**NOTICE OF** 

## **PUBLIC MEETING**

TO BE HELD

March 31, 2016 at 12:15 p.m.

IN THE

OBC CONFERENCE ROOM
(2<sup>nd</sup> FLOOR—NORBERT HILL CENTER)

In accordance with the Legislative Procedures Act, the Legislative Operating Committee is hosting this Public Meeting to gather feedback from the community regarding a legislative proposal.

### **TOPIC: EMPLOYMENT LAW**

#### This is a proposal for a new Tribal law which would:

- Replace the current Personnel Policies and Procedures;
- Provide a fair, consistent and efficient structure to govern all employment matters;
- Streamline current processes to reduce cost, time and resources;
- Provide the framework for Employment matters with the detailed content currently contained in the Personnel Policies and Procedures being delegated to HRD in the form of rules HRD shall create pursuant to the Administrative Rulemaking Law;
- ♦ Allow tribal entities the latitude to adjust certain employment practices to best fit their individual entities;
- ♦ Dissolve the Personnel Commission and redirect its currently assigned duties; the Oneida Judiciary will absorb the hearing body authority and the duties related to hiring process are transferred to HRD.

To obtain copies of the Public Meeting documents for this proposal, or to learn about the LOC public meeting process, please visit <a href="www.oneida-nsn.gov/Register/PublicMeetings">www.oneida-nsn.gov/Register/PublicMeetings</a> or contact the Legislative Reference Office.

# PUBLIC COMMENT PERIOD OPEN UNTIL APRIL 7, 2016

During the Public Comment Period, all interested persons may submit written comments and/or a transcript of any testimony/spoken comments made during the Public Meeting. These may be submitted to the Tribal Secretary's Office or to the Legislative Reference Office in person (Second floor, Norbert Hill Center) or by U.S. mail, interoffice mail, e-mail or fax.

Legislative Reference Office PO Box 365 Oneida, WI 54155 LOC@oneidanation.org Phone: (920) 869-4376 or (800) 236-2214 Fax: (920) 869-4040



### **Employment Law**

3/15/16 Draft 2 to Draft 17

Analysis by the Legislative Reference Office			
Title	Employment Law (Law)		
Requester	OBC Directive Drafter Krystal L. John Analyst Maureen Perkins		
Reason for	To develop an employment law to replace the Personnel Policies and Procedures (PPP),		
Request	also known as the blue book.		
Purpose	To provide a fair, consistent and efficient structure to govern all employment matters [See 300.1-1].		
Authorized/	Human Resources Department (HRD), current and future Tribal employees, Tribal		
Affected	Entities, Supervisors, Reviewing Supervisors, Oneida Business Committee (OBC)		
Entities			
<b>Due Process</b>	Reviewing Supervisor and/or Judiciary [See 300.10].		
Related Legislation	Anonymous Letters Policy, Lay Off Policy, Furlough Policy, Conflict of Interest Policy, Drug and Alcohol Free Workplace, Garnishment Ordinance, Military Services Employee Protection Act, Early Return to Work, Oneida Safety Law, Oneida Worker's Compensation Law, Computer Resources Ordinance, Clean Air Policy, Paper Reduction Policy, Social Media Policy, Oneida Travel and Expense Policy		
Enforcement	Corrective Action including verbal & written warnings, suspension and/or termination [See 300.3-1 (c)].		

1 Overview

This is a new Law that will replace the current Personnel Policies and Procedures. The Law provides a fair, consistent and efficient structure to govern all employment matters. The Law streamlines current processes to reduce cost, time and resources. The Law contains the framework and much of the detailed content of the current Policies and Procedures have moved to the Handbook. The GTC retains authority to amend or repeal the law under the Legislative Procedures Act. Under the Administrative Rulemaking Law, the HRD would have the authority to amend the Handbook with OBC approval. The Law dissolves the Personnel Commission and redirects the duties currently assigned. Hearing Body Authority will move to Oneida Judiciary and the duties within the hiring process will move to HRD.

- Dissolves Personnel Commission moving duties to HRD.
- Oneida Judiciary will hear appeals.
- Change to at-will employment for all temporary and probationary employees.
- Temporary employees no longer receive holiday pay.
- Funeral Leave for immediate family has increased to five (5) days and is non-discretionary.

**Repealed Resolutions** 

- (a) The Oneida Tribal Management System and amendments to the Tribal Management System, including the Personnel Policies and Procedures adopted by the Oneida Business Committee on May 7, 1985;
- (b) BC Resolution BC-05-11-11-A entitled Establish Tuberculosis Control Program;
  - o The TB program appears in the Law [see 300.5-5 (a)].

3/15/16 Draft 2 to Draft 17

- (c) The Employee Protection Policy adopted by emergency pursuant to BC-4-20-95-B, permanently adopted pursuant to BC-12-6-95-B and subsequently amended pursuant to BC-1-20-99-B and BC-6-30-04-J;
  - o Employee Protection appears in the Handbook [see XIV 14-1 to 14-3].
- (d) The GED Policy approved by the Oneida Business Committee on October 21, 1992:
  - o GED Policy appears in the Law [see 300.5-4] and the Handbook [see 4-3(b)].
- (e) BC Resolution BC-07-22-09-B entitled Oneida Nation Veterans Affairs Committee, Paid Time Off for Selected Color Guard Members Who Are Employees;
  - o Included in the Handbook [see 9-8].
- (f) The Parent Leave Policy adopted pursuant to BC-03-02-94-A;
  - Parent leave is included in the Handbook [see 9-6].
- (g) BC Resolution 04-05-95-A regarding a paid break for donating blood at a blood drive coordinated by the Nation;
  - $\circ$  Paid blood donation break appears in the Handbook [8-1(d)].
- (h) BC Resolution 05-12-93-J regarding HRD's role in the interpretation, implementation and enforcement of the Personnel, Policies and Procedures;
  - o HRD's role and responsibilities are included in the law [see 300.4].
- (j) GTC Resolution 05-23-11-A entitled Personnel Policies and Procedures Amendments to Strengthen Indian Preference in Hiring.
  - Some of the content of this resolution appears in the Law and Handbook, some of the content has changed.

## Proposed Amendments Current Policies and Procedures Section II Recruiting

- Repeal GTC Resolution 5-23-11-A
- Change policy regarding labor pools
- Temporary employees are at-will with no appeal rights

(2) Request that a hiring

Temporary employees no longer receive holiday pay

<b>Current Policies and Procedures</b>	Proposed Law	Analysis
Section II Recruiting		
1. Recruiting Strategy	Removed	
2. Applicant Pool	Removed	

Current Policies and	Proposed Law	Resolutions	Analysis
Procedures			
Section II B	Handbook 5.7(d)	GTC Resolution 5-23-	Indian Preference
Labor Pools	(1) Work with a Hiring	11-A Personnel Policies	still applies to
3 All qualified applicants	Representative to interview,	and Procedures	Labor Pools.
will then be placed in a pool	pursuant to Article 5-8, and	Amendments to	This Law requests
according to the Tribe's	rank, pursuant to Article 5-9,	Strengthen Indian	GTC to repeal
Oneida and Indian	each applicant in the labor pool.	Preference in Hiring:	GTC Resolution
Preference Policy and the	When all interviews and	"requiring that all	5-23-11-A and
date the application was	rankings of the labor pool are	Labor Pool Positions	changes the policy
received. All applicants will	complete, the Supervisor shall	will be considered based,	removing the date
be notified of acceptance	make a selection pursuant to	first on Indian	the application
into or rejection from the	Article 5-10; or	Preference and second,	was received as a

54

24

25

2627

28

29

30

31 32

33

34

35

36 37

38

39

40

41

42

43

44

45

46 47

48

49

50

51

52

53

on the date the

place in the pool.

