Although no public meeting for the proposed amendments to the Community Support Fund law was held in person, the public comment period was still held open until January 13, 2021, for the submission of written comments. One (1) individual submitted written comments during the public comment period. All public comments received were reviewed and considered by the Legislative Operating Committee January 20, 2021.

# **Requested Action**

Adopt the Resolution: Amendments to the Community Support Fund Law



# **Oneida Nation**

Post Office Box 365

Phone: (920)869-2214



Oneida, WI 54155

1 2 3		BC Resolution # Amendments to the Community Support Fund Law
4 5 6	WHEREAS,	the Oneida Nation is a federally recognized Indian government and a treaty tribe recognized by the laws of the United States of America; and
7 8	WHEREAS,	the Oneida General Tribal Council is the governing body of the Oneida Nation; and
9 10 11	WHEREAS,	the Oneida Business Committee has been delegated the authority of Article IV, Section 1, of the Oneida Tribal Constitution by the Oneida General Tribal Council; and
12 13 14 15	WHEREAS,	the Community Support Fund law ("the Law") was adopted by the Oneida Business Committee through BC-05-15-96-A and amended by resolutions BC-01-08-97-G, BC-12-11-13-D, BC-01-11-17-B; and
16 17 18 19	WHEREAS,	the purpose of the Law is to assist the greatest number of members of the Nation who apply for assistance to the Fund in times of a catastrophic event, catastrophic illness or injury, or emergency event when no other resources for assistance exist; and
20 21 22 23	WHEREAS,	the Legislative Operating Committee worked collaboratively with representatives from the Nation's Economic Support Services Department to develop the amendments to the Law; and
24 25	WHEREAS,	the amendments to the Law Revise the definition of "immediate family" to better reflect Oneida families; and
26 27 28 29 30	WHEREAS,	the amendments to the Law include a definition for Fund Operator, which is the Economic Support Services Department, or other department within the Governmental Services Division designated authority over the operation of the Fund; and
31 32 33 34	WHEREAS,	the amendments to the Law include a public health emergency as a catastrophic event, catastrophic illness or injury, or emergency event that qualifies an applicant for assistance from the Fund; and
35 36 37 38	WHEREAS,	the amendments to the Law clarify that the Fund may only be used for the waiting period for a Social Security Disability Determination rent and utility assistance up to a maximum of twelve (12) months; and
39 40 41	WHEREAS,	the amendments to the Law remove the requirement that security deposit assistance only be available to those members of the Nation who are Wisconsin residents; and
41 42 43 44	WHEREAS,	the amendments to the Law remove the requirement that the amount paid for a security deposit be paid back to the Fund before another security deposit is issued in the future; and

BC Resolution \_\_\_\_\_ Amendments to the Community Support Fund Law Page 3 of 3

**NOW THEREFORE BE IT RESOLVED,** that the amendments to the Community Support Fund law are hereby adopted and shall become effective on March 24, 2021.

**BE IT FURTHER RESOLVED,** that the Economics Support Services Department shall develop amendments to the Community Support Fund Law Rule Handbook in accordance with the Administrative Rulemaking law to comply with the amendments to the Community Support Fund law.

**BE IT FINALLY RESOLVED,** that the amended Community Support Fund law hereby supersedes any conflicting language that may be found in the Community Support Fund Law Rule Handbook until such a time the Community Support Fund Law Rule Handbook is amended.



# Oneida Nation

Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



#### Statement of Effect

Amendments to the Community Support Fund Law

# **Summary**

This resolution adopts amendments to the Community Support Fund law.

Submitted by: Clorissa N. Santiago, Senior Staff Attorney, Legislative Reference Office

Date: February 26, 2021

# Analysis by the Legislative Reference Office

This resolution adopts amendments to the Community Support Fund law. The purpose of the Community Support Fund law is to assist the greatest number of members of the Nation who apply for assistance to the Fund in times of a catastrophic event, catastrophic illness or injury, or emergency event when no other resources for assistance exist. [1 O.C. 125.1-1].

This resolution seeks permanent amendments to the Community Support Fund law which will:

- Include a definition for Fund Operator, which is the Economic Support Services Department, or other department within the Governmental Services Division designated authority over the operation of the Fund [1 O.C. 125.3-1(i)];
- Revise the definition of "immediate family" to better reflect Oneida families [1 O.C. 125.3-1(i)1;
- Include public health emergency as a catastrophic event, catastrophic illness or injury, or emergency event that qualifies an applicant for assistance from the Fund [1 O.C. 125.4-6(f)1:
- Clarify that the Fund may only be used for the waiting period for a Social Security Disability Determination rent and utility assistance up to a maximum of twelve (12) months [1 O.C. 125.6-1(l)];
- Remove the requirement that security deposit assistance only be available to those members of the Nation who are Wisconsin residents [1 O.C. 125.6-2];
- Remove the requirement that the amount paid for a security deposit be paid back to the Fund before another security deposit is issued in the future [1 O.C. 125.6-2(b)];
- Clarify that an applicant must clarify that he or she applied to his or her local Emergency Assistance Program prior to applying for utility assistance from the Fund [1 O.C. 125.6-
- Remove the requirement that funeral travel expenses are only provided to arrange or attend a funeral for immediate family members outside the state where the applicant resides [1] *O.C.* 125.6-1(n), 125.6-4];
- Clarify that lodging assistance due to homelessness or for any other reason not related to a catastrophic event or emergency event, insurance deductibles, and home renovations not related to handicap accessibility are not covered by the Fund  $[1\ O.C.\ 125.7-1(h)(l)(m)]$ ;
- Remove the requirement that an applicant provide all household income the last thirty (30) business days immediately prior to the submission of the application [1 O.C. 125.8-2];

- Expand the time period for an applicant to submit an application from thirty (30) days to forty-five (45) days [1 O.C. 125.8-5];
- Adjust the appeal process to reflect reorganization of the Governmental Services Division [1 O.C. 125.9]; and
- Make other minor drafting changes throughout the law for clarity.

The Legislative Procedures Act ("the LPA") was adopted by the General Tribal Council for the purpose of providing a process for the adoption or amendment of laws of the Nation. [1 O.C. 109.1-1]. The LPA requires that for all proposed legislation both a legislative and fiscal analysis be developed. [1 O.C. 109.6 and 109.7]. The proposed amendments to the Community Support Fund law comply with these requirements.

The LPA also requires that there be an opportunity for public review during a public meeting and public comment period. [1 O.C. 109.8]. A public meeting for the proposed amendments to the Community Support Fund law was not held due to the COVID-19 pandemic. In accordance with the Emergency Management and Homeland Security law, on March 12, 2020, Chairman Tehassi Hill signed a "Declaration of Public Health State of Emergency" regarding COVID-19 which declared a Public Health State of Emergency for the Nation until April 12, 2020. [3 O.C. 302.8-1]. The Public Health State of Emergency for the Nation has since been extended until March 13, 2021, through the adoption of resolutions BC-03-28-20-A, BC-05-06-20-A, BC-06-10-20-A, BC-07-08-20-A, BC-08-06-20-A, BC-09-09-20-A, BC-10-08-20-A, BC-11-10-20-A, BC-12-09-20-D, BC-01-07-21-A, and BC-02-10-21-A.

On March 27, 2020, the Nation's COVID-19 Core Decision Making Team issued a "Suspension of Public Meetings under the Legislative Procedures Act" declaration which suspended the Legislative Procedures Act's requirement to hold a public meeting during the public comment period, but allows members of the community to still participate in the legislative process by submitting written comments, questions, data, or input on proposed legislation to the Legislative Operating Committee via e-mail during the public comment period.

Although a public meeting for the proposed amendments to the Community Support Fund law was not held, the public comment period was still held open until January 13, 2021. The Legislative Operating Committee reviewed and considered the public comments that were received on January 20, 2021.

Adoption of this resolution complies with the process and procedures of the LPA as it has been modified by the COVID-19 Team's "Suspension of Public Meetings under the Legislative Procedures Act" declaration.

This resolution provides that the amendments to the Community Support Fund law would become effective on March 24, 2021, in accordance with the LPA. [1 O.C. 109.9-3].

The resolution also contains a directive that the Economics Support Services Department develop amendments to the Community Support Fund Law Rule Handbook in accordance with the Administrative Rulemaking law to comply with the amendments to the Community Support Fund law. The resolution clarifies that the amended Community Support Fund law hereby supersedes



any conflicting language that may be found in the Community Support Fund Law Rule Handbook until such a time the Community Support Fund Law Rule Handbook is amended.

# Conclusion

Adoption of this resolution would not conflict with any of the Nation's laws. Adoption of this resolution complies with the Legislative Procedures Act as it has been modified by the COVID-19 Core Decision Making Team's "Suspension of Public Meetings under the Legislative Procedures Act" declaration.





# AMENDMENTS TO THE COMMUNITY SUPPORT FUND LAW LEGISLATIVE ANALYSIS

# **SECTION 1. EXECUTIVE SUMMARY**

SECTION 1. EXECUTIVE SUMMARY					
Analysis by the Legislative Reference Office					
Intent of the Proposed	Include a definition for Fund Operator, which is the Economic Support Services Department, or other department within the Governmental Services Division				
Amendments	designated authority over the operation of the Fund;				
	Revise the definition of "immediate family" to better reflect Oneida families;				
	• Include public health emergency as a catastrophic event, catastrophic illness or				
	injury, or emergency event that qualifies an applicant for assistance from the Fund;				
	<ul> <li>Clarify that the Fund may only be used for the waiting period for a Social Security</li> </ul>				
	Disability Determination rent and utility assistance up to a maximum of twelve (12) months;				
	Remove the requirement that security deposit assistance only be available to those				
	members of the Nation who are Wisconsin residents;				
	Remove the requirement that the amount paid for a security deposit be paid back				
	to the Fund before another security deposit is issued in the future;				
	<ul> <li>Clarify that an applicant must clarify that he or she applied to his or her local Emergency Assistance Program prior to applying for utility assistance from the Fund;</li> </ul>				
	Remove the requirement that funeral travel expenses are only provided to arrange				
	or attend a funeral for immediate family members outside the state where the applicant resides;				
	Clarify that lodging assistance due to homelessness or for any other reason not				
	related to a catastrophic event or emergency event, insurance deductibles, and home renovations not related to handicap accessibility are not covered by the				
	Fund;  Remove the requirement that an applicant provide all household income the last				
	• Remove the requirement that an applicant provide all household income the last thirty (30) business days immediately prior to the submission of the application;				
	Expand the time period for an applicant to submit an application from thirty (30)				
	days to forty-five (45) days; and				
	Adjust the appeal process to reflect reorganization of the Governmental Services				
	Division.				
Purpose	To assist the greatest number of members of the Nation who apply for assistance to				
	the Fund in times of a catastrophic event, catastrophic illness or injury, or emergency				
Afforted Entition	event when no other resources for assistance exist. [1 O.C. 125.1-1].				
Affected Entities  Public Meeting	Economic Support Services Department				
<b>Public Meeting</b>	A public comment period was held open until January 13, 2021. A public meeting was not held in accordance with the Nation's COVID-19 Core Decision Making				
	Team's declaration titled, "Suspension of Public Meetings under the Legislative				
	Procedures Act."				
Fiscal Impact	On February 23, 2021, the Finance Department provided a fiscal impact statement.				

# What is the Community Support Fund?

The Community Support Fund is a resource available to members of the Nation which provides financial assistance when a member of the Nation is experiencing a catastrophic event, catastrophic illness or injury, or emergency event. Examples of a catastrophic event, catastrophic illness or injury, or emergency event include:

-Death in the immediate family -Fire -Tornado -Major medical surgery -Cancer -Flood

-Injury from motor vehicle accidents -Stroke -Public Health Emergency

Assistance from the Community Support Fund is only available when there is no other financial assistance available, or all other assistance has been exhausted. The Community Support Fund is funded through tribal contribution and has a budget of approximately \$350,000. The Community Support Fund can be used to assist with the following types of expenses:

-Rent or mortgage -Medical travel -Utility payments -Funeral travel -Prescription reimbursement -Medical bills -Dental related expenses -Optical related expenses -Inpatient treatment -Security deposits -Automobile repairs for medical travel -Utility disconnections -Family Medical Leave Act -Temporary shelter due to natural -Furnace & water heater wage replacement disaster repair and replacement -Medical related equipment, -Shelter during a Social Security -COBRA insurance supplies, or furniture **Disability Determination** payments

The Community Support Fund Law Rule Handbook provides more information on how a member of the Nation may qualify for each category of assistance of the Community Support Fund and the maximum amount of assistance provided for each category of assistance. The Community Support Fund Law Rule Handbook can be found online in the Oneida Code of Laws.

# **SECTION 2. LEGISLATIVE DEVELOPMENT**

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- **A.** *Background*. The Community Support Fund law ("the Law") was first adopted by the Oneida Business Committee on May 15, 1996, for the purpose of assisting the greatest number of members of the Oneida Nation who apply for assistance to the Fund in times of a catastrophic event, catastrophic illness or injury, or emergency event when no other resources for assistance exist. [1 O.C. 125.1-1].
- B. The Law was most recently amended by the Oneida Business Committee on January 11, 2017, through the adoption of resolution BC-01-11-17-B.
- 8 C. On September 2, 2020, the Governmental Services Division Director, on behalf of the Economic Support Services Department, submitted a request for the Legislative Operating Committee to consider amendments to the Law in an effort to expand the assistance available under the Fund to members of the Nation. The Legislative Operating Committee added the Law to its Active Files List on October 7, 2020.

#### SECTION 3. CONSULTATION AND OUTREACH

**A.** Representatives from the following departments of the Nation participated in the development of amendments to this Law and legislative analysis:

- Economic Support Services Department.
- **B.** The following laws were reviewed in the drafting of this analysis:
  - Administrative Rulemaking law; and
  - Rules of Appellate Procedure.

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# **SECTION 4. PROCESS**

- **A.** The amendments to this Law have followed the process set forth in the Legislative Procedures Act.
  - On September 2, 2020, the Governmental Services Division Director, on behalf of the Economic Support Services Department, submitted a request for the Legislative Operating Committee to consider amendments to the Law.
  - The LOC added the amendments to the Active Files List on October 7, 2020.
  - A draft and legislative analysis for the Law was accepted by the LOC on December 2, 2020.
  - On December 16, 2020, the LOC approved the public comment period packet and forwarded the proposed amendments to the Law to a public comment period to be held open until January 13, 2021.
  - The public comment period was held open until the close of business on January 13, 2021. One (1) submission of written comments was received.
  - On January 20, 2021, the Legislative Operating Committee accepted the public comments and public comment review memorandum. The Legislative Operating Committee then reviewed and considered all the public comments that were received.
  - On February 3, 2021, the Legislative Operating Committee approved the updated public comment review memorandum, final draft law and legislative analysis. The Legislative Operating Committee also directed the Finance Department to prepare a fiscal impact statement and provide it to the Legislative Operating Committee by February 17, 2021.
  - On February 23, 2021 the Finance Department provided the fiscal impact statement to the Legislative Operating Committee.
  - **B.** At the time this legislative analysis was developed the following work meetings had been held regarding the development of these amendments:
    - October 15, 2020: Work meeting with Economic Support Services Department.
    - October 21, 2020: Work meeting with LOC.
    - October 29, 2020: Work meeting with LOC and Economic Support Services Department.
  - December 2, 2020: Work meeting with LOC.
    - January 20, 2021: Work meeting with LOC.
  - C. COVID-19 Pandemic's Effect on the Legislative Process. The world is currently facing a pandemic of the coronavirus disease 2019 (COVID-19). The COVID-19 outbreak originated in Wuhan, China and has spread to many other countries throughout the world, including the United States. The COVID-19 pandemic has resulted in high rates of infection and mortality, as well as vast economic impacts including effects on the stock market and the closing of all non-essential businesses. A public meeting for the proposed amendments to this Law will not be held due to the COVID-19 pandemic, but the submission of written comments will still be permitted.
    - Declaration of a Public Health State of Emergency.
      - On March 12, 2020, Chairman Tehassi Hill signed a "Declaration of Public Health State
        of Emergency" regarding the COVID-19 pandemic which declared a Public Health State
        of Emergency for the Nation until April 12, 2020, and set into place the necessary authority

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- for action to be taken and allows the Nation to seek reimbursement of emergency management actions that may result in unexpected expenses.
- The Public Health State of Emergency has since been extended until March 13, 2021, by the Oneida Business Committee through the adoption of resolutions BC-03-28-20-A, BC-05-06-20-A, BC-06-10-20-A, BC-07-08-20-A, BC-08-06-20-A, BC-09-09-20-A, BC-10-08-20-A, BC-11-10-20-A, BC-12-09-20-D, BC-01-07-21-A, BC-02-10-21-A.
- COVID-19 Core Decision Making Team Declarations: Safer at Home.
  - On March 24, 2020, the Nation's COVID-19 Core Decision Making Team issued a "Safer at Home" declaration which ordered all individuals present within the Oneida Reservation to stay at home or at their place of residence, with certain exceptions allowed. This declaration prohibited all public gatherings of any number of people.
  - On April 21, 2020, the COVID-19 Core Decision Making Team issued an "Updated Safer at Home" declaration which allowed for gaming and golf operations to resume.
  - On May 19, 2020, the COVID-19 Core Decision Making Team issued a "Safer at Home Declaration, Amendment, Open for Business" which directs that individuals within the Oneida Reservation should continue to stay at home, businesses can re-open under certain safer business practices, and social distancing should be practiced by all persons.
  - On June 10, 2020, the COVID-19 Core Decision Making Team issued a "Stay Safer at Home" declaration which lessened the restrictions of the "Safer at Home Declaration, Amendment, Open for Business" while still providing guidance and some restrictions. This declaration prohibits all public and private gatherings of more than twenty (20) people that are not part of a single household or living unit.
  - On July 17, 2020, the COVID-19 Team issued a "Safe Re-Opening Governmental Offices" which sets minimum standards for the safe re-opening of a building or recall of employees to work.
- COVID-19 Core Decision Making Team Declaration: Suspension of Public Meetings under the Legislative Procedures Act.
  - On March 27, 2020, the Nation's COVID-19 Core Decision Making Team issued a "Suspension of Public Meetings under the Legislative Procedures Act" declaration which suspended the Legislative Procedures Act's requirement to hold a public meeting during the public comment period, but allows members of the community to still participate in the legislative process by submitting written comments, questions, data, or input on proposed legislation to the Legislative Operating Committee via e-mail during the public comment
  - Although a public meeting will not be held on the proposed amendments to the Community Support Fund law, a public comment period was still held open until January 13, 2021, in accordance with the Legislative Procedures Act and the COVID-19 Core Decision Making Team's "Suspension of Public Meetings under the Legislative Procedures Act" declaration.

# **SECTION 5. CONTENTS OF THE LEGISLATION**

A. Definition for Immediate Family. The proposed amendments to the Law revise the definition for "immediate family." The Law now defines "immediate family" as an applicant's husband, wife, mother, father, son, daughter, brother, sister, grandparent, grandchild, aunt, uncle, niece, nephew, cousin, and any of these relations attained through marriage or legal adoption, as well as a person who

has legal responsibility for the applicant, or a person the applicant has legal responsibility of. [1 O.C. 125.3-1(j)]. Previously, "immediate family" was defined as that group of persons who make up a family unit normally defined as husband, wife, children, sister, brother, in-laws, step family, grandparents and grandchildren, and/or a person who has legal responsibility for the applicant. The term "immediate family" is most frequently used in the Law in reference to assistance for funeral travel expenses.

- Effect. The proposed amendments expand the definition of immediate family to better reflect familial relationships amongst members of the Nation. The Economic Support Services Department made the recommendation to expand this definition based on requests for assistance that have been submitted, in an effort to better meet the needs of members of the Nation.
- **B.** Public Health Emergency as a Qualification for Assistance. The proposed amendments to the Law now specify that a public health emergency is a type of catastrophic event or catastrophic illness or injury which qualifies an applicant for assistance. [1 O.C. 125.4-6(f)]. The public health emergency qualification is in addition to the following types of catastrophic events, and catastrophic illnesses or injuries that were previously specified in the Law: terminally ill, physically challenged or incapacitated, major medical surgery, life threatening, natural disaster, and death in immediate family. [1 O.C. 125.4-6].
  - Effect. The proposed amendment to the Law provides greater clarification that a public health emergency does qualify as a type of catastrophic event or catastrophic illness or injury a person may apply for assistance for. During the COVID-19 pandemic the Economic Support Services Department did view the Nation's declaration of a Public Health State of Emergency as an emergency event that would qualify a person for assistance, but requested that the Law be clarified to specify this.
- C. Utility and Rent Assistance during Waiting Period for a Social Security Disability Determination. The proposed amendments to the Law limit rent and utility assistance from the Fund during a waiting period for a Social Security Disability Determination to a maximum period of twelve (12) months. [1 O.C. 125.6-1(l)]. Previously, the Law provided no limitation on how long a person may receive rent and utility assistance during the waiting period for a Social Security Disability Determination.
  - Effect. Due to the fact that the Fund is funded entirely by tribal contribution, the proposed amendment to the Law limits the period of time a person may receive rent and utility assistance during a waiting period for a Social Security Disability Determination in an effort to preserve the Fund so assistance can be provided to a greater number of applicants.
- **D.** Security Deposit Assistance. The proposed amendments to the Law remove the limitation that security deposit assistance only be provided to members of the Nation who are residents of Wisconsin only. [1 O.C. 125.6-2]. The proposed amendments also remove the provision which states that security deposits are non-transferable, and the requirement that the amount paid for a security deposit shall be paid back to the Fund before another security deposit is issued at any time in the future. [1 O.C. 125.6-2(b)]. The proposed amendments to the Law also remove the statement that multiple consecutive requests may be made.
  - Effect. The removal of the requirement that security deposit assistance only be provided to members of the Nation that are residents of Wisconsin greatly expands who may be eligible to apply for security deposit assistance. It was unknown to the Economic Support Services Department why security deposit assistance was limited to residents of Wisconsin only, since that was the only type of limitation that had a residency limitation.

E. *Utilities Assistance*. The proposed amendments to the Law added a provision which states that an applicant shall demonstrate that he or she applied to his or her local Energy Assistance Program before applying for assistance from the Fund. [1 O.C. 125.6-3]. Previously, the section of the Law on utilities assistance did not mention this requirement, although the Law generally provided that applicants shall first seek out other resources that can meet the needs of their request. [1 O.C. 125.4-5].

- Effect. The inclusion of the statement that an applicant has to demonstrate that he or she applied to his or her local Energy Assistance Program before applying for the Fund provides further clarification on how an applicant can meet the Law's requirement of first seeking out other resources that can meet the needs of their request.
- **F.** Funeral Travel Expenses. The proposed amendments to the Law remove the requirement that assistance to arrange or attend a funeral for immediate family members is only allowed when the travel is outside the state where the applicant resides. [1 O.C. 125.6-1(n), 125.6-4].
  - Effect. The proposed amendments to the Law expand the availability of assistance for funeral travel expenses for members of the Nation. Instead of restricting assistance for funeral travel expenses to outside the state where the applicant resides, the Economic Support Services Department provided that the corresponding rule in the Community Support Fund Law Rule Handbook will include minimum distance requirements that qualify a person for assistance. The Economic Support Services Department made this recommendation based on the understanding that there may be great distances within the state the applicant resides that would prevent the applicant from attending or arranging a funeral if the applicant did not have access to assistance.
- **G.** *Items not Covered by the Fund.* The proposed amendments to the Law specify additional expenses that are not eligible for assistance from the Fund. [1 O.C. 125.7-1]. The proposed amendments to the Law provide that lodging assistance due to homelessness or for any other reason not related to a catastrophic event or emergency event, insurance deductibles, and home renovations not related to handicap accessibility are not covered by the Fund. [1 O.C. 125.7-1(h)(l)(m)].
  - Effect. The proposed amendments to the Law provide further clarification as to different expenses that will not be eligible for assistance from the Fund. The Economic Support Services Department requested that extra clarification be provided on expenses included in the proposed amendments because they receive frequent requests for assistance for these expenses which are denied for not meeting the qualifications for assistance from the Fund.
- **H.** *Verification of Household Income*. The proposed amendments to the Law remove the requirement that an applicant provide verification of all household income the last thirty (30) business days immediately prior to the submission of the application. [1 O.C. 125.8-2].
  - Effect. The proposed amendments to the Law remove the requirement to provide verification of all household income because the Economic Support Services Department determined it was unnecessary to require this information when there are no income requirements to qualify an applicant for assistance from the Fund.
- **I.** *Time Period for Submission of Applications*. The proposed amendments to the Law extend the time period to submit an application for assistance to forty-five (45) days after a catastrophic event, catastrophic illness or injury, or emergency event. [1 O.C. 125.8-5]. Previously, the Law required that all applications for assistance be submitted within thirty (30) business days of a catastrophic event, catastrophic illness or injury, or emergency event.
  - Effect. The time period to submit an application for assistance from the Fund was extended an additional fifteen (15) business days by the proposed amendments to the Law. The Legislative

- Operating Committee proposed this amendment to the Law based on the understanding that when a person is experiencing a catastrophic event, catastrophic illness or injury, or emergency event it may be more difficult for the person to collect the necessary supporting documentation and submit an application. The Legislative Operating Committee wanted to ensure that the Law provides grace and flexibility to an applicant as they navigate through the catastrophic event, catastrophic illness or injury, or emergency event.
- **J.** Appeals. The proposed amendments to the Law adjust the appeal process to reflect the reorganization of the Governmental Services Division. The Law provides that a person may appeal the decision of the case manager to the director of the Fund Operator. [1 O.C. 125.9-2]. A person may then appeal the decision of the Fund Operator to the Governmental Services Division Director. [1 O.C. 125.9-3]. And a person then may further appeal the decision of the Governmental Services Division Director by filing a complaint with the Trial Court. [1 O.C. 125.9-4]. Previously, the Law provided that an appeal of the case manager's decision could be made to the Program Director, which is the same at the Director of the Fund Operator. An appeal of the Program Director's decision could then be made to the Area Manager. And then an appeal of the Area Manager's decision could be made to the Oneida Court of Appeals.
  - Effect. The proposed amendments to the Law amend the appeal process in two (2) ways. First, an appeal of the Director of the Fund Operator's decision can now be made to the Governmental Services Division Director instead of the Area Manager as formally drafted because the Governmental Services Division has been reorganized since the onset of the COVID-19 pandemic and no longer has Area Managers. Second, an appeal of the Governmental Services Division Director's decision can be made by filing a complaint with the Trial Court. Previously, appeals were made directly to the Oneida Court of Appeals. The Rules of Appellate Procedure provide that any party to a civil action, who is aggrieved by a final judgment or order of the Trial Court or original hearing body, may appeal to the Court of Appeals. [8 O.C. 805.5-1]. An original hearing body is defined as the administrative agency decision-making panel which heard a contested case under the Administrative Procedures Act, or similar law, and from which appeal is permitted by law. [8 O.C. 805.3-1(s)]. Although the Law previously permitted appeals of the Area Manager to be made directly to the Court of Appeals, the Area Manager was not an administrative agency decision making panel which heard contested cases under the Administrative Procedures Act or similar law, and therefore it is more appropriate for the appeal to be filed as a complaint with the Trial Court instead of directly to the Court of Appeals.
- **K.** *Minor Drafting Changes*. Minor drafting and formatting changes have been made throughout the Law for clarity.

