

#### **Oneida Nation Oneida Business Committee** Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



### LEGISLATIVE OPERATING COMMITTEE MEETING AGENDA

Business Committee Conference Room-2<sup>nd</sup> Floor Norbert Hill Center February 21, 2018 9:00 a.m.

- I. Call to Order and Approval of the Agenda
- II. Minutes to be approved
  - 1. February 7, 2017 LOC Meeting Minutes (pg. 2)
- III. **Current Business** 
  - 1. Real Property Amendments (pg. 3)
  - 2. General Tribal Council Meetings law (pg. 30)
- IV. **New Submissions** 
  - 3. Internal Audit Amendments (pg. 40)
- V. **Additions**
- VI. **Administrative Updates** 
  - 1. Criminal Code (pg. 42)
  - 2. Re-prioritization of Laws (pg. 43)
- VII. **Executive Session**
- VIII. Recess/Adjourn



## Oneida Nation Oneida Business Committee

Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365 Oneida-nsn.gov



#### LEGISLATIVE OPERATING COMMITTEE MEETING MINUTES

Business Committee Conference Room-2<sup>nd</sup> Floor Norbert Hill Center February 7, 2018 9:00 a.m.

**Present:** David P. Jordan, Kirby Metoxen, Ernest Stevens III, Jennifer Webster, Daniel Guzman King **Others Present:** Brandon Wisneski, Clorissa Santiago, Jen Falck, Rae Skenandore, Candice Skenandore, Bonnie Pigman, Robert J. Collins, Ed Delgado

\*note: Due to an error with the audio equipment this meeting was not recorded.

#### I. Call to Order and Approval of the Agenda

Motion by Ernest Stevens III to adopt the agenda with the deletion of the executive session item; seconded by Jennifer Webster. Motion carried unanimously.

#### II. Minutes to be approved

#### 1. December 20, 2017 LOC minutes

Motion by Daniel King Guzman to approve the December 20, 2017 LOC minutes and forward to the Oneida Business Committee for consideration; seconded by Ernest Stevens III. Motion carried unanimously.

#### **III.** Current Business

#### IV. New Submissions

#### 1. Vehicle Driver and Fleet Management Amendments

Motion by Ernest Stevens III to add Vehicle Driver and Fleet Management Amendments to the active files list as a medium priority with Jennifer Webster as the sponsor; seconded by Kirby Metoxen. Motion carried unanimously.

#### V. Additions

#### VI. Administrative Updates

#### 1. Community Support Fund Rule Handbook SOE E-Poll

Motion by Jennifer Webster to enter the SOE E-Poll results into the record; seconded by Daniel Guzman King. Motion carried unanimously.

#### 2. LOC FY18 First Quarter Report

Motion by Kirby Metoxen to approve the LOC FY18 First Quarter report and forward to the Oneida Business Committee for consideration; seconded by Daniel Guzman King. Motion carried unanimously.

#### 3. Membership Ordinance Rule No. 2

Motion by Kirby Metoxen to certify the Membership Ordinance Rule No. 2 and forward to the Oneida Business Committee for consideration; seconded by Jennifer Webster. Motion carried unanimously.

#### VII. Executive Session

#### VIII. Adjourn

Motion by Kirby Metoxen to adjourn the February 7, 2018 Legislative Operating Committee meeting at 9:07 a.m.; seconded by Daniel Guzman King. Motion carried unanimously.



Oneida Nation
Oneida Business Committee
Legislative Operating Committee
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# Legislative Operating Committee February 21, 2018

## **Real Property Law Amendments**

<b>Submission Date:</b> 11/01/17	Public Meeting: 01/11/18	
LOC Sponsor: Ernest Stevens III	Emergency Enacted: n/a Expires: n/a	

**Summary:** Revisions required to remove residential leasing responsibilities from the Division of Land Management and transfer them to the Comprehensive Housing Division and to clarify jurisdiction under the law applies to all Tribal fee land- not only fee land within the Reservation- which will clarify and affirm the Land Commission's authority.

<u>11/01/17 LOC:</u> Motion made by Ernest Stevens III to add Real Property Law Emergency Amendments to the active files list with himself as the sponsor; seconded by Kirby Metoxen. Motion carried unanimously.

<u>11/15/17 LOC:</u> Motion by Kirby Metoxen to remove the emergency status from Real Property Amendments and assign as a high priority; seconded by Jennifer Webster. Motion carried unanimously.

<u>12/6/17 LOC:</u> Motion by Daniel Guzman King to approve the public meeting packet and forward to the Real Property Amendments to a public meeting to be held on January 11, 2018 and forward to the Finance Office for a fiscal analysis to be completed by January 10, 2018; seconded by Ernest Stevens III. Motion carried unanimously.

<u>01/11/18:</u>

Public Meeting Held. Attendees include Daniel Guzman King, Ernest Stevens III, David P. Jordan, Jenny Webster, Tani Thurner, Brandon Wisneski, Maureen Perkins, Pat Pelky, Rae Skenandore, Cathy Bachhuber.

#### **Next Steps:**

 Approve the adoption packet and forward to the Oneida Business Committee for consideration of adoption.



# Oneida Nation Oneida Business Committee egislative Operating Committee

Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365 Oneida-nsn.gov



TO:

Oneida Business Committee

FROM:

David P. Jordan, LOC Chairperson

DATE:

February 28, 2018

RE:

Real Property Law Amendments

Please find the following attached backup documentation for your consideration of the proposed amendments to the Real Property law:

1. Resolution: Real Property Law Amendments

- 2. Statement of Effect: Real Property Law Amendments
- 3. Real Property Law Amendments Fiscal Impact Statement
- 4. Property Law Amendments Legislative Analysis
- 5. Real Property Law Amendments Law Draft (Redline to current)
- 6. Real Property Law Amendments Law Draft (Clean)

#### Overview

This resolution adopts amendments to the Real Property law. These amendments will:

- Transfer residential leasing responsibilities from Land Management to the Comprehensive Housing Division; and
- Clarify that jurisdiction under the law applies to all Tribal fee land and not just fee land within the Reservation. This language was revised to clarify and affirm the Oneida Land Commission's authority over such land.
- Incorporate minor drafting style changes that do not affect the content of the law.

These amendments would make changes to two sections of the law that have been adopted but not yet gone into effect.

- OBC Resolution 6-14-17-A adopted amendments to section 601.8, which govern probate. However, those amendments do not go into effect until probate rules are promulgated and effective.
- OBC Resolution #2-8-17-A adopted amendments to section 601.9, which governs leasing. However, those amendments do not go into effect until the Leasing law is effective.

The attached adopting resolution clarifies that these amendments do not affect those sections as they are currently in effect; except that the Comprehensive Housing Division shall assume all responsibilities related to residential leases as of the date these proposed amendments go into effect. This language ensures that the provisions that are currently in effect do not result in conflicting provisions governing who is responsible for administering residential leases until the probate rules and Leasing law go into effect.

In accordance with the Legislative Procedures Act, a public meeting on the proposed law was held on January 11, 2018, with a comment period closing on January 18, 2018. Due to the inadvertent posting of the incorrect Public Meeting time on the website, the public meeting was held at 12:15 p.m. and then re-opened at 1:00 p.m. The only public comment received related to the definition of Land Management; and to address this, the law was amended to no longer refer to Land Management as a "Division".

### **Requested Action**

Approve the Resolution: Real Property Law Amendments



### **Oneida Nation**

Post Office Box 365

Phone: (920)869-2214



Oneida, WI 54155

#### BC Resolution # \_\_\_\_\_ Real Property Law Amendments

- **WHEREAS**, the Oneida Nation is a federally recognized Indian government and a treaty tribe recognized by the laws of the United States of America; and
- WHEREAS, the Oneida General Tribal Council is the governing body of the Oneida Nation; and
- whereas, the Oneida Business Committee has been delegated the authority of Article IV, Section 1, of the Oneida Tribal Constitution by the Oneida General Tribal Council; and
- WHEREAS, the Oneida Business Committee adopted the current Real Property Law by resolution BC-5-29-96-A; and has adopted amendments through resolutions BC-3-01-06-D, BC-04-28-10-E and BC-02-25-15-C; and
- WHEREAS, it is necessary to update this law to transfer residential leasing responsibilities to the Comprehensive Housing Division; clarify that jurisdiction under the law applies to all Tribal fee land and not just fee land within the Reservation; and
- **WHEREAS,** a public meeting on these proposed amendments was held on January 11, 2018 in accordance with the Legislative Procedures Act.

NOW THEREFORE BE IT RESOLVED, that the Real Property law amendments are hereby adopted.

- **BE IT FURTHER RESOLVED,** that these amendments shall not affect the provisions of sections 601.8 that are currently in effect until probate rules are promulgated and effective; in accordance with Oneida Business Committee resolution #6-14-17-A.
- BE IT FINALLY RESOLVED, that these amendments shall not affect the provisions of sections 601.9 that are currently in effect, and which shall remain in effect in accordance with Oneida Business Committee resolution #2-8-17-A until the Leasing law is effective; except that the Comprehensive Housing Division shall assume all responsibilities related to residential leases as of the effective date of these amendments.





#### Oneida Nation Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



#### **Statement of Effect**

Real Property Law Amendments

#### Summary

This resolution adopts amendments to the Real Property law (the "Law") which:

- Transfer residential leasing responsibilities to the Comprehensive Housing Division, and
- Clarify that jurisdiction under the law applies to all Tribal fee land not just fee land within the Reservation

Submitted by: Tani Thurner, Staff Attorney, Legislative Reference Office

#### Analysis by the Legislative Reference Office

This Law was originally adopted by Business Committee resolution #5-29-96-A, with additional amendments adopted in 2006, 2010 and 2015.

Currently, the Law identifies Land Management as the party responsible for managing residential leases. However, those responsibilities have been transferred to the recently established Comprehensive Housing Division. These amendments reflect that transfer of responsibilities.

Currently, the law establishes jurisdiction over various types of lands; including Tribal fee land within the Reservation. To ensure the broadest exercise of the Nation's sovereign authority, these proposed amendments expand that jurisdictional authority to cover all Tribal fee land regardless of where it is located.

As required by the Legislative Procedures Act, a public meeting was held for these amendments on January 11, 2018, with the LOC accepting public comments through January 18, 2018. The only comment received was a statement made during the public meeting regarding the definition for Land Management. To address that comment, the term "Division of Land Management" was shortened to "Land Management" throughout the law.

These proposed amendments would make changes to two sections of the law that have been adopted but not yet gone into effect.

- OBC Resolution 6-14-17-A adopted amendments to section 601.8, which govern probate. However, those amendments do not go into effect until probate rules are promulgated and effective.
- OBC Resolution #2-8-17-A adopted amendments to section 601.9, which governs leasing. However, those amendments do not go into effect until the Leasing law is effective.

This resolution clarifies that these amendments do not affect those sections as they are currently in effect; except that the Comprehensive Housing Division shall assume all responsibilities related to residential leases as of the date these proposed amendments go into effect.

Additional minor changes were made to ensure consistency with the current drafting style and standards. These changes did not affect the content of the law.

#### **Conclusion**

Adoption of this resolution would not conflict with any of the Nation's laws.





## Real Property Amendments Legislative Analysis

#### **SECTION 1. BACKGROUND**

REQUESTER:	SPONSOR:	DRAFTER:	ANALYST:			
Krystal L. John and	Ernest Stevens III	Taniquelle Thurner	Maureen Perkins			
Rae Skenandore						
Intent of the	Transfer residential leasing	responsibilities from La	and Management to the			
Amendments	Comprehensive Housing Di	vision and clarify that ju	risdiction under the law			
	applies to all Tribal fee land	and not just fee land within	n the Reservation – which			
	will clarify and affirm the On	eida Land Commission's a	uthority over such land.			
Purpose of the Law	To provide regulations and p	procedures for the transfer,	control and management			
	of the territory within the					
	regulations and procedures		_			
	federal and state sovereigns	•				
	and to establish licensing	*				
	employees dealing with real p					
<b>Entities Affected by</b>	Comprehensive Housing Division, Oneida Land Commission, Land Management					
the Amendments						
Affected	Mortgage and Foreclosure law, Land Ordinance, Leasing law, Landlord-Tenant					
Legislation	law, Eviction and Termination law, Public Use of Tribal Land law, Oneida Land					
	Commission bylaws					
<b>Enforcement/Due</b>	All involuntary transfers of title require a Judiciary hearing [see 601.7-3].					
Process	Land Management shall process and administer probate estates and, where					
	necessary, shall refer probate estates to the Oneida Judiciary for formal					
	administration [see 601.8-1].					
	The Judiciary shall hear and administer disputed probate estates or matters					
	requiring appointment of a guardian ad litem and shall have all the above powers					
	conferred upon the Land Management in such cases [see 601.8-2].					
<b>Public Meeting</b>	A public meeting was held January 11, 2018.					