3/15/16 Draft 2 to Draft 17

representative complete a pre-	application was received	LOC may
screening of the labor pool	would also increase the	consider
based on the applications	number of Tribal	incorporating
submitted and the screening	members who are	GTC directive into
process contained in Article 5-6	employed by the Tribe".	Proposed
to provide the supervisor with		Handbook or
the top (3) qualified applicants		repeal the GTC
for the position. The supervisor		Resolution 5-23-
may then interview the top		11-A.
three (3) applicants in the labor		
pool pursuant to Article 5-8(a)		
and (b), and rank them,		
pursuant to Article 5-9. When		
all interviews and rankings are		
complete, the supervisor shall		
make a selection, provided that,		
if there is one (1) or more		
Oneida applicant in the top		
three (3) most qualified, an		
Oneida applicant must be		
selected.		

55

Emergency Temporary Positions		
e. Temporary employees will be paid within the Grade in which the job is classified and salary will be negotiated within the first three (3) steps of respective grade.  1. Any negotiated salary beyond step three will require written justification and approval from the respective General Manager.	Handbook 5-11.  Hiring Negotiations. The supervisor shall review the Wage and Salary charts created by HRD pursuant to Article 7-1(a) and shall determine the Wage or Salary to offer the applicant, which must be approved by HRD to ensure procedural compliance with Article 7-1(b). Should the supervisor seek to deviate from the standard Grade placement, HRD must approve the selected Wage or Salary.	The final wage negotiation has moved from the General Manager to HRD.
g. Temporary employees that are terminated due to documented cause will have the right to the appeal process as outlined in the personnel policies and procedures.	5-18. At-Will Employees. (i) At-will Employees may be terminated at any time, for any reason, provided that, if the at-will Employee has not demonstrated behavior related issues but is not a good fit for the position, the supervisor shall separate, not terminate, the at-will Employee.  (j) At-will employees, excluding political appointees that are hired through the normal hiring process, do not have access to the grievance process provided in Article 13.	Change to at-will employment for temporary employees. Temporary employees can be let go at any time and do not have access to appeal process.
4. Benefits ETeligible for benefits as defined in this section of the Personnel Policies and Procedures as Mandatory Benefits and Holiday pay.	7-11. Paid Holidays.  (a) The following employees are not eligible for paid holidays:  (1) Temporary at-will employees;	Temporary employees no longer receive Holiday pay.

3/15/16 Draft 2 to Draft 17

- Hiring Philosophy condensed.
  - Oneida and Indian Preference changed for descendants per GTC resolution and BC action.
  - Step relationships added to the immediate family definition for purposes of determining nepotism and conflict of interest.
  - Electronic submission of applications added.
  - Initial posting for Oneida applicants only has been removed; Oneida's are still given preference in the interview process and Oneida and Indian Preference still apply to all hiring decisions.
  - Selection has changed from the top two to the top three.
  - Interim transfers have been reduced to a maximum of one year.
  - Change in the transfer process.
  - Employees separated or terminated during probationary period no longer receive credit for accrued personal time off.

71 72

58

59

60

61

62 63

64

65

66

67

68 69

70

<b>Current Policies and Procedures</b>	Proposed Law	Analysis
A. ONEIDA PREFERENCE AND	300.1. Purpose and Policy	Condensed.
INDIAN PREFERENCE	300.1-2. It is the Nation's policy to provide entities latitude to	See Oneida
POLICY STATEMENT	create human resource practices to fit their individual industry	and Indian
"As a sovereign Indian Tribe and a	standards, while creating a strong and healthy work environment.	Preference
unique cultural group, the Oneida	In addition, although certain federal and state laws, specifically	section for
Tribe has determined that a highly	Title VII, do not apply to the Nation, the Nation's employment	additional
desirable employment characteristic	policy is to afford applicants and employees equal employment	detail.
is a knowledge of Oneida culture that	opportunities while recognizing the Nation's Oneida and Indian	
can be attained only by membership	employment preference. The Nation's hiring philosophy is to	
(or eligibility for membership) in the	recruit, hire, retain and develop individuals who are culturally	
Oneida Tribe. Further, the Tribe	respectful, professionally competent and familiar with the Oneida	
recognizes the unique, shared culture	community.	
of Native American Indians and has		
determined that a desirable		
employment characteristic is status as		
a member of an American Indian		
tribe. At a minimum, the Tribe has		
determined that some knowledge of		
Indian culture is a desirable		
employment characteristic"		

Current Policies and Procedures	Proposed Law	Resolution	Analysis
Priorities of	<b>300.5-3. Oneida and Indian Preference.</b> The Nation shall apply	GTC	Change in
Indian	Oneida and Indian Preference to all hiring practices.	Resolution	preference
Preference	(a) Unless otherwise prohibited by law or grant funding	5-23-11-A	for
1. Enrolled	requirements, the Nation shall apply the following order of Oneida	Personnel	descendants
Oneida Tribal	and Indian Preference in staffing decisions:	Policies and	per BC work
member;	(1) Persons who are tribal members.	Procedures	meeting
2. Oneida Indians	(2) Persons who meet the blood quantum requirements	Amendments	10/8/15 and
eligible for	contained in the Membership Ordinance, but are not currently	to	GTC
enrollment in the	tribal members, and/or persons who are documented first	Strengthen	Resolution.
Oneida Tribe;	generation descendants of a tribal member.	Indian	
3. Documented	(3) Persons enrolled in any federally recognized tribe other	Preference	
first generation	than this Nation.	in Hiring	

3/15/16 Draft 2 to Draft 17

Oneida	(4) All other non-Indian persons.	
descendant;	(b) If a law or grant funding requirement prohibits the	
4. Other Native	application of Oneida and Indian Preference in accordance with	
American Indian;	300.5-3(a), the Nation shall make staffing decisions in accordance	
5. Other (non-	with the Indian Preference requirements of the said law or grant.	
Indian).	(c) Oneida and Indian Preference applies only when an	
	applicant meets all the minimum requirements of the position	
	applied for.	
	(d) Oneida-Only Positions. To the extent possible, all top	
	administrative and political appointee positions must be held by	
	tribal members. If a position requires specific skills and/or	
	licensing by the state or federal government and there are no	
	available tribal members who possess the necessary skills or	
	licensing to assume the vacancy, only then may a non-tribal	
	member be selected to fill the vacancy.	

74

75

<b>Current Policies and Procedures</b>	Proposed Law	Analysis
B. HIRING PROCEDURE		
1. Statement of Policy	Removed	

76

77

2. Hiring Procedures	Removed	
b. Personnel Commission		

e. Conflict of Interest and Nepotism | Step relationships added

78

4. Job Descriptions	Detail removed	
d. Applications	Detail removed	
3) Application Deadline	Mailed application removed	
	Electronic submission added	
4) All applications will be	Removed	
acknowledged.		

<b>Current Policies and</b>	Proposed Law	Resolutions	Analysis
Procedures			-
e. Advertising	Handbook 5-3.	GTC Resolution 5-	All postings are now
2) Unless otherwise	Posting Vacancies.	23-11-A Personnel	completed at one time;
prohibited by external	(a) New Positions. All new positions,	Policies and	if two (2) or more
grant source or	excluding those intended to be filled	Procedures	qualified Oneida's
federal law, the first	with an At-Will Employee, must	Amendments to	apply, they will be
posting for a position	simultaneously be posted internally	Strengthen Indian	interviewed first and a
vacancy shall be	and externally for a minimum of seven	Preference in	selection made as long
limited to enrolled	(7) days.	Hiring:	as there are at least two
Oneida members and	5-8. Interviews.	"Initially posting	(2) eligible Oneida's
shall be posted for a	(a) (1) If there are two (2) or more	all vacant positions	after the interview
minimum of seven	qualified and eligible Oneida applicants	as "Oneida Only"	process has been
(7) calendar days.	the hiring representative shall schedule	would increase the	completed.
	interviews with the Oneida applicants	number of Tribal	
	first. In such circumstances, the	members who are	This Law requests GTC
	remaining applicants, if any, may only be	employed by the	to repeal GTC
	scheduled for interviews if an Oneida	Tribe".	Resolution 5-23-11-A.
	applicant has not been selected pursuant		LOC may consider