#### **SECTION 6. EXISTING LEGISLATION**

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- **A.** References to other Laws of the Nation. The following laws of the Nation are referenced in this Law:
  - Administrative Rulemaking law. The Administrative Rulemaking law provides a process for the adoption and amendments of administrative rules. [1 O.C. 106.1-1].
    - This Law provides that the Fund Operator shall promulgate rules for the administration of the Fund which shall include the list of categories the Fund covers and a cap that sets the amount of assistance per event/per household, except for funeral expenses which shall be set per event/per person. [1 O.C. 125.4-1(a)(1)].

■ This Law provides that the rules promulgated by the Fund Operator may include additional items not listed in section 125.6 of the Law, as long as the rule does not conflict with any provision of the Law. [1 O.C. 125.4-1(a)(2)].

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# **SECTION 7. OTHER CONSIDERATIONS**

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**A.** Community Support Fund Law Rule Handbook. The Law requires that the Fund Operator promulgate rules for the administration of the Fund which shall include the list of categories the Fund covers and a cap that sets the amount of assistance. [1 O.C. 125.4-1]. After amendments to the Law were adopted by the Oneida Business Committee through resolution BC-01-11-17-B, the Community Support Fund Law Rule Handbook was then adopted by the Oneida Business Committee on January 24, 2018. Upon the adoption of the proposed amendments to the Law the Economic Support Services Department will need to make amendments to the Community Support Fund Law Rule Handbook in accordance with the Administrative Rulemaking law. The amendments to the Community Support Fund Law Rule Handbook would make revisions necessary to comply with the Law and addresses additional revisions

desired by the Economic Support Services Department.

- Conclusion. It would be best practice for the Legislative Operating Committee to communicate and work with the Economic Support Services Department to ensure the certification and adoption of the Community Support Fund Law Rule Handbook amendments can coincide as closely as possible with the adoption of the amendments to the Community Support Fund law.
- **B.** *Use of the Community Support Fund*. In an effort to provide a better understanding on how the Community Support Fund is utilized by the membership, the following information was provided by the Economic Support Services Department which demonstrates how many times a year the category of the Fund was utilized, as well as the total benefit amount provided for each category of the Fund from January 1, 2020 until November 1, 2020.

Cotogory of Assistance from	Times	Times	Times	<b>Total Benefit</b>
Category of Assistance from				
Community Support Fund	Fund	Fund	Fund	Amount
	Utilized in	<b>Utilized in</b>	<b>Utilized in</b>	Provided
	2018	2019	2020	
Appliance Repair/Replacement	6	9	11	\$37,851.63
Auto Repairs	30	8	14	\$23,285.29
Catastrophic Rent	210	88	133	\$194,499.62
COBRA Insurance Payments	0	0	1	\$391.38
Dental Expenses	7	3	6	\$6,965.00
Fire Recovery/Natural Disaster	5	6	0	\$1,811.64
Funeral Travel	30	6	11	\$15,254.49
Home Renovations	1	0	0	\$200.00
Inpatient Treatment	1	2	3	\$15,735.80
Medical Bill Payments	47	25	20	\$115,864.17
Medical Travel	155	68	18	\$19,046.61
Medical Related Equipment/Service	10	2	16	\$21,539.77
Optical Expenses	9	2	3	\$2,084.50
Prescriptions	5	2	0	\$1,375.60
Security Deposit	19	9	9	\$16,630.00
SSD Determination Rent	88	63	18	\$68,283.36
SSD Determination Utility	27	25	4	\$5,643.56
Utilities	82	31	18	\$21,434.57

FMLA Wage Replacement	21	15	5	\$14,700.00
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- \*Data provided by the Economic Support Services Department on November 24, 2020.
- C. Fiscal Impact. Under the Legislative Procedures Act, a fiscal impact statement is required for all legislation except emergency legislation. [1 O.C. 109.6-1]. Oneida Business Committee resolution BC-10-28-20-A titled, "Further Interpretation of 'Fiscal Impact Statement' in the Legislative Procedures Act," provides further clarification on who the Legislative Operating Committee may direct complete a fiscal impact statement at various stages of the legislative process, as well as timeframes for completing the fiscal impact statement. On February 3, 2021, the LOC directed that a fiscal impact statement of the proposed amendments to the Law be completed by the Finance Department by February 17, 2021.
  - *Conclusion.* On February 23, 2021, the Finance Department provided a fiscal impact statement of the proposed amendments to the Law.

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## Title 1. Government and Finances – Chapter 125 **COMMUNITY SUPPORT FUND**

#### Kaya<sup>9</sup>takenhásla tsi<sup>9</sup> niyukwana<sup>1</sup>táya

It is helpful where our community lays

125.1. Purpose and Policy 125.2. Adoption, Amendment, Repeal 125.7. Items not Covered by the Fund 125.3. Definitions 125.8. Application Requirements 125.9. Appeal 125.4. Responsibilities, Eligibility and Qualifications

125.5. Priorities for Consideration

#### **COMMUNITY SUPPORT FUND**

125.1. Purpose and Policy 125.6. Items Covered by the Fund 125.2. Adoption, Amendment, Repeal 125.7. Items not Covered by the Fund 125.3. Definitions 125.8. Application Requirements 125.4. Responsibilities, Eligibility and Qualifications 125.9. Decision and Appeal

125.5. Priorities for Consideration

#### 125.1. **Purpose and Policy**

2 125.1-1. Purpose. The purpose of this law is to assist the greatest number of members of the 3 Oneida-Nation who apply for assistance to the Fund in times of a catastrophic event, catastrophic 4 illness, or injury, or emergency event when no other resources for assistance exist.

5 125.1-2. *Policy*. It is the policy of the Oneida Nation to assist theirits people in a time of need 6 after a catastrophic event, catastrophic illness, or injury, or emergency event, when there is no 7

other assistance available or all other assistance has been exhausted.

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#### Adoption, Amendment, Repeal 125.2.

125.2-1. This law was adopted by the Oneida Business Committee by resolution BC-505-15-96-10 11 A and amended by resolutions BC-01-08-97-G, BC-12-11-13-D-and, BC-01-11-17-B<sub>7</sub> and BC-

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- 13 125.2-2. This law may be amended or repealed by the Oneida Business Committee and/or the Oneida General Tribal Council pursuant to the procedures set out in the Legislative Procedures 14 15
- 16 125.2-3. Should a provision of this law or the application thereof to any person or circumstances be held as invalid, such invalidity shall not affect other provisions of this law which are considered 17

to have legal force without the invalid portions. 18

- 19 125.2-4. In the event of a conflict between a provision of this law and a provision of another law, 20 the provisions of this law shall control.
- 125.2-5. This law is adopted under authority of the Constitution of the Oneida Nation. 21

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#### 125.3. **Definitions**

- 125.3-1. This section shall govern the definitions of words and phrases used within this law. All words not defined herein shall be used in their ordinary and everyday sense.
  - (a) "Applicant" means the subject of the application for assistance.
  - (b) "Business daysday" means Monday through Friday from 8:00 a.m. to 4:30 p.m., excluding Nation holidays, of the Nation.
  - (c) "Case manager" means an employee within the Fund Operator responsible for administering Fund benefits.
  - (d) "Catastrophic event" means a natural or man-made incident, which results in substantial damage or loss requiring major financial resources to repair or recover (i.e., including, but not limited to, a house fire, tornado, flood, or other disaster)...

- (e) "Catastrophic illness or injury" means a serious debilitating illness, injury, impairment, or physical or mental condition that involves:
  - (1) In-patient care;
  - (2) A period of continuing treatment due to a chronic serious health condition (such as, including, but not limited to, chemotherapy, radiation, dialysis, and daily or weekly therapy resulting from trauma, etc.);
  - (3) A period of illness or injury that is long-term due to a condition for which treatment may be ineffective—(, including, but not limited to, stroke, or terminal disease, etc.);; or
  - (4) Multiple treatments either for restorative surgery after an accident or other injury, or for a chronic condition. (i.e., including, but not limited to, cancer or kidney disease)..
- (f) "Emergency event" means a situation that poses an immediate risk to health, life, safety, property, or environment. Emergencies require urgent intervention to prevent further illness, injury, death, or other worsening of the situation.
- (g) "Emergency medical travel" means an unexpected serious health situation or occurrence, requiring the immediate presence of immediate family. (i.e., including, but not limited to, end of life situation, or life support, etc.).
- (h) "Fund" means the Community Support Fund.
- (i) "Fund Operator" means the Economic Support Services Department, or other department within the Governmental Services Division designated authority over the operation of the Fund.
- (j) "Immediate family" means that group of persons who make up a family unit normally defined as an applicant's husband, wife, children, sister, mother, father, son, daughter, brother, in laws, step family, grandparentssister, grandparent, grandchild, aunt, uncle, niece, nephew, cousin, and grandchildren, and/or a person any of these relations attained through marriage or legal adoption, as well as a person who has legal responsibility for the applicant, or a person the applicant has legal responsibility of.
- $(j\underline{k})$  "Legal guardian" means a person who has the legal authority to care for the personal and property interests of another person granted through Court order.
- (k]) "Legal responsibility" means specific duties imposed upon a person to care or provide for another including liability for personal obligations as granted through a Power of Attorney or Court order.
- (<del>|-m)</del> "Major medical surgery" means a surgical procedure that carries a degree of risk to the patient's life, or the potential for severe disability if something goes wrong during surgery. It is a surgical procedure that usually requires a patient to be put under general anesthesia and given respiratory assistance because he or she cannot breathe independently. (mn) "Nation" means the Oneida Nation.
- (n(o) "Public health emergency" means the occurrence or imminent threat of an illness or health condition which:
  - (1) is a quarantinable disease, or is believed to be caused by bioterrorism or a biological agent; and
  - (2) poses a high probability of any of the following:
    - (A) a large number of deaths or serious or long-term disability among humans; or
    - (B) widespread exposure to a biological, chemical, or radiological agent

that creates a significant risk of substantial future harm to a large number of people.

(p) "Rule" means a set of requirements enacted in accordance with the Administrative Rulemaking law.

Rulemaking law.

(o) "Tribal" means the Oneida Nation.

(q) "Trial Court" means the Trial Court of the Oneida Nation Judiciary, which is the judicial system that was established by Oneida General Tribal Council resolution GTC-01-07-13-B, and then later authorized to administer the judicial authorities and responsibilities of the Nation by Oneida General Tribal Council resolution GTC-03-19-17-A.

#### 125.4. Responsibilities, Eligibility and Qualifications

125.4-1. The Social Services Area of the Governmental Services Division shall be responsible for operation Responsibilities of the Fund, but may designate Operator. The Fund Operator shall have the following responsibilities in regard to the operation of the Fund-to:

(a department within its control.

- (a) <u>Administrative Rulemaking.</u> The operators of the Fund Operator shall promulgate rules; for the administration of the Fund that are consistent with this law. The rules: which:
  - (1)—shall include the list of categories the Fund covers and a cap that sets the amount of assistance per event/-per household, except for funeral expenses which shall be set per event/per person; and
  - (2)—may include additional items not listed in section 125.6, as long as the rule does not conflict with <u>any provision of</u> this law.
- (b) Communication and Education. The Fund Operator shall ensure that the Nation's membership is informed of what assistance is available through the Fund, how to apply for assistance, and who is eligible for assistance.
- <u>125.4-2.</u> Reporting Requirements. The Governmental Services Division Director shall report quarterly to the Oneida Business Committee. The report shall include, but is not limited to, the amount of funds paid out under each category of the Fund.
  - (c) The Social Services Area or designee shall ensure that the Nation's membership is informed of what assistance is available through the Fund, how to apply for assistance, and who is eligible for assistance.
- 125.4-23. Eligibility for assistance provided under the Fund is reserved for enrolled members of the Nation. Applications may be made by a non-member on the behalf of an enrolled member of the Nation, provided the requested funds will benefit the member only and the non-member has one (1) of the following relationships to the applicant:
  - (a) Is a parent of the applicant;
  - (b) Is the legal guardian of the applicant; or
  - (c) Has legal responsibility for the applicant.
- 125.4-34. Residency within the state of Wisconsin is not a prerequisite for assistance, except for requests for a security deposit in accordance with section 125.6-2 from the Fund.
- 125.4-4<u>5</u>. The Fund is a fund of last resort and provides assistance when there is no other financial assistance available or all other assistance has been exhausted. Applicants shall first seek out other resources that can meet the needs of their request. –Proof of requesting assistance from other sources shall be provided with the application.
- 125 125.4-56. The following types of catastrophic events, and catastrophic illnesses or injuries qualify

- an applicant for assistance:
- 127 (a) Terminally ill;
  - (b) Physically challenged or incapacitated;
  - (c) Major medical surgery;
  - (d) Life threatening-(i.e., including, but not limited to, cancer, AIDS, stroke, and disabling injuries due to motor vehicle accident, etc.);
    - (e)— Natural disaster (i.e., including, but not limited to, tornado, fire, flood, etc.);
- (f) Public health emergency; and
  - (fg)Death in immediate family as identified in section 125.6 1(n).
  - 125.4-67. Assistance may be denied or limited for applicants who have elected not to be covered by employer benefits such as disability or health insurance.
- 137 125.4-78. Except as otherwise provided in section 125.6-4, all payments shall be provided directly to the service provider.
- 139 125.4-89. Assistance available under the Fund is subject to change according to fiscal year funding levels.
- 141 125.4-910. Oneida programs and enterprises are not eligible for these funds.

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#### 125.5. Priorities for Consideration

- 125.5-1. The case manager shall determine the level of assistance to be provided based on:
  - (a) Severity of the catastrophic event, catastrophic illness, or injury, or emergency event;
  - (b) Cost-(, usual and customary fees);
  - (c) Amount of time elapsed since <u>the</u> catastrophic event, <u>catastrophic</u> illness, <u>or</u> injury, or emergency event occurred; and
  - (d) The Fund's appropriate promulgated rules.
- 125.5-2. The case manager shall assess each individual case, prioritize, and assist with immediate needs. Priorities are as follows:
  - (a) Life-threatening emergency requests;
  - (b) Emergency medical travel; and
  - (c) Other needs.

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#### 125.6. Items Covered by the Fund

- 125.6-1. Requests for assistance from the Fund shall be tied to or be a result of a catastrophic event, <u>catastrophic</u> illness, <u>or</u> injury, or emergency event. Upon verification of a catastrophic event, <u>catastrophic</u> illness, <u>or</u> injury, or emergency event, the Fund may be used for the following:
  - (a) COBRA Insurance Payments;
  - (b) Prescriptions not available through an Indian Health Services clinic;
  - (c) Medical transportation or emergency medical travel including vehicle repairs;
  - (d) Medical-related equipment, supplies, or furniture;
  - (e) Medical bills-(<u>, including</u> dental, optical, <u>and</u> hospital), not covered by insurance;
  - (f) Mortgage payments and rent payments (including security deposits), where no other resources exist in accordance with section 125.6-2;
  - (g) Utility disconnections in accordance with section 125.6-3;
- (h) Inpatient Treatment—, with a limit of once per lifetime);
  - (i) Fire recovery and natural disaster assistance;
  - (i) Home renovations required for handicap accessibility;
  - (k) Family Medical Leave Act wage replacement;

- (1) Waiting period for a Social Security Disability Determination rent and utility assistance up to a maximum of twelve (12) months;
  - (m) Appliance repair for essential appliances as defined in the rules which the Fund operator shall develop; and/or
  - (n) Travel expenses to arrange or attend a funeral for immediate family members—outside the state where an applicant resides, in accordance with section 125.6-4.
  - 125.6-2. Security <u>deposit Deposit</u>. The Fund shall only provide assistance for a security deposit when it is tied to or a result of a catastrophic event, <u>catastrophic</u> illness <u>or</u> injury, or emergency event, on an emergency basis which shall include, but is not limited to, pending eviction and homelessness. <u>Security deposit assistance is limited to Tribal members who are Wisconsin residents only.</u>
    - (a) The applicant shall demonstrate the ability to fulfill the terms of the rental lease. The operators of the Fund shall not co-sign any lease.
    - (b) Security deposits are non-transferable and the amount paid for a security deposit shall be paid back to the Fund before another security deposit is issued at any time in the future. (e(b) Only one (1) request per household shall be considered; multiple consecutive requests may be made.
  - 125.6-3. *Utilities*. Assistance for the payment of utilities shall only be allowed once every two (2) years by the person listed as responsible to pay with the utility company. -An applicant shall demonstrate that he or she applied to his or her local Energy Assistance Program before applying for assistance from the Fund.
  - 125.6-4. *Funeral expenses* Travel Expenses. An applicant may receive assistance with travel expenses, up to a maximum amount of five hundred dollars (\$500), to arrange or attend a funeral for immediate family members—outside the state where the applicant resides. Unless the rules allow for direct payment to the travel provider by the Fund Operator, such assistance is required to be in the form of reimbursement, provided that mileage assistance shall always be in the form of reimbursement.

#### 125.7. Items not Covered by the Fund

125.7-1. The Fund shall not be used to cover payments that are not for a catastrophic event, <u>catastrophic</u> illness, <u>or</u> injury, or emergency event as defined above. The following is a list of items not covered by the Fund; however, this is not an exhaustive list:

- (a) Car payments;
- (b) Taxes;

- (c) Credit card or charge accounts;
- (d) Commercial loans;
- (e) Defaults/, fines/, or bankruptcy charges;
- (f) Expenses not tied to basic needs (such as cable, internet, memberships, etc.);;
- (g) Legal fees, court costs, judgments;
- (h) Homeless lodging assistance;
  - (h) Lodging assistance due to homelessness, or for any other reason not related to a catastrophic event or emergency event;
  - (i) Health membership fees;
  - (j) Food and personal care items;
- (k) Stabilization rent assistance;
- 217 (1) Insurance deductibles;

- 218 (m) Home renovations not related to handicap accessibility; and
  - (1n) Department of Corrections re-entry assistance.
  - 125.7-2. Benefits may be denied or limited if evidence is found regarding the applicant as to the following:
    - (a) The catastrophic event, <u>catastrophic</u> illness, <u>or</u> injury or emergency event is the result of a violation of the law as proven by a citation or criminal conviction;
    - (b) The applicant or others in the household benefiting from assistance from the Fund are non-compliant with the requirements of other Nation programs, policies or laws; and/or
    - (c) The applicant or others in the household benefiting from assistance from the Fund are non-compliant with the requirements of the Fund.
  - 125.7-3. When a decision is made to approve, deny, or limit benefits, the case manager shall provide an explanation of the decision in writing to the applicant with a copy placed in the applicant's file.

### **125.8.** Application Requirements

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- 125.8-1. To be considered for assistance and before receiving assistance the applicant shall complete the full application process. All applicants shall cooperate with the case manager to assist the case manager in comprehensively addressing the needs of the applicant(s). Every application shall contain a space for the applicant to identify a preferred method of contact. This shall be the primary contact method. Case managers shall follow up every contact with written correspondence, in order to make responses to the applicant in a timely manner so as to meet the applicant's needs.
- 125.8-2. Supporting documentation is required in all cases. The applicant is responsible to provide all documentation requested by the case manager. No assistance may be provided without sufficient documentation of:
  - (a) The catastrophic event, <u>catastrophic</u> illness, <u>or</u> injury, or emergency event;
  - (b) Proof that the applicant sought assistance from other agencies with an explanation of benefits received or refusal of assistance by the other agencies;
  - (c) Enrollment in the Nation; and
  - (d) All household income the last thirty (30) business days immediately prior to the submission of the application; and
  - (e(d) Status of employment which shall include the following as applicable:
    - (1) Leave of absence paperwork;
    - (2) Balance of personal and vacation time accumulation; and
    - (3) Disability insurance or workmen's compensation coverage.
- 125.8-3. Documentation includes, but is not limited to:
  - (a) Medical reports;
  - (b) Bills or statements;
  - (c) Estimates;
  - (d) Letters;
  - (e) Police or fire reports;
  - (f) Obituary or formal notice of death;
  - (g) Check stubs;
    - (h) Pictures or photographs;
    - (i) Applications for assistance from other agencies; and/or
- 263 (j) Approval of assistance or denial of assistance letters from other agencies.

- 125.8-4. Requests submitted without supporting documentation shall be kept on file for thirty (30) business days.
  - (a) The case manager shall request additional information be provided when an application contains insufficient information to make an informed decision.
  - (b) Applicants may deliver, scan, fax, mail, or e-mail additional requested information.
  - (c) Failure to submit the requested information within the thirty (30) business days shall result in closing the application file, with no further action taken in regard to that application.
  - (d) Applicants shall be sent a notice that the file has been closed and reason(s) for the file being closed.
  - (e) After the file is closed, the applicant shall start the application process over again in order to be considered for assistance from the Fund. However, no applicant may re-apply for the same catastrophic event, <u>catastrophic</u> illness, <u>or</u> injury, or emergency event more than the limit stated within this law or the Fund's rules.
  - 125.8-5. Applications for assistance shall be made within a reasonable time period, not to exceed thirty (30 forty-five (45) business days of a catastrophic event or catastrophic illness or injury or emergency event. Applications made after thirty (30 forty-five (45) business days shall not be considered.

#### 125.9. Decision and Appeal

- 125.9-1. *Initial Decision*. The Fund Operator shall include in the Fund rules a timeline for which an initial decision is required following the submission of a complete application. Such timeline shall include available extensions for circumstances wherein the applicant has a determination of award or coverage pending with another support or assistance resource.
- 125.9-2. <u>Program Appeal to the Director Appeal of the Fund Operator.</u> An appeal of the case manager's decision shall be requested in writing to the <u>Program Director director of the Fund Operator</u> within ten (10) business days after receipt of notice of the initial decision. <u>Within ten (10) business days after receiving the appeal, the Program Director The director of the Fund Operator shall provide the applicant with notice of his or her decision on the matter. <u>within ten (10) business days after receiving the appeal.</u></u>
- 125.9-3. Area Manager Appeal. Appeal to the Governmental Services Division Director. An appeal of the Program Director's decision of the director of the Fund Operator shall be requested in writing to the Area Manager Governmental Services Division Director within ten (10) business days after receipt of notice of the Program Director's director of the Fund Operator's decision. Within ten (10) business days after receiving the appeal, the Area Manager The Governmental Services Division Director shall provide the applicant with notice of his or her decision on the matter—within ten (10) business days after receiving the appeal.
- 125.9-4. *Oneida Judiciary Appeal*. An applicant may appeal a decision of the Area Manager to the Oneida Court of Appeals in accordance Governmental Services Division Director by filing a complaint with the Rules of Appellate Procedure Trial Court.

End.

> Adopted - BC-505-15-96-A Amended - BC-1-801-08-97-G Amended - BC-12-11-13-D Amended - BC-01-11-17-B Amended - BC- - - -

## Title 1. Government and Finances – Chapter 125 Kaya<sup>9</sup>takenhásla tsi<sup>9</sup> niyukwana tá<u>y</u>A

It is helpful where our community lays

#### **COMMUNITY SUPPORT FUND**

125.1. Purpose and Policy	125.6. Items Covered by the Fund
125.2. Adoption, Amendment, Repeal	125.7. Items not Covered by the Fund
125.3. Definitions	125.8. Application Requirements
125.4 Responsibilities Eligibility and Qualifications	125.9 Decision and Appeal

#### 125.1. Purpose and Policy

125.5. Priorities for Consideration

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- 2 125.1-1. *Purpose*. The purpose of this law is to assist the greatest number of members of the
- 3 Nation who apply for assistance to the Fund in times of a catastrophic event, catastrophic illness
- 4 or injury, or emergency event when no other resources for assistance exist.
- 5 125.1-2. Policy. It is the policy of the Nation to assist its people in a time of need after a
- 6 catastrophic event, catastrophic illness or injury, or emergency event, when there is no other

7 assistance available or all other assistance has been exhausted.

## 125.2. Adoption, Amendment, Repeal

- 10 125.2-1. This law was adopted by the Oneida Business Committee by resolution BC-05-15-96-
- 11 A and amended by resolutions BC-01-08-97-G, BC-12-11-13-D, BC-01-11-17-B and BC-\_\_-\_12 .
- 13 125.2-2. This law may be amended or repealed by the Oneida Business Committee and/or the
- Oneida General Tribal Council pursuant to the procedures set out in the Legislative Procedures
  Act.
- 16 125.2-3. Should a provision of this law or the application thereof to any person or circumstances
- be held as invalid, such invalidity shall not affect other provisions of this law which are considered
   to have legal force without the invalid portions.
- 19 125.2-4. In the event of a conflict between a provision of this law and a provision of another law, the provisions of this law shall control.
- 21 125.2-5. This law is adopted under authority of the Constitution of the Oneida Nation.