#### SECTION 2. LEGISLATIVE DEVELOPMENT

**A.** The current amendments are proposed to transfer residential leasing responsibilities from Land Management to the newly established Comprehensive Housing Division and to clarify jurisdiction under the law applies to all Tribal fee land and not just fee land within the Reservation; which will clarify and affirm the Oneida Land Commission's authority over all fee land outside of the Reservation.

#### SECTION 3. CONSULTATION

**A.** The Oneida Law Office, the Comprehensive Housing Division, Land Management and the Oneida Land Commission were consulted in the development of these amendments.

#### **SECTION 4. PROCESS**

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**A.** The amendments clarify the jurisdiction of the Oneida Land Commission as the decision making authority with respect to all fee land, including fee land outside of the Reservation. The law also transfers the responsibility of residential leasing from Land Management and places it with the newly created Comprehensive Housing Division.

**B.** The emergency amendments were added to the Active Files List on November 1, 2017 with Ernest Stevens III as the sponsor. On November 15, 2017 the emergency status was removed but the amendments remain classified as a high priority.

#### **SECTION 5. CONTENTS OF THE LEGISLATION**

- **A.** (1) The definition for the Comprehensive Housing Division was amended to:
  - the division within the Nation under the direction of the Comprehensive Division Director which consists of all residential services offered by the Nation, including but not limited to, all rental programs, the rent-to-own programs, and the residential sales and mortgages programs [see 601.3-1(c)].
  - (2) The footnote for the OBC resolution defining the Comprehensive Housing Division was deleted [see footnote on page 2].
  - (3) A definition for Land Management was added:
    - the entity within the Nation responsible for maintaining the Oneida Nation Register of Deeds, entering into and administering agricultural and commercial leases on behalf of the Nation, processing trust transactions and land acquisition transactions, and for fulfilling other responsibilities as identified within this law [see 601.3-1(k)].
  - (4) The Division of Land Management was updated to Land Management to reflect current business practices.
  - (5) The definition for Tribal fee land was updated to remove "within the Reservation" to clarify that the law applies to lands held in fee status both inside and outside of the Reservation [see 601.3-1(w)].
  - (6) Other minor revisions were made to reflect current drafting and formatting standards.

#### **SECTION 6. INTENT OF AMENDMENTS**

- **A.** The purpose of the amendments is to clarify the decision making authority of responsible entities of the Nation:
  - The Oneida Land Commission with respect to all fee land; including fee land outside the Reservation; and
  - The Comprehensive Housing Division with respect to residential leasing.

#### SECTION 7. EFFECT OF AMENDMENTS ON EXISTING LEGISLATION

**A.** The amendments add the Leasing law to the list of laws the Comprehensive Housing Division is required to follow with respect to the administration and processing of residential leases; in addition, all corresponding rules of all applicable laws was added [see 601.12-1].

# SECTION 8. EFFECTS ON EXISTING RIGHTS, PRIVILEGES, OR OBLIGATIONS

- **A.** The current proposed amendments do not impact existing rights, privileges, benefits or obligations.
- **B.** The proposed amendments will affect the current application process with respect to residential leases. The Comprehensive Housing Division will be the entity responsible for processing residential leases.

#### **SECTION 9. ENFORCEMENT**

**A.** The proposed amendments do not change enforcement of this law.

#### **SECTION 10. ACCOUNTABILITY**

**A.** The Comprehensive Housing Division and the Oneida Land Commission will be accountable for implementation and operation of the current amendments of this law.

#### Title 6. Property and Land – Chapter 601 REAL PROPERTY

#### Tokáske Kayanláhsla Tsi? Ni?yohuntsya:té

The real/certain laws of the territory of the nation

601.1.	Purpose and Policy	601.7.	Title Transfer
601.2.	Adoption, Amendment, Repeal	601.8.	Probate
601.3.	Definitions	601.9.	Leasing of Real Property
601.4.	General Provisions	601.10.	Records
601.5.	Holding of Ownership	601.11.	Real Estate Education Requirements and Certifications
601.6.	Legal Descriptions	601.12.	Organization

#### 601.1. Purpose and Policy

601.1-1. *Purpose*. The purpose of this law is to provide regulations and procedures for the transfer, control and management of the territory within the Reservation and all tribal—Tribal land; to integrate these regulations and procedures with the real property laws and practices of other federal and state sovereigns which may hold jurisdiction within the Reservation; and to establish licensing and certification requirements for the Nation's employees dealing with real property transactions.

8 601.1-2. *Policy*. It is the policy of the Nation to set out the responsibilities and expectations for persons purchasing and/or managing real property on behalf of the Nation and/or within the Reservation and to provide real property holder's rights and responsibilities. In addition, it is the Nation's policy that probated estates shall be settled expeditiously and without undue delay.

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#### 601.2. Adoption, Amendment, Repeal

- 14 601.2-1. This law was adopted by the Oneida Business Committee by resolution BC-5-29-96-A 15 and amended by resolutions BC-3-01-06-D, BC-04-28-10-E, BC-02-25-15-C, BC-05-13-15-B 16 and BC-02-08-17-A and
- 17 601.2-2. This law may be amended or repealed by the Oneida Business Committee pursuant to the procedures set out in the Legislative Procedures Act.
- 601.2-3. Should a provision of this law or the application thereof to any person or circumstances be held as invalid, such invalidity shall not affect other provisions of this law which are considered to have legal force without the invalid portions.
- 601.2-4. In the event of a conflict between a provision of this law and a provision of another law, the provisions of this law shall control. Provided that, the Land Ordinance is applicable only to valid land assignments existing as of January 1, 2016 and is hereby repealed upon the expiration of the last existing land assignment.
- 26 601.2-5. This law is adopted under authority of the Constitution of the Oneida Nation.

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#### 601.3. Definitions

- 29 | 601.3-1. -This section shall govern the definitions of words and phrases used within this law.
  30 All words not defined herein shall be used in their ordinary and everyday sense, subject to 601.431 5.
  - (a) "Broker" means a person who acts as an agent and negotiates the sale, purchase or rental of real property on behalf of others for a fee.
- 34 (b) "Certified Survey Survey Mapmap" means a map which provides the legal description of real property and is officially filed and approved by the county, Tribal or municipal governments.

- (c) "Comprehensive Housing Division" means the division within the Nation under the direction of the Comprehensive Housing Division Director which consists of all residential services offered by the Nation, including but not limited to, all rental programs, the rent-to-own program, and the residential sales and mortgages programs. the entity responsible for housing matters as defined by Oneida Business Committee Resolution.<sup>1</sup>
- (d) "Easement" means a real property right to cross or otherwise utilize the land of another for a specified purpose.
  - (e) "Estate" means a person's interest in real property or other property.
  - (f) "Fiduciary" means a person required to act for the benefit of another person on all matters within the scope of their relationship and by such a relationship owes another duties of good faith, trust, confidence and candor.— For the purposes of this law, both brokers and salespersons are "fiduciaries."
  - (g) "Guardian Ad ad Litemlitem" means a guardian appointed by the Judiciary on behalf of an incompetent or minor party.
  - (h) "Individual Fee fee Landland" means real property held in fee status by an individual or group of individuals.
  - (i) "Individual Trust trust Landland" means individual Tribal land held in trust by the United States of America for the benefit of a Tribal member.
  - (j) "Judiciary" means the judicial system that was established by Oneida General Tribal Council resolution GTC-01-07-13-B to administer the judicial authorities and responsibilities of the Nation.
  - (k) "Land Management" means the entity within the Nation responsible for maintaining the Oneida Nation Register of Deeds, entering into and administering agricultural and commercial leases on behalf of the Nation, processing trust transactions and land acquisition transactions, and for fulfilling other responsibilities as identified within this law.
  - (k]) "Land Use use Licenselicense" means an agreement entered into by the Nation providing a party the right to occupy and/or utilize a specified piece of Tribal land for a specific purpose and a specific duration, which may require the Nation to be compensated for such use.
  - (lm) "Leasehold Mortgagemortgage" means a mortgage, deed of trust, or other instrument that pledges a lessee's leasehold interest as security for a debt or other obligation owed by the lessee to a lender or other mortgagee.
  - (mn) "Nation" means the Oneida Nation.
  - (no) "Personal Representative representative" means a person to whom authority to administer a decedent's estate have been granted by the Division of Land Management or the Judiciary.
  - (op) "Probate" or "Administration" means any proceeding relating to a decedent's estate, whether there is or is not a will.
- 77 | (pq) "Real Property property" means land and anything growing on, attached to, or erected on the land, excluding anything that may be severed without injury to the land.

<sup>&</sup>lt;sup>1</sup> See BC Resolutions 08-10-16 L, 10-12-16 B and 10-12-16 D defining the Comprehensive Housing Division for purposes of the Mortgage and Foreclosure law, Eviction and Termination law and Landlord Tenant law respectively.

- 79 (qr)"Reservation" means all the property within the exterior boundaries of the Reservation of the Oneida Nation, as created pursuant to the 1838 Treaty with the Oneida 7 Stat. 566, and any lands added thereto pursuant to federal law.
  - (<u>FS</u>) "Restricted <u>Fee\_fee\_Status\_status</u>" means an interest in real property which includes a provision in the deed or will that, upon the happening or failure to happen of a certain event, the title of the purchaser or devisee <u>will\_shall\_belimited</u>, enlarged, changed or terminated.
    - (st) "Rule" means a set of requirements, including fee schedules, enacted by the Comprehensive Housing Division, Division of Land Management, Oneida Planning Department and/or the Oneida Land Commission in accordance with the Administrative Rulemaking law, based on authority delegated in this law in order to implement, interpret and/or enforce this law.
    - (tu) "TAAMS" (Trust Asset and Accounting Management System) means the Bureau of Indian Affairs system for maintaining and tracking land title documents and all legal documents relating to land transactions.
    - (<u>wv</u>) "Title <u>Status\_status Reportreport</u>" means a report issued by the Bureau of Indian Affairs after a title examination which shows the proper legal description of a tract of Tribal land; current ownership, including any applicable conditions, exceptions, restrictions or encumbrances on records; and whether the land is in unrestricted, restricted, trust, or other status as indicated by the records in a Land Titles and Records Office.
    - (vw) "Tribal Fee fee Landland" means Tribal land held in fee status by the Nation within the Reservation.
    - (wxv) "Tribal Landland" means Tribal fee land and Tribal trust land.
- 103 (xyw) "Tribal Membermember" means an individual who is an enrolled member of the Nation.
  - (yz\*) "Tribal Trust trust Landland" means the surface estate of land or any interest therein held by the United States in trust for the Nation; land held by the Nation subject to federal restrictions against alienation or encumbrance; land reserved for federal purposes; and/or land held by the United States in trust for the Nation under Section 17 of the Indian Reorganization Act, 25 U.S.C §477, et. seq.

#### 601.4. General Provisions

- 112 | 601.4-1. *Applicable Real Property*. The provisions of this law extend to all Tribal member's individual fee land and Tribal member's individual trust land within the Reservation boundaries and all Tribal land.
- 115 | 601.4-2. —*Tribal Land Base*. The Division of Land Management shall administer all transactions which add real property to the Tribal land base under the provisions of this law.
- 117 | 601.4-3. -Sale of Tribal Land Prohibited. -The sale of Tribal land is specifically prohibited by this law, unless the intent of the transaction is the consolidation or partition of Tribal trust land
- and/or individual trust land.