3/15/16 Draft 2 to Draft 17

to Article 5-10.	incorporating GTC
(2) If there are not two (2) or more	directive into Proposed
qualified and eligible Oneida applicants,	Handbook or repeal the
the hiring representative shall schedule	GTC Resolution 5-23-
interviews if there are three (3) or more	11-A.
qualified and eligible applicants in total.	
5-10. Selection.	
(a) When all interviews have been	
conducted, if applicable, the	
supervisor shall select an applicant for	
the position based on the following,	
provided that if there are two (2) or	
more qualified and eligible Oneida	
applicants, one (1) of the Oneida	
applicants must be selected:	

80

<b>Current Policies and Procedures</b>	Proposed Law	Analysis
f. Screening of Applicants	Removed	
2) The HRD Office shall notify screened		
out applicants within five (5) working days		
after the initial screening and reserve these		
applications in the general recruiting pool.		
h. Selection	Handbook 5-10. Selection.	Selection has
1) The supervisor shall select one of the	All hiring decisions must adhere to the	changed from the top
top two (2) candidates as ranked through	Oneida and Indian preference policy as	two to the top three
the rating scale.	contained in the Employment Law.	ranked applicants.
	(a) The Hiring Representative shall provide	Oneida and Indian
	the supervisor(s) with the top three (3)	Preference apply.
	ranked applicants.	

Current Policies and	Proposed Law	Analysis
Procedures	r	J
C. TRANSFERS AND	Handbook	Current Tribe Wide SOP:
PROMOTIONS POLICY	5-2. Approval Process for Posting Employment	Interim transfers are up to
Procedure	Vacancies.	two (2) years. Proposed
a. Internal Posting and	(2) Interim transfers may be requested in six (6)	interim capped at one (1)
Bidding	months increments, provided that transfers for	year.
<ol> <li>Open positions as</li> </ol>	positions that require posting prior to being filled on	
determined by a supervisor	an interim basis may not exceed one (1) year.	The initial five (5) day
and his/her Area Manager	5-14. Career Ladders: Student Internships and	posting for transfers has
will be posted internally for	Promotions.	been removed.
five (5) working days. This	(a) Promotions. Supervisors may reward an	
internal posting will be	employee's performance achievements by	Transfers can be
concurrent with the external	promoting the employee.	considered at any time in
(public) posting of		the posting and selection
positions.	<b>5-15. Employee Transfers.</b> Employee transfers must	process. Positions can be
<ol><li>Tribal employees</li></ol>	be approved by HRD for procedural compliance and	posted internally first to
may bid for transfers by	by the prospective transfer's employee supervisor and	consider transfers at the
notifying their immediate	reviewing supervisor.	supervisor's discretion.
supervisor and submitting	(a) Upon approval of a transfer, the employee's	Positions may also be
an Application Form to the	current employee supervisor and prospective	posted both internally and

3/15/16 Draft 2 to Draft 17

#### HRD Office.

- a) The HRD Manager will inform all affected Area Managers of each transfer bid.
- 3) At the end of the five day internal posting period, the HRD Manager will schedule a conference with the open position's supervisor and the Area Manager.
- a) The conference committee will consist of the supervisor, the Area Manager and the HRD Manager (or designate) acting as this Committee will:
- i. Establish selection criteria: and
- ii. Review each bid.
  b) The Committee may select the best-qualified applicant but is not required to choose an applicant to fill the open position from those employees who have submitted an application for a transfer or promotion.
  c) If the Committee does not fill the position from the transfer/promotion process, the process will continue through the full advertising, screening and interview steps.
- c) An employee must have completed one year of service to the Tribe before being eligible for a promotion or transfer (requests for transfers for documented medical conditions will be handled on a case by case basis and only when in the best interests of both the employee and the Tribe);
- d) The newly transferred or promoted employee shall be require to complete a three (3) month probation period (all conditions of the Tribe's Probation Policy shall apply).

employee supervisor shall discuss and agree upon a transition plan for the employee which will allow the current employee supervisor adequate time to respond to the newly vacant position. Unless otherwise agreed to by the employee and the supervisors, all transfers must be complete within forty-five (45) days of the date notice of the transfer was provided to the employee's current employee supervisor.

- (b) Employees become eligible to transfer within their entity after achieving six (6) months of continuous employment with the Nation and are eligible to transfer organization-wide after achieving one (1) year of continuous employment with the Nation.
- (c) Transferring employees are not subject to an additional probationary period, but are subject to the evaluation requirements for probationary employees as provided in Article 5-13(d).

externally at the supervisor's discretion.

The process to apply for a transfer and the detail regarding transfers being considered prior to all other applicants is not included in the Handbook.

The length of employment to be considered for transfer has remained at one year external to the employee's department and changed from one year to six months internally within employee's department.

Transfers for medical reasons are not mentioned in the Law or Handbook.

The probationary period for transfers has been removed but the evaluation period has remained. 85

8687

88

89

90

91

92 93

94

95

96

97

98

<b>Current Policies and</b>	Proposed Law	Analysis
Procedures		
D. Probation		
3. Completion of Probation Period b. Employees who are terminated during the probation period will receive credit for accrued vacation/personal days in their final paycheck.	(a) Employees accrue paid time off during their probationary period. An Employee may not use or, in the event of Separation or termination, be paid out for any accrued paid time off until the Employee has successfully completed his or her probationary period, except that Employees whose probation period is extended may begin using accrued paid time off beginning after the close of the initial ninety (90) probation period.	Employees separated or terminated during probationary period no longer receive credit for accrued personal time.  Employees may not use accrued PTO until after their initial 90 day probationary period and cannot
		make purchases using payroll deduction.

### **Current Policies and Procedures Section IV Compensation and Benefits**

- Change in notice to supervisor for PTO for unforeseen circumstances.
- Change from PTO taken without 24 hour notice limited to 6 occurrences with no supervisor discretion in a 12 month period after which a corrective action may be initiated.
- A 12<sup>th</sup> floater holiday was added.
- Change in personal and vacation time combined into Personal Time Off (PTO) without a change in the number of hours. Change from days off to hours off.
- Change from meeting attendance to speaker responsibilities with a change in the amount of compensation an employee can keep.
- Funeral leave has changed.
- Change in leaves of absence to personal leave.
- Change in maternity leave to include paternity leave and adoption.
- Change in accruals for military leave.

	99
1	00

<b>Current Policies and</b>	Proposed Law	Analysis
Procedures		
2. Workday	Handbook	Change from
b. 2) In case of an unavoidable	8-1. Business Day.	required notice to
delay or absence, the supervisor		supervisor 30
must be notified no later than	(h) In the case of an illness or unforeseen	minutes after to a
thirty (30) minutes after the	circumstances, an employee must notify his or her	minimum of 15
scheduled starting time.	employee supervisor that he or she will be absent no	minutes before
Employees are encouraged to	less than fifteen (15) minutes prior to the employee's	scheduled work start
notify their supervisor before their	scheduled starting time. Employees may use PTO	time.
scheduled starting time.	based the reduced notice requirements in this Article	
a) Employees failing to report to	a maximum of six (6) occurrence's in twelve (12)	Entities may develop
their assigned jobs or failing to	month period.	their own standard
call in	(i) Entities may develop their own standard	operating procedure
within the thirty (30) minute time	operation procedures that deviate from the	to require increased
allowed will be subject to	requirements contained in sub-Articles (g) and (h),	notice.
disciplinary action.	provided that, in regards to sub-Article (h), Entities	
	may not provide Employees with less than six (6)	Employees are