#### 125.3. Definitions

- 125.3-1. This section shall govern the definitions of words and phrases used within this law. All words not defined herein shall be used in their ordinary and everyday sense.
  - (a) "Applicant" means the subject of the application for assistance.
  - (b) "Business day" means Monday through Friday from 8:00 a.m. to 4:30 p.m., excluding holidays of the Nation.
  - (c) "Case manager" means an employee within the Fund Operator responsible for administering Fund benefits.
  - (d) "Catastrophic event" means a natural or man-made incident, which results in substantial damage or loss requiring major financial resources to repair or recover, including, but not limited to, a house fire, tornado, flood, or other disaster.
  - (e) "Catastrophic illness or injury" means a serious debilitating illness, injury, impairment, or physical or mental condition that involves:
    - (1) In-patient care;
    - (2) A period of continuing treatment due to a chronic serious health condition, including, but not limited to, chemotherapy, radiation, dialysis, and daily or weekly

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therapy resulting from trauma;

- (3) A period of illness or injury that is long-term due to a condition for which treatment may be ineffective, including, but not limited to, stroke or terminal disease; or
- (4) Multiple treatments either for restorative surgery after an accident or other injury, or for a chronic condition, including, but not limited to, cancer or kidney disease.
- (f) "Emergency event" means a situation that poses an immediate risk to health, life, safety, property, or environment. Emergencies require urgent intervention to prevent further illness, injury, death, or other worsening of the situation.
- (g) "Emergency medical travel" means an unexpected serious health situation or occurrence, requiring the immediate presence of immediate family, including, but not limited to, end of life situation or life support.
- (h) "Fund" means the Community Support Fund.
- (i) "Fund Operator" means the Economic Support Services Department, or other department within the Governmental Services Division designated authority over the operation of the Fund.
- (j) "Immediate family" means an applicant's husband, wife, mother, father, son, daughter, brother, sister, grandparent, grandchild, aunt, uncle, niece, nephew, cousin, and any of these relations attained through marriage or legal adoption, as well as a person who has legal responsibility for the applicant, or a person the applicant has legal responsibility of.
- (k) "Legal guardian" means a person who has the legal authority to care for the personal and property interests of another person granted through Court order.
- (l) "Legal responsibility" means specific duties imposed upon a person to care or provide for another including liability for personal obligations as granted through a Power of Attorney or Court order.
- (m) "Major medical surgery" means a surgical procedure that carries a degree of risk to the patient's life, or the potential for severe disability if something goes wrong during surgery. It is a surgical procedure that usually requires a patient to be put under general anesthesia and given respiratory assistance because he or she cannot breathe independently.
- (n) "Nation" means the Oneida Nation.
- (o) "Public health emergency" means the occurrence or imminent threat of an illness or health condition which:
  - (1) is a quarantinable disease, or is believed to be caused by bioterrorism or a biological agent; and
  - (2) poses a high probability of any of the following:
    - (A) a large number of deaths or serious or long-term disability among humans; or
    - (B) widespread exposure to a biological, chemical, or radiological agent that creates a significant risk of substantial future harm to a large number of people.
- (p) "Rule" means a set of requirements enacted in accordance with the Administrative Rulemaking law.
- (q) "Trial Court" means the Trial Court of the Oneida Nation Judiciary, which is the judicial system that was established by Oneida General Tribal Council resolution GTC-01-07-13-B, and then later authorized to administer the judicial authorities and responsibilities

of the Nation by Oneida General Tribal Council resolution GTC-03-19-17-A.

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#### 125.4. Responsibilities, Eligibility and Qualifications

- 125.4-1. *Responsibilities of the Fund Operator*. The Fund Operator shall have the following responsibilities in regard to the operation of the Fund:
  - (a) *Administrative Rulemaking*. The Fund Operator shall promulgate rules for the administration of the Fund which:
    - (1) shall include the list of categories the Fund covers and a cap that sets the amount of assistance per event/per household, except for funeral expenses which shall be set per event/per person; and
    - (2) may include additional items not listed in section 125.6, as long as the rule does not conflict with any provision of this law.
  - (b) *Communication and Education*. The Fund Operator shall ensure that the Nation's membership is informed of what assistance is available through the Fund, how to apply for assistance, and who is eligible for assistance.
- 125.4-2. *Reporting Requirements*. The Governmental Services Division Director shall report quarterly to the Oneida Business Committee. The report shall include, but is not limited to, the amount of funds paid out under each category of the Fund.
- 125.4-3. Eligibility for assistance provided under the Fund is reserved for enrolled members of the Nation. Applications may be made by a non-member on the behalf of an enrolled member of the Nation, provided the requested funds will benefit the member only and the non-member has one (1) of the following relationships to the applicant:
  - (a) Is a parent of the applicant;
  - (b) Is the legal guardian of the applicant; or
  - (c) Has legal responsibility for the applicant.
- 125.4-4. Residency within the state of Wisconsin is not a prerequisite for assistance from the Fund.
- 125.4-5. The Fund is a fund of last resort and provides assistance when there is no other financial assistance available or all other assistance has been exhausted. Applicants shall first seek out other resources that can meet the needs of their request. Proof of requesting assistance from other sources shall be provided with the application.
- 125.4-6. The following types of catastrophic events, and catastrophic illnesses or injuries qualify an applicant for assistance:
  - (a) Terminally ill;
  - (b) Physically challenged or incapacitated;
  - (c) Major medical surgery;
  - (d) Life threatening, including, but not limited to, cancer, AIDS, stroke, and disabling injuries due to motor vehicle accident;
  - (e) Natural disaster, including, but not limited to, tornado, fire, flood;
  - (f) Public health emergency; and
  - (g) Death in immediate family.
- 126 125.4-7. Assistance may be denied or limited for applicants who have elected not to be covered by employer benefits such as disability or health insurance.
- 128 125.4-8. Except as otherwise provided in section 125.6-4, all payments shall be provided directly to the service provider.
- 130 125.4-9. Assistance available under the Fund is subject to change according to fiscal year funding

- 131 levels.
- 132 125.4-10. Oneida programs and enterprises are not eligible for these funds.

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#### 125.5. Priorities for Consideration

- 135 125.5-1. The case manager shall determine the level of assistance to be provided based on:
  - (a) Severity of the catastrophic event, catastrophic illness or injury, or emergency event;
  - (b) Cost, usual and customary fees;
  - (c) Amount of time elapsed since the catastrophic event, catastrophic illness or injury, or emergency event occurred; and
  - (d) The Fund's appropriate promulgated rules.
  - 125.5-2. The case manager shall assess each individual case, prioritize, and assist with immediate needs. Priorities are as follows:
    - (a) Life-threatening emergency requests;
    - (b) Emergency medical travel; and
    - (c) Other needs.

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## 125.6. Items Covered by the Fund

- 125.6-1. Requests for assistance from the Fund shall be tied to or be a result of a catastrophic event, catastrophic illness or injury, or emergency event. Upon verification of a catastrophic event, catastrophic illness or injury, or emergency event, the Fund may be used for the following:
  - (a) COBRA Insurance Payments;
  - (b) Prescriptions not available through an Indian Health Services clinic;
  - (c) Medical transportation or emergency medical travel including vehicle repairs;
  - (d) Medical-related equipment, supplies, or furniture;
  - (e) Medical bills, including dental, optical, and hospital, not covered by insurance;
  - (f) Mortgage payments and rent payments including security deposits, where no other resources exist;
  - (g) Utility disconnections;
  - (h) Inpatient Treatment, with a limit of once per lifetime;
  - (i) Fire recovery and natural disaster assistance;
  - (j) Home renovations required for handicap accessibility;
  - (k) Family Medical Leave Act wage replacement;
  - (l) Waiting period for a Social Security Disability Determination rent and utility assistance up to a maximum of twelve (12) months;
  - (m) Appliance repair for essential appliances; and/or
  - (n) Travel expenses to arrange or attend a funeral for immediate family members.
- 125.6-2. *Security Deposit*. The Fund shall only provide assistance for a security deposit when it is tied to or a result of a catastrophic event, catastrophic illness or injury, or emergency event, on an emergency basis which shall include, but is not limited to, pending eviction and homelessness.
  - (a) The applicant shall demonstrate the ability to fulfill the terms of the rental lease. The operators of the Fund shall not co-sign any lease.
  - (b) Only one (1) request per household shall be considered.
- 125.6-3. *Utilities*. Assistance for the payment of utilities shall only be allowed once every two (2) years by the person listed as responsible to pay with the utility company. An applicant shall demonstrate that he or she applied to his or her local Energy Assistance Program before applying
- 176 for assistance from the Fund.

175 125.6-4. *Funeral Travel Expenses*. An applicant may receive assistance with travel expenses, up to a maximum amount of five hundred dollars (\$500), to arrange or attend a funeral for immediate family members. Unless the rules allow for direct payment to the travel provider by the Fund Operator, such assistance is required to be in the form of reimbursement, provided that mileage assistance shall always be in the form of reimbursement.

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#### 125.7. Items not Covered by the Fund

- 125.7-1. The Fund shall not be used to cover payments that are not for a catastrophic event, catastrophic illness or injury, or emergency event as defined above. The following is a list of items not covered by the Fund; however, this is not an exhaustive list:
  - (a) Car payments;
  - (b) Taxes;
  - (c) Credit card or charge accounts;
  - (d) Commercial loans;
  - (e) Defaults, fines, or bankruptcy charges;
  - (f) Expenses not tied to basic needs such as cable, internet, memberships, etc.;
  - (g) Legal fees, court costs, judgments;
  - (h) Lodging assistance due to homelessness, or for any other reason not related to a catastrophic event or emergency event;
  - (i) Health membership fees;
  - (j) Food and personal care items;
  - (k) Stabilization rent assistance;
  - (1) Insurance deductibles:
  - (m) Home renovations not related to handicap accessibility; and
  - (n) Department of Corrections re-entry assistance.
- 125.7-2. Benefits may be denied or limited if evidence is found regarding the applicant as to the following:
  - (a) The catastrophic event, catastrophic illness or injury or emergency event is the result of a violation of the law as proven by a citation or criminal conviction;
  - (b) The applicant or others in the household benefiting from assistance from the Fund are non-compliant with the requirements of other Nation programs, policies or laws; and/or
  - (c) The applicant or others in the household benefiting from assistance from the Fund are non-compliant with the requirements of the Fund.
- 125.7-3. When a decision is made to approve, deny, or limit benefits, the case manager shall provide an explanation of the decision in writing to the applicant with a copy placed in the applicant's file.

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#### 125.8. Application Requirements

- 215 125.8-1. To be considered for assistance and before receiving assistance the applicant shall complete the full application process. All applicants shall cooperate with the case manager to assist the case manager in comprehensively addressing the needs of the applicant(s). Every application shall contain a space for the applicant to identify a preferred method of contact. This shall be the primary contact method. Case managers shall follow up every contact with written correspondence, in order to make responses to the applicant in a timely manner so as to meet the applicant's needs.
- 222 125.8-2. Supporting documentation is required in all cases. The applicant is responsible to

provide all documentation requested by the case manager. No assistance may be provided without
 sufficient documentation of:

- (a) The catastrophic event, catastrophic illness or injury, or emergency event;
- (b) Proof that the applicant sought assistance from other agencies with an explanation of benefits received or refusal of assistance by the other agencies;
- (c) Enrollment in the Nation; and
- (d) Status of employment which shall include the following as applicable:
  - (1) Leave of absence paperwork;
  - (2) Balance of personal and vacation time accumulation; and
  - (3) Disability insurance or workmen's compensation coverage.
- 125.8-3. Documentation includes, but is not limited to:
  - (a) Medical reports;
  - (b) Bills or statements;
  - (c) Estimates;
  - (d) Letters;

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- (e) Police or fire reports;
- (f) Obituary or formal notice of death;
- (g) Check stubs;
- (h) Pictures or photographs;
- (i) Applications for assistance from other agencies; and/or
- (j) Approval of assistance or denial of assistance letters from other agencies.
- 125.8-4. Requests submitted without supporting documentation shall be kept on file for thirty (30) business days.
  - (a) The case manager shall request additional information be provided when an application contains insufficient information to make an informed decision.
  - (b) Applicants may deliver, scan, fax, mail, or e-mail additional requested information.
  - (c) Failure to submit the requested information within the thirty (30) business days shall result in closing the application file, with no further action taken in regard to that application.
  - (d) Applicants shall be sent a notice that the file has been closed and reason(s) for the file being closed.
  - (e) After the file is closed, the applicant shall start the application process over again in order to be considered for assistance from the Fund. However, no applicant may re-apply for the same catastrophic event, catastrophic illness or injury, or emergency event more than the limit stated within this law or the Fund's rules.
- 125.8-5. Applications for assistance shall be made within a reasonable time period, not to exceed forty-five (45) business days of a catastrophic event, catastrophic illness or injury, or emergency event. Applications made after forty-five (45) business days shall not be considered.

#### 262 125.9. Decision and Appeal

- 125.9-1. *Initial Decision*. The Fund Operator shall include in the Fund rules a timeline for which an initial decision is required following the submission of a complete application. Such timeline shall include available extensions for circumstances wherein the applicant has a determination of award or coverage pending with another support or assistance resource.
- 125.9-2. *Appeal to the Director of the Fund Operator*. An appeal of the case manager's decision shall be requested in writing to the director of the Fund Operator within ten (10) business days after receipt of notice of the initial decision. The director of the Fund Operator shall provide the applicant with notice of his or her decision on the matter within ten (10) business days after receiving the appeal.
- 125.9-3. Appeal to the Governmental Services Division Director. An appeal of the decision of the director of the Fund Operator shall be requested in writing to the Governmental Services Division Director within ten (10) business days after receipt of notice of the director of the Fund Operator's decision. The Governmental Services Division Director shall provide the applicant with notice of his or her decision on the matter within ten (10) business days after receiving the appeal.
- 125.9-4. *Oneida Judiciary Appeal*. An applicant may appeal a decision of the Governmental
   Services Division Director by filing a complaint with the Trial Court.
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Adopted - BC-05-15-96-A Amended - BC-01-08-97-G Amended - BC-12-11-13-D Amended - BC-01-11-17-B Amended - BC-\_\_-\_-\_-

# FINANCE ADMINISTRATION Fiscal Impact Statement



# **MEMORANDUM**

TO: Lawrence Barton, Chief Financial Officer

FROM: RaLinda Ninham-Lamberies, Assistant Chief Financial Officer

DATE: February 23, 2021

RE: **Fiscal Impact of the Community Support Law** 

I. **Estimated Fiscal Impact Summary** 

Law: Boards, Committees, and Com	nmissions Law Amendments		Draft 2
Implementing Agency	Economic Support Service	s Department	
Estimated time to comply	10 days, in compliance wit	h the Legislative Pro	cedures Act
<b>Estimated Impact</b>	Current Fiscal Year 10 Year Estimate		stimate
<b>Total Estimated Fiscal Impact</b>	\$298,252-\$630,378	\$2,982,520 - \$6,303	3,780

#### II. **Background**

#### A. Legislative History

This law was adopted by the Oneida Business Committee by resolution BC 05-15-96 A and amended by resolutions BC-01-08-97-G, BC-12-11-13D, and BC-01-11-17-B.

#### B. Summary of Content

The amendment to the Community Support Law proposed changes include:

- Providing a definition for Fund Operator;
- Revise the definition of "immediate family" to better reflect Oneida families;
- Include public health emergency as a catastrophic event;
- Clarify the fund may only be used for the waiting period for a Social Security Disability Determination rent and utility assistance up to a maximum of twelve (12) months;

- Remove the requirement that security deposit assistance only be available to those members of the Nation who are Wisconsin residents;
- Remove the requirement that the amount paid for a security deposit be paid back to the fund before another security deposit is issued in the future;
- Clarify that an applicant must clarify that he or she applied to his or her local Emergency Assistance Program prior to applying for utility assistance from the Fund;
- Remove the requirement that funeral travel expenses are only provided to arrange or attend a funeral for immediate family members outside the state where the applicant resides;
- Clarify that lodging assistance due to homelessness or for any other reason not related to a catastrophic event or emergency event, insurance deductibles, and home renovations not related to handicap accessibility are not covered by the Fund:
- Remove the requirement that an applicant provide all household income the last thirty (30) business days;
- Expand the time-period for an applicant to submit an application to forty-five (45) day; and
- Adjust the appeal process to align with the Governmental Services Division process.

#### III. Methodology and Assumptions

A "Fiscal Impact Statement" means an estimate of the total identifiable fiscal year financial effects associated with legislation and includes startup costs, personnel, office, documentation costs, as well as an estimate of the amount of time necessary for an agency to comply with the Law after implementation.

Finance does NOT identify the source of funding for the estimated cost or allocate any funds to the legislation.

The analysis was completed based on the information provided as of the date of this memo.

#### IV. Agency

There are no startup, personnel, office or documentation costs associated with this legislation. The amendments will become effective 10 days from adoption.



#### V. Financial Impact

The amendments to the law expand upon the services currently provided within the Community Support Law. The services provided by the Community Support Law are catastrophic or emergency in nature making it difficult to estimate or use trending to determine potential future impacts.

The Economic Support Department identified the ten-year historical trending for the Community Support Law services to range between \$137,541 at the low end to \$630,376 at the high end. The level of demand in each year is independent of the law and is dependent on external factors the Nation is unable to control.

Utilizing the historical trending as a basis for a fiscal impact, we can extrapolate the impact to be at a the low-end an amount greater than \$137,541 and at the high-end an amount greater than \$630,376. Utilizing the mid-point of the range, the estimated annual impact of the law is an amount somewhere between \$298,252 and \$630,376 per year. The ten-year impact would be an amount estimated within the range of \$2,982,520 and \$6,303,760.

#### VI. Recommendation

Finance Department does not make a recommendation regarding course of action in this matter. Rather, it is the purpose of this report to disclose potential financial impact of this legislation, so that the Oneida Business Committee and General Tribal Council has the information with which to render a decision.





#### Oneida Nation Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



# Legislative Operating Committee March 3, 2021

# **Oneida Trust Enrollment Committee Bylaws Amendments**

<b>Submission Date:</b> 12/15/15	<b>Public Meeting:</b> n/a
LOC Sponsor: Kirby Metoxen	Emergency Enacted: n/a Expires: n/a

**Summary:** This item was carried over from the previous two terms. In December of 2015, a member of the Nation requested amendments to the Oneida Trust Enrollment Committee's bylaws that would remove certain language therefrom and the Committee itself requested amendments to its bylaws in the form of updates. Both requests were put on hold pending the adoption of the amendments to the Boards, Committees and Commissions law, which were adopted in September of 2018. Following adoption of the amendments to the law, the Legislative Operating Committee began working with the Oneida Trust Enrollment Committee to amend its bylaws to comply with the new requirements of the law. Prior to presenting draft amendments to the Oneida Business Committee for consideration, the OBC granted the Oneida Trust Enrollment Committee a deferment in getting its bylaws updated to comply with the new Boards, Committees and Commissions law.

10/7/20 LOC: Motion by Jennifer Webster to add the Oneida Trust Enrollment Committee Bylaws Amendments to the Active Files List with Kirby Metoxen as the sponsor; seconded by Marie Summers. Motion carried unanimously.

1/6/21:

Work Meeting. Present: David Jordan, Kirby Metoxen, Jennifer Webster, Daniel Guzman-King, Marie Summers, Clorissa Santiago, Kristen Hooker, Kristal Hill, Rhiannon Metoxen. This work meeting was held through Microsoft Teams. The purpose of this meeting was to go through the proposed amendments to the Oneida Trust Enrollment Committee's bylaws. The next step is for the drafting attorney to: (1) schedule a meeting with members from the Law Office, OTEC and LOC to discuss the matter of a BC member sitting as a voting member of the OTEC; and (2) finalize the amendments and send them off to the OTEC for review/ consideration, with the understanding that if the OTEC does not respond within a reasonable amount of time, the draft amendments will be placed on the LOC agenda for approval to move forward to the Oneida Business Committee for possible adoption.

1/15/21:

Work Meeting. Present: David Jordan, Kirby Metoxen, Jennifer Webster, Daniel Guzman-King, Marie Summers, Carl Artman, Keith Doxtator, Clorissa Santiago, Kristen Hooker. This work meeting was held through Microsoft Teams. The purpose of this meeting was to discuss the inclusion of an Oneida Business Committee member on the Oneida Trust Enrollment Committee ("OTEC") as a voting member and the legal implications if such requirement were removed from OTEC's bylaws or revised in some manner.

# **Next Steps:**

- Accept the Oneida Trust Enrollment Committee Bylaws Amendments and Legislative Analysis.
- Forward the Oneida Trust Enrollment Committee Bylaws Amendments to the Oneida Business Committee for consideration.



1		ONEIDA	TRUST	TENROLLMENT COMMITTEE (OTEC) BYLAWS
2	Autio	la I. Authanitu		
3		le I. Authority	The ne	amo of this antity shall be the Oneide Twest Engellment Committee
4 5	1-1.	Name.		ame of this entity shall be the Oneida Trust Enrollment Committee by be referred to as the OTEC.
6			and m	by be referred to as the OTEC.
7	1-2.	Establishment	t The O	ΓΕC was established by the Oneida General Tribal Council ("GTC")
8	1 2.	<u> Listero tistimenti</u>		h resolution GTC-4-28-74 titled, GTC Establishment of Trust
9			_	ittee to be Responsible for Administration and Disposition of Trust
LO				s with \$1,000,000 Maintained for Developmental Purposes and not
l1				ved Through Per Capita Distributions.
L2				•
L3	1-3.	Authority.		
L4		(a)	Purpos	se. The OTEC was created by the GTC to be responsible for all
L5			-	s of the Nation's Tribal enrollment and trust assets. The OTEC is
L6			_	ted the authority established through the laws, policies, rules and
L7				ions of the Nation, including, but not limited to, the following as may
L8				ended from time-to-time:
L9			(1)	Resolution GTC-1-8-77-C;
20			(2)	The Nation's Membership Ordinance;
21			(3)	The Oneida Trust Enrollment Committee and Oneida Business
22				Committee Memorandum of Agreement dated February 27, 2019
23			(4)	("MOA"); The Notion's Par Conits laws
24			(4) (5)	The Nation's Per Capita law; The Nation's Endowments law;
25 26			(6)	The General Tribal Council Meeting Stipend Payment Policy; and
<u>2</u> 7			(7)	Any additional authority delegated to the OTEC through other laws,
28			(/)	policies, rules, resolutions and/or applicable trust agreements/plans
29				of the Nation.
30		(b)	Power	s and Duties. The OTEC shall have the power to carry out, including,
31		(-)		a limited to, the following duties:
32			(1)	Administer the Emigrant New York Indian Claims Award Docket
33			` ′	75 Trust Fund known as Elderly Per Capita; Higher Education and
34				General Welfare Trust f/k/a the Elderly Per Capita Payment
35				Distribution Fund; and the Oneida Trust Scholarship Fund;
36			(2)	Oversee the management of the Trust Enrollment Department;
37			(3)	Administer membership distributions;
38			(4)	Administer the Minors Per Capita Trust Funds;
39			(5)	Administer the Language Revitalization Fund;
10			(6)	Administer the Oneida Life Insurance Plan Plus ("OLIPP") and
11			( <b>7</b> )	oversee the OLIPP benefit;
12			(7)	Administer endowments;
13 14			(8)	Monitor funds held in the name of the Oneida Nation at the Bureau of Indian Affairs:
141				OF HIGHAIT ATTAITS.