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- 120 | 601.4-4. New Land Assignments Prohibited. -The Nation may not acknowledge any new land
- assignments. -Further, in order to be eligible for a Tribal loan issued against a real property
- interest held as a land assignment, the land assignment shall first be converted to a residential lease.

- 124 | 601.4-5.—Wisconsin Probate Code and its Related Chapters. -In instances where the Nation
- lacks definition, procedure, or legal precedent in a probate matter, the Nation shall use
- 126 Wisconsin's Probate Code and its related chapters for guidance.
- 127 | 601.4-6.- Wisconsin Real Property Law. -The Nation shall follow all applicable portions of the
- Wisconsin Real Property <u>Law law</u> when acquiring individual fee land.
- 129 | 601.4-7. –*No Waiver of Sovereign Immunity*. -Nothing in this law may be construed as a waiver of the Nation's sovereign immunity.

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#### 601.5. Holding of Ownership

- 601.5-1. Interests in real property by more than one (1) person may be held in the following ways:
  - (a) *Joint Tenancy with the Right of Survivorship*. -Pursuant to this ownership mechanism each owner has an equal, undivided interest in the real property. -When an owner dies, his/her share is divided among the remaining owners; the last living owner owns the entire property.
    - (1) Real property owned by married persons is held under this mechanism unless they have executed a valid marital property agreement specifically stating that the real property in question is held as tenants in common.
  - (b) *Tenancy in Common*. –Pursuant to this ownership mechanism each owner has a percentage of divided interest in the real property. –When an owner dies, his/her interest is divided among his/her devisees or heirs.
    - (1) Real property owned by more than one (1) person, other than married persons, is owned under this mechanism unless a deed or transfer document specifically states the real property is held as joint tenants with rights of survivorship.

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#### 601.6. Legal Descriptions

- 601.6-1. The legal description for any real property transferred under this law shall be derived from a certified survey map or survey completed by a registered land surveyor according to currently accepted minimum industry standards for property surveys.— If the plat of survey changes the legal description of the certified survey map for the same piece of property, the certified survey map's legal description shall be used on transfer documents along with the survey description, which shall be designated as "Also Known As ..." Section, township, range and fourth principal meridian shall be included in all legal descriptions.
- 601.6-2. Every land survey shall be made in accordance with the county register of deeds' records for fee land, and in accordance with the Oneida Nation Register of Deed's' records for Tribal Trust trust Lands lands and Individual individual Trust trust Landslands. The surveyor shall acquire data necessary to retrace record title boundaries such as deeds, maps, certificates of
- title, title status reports, Tribal leases, Tribal home purchase agreements, center line and other
- boundary line locations.
- 163 601.6-3. Legal descriptions defining land boundaries shall be complete, providing unequivocal identification of line or boundaries.
- 165 601.6-4. All surveys prepared for the Nation shall comply with survey requirements outlined in
- the Wisconsin Administrative Code, Chapter A-E7 and indicate setbacks, building locations and
- 167 encroachments, as applicable.
- 168 601.6-5. Legal descriptions shall be used on transfer documents formalizing a purchase, real
- estate sale, lease, foreclosure, probate transfer, trust acquisition and Tribal resolutions.

601.6-6. When real estate is listed, noticed and/or advertised as available for sale, rent or lease to Tribal members, the address is an adequate legal description of the real property.

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#### 601.7. Title Transfer

- 601.7-1. *Trust Acquisition*. The Division of Land Management shall use title companies duly registered with the Department of Interior and approved by the Division of Land Management to update abstracts or provide title insurance on real property scheduled for trust acquisition.
  - (a) Title companies shall follow general guidelines provided by the federal government in terms of form, content, period of search, destroyed or lost records and abstracter's certificate.
  - (b) When researching land title for real property within the Reservation which is being considered for trust acquisition, the Division of Land Management staff-shall request the title company to search the title back to the original allottee, in order to assure ensure that patents or Indian deeds were legally issued.
  - (c) Any valid liens or encumbrances shown by the commitment for title insurance shall be eliminated before the title is transferred into trust.
  - (d) After land is in trust both a title search of county records and a title status report requested by the Division of Land Management from the Bureau of Indian Affairs shall verify all valid encumbrances, if any, on the title. For the purposes of this section, a valid encumbrance is one that has been preapproved, in writing, by the Division of Land Management based on a standard operating procedure that is effective upon approval by the Oneida Land Commission.
  - (e) Division of Land Management applications to convert Tribal fee land into Tribal trust land require an Oneida Land Commission resolution approving the said conversion.
  - 601.7-2. *Deeds*. A deed is the formal document used by the Division of Land Management to transfer title from one (1) party to another.
    - (a) A valid deed shall:
      - (1) Be in writing;
      - (2) Identify the grantor (seller) and grantee (buyer);
      - (3) Provide the legal description of the real property;
      - (4) Identify the interest conveyed, as well as any conditions, reservations, exceptions, or rights of way attached to the interest;
      - (5) Be signed by or on behalf of each of the grantors (sellers);
      - (6) Be signed by or on behalf of each spouse of each of the grantors (sellers), if applicable; and
      - (7) Be delivered to the grantee (buyer).
    - (b) In addition to the requirements listed in section  $601.7-\frac{32}{2}$ (a), a deed prepared for trust acquisition shall include:
      - (1) The federal authority for trust acquisition;
      - (2) Any exceptions or exclusions from the State of Wisconsin's fees or other transfer requirements;
      - (3) The approximate acreage of the real property being transferred to trust; and
      - (4) The authority and signature of the appropriate Department of Interior official who accepts the real property into trust.
    - (c) A deed transferring fee simple title shall be recorded in the appropriate register of deeds office, provided that, once the real property is in trust, the title shall be recorded

216 with the Oneida Nation Register of Deeds and the Bureau of Indian Affairs Land Titles 217 and Records Office. 218 601.7-3. Involuntary Transfer of Title. All involuntary transfers of title require a hearing and 219 order from the Judiciary, and may occur in the following ways: 220 (a) Eminent Domain. Eminent domain is the right of the Nation's government to acquire 221 Tribal member individual fee land within the Reservation for public uses without the 222 consent of private owners. 223 (1) For the purposes of this section, public uses include, but are not limited to, 224 environmental protection, streets, highways, sanitary sewers, public utility/sites, 225 waste treatment facilities and public housing. 226 (2) Prior to exercising eminent domain, the Nation shall first attempt to negotiate an agreeable taking by making an offer to purchase based on an appraisal of the 227 228 real property.- The appraisal amount may be based on an appraisal provided by 229 the Nation. In the event the property owner objects to the Nation's appraisal, they 230 may obtain an independent appraisal at their own cost. For the purposes of this section, an appraisal means process for estimating a piece of real property's value. 231 232 (3) The Nation's exercise of eminent domain may be appealed to the Judiciary. 233 (b) Foreclosure. Foreclosures may occur subject to the Mortgage and Foreclosure law 234 when a Tribal member ceases payment on a leasehold mortgage. 235 (c) Tribal Land Consolidation. Section 207 of the Indian Land Consolidation Act 236 (Pub.L. No. 97-459, 96 Stat. 2515, and amended on October 30, 1984 by Pub.L. No. 98-237 608, 98 Stat. 3171) is incorporated into this law, which provides a mechanism for real 238 property within the Reservation to escheat, or pass, to the Nation. 239 (1) Pursuant to section 207 of the Indian Land Consolidation Act, an ownership interest in real property escheats, or passes, to the Nation under the following 240 241 circumstances, provided that the Nation shall provide just compensation for the 242 interest: 243 (A) The real property is within the Reservation boundaries; 244 (B) The decedent's ownership in the given parcel of land is two percent 245 (2%) or less of the total acreage; and 246 (C) The interest is incapable of earning one hundred dollars (\$100.00) in 247 any one (1) of the five (5) years immediately following the decedent's 248 249 (2) A decedent's heirs may appeal a land consolidation under this section to the 250 Judiciary. 251 (3) Land consolidation is subject to the probate requirements, as included in this 252 law and accompanying rules. (d) Transferring Interests Inherited by Non-Tribal Members. If the owner of an interest 253 254 of real property which is held in trust or restricted fee status located within the 255 Reservation devises such interest to a non-Tribal member, the Nation may acquire the 256 said interest by paying the fair market value of the interest determined as of the date of 257 the decedent's death. Such transfer is effective upon receipt of an order transferring 258 inherited interests from the Judiciary pursuant to section 205 of the Indian Land 259 Consolidation Act.

- 261 (A) While the decedent's estate is pending, the non-Indian devisee 262 denounces his or her interest in favor of a Tribal member person; 263 (B) The interest is part of a family farm that is devised to a member of the 264 immediate family of the decedent, provided that such a restriction shall be
  - (C) The devisee agrees in writing that the Nation may acquire the interest for fair market value only if the interest is offered for sale to a person or entity that is not a member of the immediate family of the owner of the interest
  - (e) Easements for Landlocked Properties. The Division of Land Management and the Oneida Land Commission shall jointly develop rules regarding requests for easements for landlocked properties.

recorded as part of the deed relating to the interest involved; or

601.7-4. Division of Land Management shall work with the Oneida Law Office in order to pursue an involuntary transfer of title.

#### **601..8. Probate**

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- 601.8-1. The Division of Land Management shall process and administer probate estates and, where necessary, shall refer probate estates to the Oneida Judiciary for formal administration. The Division of Land Management and the Oneida Land Commission shall jointly create any rules necessary to administer probate estates. The Division of Land Management shall:
  - (a) Process applications for probate administration;
  - (b) Receive proof of heirship demonstrating a party is entitled to receive an intestate decedent's property pursuant to applicable laws and rules;
  - (c) Receive consent to serve forms and in undisputed matters, issue domiciliary letters;
  - (d) Require and receive affidavits of service;
  - (e) Receive waiver and consent to probate administration forms and any related affidavits:
  - (f) Issue notice to creditors of the probate's administration, receive creditor claims for consideration and settlement, and issue discharge of creditors when appropriate;
  - (g) Receive and process all estate inventories;
  - (h) Receive and process, when possible, land transactions in accordance with this law and receive proof of recording documents;
  - (i) Receive estate receipts;
  - (j) In undisputed matters, receive and process statement of personal representative to close estate and issue discharge of personal representative; and
  - (k) Refer disputed matters to the Judiciary, transfer probate and related documents, and participate in the Judiciary's proceedings as necessary.
- 601.8-2. The Judiciary shall hear and administer disputed probate estates or matters requiring appointment of a guardian ad litem and shall have all the above powers conferred upon the Division of Land Management in such cases. In addition, the Judiciary shall hear and administer probate estates in which the Division of Land Management seeks appointment as a personal representative.

#### 601.9. Leasing of Real Property

601.9-1. The In accordance with the Leasing law, the Division of Land Management shall administer and process all leasing of Tribal land for residential, agricultural and commercial

purposes and the Comprehensive Housing Division shall administer and process all leasing of Tribal land for residential purposes in accordance with the Leasing law. –The Leasing law definition of Tribal land does not include Tribal fee land; however, pursuant to this law, the Division of Land Management the responsible parties designated herein shall administer and process all leases of both Tribal fee land and Tribal trust land in accordance with the Leasing law. lasting longer than one (1) year that are not made as part of the homeownership program using federal funding in accordance with the Leasing law.

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#### **601.10.** Records

601.10-1. *Purpose*. The Division of Land Management shall oversee the administration of the Oneida Nation Register of Deeds which shall accept and record documents related to real property located within the Reservation, as well as documents related to and all Tribal fee land, regardless of where it is located.

601.10-2. *Types of Records*. The Oneida Nation Register of Deeds may only accept documents that provide evidence of activities affecting real property title, preserve the record of a title document and give constructive notice of changes to a title document. Further, said such documents shall be originals, signed duplicates or certified copies. The following documents may be accepted by the Oneida Nation Register of Deeds.