3/15/16 Draft 2 to Draft 17

occurrences to request PTO using the reduced notice	entitled to six (6)
requirements and may not require greater than two	occurrences of
(2) hours of notice. Such standard operating	reduced notice PTO
procedures may include blackout dates deemed	with no supervisor
critical to business during which no PTO may be	discretion in a twelve
taken regardless of whether it is proposed to be taken	(12) month period.
pursuant to sub-Article (g) or (h) above.	_

101

<b>Current Policies and</b>	Proposed Law	Analysis
Procedures		-
4. Holidays.	7-11. Paid Holidays.	A 12 <sup>th</sup> floater
a. Tribal holidays consist of	(a). The Nation observes the following paid holidays:	holiday was
the following:	(1) New Year's Day;	added to the
1) One-half day Christmas	(2) Good Friday (half day);	list of paid
Eve	(3) Oneida Code Talkers Day (observed the Friday prior to	holidays.
2) Christmas Day	Memorial Day);	
3) New Year's Day	(4) Memorial Day;	
4) Memorial Day	(5) Independence Day;	
5) Veteran's Day	(6) Labor Day;	
6) Independence Day	(7) Veteran's Day;	
7) Labor Day	(8) Thanksgiving Day;	
8) Thanksgiving Day	(9) Indian Day (observed the day after Thanksgiving);	
9) Indian Day (day after	(10) Christmas Eve (half day);	
Thanksgiving)	(11) Christmas Day; and	
10) One-half day Good	(12) Possibly a floater holiday.	
Friday	(A) Employees of an entity that does not operate under the Nation's	
11) Code Talkers Day	standard business day may, if approved by his or her employee	
(National Oneida Day)	supervisor, substitute one (1) of the above holidays for a holiday	
(Friday prior to Memorial	not listed (i.e. Cinco de Mayo, Hanukah, etc.).	
Day)	(B) Prior to offering employees a floating holiday, the entity shall	
	create a standard operating procedure to govern the approval	
	process for such requests and the standard operating procedure	
	must be submitted to and approved by HRD.	

102

<b>Current Policies and Procedures</b>	Proposed Law	Analysis
5. Vacation/Personal Days	Handbook	Personal and
c. Except as provided for in section g,	<b>7-12. Paid Time Off (PTO).</b> Employees accrue	vacation combined
the accrual of personal days shall be as	PTO based on years of continuous service,	into paid time off.
follows:	provided that temporary employees are not	Accruals remain
1) 0-3 years service - 6 days per year;	eligible to accrue PTO.	the same. Days
2) 4-7 years service - 8 days per year;	(a) PTO accrual rates for full-time employees are	have been
3) 8-14 years service - 10 days per year;	as follows:	calculated at 8
4) 15 + years service - 12 days per year;	(1)0-3 years of service – 144 hours annually	hours each.
d. Except as provided for in section g,	(2)4-7 years of service – 184 hours annually	
the accrual of vacation days shall be as	(3)8-15 years of service – 240 hours annually	
follows,:	(4) 16 + years of service – 296 hours annually	
1) 0-3 years service - 12 days per year;		
2) 4-7 years service - 15 days per year;		
3) 8-14 years service - 20 days per year;		
4) 15 + years service - 25 days per year.		

<b>Current Policies and Procedures</b>	Proposed Law	Analysis
1) Employees who have used the	Removed	
Tribally-sponsored loan program will		

3/15/16 Draft 2 to Draft 17

be required to honor the terms of the loan agreement.

<b>Current Policies and Procedures</b>	Proposed Law	Analysis
D. Leaves	Handbook	Change from
1. Meeting Attendance	7-8. Speaker and/or Presenter Compensation.	meeting attendance
a) Approval for attending any meetings	An employee whom is offered compensation by a	to speaker and/or
inside normal working hours must be	third party for participating in an event as a	presenter
approved in advance by the employee's	speaker and/or presenter as related to his or her	compensation.
immediate supervisor. (BC Action, 5-	position's duties must either:	Compensation
<u>16-89)</u>	(a) Request paid time off to attend the event for	received in excess
b) Employees who receive stipends or	which the employee will speak and/or present	of \$50.00 will be
honoraria in excess of \$50.00 for	and keep the compensation offered by the	forfeited if earned
attending meetings during working	third party; or	during working
hours will forfeit the amount in excess	(b) Collect his or her normal compensation from	hours.
of \$50.00 from their regular paycheck.	the Nation for the time spent speaking and/or	
Stipends for travel or per diem will not	presenting as related to his or position's duties	
be deducted if accompanied by receipts	and forward the compensation provided by the	
for such expenses.	third party to the Nation's Accounting	
c) Stipends or honoraria for intra-tribal	Department to be added to the employee's	
meetings during normal working hours	entity's budget as income.	
will result in the employee's paycheck	(c) Employees receiving compensation, including	
being reduced by the full amount of the	gifts and gift cards, equal or less than fifty	
stipend.	dollars (\$50.00) in value are exempt from this	
	requirement.	

1	$\sim$	_
		<b>^</b>

<b>Current Policies and</b>	Proposed Law	Analysis
Procedures	_	-
2. Funeral Leave	Handbook	Funeral leave has been
a) All regular employees	9-5. Funeral/Bereavement Leave.	increased from three (3) to
will be given a three (3) day	(a) An employee may take up to five (5) days of	five (5) days for the loss of
leave without loss of pay for	paid funeral/bereavement leave for the death of	an immediate family
funeral services for	an immediate family member, which the	member and this leave is not
immediate family.	employee supervisor may not deny. An	discretionary. Five (5) days
Immediate family includes:	employee that is primarily responsible for	of discretionary leave is
Husband, Mother, Brother,	making funeral arrangements for the death of	available for those who are
Wife, Father, Sister,	someone outside of his or her immediate family	responsible for funeral
Mother-in-law, Son,	may also take up to five (5) days of paid	arrangements outside of the
Grandparent, Father-in-law,	funeral/bereavement leave, provided that such	immediate family.
Daughter, Grandchild,	leave is at the discretion of his or her employee	-
b) Three (3) day leave for	supervisor.	Immediate family has been
other persons will be given	(1) Persons primarily responsible for making funeral	extended to include step-
only if the employee is	arrangements are those responsible for making	relationships.
responsible for making	major decisions including, but not limited to, the	
funeral arrangements,	place of the service, the date and time of the	Three (3) days of funeral
subject to prior approval of	services, the type of service and/or burial.	unpaid leave is extended to
supervisor.	(2) The five (5) days of paid funeral/bereavement	individuals assisting with
c) All other funeral leave	leave is not required to be taken consecutively	funeral arrangements (being
will be limited to no more	and may be split into different work weeks to the	a fire-keeper, coordinating
than one (1) day with pay	extent that it is related to funeral services.	meals, or being a pall-
subject to the notification	(b) An employee, excluding at-will employees, may,	bearer, speaker or singer).
and approval of the	at the employee supervisor's discretion, take up	
immediate supervisor.	to three (3) additional days of unpaid	Three (3) hours are
	funeral/bereavement leave if the employee is	available for employees for
	assisting with funeral arrangements, which may	the death of someone

3/15/16 Draft 2 to Draft 17

include but are not limited to, being a fire-	outside of the immediate
keeper, coordinating meals, or being a pall-	family.
bearer, speaker or singer.	
(c) An employee may take up to three (3) paid hours	
of funeral/bereavement leave for the death of	
someone outside of his or her immediate family,	
provided that his or her employee supervisor	
must approve such leave.	

106

<b>Current Policies and</b>	Proposed Law	Analysis
Procedures		
3. Leave of Absence	Handbook	Leaves of absence
3) No later than fifteen (15)	9-2. Personal Leaves.	have been changed
working days prior to the	(a) So long as an employee is able to return to work	to personal leaves.
expiration of the leave	following a personal leave, his or her job must be made	
period the employee must	available upon return, unless a business need of the	The 15 day notice
give notice in writing of	Nation has eliminated the position, in which case the	to return from a
his/her intent to return to the	employee must be placed within the closest comparable	leave does not
position. Notice must be	and available position for which the employee is eligible.	appear in the
presented to the supervisor.	(b) If an employee is not able to return to work following a	Handbook.
<ol> <li>Failure to provide</li> </ol>	personal leave, he or she must be separated.	
written notice will be		
interpreted to mean that the		
employee does not intend to		
return following the leave.		
The position will be posted		
and filled through the		
selection process.		