45 46			enr	intain the official roll of the Oneida Nation by carrying out all ollment duties in accordance with the Membership Ordinance, as
47				ll as any other rules/resolutions related thereto;
48				port to the Oneida General Tribal Council semiannually;
49 50				velop policies relating to trust funds and enrollments for adoption
50 51			•	the Oneida Business Committee and/or Oneida General Tribal
51				uncil; and
52 52				ry out any further or additional duties established through the
53 = 1			iaw	s, policies, rules and resolutions of the Nation.
54 	1 /	Office	The officie	I mailing addrags of the OTEC shall be
55 56	1-4.	Office.		l mailing address of the OTEC shall be: ast Enrollment Committee
56 57			P.O. Box 3	
57 - 0			Oneida, W	
58 59			Offerda, W	1 34133
59 60	1-5.	Membership.		
61	1 5.	(a)	Number of	Members. The OTEC shall be composed of nine (9) members,
62		(4)	•	whom shall be the Nation's Treasurer.
63		(b)	· /	TEC members shall be elected in accordance with the Nation's
64		(-)		ws and/or policies for three (3) year staggered terms.
65				mbers shall hold office until their term expires, they resign, or
66			, ,	y are removed/terminated from office.
67			(A)	
68			` '	until his or her successor is sworn in by the Oneida Business
69				Committee.
70			(B)	A member may resign at any time verbally during an OTEC
71			` /	meeting or by delivering written notice to the Business
72				Committee Support Office and the OTEC Chairperson or
73				Chairperson's designee.
74				(i) The resignation is deemed effective upon acceptance
75				by OTEC motion of a member's verbal resignation
76				or upon delivery of the written notices.
77		(c)	Vacancies.	Vacancies on the OTEC shall be filled as follows:
78			(1) $Exp$	pired Terms. Vacancies caused by the expiration of a member's
79			teri	n shall be filled by election in accordance with the laws and/or
80			pol	icies of the Nation governing elections.
81			(2) <i>Un</i>	expired Terms. Vacancies in unexpired terms shall be filled by
82				ointment by the Oneida Business Committee pursuant to the
83				ards, Committees and Commissions law for the remainder of the
84			une	expired term.
85			(A)	<u>.</u>
86				Committee with recommendations on all applications for
87				appointment to fill a vacancy of an unexpired term per the
88				process set by the Boards, Committees and Commissions
29				law

90			(B) The Chairperson's recommendation shall be decided by
91			majority vote of the members present at an OTEC meeting
92			of an established quorum.
93		(d)	Qualifications of Members. Each OTEC member shall be:
94			(1) An enrolled member of the Nation;
95			(2) A resident of Brown or Outagamie County;
96			(3) At least eighteen (18) years of age; and
97			(4) Able to obtain a fiduciary bond.
98			
99	1-6.	Termination o	r Removal. An OTEC member found to be in violation of these bylaws, or
100			any other governing laws of the Nation, may be subject to the following:
101		(a)	If the member was elected, the OTEC's filing of a petition for his or her
102			removal in accordance with the Removal law and/or any other law of the
103			Nation governing the removal of elected officials.
104		(b)	If the member was appointed, the OTEC's submission of a recommendation
105			to the Oneida Business Committee for termination of his or her appointment
106			pursuant to the Boards, Committees and Commissions law and/or any other
107			law of the Nation governing the termination of appointed officials.
108		(c)	The filing of a petition for removal or submission of a recommendation for
109			termination shall be decided by majority vote of the members present at an
110			OTEC meeting of an established quorum.
111			•
112	1-7.	Trainings and	Conferences. The following trainings/conferences shall be mandatory for
113			members of the OTEC to attend as determined by a majority vote of the
114			members present at an OTEC meeting of an established quorum:
115		(a)	OTEC Orientation;
116		(b)	Trainings/conferences relating to investing, financing, administration and
117			fiduciary duties applicable to their positions on the OTEC;
118		(c)	Trainings/conferences on the Nation's Legislative Procedures Act; the laws/
119			policies governing the OTEC; and the various trust/departmental guide-
120			lines, as well as standard operating procedures, that apply to the OTEC; and
121		(d)	Any additional training as needed to fulfill expectations outlined in these
122			bylaws.
123		(e)	Regardless of the number of trainings/conferences that he or she is required
124			to attend, no member of the OTEC shall be eligible to receive stipends for
125			attending more than five (5) full days of mandatory trainings/conferences
126			per year.
127			
128	Artic	le II. Officers	
129	2-1.	Officers.	The OTEC Officers shall consist of a Chairperson, Vice-Chairperson and
130			Secretary.
131			
132	2-2.	Responsibilitie	es of the Chairperson. The duties, responsibilities and limitations of the
133			Chairperson are as follows:
134		(a)	Shall call and preside at all meetings of the OTEC;
135		(b)	Shall appoint subcommittees of the OTEC in accordance with these bylaws:  Page 3 of 10

Shall oversee all OTEC activities and meetings; 136 (c) (d) Shall supervise the Trust Enrollment Director, inviting input from the 137 OTEC members for purposes of his or her evaluation; 138 (e) Shall, personally or through a designee, submit quarterly reports to the 139 Oneida Business Committee and annual/semi-annual reports to the Oneida 140 General Tribal Council in accordance with the Boards, Committees and 141 Commissions law, as well as any other applicable trust agreements/plan; 142 (f) Shall be present at, or designate an OTEC member to be present at, the 143 Oneida Business Committee meeting where the OTEC's quarterly report 144 appears on the agenda; and 145 146 (g) Shall serve as an ex-officio member of all established subcommittees. 147 2-3. Responsibilities of the Vice-Chairperson. The duties, responsibilities and limitations of the 148 Vice-Chairperson are as follows: 149 Shall act with the same authority as the Chairperson in his or her absence. (a) 150 151 152 2-4. Responsibilities of the Secretary. The duties, responsibilities and limitations of the Secretary are as follows: 153 With assistance from the Trust Enrollment Department and/or the Business 154 (a) 155 Committee Support Office, shall be responsible for keeping/taking minutes of OTEC meetings; submitting copies of meeting minutes to the Business 156 Committee Support Office in accordance with the Boards, Committees and 157 Commissions law; and making meeting minutes available to all OTEC 158 members, as well as the public, pursuant to these bylaws and the Nation's 159 Open Records and Open Meetings law; and 160 (b) In the event that both the Chairperson and Vice-Chairperson positions 161 become vacant before the end of their terms, shall call meetings to fill the 162 vacancies and preside over those meetings to conduct an election of new 163 Officers, at which point the Chairperson, or Vice-Chairperson in absence 164 of the Chairperson, shall preside. 165 166 Selection of Officers. Officers shall be elected by a majority vote of the members present 167 2-5. 168 at the first OTEC regular monthly meeting of an established quorum that follows the final result approval by the Oneida Business Committee of an 169 election of OTEC members. 170 OTEC Officers shall serve one (1) year terms and shall not hold more than 171 (a) one (1) Officer position per Officer term. 172 If an Officer position is vacated, an interim election shall be held at (1) 173 174 the next OTEC meeting to fill the position for the balance of the vear. 175 Nominations for Officer positions may only be made by members who are 176 (b) 177 present, as defined within the Boards, Committees and Commissions law, at the OTEC meeting to elect Officers. 178 OTEC members may be dismissed from their Officer positions by majority 179 (c) 180 vote of the members present at an OTEC meeting of an established quorum. 181

Purchases and Travel. OTEC shall follow the Nation's policies and procedures regarding 182 2-6. purchasing and sign-off authority. 183 Levels of budgetary sign-off authority for the OTEC shall be as set forth in (a) 184 the manual titled, Oneida Tribe of Indians of Wisconsin Purchasing Policies 185 and Procedures, for Divisional Directors/Tribal School Chairperson/Trust 186 Committee/Gaming Director. 187 All OTEC Officers have sign-off authority and two (2) Officers shall (1) 188 be required to sign-off on all budgetary requests. 189 Upon approval by both Officers, the Business Committee 190 Support Office shall have official budgetary sign-off 191 authority for the OTEC. 192 The OTEC shall approve a member's request to travel on its behalf by (b) 193 majority vote of the members present at a regular or emergency OTEC 194 meeting of an established quorum. 195 196 197 2-7. Personnel. The OTEC shall have the authority to hire a Trust Enrollment Director. 198 The hiring of a Trust Enrollment Director shall be conducted in accordance (a) with the Nation's Personnel Policies and Procedures law and shall be 199 dependent upon available funding. 200 201 (b) The duties of the Trust Enrollment Director shall be per the directive of the OTEC Chairperson or Chairperson's designee and as set forth in the job 202 description and/or documents governing the position. 203 204 **Article III. Meetings** 205 Regular Meetings. 206 3-1. Subject to subsection (1) of this section, the OTEC shall meet on the fourth 207 (a) Tuesday of each month for regular business, commencing at 5:00 p.m., in 208 the Trust Enrollment Department located at 210 Elm Street in Oneida, WI. 209 Meetings of the OTEC may be attended in person, by telephone, through 210 videoconferencing or through other telecommunications so long as presence 211 of each member is demonstrated consistent with the Boards, Committees 212 and Commissions law. 213 214 (1) In February and August of each year, the OTEC shall meet on the third Tuesday of the month for Enrollment Meetings. 215 The OTEC may change its regular meeting date, time and/or 216 (2) location from time-to-time as it determines necessary by majority 217 vote of the members present at an OTEC meeting of an established 218 quorum so long as notice is provided to all members in writing and, 219 220 along with the public, in accordance with the Nation's Open Records and Open Meetings law, prior to the implementation of a 221 new date, time and/or location. 222 223 (b) Notice of meeting location, agenda, minutes and materials shall be forwarded by the Trust Enrollment Department to all OTEC members via 224 email communication, sent to the official Oneida Nation email address 225 226 provided to members to conduct business electronically on behalf of the

227

OTEC ("Official Email"); and notice shall further be provided to all OTEC

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members, as well as the public, in accordance with the Nation's Open 228 Records and Open Meetings law. 229 Meetings of the OTEC shall be conducted in accordance with the rules (c) 230 231 contained in the current edition of Robert's Rules of Order, in all cases to which they are applicable, unless they are inconsistent with these bylaws. 232 233 Emergency Meetings. An emergency meeting may be called when there is an imminent 234 3-2. issue that needs to be addressed by the OTEC before its next regular meeting 235 which requires a thorough discussion, and thus, cannot be done by e-poll. 236 Emergency meetings may be attended in person, by telephone, through 237 238 videoconferencing or through other telecommunications so long as presence of each member is demonstrated consistent with the Boards, Committees 239 and Commissions law. 240 241 (a) Any OTEC Officer may call an emergency meeting so long as in accordance with these bylaws. 242 At least twenty-four (24) hours before the start of the meeting, the Trust (b) 243 Enrollment Department shall notify all OTEC members of the emergency 244 meeting by telephone call and shall send them the meeting location, agenda 245 and materials via their Official Email address. 246 247 (1) OTEC members, as well as the public, shall further receive notice of emergency meetings per the Nation's Open Records and Open 248 Meetings law. 249 Within seventy-two (72) hours of the emergency meeting, the OTEC shall 250 (c) provide the Nation's Secretary with notice of the emergency meeting, the 251 reason for the emergency meeting, and an explanation as to why the matter 252 could not wait until the next regular meeting. 253 254 3-3. Joint Meetings. Joint meetings between the OTEC and the Oneida Business Committee 255 shall be held at the Norbert Hill Center in accordance with the MOA, which 256 may be amended from time-to-time hereafter, upon agreement by both 257 parties, and as follows: 258 Notice of the joint meeting agendas, documents and minutes shall be 259 (a) 260 provided, and the joint meetings conducted, in accordance with resolution BC-03-27-19-D titled, Oneida Business Committee and Joint Meetings with 261 the Boards, Committees and Commissions – Definitions and Impact, as may 262 be amended from time-to-time hereafter. 263 264 3-4. Five (5) OTEC members shall constitute a quorum. If a quorum is not 265 Quorum. 266 present within fifteen (15) minutes of the announced meeting time, the meeting shall be declared dismissed. 267 268 269 3-5. Order of Business. The order of business, as far as applicable, is: 270 (a) Call to Order (b) Adopt the Agenda 271 272 (c) Visitor/Community Forum Approval of Minutes 273 (d) Page 6 of 10

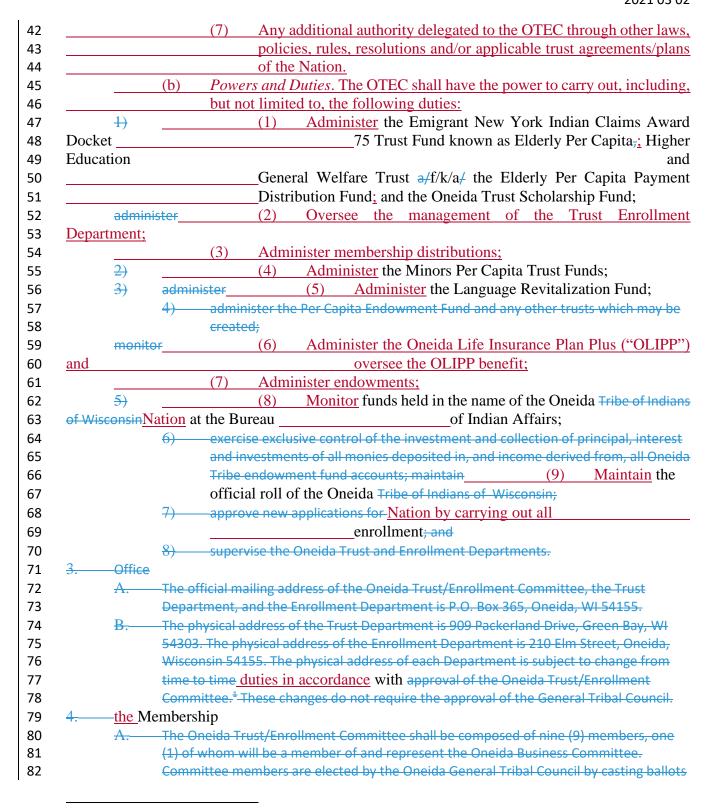
2/4		(e)	Old Business
275		(f)	New Business
276		(g)	Reports
277		(h)	Other Business
278		(i)	Executive Session
279		(j)	Adjournment
280			
281	3-6.	Voting.	Decisions of the OTEC shall be by majority vote of the members present at
282			an OTEC meeting of an established quorum, with each OTEC member
283			having one (1) vote.
284		(a)	The Chairperson, or Officer presiding in lieu of the Chairperson, may not
285			vote except in the event of a tie.
286		(b)	E-polls are allowed so long as conducted in accordance with the Boards,
287			Committees and Commissions law.
288			(1) The Vice-Chairperson, in the absence or discretion of the Chair-
289			person, shall be responsible for conducting e-polls.
290			
291	Artic	le IV. Expecta	tions
292	4-1.	Behavior of	Members. Members of the OTEC are required to adhere to the following
293		v	behavioral expectations:
294		(a)	Perform duties as outlined in these bylaws, as may be amended from time-
295		` ,	to-time hereafter, and adhere to all other governing laws, policies, MOA's
296			and/or rules of the Nation;
297		(b)	Act only in the best interests of the OTEC;
298		(c)	Put the OTEC's interest before any other personal or professional interests
299		` ,	while acting on behalf of or as a representative of the OTEC;
300		(d)	Be actively involved in decision-making on behalf of the OTEC;
301		(e)	Actively participate in OTEC planning, governance and development;
302		(f)	Make decisions jointly with the OTEC members and honor decisions/
303			actions taken at meetings, whether in attendance or not;
304		(g)	Not act independent of the OTEC or make statements on its behalf absent
305			authorization;
306		(h)	Promptly reply to email and other communications that request and require
307		. ,	a response;
308		(i)	Attend and contribute to all OTEC meetings.
309			(1) Three (3) unexcused absences from regularly scheduled meetings of
310			the OTEC within a one (1) year period may be grounds for removal/
311			termination or disciplinary action hereunder.
312			(A) An absence shall be deemed unexcused if a member fails to
313			provide an Officer with written notice of his or her intended
314			absence at least thirty (30) minutes prior to a meeting.
315			(2) If a member of the OTEC accrues three (3) unexcused absences in a
316			one (1) year period, the matter should be added to an OTEC meeting
317			agenda for consideration and possible action in accordance with
318			these bylaws.
			-

Prepare for meetings and provide feedback to the OTEC Chairperson or 319 (j) Trust Enrollment Director on any agenda item; and 320 While acting in the capacity of a member of the OTEC, behave in a manner (k) 321 322 consistent with the Core Values of the Nation. *Enforcement.* Any member found to be in violation of this or any section of 323 (1) these bylaws may be subject to the following: 324 Sanctions and penalties in accordance with any laws or policies of 325 (1) the Nation governing sanctions and/or penalties of officials. 326 If the member was elected, the OTEC's filing of a petition for his or (2) 327 her removal pursuant to the Removal law and/or any other laws or 328 policies of the Nation governing the removal of elected officials. 329 If the member was appointed, the OTEC's recommendation to the (3) 330 Oneida Business Committee for the termination of his or her 331 appointment pursuant to the Boards, Committees and Commissions 332 law and/or any other laws or policies of the Nation governing the 333 termination of appointed officials. 334 (A) The filing of a petition for removal or recommendation for 335 termination shall be decided by a majority vote of the 336 members present at an OTEC meeting of an established 337 338 quorum. 339 Prohibition of Violence. OTEC members are strictly prohibited from committing 4-2. 340 intentionally violent acts that inflict, attempt to inflict, or threaten to inflict 341 emotional or bodily harm on another person, or damage to personal 342 property. 343 344 Drug and Alcohol Use. The OTEC prohibits the use of alcohol and illegal drugs by 345 4-3. members when acting in their official capacity. 346 The OTEC encourages members to voluntarily seek help for their personal 347 (a) drug and alcohol-related problems. 348 349 Social Media. OTEC members shall comply with the Nation's Social Media Policy and 350 4-4. 351 their oath of office when using social media while acting on behalf of or as a representative of the OTEC. 352 353 354 4-5. Conflict of Interest. OTEC members shall abide by all laws of the Nation governing 355 conflicts of interest. It is the responsibility of each OTEC member to disclose conflicts of 356 (a) 357 interest. 358 359 **Article V. Stipends and Compensation** 360 5-1. Stipends. OTEC members shall be eligible for the following stipends as set forth in and subject to these bylaws; the Boards, Committees and Commissions law; 361 and resolution BC-08-12-20-C titled, Amended Boards, Committees and 362 363 Commissions Law Stipends, as may be further amended from time-to-time hereafter: 364

No more than twenty-four (24) meeting stipends per fiscal year, provided (a) that: 366 (1) A quorum was established; 367 (2) The meeting of the established quorum lasted for at least one (1) 368 hour: and 369 The member collecting the stipend was present for the entire (3) 370 meeting as defined, as well as demonstrated, in accordance with the 371 Boards, Committees and Commissions law. 372 A stipend for attending a duly called joint meeting between the OTEC and (b) 373 the Oneida Business Committee, provided that: 374 A quorum was established by the OTEC; (1) 375 The joint meeting lasted for at least one (1) hour; and (2) 376 The member collecting the stipend was present for the entire joint (3) 377 meeting as defined, as well as demonstrated, in accordance with the 378 Boards, Committees and Commissions law. 379 A stipend for attending an Oneida Judiciary hearing so long as the member's (c) 380 attendance at the hearing is required by official subpoena. 381 A stipend for attending an official hearing of the OTEC. (d) 382 A stipend for attending a conference or training, provided that: 383 (e) (1) The amount of the stipend a member is eligible to receive for 384 attending a conference or training shall be dependent on whether the 385 member attended up to four (4) hours of a conference/training or 386 more than four (4) hours of a conference/training; and 387 The member's attendance at the conference or training was required (2) 388 by law, bylaws or resolution. 389 390 391 5-2. Compensation. Besides travel, per diem and business expense reimbursement authorized under the Boards, Committees and Commissions law, members shall not be 392 eligible to receive any other form of compensation for duties/activities they 393 perform on behalf of the OTEC. 394 395 **Article VI. Records and Reporting** 396 397 6-1. Agenda Items. Agenda items shall be maintained in a consistent format as identified in section 3-5 of these bylaws. 398 399 400 6-2. Minutes. Minutes shall be prepared in a format created by the Business Committee Support Office, following the order of business set forth in section 3-5 of 401 these bylaws, to generate the most informative record of the meeting. 402 403 (a) With assistance from the Trust Enrollment Department and/or Business Committee Support Office, the OTEC Secretary shall submit a copy of the 404 approved OTEC minutes and agenda to the Business Committee Support 405 406 Office within thirty (30) days of approval by the OTEC. 407 6-3. All handouts, reports, memorandum and the like shall be attached to the 408 Attachments. 409 OTEC meeting minutes and agenda in which they were presented.

410		(a)	The Trust Enrollment Department shall submit any handouts, reports,
411			memoranda and the like with the respective original minutes and agenda.
412		(b)	The Trust Enrollment Department shall maintain all original copies of the
413			minutes, agenda and attachments in accordance with the Open Records and
414			Open Meetings law.
415			
416	6-4.	Oneida Busin	ess Committee Liaison. The OTEC shall regularly communicate with the
417			member of the Oneida Business Committee who is its designated liaison.
418		(a)	The frequency and method of communication shall be as agreed upon by
419			the OTEC and the liaison, but not less than as established by the Oneida
420			Business Committee or the Oneida General Tribal Council.
421		(b)	The purpose of the liaison relationship is to uphold the ability of the liaison
422			to act as support to the OTEC.
423			
424	6-5.	Audio Record	ings. All meetings shall be audio recorded utilizing the Trust Enrollment
425			Department's and/or Business Committee Support Office's audio recording
426			equipment.
427		(a)	The Trust Enrollment Department shall maintain the original digital audio
428			recordings and submit a digital copy to the Business Committee Support
429			Office within thirty (30) days after the OTEC approves the corresponding
430			meeting minutes.
431		(b)	Exception. Audio recordings of executive session portions of a meeting
432			shall not be required.
433			
434	Articl	e VII. Amendr	ments
435	7-1.	Amendments.	At the first regular meeting following certification of election results, and
436			annually thereafter, a review of these bylaws shall be conducted by the
437			OTEC to determine that they are current.
438		(a)	The OTEC, upon written notice, may, at any of its regular meetings of an
439			established quorum by majority vote of the members present at the meeting,
440			amend or repeal any or all sections of these bylaws; provided, the proposed
441			amendment or request for repeal is submitted to the Oneida Business
442			Committee.
443			(1) Any amendments to these bylaws shall conform to the requirements
444			of the Boards, Committees and Commissions law and any other
445			policy of the Nation.
446		(b)	Amendments or repeals to these bylaws shall be approved by the Oneida
447			Business Committee and, when necessary, the Oneida General Tribal
448			Council before implementation.

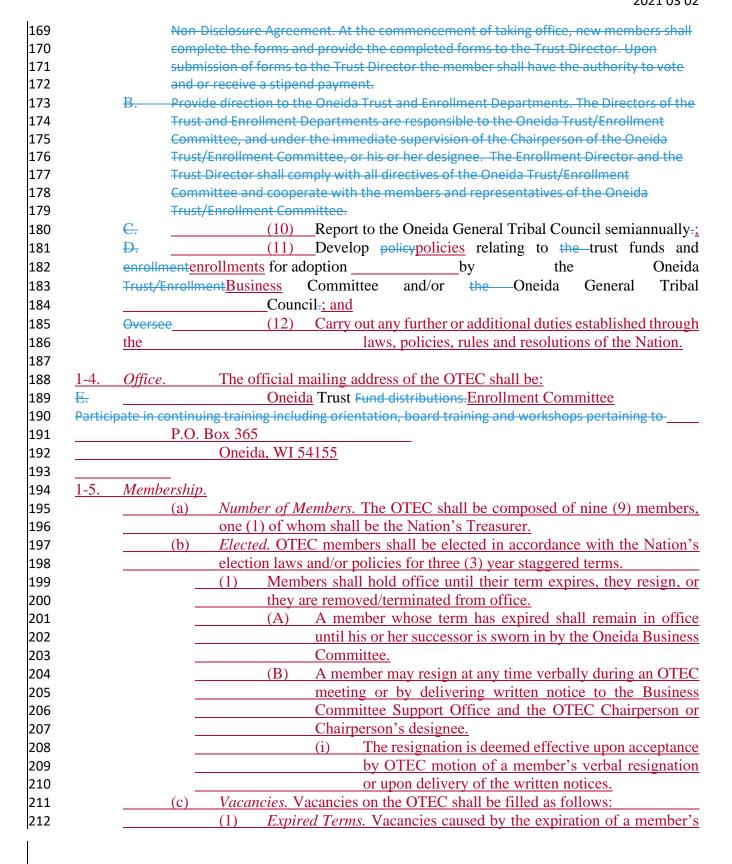
#### **Oneida Trust/Enrollment Committee Bylaws** 1 2 ONEIDA TRUST ENROLLMENT COMMITTEE (OTEC) BYLAWS 3 4 Article I. **Article I.** Authority 5 Name 6 **-**1-1. 7 The official name of this committeeentity shall be the Oneida Trust/ Enrollment Committee- and may be referred to as the OTEC. 8 9 -Authority By the authority of the Oneida Tribe of Indians of Wisconsin, the Oneida Trust/Enrollment Committee 10 1-2. Establishment. The OTEC was established by the Oneida General Tribal Council 11 through resolution GTC-4-28-74 12 Resolution ("GTC") approved by the Oneida General Tribal Council, titled, GTC Establishment of Trust 13 Committee to be Responsible for Administration and charged Disposition of Trust 14 15 Monies with duties\$1,000,000 Maintained for Developmental Purposes and responsibilities as set forth in General Tribal Council Resolution 1-8-77-C and approved by General Tribal 16 Council on 07-02-12 not Dissolved Through Per Capita Distributions. 17 -The Oneida Membership Ordinance established by General Tribal Council Resolution 7-18 19 2-84-A, charged the Oneida Trust/Enrollment Committee with membership duties and responsibilities. 20 21 A Memorandum of Agreement exists between the Oneida Trust/ 22 Authority. 1-3. 23 Purpose. The OTEC was created by the GTC to be responsible for all (a) aspects of the Nation's Tribal enrollment and trust assets. The OTEC is 24 25 delegated the authority established through the laws, policies, rules and resolutions of the Nation, including, but not limited to, the following as may 26 27 be amended from time-to-time: Resolution GTC-1-8-77-C; 28 (1) (2) The Nation's Membership Ordinance; 29 (3) The Oneida Trust Enrollment Committee and Oneida 30 Business Committee and is amended on an annual basis. 31 Committee Memorandum of Agreement dated February 27, 2019 32 33 ("MOA"); 34 D. The Oneida Trust/Enrollment Committee has the authority to hire personnel, including, but not limited to a Trust Director and an Enrollment Director. The hiring of all 35 personnel shall be conducted in accordance with the Tribe's personnel policies and 36 procedures and shall be dependent on available funding. 37 The purpose of the Oneida Trust/Enrollment Committee is to 38 (4) The Nation's Per Capita law; 39 administer (5)The Nation's Endowments law; 40 The General Tribal Council Meeting Stipend Payment Policy; and (6) 41



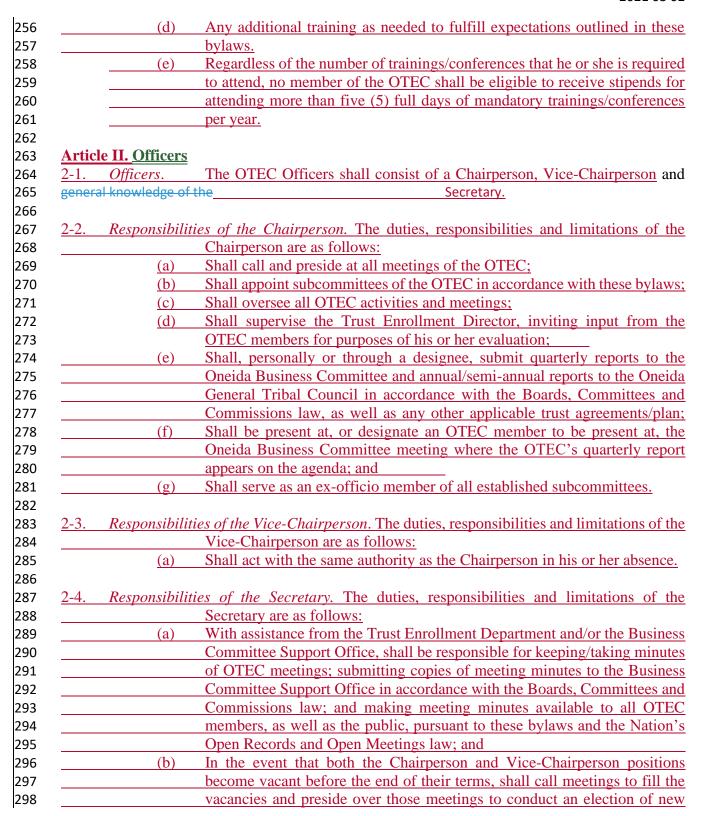
<sup>&</sup>lt;sup>1</sup> The Oneida Trust/Enrollment Committee will honor the community's desire to keep the Enrollment Department within central Oneida.

