

# Oneida Nation Oneida Business Committee

Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



# LEGISLATIVE OPERATING COMMITTEE MEETING AGENDA

Business Committee Conference Room-2<sup>nd</sup> Floor Norbert Hill Center December 21, 2016 9:00 a.m.

- I. Call to Order and Approval of the Agenda
- II. Minutes to be approved
  - 1. December 7, 2016 LOC Meeting Minutes
- III. **Current Business** 
  - 1. Community Support Fund Amendments
  - 2. Oneida Nation Seal and Flag Law
  - 3. Real Property Law Amendments
- IV. **New Submissions** 
  - 1. Endowment Fund Amendments
  - 2. Petition: Delgado-Panel of Educators & Retention of Kindergarteners
  - 3. Landlord-Tenant Law Emergency Amendments
- V. **Additions**
- VI. **Administrative Updates**
- VII. **Executive Session**
- VIII. Recess/Adjourn



## Oneida Nation

Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365 Oneida-nsn.gov



## LEGISLATIVE OPERATING COMMITTEE MEETING MINUTES

Business Committee Conference Room-2<sup>nd</sup> Floor Norbert Hill Center December 7, 2016 9:00 a.m.

**Present:** Brandon Stevens, Tehassi Hill, Jennifer Webster, David P. Jordan, Fawn Billie **Others Present:** Jennifer Falck, Clorissa Santiago, Tani Thurner, Maureen Perkins, Krystal John, Jo Anne House, Rae Skenandore, Nancy Barton, Mike Debraska, Brad Graham, Bill Graham, and Tammy Skenandore.

# I. Call to Order and Approval of the Agenda

Brandon Stevens called the December 7, 2016 Legislative Operating Committee meeting to order at 9:00 a.m.

Motion by Tehassi Hill to adopt the agenda; seconded by Fawn Billie. Motion carried unanimously.

## II. Minutes to be approved

# 1. November 16, 2016 LOC Meeting Minutes

Motion by Jennifer Webster to approve the November 16, 2016 LOC meeting minutes; seconded by David P. Jordan. Motion carried unanimously.

## **III.** Current Business

#### 1. Conflict of Interest Amendments

Motion by Jennifer Webster to approve the Conflict of Interest Amendments public meeting packet with the definition changes, and direct the LRO to hold a public meeting on January 3, 2017; seconded by Tehassi Hill. Motion carried unanimously.

#### 2. Community Support Fund Amendments

Motion by David P. Jordan to approve the Community Support Fund Amendments public meeting memo and direct the LRO to prepare an updated analysis and an adoption packet incorporating the LOC's revisions for Oneida Business Committee adoption; seconded by Jennifer Webster. Motion carried unanimously.

## IV. New Submissions

#### 1. Police Commission New Laws Consideration

Motion by Jennifer Webster to add Tribal Criminal Code to the Active Files list as a low priority with Brandon Stevens as the sponsor, add Tribal Traffic Code to the Active Files list as a low priority with Tehassi Hill as the sponsor, and add Tribal Public Peace Law to the Active Files list with Jennifer Webster and Fawn Billie as co-sponsors; seconded by Fawn Billie. Motion carried unanimously.

#### V. Additions

# VI. Administrative Updates

# 1. LOC 4<sup>th</sup> Quarterly Report

Motion by Jennifer Webster to accept the LOC FY16 4<sup>th</sup> Quarter Report and forward to the Oneida Business Committee for approval; seconded by David P. Jordan. Motion carried unanimously.

# 2. Legislative Analysis SOP

Motion by Tehassi Hill to accept as information the Legislative Analysis SOP; seconded by David P. Jordan. Motion carried unanimously.

# 3. Rulemaking Guidebook

Motion by Tehassi Hill to accept as information the Rulemaking Guidebook; seconded by David P. Jordan. Motion carried unanimously.