107

ligible for six (6) added a leave a	ity leave was making the applicable to
ligible for six (6) added a leave a	making the applicable to
ve for the birth and/or leave a	applicable to
women	
	n and men.
use accrued PTO to	
x (6) week period. Adopti	ion was
lated absence for a added t	to this leave.
6) weeks must be	
sonal leave, with	
).	
	6) weeks must be sonal leave, with D.

Current Policies and Procedures	Proposed Law	Analysis
5. Military Leave	9-4. Military Leave.	Personal time off has
Time off for inactive	(b) Leave for inactive duty training, examinations to determine	changed for military
duty training,	fitness for duty and funeral honors duty is afforded to	leave. Employees on
examinations to	employees and during such leave employees will continue to	leave for inactive
determine fitness for	accrue PTO and to be eligible for holiday pay. Further, the	duty will accumulate
duty and funeral honors	Nation shall pay employees for any absences attributed to	personal time off and
duty shall be afforded to		holiday pay.

3/15/16 Draft 2 to Draft 17

employees without the	provide documentation from the military of such training dates.	
accumulation or loss of		
holiday, vacation or		
personal time. An		
employee will receive		
pay from the Tribe for		
any hours work that the		
employee was required		
to miss due to reservist		
training.		

109 110

## **Current Policies and Procedures Section V Employee Relations**

- 111
- 112

113

	<ul> <li>Employees will no longer be placed on probation for unsatisfactory evaluations.</li> </ul>				
	<ul> <li>Career development has been eliminated.</li> </ul>				
_		process has been eliminated.			
	<b>Current Policies and Procedures</b>	Proposed Law	Analysis		
	Evaluations	Handbook	Employees will now be		
	4. Satisfactory evaluations may	6-1. Annual Performance Evaluations.	evaluated on the annual		
	result in the employee receiving an	(a) Employees who disagree with their annual	date of hire.		
	increase in pay within their grade	performance evaluation may seek mediation			
	level provided that the employee	with their employee supervisor at HRD.	Supervisors will receive		
	has not attained the highest step	(b) All employees receiving an overall	an email near the time		
	within the grade.	unsatisfactory score on their annual	when the employee		
	<ul> <li>a. Unsatisfactory evaluations</li> </ul>	performance evaluation must be re-evaluated	evaluation is due.		
	will result in probation status for	by their employee supervisor within ninety			
	the employee. The supervisor shall	(90) days of their signed annual performance	The supervisor's		
	provide documentation to the Area	evaluation.	supervisor will be		
	Manager and to the employee	(1) During the re-evaluation, the employee	emailed if evaluations		
	detailing the deficiency(s). A	supervisor shall follow up on and	are not timely received.		
	repeat evaluation will be conducted	reassess the employee development			
	three (3) months after the	plan with the employee.	Employee evaluations		
	unsatisfactory evaluation. This	(2) Employee's receiving a re-evaluation	will be implemented for		
	second evaluation will result in the	based on an initial unsatisfactory	employees to evaluate		
	employee:	evaluation, must receive an annual	supervisors.		
	1) Being removed from probation	evaluation score that is an average of			
	and receiving a salary increase if	the initial evaluation score and the re-	Regular status		
	the second evaluation results in an	evaluation score.	employees will no longer		
	overall satisfactory rating; or	7-1. Tribal Compensation Plan.	be placed on probation		
	2) Receiving appropriate	(1) Merit based increases where a merit based	for unsatisfactory		
	disciplinary actions if the second	increase is an increase in an employee's	evaluations.		
	evaluation also results in an	compensation based on performance as			
	unsatisfactory rating.	reflected in the employee's annual	Merit based increases are		
		performance evaluation;	included in the Tribal		
		(2) Entities may also independently initiate merit	Compensation Plan		
		based increases through their annual budgets.	which must be adopted		
		Entities must develop and submit to HRD a	by the Business		
		standard operation procedure for awarding	Committee annually.		
		merit based increases. Prior to	Merit based increases		
		implementation, merit based increases must	may also be initiated by		

ribal lopted ılly. ases may also be initiated by the department in the budget with approval of a standardized SOP.

procedure.

be approved by HRD for procedural

compliance with the standard operating

114	·	, 10, 10 21411 2 10 21411 11
114	T	
C. CAREER DEVELOPMENT	Removed	Employees can no
1. Tribal employees are encouraged to		longer take classes
develop their skills and abilities by		during work time and
pursuing education at a local educational		the Nation will no
institution.		longer fund employee
a. Tribal employees must provide a		education.
general Career Development Plan to the		
supervisor listing the goals and		
objectives of the training and education		
to be undertaken.		
2. Tribal employees may be eligible for		
assistance for one (1) course per		
semester. The employee must attempt to	r -	
arrange to take the class outside his/her		
normal working hours.		
a. Where a class conflicts with the		
employee's work schedule, the needs of		
the Tribal unit take precedence;		
however, the supervisor shall attempt to		
accommodate the employee's request.		
b. In no case shall the accommodation		
exceed actual class hours plus reasonable		
travel time.		
c. Employees must obtain the approva		
of their immediate supervisor to take a		
course on Tribal time.		
3. The supervisor's approval and		
estimated cost must be submitted to the		
HRD Office, the Area Manager and the		
General Manager.		
4. The cost of the books, tuition and fees		
for the course shall be paid by the Tribe		
through funds budgeted in programs or		
through the Higher Education program.		
a. Reimbursement for books, tuition		
and fees is contingent upon the employe		
receiving at least a C (2.0 on a 4.0 point		
scale).		
b. Employees who receive less than		
the required grade point will be required		
to reimburse the program for whatever		
costs were incurred.		

Current Policies and	Proposed Law	Analysis
Procedures		
D. COMPLAINTS, DISCIPLINARY ACTIONS, AND GRIEVANCES 1.COMPLAINTS a. Should an employee have a disagreement with another employee, he/she may lodge an informal (verbal) or formal (written) complaint with the	Complaint process removed	The formal complaint process has been removed. Employees can still submit written complaints but there is no process or timelines attached.

3/15/16 Draft 2 to Draft 17

- b. The supervisor will investigate the complaint and attempt to resolve the disagreement.
- c. If the employee lodging the complaint is dissatisfied with the attempted resolution, he/she may ask the Area Manager to attempt a resolution.
- d. There is no further appeal of this process.

## 5. Disciplinary Procedure

The following procedure shall be adhered to whenever disciplinary action is taken:

- a. Supervisor becomes aware of unsatisfactory work performance or violation.
- 1) Supervisor investigates through a meeting with the employees and determines whether disciplinary action is warranted.
- b. If disciplinary action is warranted, within five (5) working days the supervisor will fill out the five (5) part disciplinary action form stating the behavior for which the action is being taken, the time and date of its occurrence, and the specific policy section under which action is being taken.

#### 3. Accumulated Disciplinary Actions Warranting Termination

- a. The accumulation of three (3) upheld warning notices within any twelve (12) month period. (T)
- b. The accumulation of two (2) upheld suspensions within any twelve (12) month period.(T) c. The accumulation of three (3) of any combination of upheld warning, notices and/or upheld suspensions within any twelve (12) month period. (T)

#### Handbook

#### VII. Corrective Actions

- (a) Within ten (10) business days of the date the employee supervisor learns of prohibited behavior meriting corrective action, the employee supervisor shall:
- (1) Investigate the alleged prohibited behavior meriting corrective action through a meeting with the employee and, if applicable, witnesses to determine if corrective action is appropriate, provided that, an investigation is not required if the supervisor personally witnessed the prohibited behavior meriting corrective action.