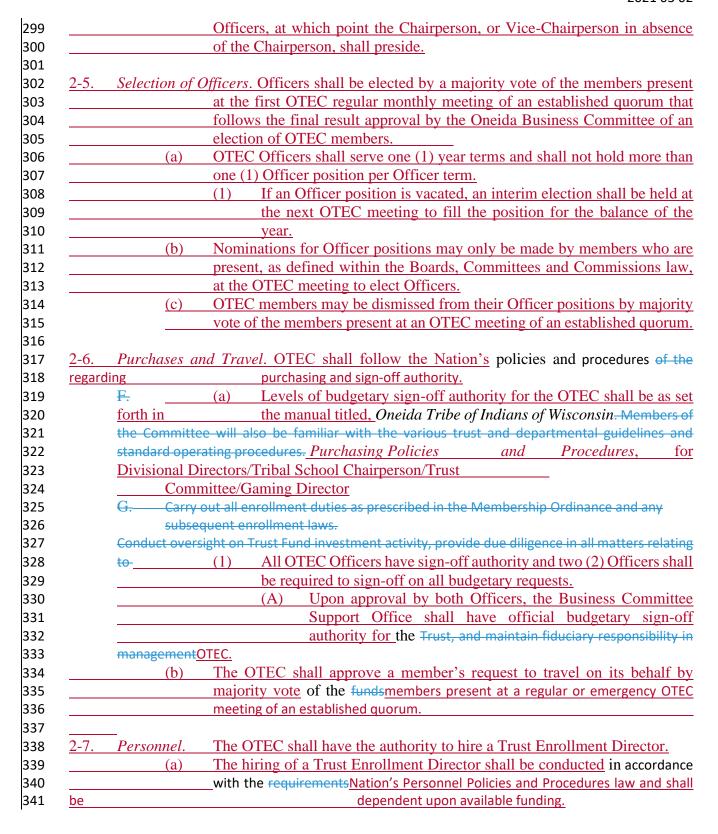
83		at the annual Tribal elections.
84	<del>B.</del> —	<del>-Qualifications</del>
85		1) To be eligible to run for the Oneida Trust/Enrollment Committee, a candidate
86		shall have the following qualifications:
87		a) Shall be an enrolled Oneida Tribal Member who is eligible to vote in
88		tribal elections.
89		b) Shall live on or near the reservation (within the external boundaries of
90		the Oneida Reservation or in a surrounding community).
91		c) Shall have the ability to honorably protect and uphold the purpose of
92		the Oneida Trust/Enrollment Committee with integrity, diligence and
93		<del>foresight.</del>
94		d) Must be able to obtain a fiduciary bond.
95	<del>C.</del>	-Vacancies, Appointments, Resignations, Suspensions, and Removals
96		1) Vacancies and Appointments
97		a) If any member dies, resigns, is removed, is incapacitated, or is otherwis
98		unable to serve, the Chairperson of the Oneida Trust/Enrollment
99		Committee shall select a candidate who, upon approval of the Oneida
100		Trust/Enrollment Committee and the Oneida Business Committee, shall
101		serve the remainder of the former member's term.
102		b) If, after the annual election, a position on the Oneida Trust/Enrollment
103		Committee remains vacant due to the lack of a sufficient number of
104		qualified candidates in the election, the Chairperson of the Oneida
105		Trust/Enrollment Committee shall select a candidate who, upon
106		approval by the Oneida Trust/Enrollment Committee and the Oneida
107		Business Committee, shall serve Ordinance, as if elected in the annual
108		election.
109		2)——Resignation
110		a) A resignation shall be submitted in writing at any regular Oneida
111		Trust/Enrollment Committee meeting.
112		3) Attendance
113		a) Attendance at Oneida Trust/Enrollment Committee meetings is critical
114		for the ongoing operation and growth of each department. The Oneida
115		Trust/Enrollment Committee has high expectations when it comes to
116		attendance; therefore, attendance will be closely monitored. Failure to
117		attend meetings on a regular basis or missing three consecutive meetin
118		without prior notification will prompt the Oneida Trust/Enrollment
119		Committee to add the attendance issue to the agenda for discussion
120		and possible action.
121	<del>D.</del> —	-Challenged Elections
122		1) In the event of a challenged election, all Oneida Trust/Enrollment Committee
123		members holding positions prior to the election shall remain members of the
124		Oneida Trust/Enrollment Committee until the election dispute is resolved.
125	<del>E.</del>	– <del>Subcommittees</del>
126		1) A subcommittee may be appointed by the Chairperson of the Oneida

Trust/Enrollment Committee to carry out specific duties, when deemed 127 128 necessary. The subcommittee shall serve until the duties with which this 129 subcommittee has been charged are completed, and a report has been 130 accepted by the Oneida Trust/Enrollment Committee. Upon dissolution the 131 respective department administrative assistants are responsible for materials to 132 be filed or destroyed. 133 Article II. Officers 134 135 Officer Selection Process 136 Officers shall be elected by the Oneida Trust/Enrollment Committee at the first Regular 137 monthly meeting following the final result of a valid annual election of Oneida 138 Trust/Enrollment Committee positions, will take office, and serve a one (1) year term. 139 If an officer position is vacated, an interim election shall be held by the Oneida 140 Trust/Enrollment Committee to fill the office for the balance of the year. 141 C. Any Oneida Trust/Enrollment Committee member nominated for an office 142 well as defined in Article II of these bylaws may communicate acceptance of such 143 nomination via correspondence, which may include electronic communications such as email and 144 facsimile and written correspondence.any other rules/resolutions related thereto; 145 Any nomination for an officer position defined in Article II can be made only by an 146 Oneida Trust/Enrollment Committee member who is physically present at a duly called 147 meeting of the Oneida Trust/Enrollment Committee. 148 **Positions** 149 -Chairperson 150 -The Chairperson presides at meetings, appoints committees, oversees all 151 Oneida Trust/Enrollment Committee activities, schedules Special meetings, and 152 supervises the Directors of both the Enrollment and Trust Departments. The 153 Chair shall invite input from Committee members for evaluations. 154 -The Chairperson of the Oneida Trust/Enrollment Committee shall serve as an exofficio member of all established subcommittees. 155 156 Vice-Chairperson 157 The Vice-Chairperson acts with the same authority as the Chairperson in the 158 absence of the Chairperson. 159 -Secretary 160 The Secretary is responsible for correspondence and minutes of all meetings. 161 In the absence of the Chairperson and Vice Chairperson, to the Secretary may 162 call the meeting to order and preside until the immediate election of a Chair Pro 163 Tem. 164 165 **Article III. Committee Duties** 166 The duties of the Oneida Trust/Enrollment Committee include, but are not limited to the 167 following: 168 A. Complete the Oneida Trust/Enrollment Committee Confidentiality Statement and the

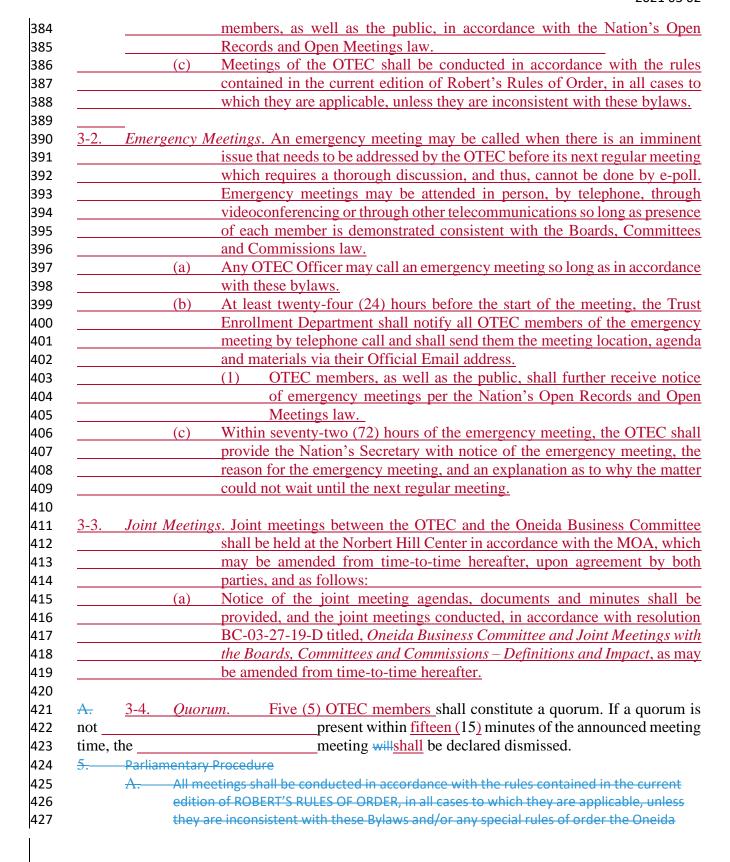


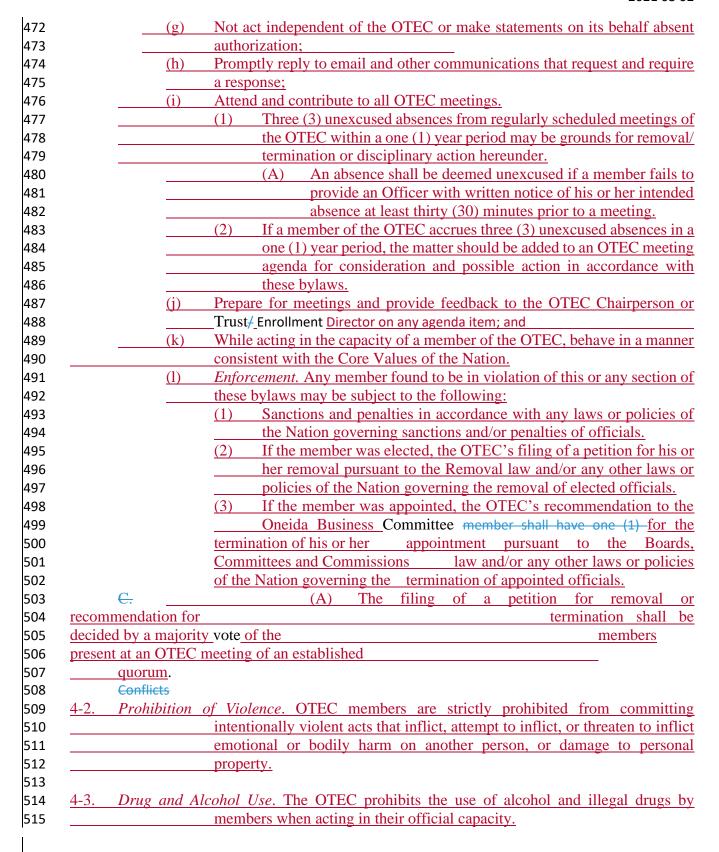
		term shall be filled by election in accordance with the laws and/or
		policies of the Nation governing elections.
		(2) Unexpired Terms. Vacancies in unexpired terms shall be filled by
		appointment by the Oneida Business Committee pursuant to the
		Boards, Committees and Commissions law for the remainder of the
		unexpired term.
		(A) The OTEC Chairperson shall provide the Oneida Business
		Committee with recommendations on all applications for
		appointment to fill a vacancy of an unexpired term per the
		process set by the Boards, Committees and Commissions
		law.
		(B) The Chairperson's recommendation shall be decided by
		majority vote of the members present at an OTEC meeting
		of an established quorum.
	(d)	Qualifications of Members. Each OTEC member shall be:
		(1) An enrolled member of the Nation;
		(2) A resident of Brown or Outagamie County;
		(3) At least eighteen (18) years of age; and
		(4) Able to obtain a fiduciary bond.
	(a)	any other governing laws of the Nation, may be subject to the following:  If the member was elected, the OTEC's filing of a petition for his or her
	(α)	removal in accordance with the Removal law and/or any other law of the
		Nation governing the removal of elected officials.
	(b)	If the member was appointed, the OTEC's submission of a recommendation
	(0)	to the Oneida Business Committee for termination of his or her appointment
		pursuant to the Boards, Committees and Commissions law and/or any other
		law of the Nation governing the termination of appointed officials.
	(c)	The filing of a petition for removal or submission of a recommendation for
	, ,	termination shall be decided by majority vote of the members present at an
		OTEC meeting of an established quorum.
1-7.	Trainings and	d Conferences. The following trainings/conferences shall be mandatory for
		members of the OTEC to attend as determined by a majority vote of the
		members present at an OTEC meeting of an established quorum:
	(a)	OTEC Orientation;
	(b)	Trainings/conferences relating to investing, fiduciary,
Admin	nistrative financin	g, administration and fiduciary duties applicable to
their p	oositions on the C	
	(c)	Trainings/conferences on the Nation's Legislative Procedures Act; the laws/
		policies governing the OTEC; and the various trust/departmental guide-
		lines, as well as standard operating procedures, that apply to the OTEC; and



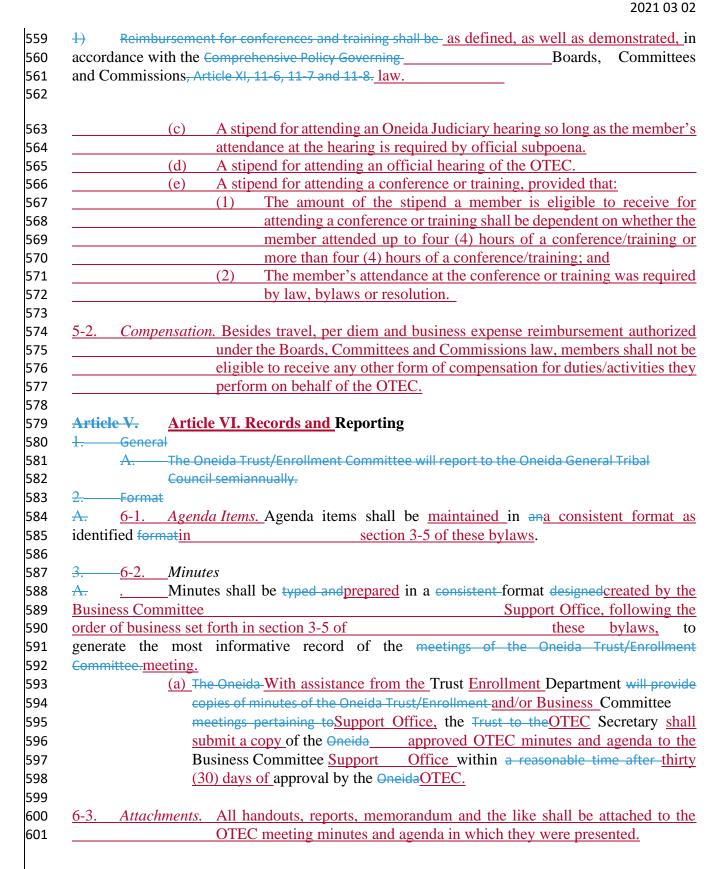


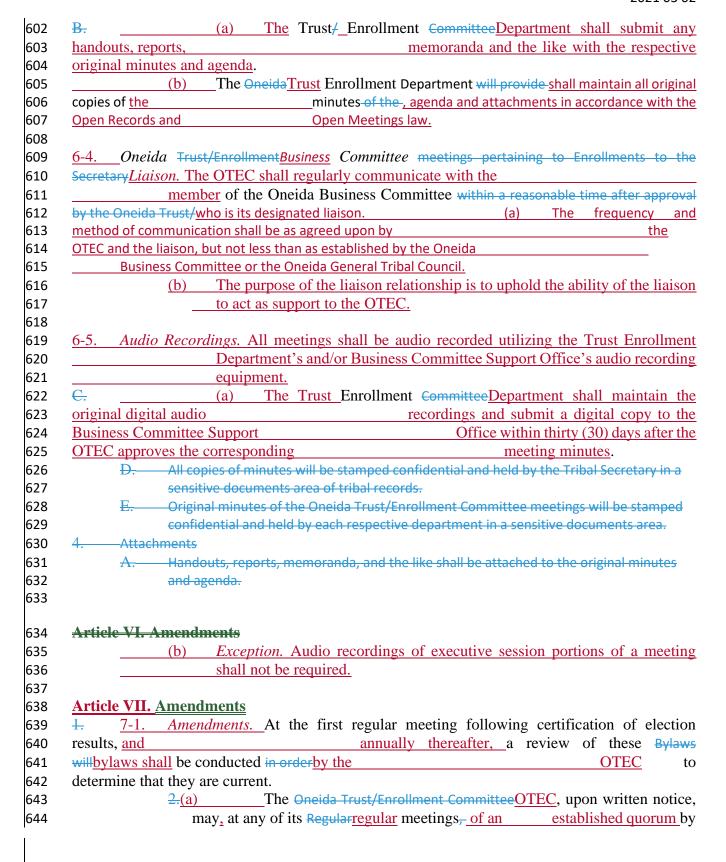
<del>H.</del>	(b)	The duties of the Oneida	Trust Agreements. Enrollment Director shall
<u>be p</u>	per the directive of the		OTEC Chairperson or Chairperson's
desi	ignee and as set forth i	n the job	description and/or documents
gov	erning the position.		
Ant	icle IV. Article III	Mostings	
4.	3-1. Regular M	_	
1.		0 <u>-</u>	vill meet the first (1st) Tuesday of each month
			day of each month for the Trust. Time and
			he Oneida Trust/Enrollment Committee.
2.	•	•	
			ial meetings. There shall be a minimum of 24
	· · · · · · · · · · · · · · · · · · ·	, , , , ,	pers of any emergency and/or special meeting.
3.	Agenda and Meetin		,
	A. The Chairpe	rson shall approve the agenda.	<del>.</del>
	B. Notice of m	eeting location, agenda, and m	aterials shall be forwarded to the Committee
	members by	the Enrollment Department o	or the Trust Department, depending on the
	subject mat	ter of the meeting.	
4.	<del>Quorums</del>		
	-	ust/Enrollment Committee	(a) Subject to subsection (1) of
this	section, the OTEC sha	all meet on the fourth	Tuesday of each month for
_	<u>ular business, commen</u>		the Trust
	*	cated at 210 Elm Street in O	
the	•	d in person, by telephone, the	
			inications so long as presence
		demonstrated consistent wit	h the Boards, Committees
		issions law.	of and area the OTEC shall made as the
	(1)	· · · · · · · · · · · · · · · · · · ·	of each year, the OTEC shall meet on the
	(2)		nth for Enrollment Meetings.
	(2)_		ge its regular meeting date, time and/or me as it determines necessary by majority
			sent at an OTEC meeting of an established
			e is provided to all members in writing and,
			in accordance with the Nation's Open
			tings law, prior to the implementation of a
		new date, time and/or lo	
	(b) $\overline{\text{Not}}$	•	agenda, minutes and materials shall be
		<u>-</u>	nent Department to all OTEC members via
		•	the official Oneida Nation email address
			ct business electronically on behalf of the
	-		otice shall further be provided to all OTEC
			•





	<u>(a)</u>	The OTEC encourages members to voluntarily seek help for their personal
		drug and alcohol-related problems.
<u>4-4.                                   </u>	Social Media	one OTEC members shall comply with the Nation's Social Media Policy and
		their oath of office when using social media while acting on behalf of or as
		a representative of the OTEC.
	D 4.5	
15		Conflict of Interest
<del>1)</del>	<del>In cases wher</del>	e a conflict. OTEC members shall abide by all laws of the Nation governing
	ing outling Outli	conflicts of interest exists, a Committee member shall recuse themselves from
	•	ida Trust/Enrollment Committee can vote by a majority of the quorum present to
		member they believe has a conflict.
<del>5.</del>	Stipends	
	A. Meeti	
	mittee	· · · · · · · · · · · · · · · · · · ·
<u>of</u>		<u>interest.</u>
A 4 . 1	. <b>T</b> 7 C4 . 1	
		and Compensation
<u>5-1.                                    </u>	z tip tittes	OTEC members shall be eligible to receive a stipend if a for the following
_	ds as set forth ir	· · · · · · · · · · · · · · · · · · ·
		missions law; and resolution BC-08-12-20-C titled, Amended
	s, Committees a	
ameno	ded from time-to	
	(a)	No more than twenty-four (24) meeting stipends per fiscal year, provided
		that:
		(1) A quorum has beenwas established;
		(2) The meeting of the established quorum lasted for at least one (1)
1.		hour; and
<del>)</del>		<del>-</del>
		meeting as defined, as well as demonstrated, in accordance with
Article	<del>HV 4</del> the	Boards, Committees and Commissions law.
	(b)	_A Committee member's stipend is \$75 for attending meetings, regular or
		vint meeting between the OTEC and the Oneida Business
Comm	ittee, provided	
2 \		(1) A quorum was established by the OTEC;
<del>2)</del>	. —	(2) The joint meeting lasted for at least one (1) hour-regardless
of the	length of the m	<u> </u>
	3)	— <u>(3) The Chairperson must supervise member</u>
		collecting the departments' directors, which requires additional work. The
		Chairperson's stipend is \$100 for attending meetings, regular or special, at least
		one (1) hour regardless of the length of the was present for the entire joint
		meeting-
	B. Confe	rences and Training





645	majority vote of votingthe members, present, adopt, at the meeting, amend
646	or repeal any or all sections of the Bylawsthese bylaws; provided that, the
647	proposed amendment or request for repeal has been is submitted in writing a
648	the previous regular monthly meetingto the Oneida Business Committee.
649	(1) All Any amendments are subject to subsequent approval byto these
650	bylaws shall conform to the requirements of the Boards
651	Committees and Commissions law and any other policy
652	of the Nation.
653	3. Amendments or repeals to these bylaws shall be approved by the Oneida
654	Business Committee and, when necessary, the Oneida General Tribal
655	Council-
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c	
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050	
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660	Approved by Oneida Trust/Enrollment Committee: February 28, 2012
CC1	
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662	Approved by General Tribal Council: July 2, 2012
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005	
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CC0	
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0,0	
671	<b>CERTIFICATION</b>
672	

<del>day of , 2012.</del>	d, were adopted by the Oneida Trust/Enrollment Committee on the _
Carole Liggins, Chairperson	
Oneida Trust/Enrollment Commi	<del>ittee</del>
I, the undersigned, as Secretary of	of the Oneida Business Committee, hereby certify that the Oneida Gene
Tribal Council, in session with a	quorum of members present, at a meeting duly called, noticed a
held on the day of	, 2012; that the foregoing bylaws were duly adopted at such meeti
by a two-thirds vote of those pro	esent and that said bylaws have not been amended in any way.
by a two-thirds vote of those pro	esent and that said bylaws have not been amended in any way.
by a two thirds vote of those pro	esent and that said bylaws have not been amended in any way.
<del>by a two thirds vote of those pr</del> α	esent and that said bylaws have not been amended in any way.
<del>oy a two thirds vote of those pr</del>	Patricia Hoeft, Tribal Secretary
oy a two thirds vote of those pro	Patricia Hoeft, Tribal Secretary
<del>by a two thirds vote of those pr</del> α	
by a two-thirds vote of those pro	Patricia Hoeft, Tribal Secretary
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by a two-thirds vote of those pro	Patricia Hoeft, Tribal Secretary



## Oneida Trust Enrollment Committee Bylaws Amendments Legislative Analysis

### **SECTION 1. EXECUTIVE SUMMARY**

SECTION 1. EXECUTIVE COMMANY			
	Analysis by the Legislative Reference Office		
Intent of the Amendments	<ul> <li>To comply with the September 2018 amendments to the Boards, Committees and Commissions law ("BCC Law"), which provide that, within a reasonable time after the BCC Law's adoption, all existing boards, committees and commissions of the Nation must present bylaws for adoption that comply with the format and contain the minimal amount of information prescribed in the BCC Law, including:         <ul> <li>The process for filling vacancies on the Oneida Trust Enrollment Committee ("OTEC");</li> <li>The qualifications necessary for membership on the OTEC;</li> <li>The Officer positions on the OTEC, as well as the process for selecting those Officers and the duties assigned to each specific Officer position;</li> <li>The behavioral expectations of those serving on the OTEC;</li> <li>The requisite training/conferences for members of the OTEC;</li> <li>Stipend eligibility; and</li> <li>The process for further amendments to the OTEC bylaws. [1 O.C. 105.10-1(a)].</li> </ul> </li> <li>To comply with the directive from the Oneida Business Committee ("OBC") to include certain across-the-board amendments to all of the boards, committees</li> </ul>		
Purpose	and commissions' bylaws that have not been expressly granted an exception.  The OTEC was established by the Oneida General Tribal Council ("GTC") through resolution GTC-04-28-74 to be responsible for all aspects of the Nation's Tribal		
Related Legislation	enrollment and trust assets.  Oneida Nation Constitution; Administrative Rulemaking law; Administrative Procedures Act; Legislative Procedures Act; Per Capita law; Trust Scholarship Fund Policy; Membership Ordinance; Endowments law; Children's Burial Fund law; General Tribal Council Meeting Stipend Payment Policy; BCC Law; Election law; Removal Law; Social Media Policy; Oneida Travel and Expense Policy; Conflict of Interest law; Open Records and Open Meetings law; Vehicle Driver Certification and Fleet Management law.		
Enforcement/Due Process	OTEC members are elected under the Nation's Election law and vacancies in unexpired terms are filled by the OBC pursuant to the BCC Law. [Proposed Bylaws 1-5(b) and (c)]. Elected OTEC members may be removed from their position under the Removal Law and appointed OTEC members may be terminated from their positions by the OBC in accordance with the BCC Law. [Proposed Bylaws 1-6]. Upon recommendation of an OBC member or the OTEC, an OTEC member may have his or her appointment terminated by the OBC by a two-thirds majority vote. The OTEC's recommendation for termination must be approved by majority vote of the OTEC members present at an OTEC meeting of an established quorum [Proposed Bylaws 1-6(c)] and OBC's decision to terminate an OTEC member's appointment is final [1 O.C. 105.7-4].		

<b>Public Meeting</b>	Public meetings are not required for bylaws.
Fiscal Impact	A fiscal impact statement is not required for bylaws.