## VII. Executive Session

## VIII. Recess/Adjourn

Motion by David P. Jordan to adjourn the December 7, 2016 Legislative Operating Committee meeting at 10:43 a.m.; seconded by Fawn Billie. Motion carried unanimously.





# Oneida Nation Oneida Business Committee

Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



# Legislative Operating Committee December 21, 2016

# **Community Support Fund**

<b>Submission Date:</b> 7/1/15	<b>Public Meetings:</b> 10/29/15 and 11/3/16
LOC Sponsor: David P. Jordan	Emergency Enacted: N/A

**Summary:** This item was brought forward to reconcile the Policy with language found in BC Resolution 12-11-13-D - clarifying that someone who receives assistance from the Fund program does not have to cost share if they are at or below the federal Poverty Guidelines. The Fund operators have requested additional changes.

7/1/15 LOC: Motion by David P. Jordan to add the Community Support Fund Policy Amendments

to the Active Files List with himself as the sponsor; seconded by Tehassi Hill.

Motion carried unanimously.

7/22/15 OBC: Item deferred to the next regular Business Committee meeting. No action taken; item

moved to open session (XII.I.) at the adoption of the agenda.

8/12/15 OBC: Item sent to a Business Committee special meeting agenda at the adjournment of the

meeting.

Motion by Jennifer Webster to direct the requested changes to the Community 8/17/15 OBC:

> Support Fund Policy to the Legislative Operating Committee and for proposed changes due back to the September 23, 2015 regular Business Committee meeting, seconded by David Jordan. Motion carried with one opposed [Tehassi Hill] and one

abstention [Brandon Stevens].

For the record: Brandon Stevens stated this item went on the LOC active files list on July 1st.

For the record: Tehassi Hill stated I oppose too because it is already on the LOC's agenda and

Councilman David Jordan is already the sponsor. This is already being worked on so I don't believe it's necessary to add this to the LOC's agenda twice. It's already there.

9/2/15 LOC: Motion by Jennifer Webster to forward the current draft of the Community Support

Fund (Policy) for the required analyses; seconded by Fawn Billie. Motion carried

unanimously.

9/16/15 LOC: Motion by David P. Jordan to accept the update on the Community Support Fund

Policy Amendments and forward to the Oneida Business Committee; seconded by

Fawn Billie. Motion carried unanimously.

<u>9/23/15 OBC</u>: Motion by David Jordan to accept the update from the Legislative Operating Committee regarding the status of the Community Support Fund amendments, seconded by Brandon Stevens. Motion carried unanimously.

<u>10/7/15 LOC</u>: Motion by Jennifer Webster to forward the Community Support Fund Policy Amendments to a public meeting to be held on October 29, 2015 at 12:15 p.m.; seconded by David P. Jordan. Motion carried unanimously.

**10/29/15:** *Public Meeting held.* 

<u>11/18/15 LOC</u>: Motion by David P. Jordan to accept the public meeting comments regarding the Community Support Fund Policy Amendments and defer to a LOC work meeting to be held tentatively on December 4, 2015; seconded by Fawn Billie. Motion carried unanimously.

<u>12/4/15</u>: Work meeting held. Attendees include David P. Jordan, Brandon Stevens, Jennifer Webster, Danelle Wilson, Rhiannon Metoxen, Nicolas Reynolds, Trina Schuyler, Nancy Barton, Bradley Graham, Bill Graham, Cathy Metoxen, Candice Skenandore, Tani Thurner, Maureen Perkins, Douglass McIntyre.

<u>1/15/16</u>: Work Meeting Held. Attendees include David P. Jordan, Jennifer Webster, Fawn Billie, Tehassi Hill, Trina Schuyler, Nancy Barton, Bradley Graham, Bill Graham, Leyne Orosco, Cathy Metoxen, Douglass McIntyre.