The timeframe for a supervisor to correct behavior warranting a corrective action has changed from five (5) working days to ten (10).

The EEO officer through HRD will guide supervisors through the corrective action process to ensure all corrective actions are handled correctly.

#### Handbook

#### 12-5. Progressive Corrective Actions.

- (c) Termination. A termination is the release of an employee from employment against the employee's will.
- (1) Termination must be used as the corrective action under the following circumstances:
- (A) The employee accumulates any three (3) corrective actions provided under Article 12-5 within any twelve (12) month period where the termination itself constitutes the third corrective action; or (B) The employee has engaged in a prohibited action that rises to the level of a criminal or otherwise illegal act.
- (2) At-will employees may be terminated at any time, for any reason.
- (3) If the employee supervisors determines that the terminated employee

The third accumulated corrective action in a twelve (12) month period is now grounds for termination. The current policy is unclear and the practice has been that the fourth written warning is termination. The Handbook clarifies that the accumulation of any three corrective actions requires termination.

3/15/16 Draft 2 to Draft 17

#### 6. Grievance

a.2. The Area Manager, for all disciplinary action investigations, will have ten (10) working days from the receipt of the employee's appeal to complete the investigation. One extension of no more than five (5) working days may be requested of and granted by the Oneida Human Resources Manager (or designee) at his or her discretion.

b. The employee may appeal the Area Manager's decision to the Oneida Personnel Commission. The appeal must be filed with the Oneida Personnel Commission within ten (10) working days from employee's receipt of the Area Manager's decision. Upon receipt of the appeal the Commission shall, within ten business day, notify the Oneida Human Resources Manager (or designee) that an appeal has been filed by the employee.

is likely to create a potentially hostile and/or dangerous situation, he or she shall contact the Internal Security Director or the Oneida Police Department for assistance.

#### Handbook

13-1. Requesting Reconsideration of a Corrective Action and/or Adverse **Employment Action.** Prior to initiating a formal appeal of a corrective action and/or adverse employment action, an employee shall request reconsideration of the said action with his or her reviewing supervisor, provided that such requests must be made within ten (10) business days from the date of the employee supervisor's action.

#### 300.10. Employee Discipline and Grievances

300.10-2(a) First Level of Review. Any employee, excluding at-will employees, contesting the validity of a suspension or termination or allege that a supervisor's actions amount to an adverse employment action may contest the action to the Administrative Hearing Court.

The first level of review for grievances has moved from the Area Manager to the Reviewing Supervisor and extensions are no longer available. This level is now called a request for reconsideration rather than a formal appeal. The Personnel Commission has been removed and formal appeals moved to the Oneida Judiciary. Appeals of Personnel Commission decisions are now heard by the Judiciary.

#### **New to This Law**

- Applicability to Elected Officials [see 300.11]. The Law codifies the current practice of including Elected Officials in compensation and benefits, general and employee responsibilities.
- Suspension and terminations are now appealable to the Judiciary [see 300.6-8].

#### **Considerations**

- The LOC may reconsider the hiring philosophy [see 300.1-2] to expressly state the original intent of identifying Oneida tribal members as ideal candidates for employment with the Nation.
- The LOC may consider increasing the length of time for interim transfers which are capped at one year under the current Handbook considering the fact that the appeal process may take longer than one year. The current maximum length for interim transfers is two years.
- The LOC may consider informal public comment for GTC for the Handbook prior to presenting the Law to GTC for adoption. The Personnel Policies and Procedures are

116 117

118

119 120

121 122 123

124 125 126

127

128 129 130

3/15/16 Draft 2 to Draft 17

currently considered law that can only be permanently amended by the GTC. The proposed Employment Law contains the framework and most of the content of the current Personnel Policies and Procedures has moved to the Handbook. Once the Law is adopted and with GTC approval, the Handbook will move under HRD under the Administrative Rulemaking law. Although HRD is currently responsible for developing amendments to the Personnel Policies and Procedures, the GTC retains all authority to adopt or deny all proposed amendments. As a result, the Handbook is not currently delegated to the authority of HRD and the proposed changes in the Handbook will not undergo a formal public comment period until the law is passed which delegates the authority to HRD to take the Handbook through the process required by the Administrative Rulemaking law. The Handbook is currently going through informal public comment through informational employee meetings. The LOC may consider informal public comment for GTC for the Handbook prior to presenting the Law to GTC for adoption.

• LOC may consider moving repealed laws that appear in the Handbook to the Law. Under Administrative Rulemaking, HRD can revise or change content in the Handbook and changes become effective upon adoption by HRD unless challenged by the BC. Current laws can only be amended or repealed by the BC or GTC.

Miscellaneous

A public meeting is scheduled for March 31, 2016. Please refer to the fiscal impact statement for any financial impacts. Public comment regarding the Handbook can be directed to <a href="mailto:bstevens@oneidanation.org">bstevens@oneidanation.org</a> or <a href="mailto:kjohn4@oneidanation.org">kjohn4@oneidanation.org</a>.

#### CHAPTER 300 EMPLOYMENT LAW

300.1. Purpose and Policy	300.7. General
300.2. Adoption, Amendment, Repeal	300.8. Employee Responsibilities
300.3. Definitions	300.9. Layoffs and Furloughs
300.4. Human Resources Department	300.10. Employee Discipline and Grievances
300.5. Hiring	300.11. Applicability to Elected Officials
300.6 Compensation and Benefits	300.12. Violations

### 300.1. Purpose and Policy

- 3 300.1-1. It is the purpose of this Law to provide a fair, consistent and efficient structure to govern all employment matters.
- 5 300.1-2. It is the Nation's policy to provide entities latitude to create human resource practices
- 6 to fit their individual industry standards, while creating a strong and healthy work environment.
- 7 In addition, although certain federal and state laws, specifically Title VII, do not apply to the
- 8 Nation, the Nation's employment policy is to afford applicants and employees equal employment
- 9 opportunities while recognizing the Nation's Oneida and Indian employment preference. The
- Nation's hiring philosophy is to recruit, hire, retain and develop individuals who are culturally respectful, professionally competent and familiar with the Oneida community.

#### 12 13

18 19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

36

37

1 2

#### 300.2. Adoption, Amendment, Repeal

- 14 300.2-1. This Law was adopted by the Oneida General Tribal Council by resolution 15 \_\_\_\_\_ and is effective six (6) months from the date of adoption.
- 300.2-2. This Law may be amended or repealed by the Oneida General Tribal Council pursuant to the procedures set out in the Legislative Procedures Act.
  - 300.2-3. Should a provision of this Law or the application thereof to any person or circumstances be held as invalid, such invalidity does not affect other provisions of this Law which are considered to have legal force without the invalid portions.
  - 300.2-4. In the event of a conflict between a provision of this Law and a provision of another Law, the provisions of this Law control, provided that this Law repeals the following:
    - (a) The Oneida Tribal Management System and amendments to the Tribal Management System, including the Personnel Policies and Procedures adopted by the Oneida Business Committee on May 7, 1985;
    - (b) BC Resolution BC-05-11-11-A entitled Establish Tuberculosis Control Program;
    - (c) The Employee Protection Policy adopted by emergency pursuant to BC-4-20-95-B, permanently adopted pursuant to BC-12-6-95-B and subsequently amended pursuant to BC-1-20-99-B and BC-6-30-04-J;
    - (d) The GED Policy approved by the Oneida Business Committee on October 21, 1992;
    - (e) BC Resolution BC-07-22-09-B entitled Oneida Nation Veterans Affairs Committee, Paid Time Off for Selected Color Guard Members Who Are Employees;
    - (f) The Parent Leave Policy adopted pursuant to BC-03-02-94-A;
- 34 (g) BC Resolution 04-05-95-A regarding a paid break for donating blood at a blood drive coordinated by the Nation;
  - (h) BC Resolution 05-12-93-J regarding HRD's role in the interpretation, implementation and enforcement of the Personnel, Policies and Procedures; and
- 38 (i) GTC Resolution 05-23-11-A entitled Personnel Policies and Procedures Amendments to Strengthen Indian Preference in Hiring.