### **SECTION 2. BACKGROUND**

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- A. Bylaws provide a framework for the operation and management of a board, committee or commission of the Nation; the government of its members; and the regulation of its affairs. [1 O.C. 105.3-1(d)].
- B. The OTEC was established by the GTC through resolution GTC-04-28-74 titled, GTC Establishment of Trust Committee to be Responsible for Administration and Disposition of Trust Monies with \$1,000,000 Maintained for Developmental Purposes and not Dissolved Through Per Capita Distributions. Its bylaws were last updated on July 2, 2012.
- 8 C. In December of 2015, requests were made by both the OTEC and a community member to add OTEC's bylaws to the Active Files List for amendment. The requests were deferred pending the adoption of amendments to the BCC Law that were being processed.
- D. On September 26, 2018, the OBC adopted amendments to the BCC Law through resolution BC-09-26-18-C. Per section 105.10-1(a), within a reasonable time after the BCC Law's adoption, all existing boards, committees and commissions of the Nation were required to amend their bylaws to comply with the format requirements and to add the minimal amount of information prescribed the BCC Law.
  - E. This item was added to the Active Files List on September 6, 2017 for purposes of amending OTEC's bylaws to comply with the recent amendments to the BCC Law. After a deferment from the OBC, this item was carried over from the 2017-2020 term and added back on to the Active Files List on October 7, 2020 for finalization, with Kirby Metoxen as the sponsor.

### SECTION 3. COMPLIANCE WITH THE BOARDS, COMMITTEES AND COMMISSIONS LAW

- **A.** The proposed bylaws comply with the requirements of the Boards, Committees and Commissions law [1 O.C. 105.10].
- **B.** The proposed bylaws comply with resolution BC-08-12-20-C titled, *Amended Boards, Committees and Commissions Law Stipends*, which sets forth the types, dollar amounts, and eligibility requirements for stipends under the BCC Law [1 O.C. 105.13].
- C. The proposed bylaws comply with resolution BC-03-27-19-D titled, *Oneida Business Committee and Joint Meetings with Boards, Committees and Commissions Definitions and Impact.*

### **SECTION 4. AMENDMENTS**

This section details the changes to the bylaws from the previously adopted bylaws.

#### A. Article I. Authority.

- Section 1-5(a) Number of Members. This section was amended to require that the Nation's Treasurer be the OBC member who sits as a member of the OTEC. [Proposed Bylaws 1-5(a)]. Currently, any OBC member could arguably fill the seat on the OTEC that is reserved for a member of the OBC. [OTEC Bylaws 4(A)].
- Section 1-5(b) Election. Members are elected to the OTEC pursuant to the Nation's Election law. [OTEC Bylaws 4(A) & Proposed Bylaws 1-5(b)]. A provision was added to this section, per section 105.6-2(a)(1) of the BCC Law, to allow an OTEC members whose term has expired to remain in office until a successor is sworn in by the OBC [Proposed Bylaws 1-5(b)(1)(A)]. This section was also revised to make the process for resigning from the OTEC consistent with the BCC Law. Under the proposed bylaws, an OTEC member may resign at any time either by:
  - o Verbally notifying the OTEC during an OTEC meeting of an established quorum; or
  - O Delivering written notice to the Business Committee Support Office and the OTEC Chairperson or Chairperson's designee. [Proposed Bylaws 1-5(b) & 1 O.C. 105.6-2(d)].

Section unexperimentsfilled

- Section 1-5(c) Vacancies. This section was revised to make the process for filling vacancies in unexpired terms consistent with the BCC Law, which is that vacancies in unexpired terms are to be filled by appointment by the OBC. [Proposed Bylaws 1-5(c)(2) & 1 O.C. 105.7-1].
  - O Although the OBC will ultimately decide who to appoint to fill a vacancy in an unexpired term, a provision was added to this section that will require the OTEC Chairperson to provide the OBC with a recommendation for appointment, with the recommendation being decided by a majority vote of the members present at an OTEC meeting of an established quorum. [Proposed Bylaws 1-5(c)(2)(A) (B)].
- Section 1-6 Termination/Removal. This section was revised to make the removal and termination of members from the OTEC consistent with the requirements set forth in the BCC Law. [1 O.C. 105.7-4].
  - Elected Members of the OTEC. Under the proposed bylaws, elected members of the OTEC would be removed from their seats in accordance with the Nation's Removal law. [Proposed Bylaws 1-6(a)].
  - Appointed Members of the OTEC. Under the proposed bylaws, appointed members of the OTEC would be terminated by the OBC in accordance with the BCC Law. [Proposed Bylaws 1-6(c)].
    - The OTEC may petition for removal of a member or submit a recommendation to the OBC for the termination of a member's appointment, so long as approved by a majority vote of the members present at an OTEC meeting of an established quorum. [Proposed Bylaws 1-6(c)].
- Section 1-7 Trainings and Conferences. This section was added to the proposed bylaws for purposes of listing the trainings and/or conferences that are mandatory for OTEC members to attend. [Proposed Bylaws 1-7]. Per the BCC Law, members of an entity are not eligible to receive stipends for attending a conference/training unless their attendance was mandated by law, bylaws or resolution. [1 O.C. 105.13-8]. By identifying these trainings/conferences as mandatory, this prerequisite is satisfied.
  - Per the directive of the OBC, the following limitation was added to all bylaws that are governed by the BCC Law:
    - Regardless of the number of trainings/conferences that he or she is required to attend, no member of the OTEC shall be eligible to receive stipends for attending more than five (5) full days of mandatory trainings/conferences per year. [Proposed Bylaws 1-7(c)].
    - Impact: By adding a limitation on the number of mandatory trainings/conferences a member may receive a stipend for in a one-year period, the OTEC is not being limited in the amount of training/conferences it can require its members to attend. Rather, it is limiting the number of trainings/conferences that would be considered stipend eligible. This provides an avenue for protecting the Nation from the fiscal burden that could ensue if stipend eligibility restrictions were not put in place, while preserving OTEC's autonomy in deciding how many trainings/conferences it feels are necessary for members to attend.

#### B. Article II. Officers.

- Section 2-2 Responsibilities of the Chairperson. The following items were added to the Chairperson's assigned responsibilities under this section of the proposed bylaws:
  - To submit, either personally or through a designee, annual and semi-annual reports to the GTC, as well as quarterly reports to the OBC, in accordance with the BCC Law [Proposed Bylaws 2-2(e)]; and
  - To attend, or designate an OTEC member to attend, the OBC meeting in which OTEC's quarterly report appears on the agenda [Proposed Bylaws 2-2(f)].

• <u>Impact:</u> The BCC Law requires that entities provide certain reports to the GTC, as well as the OBC, in the manner prescribed therein and that at least one (1) member of the entity attend the OBC meeting where their quarterly report appears on the agenda. [1 O.C. 105.12-3]. By assigning these duties to the ONEPC Chairperson, it creates an extra layer of oversight to ensure compliance with the law.

- Section 2-4 Responsibilities of the Secretary. The following item was added to the Secretary's assigned responsibilities under this section of the proposed bylaws:
   In the event that both the Chairperson and Vice-Chairperson positions become vacant before the end of their terms, a provision was added that allows the Secretary to call OTEC

conducting an election of new Officers, at which point the Chairperson, or Vice-Chairperson in the absence of the Chairperson, would preside. [Proposed Bylaws 2-4(b)].

Section 2-6 – Selection of Officers. The following items were added to this section of the proposed bylaws.

A provision was added that allows for OTEC members to be dismissed from their Officer positions by a majority vote of the members present at an OTEC meeting of an established quorum. [Proposed Bylaws 2-5(c)].

meetings to fill the vacancies and to preside over those meetings for the sole purpose of

<u>Impact:</u> This provision applies only to Officer positions on the OTEC, meaning that an OTEC member may be stripped of his or her Officer position by a majority vote of the OTEC, but would remain an OTEC member unless terminated or removed in accordance with governing law.

A second provision was added to clarify that Officers of the OTEC shall not be allowed to hold more than one (1) Officer position per Officer term. [Proposed Bylaws 2-5(a)].

■ Section 2-7 – Purchases and Travel. Per the BCC Law, this section of the proposed bylaws must identify how the OTEC intends to approve purchases and/or travel on its behalf. [1 O.C. 105.10-3 (b)(6)]. It was updated as follows to comply therewith:

OTEC must follow the Nation's policies and procedures regarding purchasing and sign-off authority [Proposed Bylaws 2-6];

OTEC's level of budgetary sign-off authority must be consistent with the manual titled, *Oneida Tribe of Indians of Wisconsin Purchasing Policies and Procedures*, for Divisional Directors/Tribal School Chairperson/Trust Committee/Gaming Director [*Proposed Bylaws 2-6(a)*];

All OTEC Officers will have sign-off authority and two (2) Officers will be required to sign-off on all budgetary requests [Proposed Bylaws 2-6(a)(1)]; and

 • Upon approval by the OTEC Officers, the Business Committee Support Office will have official budgetary sign-off authority for the OTEC. [Proposed Bylaws 2-6(a) (1)(A)].

 OTEC must approve a member's request to travel on its behalf by majority vote of the members present at a regular or emergency OTEC meeting of an established quorum [Proposed Bylaws 2-6(b)].

### C. Article III. Meetings

Section 3-1 – Regular Meetings. Per the BCC Law, this section of the proposed bylaws must identify, at a minimum, when and where regular meetings of the OTEC will be held and how the OTEC intends to provide notice of the meeting agenda, documents and minutes. [1 O.C. 105.10-3 (c)].

Under its current bylaws, the OTEC is required to meet the first Tuesday of each month
for Enrollments, and the fourth Tuesday of each month for the Trust, with the time and
place of such meetings to be established by the OTEC. [OTEC Bylaws 1(A)]. Because this

 section only vaguely addresses when and where regular meetings of the OTEC must be held, the following provisions were added to ensure compliance with the BCC Law:

- That, but for the months of February and August wherein the OTEC shall meet on the third Tuesday of each month, the OTEC shall meet on the fourth Tuesday of each month, commencing at 5:00 p.m. in the Trust Enrollment Department located at 210 Elm Street in Oneida, Wisconsin. [Proposed Bylaws 3-1(a)]; and
- That, the OTEC meeting date, time and/or location may change from time-to-time as determined by a majority vote of the members present at an OTEC meeting of an established quorum so long as notice is provided in accordance with the Open Records and Open Meetings law prior to implementation of a new date, time and/or location [Proposed Bylaws 3-1(a)(2)];
  - Impact: The above provisions not only ensure compliance with the minimal requirements for this section under the BCC Law, but offer OTEC flexibility by allowing for the established date, time and/or location of its meetings to change when deemed necessary by majority vote; provided, the OTEC affords public notice of such change or changes in advance of implementation.
- That, in addition to requirements already set forth in its current bylaws, notice of OTEC meetings must further be provided in accordance with the Open Records and Open Meetings law [Proposed Bylaws 3-1(b)]; and
- That, OTEC meetings may be attended in person, by telephone, through video conferencing or through other telecommunications; provided, the presence of any member attending a meeting virtually is demonstrated in accordance with the BCC Law [Proposed Bylaws 3-1(a)].
  - ➤ <u>Impact:</u> With the COVID-19 pandemic, the Nation was forced to adjust many of its customary practices, including how it holds meetings by conducting them virtually or with very limited access to the public. This provision gives similar flexibility to the OTEC to allow for the same so long as the following occurs in compliance with the BCC Law:
    - (1) OTEC demonstrates the presence of its members during a meeting by taking roll call on the record at both the beginning and end of the meeting; and
    - (2) If an OTEC member has a technological issue during a meeting and it disrupts the member's presence, he or she notifies the OTEC of the technological issue as soon as possible. [1 O.C. 105.13-3(c)-(d)].
- Section 3-3 Emergency Meetings. Per the BCC Law, this section of the proposed bylaws must, at a minimum, identify what constitutes an emergency; how emergency meetings are to be called; and how notice of an emergency meeting must be provided. [1 O.C. 105.10-3]. Currently, the OTEC's bylaws provide that "[t]he Chairperson may call Emergency/Special meetings" and that there "shall be a minimum of 24 hour verbal notice to all Committee members of any emergency and/or special meeting." [OTEC Bylaws 2(A)]. In order to comply with the BCC Law, the term "special meeting" was deleted from this section and the following was added:
  - O That, an emergency meeting of the OTEC may be called when there is an imminent issue that needs to be addressed by the OTEC before its next regular meeting which requires a thorough discussion, and thus, cannot be done by e-poll [Proposed Bylaws 3-2];
  - O That, the Trust Enrollment Department must provide notice of an emergency meeting to all OTEC members in writing, as well as by telephone call, at least twenty-four (24) hours before the scheduled meeting and must further provide notice in accordance with the Nation's Open Records and Open Meetings law [Proposed Bylaws 3-2(b)]; and
  - That, within seventy-two (72) hours of holding an emergency meeting, the OTEC shall provide the Nation's Secretary with notice of the emergency meeting, the reason for the

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emergency meeting, and an explanation of why the matter could not wait for a regular meeting [Proposed Bylaws 3-2(c)].

Section 3-4 – Quorum. This section was amended to require that at least five (5) OTEC members

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- **D.** Article IV. Expectations. This article was added to the proposed bylaws to satisfy the requirements of the BCC Law. [1 O.C. 105.10-3(d)].
  - Section 4-1 Behavior of Members. Per the BCC Law, this section of the proposed bylaws must, at a minimum, identify the behavioral expectations and requirements of an OTEC member and how the OTEC will enforce such expectations/requirements. [1 O.C. 105.10-3(d)]. Under its current bylaws, the OTEC has a list of behavioral expectations that its members must follow; however, they are located throughout various sections of the bylaws. To comply with the BCC Law, these items were compiled and placed under this section of the proposed bylaws. [Proposed Bylaws 4-
  - Section 4-2 Prohibition of Violence. This section prohibits OTEC members from committing any intentionally violent act that inflicts, attempts to inflict or threatens to inflict emotional or bodily harm on another person or damage to personal property. [Proposed Bylaws 4-2]. It was added to comply with the minimum requirements of the BCC Law. [1 O.C. 105.10-3(d)(2)].
  - Section 4-3 Drug and Alcohol Use. This section prohibits drug and alcohol use by an OTEC member when acting in his or her official capacity. [Proposed Bylaws 4-3]. It was added to comply with the BCC Law [1 O.C. 105.10-3(d)(3)].

### E. Article V. Stipends and Compensation.

- Section 5-1. Stipends. This section was updated to comply with the BCC Law.
  - As updated, OTEC members are eligible to receive the following stipends, subject to the BCC Law and resolution BC-08-12-20-C titled, Amended Boards, Committees and Commissions Law Stipends:
    - No more than twenty-four (24) meeting stipends per fiscal year, provided that:
      - (1) A quorum was established;

be present to establish a quorum. [Proposed Bylaws 3-4].

- (2) The meeting of the established quorum lasted for at least one (1) hour; and
- (3) The member collecting the stipend was present for the entire meeting as defined, as well as demonstrated, in accordance with the BCC Law.
- A stipend for attending a duly called joint meeting between the OTEC and the OBC, provided that:
  - (1) A quorum was established by the OTEC;
  - (2) The joint meeting lasted for at least one (1) hour; and
  - (3) The member collecting the stipend was present for the entire joint meeting as defined, as well as demonstrated, in accordance with the BCC Law.
- A stipend for attending an Oneida Judiciary hearing so long as the member's attendance at the hearing is required by official subpoena.
- A stipend for attending an official hearing of the OTEC.
- A stipend for attending a conference or training, provided that:
  - (1) The amount of the stipend a member is eligible to receive for attending a conference or training shall be dependent on whether the member attended up to four (4) hours of a conference/training or more than four (4) hours of a conference/training: and
  - (2) The member's attendance at the conference or training was required by law, bylaws or resolution.

### 244 F. Article VI. Records and Reports.

- Section 6-2 Minutes. Under the BCC Law, this section must, at a minimum, identify the format for meeting minutes and a reasonable timeframe in which minutes are to be submitted to the Business Committee Support Office. [1 O.C. 105.10-3(f)(2)]. To get this section in compliance with the BCC Law, the following provisions were added:
  - o That, OTEC meeting minutes and agenda must be submitted to the Business Committee Support Office within thirty (30) days of their approval. [Proposed Bylaws 6-2(a)].
- Section 6-4 Oneida Business Committee Liaison. This section was added and drafted in a manner that removes any indication it governs the conduct of the OBC member appointed to be the OTEC's liaison
- Section 6-5 Audio Recordings. This section was added to comply with the minimal requirements of the BCC Law. It requires that all meetings of the OTEC be audio recorded unless the OTEC goes into executive session. [Proposed Bylaws 6-5].

#### G. Article VII. Amendments.

- Section 7-1 Amendments to Bylaws. In order to comply with the BCC Law and an OBC directive, respectively, the following provisions were added to this section of the OTEC bylaws:
  - O That, any amendments to the OTEC bylaws must conform to the requirements of the BCC Law, as well as any other policy of the Nation [Proposed Bylaws 7-1(a)]; and
  - That, amendments or repeals to the OTEC bylaws must be approved by the OBC before implementation. [Proposed Bylaws 7-1(b)].

### SECTION 5. LEGISLATION RELATED TO BOARDS, COMMITTEES AND COMMISSIONS

There are no conflicts between the proposed bylaws amendments and the Oneida Code of Laws. Below is a summary of laws referenced in and related to the proposed amendments to the Oneida Trust Enrollment Committee's bylaws.

- A. **Oneida Nation Constitution**. The Constitution of the Oneida Nation contains a provision that allows for the creation of committees for the proper conduct of tribal business of the Nation. [Oneida Nation Constitution, Article IV, Section 1(g)]. There are no conflicts between the proposed bylaws amendments and the Oneida Nation Constitution.
- B. Administrative Procedures Act [1 O.C. Chapter 101]. This law details the procedures used by OTEC to conduct hearings for disputes arising under Oneida law. The OTEC has been granted hearing body authority under the following laws of the Nation:
  - (1) The Membership Ordinance [1 O.C. Chapter 124]; and
  - (2) The General Tribal Council Meeting Stipend Payment Policy [1 O.C. Chapter 111].

The proposed bylaws comply and are not in conflict with the Nation's Administrative Procedures Act.

C. Administrative Rulemaking [1 O.C. Chapter 106]. This law governs the administrative rulemaking process for the adoption and amendment of administrative rules by authorized agencies of the Nation. The OTEC is considered an authorized agency and also an entity under this law. The OTEC is required to follow the administrative rulemaking procedures contained in this law for the promulgation of all rules when delegated rulemaking authority to act as an authorized agency. Administrative rulemaking authority must be delegated by a law of the Nation to implement, interpret and/or enforce a law of the Nation. Administrative rules developed under this law have the same force and effect as the law that delegated the authority to the authorized agency.

Page **7** of **10** 

The OTEC has been delegated administrative rulemaking authority as an authorized agency under the following laws of the Nation:

- (1) The Membership Ordinance [1 O.C. Chapter 124]; and
- (2) The Per Capita law [1 O.C. Chapter 123].

The proposed bylaws comply and are not in conflict with the Nation's Administrative Rulemaking law.

- D. **Membership Ordinance** [1 O.C. Chapter 124]. This law governs the implementation of membership enrollment procedures according to the Oneida Constitution and authorizes OTEC to be the official committee designated by the GTC to be responsible for all aspects of Oneida tribal enrollment including maintaining the official roll of the Oneida Nation, enrollment procedure and appeals/review of enrollment decisions. [1 O.C. 124.3-1(e)]. There are no conflicts between the proposed bylaws amendments and the Nation's Membership Ordinance.
- E. **Per Capita Law** [1 O.C. Chapter 123]. This law governs how per capita payments are distributed to Members of the Oneida Nation and assigns certain responsibilities set forth therein to the OTEC. [1 O.C. 123.4-5]. There are no conflicts between the proposed bylaws amendments and the Nation's Per Capita law.
- F. **Trust Scholarship Fund Policy** [9 O.C. Chapter 901]. This law governs the establishment of a trust fund for providing financial aid scholarships to assist eligible enrolled Oneida Members in securing higher educational opportunities. The OTEC is responsible for the management of the fund, including the drawdown of the fund for scholarship allocation [9 O.C. 901.8-1]. There are no conflicts between the proposed bylaws amendments and the Nation's Trust Scholarship Fund Policy.
- G. **Endowments Law** [1 O.C. Chapter 131]. This law governs the establishment and maintenance of all endowment fund accounts established by the Nation. The OTEC has exclusive control of the investment and collection of principal, interest and investments of all monies deposited in, and income derived from, all Oneida Nation endowment accounts. [1 O.C. 131.6-1]. The OTEC is authorized to hire a director on its behalf to submit quarterly itemized financial reports of all endowment fund accounts to OTEC and the Office of the Nation's Treasurer [1 O.C. 131.7]. There are no conflicts between the proposed bylaws amendments and the Nation's Endowments law.
- H. Children's Burial Fund Law [1 O.C. Chapter 129]. This law provides financial assistance towards the funeral costs of children of a certain age who are not enrolled, but are eligible for enrollment, in the Nation. [1 O.C. 129.1-1]. Decisions of the Oneida Trust Enrollment Department as to the eligibility of a deceased child for financial assistance from the Children's Burial Fund are appealed to the OTEC. [1 O.C. 129.7-1]. There are no conflicts between the proposed bylaws amendments and the Children's Burial Fund law.
- I. General Tribal Council Meeting Stipend Payment Policy [1 O.C. Chapter 111]. This law governs payments of stipends for attendance at GTC meetings. Eligible GTC members are eligible for a stipend for attending GTC meetings when a quorum is established and maintained and where official business of the Nation is conducted. OTEC is granted hearing body authority under this law to hear appeals of the Trust Enrollment Departments decisions made hereunder. [1 O.C. 111.6-2]. There are no conflicts between the proposed bylaws amendments and the General Tribal Council Meeting Stipend Payment Policy.
- J. **Boards, Committees and Commissions** [1 O.C. Chapter 105]. This law governs the establishment, composition and operation of the Nation's elected and appointed boards, committees and commissions. It establishes the procedures for appointing/electing people to a board, committee or commission; the

mandate for creating bylaws and the minimal information to be included therein; the recording and record keeping requirements relating to board, committee and commission meetings, including the manner in which information is reported to the OBC and the GTC; the eligibility requirements for stipends, compensation and reimbursement; and other processes relating to the operation of the Nation's boards, committees and commissions.

With respect to the creation of bylaws, the law sets the format requirements and the minimal amount of information that needs to be contained within an entity's bylaws. It further provides that all of the Nation's boards, committees and commissions, governed by the law, are required to present bylaws to the OBC for adoption that comply with the law and that said bylaws be presented within a reasonable amount of time following the law's adoption. The proposed bylaws contain the requisite formatting, as well as information, and do not conflict with any other provision of the law.

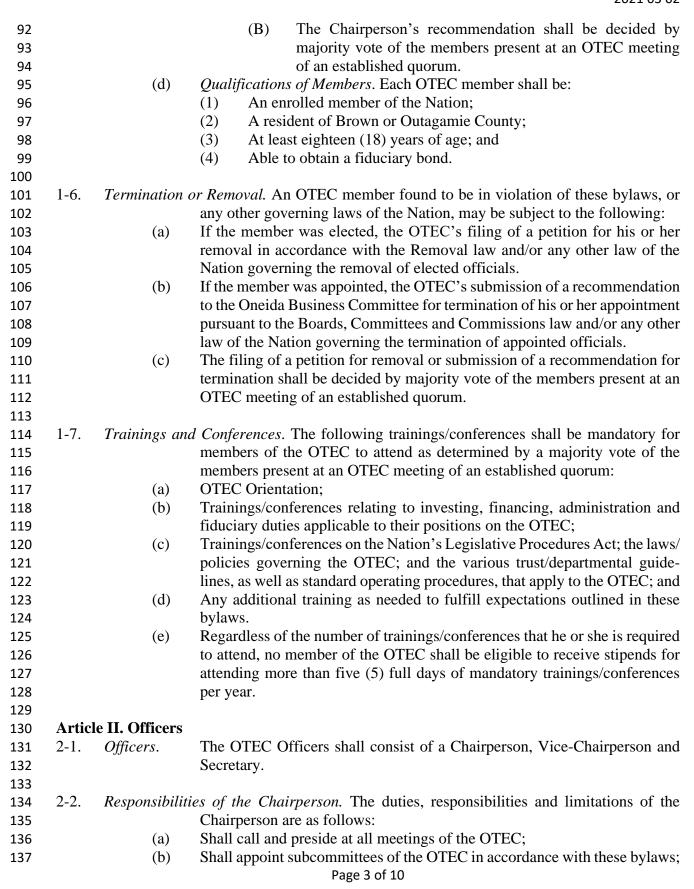
- K. **Election Law** [1 O.C. Chapter 102]. This law governs the process for election of a member to OTEC. The Election law governs the procedures for the conduct of orderly elections of the Nation, including pre-election activities such as caucuses and nominations. [1 O.C. 102.1-1]. There are no conflicts between the proposed bylaws and the Nation's Election law.
- L. **Removal Law** [1 O.C. Chapter 104]. This law governs the process for removing an elected member of the OTEC. OTEC members that are elected by the qualified voting membership of the Nation are subject to this law. This law contains due process measures related to specific causes for removal, petition requirements, preliminary review by the Judiciary, a hearing that includes potential witnesses and a burden of proof by a person seeking the removal by clear and convincing evidence that ground(s) for removal exist and a Special GTC Meeting that requires a 2/3 affirmative majority vote. There are no conflicts between the proposed bylaws and the Nation's Removal law.
- M. **Social Media Policy** [2 O.C. Chapter 218]. This law regulates social media accounts, including how content is managed and who has the authority to post on social media on behalf of the Nation. OTEC members are required to follow the Nation's Social Media Policy, as well as their Oath of Office, when acting in their official capacity as an ONEPC member. [Proposed Bylaws 4-4]. There are no conflicts between the proposed bylaws and the Nation's Social Media Policy.
- N. **Travel and Expense Policy** [2 O.C. Chapter 219]. Members of OTEC are eligible to be reimbursed for travel and per diem to attend a conference or training in accordance with this policy. All travel must be authorized by the sign-off authority listed in the proposed bylaws and in a manner that is consistent with this law. [2 O.C. 219.4-2]. There are no conflicts between the proposed bylaws and the Nation's Travel and Expense Policy.
- O. Conflict of Interest Law [2 O.C. Chapter 217]. This law establishes specific limitations on the handling, as well as sharing, of information or materials that are confidential in nature or could be used by the Nation's competitors and/or providers during the negotiation process to the detriment of the Nation. [2 O.C. 217.1-1]. It applies to the Nation's employees, contractors, elected officials, officers, political appointees and appointed/elected members of the Nation's boards, committees and commissions. [2 O.C. 217.1-1]. With respect to conflicts of interest, the proposed bylaws state that OTEC members shall abide by all laws of the Nation governing conflicts of interest. [Proposed Bylaws 4-5]. The proposed bylaws comply and do not conflict with the Nation's Conflict of Interest law.
- P. Open Records and Open Meetings Law [1 O.C. Chapter 107]. This law sets the requirements for how meetings of the Nation's governmental bodies shall be conducted and how materials from that meeting maintained, as well as made available to the public. [1 O.C. 107.1 & 107.12]. "Governmental bodies" encompasses most of the Nation's boards, committees and commissions, the OTEC included.