- (a) Deeds:
- (b) Probate orders;
- (c) Mortgages and other valid liens;
- (d) Easements, covenants, and restrictions;
- (e) Certified survey maps and plats of survey;
- (f) Patents:
- (g) Declarations of involuntary transfer or taking;
- (h) Satisfactions;
  - (i) Leases made pursuant to the Leasing law;
  - (j) Home ownership agreements made pursuant to the Landlord-Tenant law;
  - (k) Marriage agreements; and
  - (1) Correction of title defects.

601.10-3. Accessibility. The Oneida Nation Register of Deeds shall provide open access to land records and title documents.

601.10-4. *Trust Land*. All documents pertaining to Tribal trust land and <u>Individual individual</u> trust land shall be recorded with the Oneida Nation Register of Deeds and the Bureau of Indian Affairs Land Titles and Records Office.

342 | 601.10-5. *Tribal Seal*. The Nation's Secretary shall provide the Division of Land Management with the Nation's seal to be used to authenticate documents which are certified by the Oneida Nation Register of Deeds.

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#### **601.11.** Real Estate Education Requirements and Certifications

601.11-1. Wisconsin Real Estate Education and Exam Required. All persons engaging in the acquisition of Tribal fee land on behalf of the Nation, specifically those performing real estate closings, shall pass the Wisconsin Real Estate License Exam. Such persons are not required to obtain a Wisconsin Real Estate License, but are required to shall fulfill the pre-license education requirement, pass the licensing exam and fulfill a minimum of twelve (12) hours or four (4) courses of continuing education requirements as required of Wisconsin real estate licensees. -The

Division of Land Management Director director shall select which continuing education courses are required and the Oneida Law Office shall provide the Director director with a recommendation.—In addition to Wisconsin's minimum education requirements as applied to the Nation's real estate employees in this law, the Division of Land Management shall require such employees to attend real estate training specific to the Nation's goals and unique positions as the Oneida Law Office shall offer on an as-needed basis.

- (a) While Wisconsin real estate law allows persons engaged in the sale of real estate to earn a commission, persons acquiring Tribal fee land on behalf of the Nation are regular employees of the Nation and, therefore, shall waive any commission for which they might otherwise be eligible.
- (b) It is critical to the Oneida Nation's goal to reacquire property within the original Reservation boundaries to have employees educated and experienced in executing real estate transactions.— Accordingly, the Division of Land Management shall employ a minimum of one (1) employee whose primary focus is real estate acquisitions and shall ensure that a minimum of two (2) employees are educated and trained as backups to the primary.
- 601.11-2. *TAAMS Certification Required.*—All persons responsible for encoding leasing information shall obtain a TAAMS certification, which includes, but is not limited to, the following positions:
  - (a) Residential and Commercial Leasing Specialists;
  - (b) Land Title and Trust Manager; and
  - (c) Title Examiner.
- 601.11-3. *Fiduciary Responsibility*. All persons engaged in the buying or selling of Tribal land shall, at all times, act as a fiduciary to the Nation. Further, all such persons shall comply with all applicable Tribal and federal laws.

#### 601.12. Organization

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- 601.12-1. Comprehensive Housing Division. The Comprehensive Housing Division shall oversee all residential transactions, excluding residential leases, within the Reservation and shall process and administer said such transactions using the applicable of the Landlord-Tenant law, the Mortgage and Foreclosure law, the Leasing law and/or the Eviction and Termination law; including any corresponding rules. —In addition, the Oneida Land Commission and the Comprehensive Housing Division shall exercise joint rulemaking authority to provide process requirements, including but not limited to advertising, notice, prequalification, and selection, that apply in all circumstances when the Nation is selling a residential property.
- 601.12-2. *Oneida Land Commission*. The Oneida Land Commission is comprised of seven (7) elected Tribal members and shall:
  - (a) Interpret the provisions of this law and create policy to guide the Division of Land Management in implementing the same;
  - (b) Approve or deny all easements and land use licenses;
  - (c) Review and adopt the Division of Land Management's standard operating procedures for entering into agriculture and commercial leases pursuant to the Leasing law;
    - (d) Approve or deny all acquisition of Tribal land;
    - (e) Allocate and assign land uses to all Tribal land, except those uses governed by the Public Use of Tribal Land law, based on the Land Use Technical Unit rules which the

398	Oneida Planning Department shall develop in collaboration with affected Oneida
399	divisions and departments and the Oneida Land Commission; and
400	(f) Name all buildings, roads, parks and the like on Tribal land.
401	601.12-3. Division of Land Management. The Division of Land Management shall implement
402	this law in accordance with the policy directives provided by the Oneida Land Commission. The
403	Division of Land Management shall:
404	(a) Forward requests for easements and land use licenses to the Oneida Land
405	Commission based on the easement and land use license rules jointly developed by the
406	Division of Land Management and the Oneida Land Commission;
407	(b) Administer and oversee the Oneida Nation Register of Deeds;
408	(c) Enter into and administer residential, agricultural and commercial leases pursuant to
409	the Leasing law and the Eviction and Termination law and any corresponding rules;
410	(d) Prepare title reports and process trust transactions; and
411	(e) Process land acquisition transactions as approved by the Oneida Land Commission.
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413	End.
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416 417	Adopted - BC-5-29-96-A
418	Amended-BC-3-01-06-D
419	Amended-BC-04-28-10-E
420	Amended – BC-02-25-15-C
421	Amended-BC-05-13-15-B
422	Amended-BC-02-08-17-A

#### Title 6. Property and Land – Chapter 601 REAL PROPERTY

#### Tokáske Kayanláhsla Tsi? Ni?yohuntsya:té

The real/certain laws of the territory of the nation

601.1.	Purpose and Policy	601.7.	Title Transfer
601.2.	Adoption, Amendment, Repeal	601.8.	Probate
601.3.	Definitions	601.9.	Leasing of Real Property
601.4.	General Provisions	601.10.	Records
601.5.	Holding of Ownership	601.11.	Real Estate Education Requirements and Certifications
601.6.	Legal Descriptions	601.12.	Organization

#### 601.1. Purpose and Policy

- 2 601.1-1. Purpose. The purpose of this law is to provide regulations and procedures for the
- 3 transfer, control and management of the territory within the Reservation and all Tribal land; to
- 4 integrate these regulations and procedures with the real property laws and practices of other
- 5 federal and state sovereigns which may hold jurisdiction within the Reservation; and to establish
- 6 licensing and certification requirements for the Nation's employees dealing with real property
- 7 transactions.

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- 8 601.1-2. *Policy*. It is the policy of the Nation to set out the responsibilities and expectations for
- 9 persons purchasing and/or managing real property on behalf of the Nation and/or within the
- 10 Reservation and to provide real property holder's rights and responsibilities. In addition, it is the
- Nation's policy that probated estates shall be settled expeditiously and without undue delay.

#### 601.2. Adoption, Amendment, Repeal

- 14 601.2-1. This law was adopted by the Oneida Business Committee by resolution BC-5-29-96-A 15 and amended by resolutions BC-3-01-06-D, BC-04-28-10-E, BC-02-25-15-C, BC-05-13-15-B 16 and BC-02-08-17-A and
- 17 601.2-2. This law may be amended or repealed by the Oneida Business Committee pursuant to the procedures set out in the Legislative Procedures Act.
- 601.2-3. Should a provision of this law or the application thereof to any person or circumstances be held as invalid, such invalidity shall not affect other provisions of this law which are considered to have legal force without the invalid portions.
- 601.2-4. In the event of a conflict between a provision of this law and a provision of another law, the provisions of this law shall control. Provided that, the Land Ordinance is applicable only to valid land assignments existing as of January 1, 2016 and is hereby repealed upon the expiration of the last existing land assignment.
- 26 601.2-5. This law is adopted under authority of the Constitution of the Oneida Nation.

#### 601.3. Definitions

- 601.3-1. This section shall govern the definitions of words and phrases used within this law. All words not defined herein shall be used in their ordinary and everyday sense, subject to 601.4-5.
  - (a) "Broker" means a person who acts as an agent and negotiates the sale, purchase or rental of real property on behalf of others for a fee.
- (b) "Certified survey map" means a map which provides the legal description of real property and is officially filed and approved by the county, Tribal or municipal governments.

- 36 (c) "Comprehensive Housing Division" means the division within the Nation under the 37 direction of the Comprehensive Housing Division Director which consists of all 38 residential services offered by the Nation, including but not limited to, all rental 39 programs, the rent-to-own program, and the residential sales and mortgages programs.
  - (d) "Easement" means a real property right to cross or otherwise utilize the land of another for a specified purpose.
  - (e) "Estate" means a person's interest in real property or other property.
  - (f) "Fiduciary" means a person required to act for the benefit of another person on all matters within the scope of their relationship and by such a relationship owes another duties of good faith, trust, confidence and candor. For the purposes of this law, both brokers and salespersons are "fiduciaries."
  - (g) "Guardian ad litem" means a guardian appointed by the Judiciary on behalf of an incompetent or minor party.
  - (h) "Individual fee land" means real property held in fee status by an individual or group of individuals.
  - (i) "Individual trust land" means individual Tribal land held in trust by the United States of America for the benefit of a Tribal member.
  - (j) "Judiciary" means the judicial system that was established by Oneida General Tribal Council resolution GTC-01-07-13-B to administer the judicial authorities and responsibilities of the Nation.
  - (k) "Land Management" means the entity within the Nation responsible for maintaining the Oneida Nation Register of Deeds, entering into and administering agricultural and commercial leases on behalf of the Nation, processing trust transactions and land acquisition transactions, and for fulfilling other responsibilities as identified within this law.
  - (l) "Land use license" means an agreement entered into by the Nation providing a party the right to occupy and/or utilize a specified piece of Tribal land for a specific purpose and a specific duration, which may require the Nation to be compensated for such use.
  - (m) "Leasehold mortgage" means a mortgage, deed of trust, or other instrument that pledges a lessee's leasehold interest as security for a debt or other obligation owed by the lessee to a lender or other mortgagee.
  - (n) "Nation" means the Oneida Nation.

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- (o) "Personal representative" means a person to whom authority to administer a decedent's estate have been granted by Land Management or the Judiciary.
- (p) "Probate" or "Administration" means any proceeding relating to a decedent's estate, whether there is or is not a will.
- (q) "Real property" means land and anything growing on, attached to, or erected on the land, excluding anything that may be severed without injury to the land.
- (r) "Reservation" means all the property within the exterior boundaries of the Reservation of the Oneida Nation, as created pursuant to the 1838 Treaty with the Oneida 7 Stat. 566, and any lands added thereto pursuant to federal law.
- (s) "Restricted fee status" means an interest in real property which includes a provision in the deed or will that, upon the happening or failure to happen of a certain event, the title of the purchaser or devisee shall be limited, enlarged, changed or terminated.
- (t) "Rule" means a set of requirements, including fee schedules, enacted by the Comprehensive Housing Division, Land Management, Oneida Planning Department

- and/or the Oneida Land Commission in accordance with the Administrative Rulemaking law, based on authority delegated in this law in order to implement, interpret and/or enforce this law.
  - (u) "TAAMS" (Trust Asset and Accounting Management System) means the Bureau of Indian Affairs system for maintaining and tracking land title documents and all legal documents relating to land transactions.
  - (v) "Title status report" means a report issued by the Bureau of Indian Affairs after a title examination which shows the proper legal description of a tract of Tribal land; current ownership, including any applicable conditions, exceptions, restrictions or encumbrances on records; and whether the land is in unrestricted, restricted, trust, or other status as indicated by the records in a Land Titles and Records Office.
  - (w) "Tribal fee land" means land held in fee status by the Nation.
  - (x) "Tribal land" means Tribal fee land and Tribal trust land.
  - (y) "Tribal member" means an individual who is an enrolled member of the Nation.
  - (z) "Tribal trust land" means the surface estate of land or any interest therein held by the United States in trust for the Nation; land held by the Nation subject to federal restrictions against alienation or encumbrance; land reserved for federal purposes; and/or land held by the United States in trust for the Nation under Section 17 of the Indian Reorganization Act, 25 U.S.C §477, et. seq.