40 300.2-6. This Law is adopted under authority of the Constitution of the Oneida Nation.

#### 

#### 300.3. Definitions

- 300.3-1. This section governs the definitions of words and phrases used within this Law. All words not defined herein are to be used in their ordinary and everyday sense.
  - (a) "Adverse Employment Action" means a supervisor's failure to comply with the employment rules that results in a significant change in an employee's employment status that is more disruptive than a mere inconvenience or an alteration of job responsibilities and may include a deprivation of an equal employment opportunity.
  - (b) "At-Will Employee" means an employee working for the Nation on a short term basis that is not hired through the standard hiring procedures, including, but not limited to, political appointees, part-time, seasonal, and volunteer workers, and new Employees that have not yet completed their probationary period pursuant to the Rules developed by HRD.
  - (c) "Corrective Action" means any initiative taken by an employee supervisor with the goal of correcting an employee's prohibited behavior as identified in the rules created by HRD.
  - (d) "Cost of Living Adjustments" means wage or salary modifications which allow employees to sustain a certain level of living, including basic expenses such as housing, food, taxes and healthcare.
  - (e) "Employee" means any individual who is hired by the Nation through the normal hiring process, works full-time (30 or more hours per week) or part-time (less than 30 hours per week) and is subject to the Nation's direction and control with respect to the material details of the work performed. "Employee" includes, but is not limited to, individuals employed by any entity and individuals employed through an employment contract as a limited term employee, but does not include elected or appointed officials, at-will employees or individuals employed by a tribally chartered corporation. Throughout this Law all references to employee include both employees and at-will employees, unless the term at-will employee is used, in which case only at-will employees are intended.
  - (f) "Employee Supervisor" means the party responsible for directly overseeing the employee and who is responsible for taking corrective actions when employees fail to meet their responsibilities.
  - (g) "Entity" means any of the Nation's divisions having employees and may include, but is not limited to, divisions, departments, areas, programs, enterprises, board, committees, commissions and the like.
  - (h) "Equal Employment Opportunity" or "EEO" means the Nation's consideration for hiring selection and position retention and compensation and benefit distribution that is free from discrimination against any person on the basis of race color, religion, sex (including pregnancy), national origin, age, disability, economic status or genetic information. Oneida and Indian Preference are allowable and are not considered a deprivation of an EEO.
  - (i) "HRD" means the Oneida Human Resources Department.
  - (j) "Immediate Family Member" means an individual's husband, wife, mother, father, step mother, step father, son, daughter, step son, step daughter, brother, sister, step brother, step sister, grandparent, grandchild, mother-in-law, father-in-law, daughter-in-law, son-in-law, brother-in-law or sister-in-law and any of the these relations attained through legal adoption.

- (k) "Involuntarily Separated" means an employee is removed from employment.
  - (1) "Nation" means the Oneida Nation.
  - (m) "Political Appointee" means an individual appointed as an executive assistant by an individual Oneida Business Committee member or as an assistant by a board, committee or commission.
  - (n) "Reviewing Supervisor" means the party responsible for overseeing the employee supervisor and who may hear an appeal of a corrective action taken by an employee supervisor.
  - (o) "Rule" means any exercise of authority delegated to HRD in order to implement, interpret and/or enforce this Law. A "rule" does not include any statements, interpretations, decisions, rules, regulations, policies, standard operating procedures or other matters concerning internal management of an entity, or, which do not affect the private rights or interests of individuals outside of the said entity.
  - (p) "Sexual Harassment" means unwelcome sexual advances, requests for sexual favors and other verbal or physical conduct of a sexual nature where:
    - (1) submission to such conduct is made either explicitly or implicitly a term or condition of an individual's employment; or
    - (2) submission to or rejection of such conduct by an individual is used as the basis for employment decisions affecting such individual; or
    - (3) such conduct has the purpose or effect of substantially interfering with an individual's work performance or creating an intimidating, hostile or offensive work environment.
  - (q) "Standard Operating Procedure" means an internal procedure that is created to govern how an Entity operates and performs its designated functions; a standard operating procedure does not affect parties outside of the entity to which the procedure belongs.
  - (r) "Tribal Member" means an individual who is an enrolled member of the Oneida Nation.

#### **300.4.** Human Resources Department

- 300.4-1. *General Responsibilities*. The HRD shall:
  - (a) Develop and amend the rules necessary to carry out the intent of this Law pursuant to the Administrative Rulemaking Law.
  - (b) Implement, interpret and enforce this Law and the associated rules.
  - (c) Provide all employees a copy of all employment rules and all of the Nation's laws and policies specifically pertaining to employment matters, and shall further notify employees of how such rules, laws and policies may be electronically accessed.
  - (d) Review and approve all entities' employment related standard operating procedures to ensure compliance with this Law and the rules developed pursuant to this Law.
  - (e) Keep a record of all employment related decisions made by the employee supervisors, reviewing supervisors and the Oneida Judiciary.
  - (f) Collect and maintain data on human resource related information including, but not limited to, information on hiring, appointments, terminations, separations, transfers, employee development, grievances, policy issues and insurances.
    - (1) HRD shall provide quarterly reports to the Oneida Business Committee, or its designee, in accordance with the schedule provided by the Nation's Secretary's office.
    - (2) The Oneida Business Committee may not have direct access to employee information and/or personnel files, especially information relating to individual

- compensation or corrective actions; provided that, Oneida Business Committee members that are also employee supervisors may access the employee records of any of his or her direct employees pursuant to Section 300.4-1(f)(3)(B).
  - (3) HRD shall store these employee records in a manner that maintains the records' private and confidential nature. Information contained in employee records may only be released in the following situations:
    - (A) A current or past employee may have access to his or her own employment record; an employee supervisor may have access to his or her current employees' records; a hiring supervisor may have access to the last twelve months of a current or former employee's work history; and HRD managers may have access to any employee's employment record.
    - (B) If required by law, the Nation shall release the information required to be released to the party the law designates as entitled to receive said information.
    - (C) Should an Employee be alleged to have committed an illegal act in the course of his or her employment with the Nation against the Nation, its customers or its employees, the said employee's record may be released to law enforcement agencies.
    - (D)A third party may access an employee's record if the employee provides written consent to release his or her record to a designated third party.
- 300.4-2. HRD shall uphold the Nation's sovereignty, laws and policies in its hiring and 157 employment practices.
  - 300.4-3. Memorandum of Understanding. The Oneida Business Committee and HRD shall negotiate and enter into a memorandum of understanding which governs the relationship between the two parties by establishing the responsibilities and expectations of each party with regard to the management of HRD.

#### 300.5. Hiring

136

137

138

139

140

141

142

143

144

145

146

147

148

149

150

151

152

153

154

155

156

158

159

160

161

162 163

164

165

166

167

168

169

170

171

172

173 174

175

176

177

178

179

180

181

182

- 300.5-1. Equal Employment Opportunities. The Nation and HRD shall afford all applicants and employees equal employment opportunities; however, the Nation shall follow the preferences outlined in Section 300.5-3 and such preferences may not be considered a violation of this Law. 300.5-2. Oneida and Indian Preference. The Nation shall apply Oneida and Indian Preference
- to all hiring practices.
  - (a) Unless otherwise prohibited by law or grant funding requirements, the Nation shall apply the following order of Oneida and Indian Preference in staffing decisions:
    - (1) Persons who are tribal members.
    - (2) Persons who meet the blood quantum requirements contained in the Membership Ordinance, but are not currently tribal members, and/or persons who are documented first generation descendants of a tribal member.
    - (3) Persons enrolled in any federally recognized tribe other than this Nation.
    - (4) All other non-Indian persons.
  - (b) If a law or grant funding requirement prohibits the application of Oneida and Indian Preference in accordance with Section 300.5-3(a), the Nation shall make staffing decisions in accordance with the Indian Preference requirements of the said law or grant.
  - (c) Oneida and Indian Preference applies only when an applicant meets all the minimum requirements of the position applied for.
  - (d) Oneida-Only Positions. To the extent possible, all top administrative and political

appointee positions must be held by tribal members.<sup>1</sup> If a position requires specific skills and/or licensing by the state or federal government and there are no available tribal members who possess the necessary skills or licensing to assume the vacancy, only then may a non-tribal member be selected to fill the vacancy.