[1 O.C. 107.31(d)]. Absent an exception, meetings of a governmental body are to be open to the public and the materials therefrom available for public inspection so long as they constitute a "record" as defined within the law. [1 O.C. 107.15 & 107.17]. In addition, the law provides the minimum requirements for how notice of a governmental meeting must be provided, as well as accessible, to the public. [1 O.C. 107.15-1]. The proposed bylaws assign the responsibility for noticing meetings of the OTEC and maintaining all materials therefrom to the OTEC Secretary/Trust Enrollment Department. Written notice of meeting agendas, documents and minutes is to be provided to all OTEC members at least seventy-two (72) hours before each meeting and to the public in accordance with the Nation's Open Records and Open Meetings law. [Proposed Bylaws 3-1]. The proposed bylaws comply and are not in conflict with the Nation's Open Records and Open Meetings law.

Q. Vehicle Driver Certification and Fleet Management Law [2 O.C. Chapter 210]. This law establishes standards for individuals who drive a fleet vehicle or personal vehicle on official business and regulates the use of all vehicles owned and leased by the Nation. [2 O.C. 210.1-1]. The OTEC is considered an entity and OTEC members considered officials who are authorized to travel on behalf of and in vehicles owned by the Nation. [2 O.C. 210.3-1(g) & (j)]. The proposed bylaws comply and are not in conflict with the Nation's Vehicle Driver Certification and Fleet Management law.

1				<u>HANDOUT – OPTION B</u>
2		ONEIDA	TRUS	Γ ENROLLMENT COMMITTEE (OTEC) BYLAWS
4 5	Articl	le I. Authority		
6 7	1-1.	Name.		ame of this entity shall be the Oneida Trust Enrollment Committee ay be referred to as the OTEC.
8 9 10 11 12 13 14	1-2.	Establishment	throug Comm Monie	TEC was established by the Oneida General Tribal Council ("GTC") the resolution GTC-4-28-74 titled, GTC Establishment of Trust littee to be Responsible for Administration and Disposition of Trust is with \$1,000,000 Maintained for Developmental Purposes and not lived Through Per Capita Distributions.
15 16 17 18 19 20 21 22 23 24 25 26	1-3.	Authority. (a)	aspect delega resolu	se. The OTEC was created by the GTC to be responsible for all s of the Nation's Tribal enrollment and trust assets. The OTEC is sted the authority established through the laws, policies, rules and tions of the Nation, including, but not limited to, the following as may ended from time-to-time:  Resolution GTC-1-8-77-C; The Nation's Membership Ordinance; The Oneida Trust Enrollment Committee and Oneida Business Committee Memorandum of Agreement dated February 27, 2019 ("MOA"); The Nation's Per Capita law;
27 28 29 30 31			(5) (6) (7)	The Nation's Endowments law; The General Tribal Council Meeting Stipend Payment Policy; and Any additional authority delegated to the OTEC through other laws, policies, rules, resolutions and/or applicable trust agreements/plans of the Nation.
32 33 34 35 36 37		(b)		st and Duties. The OTEC shall have the power to carry out, including, it limited to, the following duties:  Administer the Emigrant New York Indian Claims Award Docket 75 Trust Fund known as Elderly Per Capita; Higher Education and General Welfare Trust f/k/a the Elderly Per Capita Payment Distribution Fund; and the Oneida Trust Scholarship Fund;
38 39 40 41 42 43			<ul><li>(2)</li><li>(3)</li><li>(4)</li><li>(5)</li><li>(6)</li></ul>	Oversee the management of the Trust Enrollment Department; Administer membership distributions; Administer the Minors Per Capita Trust Funds; Administer the Language Revitalization Fund; Administer the Oneida Life Insurance Plan Plus ("OLIPP") and oversee the OLIPP benefit;
44 45 46			(7) (8)	Administer endowments; Monitor funds held in the name of the Oneida Nation at the Bureau of Indian Affairs;

47			(9)	Maintain the official roll of the Oneida Nation by carrying out all
48				enrollment duties in accordance with the Membership Ordinance, as
49			(4.0)	well as any other rules/resolutions related thereto;
50			(10)	Report to the Oneida General Tribal Council semiannually;
51			(11)	Develop policies relating to trust funds and enrollments for adoption
52				by the Oneida Business Committee and/or Oneida General Tribal
53				Council; and
54			(12)	Carry out any further or additional duties established through the
55				laws, policies, rules and resolutions of the Nation.
56				
57	1-4.	Office.	The of	ficial mailing address of the OTEC shall be:
58				a Trust Enrollment Committee
59			P.O. B	ox 365
60				a, WI 54155
61				<b>,</b>
62	1-5.	Membership.		
63	1 5.	(a)	Numbe	er of Members. The OTEC shall be composed of nine (9) members,
64		(u)		of whom shall be the Nation's Treasurer.
65		(b)	· /	d. OTEC members shall be elected in accordance with the Nation's
66		(0)		n laws and/or policies for three (3) year staggered terms.
67			(1)	Members shall hold office until their term expires, they resign, or
			(1)	they are removed/terminated from office.
68				•
69				(A) A member whose term has expired shall remain in office
70				until his or her successor is sworn in by the Oneida Business
71				Committee.
72				(B) A member may resign at any time verbally during an OTEC
73				meeting or by delivering written notice to the Business
74				Committee Support Office and the OTEC Chairperson or
75				Chairperson's designee.
76				(i) The resignation is deemed effective upon acceptance
77				by OTEC motion of a member's verbal resignation
78				or upon delivery of the written notices.
79		(c)	Vacano	cies. Vacancies on the OTEC shall be filled as follows:
80			(1)	Expired Terms. Vacancies caused by the expiration of a member's
81				term shall be filled by election in accordance with the laws and/or
82				policies of the Nation governing elections.
83			(2)	Unexpired Terms. Vacancies in unexpired terms shall be filled by
84				appointment by the Oneida Business Committee pursuant to the
85				Boards, Committees and Commissions law for the remainder of the
86				unexpired term.
87				(A) The OTEC Chairperson shall provide the Oneida Business
88				Committee with recommendations on all applications for
89				appointment to fill a vacancy of an unexpired term per the
90				process set by the Boards, Committees and Commissions
91				law.



Shall oversee all OTEC activities and meetings; (c) 138 Shall supervise the Trust Enrollment Director, inviting input from the 139 (d) OTEC members for purposes of his or her evaluation; 140 Shall, personally or through a designee, submit quarterly reports to the (e) 141 Oneida Business Committee and annual/semi-annual reports to the Oneida 142 General Tribal Council in accordance with the Boards, Committees and 143 Commissions law, as well as any other applicable trust agreements/plan; 144 Shall be present at, or designate an OTEC member to be present at, the (f) 145 Oneida Business Committee meeting where the OTEC's quarterly report 146 appears on the agenda; and 147 Shall serve as an ex-officio member of all established subcommittees. 148 (g) 149 2-3. Responsibilities of the Vice-Chairperson. The duties, responsibilities and limitations of the 150 Vice-Chairperson are as follows: 151 Shall act with the same authority as the Chairperson in his or her absence. (a) 152 153 2-4. Responsibilities of the Secretary. The duties, responsibilities and limitations of the 154 Secretary are as follows: 155 With assistance from the Trust Enrollment Department and/or the Business 156 (a) 157 Committee Support Office, shall be responsible for keeping/taking minutes of OTEC meetings; submitting copies of meeting minutes to the Business 158 Committee Support Office in accordance with the Boards, Committees and 159 Commissions law; and making meeting minutes available to all OTEC 160 members, as well as the public, pursuant to these bylaws and the Nation's 161 Open Records and Open Meetings law; and 162 (b) In the event that both the Chairperson and Vice-Chairperson positions 163 become vacant before the end of their terms, shall call meetings to fill the 164 vacancies and preside over those meetings to conduct an election of new 165 Officers, at which point the Chairperson, or Vice-Chairperson in absence 166 of the Chairperson, shall preside. 167 168 Selection of Officers. Officers shall be elected by a majority vote of the members present 169 2-5. at the first OTEC regular monthly meeting of an established quorum that 170 follows the final result approval by the Oneida Business Committee of an 171 election of OTEC members. 172 OTEC Officers shall serve one (1) year terms and shall not hold more than 173 (a) one (1) Officer position per Officer term. 174 If an Officer position is vacated, an interim election shall be held at 175 (1) 176 the next OTEC meeting to fill the position for the balance of the vear. 177 Nominations for Officer positions may only be made by members who are 178 (b) 179 present, as defined within the Boards, Committees and Commissions law, at the OTEC meeting to elect Officers. 180 OTEC members may be dismissed from their Officer positions by majority (c) 181 vote of the members present at an OTEC meeting of an established quorum.

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Purchases and Travel. OTEC shall follow the Nation's policies and procedures regarding 184 2-6. purchasing and sign-off authority. 185 Levels of budgetary sign-off authority for the OTEC shall be as set forth in (a) 186 the manual titled, Oneida Tribe of Indians of Wisconsin Purchasing Policies 187 and Procedures, for Divisional Directors/Tribal School Chairperson/Trust 188 Committee/Gaming Director. 189 All OTEC Officers have sign-off authority and two (2) Officers shall (1) 190 be required to sign-off on all budgetary requests. 191 Upon approval by both Officers, the Business Committee 192 Support Office shall have official budgetary sign-off 193 authority for the OTEC. 194 The OTEC shall approve a member's request to travel on its behalf by (b) 195 majority vote of the members present at a regular or emergency OTEC 196 meeting of an established quorum. 197 198 2-7. 199 Personnel. The OTEC shall have the authority to hire a Trust Enrollment Director. 200 The hiring of a Trust Enrollment Director shall be conducted in accordance (a) with the Nation's Personnel Policies and Procedures law and shall be 201 dependent upon available funding. 202 203 (b) The duties of the Trust Enrollment Director shall be per the directive of the OTEC Chairperson or Chairperson's designee and as set forth in the job 204 description and/or documents governing the position. 205 206 **Article III. Meetings** 207 3-1. Regular Meetings. 208 Subject to subsection (1) of this section, the OTEC shall meet on the fourth 209 (a) Tuesday of each month for regular business, commencing at 5:00 p.m., in 210 the Trust Enrollment Department located at 210 Elm Street in Oneida, WI. 211 Meetings of the OTEC may be attended in person, by telephone, through 212 videoconferencing or through other telecommunications so long as presence 213 of each member is demonstrated consistent with the Boards, Committees 214 and Commissions law. 215 216 (1) In February and August of each year, the OTEC shall meet on the third Tuesday of the month for Enrollment Meetings. 217 The OTEC may change its regular meeting date, time and/or (2) 218 location from time-to-time as it determines necessary by majority 219 vote of the members present at an OTEC meeting of an established 220 quorum so long as notice is provided to all members in writing and, 221 222 along with the public, in accordance with the Nation's Open Records and Open Meetings law, prior to the implementation of a 223 new date, time and/or location. 224 225 (b) Notice of meeting location, agenda, minutes and materials shall be forwarded by the Trust Enrollment Department to all OTEC members via 226 email communication, sent to the official Oneida Nation email address 227 228 provided to members to conduct business electronically on behalf of the

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OTEC ("Official Email"); and notice shall further be provided to all OTEC

members, as well as the public, in accordance with the Nation's Open 230 Records and Open Meetings law. 231 Meetings of the OTEC shall be conducted in accordance with the rules (c) 232 contained in the current edition of Robert's Rules of Order, in all cases to 233 which they are applicable, unless they are inconsistent with these bylaws. 234 235 Emergency Meetings. An emergency meeting may be called when there is an imminent 3-2. 236 issue that needs to be addressed by the OTEC before its next regular meeting 237 which requires a thorough discussion, and thus, cannot be done by e-poll. 238 Emergency meetings may be attended in person, by telephone, through 239 240 videoconferencing or through other telecommunications so long as presence of each member is demonstrated consistent with the Boards, Committees 241 and Commissions law. 242 243 (a) Any OTEC Officer may call an emergency meeting so long as in accordance with these bylaws. 244 At least twenty-four (24) hours before the start of the meeting, the Trust (b) 245 Enrollment Department shall notify all OTEC members of the emergency 246 meeting by telephone call and shall send them the meeting location, agenda 247 and materials via their Official Email address. 248 249 (1) OTEC members, as well as the public, shall further receive notice of emergency meetings per the Nation's Open Records and Open 250 Meetings law. 251 Within seventy-two (72) hours of the emergency meeting, the OTEC shall (c) 252 provide the Nation's Secretary with notice of the emergency meeting, the 253 reason for the emergency meeting, and an explanation as to why the matter 254 could not wait until the next regular meeting. 255 256 Joint Meetings. Joint meetings between the OTEC and the Oneida Business Committee 257 3-3. shall be held at the Norbert Hill Center in accordance with the MOA, which 258 may be amended from time-to-time hereafter, upon agreement by both 259 parties, and as follows: 260 Notice of the joint meeting agendas, documents and minutes shall be (a) 261 262 provided, and the joint meetings conducted, in accordance with resolution BC-03-27-19-D titled, Oneida Business Committee and Joint Meetings with 263 the Boards, Committees and Commissions – Definitions and Impact, as may 264 be amended from time-to-time hereafter. 265 266 Five (5) OTEC members shall constitute a quorum. If a quorum is not 267 3-4. Ouorum. 268 present within fifteen (15) minutes of the announced meeting time, the meeting shall be declared dismissed. 269 270 271 3-5. Order of Business. The order of business, as far as applicable, is: 272 (a) Call to Order (b) Adopt the Agenda 273 274 (c) Visitor/Community Forum Approval of Minutes 275 (d)

276		(e)	Old Business
277		(f)	New Business
278		(g)	Reports
279		(h)	Other Business
280		(i)	Executive Session
281		(j)	Adjournment
282		0.	
283	3-6.	Voting.	Decisions of the OTEC shall be by majority vote of the members present at
284		O	an OTEC meeting of an established quorum, with each OTEC member
285			having one (1) vote.
286		(a)	The Chairperson, or Officer presiding in lieu of the Chairperson, may not
287			vote except in the event of a tie.
288		(b)	E-polls are allowed so long as conducted in accordance with the Boards,
289		. ,	Committees and Commissions law.
290			(1) The Vice-Chairperson, in the absence or discretion of the Chair-
291			person, shall be responsible for conducting e-polls.
292			
293	Articl	e IV. Expectat	tions
294	4-1.	Behavior of	Members. Members of the OTEC are required to adhere to the following
295			behavioral expectations:
296		(a)	Perform duties as outlined in these bylaws, as may be amended from time-
297			to-time hereafter, and adhere to all other governing laws, policies, MOA's
298			and/or rules of the Nation;
299		(b)	Act only in the best interests of the OTEC;
300		(c)	Put the OTEC's interest before any other personal or professional interests
301			while acting on behalf of or as a representative of the OTEC;
302		(d)	Be actively involved in decision-making on behalf of the OTEC;
303		(e)	Actively participate in OTEC planning, governance and development;
304		(f)	Make decisions jointly with the OTEC members and honor decisions/
305			actions taken at meetings, whether in attendance or not;
306		(g)	Not act independent of the OTEC or make statements on its behalf absent
307			authorization;
308		(h)	Promptly reply to email and other communications that request and require
309			a response;
310		(i)	Attend and contribute to all OTEC meetings.
311			(1) Three (3) unexcused absences from regularly scheduled meetings of
312			the OTEC within a one (1) year period may be grounds for removal/
313			termination or disciplinary action hereunder.
314			(A) An absence shall be deemed unexcused if a member fails to
315			provide an Officer with written notice of his or her intended
316			absence at least thirty (30) minutes prior to a meeting.
317			(2) If a member of the OTEC accrues three (3) unexcused absences in a
318			one (1) year period, the matter should be added to an OTEC meeting
319			agenda for consideration and possible action in accordance with
320			these bylaws.

Prepare for meetings and provide feedback to the OTEC Chairperson or 321 (j) Trust Enrollment Director on any agenda item; and 322 While acting in the capacity of a member of the OTEC, behave in a manner 323 (k) consistent with the Core Values of the Nation. 324 *Enforcement.* Any member found to be in violation of this or any section of 325 (1) these bylaws may be subject to the following: 326 Sanctions and penalties in accordance with any laws or policies of 327 (1) the Nation governing sanctions and/or penalties of officials. 328 If the member was elected, the OTEC's filing of a petition for his or (2) 329 her removal pursuant to the Removal law and/or any other laws or 330 policies of the Nation governing the removal of elected officials. 331 If the member was appointed, the OTEC's recommendation to the (3) 332 Oneida Business Committee for the termination of his or her 333 appointment pursuant to the Boards, Committees and Commissions 334 law and/or any other laws or policies of the Nation governing the 335 termination of appointed officials. 336 (A) The filing of a petition for removal or recommendation for 337 termination shall be decided by a majority vote of the 338 members present at an OTEC meeting of an established 339 340 quorum. 341 4-2. Prohibition of Violence. OTEC members are strictly prohibited from committing 342 intentionally violent acts that inflict, attempt to inflict, or threaten to inflict 343 emotional or bodily harm on another person, or damage to personal 344 property. 345 346 Drug and Alcohol Use. The OTEC prohibits the use of alcohol and illegal drugs by 347 4-3. members when acting in their official capacity. 348 The OTEC encourages members to voluntarily seek help for their personal 349 (a) drug and alcohol-related problems. 350 351 Social Media. OTEC members shall comply with the Nation's Social Media Policy and 352 4-4. 353 their oath of office when using social media while acting on behalf of or as a representative of the OTEC. 354 355 356 4-5. Conflict of Interest. OTEC members shall abide by all laws of the Nation governing 357 conflicts of interest. It is the responsibility of each OTEC member to disclose conflicts of 358 (a) 359 interest. 360 361 **Article V. Stipends and Compensation** 5-1. Stipends. OTEC members shall be eligible for the following stipends as set forth in 362 and subject to these bylaws; the Boards, Committees and Commissions law; 363 and resolution BC-08-12-20-C titled. Amended Boards. Committees and 364 365 Commissions Law Stipends, as may be further amended from time-to-time hereafter: 366

No more than twenty-four (24) meeting stipends per fiscal year, provided 367 (a) that: 368 (1) A quorum was established; 369 The meeting of the established quorum lasted for at least one (1) (2) 370 hour: and 371 The member collecting the stipend was present for the entire (3) 372 meeting as defined, as well as demonstrated, in accordance with the 373 Boards, Committees and Commissions law. 374 A stipend for attending a duly called joint meeting between the OTEC and (b) 375 the Oneida Business Committee, provided that: 376 A quorum was established by the OTEC; (1) 377 The joint meeting lasted for at least one (1) hour; and (2) 378 The member collecting the stipend was present for the entire joint (3) 379 meeting as defined, as well as demonstrated, in accordance with the 380 Boards, Committees and Commissions law. 381 A stipend for attending an Oneida Judiciary hearing so long as the member's (c) 382 attendance at the hearing is required by official subpoena. 383 A stipend for attending an official hearing of the OTEC. 384 (d) A stipend for attending a conference or training, provided that: (e) 385 (1) The amount of the stipend a member is eligible to receive for 386 attending a conference or training shall be dependent on whether the 387 member attended up to four (4) hours of a conference/training or 388 more than four (4) hours of a conference/training; and 389 The member's attendance at the conference or training was required (2) 390 by law, bylaws or resolution. 391 392 393 5-2. Compensation. Besides travel, per diem and business expense reimbursement authorized under the Boards, Committees and Commissions law, members shall not be 394 eligible to receive any other form of compensation for duties/activities they 395 perform on behalf of the OTEC. 396 397 **Article VI. Records and Reporting** 398 Agenda Items. Agenda items shall be maintained in a consistent format as identified in 399 6-1. section 3-5 of these bylaws. 400 401 402 6-2. Minutes. Minutes shall be prepared in a format created by the Business Committee Support Office, following the order of business set forth in section 3-5 of 403 these bylaws, to generate the most informative record of the meeting. 404 With assistance from the Trust Enrollment Department and/or Business 405 (a) Committee Support Office, the OTEC Secretary shall submit a copy of the 406 approved OTEC minutes and agenda to the Business Committee Support 407 408 Office within thirty (30) days of approval by the OTEC. 409 6-3. All handouts, reports, memorandum and the like shall be attached to the 410 Attachments. 411 OTEC meeting minutes and agenda in which they were presented.



## **HANDOUT - OPTION B**

## Oneida Trust Enrollment Committee Bylaws Amendments Legislative Analysis

### **SECTION 1. EXECUTIVE SUMMARY**

SECTION 1: EXECUTIVE COMMANY			
	Analysis by the Legislative Reference Office		
Intent of the Amendments	<ul> <li>To comply with the September 2018 amendments to the Boards, Committees and Commissions law ("BCC Law"), which provide that, within a reasonable time after the BCC Law's adoption, all existing boards, committees and commissions of the Nation must present bylaws for adoption that comply with the format and contain the minimal amount of information prescribed in the BCC Law, including:         <ul> <li>The process for filling vacancies on the Oneida Trust Enrollment Committee ("OTEC");</li> <li>The qualifications necessary for membership on the OTEC;</li> <li>The Officer positions on the OTEC, as well as the process for selecting those Officers and the duties assigned to each specific Officer position;</li> <li>The behavioral expectations of those serving on the OTEC;</li> <li>The process for terminating and/or removing a member of the OTEC;</li> <li>Stipend eligibility; and</li> <li>The process for further amendments to the OTEC bylaws. [1 O.C. 105.10-1(a)].</li> </ul> </li> <li>To comply with the directive from the Oneida Business Committee ("OBC")</li> </ul>		
	to include certain across-the-board amendments to all of the boards, committees		
Purpose	and commissions' bylaws that have not been expressly granted an exception.  The OTEC was established by the Oneida General Tribal Council ("GTC") through resolution GTC-04-28-74 to be responsible for all aspects of the Nation's Tribal enrollment and trust assets.		
Related Legislation	Oneida Nation Constitution; Administrative Rulemaking law; Administrative Procedures Act; Legislative Procedures Act; Per Capita law; Trust Scholarship Fund Policy; Membership Ordinance; Endowments law; Children's Burial Fund law; General Tribal Council Meeting Stipend Payment Policy; BCC Law; Election law; Removal Law; Social Media Policy; Oneida Travel and Expense Policy; Conflict of Interest law; Open Records and Open Meetings law; Vehicle Driver Certification and Fleet Management law.		
Enforcement/Due Process	OTEC members are elected under the Nation's Election law and vacancies in unexpired terms are filled by the OBC pursuant to the BCC Law. [Proposed Bylaws 1-5(b) and (c)]. Elected OTEC members may be removed from their position under the Removal Law and appointed OTEC members may be terminated from their positions by the OBC in accordance with the BCC Law. [Proposed Bylaws 1-6]. Upon recommendation of an OBC member or the OTEC, an OTEC member may have his or her appointment terminated by the OBC by a two-thirds majority vote. The OTEC's recommendation for termination must be approved by majority vote		

	of the OTEC members present at an OTEC meeting of an established quorum [Proposed Bylaws $1-6(c)$ ] and OBC's decision to terminate an OTEC member's
	appointment is final [1 O.C. 105.7-4].
<b>Public Meeting</b>	Public meetings are not required for bylaws.
Fiscal Impact	A fiscal impact statement is not required for bylaws.

### SECTION 2. BACKGROUND

- A. Bylaws provide a framework for the operation and management of a board, committee or commission of the Nation; the government of its members; and the regulation of its affairs. [1 O.C. 105.3-1(d)].
- B. The OTEC was established by the GTC through resolution GTC-04-28-74 titled, GTC Establishment of Trust Committee to be Responsible for Administration and Disposition of Trust Monies with \$1,000,000 Maintained for Developmental Purposes and not Dissolved Through Per Capita Distributions. Its bylaws were last updated on July 2, 2012.
- C. In December of 2015, requests were made by both the OTEC and a community member to add OTEC's bylaws to the Active Files List for amendment. The requests were deferred pending the adoption of amendments to the BCC Law that were being processed.
- D. On September 26, 2018, the OBC adopted amendments to the BCC Law through resolution BC-09-26-18-C. Per section 105.10-1(a), within a reasonable time after the BCC Law's adoption, all existing boards, committees and commissions of the Nation were required to amend their bylaws to comply with the format requirements and to add the minimal amount of information prescribed the BCC Law.
- E. This item was added to the Active Files List on September 6, 2017 for purposes of amending OTEC's bylaws to comply with the recent amendments to the BCC Law. After a deferment from the OBC, this item was carried over from the 2017-2020 term and added back on to the Active Files List on October 7, 2020 for finalization, with Kirby Metoxen as the sponsor.

### SECTION 3. COMPLIANCE WITH THE BOARDS, COMMITTEES AND COMMISSIONS LAW

- A. The proposed bylaws comply with the requirements of the Boards, Committees and Commissions law [1 O.C. 105.10].
  - **B.** The proposed bylaws comply with resolution BC-08-12-20-C titled, *Amended Boards, Committees and Commissions Law Stipends*, which sets forth the types, dollar amounts, and eligibility requirements for stipends under the BCC Law [1 O.C. 105.13].
  - C. The proposed bylaws comply with resolution BC-03-27-19-D titled, *Oneida Business Committee and Joint Meetings with Boards, Committees and Commissions Definitions and Impact.*

### **SECTION 4. AMENDMENTS**

This section details the changes to the bylaws from the previously adopted bylaws.