#### 601.4. General Provisions

- 601.4-1. *Applicable Real Property*. The provisions of this law extend to all Tribal member's individual fee land and Tribal member's individual trust land within the Reservation boundaries and all Tribal land.
- 601.4-2. *Tribal Land Base*. Land Management shall administer all transactions which add real property to the Tribal land base under the provisions of this law.
- 108 601.4-3. Sale of Tribal Land Prohibited. The sale of Tribal land is specifically prohibited by this
- law, unless the intent of the transaction is the consolidation or partition of Tribal trust land and/or individual trust land.
- 111 601.4-4. New Land Assignments Prohibited. The Nation may not acknowledge any new land
- assignments. Further, in order to be eligible for a Tribal loan issued against a real property
- interest held as a land assignment, the land assignment shall first be converted to a residential
- lease.

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- 115 601.4-5. Wisconsin Probate Code and its Related Chapters. In instances where the Nation lacks
- definition, procedure, or legal precedent in a probate matter, the Nation shall use Wisconsin's
- 117 Probate Code and its related chapters for guidance.
- 118 601.4-6. Wisconsin Real Property Law. The Nation shall follow all applicable portions of the
- Wisconsin Real Property law when acquiring individual fee land.
- 120 601.4-7. No Waiver of Sovereign Immunity. Nothing in this law may be construed as a waiver of
- the Nation's sovereign immunity.

#### 123 **601.5.** Holding of Ownership

- 601.5-1. Interests in real property by more than one (1) person may be held in the following ways:
- 126 (a) *Joint Tenancy with the Right of Survivorship*. Pursuant to this ownership mechanism each owner has an equal, undivided interest in the real property. When an owner dies,

his/her share is divided among the remaining owners; the last living owner owns the entire property.

- (1) Real property owned by married persons is held under this mechanism unless they have executed a valid marital property agreement specifically stating that the real property in question is held as tenants in common.
- (b) *Tenancy in Common*. Pursuant to this ownership mechanism each owner has a percentage of divided interest in the real property. When an owner dies, his/her interest is divided among his/her devisees or heirs.
  - (1) Real property owned by more than one (1) person, other than married persons, is owned under this mechanism unless a deed or transfer document specifically states the real property is held as joint tenants with rights of survivorship.

#### 601.6. Legal Descriptions

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- 601.6-1. The legal description for any real property transferred under this law shall be derived from a certified survey map or survey completed by a registered land surveyor according to currently accepted minimum industry standards for property surveys. If the plat of survey changes the legal description of the certified survey map for the same piece of property, the certified survey map's legal description shall be used on transfer documents along with the survey description, which shall be designated as "Also Known As ..." Section, township, range and fourth principal meridian shall be included in all legal descriptions.
- 601.6-2. Every land survey shall be made in accordance with the county register of deeds' records for fee land, and in accordance with the Oneida Nation Register of Deeds' records for
- Tribal trust lands and individual trust lands. The surveyor shall acquire data necessary to retrace
- 150 Thoat trust lands and individual trust lands. The surveyor shall acquire data necessary to retrace
- record title boundaries such as deeds, maps, certificates of title, title status reports, Tribal leases,
- 152 Tribal home purchase agreements, center line and other boundary line locations.
- 153 601.6-3. Legal descriptions defining land boundaries shall be complete, providing unequivocal identification of line or boundaries.
- 601.6-4. All surveys prepared for the Nation shall comply with survey requirements outlined in the Wisconsin Administrative Code, Chapter A-E7 and indicate setbacks, building locations and
- encroachments, as applicable.
- 601.6-5. Legal descriptions shall be used on transfer documents formalizing a purchase, real estate sale, lease, foreclosure, probate transfer, trust acquisition and Tribal resolutions.
- 601.6-6. When real estate is listed, noticed and/or advertised as available for sale, rent or lease to Tribal members, the address is an adequate legal description of the real property.

#### 601.7. Title Transfer

- 601.7-1. *Trust Acquisition*. Land Management shall use title companies duly registered with the Department of Interior and approved by the Land Management to update abstracts or provide title insurance on real property scheduled for trust acquisition.
  - (a) Title companies shall follow general guidelines provided by the federal government in terms of form, content, period of search, destroyed or lost records and abstracter's certificate.
  - (b) When researching land title for real property within the Reservation which is being considered for trust acquisition, Land Management shall request the title company to search the title back to the original allottee, in order to ensure that patents or Indian deeds were legally issued.

- 174 (c) Any valid liens or encumbrances shown by the commitment for title insurance shall 175 be eliminated before the title is transferred into trust.
  176 (d) After land is in trust both a title search of county records and a title status report 177 requested by Land Management from the Bureau of Indian Affairs shall verify all valid 178 encumbrances, if any, on the title. For the purposes of this section, a valid encumbrance 179 is one that has been preapproved, in writing, by Land Management based on a standard
  - (e) Land Management applications to convert Tribal fee land into Tribal trust land require an Oneida Land Commission resolution approving the conversion.

operating procedure that is effective upon approval by the Oneida Land Commission.

- 601.7-2. *Deeds*. A deed is the formal document used by the Land Management to transfer title from one (1) party to another.
  - (a) A valid deed shall:

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- (1) Be in writing;
- (2) Identify the grantor (seller) and grantee (buyer);
- (3) Provide the legal description of the real property;
- (4) Identify the interest conveyed, as well as any conditions, reservations, exceptions, or rights of way attached to the interest;
- (5) Be signed by or on behalf of each of the grantors (sellers);
- (6) Be signed by or on behalf of each spouse of each of the grantors (sellers), if applicable; and
- (7) Be delivered to the grantee (buyer).
- (b) In addition to the requirements listed in section 601.7-2(a), a deed prepared for trust acquisition shall include:
  - (1) The federal authority for trust acquisition;
  - (2) Any exceptions or exclusions from the State of Wisconsin's fees or other transfer requirements;
  - (3) The approximate acreage of the real property being transferred to trust; and
  - (4) The authority and signature of the appropriate Department of Interior official who accepts the real property into trust.
- (c) A deed transferring fee simple title shall be recorded in the appropriate register of deeds office, provided that, once the real property is in trust, the title shall be recorded with the Oneida Nation Register of Deeds and the Bureau of Indian Affairs Land Titles and Records Office.
- 601.7-3. *Involuntary Transfer of Title*. All involuntary transfers of title require a hearing and order from the Judiciary, and may occur in the following ways:
  - (a) *Eminent Domain*. Eminent domain is the right of the Nation's government to acquire Tribal member individual fee land within the Reservation for public uses without the consent of private owners.
    - (1) For the purposes of this section, public uses include, but are not limited to, environmental protection, streets, highways, sanitary sewers, public utility/sites, waste treatment facilities and public housing.
    - (2) Prior to exercising eminent domain, the Nation shall first attempt to negotiate an agreeable taking by making an offer to purchase based on an appraisal of the real property. The appraisal amount may be based on an appraisal provided by the Nation. In the event the property owner objects to the Nation's appraisal, they

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- may obtain an independent appraisal at their own cost. For the purposes of this section, an appraisal means process for estimating a piece of real property's value.
- (3) The Nation's exercise of eminent domain may be appealed to the Judiciary.
- (b) *Foreclosure*. Foreclosures may occur subject to the Mortgage and Foreclosure law when a Tribal member ceases payment on a leasehold mortgage.
- (c) *Tribal Land Consolidation*. Section 207 of the Indian Land Consolidation Act (Pub.L. No. 97-459, 96 Stat. 2515, and amended on October 30, 1984 by Pub.L. No. 98-608, 98 Stat. 3171) is incorporated into this law, which provides a mechanism for real property within the Reservation to escheat, or pass, to the Nation.
  - (1) Pursuant to section 207 of the Indian Land Consolidation Act, an ownership interest in real property escheats, or passes, to the Nation under the following circumstances, provided that the Nation shall provide just compensation for the interest:
    - (A) The real property is within the Reservation boundaries;
    - (B) The decedent's ownership in the given parcel of land is two percent (2%) or less of the total acreage; and
    - (C) The interest is incapable of earning one hundred dollars (\$100) in any one (1) of the five (5) years immediately following the decedent's death.
  - (2) A decedent's heirs may appeal a land consolidation under this section to the Judiciary.
  - (3) Land consolidation is subject to the probate requirements, as included in this law and accompanying rules.
- (d) Transferring Interests Inherited by Non-Tribal Members. If the owner of an interest of real property which is held in trust or restricted fee status located within the Reservation devises such interest to a non-Tribal member, the Nation may acquire the interest by paying the fair market value of the interest determined as of the date of the decedent's death. Such transfer is effective upon receipt of an order transferring inherited interests from the Judiciary pursuant to section 205 of the Indian Land Consolidation Act.
  - (1) An order transferring inherited interests may not be granted if:
    - (A) While the decedent's estate is pending, the non-Indian devisee denounces his or her interest in favor of a Tribal member person;
    - (B) The interest is part of a family farm that is devised to a member of the immediate family of the decedent, provided that such a restriction shall be recorded as part of the deed relating to the interest involved; or
    - (C) The devisee agrees in writing that the Nation may acquire the interest for fair market value only if the interest is offered for sale to a person or entity that is not a member of the immediate family of the owner of the interest.
- (e) Easements for Landlocked Properties. Land Management and the Oneida Land Commission shall jointly develop rules regarding requests for easements for landlocked properties.
- 601.7-4. Land Management shall work with the Oneida Law Office in order to pursue an involuntary transfer of title.

#### **601.8.** Probate

- 601.8-1. Land Management shall process and administer probate estates and, where necessary, shall refer probate estates to the Oneida Judiciary for formal administration. Land Management and the Oneida Land Commission shall jointly create any rules necessary to administer probate estates. Land Management shall:
  - (a) Process applications for probate administration;
  - (b) Receive proof of heirship demonstrating a party is entitled to receive an intestate decedent's property pursuant to applicable laws and rules;
  - (c) Receive consent to serve forms and in undisputed matters, issue domiciliary letters;
  - (d) Require and receive affidavits of service;
  - (e) Receive waiver and consent to probate administration forms and any related affidavits;
  - (f) Issue notice to creditors of the probate's administration, receive creditor claims for consideration and settlement, and issue discharge of creditors when appropriate;
  - (g) Receive and process all estate inventories;
  - (h) Receive and process, when possible, land transactions in accordance with this law and receive proof of recording documents;
  - (i) Receive estate receipts;
  - (j) In undisputed matters, receive and process statement of personal representative to close estate and issue discharge of personal representative; and
  - (k) Refer disputed matters to the Judiciary, transfer probate and related documents, and participate in the Judiciary's proceedings as necessary.
- 601.8-2. The Judiciary shall hear and administer disputed probate estates or matters requiring appointment of a guardian ad litem and shall have all the above powers conferred upon Land Management in such cases. In addition, the Judiciary shall hear and administer probate estates in which Land Management seeks appointment as a personal representative.

#### 601.9. Leasing of Real Property

601.9-1. In accordance with the Leasing law, Land Management shall administer and process all leasing of Tribal land for agricultural and commercial purposes and the Comprehensive Housing Division shall administer and process all leasing of Tribal land for residential purposes. The Leasing law definition of Tribal land does not include Tribal fee land; however, pursuant to this law, the responsible parties designated herein shall administer and process leases of both Tribal fee land and Tribal trust land in accordance with the Leasing law.

#### **601.10.** Records

- 601.10-1. *Purpose*. Land Management shall oversee the administration of the Oneida Nation Register of Deeds which shall accept and record documents related to real property located within the Reservation, as well as documents related to all Tribal fee land, regardless of where it is located.
- 303 601.10-2. *Types of Records*. The Oneida Nation Register of Deeds may only accept documents that provide evidence of activities affecting real property title, preserve the record of a title document and give constructive notice of changes to a title document. Further, such documents shall be originals, signed duplicates or certified copies. The following documents may be accepted by the Oneida Nation Register of Deeds.
  - (a) Deeds;

- 309 (b) Probate orders;
- 310 (c) Mortgages and other valid liens;
- 311 (d) Easements, covenants, and restrictions;
- (e) Certified survey maps and plats of survey;
- 313 (f) Patents;
  - (g) Declarations of involuntary transfer or taking;
- 315 (h) Satisfactions;
- 316 (i) Leases made pursuant to the Leasing law;
- 317 (j) Home ownership agreements made pursuant to the Landlord-Tenant law;
- 318 (k) Marriage agreements; and
- 319 (1) Correction of title defects.
- 320 601.10-3. *Accessibility*. The Oneida Nation Register of Deeds shall provide open access to land records and title documents.
- 601.10-4. *Trust Land*. All documents pertaining to Tribal trust land and individual trust land shall be recorded with the Oneida Nation Register of Deeds and the Bureau of Indian Affairs Land Titles and Records Office.
- 325 601.10-5. *Tribal Seal*. The Nation's Secretary shall provide Land Management with the Nation's seal to be used to authenticate documents which are certified by the Oneida Nation Register of Deeds.