<u>2/3/16 LOC</u>: Motion by Fawn Billie to accept the draft of the Community Support Fund Policy Amendments, to forward to the Legislative Reference Office for an updated analysis and to the Finance Department for a fiscal impact statement; seconded by Tehassi Hill. Motion carried unanimously.

Motion by Tehassi Hill to adopt the agenda with the addition of the Membership Ordinance Emergency Amendments and the deletion of the Community Support Fund, deferring this item to the next LOC meeting; seconded by David P. Jordan. Motion carried unanimously.

**8/2/16:** Work Meeting Held. Attendees include Jo Anne House, Nancy Barton, Debra Powless, Brandon Stevens, David P. Jordan, Trina Schuyler

**8/4/16:** Work Meeting Held. Attendees include Jo Anne House, Nancy Barton, David P. Jordan, Debra Powless, Trina Schuyler

<u>9/21/16LOC:</u> Motion by David Jordan to accept the draft and legislative analysis and to forward the Community Support Fund to a November 3, 2016 public meeting; seconded by Fawn Billie. Motion carried unanimously.

**10/13/16:** *Quarterly Sponsor Update Meeting held.* Present: David Jordan, Krystal John, Leyne Oroscso, Tani Thurner, Maureen Perkins, Clorissa Santiago. Public meeting scheduled for 11/3/16.

11/3/16 Public Meeting Held.



<u>12/07/16 LOC:</u> Motion by David P. Jordan to approve the Community Support Fund Amendments public meeting memo and direct the LRO to prepare an updated analysis and an adoption packet incorporating the LOC's revisions for Oneida Business Committee adoption; seconded by Jennifer Webster. Motion carried unanimously.

# **Next Steps:**

 Approve the Community Support Fund adoption packet and forward to the Oneida Business Committee for consideration.



# <u>Title 1. Government and Finances – Chapter 204125</u> <u>Community Support Fund</u>

# **COMMUNITY SUPPORT FUND**

Kaya>takenh@sla tsi> niyukwana=t@y<

It is helpful where our community lays

204125.1.Purpose and Policy204125.6.Items Covered by the Fund204125.2.Adoption, Amendment, Repeal204125.7.Items not Covered by the Fund204125.3.Definitions204125.8.Application Requirements204125.4.Responsibilities, Eligibility and Qualifications204125.9.Appeal

#### <del>204</del>

## **125.1. \_\_Purpose and Policy**

204.1-125.1.—1. *Purpose.* The purpose of this law is to assist the greatest number of members of the Oneida Nation who apply for assistance to the Fund in times of a catastrophic event, illness, injury or emergency event when no other resources for assistance exist.

204125.1-2.—*Policy*. It is the policy of the Oneida Nation to assist their people in a time of need after a catastrophic event, illness, injury or emergency event, when there is no other assistance available or all other assistance has been exhausted.

# 7 8 9

1

3

4

5

6

# **204**125.2. \_\_\_Adoption, Amendment, Repeal

- 204125.2-1.—This law was adopted by the Oneida Business Committee by resolution BC-5-15-96-A and amended by resolutions BC-01-08-97-G, BC-12-1-13-D and BC-\_\_\_\_\_.
- 12 204125.2-2.— This law may be amended or repealed by the Oneida Business Committee and/or the Oneida General Tribal Council pursuant to the procedures set out in the Legislative Procedures Act.
- 204125.2-3.—Should a provision of this law or the application thereof to any person or circumstances be held as invalid, such invalidity shall not affect other provisions of this law which are considered to have legal force without the invalid portions.
- 18 <u>204125</u>.2-4.—In the event of a conflict between a provision of this law and a provision of another law, the provisions of this law shall control.
- 20 <u>204125</u>.2-5.— This law is adopted under authority of the Constitution of the Oneida Nation.