- 300.5-3. *Education*. Employees shall have or obtain a high school diploma, a high school equivalency diploma or a general equivalency diploma within one (1) year of being hired. Exceptions and/or extensions to this requirement may be included in the rules developed by HRD pursuant to Section 300.4-1(a).
- 300.5-4. *Workplace Safety*. The Nation shall develop rules and procedures as necessary to protect the safety, health and well-being of all employees and other individuals in the workplace.
  - (a) The Employee Health Nursing Department shall establish, maintain, implement, evaluate and periodically update a Tuberculosis Control Program, which applies to all employees as well as the Nation's elected and appointed officials. The Employee Health Nursing Department shall make the approved program available to all persons to which it applies.
- 300.5-5. *Conflicts*. An applicant is ineligible for positions for which he or she has a conflict of interest, as defined by the Conflict of Interest Policy, and/or if he or she would be directly supervised by an immediate family member.
- 300.5-6. *Right to Work*. No person may be required to do any of the following in order to become or remain an employee of the Nation:
  - (a) resign or refrain from being a member of a labor organization;
  - (b) become or remain a member of a labor organization; or
  - (c) pay dues or other charges to a labor organization.

#### **300.6.** Compensation and Benefits

- 300.6-1. *Compensation Plan*. HRD shall develop and institute an Employee Compensation Plan to assure equitable salary and wage levels and shall consider data from the Bureau of Labor Statistics for average earnings in the Green Bay area; the said plan must be approved by the Oneida Business Committee prior to becoming effective.
  - (a) Wage and salary adjustments and benefits available to employees are dependent upon available funding allocations, provided that, the compensation plan must require HRD to make reasonable efforts to regularly implement cost of living adjustments based on the United States Department of Labor Bureau of Labor Statistics' Consumer Price Index for the Midwest Region.
- 300.6-2. *Designation of Employees*. The Nation shall use the standards created under the Fair Labor Standards Act to designate its employees as either nonexempt or exempt and to set minimum wage and maximum hour restrictions for employees receiving an hourly wage.
- 221 300.6-3. *Insurance and Retirement*. The Nation may provide insurances and/or a retirement plan as a benefit to full-time employees. Emergency and temporary Employees are not eligible for these benefits.
- 224 300.6-4. *Time Off.* The Nation shall afford employees accumulated paid time off based on continuous service to the Nation. HRD shall establish rates of accrual and the process for requesting paid time off in the Rules created pursuant to Section 300.4-1(a).

<sup>&</sup>lt;sup>1</sup> January 8, 1990 GTC: Debbie Powless moved that the General Manager's and all top administrative positions be held by enrolled tribal members, motion seconded. ... Main motion carried.

227 300.6-5. *Leaves*. Employees of the Nation may be allowed leave as provided in the Rules created pursuant to Section 300.4-1(a) and any other applicable laws and policies of the Nation.

#### 229 230

#### **300.7. General**

- 231 300.7-1. Employee Development. The Nation encourages the advancement and transfer of
- Employees in order to make the best possible use of human resources. Employees who wish to
- advance in the organization may work with the HRD to develop a career ladders plan.
- 234 300.7-2. Entities. Individual entities shall comply with this Law and the rules promulgated
- under Section 300.4-1(a) and, if necessary, shall develop internal rules and standard operating
- procedures for the implementation of this Law and its associated rules.
- 237 300.7-3. Safety and Fitness-for-Duty. In order to create a safe and healthy work environment
- for employees and to keep the number of job-related illnesses and/or injuries to a minimum, the
- Nation shall maintain safety standards in accordance with the Nation's applicable laws and
- 240 policies. The Nation shall also maintain standards requiring employees to perform their job
- 241 duties in a safe, secure, productive and effective manner.
- 242 300.7-4. Unemployment Insurance. The Nation shall comply with the State of Wisconsin's
- unemployment insurance program; the Nation's employees may be eligible for unemployment
- benefits in accordance with the provisions of the laws of the State of Wisconsin.

## 245246

#### 300.8. Employee Responsibilities

- 247 300.8-1. Harassment and Ensuring Equal Employment Opportunities. All employees are
- 248 expressly prohibited from committing sexual harassment of another individual or engaging in
- any conduct that deprives another of an equal employment opportunity.
- 250 300.8-2. Anonymous Information. Employees who receive anonymous information of any type
- shall maintain the confidentiality of the said information and forward a summary of the
- information to the Chief of the Oneida Police Department expressly noting that the information
- was provided anonymously.
- 254 300.8-3. *Employee Protection*. The Nation may not retaliate against any employee who reports
- an employee's, political appointee's and/or any official of the Nation's violation(s) of laws,
- policies or rules of the Nation and shall protect any employees who report such violations from
- 257 retaliatory actions.
  - (a) HRD shall develop rules designed to protect employees reporting others' violations of the Nation's laws, policies or rules from any and all forms of retaliation.

# 259260261

258

#### 300.9. Layoffs and Furloughs

- 300.9-1. Employees may be laid off and/or furloughed to the extent necessary for the Nation to operate effectively and efficiently in varying economic conditions pursuant to the Nation's laws, policies and rules.
- 265 300.9-2. Layoffs and furloughs may not be used for disciplinary reasons and may not under any circumstances be considered adverse employment actions.
- 267 300.9-3. The Nation's decision to layoff and/or furlough an employee is not subject to appeal.

### 268 269

#### 300.10. Employee Discipline and Grievances

- 270 300.10-1. Corrective action rules may be used by employee supervisors to correct employees'
- unacceptable work performance and/or behavior.
- 272 300.10-2. Employees, excluding at-will employees, who disagree with a corrective action or
- 273 allege that a supervisor's actions amount to an adverse employment action may contest the action
- using the rules developed by HRD, and based on the following available levels of review:

- (a) *First Level of Review*. Any employee, excluding at-will employees, contesting the validity of a suspension or termination or allege that a supervisor's actions amount to an adverse employment action may contest the action to the Administrative Hearing Court.
- (b) Second Level of Review. Any party, excluding at-will employees, that is dissatisfied with the Administrative Hearing Court's decision, may appeal the Administrative Hearing Court's decision to the Oneida Judiciary's Appellate Court.
- (c) Compensatory Damages. Should the Oneida Judiciary determine that there was an intentional deprivation of an equal employment opportunity, the Oneida Judiciary may award compensatory damages, including, but not limited to, attorney's or advocate's fees and court costs, as against the individual(s) found to have engaged in the intentional deprivation of an equal employment opportunity. Said compensatory damages may not be awarded against the Nation.
- 300.10-3. The Administrative Hearing Court and the Oneida Judiciary may waive any and all court fees on behalf of employees seeking to appeal a corrective action or an action alleged to be an adverse employment action.

#### 300.11. Applicability to Elected Officials

300.11-1. The provisions of Sections 300.6 - 300.8 apply to the Nation's elected officials that work full-time (30 hours or more per week) and receive salaries for their service.

#### **300.12. Violations**

300.12-1. Unless expressly stated otherwise in this Law, claims of alleged violations of this Law may be filed with the Oneida Judiciary.

299 End. 300

300 - 7