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#### 601.11. Real Estate Education Requirements and Certifications

- 601.11-1. Wisconsin Real Estate Education and Exam Required. All persons engaging in the acquisition of Tribal fee land on behalf of the Nation, specifically those performing real estate closings, shall pass the Wisconsin Real Estate License Exam. Such persons are not required to obtain a Wisconsin Real Estate License, but shall fulfill the pre-license education requirement, pass the licensing exam and fulfill a minimum of twelve (12) hours or four (4) courses of continuing education requirements as required of Wisconsin real estate licensees. The Land Management director shall select which continuing education courses are required and the Oneida Law Office shall provide the director with a recommendation. In addition to Wisconsin's minimum education requirements as applied to the Nation's real estate employees in this law, Land Management shall require such employees to attend real estate training specific to the Nation's goals and unique positions as the Oneida Law Office shall offer on an as-needed basis.
  - (a) While Wisconsin real estate law allows persons engaged in the sale of real estate to earn a commission, persons acquiring Tribal fee land on behalf of the Nation are regular employees of the Nation and, therefore, shall waive any commission for which they might otherwise be eligible.
  - (b) It is critical to the Oneida Nation's goal to reacquire property within the original Reservation boundaries to have employees educated and experienced in executing real estate transactions. Accordingly, Land Management shall employ a minimum of one (1) employee whose primary focus is real estate acquisitions and shall ensure that a minimum of two (2) employees are educated and trained as backups to the primary.
- 601.11-2. TAAMS Certification Required. All persons responsible for encoding leasing information shall obtain a TAAMS certification, which includes, but is not limited to, the following positions:
  - (a) Residential and Commercial Leasing Specialists;
  - (b) Land Title and Trust Manager; and

355 (c) Title Examiner.

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392 393 601.11-3. *Fiduciary Responsibility*. All persons engaged in the buying or selling of Tribal land shall, at all times, act as a fiduciary to the Nation. Further, all such persons shall comply with all applicable Tribal and federal laws.

### 601.12. Organization

601.12-1. Comprehensive Housing Division. The Comprehensive Housing Division shall oversee all residential transactions within the Reservation and shall process and administer such transactions using the applicable of the Landlord-Tenant law, the Mortgage and Foreclosure law, the Leasing law and/or the Eviction and Termination law; including any corresponding rules. In addition, the Oneida Land Commission and the Comprehensive Housing Division shall exercise joint rulemaking authority to provide process requirements, including but not limited to advertising, notice, prequalification, and selection, that apply in all circumstances when the Nation is selling a residential property.

601.12-2. *Oneida Land Commission*. The Oneida Land Commission is comprised of seven (7) elected Tribal members and shall:

- (a) Interpret the provisions of this law and create policy to guide Land Management in implementing the same;
- (b) Approve or deny all easements and land use licenses;
- (c) Review and adopt Land Management's standard operating procedures for entering into agriculture and commercial leases pursuant to the Leasing law;
- (d) Approve or deny all acquisition of Tribal land;
- (e) Allocate and assign land uses to all Tribal land, except those uses governed by the Public Use of Tribal Land law, based on the Land Use Technical Unit rules which the Oneida Planning Department shall develop in collaboration with affected Oneida divisions and departments and the Oneida Land Commission; and
- (f) Name all buildings, roads, parks and the like on Tribal land.
- 601.12-3. *Land Management*. Land Management shall implement this law in accordance with the policy directives provided by the Oneida Land Commission. Land Management shall:
  - (a) Forward requests for easements and land use licenses to the Oneida Land Commission based on the easement and land use license rules jointly developed by Land Management and the Oneida Land Commission;
  - (b) Administer and oversee the Oneida Nation Register of Deeds;
  - (c) Enter into and administer agricultural and commercial leases pursuant to the Leasing law and the Eviction and Termination law and any corresponding rules;
  - (d) Prepare title reports and process trust transactions; and
  - (e) Process land acquisition transactions as approved by the Oneida Land Commission.

End.

394 396 397 Adopted - BC-5-29-96-A 398 Amended-BC-3-01-06-D 399 Amended-BC-04-28-10-E 400 Amended - BC-02-25-15-C 401 Amended-BC-05-13-15-B 402 Amended-BC-02-08-17-A





# Oneida Nation Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI S4155-0365



# Legislative Operating Committee February 21, 2017

## **General Tribal Council Meetings Law**

<b>Submission Date:</b> 9/17/14	<b>Public Meetings:</b> 12/6/12, 6/26/17 and		
	6/29/17		
LOC Sponsor: Daniel Guzman King	Emergency Enacted: n/a		
	Expires: n/a		

**Summary:** This item was carried over into the current term by the LOC. This proposal is for a new law to govern the scheduling and conducting of GTC meetings, including: a standard agenda format and a code of conduct for those in attendance; outlining the duties of those preparing and assisting with GTC meetings, and establishing how petitions would be processed.

9/6/17 LOC: Motion by Jennifer Webster to add GTC Meetings Law to the active files with Daniel

Guzman King as the sponsor; seconded by Ernest Stevens III. Motion carried unanimously.

9/6/17: Work Meeting. Present: David P. Jordan, Jennifer Webster, Ernest Stevens III, Daniel

Guzman King, Jennifer Falck, Clorissa Santiago, Candice Skenandore, Maureen Perkins, Tani Thurner, Cathy Bachhuber. Drafting attorney provided an update on the status of the GTC meetings law. Next steps will be: 1) pull the current draft back, 2) conduct work meetings with the LOC for policy determinations, 3) collaborate with the Oneida Nation

Secretary, and 4) conduct community outreach to garner input.

9/21/17: Work Meeting. Present: Daniel Guzman King, Clorissa Santiago, Jennifer Falck, Maureen

Perkins, Chantre' Smith. The purpose of this work meeting was to develop a plan for

outreach to the community regarding the GTC Meetings law.

<u>9/22/17</u>: Work Meeting. Present: Clorissa Santiago, Melissa Nuthals, Jennifer Falck. The purpose of

this meeting was to discuss the development of survey questions for GTC Meetings law.

<u>9/28/17:</u> Work Meeting. Present: Clorissa Santiago, Jennifer Falck, Maureen Perkins, Jennifer

Webster, David P. Jordan, Kirby Metoxen, Ernest Stevens, Daniel Guzman King, Lisa Liggins, Melinda Danforth. Discussed the survey, and made revisions. Discussed the upcoming community meeting and how the LOC envisioned it would be run. The survey

and community meeting notice will be updated based on today's conversation.

**10/16/17:** Work Meeting. Present: Clorissa Santiago, Jennifer Falck, Maureen Perkins. The purpose of

this work meeting was to review potential questions for discussion during the community meeting, and formulate a plan for how the community meeting will be run. A memorandum

containing a schedule and discussion questions will be sent to the LOC for review.

<u>10/23/17:</u> Work Meeting. Present: Clorissa Santiago, Jennifer Falck, Candice Skenandore, Maureen

Perkins, David P. Jordan, Kirby Metoxen, Ernest Stevens II, Daniel Guzman King, Jennifer Webster. The purpose of this meeting is to prep for the GTC Meetings law community meeting that will occur that evening from 5:00-7:00p.m. During this meeting we will review

the topics of conversation for the community meeting.

Community Meeting. Present: Clorissa Santiago, Jennifer Falck, Candice Skenandore, Maureen Perkins, David P. Jordan, Kirby Metoxen, Ernest Stevens II, Daniel Guzman King, Jennifer Webster and various members of the community. The purpose of the community meeting was to collect comments and ideas from the community regarding GTC Meetings and a potential law.

11/1/17 LOC: Motion by Kirby Metoxen approve the 60 day active files list update and continue development of all the items on the active files list; seconded by Ernie Stevens III. Motion

carried unanimously.

Work Meeting. Present: Clorissa Santiago, Jennifer Falck, Maureen Perkins, David P. Jordan, Kirby Metoxen, Ernest Stevens II, Daniel Guzman King, Jennifer Webster. The LOC reviewed all comments collected from the survey and 10/23/17 community meeting and began making policy determinations regarding what issues should be addressed in a GTC Meetings law. The drafter will begin working on a draft that reflects decisions made during the meeting.

<u>12/6/17LOC</u>: Motion by Jennifer Webster to approve the GTC Meeting Law status update for the January 28, 2018 GTC Annual Meeting with one addition; add a web link to the update so that readers can access the full GTC Meetings Law Survey Report; including the Facebook, Oneida Nation Page, LOC Page, and Oneida Register and forward to the Secretary's Office to be included in the meeting packet; seconded by Ernest Stevens III. Motion carried unanimously.

Work Meeting. Present: Clorissa Santiago, Jennifer Falck, Owen Somers, Katsitsiyo Danforth, Dakota House, Brandon Wisneski, Maureen Perkins. The purpose of this meeting was to go over the portions of the draft of the law that involved Internal Security and discuss their impressions, concerns, and suggestions. Drafting attorney will review and incorporate suggestions into draft, and bring all concerns and suggestions to the LOC.

1/4/18: Work Meeting. Present: Clorissa Santiago, Jennifer Falck, Lisa Summers, Lisa Liggins, Brandon Wisneski, Maureen Perkins. The purpose of this meeting was to go the law with the Secretary and discuss her impressions, concerns, and suggestions. Drafting attorney will review and incorporate suggestions into draft, and bring all concerns and suggestions to the LOC.

1/26/18: Work Meeting. Present: David P. Jordan, Jennifer Webster, Kirby Metoxen, Daniel Guzman, Jennifer Falck, Clorissa Santiago, Brandon Wisneski, Maureen Perkins, Cathy Bachhuber. The LOC reviewed and discussed the first draft of the GTC Meetings law. The drafting attorney will make revisions to the law based on the LOC's decisions.

#### **Next Steps:**

• Accept the draft of the General Tribal Council Meetings law and direct that a legislative analysis be completed.



# Title 1. Government and Finances - Chapter 118 GENERAL TRIBAL COUNCIL MEETINGS Latihash<t@khwa> kayanl^hsla

GTC Meeting Law

118.1. Purpose and Policy	118.6. Holding a General Tribal Council Meeting
118.2. Adoption, Amendment, Repeal	118.7. Agenda
118.3. Definitions	118.8. Responsibilities of General Tribal Council Members
118.4. General Tribal Council Meeting Schedule	118.9. Enforcement
119.5 Potitions for a Special Meeting	

#### 118.1. Purpose and Policy

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118.1-1. *Purpose*. The purpose of this law is to identify how the General Tribal Council will carry out its responsibilities. Meetings of the General Tribal Council are for the purpose of conducting the business of the Oneida Nation as delegated to the General Tribal Council under the Constitution and By-Laws of the Oneida Nation.

118.1-2. *Policy*. It is the policy of the Nation to hold consistent, organized General Tribal Council meetings to enable General Tribal Council members to participate and provide input in a respectful and meaningful way.

#### 118.2. Adoption, Amendment, Repeal

- 12 118.2-1. This law was adopted by the General Tribal Council by resolution 13 GTC#
- 14 118.2-2. This law may be amended or repealed by the Oneida General Tribal Council pursuant to 15 the procedures set out in the Legislative Procedures Act.
- 118.2-3. Should a provision of this law or the application thereof to any person or circumstances be held as invalid, such invalidity shall not affect other provisions of this law which are considered to have legal force without the invalid portions.
- 19 118.2-4. In the event of a conflict between a provision of this law and a provision of another law, the provisions of this law shall control.
- 21 118.2-5. This law is adopted under authority of the Constitution of the Oneida Nation.