# 21 22

23

24

25

26

27

28 29

30

31

32

## **204125**.3. \_\_\_\_Definitions

- 204125.3-1.— This section shall govern the definitions of words and phrases used within this law. All words not defined herein shall be used in their ordinary and everyday sense.
  - (a)— "Applicant" means the subject of the application for assistance.
  - (b)—\_\_\_\_"Business days" means Monday through Friday 8:00 a.m. to 4:30 p.m., excluding Nation holidays.
  - (c)—\_\_\_\_"Case manager" means an employee responsible for administering Fund benefits.
  - (d)—"Catastrophic event" means a natural or man-made incident, which results in substantial damage or loss requiring major financial resources to repair or recover (i.e. house fire, tornado, flood, or other disaster).
- (e)— "Catastrophic illness or injury" means a serious debilitating illness, injury,

33	impairment, or physical or mental condition that involves:
34	(1) in In-patient care; or-
35	(2) a A period of continuing treatment due to a chronic serious health condition
36	(such as chemotherapy/radiation, dialysis, daily/weekly therapy resulting from
37	trauma, etc.); <del>or</del>
38	(3) a A period of illness or injury that is long-term due to a condition for which
39	treatment may be ineffective (stroke, terminal disease, etc.); or
40	(4) multiple Multiple treatments either for restorative surgery after an accident
41	or other injury, or for a chronic condition. (i.e. cancer or kidney disease).
42	(f)-"Emergency event" means a situation that poses an immediate risk to health, life,
43	safety, property or environment. Emergencies require urgent intervention to prevent
44	further illness, injury, death, or other worsening of the situation.
45	(g)"Emergency medical travel" means an unexpected serious health situation or
46	occurrence, requiring the immediate presence of immediate family. (i.e., end of life
47	situation, life support, etc.)
48	(h)—"Fund" means the Community Support Fund.
49	(i)-"Immediate family" means that group of persons who make up a family unit normally
50	defined as husband, wife, children, sister, brother, in-laws, step family, grandparents and
51	grandchildren, and/or a person who has legal responsibility for the applicant.
52	(j)—"Legal guardian" means a person who has the legal authority to care for the personal
53	and property interests of another person granted through Court order.
54	(k)— "Legal responsibility" means specific duties imposed upon a person to care or
55	provide for another including liability for personal obligations as granted through a
56	Power of Attorney or Court order.
57	(l)—"Major medical surgery" means a surgical procedure that carries a degree of risk to
58	the patient's life, or the potential for severe disability if something goes wrong during
59	surgery. It is a surgical procedure that usually requires a patient to be put under general
60	anesthesia and given respiratory assistance because he or she cannot breathe
61 62	independently. (m)"Nation" means the Oneida Nation.
62	
63   64	(n)— "Rule" means a set of requirements enacted in accordance with the Administrative Rulemaking law.
65	(o)—"Tribal" means the Oneida Nation.
66	(0)— IIIoai illeans the Offeida Nation.
67	204125.4. —Responsibilities, Eligibility and Qualifications
68	204125.4-1.— The Social Services Area of the Governmental Services Division shall be
69	responsible for operation of the Fund, but may designate the operation of the Fund to a
70	department within its control.
71	(a)—The operators of the Fund shall promulgate rules, for the administration of the
72	Fund that are consistent with this law. The rules:
73	(1)— shall include the list of categories the Fund covers and a cap that sets the
74	amount of assistance per event/ per household, except for funeral expenses which
75	shall be set per event/per person.
76	(2)—may include additional items not listed in section 204125.6, as long as the
77	rule does not conflict with this law.