#### A. Article I. Authority.

- Section 1-5(a) Number of Members. This section was amended to remove the requirement that a member of the OBC fill one (1) of the nine (9) voting seats on the OTEC. [Proposed Bylaws 1-5(a)].
  - Resolution GTC-11-22-93-A restricts OBC members from serving on any appointed or elected board, committee or commission, unless required by law, other than in a liaison capacity. An OBC member will be assigned as a liaison in accordance with the BCC Law [1 O.C. 105.10-3(f)(4)].
- Section 1-5(b) Election. Members are elected to the OTEC pursuant to the Nation's Election law. [OTEC Bylaws 4(A) & Proposed Bylaws 1-5(b)]. A provision was added to this section, per section 105.6-2(a)(1) of the BCC Law, to allow an OTEC members whose term has expired to remain in office until a successor is sworn in by the OBC [Proposed Bylaws 1-5(b)(1)(A)]. This section was

also revised to make the process for resigning from the OTEC consistent with the BCC Law. Under the proposed bylaws, an OTEC member may resign at any time either by:

- o Verbally notifying the OTEC during an OTEC meeting of an established quorum; or
- O Delivering written notice to the Business Committee Support Office and the OTEC Chairperson or Chairperson's designee. [Proposed Bylaws 1-5(b) & 1 O.C. 105.6-2(d)].
- Section 1-5(c) Vacancies. This section was revised to make the process for filling vacancies in unexpired terms consistent with the BCC Law, which is that vacancies in unexpired terms are to be filled by appointment by the OBC. [Proposed Bylaws 1-5(c)(2) & 1 O.C. 105.7-1].
  - O Although the OBC will ultimately decide who to appoint to fill a vacancy in an unexpired term, a provision was added to this section that will require the OTEC Chairperson to provide the OBC with a recommendation for appointment, with the recommendation being decided by a majority vote of the members present at an OTEC meeting of an established quorum. [Proposed Bylaws 1-5(c)(2)(A) (B)].
- Section 1-6 Termination/Removal. This section was revised to make the removal and termination of members from the OTEC consistent with the requirements set forth in the BCC Law. [1 O.C. 105.7-4].
  - Elected Members of the OTEC. Under the proposed bylaws, elected members of the OTEC would be removed from their seats in accordance with the Nation's Removal law. [Proposed Bylaws 1-6(a)].
  - Appointed Members of the OTEC. Under the proposed bylaws, appointed members of the OTEC would be terminated by the OBC in accordance with the BCC Law. [Proposed Bylaws 1-6(c)].
    - The OTEC may petition for removal of a member or submit a recommendation to the OBC for the termination of a member's appointment, so long as approved by a majority vote of the members present at an OTEC meeting of an established quorum. [Proposed Bylaws 1-6(c)].
- Section 1-7 Trainings and Conferences. This section was added to the proposed bylaws for purposes of listing the trainings and/or conferences that are mandatory for OTEC members to attend. [Proposed Bylaws 1-7]. Per the BCC Law, members of an entity are not eligible to receive stipends for attending a conference/training unless their attendance was mandated by law, bylaws or resolution. [1 O.C. 105.13-8]. By identifying these trainings/conferences as mandatory, this prerequisite is satisfied.
  - Per the directive of the OBC, the following limitation was added to all bylaws that are governed by the BCC Law:
    - Regardless of the number of trainings/conferences that he or she is required to attend, no member of the OTEC shall be eligible to receive stipends for attending more than five (5) full days of mandatory trainings/conferences per year. [Proposed Bylaws 1-7(c)].
    - Impact: By adding a limitation on the number of mandatory trainings/conferences a member may receive a stipend for in a one-year period, the OTEC is not being limited in the amount of training/conferences it can require its members to attend. Rather, it is limiting the number of trainings/conferences that would be considered stipend eligible. This provides an avenue for protecting the Nation from the fiscal burden that could ensue if stipend eligibility restrictions were not put in place, while preserving OTEC's autonomy in deciding how many trainings/conferences it feels are necessary for members to attend.

#### B. Article II. Officers.

Section 2-2 – Responsibilities of the Chairperson. The following items were added to the Chairperson's assigned responsibilities under this section of the proposed bylaws:

- o To submit, either personally or through a designee, annual and semi-annual reports to the GTC, as well as quarterly reports to the OBC, in accordance with the BCC Law [Proposed Bylaws 2-2(e)]; and
- o To attend, or designate an OTEC member to attend, the OBC meeting in which OTEC's quarterly report appears on the agenda [Proposed Bylaws 2-2(f)].
  - <u>Impact:</u> The BCC Law requires that entities provide certain reports to the GTC, as well as the OBC, in the manner prescribed therein and that at least one (1) member of the entity attend the OBC meeting where their quarterly report appears on the agenda. [1 O.C. 105.12-3]. By assigning these duties to the ONEPC Chairperson, it creates an extra layer of oversight to ensure compliance with the law.
- Section 2-4 Responsibilities of the Secretary. The following item was added to the Secretary's assigned responsibilities under this section of the proposed bylaws:
  - o In the event that both the Chairperson and Vice-Chairperson positions become vacant before the end of their terms, a provision was added that allows the Secretary to call OTEC meetings to fill the vacancies and to preside over those meetings for the sole purpose of conducting an election of new Officers, at which point the Chairperson, or Vice-Chairperson in the absence of the Chairperson, would preside. [Proposed Bylaws 2-4(b)].
- Section 2-6 Selection of Officers. The following items were added to this section of the proposed bylaws.
  - A provision was added that allows for OTEC members to be dismissed from their Officer positions by a majority vote of the members present at an OTEC meeting of an established quorum. [Proposed Bylaws 2-5(c)].
    - <u>Impact:</u> This provision applies only to Officer positions on the OTEC, meaning that an OTEC member may be stripped of his or her Officer position by a majority vote of the OTEC, but would remain an OTEC member unless terminated or removed in accordance with governing law.
  - A second provision was added to clarify that Officers of the OTEC shall not be allowed to hold more than one (1) Officer position per Officer term. [Proposed Bylaws 2-5(a)].
- Section 2-7 Purchases and Travel. Per the BCC Law, this section of the proposed bylaws must identify how the OTEC intends to approve purchases and/or travel on its behalf. [1 O.C. 105.10-3 (b)(6)]. It was updated as follows to comply therewith:
  - OTEC must follow the Nation's policies and procedures regarding purchasing and sign-off authority [Proposed Bylaws 2-6];
  - OTEC's level of budgetary sign-off authority must be consistent with the manual titled, *Oneida Tribe of Indians of Wisconsin Purchasing Policies and Procedures*, for Divisional Directors/Tribal School Chairperson/Trust Committee/Gaming Director [*Proposed By-laws* 2-6(a)];
  - o All OTEC Officers will have sign-off authority and two (2) Officers will be required to sign-off on all budgetary requests [Proposed Bylaws 2-6(a)(1)]; and
    - Upon approval by the OTEC Officers, the Business Committee Support Office will have official budgetary sign-off authority for the OTEC. [Proposed Bylaws 2-6(a) (1)(A)].
  - OTEC must approve a member's request to travel on its behalf by majority vote of the members present at a regular or emergency OTEC meeting of an established quorum [Proposed Bylaws 2-6(b)].

#### C. Article III. Meetings

 • Section 3-1 – Regular Meetings. Per the BCC Law, this section of the proposed bylaws must identify, at a minimum, when and where regular meetings of the OTEC will be held and how the

 OTEC intends to provide notice of the meeting agenda, documents and minutes. [1 O.C. 105.10-3 (c)].

- Under its current bylaws, the OTEC is required to meet the first Tuesday of each month for Enrollments, and the fourth Tuesday of each month for the Trust, with the time and place of such meetings to be established by the OTEC. [OTEC Bylaws 1(A)]. Because this section only vaguely addresses when and where regular meetings of the OTEC must be held, the following provisions were added to ensure compliance with the BCC Law:
  - That, but for the months of February and August wherein the OTEC shall meet on the third Tuesday of each month, the OTEC shall meet on the fourth Tuesday of each month, commencing at 5:00 p.m. in the Trust Enrollment Department located at 210 Elm Street in Oneida, Wisconsin. [Proposed Bylaws 3-1(a)]; and
  - That, the OTEC meeting date, time and/or location may change from time-to-time as determined by a majority vote of the members present at an OTEC meeting of an established quorum so long as notice is provided in accordance with the Open Records and Open Meetings law prior to implementation of a new date, time and/or location [Proposed Bylaws 3-1(a)(2)];
    - Impact: The above provisions not only ensure compliance with the minimal requirements for this section under the BCC Law, but offer OTEC flexibility by allowing for the established date, time and/or location of its meetings to change when deemed necessary by majority vote; provided, the OTEC affords public notice of such change or changes in advance of implementation.
  - That, in addition to requirements already set forth in its current bylaws, notice of OTEC meetings must further be provided in accordance with the Open Records and Open Meetings law [Proposed Bylaws 3-1(b)]; and
  - That, OTEC meetings may be attended in person, by telephone, through video conferencing or through other telecommunications; provided, the presence of any member attending a meeting virtually is demonstrated in accordance with the BCC Law [Proposed Bylaws 3-1(a)].
    - Impact: With the COVID-19 pandemic, the Nation was forced to adjust many of its customary practices, including how it holds meetings by conducting them virtually or with very limited access to the public. This provision gives similar flexibility to the OTEC to allow for the same so long as the following occurs in compliance with the BCC Law:
      - (1) OTEC demonstrates the presence of its members during a meeting by taking roll call on the record at both the beginning and end of the meeting; and
      - (2) If an OTEC member has a technological issue during a meeting and it disrupts the member's presence, he or she notifies the OTEC of the technological issue as soon as possible. [1 O.C. 105.13-3(c)-(d)].
- Section 3-3 Emergency Meetings. Per the BCC Law, this section of the proposed bylaws must, at a minimum, identify what constitutes an emergency; how emergency meetings are to be called; and how notice of an emergency meeting must be provided. [1 O.C. 105.10-3]. Currently, the OTEC's bylaws provide that "[t]he Chairperson may call Emergency/Special meetings" and that there "shall be a minimum of 24 hour verbal notice to all Committee members of any emergency and/or special meeting." [OTEC Bylaws 2(A)]. In order to comply with the BCC Law, the term "special meeting" was deleted from this section and the following was added:
  - O That, an emergency meeting of the OTEC may be called when there is an imminent issue that needs to be addressed by the OTEC before its next regular meeting which requires a thorough discussion, and thus, cannot be done by e-poll [Proposed Bylaws 3-2];

- That, the Trust Enrollment Department must provide notice of an emergency meeting to all OTEC members in writing, as well as by telephone call, at least twenty-four (24) hours before the scheduled meeting and must further provide notice in accordance with the Nation's Open Records and Open Meetings law [Proposed Bylaws 3-2(b)]; and
- That, within seventy-two (72) hours of holding an emergency meeting, the OTEC shall provide the Nation's Secretary with notice of the emergency meeting, the reason for the emergency meeting, and an explanation of why the matter could not wait for a regular meeting [Proposed Bylaws 3-2(c)].
- Section 3-4 Quorum. This section was amended to require that at least five (5) OTEC members be present to establish a quorum. [Proposed Bylaws 3-4].
- **D.** Article IV. Expectations. This article was added to the proposed bylaws to satisfy the requirements of the BCC Law. [1 O.C. 105.10-3(d)].
  - Section 4-1 Behavior of Members. Per the BCC Law, this section of the proposed bylaws must, at a minimum, identify the behavioral expectations and requirements of an OTEC member and how the OTEC will enforce such expectations/requirements. [1 O.C. 105.10-3(d)]. Under its current bylaws, the OTEC has a list of behavioral expectations that its members must follow; however, they are located throughout various sections of the bylaws. To comply with the BCC Law, these items were compiled and placed under this section of the proposed bylaws. [Proposed Bylaws 4-
  - Section 4-2 Prohibition of Violence. This section prohibits OTEC members from committing any intentionally violent act that inflicts, attempts to inflict or threatens to inflict emotional or bodily harm on another person or damage to personal property. [Proposed Bylaws 4-2]. It was added to comply with the minimum requirements of the BCC Law. [1 O.C. 105.10-3(d)(2)].
  - Section 4-3 Drug and Alcohol Use. This section prohibits drug and alcohol use by an OTEC member when acting in his or her official capacity. [Proposed Bylaws 4-3]. It was added to comply with the BCC Law [1 O.C. 105.10-3(d)(3)].

#### E. Article V. Stipends and Compensation.

- Section 5-1. Stipends. This section was updated to comply with the BCC Law.
  - As updated, OTEC members are eligible to receive the following stipends, subject to the BCC Law and resolution BC-08-12-20-C titled, Amended Boards, Committees and Commissions Law Stipends:
    - No more than twenty-four (24) meeting stipends per fiscal year, provided that:
      - (1) A quorum was established;
      - (2) The meeting of the established quorum lasted for at least one (1) hour; and
      - (3) The member collecting the stipend was present for the entire meeting as defined, as well as demonstrated, in accordance with the BCC Law.
    - A stipend for attending a duly called joint meeting between the OTEC and the OBC, provided that:
      - (1) A quorum was established by the OTEC:
      - (2) The joint meeting lasted for at least one (1) hour; and
      - (3) The member collecting the stipend was present for the entire joint meeting as defined, as well as demonstrated, in accordance with the BCC Law.
    - A stipend for attending an Oneida Judiciary hearing so long as the member's attendance at the hearing is required by official subpoena.
    - A stipend for attending an official hearing of the OTEC.
    - A stipend for attending a conference or training, provided that:
      - (1) The amount of the stipend a member is eligible to receive for attending a conference or training shall be dependent on whether the member attended up

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- to four (4) hours of a conference/training or more than four (4) hours of a conference/training; and

  (2) The member's attendance at the conference or training was required by law,
  - (2) The member's attendance at the conference or training was required by law, bylaws or resolution.

### F. Article VI. Records and Reports.

- Section 6-2 Minutes. Under the BCC Law, this section must, at a minimum, identify the format for meeting minutes and a reasonable timeframe in which minutes are to be submitted to the Business Committee Support Office. [1 O.C. 105.10-3(f)(2)]. To get this section in compliance with the BCC Law, the following provisions were added:
  - o That, OTEC meeting minutes and agenda must be submitted to the Business Committee Support Office within thirty (30) days of their approval. [Proposed Bylaws 6-2(a)].
- Section 6-4 Oneida Business Committee Liaison. This section was added to comply with the requirements of the BCC Law. In addition to satisfying the minimal requirements for this section under the BCC Law, per directive of the LOC, it designates the Nation's Treasurer as the OTEC's liaison [Proposed Bylaws 6-4], which is unique when compared to the other bylaws of the Nation's boards, committees and commissions that do not specify which of the OBC members will be their designated liaison.
- Section 6-5 Audio Recordings. This section was added to comply with the minimal requirements of the BCC Law. It requires that all meetings of the OTEC be audio recorded unless the OTEC goes into executive session. [Proposed Bylaws 6-5].

#### G. Article VII. Amendments.

- Section 7-1 Amendments to Bylaws. In order to comply with the BCC Law and an OBC directive, respectively, the following provisions were added to this section of the OTEC bylaws:
  - That, any amendments to the OTEC bylaws must conform to the requirements of the BCC Law, as well as any other policy of the Nation [Proposed Bylaws 7-1(a)]; and
  - That, amendments or repeals to the OTEC bylaws must be approved by the OBC before implementation [Proposed Bylaws 7-1(b)].

### SECTION 5. LEGISLATION RELATED TO BOARDS, COMMITTEES AND COMMISSIONS

There are no conflicts between the proposed bylaws amendments and the Oneida Code of Laws. Below is a summary of laws referenced in and related to the proposed amendments to the Oneida Trust Enrollment Committee's bylaws.

- A. **Oneida Nation Constitution**. The Constitution of the Oneida Nation contains a provision that allows for the creation of committees for the proper conduct of tribal business of the Nation. *[Oneida Nation Constitution, Article IV, Section 1(g)]*. There are no conflicts between the proposed bylaws amendments and the Oneida Nation Constitution.
- B. Administrative Procedures Act [1 O.C. Chapter 101]. This law details the procedures used by OTEC to conduct hearings for disputes arising under Oneida law. The OTEC has been granted hearing body authority under the following laws of the Nation:
  - (1) The Membership Ordinance [1 O.C. Chapter 124]; and
  - (2) The General Tribal Council Meeting Stipend Payment Policy [1 O.C. Chapter 111].

The proposed bylaws comply and are not in conflict with the Nation's Administrative Procedures Act.

C. Administrative Rulemaking [1 O.C. Chapter 106]. This law governs the administrative rulemaking process for the adoption and amendment of administrative rules by authorized agencies of the Nation.

The OTEC is considered an authorized agency and also an entity under this law. The OTEC is required to follow the administrative rulemaking procedures contained in this law for the promulgation of all rules when delegated rulemaking authority to act as an authorized agency. Administrative rulemaking authority must be delegated by a law of the Nation to implement, interpret and/or enforce a law of the Nation. Administrative rules developed under this law have the same force and effect as the law that delegated the authority to the authorized agency.

The OTEC has been delegated administrative rulemaking authority as an authorized agency under the following laws of the Nation:

- (1) The Membership Ordinance [1 O.C. Chapter 124]; and
- (2) The Per Capita law [1 O.C. Chapter 123].

The proposed bylaws comply and are not in conflict with the Nation's Administrative Rulemaking law.

D. **Membership Ordinance** [1 O.C. Chapter 124]. This law governs the implementation of membership enrollment procedures according to the Oneida Constitution and authorizes OTEC to be the official committee designated by the GTC to be responsible for all aspects of Oneida tribal enrollment including maintaining the official roll of the Oneida Nation, enrollment procedure and appeals/review of enrollment decisions. [1 O.C. 124.3-1(e)]. There are no conflicts between the proposed bylaws amendments and the Nation's Membership Ordinance.

E. **Per Capita Law** [1 O.C. Chapter 123]. This law governs how per capita payments are distributed to Members of the Oneida Nation and assigns certain responsibilities set forth therein to the OTEC. [1 O.C. 123.4-5]. There are no conflicts between the proposed bylaws amendments and the Nation's Per Capita law.

F. **Trust Scholarship Fund Policy** [9 O.C. Chapter 901]. This law governs the establishment of a trust fund for providing financial aid scholarships to assist eligible enrolled Oneida Members in securing higher educational opportunities. The OTEC is responsible for the management of the fund, including the drawdown of the fund for scholarship allocation [9 O.C. 901.8-1]. There are no conflicts between the proposed bylaws amendments and the Nation's Trust Scholarship Fund Policy.

G. **Endowments Law** [1 O.C. Chapter 131]. This law governs the establishment and maintenance of all endowment fund accounts established by the Nation. The OTEC has exclusive control of the investment and collection of principal, interest and investments of all monies deposited in, and income derived from, all Oneida Nation endowment accounts. [1 O.C. 131.6-1]. The OTEC is authorized to hire a director on its behalf to submit quarterly itemized financial reports of all endowment fund accounts to OTEC and the Office of the Nation's Treasurer [1 O.C. 131.7]. There are no conflicts between the proposed bylaws amendments and the Nation's Endowments law.

H. Children's Burial Fund Law [1 O.C. Chapter 129]. This law provides financial assistance towards the funeral costs of children of a certain age who are not enrolled, but are eligible for enrollment, in the Nation. [1 O.C. 129.1-1]. Decisions of the Oneida Trust Enrollment Department as to the eligibility of a deceased child for financial assistance from the Children's Burial Fund are appealed to the OTEC. [1 O.C. 129.7-1]. There are no conflicts between the proposed bylaws amendments and the Children's Burial Fund law.

I. General Tribal Council Meeting Stipend Payment Policy [1 O.C. Chapter 111]. This law governs payments of stipends for attendance at GTC meetings. Eligible GTC members are eligible for a stipend for attending GTC meetings when a quorum is established and maintained and where official business of the Nation is conducted. OTEC is granted hearing body authority under this law to hear appeals of

the Trust Enrollment Departments decisions made hereunder. [1 O.C. 111.6-2]. There are no conflicts between the proposed bylaws amendments and the General Tribal Council Meeting Stipend Payment Policy.

 J. Boards, Committees and Commissions [1 O.C. Chapter 105]. This law governs the establishment, composition and operation of the Nation's elected and appointed boards, committees and commissions. It establishes the procedures for appointing/electing people to a board, committee or commission; the mandate for creating bylaws and the minimal information to be included therein; the recording and record keeping requirements relating to board, committee and commission meetings, including the manner in which information is reported to the OBC and the GTC; the eligibility requirements for stipends, compensation and reimbursement; and other processes relating to the operation of the Nation's boards, committees and commissions.

With respect to the creation of bylaws, the law sets the format requirements and the minimal amount of information that needs to be contained within an entity's bylaws. It further provides that all of the Nation's boards, committees and commissions, governed by the law, are required to present bylaws to the OBC for adoption that comply with the law and that said bylaws be presented within a reasonable amount of time following the law's adoption. The proposed bylaws contain the requisite formatting, as well as information, and do not conflict with any other provision of the law.

 K. **Election Law** [1 O.C. Chapter 102]. This law governs the process for election of a member to OTEC. The Election law governs the procedures for the conduct of orderly elections of the Nation, including pre-election activities such as caucuses and nominations. [1 O.C. 102.1-1]. There are no conflicts between the proposed bylaws and the Nation's Election law.

L. **Removal Law** [1 O.C. Chapter 104]. This law governs the process for removing an elected member of the OTEC. OTEC members that are elected by the qualified voting membership of the Nation are subject to this law. This law contains due process measures related to specific causes for removal, petition requirements, preliminary review by the Judiciary, a hearing that includes potential witnesses and a burden of proof by a person seeking the removal by clear and convincing evidence that ground(s) for removal exist and a Special GTC Meeting that requires a 2/3 affirmative majority vote. There are no conflicts between the proposed bylaws and the Nation's Removal law.

M. **Social Media Policy** [2 O.C. Chapter 218]. This law regulates social media accounts, including how content is managed and who has the authority to post on social media on behalf of the Nation. OTEC members are required to follow the Nation's Social Media Policy, as well as their Oath of Office, when acting in their official capacity as an ONEPC member. [Proposed Bylaws 4-4]. There are no conflicts between the proposed bylaws and the Nation's Social Media Policy.

N. **Travel and Expense Policy** [2 O.C. Chapter 219]. Members of OTEC are eligible to be reimbursed for travel and per diem to attend a conference or training in accordance with this policy. All travel must be authorized by the sign-off authority listed in the proposed bylaws and in a manner that is consistent with this law. [2 O.C. 219.4-2]. There are no conflicts between the proposed bylaws and the Nation's Travel and Expense Policy.

O. Conflict of Interest Law [2 O.C. Chapter 217]. This law establishes specific limitations on the handling, as well as sharing, of information or materials that are confidential in nature or could be used by the Nation's competitors and/or providers during the negotiation process to the detriment of the Nation. [2 O.C. 217.1-1]. It applies to the Nation's employees, contractors, elected officials, officers, political appointees and appointed/elected members of the Nation's boards, committees and commissions. [2 O.C. 217.1-1]. With respect to conflicts of interest, the proposed bylaws state that

OTEC members shall abide by all laws of the Nation governing conflicts of interest. [Proposed Bylaws 4-5]. The proposed bylaws comply and do not conflict with the Nation's Conflict of Interest law.

- P. Open Records and Open Meetings Law [1 O.C. Chapter 107]. This law sets the requirements for how meetings of the Nation's governmental bodies shall be conducted and how materials from that meeting maintained, as well as made available to the public. [1 O.C. 107.1 & 107.12]. "Governmental bodies" encompasses most of the Nation's boards, committees and commissions, the OTEC included. [1 O.C. 107.31(d)]. Absent an exception, meetings of a governmental body are to be open to the public and the materials therefrom available for public inspection so long as they constitute a "record" as defined within the law. [1 O.C. 107.15 & 107.17]. In addition, the law provides the minimum requirements for how notice of a governmental meeting must be provided, as well as accessible, to the public. [1 O.C. 107.15-1]. The proposed bylaws assign the responsibility for noticing meetings of the OTEC and maintaining all materials therefrom to the OTEC Secretary/Trust Enrollment Department. Written notice of meeting agendas, documents and minutes is to be provided to all OTEC members at least seventy-two (72) hours before each meeting and to the public in accordance with the Nation's Open Records and Open Meetings law. [Proposed Bylaws 3-1]. The proposed bylaws comply and are not in conflict with the Nation's Open Records and Open Meetings law.
- Q. Vehicle Driver Certification and Fleet Management Law [2 O.C. Chapter 210]. This law establishes standards for individuals who drive a fleet vehicle or personal vehicle on official business and regulates the use of all vehicles owned and leased by the Nation. [2 O.C. 210.1-1]. The OTEC is considered an entity and OTEC members considered officials who are authorized to travel on behalf of and in vehicles owned by the Nation. [2 O.C. 210.3-1(g) & (j)]. The proposed bylaws comply and are not in conflict with the Nation's Vehicle Driver Certification and Fleet Management law.

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# **March 2021**

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SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
Feb 28	Mar 1	2	8:30am LOC Prep (BC_Conf_Roo m) - Clorissa N. Santiago 9:00am LOC Meeting (BC_Conf_Roo m) - LOC	4	5	6
7	8	9	10	11  1:30pm LOC  Work Session  (Microsoft  Teams  Meeting) -  Clorissa N.  Santiago	12	13
14	15	16	8:30am LOC Prep (BC_Conf_Roo m) - Clorissa N. Santiago 9:00am LOC Meeting (BC_Conf_Roo m) - Clorissa	18	19	20
21	22	23	24	9:00am LOC Work Session (Microsoft Teams Meeting) - Clorissa N. Santiago	26	27
28	29	30	31	Apr 1	2	3