#### 118.3. Definitions

- 118.3-1. This section shall govern the definitions of words and phrases used within this law. All words not defined herein shall be used in their ordinary and everyday sense.
  - (a) "Business Committee Support Office" means the office that provides administrative support to the Oneida Business Committee.
  - (b) "Business day" means Monday through Friday from 8:00 a.m. through 4:30 p.m., excluding holidays recognized by the Nation.
  - (c) "Chairperson" means the individual elected to serve as the Chairperson of the Nation, and the Vice-Chairperson of the Nation while he or she is assuming the Chairperson's duties in the Chairperson's absence.
  - (d) "Constitution" means the Constitution and By-Laws of the Oneida Nation.
  - (e) "Entity" means a program, division, department, board, committee, commission or similar business unit of the Nation. It does not include the Oneida Business Committee.
  - (f) "General Tribal Council member" means an enrolled member of the Oneida Nation who is eighteen (18) years of age or older in attendance at a General Tribal Council

38	meeting.

- (g) "Member of the Nation" means an individual enrolled in the Oneida Nation.
- (h) "Nation" means the Oneida Nation.
- 41 (i) "Qualified voter" means an enrolled member of the Oneida Nation who is eighteen 42 (18) years of age or older.
  - (j) "Secretary" means the individual elected to serve as the Oneida Nation Secretary.
  - (k) "Sergeant-at-arms" means the highest ranking member of the Internal Security Department in attendance at a General Tribal Council meeting or designee.
  - (l) "Weapon" means any gun, switchblade knife, knives with blades longer than three (3) inches, electric weapons, billy clubs, and any other similar instrument or device.

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#### 118.4. General Tribal Council Meeting Schedule

- 118.4-1. *Regular Meetings*. Annual and semi-annual meetings shall be held in January and July, in accordance with Article III, Section 4 of the Constitution.
- 118.4-2. *Budget Meetings*. A meeting shall be held at least once a year and as often as required for the primary purpose of adopting the Nation's budget for the upcoming fiscal year.
- 118.4-3. *Special Meetings*. Special meetings shall be scheduled, as necessary in order to address General Tribal Council business, in accordance with Article III, Section 6 of the Constitution.
  - (a) If a special meeting is called by the Chairperson, the Secretary shall place the item on the next available Oneida Business Committee agenda for review. The Oneida Business Committee shall:
    - (1) approve the meeting date when the item will be considered by the General Tribal Council; and
    - (2) direct the appropriate parties to prepare any analyses that the Oneida Business Committee deems appropriate; including deadlines for submitting such analyses.
  - (b) If a special meeting is called through written notice by the minimum number of qualified voters as required by the Constitution, the process for petitions for a special meeting described in section 118.5 shall be followed.
- 118.4-4. *Scheduling of General Tribal Council Meetings*. The Secretary shall be responsible for scheduling and organizing meetings. The Secretary shall develop a schedule for potential special meeting dates that can be utilized if called by the Chairperson or the minimum number of qualified voters as required by the Constitution.

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#### 118.5. Petitions for a Special Meeting

- 118.5-1. *Petition Form.* The minimum number of qualified voters as required by the Constitution may petition to call a special meeting of the General Tribal Council by written notice by submitting a completed petition form to the Business Committee Support Office.
  - (a) The Secretary shall create a standard petition form and shall make the form available to any member of the Nation upon request.
  - (b) The petition form shall contain the following information:
    - (1) Name, address, date of birth, and enrollment number of the qualified voters;
    - (2) Telephone number and e-mail address, if available, of the qualified voters;
    - (3) Signatures of the qualified voters;
    - (4) A summary of the content of the issue to be considered at the special meeting; and
    - (5) Additional documents, if applicable.
- 118.5-2. Petition Verification Once a completed petition form is submitted to the Business

Committee Support Office, the Business Committee Support Office shall forward the petition form to the Trust Enrollment Department.

- (a) Valid Signatures. The Trust Enrollment Department shall ensure that all signatures are valid by verifying that each signature on the petition form is from a qualified voter. The Trust Enrollment Departments decision to validate a signature is final and non-appealable.
  - (1) The Trust Enrollment Department shall develop standards to determine when and how a signature is verified as valid or invalid.
- (b) The Trust Enrollment Department shall provide written notice of the verification results and a copy of the original petition form to the Business Committee Support Office after verifying the signatures. The Trust Enrollment Department shall retain a copy of the petition materials.
- (c) Once the Business Committee Support Office receives the verification results from the Trust Enrollment Department, the Business Committee Support Office shall redact all personal information of each person who signed the petition form, leaving only the enrollment number visible. The Business Committee Support Office will forward the redacted petition form to the Secretary, who shall then place the item on the next available Oneida Business Committee agenda for review.
- 118.5-3. *Oneida Business Committee Review*. The Oneida Business Committee shall review the petition form and the verification results, and then either dismiss or accept the petition to call a special meeting.
  - (a) Dismiss the Petition. The Oneida Business Committee shall dismiss any petition for a special meeting that does not contain the required number of verified signatures from qualified voters. The Oneida Business Committee shall send written notice to the qualified voters within thirty (30) days of a petition dismissal informing the qualified voters that the petition was dismissed due to an insufficient number of verified signatures.
  - (b) Accept the Petition. The Oneida Business Committee shall accept the receipt of any petition for a special meeting that contains at least the minimum number of verified signatures from qualified voters.
- 118.5-4. *Scheduling a Special Meeting*. After a petition is accepted by the Oneida Business Committee, the Oneida Business Committee shall determine and approve the special meeting date when the petition issue will be considered by the General Tribal Council.
  - (a) The Business Committee Support Office shall provide the qualified voters the date of the special meeting.
- 118.5-5. *Special Meeting Packet Materials*. The special meeting packet will include the petition form materials.
- 118.5-6. *General Tribal Council Review*. At the special meeting the General Tribal Council shall review the petition form materials. The General Tribal Council shall take no action, except to either dismiss or accept the issue contained within the petition form materials.
  - (a) *Dismiss the Issue*. The General Tribal Council may dismiss any issue contained in the petition form materials if the General Tribal Council does not wish to pursue the issue.
  - (b) Accept the Issue. The General Tribal Council may accept any issue contained in the petition form materials if the General Tribal Council wishes to further pursue the issue and learn more, or take future action on the issue. If the General Tribal Council accepts an issue, the General Tribal Council may:
    - (1) Direct the Oneida Business Committee to forward the petition materials and

132	assign any analyses deemed appropriate, including, but not limited to:
133	(A) Legal, financial, and administrative analyses from the Law, Finance,
134	and Direct Report Offices', and a statement of effect from the Legislative
135	Reference Office.
136	(i) The Law, Finance, and Legislative Reference Office shall
137	submit their analyses and statement of effect to the Secretary
138	within sixty (60) days with a progress report to be submitted within
139	forty-five (45) days;
140	(ii) The Direct Report Offices' shall submit all administrative
141	analyses to the Secretary within thirty (30) days.
142	(2) Direct the Oneida Business Committee to create an ad hoc committee to
143	further address the issue, or delegate the issue to the Oneida Business Committee
144	or other entity of the Nation.
145	(3) Take any other appropriate action to address the issue.
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147	118.6. Holding a General Tribal Council Meeting
148	118.6-1. <i>Notice</i> . Notice of a meeting shall be provided in accordance with the Oneida General
149	Tribal Council Ten Day Notice Policy.
150	(a) The Secretary shall ensure that all printed meeting materials include a statement of
151	notice identifying that meeting materials shall not be shared with, or distributed to, any
152	person who is not a member of the Nation, unless the individual who is not a member of
153	the Nation is authorized by the Nation to access the materials.
154	118.6-2. <i>Quorum</i> . The quorum for a meeting shall be established by the Constitution.
155	118.6-3. Eligibility to Attend a General Tribal Council Meeting. The following individuals are
156	eligible to attend a meeting:
157	(a) Members of the Nation qualified to vote in accordance with the Constitution; and
158	(b) Other individuals who attend the meeting for official purposes and are approved to
159	attend the meeting by majority vote of the General Tribal Council. The General Tribal
160	Council shall approve each such individual to attend either all or a certain part(s) of the
161	meeting. Such individuals shall not be permitted to vote. Such individuals shall be
162	required to follow all provisions of this law.
163	118.6-4. Registration. All members of the Nation who attend a meeting shall follow the
164	registration requirements as identified in the General Tribal Council Meeting Stipend Payment
165	Policy. Individuals who are not members of the Nation, who are approved to attend the meeting
166	for official purposes, shall register with their name, contact information, and purpose for
167	attending the meeting.
168	118.6-5. Canceling a Meeting.
169	(a) The Oneida Business Committee may cancel a meeting if:
170	(1) Neither the Chairperson, nor the Vice-Chairperson of the Nation, can be
171	present due to circumstances beyond their control, or
172	(2) Holding the meeting would endanger those individuals who attend the
173	meeting, due to circumstances that cannot be controlled, including but not limited
174	to, inclement weather or public health dangers.
175	(b) Meetings shall not be cancelled less than twenty-four (24) hours in advance of the
176	meeting start time, unless, for good cause.

meeting start time, unless, for good cause.

- 177 (c) Notice of a meeting cancellation shall be provided through the Nation's official media 178 outlets, as identified by Oneida Business Committee; as well as any other practicable 179 media outlets.
  - 118.6-6. *Rescheduling a Meeting*.

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- (a) When a regular or budget meeting is canceled, the Oneida Business Committee shall re-schedule the meeting as soon as practicable.
- (b) When a special meeting is canceled, the Oneida Business Committee shall either:
  - (1) re-schedule the meeting as soon as practicable; or
  - (2) place the agenda items from the meeting on the agenda for the next available meeting, as determined by the Secretary.
- 118.6-7. *Record*. The Secretary shall be responsible for maintaining a record for each meeting.
  - (a) Audio Recording. The Secretary shall ensure that each meeting is recorded, and that the audio recordings are available to members of the Nation within five (5) business days after a meeting.
  - (b) Action Report. The Secretary shall ensure that an action report for the meeting is created. The action report is an unofficial document that shall contain a summary of action taken by the General Tribal Council and shall be available within five (5) business days after a meeting.
  - (c) *Transcript*. The Secretary shall ensure a transcript of the meeting is created and available within sixty (60) days after a meeting. The transcript shall be transcribed verbatim.
  - (d) *Minutes*. The Secretary shall ensure draft minutes of the meeting are created and available within sixty (60) days after a meeting. The draft minutes shall contain:
    - (1) The start and end times of the meeting;
    - (2) A quorum count from the meeting;
    - (3) Action taken by the General Tribal Council; and
    - (4) Signature of the person submitting the minutes for approval.

#### **118.7.** Agenda

- 118.7-1. The agenda for the meetings shall contain the following sections. The general characteristics of each section are defined below.
  - (a) Call to Order. The Chairperson shall call meetings to order at the noticed meeting time or upon confirmation of a quorum, whichever occurs later. If a quorum has not been established within fifteen (15) minutes after the noticed meeting time, the meeting shall not be held.
    - (1) Announcements. The Chairperson may allow time, prior to the opening, for announcements to be made which do not directly relate to the agenda, provided the announcements last no more than fifteen (15) minutes.
  - (b) *Opening*. This portion of the agenda shall be used to present a purposeful opening statement given by an individual designated by the Chairperson, such as a prayer or other pomp and circumstance.
  - (c) *Adoption of the Agenda*. This portion of the agenda shall be used to adopt the agenda for that meeting. Amendments to the agenda may be made before the agenda is adopted. Any time limitations on participation shall be identified during this portion of the agenda.
  - (d) *Approval of Minutes*. This portion of the agenda shall be used to approve the minutes of each meeting of the General Tribal Council.
  - (e) Unfinished Business. This portion of the agenda shall be used when agenda items

from prior meetings were not completed.