- 78 (b)-The Governmental Services Division Director shall report quarterly to the Oneida Business Committee. The report shall include, but is not limited to, the amount of funds paid out under each category.
  - (c)— The Social Services Area or designee shall ensure that the Nation's membership is informed of what assistance is available through the Fund, how to apply for assistance, and specify who is eligible for assistance.
  - 204125.4-2.—Eligibility for assistance provided under the Fund is reserved for enrolled members of the Nation. Applications may be made by a non-member on the behalf of an enrolled member of the Nation, provided the requested funds will benefit the member only and the non-member has one (1) of the following relationships to the applicant:
    - (a)—is Is a parent of the applicant-;
    - (b) is Is the legal guardian of the applicant; or
    - (c) has Has legal responsibility for the applicant.
  - 204125.4-3.—Residency within the state of Wisconsin is not a prerequisite for assistance, except for requests for a security deposit in accordance with section 204125.6-2.
  - 204125.4-4.— The Fund is a fund of last resort and provides assistance when there is no other financial assistance available or all other assistance has been exhausted. Applicants shall first seek out other resources that can meet the needs of their request. Proof of requesting assistance from other sources shall be provided with the application.
  - 204125.4-5.—The following types of catastrophic events, illnesses or injuries qualify an applicant for assistance:
    - (a)—\_\_\_Terminally ill;

82

83

84

85

86 87

88

89 90

91

92

93

94

95

96

97

98

99

100

101 102

103

104

105

106

107

108

109

110

115

116

117

118

119 120

121

- (b)—Physically challenged or incapacitated;
- (c) Major medical surgery;
- (d)—Life threatening –(i.e.– cancer, AIDS, stroke, disabling injuries due to motor vehicle accident, etc.).;
- (e)— Natural disaster (i.e. -tornado, fire, flood, etc.-).); and
- (f)—Death in immediate family as identified in section 204125.6-1(mn).
- 204125.4-6.—Assistance may be denied or limited for applicants who have elected not to be covered by employer benefits such as disability or health insurance.
- 204125.4-7.—All Except as otherwise provided in section 125.6-4, all payments shall be provided directly to the service provider.—However, payments for funeral travel shall be reimbursed to the applicant.
- 111 | 204125.4-8.—Assistance available under the Fund is subject to change according to fiscal year funding levels.
- 113 204125.4-9.—Oneida programs and enterprises are not eligible for these funds.

## **204125.5.** Priorities for Consideration

- 204125.5-1.— The case manager shall determine the level of assistance to be provided based on:
  - (a)—\_\_Severity of event, illness, injury or emergency event;
- (b)—\_\_Cost (usual and customary fees);
- (c)—Amount of time elapsed since catastrophic event, illness, injury or emergency event occurred; and
  - (d)— The Fund's appropriate promulgated rules.
- 122 204125.5-2.— The case manager shall assess each individual case, prioritize and assist with

- immediate needs. Priorities are as follows:
  - (a) Life-threatening emergency requests;
  - (b) Emergency medical travel-; and
  - (c) Other needs.

129 130

131 132

133

134135

136 137

138 139

140

141

142

143144

145

146

147

148

149

150

151

152153

154

155

156 157

158

159

160

161

162163

164 165

166

167

124

125

# 204125.6.— Items Covered by the Fund

204<u>125</u>.6-1.—Requests for assistance from the Fund shall be tied to or be a result of a catastrophic event, illness, injury or emergency event. Upon verification of a catastrophic event, illness, injury or emergency event, the Fund may be used for the following:

- (a) COBRA Insurance Payments;
- (b) Prescriptions not available through an Indian Health Services clinic;
- (c) Medical transportation/emergency medical travel including vehicle repairs;
- (d) Medical-related equipment, supplies, or furniture;
- (e) Medical bills (dental, optical, hospital) not covered by insurance;
- (f) Mortgage payments and rent payments (including security deposits), where no other resources exist in accordance with section 204125.6-2;
- (g) Utility disconnections in accordance with section 204125.6-3;
- (h) Inpatient Treatment (with a limit of once per lifetime);
- (i) Fire recovery/natural disaster assistance;
- (j) Home renovations required for handicap accessibility;
- (k) Family Medical Leave Act wage replacement;
- (l)— Waiting period for a Social Security Disability Determination rent and utility assistance-:
- (m(m) Appliance repair for essential appliances as defined in the rules which the Fund operator shall develop; and/or
- (n) Travel expenses to arrange or attend a funeral for immediate family members outside the state where an applicant resides, in accordance with section 204125.6-4.
- 204125.6-2.—*Security deposit*. The Fund shall only provide assistance for a security deposit when it is tied to or a result of a catastrophic event, illness injury or emergency event, on an emergency basis which shall include, but is not limited to, pending eviction and homelessness. Security deposit assistance is limited to Tribal members who are Wisconsin residents only.
  - (a) The applicant shall demonstrate the ability to fulfill the terms of the rental lease. The operators of the Fund shall not co-sign any lease.
  - (b) Security deposits are non-transferable and the amount paid for a security deposit shall be paid back to the Fund before another security deposit is issued at any time in the future.
  - (c) Only one (1) request per household shall be considered; multiple consecutive requests may be made.
- 204125.6-3.—*Utilities*. Assistance for the payment of utilities shall only be allowed once every two (2) years by the person listed as responsible to pay with the utility company.
- 204125.6-4.— Funeral expenses. An applicant may be reimbursed for mileage or airfarereceive assistance with travel expenses, up to a maximum amount of five hundred dollars (\$500) for travel expenses), to arrange or attend a funeral for immediate family members outside the state where the applicant resides. Unless the rules allow for direct payment to the travel provider by the Fund Operator, such assistance is required to be in the form of reimbursement, provided that

168 mileage assistance shall always be in the form of reimbursement. 169 170 **204125.7.**— Items not Covered by the Fund 204125.7-1.— The Fund shall not be used to cover payments that are not for a catastrophic event, 171 illness, injury or emergency event as defined above. The following is a list of items not covered 172 173 by the Fund; however, this is not an exhaustive list: 174 (a)—Car payments: 175 (b)— Taxes: (c)—Credit card or charge accounts; 176 (d)-\_\_Commercial loans; 177 (e) – Defaults/fines/bankruptcy charges; 178 (f)-Expenses not tied to basic needs (cable, internet, memberships, etc.).); 179 180 (g)— Legal fees/court costs/judgments; (h)-Homeless lodging assistance; 181 (i)- Health membership fees; 182 (j)- Food and personal care items; 183 204(k) Stabilization rent assistance; and 184 (1) Department of Corrections re-entry assistance. 185 186 125.7-2.— Benefits may be denied or limited if evidence is found regarding the applicant as to the 187 following: 188 (a)—\_\_\_The catastrophic event, illness, injury or emergency event is the result of a 189 violation of the law as proven by a citation or criminal conviction; 190 (b)— The applicant or others in the household benefiting from assistance from the Fund are non-compliant with the requirements of other Nation programs, policies or laws, 191 192 and/or 193 (c)— The applicant or others in the household benefiting from assistance from the Fund are non-compliant with the requirements of the Fund. 194 204125.7-3.— When a decision is made to approve, deny, or limit benefits, the case manager 195 shall provide an explanation of the decision in writing to the applicant with a copy placed in the 196 applicant's file. 197 198 199 **204125.8**–. Application Requirements <del>204</del>125.8-1.– 200 201 (a) To be considered for assistance and before receiving assistance the applicant shall 202 complete the full application process. All applicants shall cooperate with the case 203 manager to assist the case manager in comprehensively addressing the needs of the applicant(s). 204 205 (b) Every application shall contain a space for the applicant to identify a preferred method of 206 contact. This shall be the primary contact method. Case managers shall follow up every contact with written correspondence, in order to make responses to the applicant in a timely manner so 207 208 as to meet the applicant's needs. 204125.8-2.—Supporting documentation is required in all cases. The applicant is responsible to 209 provide all documentation requested by the case manager. No assistance may be provided 210 211 without sufficient documentation of: 212 (a) the The catastrophic event, illness, injury or emergency event.;