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- (f) *Tabled Business*. This portion of the agenda shall be used when an agenda item has been specifically tabled from a prior meeting. The item on the agenda shall be clearly labeled as a tabled action and the date of the meeting at which it was tabled shall be noted.
- (g) *New Business*. This portion of the agenda shall be used for any new business brought before the General Tribal Council.
- (h) *Reports*. This portion of the agenda shall be used for any reports to the General Tribal Council. All reports shall conform to the format and contain information as required by the Oneida Business Committee. Each entity and Tribally-chartered corporation shall file an Annual and Semi-Annual Report with the Business Committee Support Office to be made available to members of the Nation, either electronically or through inclusion in the meeting materials provided to members of the Nation.
- (i) *Other*. This portion of the agenda shall be used for any other business of the General Tribal Council that does not fit into other portions of the agenda.
- (j) Adjourn. This portion of the agenda shall adjourn the meeting.
  - (1) Items not completed before the adjournment of an annual or semi-annual meeting shall be deferred to the next annual or semi-annual meeting.
  - (2) Items not completed by the adjournment of a budget meeting shall be deferred to a new budget meeting.
  - (3) Items not completed by the adjournment of a special meeting shall be automatically placed on the next special meeting one (1) time. If the item is not completed by the adjournment of the second special meeting it is put to the General Tribal Council on whether or not to defer or table the item to a subsequent special meeting.
- 118.7-2. The meeting agenda shall follow the prescribed order found in section 118.7-1(a)-(j). The order of agenda sections shall not be modified. The order of items within each agenda section may be modified.
  - (a) *Exception*. The Secretary may modify the order of the agenda if action for an agenda item is time sensitive or is needed on an emergency basis for the immediate preservation of the public health, safety, or general welfare of the reservation population.
- 118.7-3. The meeting agenda shall only contain sections that contain business that must be addressed during that meeting. Not all sections of the agenda will be addressed at every meeting.

#### 118.8. Responsibilities of General Tribal Council Members

- 118.8-1. *Behavior of General Tribal Council Members*. All members of the General Tribal Council shall behave in a manner that exhibits and upholds the Nation's core values of The Good Mind as expressed by On<yote>a=ka, which include:
  - (a) Kahletsyal&sla. The heart felt encouragement of the best in each of us.
  - (b) Kanolukhwesla. Compassion, caring, identity, and joy of being.
  - (c) Ka>nikuhli=y%. The openness of the good spirit and mind.
  - (d) Ka>tshatst^sla. The strength of belief and vision as a People.
  - (e) Kalihwi=y%. The use of the good words about ourselves, our Nation, and our future.
  - (f) Twahwahts\$lay<. All of us are family.
  - (g) Yukwats\stay<. Our fire, our spirit within each one of us.
- 118.8-2. *Prohibition of Weapons and Violence*. All members of the General Tribal Council shall adhere to the prohibition of weapons and violence at meetings.

- 271 (a) *Weapons*. No member of the General Tribal Council shall carry a weapon, whether in the open or concealed, at a meeting.
  - (1) Exception. An individual actively engaged in the performance of the duties of their employment may carry a required weapon.
  - (b) *Violence*. No member of the General Tribal Council shall engage in any behavior that intentionally inflicts, attempts to inflict, or threatens to inflict damage to property, or emotional or bodily harm on another person.
  - 118.8-3. *Entering and Exiting a Meeting*. The Chairperson shall develop a safe and orderly plan for entering and exiting a meeting that shall be followed by all members of the General Tribal Council.
  - 118.8-4. *Participation*. All members of the General Tribal Council are encouraged to participate during meetings by speaking and sharing ideas, opinions, questions and concerns.
    - (a) During the adoption of the meeting agenda, the General Tribal Council may determine if a time limit for participation is necessary and if so, identify the time limit.
    - (b) Whenever a time limit is established, a General Tribal Council member will have up to the allotted time to ask questions or make a statement concerning the topic at hand. Once that time expires or the General Tribal Council member yields the floor, that General Tribal Council member must wait until all other members have had an opportunity to speak on that topic before making additional comments.
  - 118.8-5. *Facility Regulations*. All members of the General Tribal Council shall abide by all policies and regulations of the facility in which the meeting is held.
  - 118.8-6. *Confidentiality*. Meetings are a forum for the governing body of the Nation to gather and discuss matters related to the Nation, including but not limited to, policy making, internal governance, and business strategy. Information provided and shared at meetings is considered sensitive; and should be treated as confidential. To ensure confidentiality is maintained, the following shall apply:
    - (a) No person shall make or disseminate any audio or video recording within the designated meeting area.
      - (1) *Exception*. An individual actively engaged in the performance of the duties and responsibilities of their employment may make and disseminate audio or video recordings.
    - (b) No person shall disseminate any meeting materials, including but not limited to, meeting packets and meeting minutes, to any individual who is not a member of the Nation, unless the individual who is not a member of the Nation is authorized by the Nation to access the materials.
    - (c) The Oneida Business Committee may establish a standard operating procedure that authorizes employees of the Nation who are not members of the Nation access to meeting materials as may be necessary for performing the responsibilities and duties of their employment, and/or authorize any non-member of the Nation access to meeting materials.

#### 118.9. Enforcement

- 118.9-1. *Internal Security*. The Nation's Internal Security Department, under direction of the sergeant-at-arms, shall be responsible for the enforcement of this law. Internal Security shall oversee the security of the meeting, ensure the safety of all present, and enforce the designated meeting area boundaries.
- 317 118.9-2. Removal of an Individual. A member of the General Tribal Council who fails to meet

the responsibilities and requirements provided in section 118.8 of this law may be subject to removal from the designated meeting area. An Internal Security officer shall address any General Tribal Council member exhibiting behaviors that do not meet the standards provided in this law. If the individual continues to exhibit adverse behavior, the sergeant-at-arms may remove the individual.

- (a) The Chairperson may request the sergeant-at-arms to remove an individual from the designated meeting area.
- (b) An individual removed from the designated meeting area shall not be allowed to return for the duration of the meeting and shall forfeit any meeting stipend for which he or she would have been eligible, in accordance with the General Tribal Council Meeting Stipend Payment Policy.
- 118.9-3. *Emergency Removal of an Individual*. If the behavior of an individual has the potential to result in an immediate danger to the health and safety of any General Tribal Council member, the sergeant-at-arms may take immediate action to remove the disorderly or disruptive person.
- 118.9-4. *Breach of Confidentiality*. A member of the General Tribal Council who breaches the confidentiality requirements provided for in section 118.8-6 may be:
  - (a) removed from the designated meeting area if making audio or visual recordings or disseminating information or materials during a meeting;
  - (b) prohibited from attending a meeting if found disseminating information and materials in advance of a scheduled meeting; or
  - (c) imposed a fine by the Oneida Judiciary for disseminating information or materials after a meeting.
    - (1) The Oneida Law Office, acting on behalf of the Nation, is delegated the responsibility to bring actions before the Judiciary when there is a violation of this section.
      - (A) An individual who is aware of a breach of confidentiality may inform the Oneida Law Office.
    - (2) The Trial Court of the Judiciary shall conduct a hearing, and if the Trial Court determines there has been a violation, shall impose the appropriate penalty.
    - (3) The Trial Court's decision may be appealed in accordance with the applicable rules of procedure.
- 118.9-5. Restricting Entrance of a Disorderly or Disruptive Person. The sergeant-at-arms may temporarily or permanently restrict an individual from entering the premises of the meeting facility for any of the following:
  - (a) A person is repeatedly removed from the designated meeting area for disorderly or disruptive behavior; or
  - (b) The behavior of a person reaches such a severe level that restricting the individual from entering the designated meeting area is necessary for the protection of the health and safety of all other General Tribal Council members.

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358 Adopted – GTC#



#### **Oneida Nation**

Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365 Oneida-nsn.gov



### AGENDA REQUEST FORM

1)	Request Date: February 13, 2018	
2)	lawaifar Falak	
	Dept:_LRO	_
		Email: jfalck@oneidanation.org
3)	Internal Audit Amend	
4)	-	reason/justification it is being brought before the LOC: questing amendments to the Internal Audit law-recognizing
	Oneida Judiciary Independence.	
	List any supporting materials included a 1) Memo from Chief Counsel	and submitted with the Agenda Request Form  3)
	2)	
	2)	4)
5)	Please list any laws, policies or resolution	ons that might be affected:
6)	Please list all other departments or personneida Law Office	on(s) you have brought your concern to:
7)	Do you consider this request urgent?	□Yes ■ No
	If yes, please indicate why:	
	undersigned, have reviewed the attached agislative Operating Committee.	naterials, and understand that they are subject to action by
Signatu	ure of Requester:	
Jen F	-alck \DN	itally signed by Jen Falck c ro=Jen Falck, o, ou, email⊨jfalck@oneidanation.org, c=US a: 2018.02.13 15.26.44 -06'00'

Please send this form and all supporting materials to:

LOC@oneidanation.org

Legislative Operating Committee (LOC) P.O. Box 365

Oneida, WI 54155 Phone 920-869-4376 Patricia M. Stevens Garvey Kelly M. McAndrews Michelle L. Gordon Krystal L. John Robert J. Collins, II

Law Office



#### MEMORANDUM

TO:

Legislative Operating Committee

FROM:

Jo Anne House, Chief Counsel

DATE:

February 13, 2018

**SUBJECT:** Amendments to Internal Audit Law – Recognizing Judiciary Independence

I am requesting consideration of amendments to the Internal Audit law, title 1, chapter 108. Because of a recent performance assurance audit of the Judiciary by the Internal Audit Department the Oneida Business Committee officers requested that proposed amendments be presented to the Legislative Operating Committee. These amendments are required to recognize the constitutional independence of the Judiciary, while at the same time recognizing the need to oversight through budgeting and auditing of the finances of the Oneida Nation.

I have included proposed amendments below.

- 108.3-1(a) include the following at the end of the definition Provided that, regarding the Judiciary, entity means only fiscal and administrative activities.
- 108.6-8. Auditing of Judiciary. The audit process set forth in section 108.6 shall be modified to apply to the Judiciary in the following manner to recognize the constitutional separation of powers in Article \_\_\_ of the Constitution of the Oneida Nation.
  - (a) Audits of the Judiciary shall be limited to administrative function, financial uses, and may not include any case or controversy currently pending in the Judiciary or having been heard in the Judiciary.
  - (b) Access to information and/or material shall be upon request which may not be unreasonably withheld.
  - (c) The Judiciary shall be given notice of the draft audit in accordance with 108.6-6, provided that, the Judiciary shall not be mandated to respond. The following shall be noticed under "Management Response" if no response is received.

The Judiciary was presented the draft audit for review in accordance with the Internal Audit law, section 108.6-8(c).

#### 108.7-1. General.

- (a) General. [Existing language.]
- (b) *Judiciary*. The compliance and enforcement mechanisms in section 108.7 shall not apply to the Judiciary except as authorized by the Judiciary law and related laws.





Oneida Nation Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365 Oneida-nsn.gov



**TO:** Legislative Operating Committee

FROM: Jennifer Falck, Legislative Reference Office Director

DATE: February 15, 2018 RE: Tribal Criminal Code

The LOC has decided to focus on the Wellness Court in lieu of a Criminal Code. In an effort to keep the Active Files List accurate, this is a request to remove the Criminal Code from the Active Files List.



Oneida Nation Oneida Business Committee PO Box 365 • Oneida, WI 54155-0365 oneida-nsn.gov



### Memorandum

To:

LOC

From:

Daniel Guzman King, Councilmember

Date:

February 9, 2018

Re:

Re-prioritization of Laws

The Oneida Business Committee has deemed the Tribal action plan a priority of the Nation, and has also been working on governmental reorganization that could change the scope of the GTC Meetings Law. As such, the drafting of the wellness court law and all applicable drug laws are of high importance. I would propose the GTC Meetings law be placed on hold or on low priority, so that the LRO can focus on the research and drafting of the wellness court.

I would also request consideration of the Industrial Hemp Law to be a high priority, as the Community Development Planning Committee is well under way with an internal strategy that is proposed to be executable in the spring, and will require the Nation to have laws authorizing industrial hemp and the development of our own internal regulations.

Yaw^ko for your consideration.

# February 2018

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March 2018

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