# Draft #12 redline to Draft # 10– For OBC Consideration 12/28/16

213 (b) proof Proof that the applicant sought assistance from other agencies with an explanation of benefits received or refusal of assistance by the other agencies. 214 (c) enrollment Enrollment in the Nation-; 215 (d) all All household income the last thirty (30) business days immediately prior to the 216 217 submission of the application; and Status of employment which shall include the following as applicable: 218 -(1)—leave Leave of absence paperwork; 219 (2) balance of personal and vacation time accumulation-; and 220 (3) disability Disability insurance or workmen's compensation coverage. 221 222 204125.8-3.— Documentation includes, but is not limited to: (a) – Medical reports; 223 (b)-\_\_\_Bills or statements; 224 225 (c)-\_\_Estimates-: (d)—Letters; 226 (e) Police or fire reports; 227 (f)-Obituary or formal notice of death; 228 (g)-\_\_Check stubs; 229 (h)— Pictures or photographs: 230 231 (i)—Applications for assistance from other agencies; and/or (i)—Approval of assistance or denial of assistance letters from other agencies. 232 204125.8-4.— Requests submitted without supporting documentation shall be kept on file for 233 234 thirty (30) business days. (a)— The case manager shall request additional information be provided when an 235 application contains insufficient information to make an informed decision. 236 237 (b)- Applicants may deliver, scan, fax, mail, or e-mail additional requested 238 information. 239 (c)—Failure to submit the requested information within the thirty (30) business days shall result in closing the application file, with no further action taken in regard to that 240 application. 241 242 (d)— Applicants shall be sent a notice that the file has been closed and reason(s) for the 243 file being closed. 244 (e)— After the file is closed, the applicant shall start the application process over again 245 in order to be considered for assistance from the Fund. However, no applicant may reapply for the same catastrophic event, illness, injury or emergency event more than the 246 247 limit stated within this law or the Fund's rules. 248 204125.8-5.— Applications for assistance shall be made within a reasonable time period, not to 249 exceed thirty (30) business days of a catastrophic event or illness, injury or emergency event. Applications made after thirty (30) business days shall not be considered. 250

# Draft #12 redline to Draft # 10– For OBC Consideration 12/28/16

252 **204125.9.- Decision and Appeal** 253

204125.9-1. *Initial Decision.* The Fund Operator shall include in the Fund rules a timeline for which an initial decision is required following the submission of a complete application. Such timeline shall include available extensions for circumstances wherein the applicant has a determination of award/coverage pending with another support/assistance resource.

125.9-2. *Program Director Appeal*. An appeal of the case manager's decision shall be requested in writing to the Area Manager Program Director within forty-five (45ten (10)) business days after receipt of notice of the initial decision. Within ten (10) business days after receiving the appeal, the Program Director shall provide the applicant with notice of his or her decision on the matter.

125.9-3. Area Manager Appeal. An appeal of the Program Director's decision shall be reviewed byrequested in writing to the Area Manager to determine if the decision should be overturned or upheldwithin ten (10) business days after receipt of notice of the Program Director's decision. Within ten (10) business days after receiving the appeal, the Area Manager shall provide the applicant with notice of his or her decision on the matter.

204125.9-2. If the 4. Oneida Judiciary Appeal. An applicant may appeal a decision is upheld byof the Area Manager, the decision may be appealed as a final decision to the Judiciary within twenty (20) business days of notice of the decisionOneida Court of Appeals in accordance with the Rules of Appellate Procedure.

271 272

End.

254 255

256 257

258

259

260 261

262 263

264

265

266

267

268

269 270

273

Adopted - BC-5-15-96-A Amended - BC-1-8-97-G Amended - BC-12-11-13-D

Amended - BC-



#### **Oneida Nation**

Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



TO:

Oneida Business Committee

FROM:

Brandon Stevens, LOC Chairperson

DATE:

December 28, 2016

RE:

Community Support Fund Law Amendments

Please find the following attached backup documentation for your consideration of the Community Support Fund Law Amendments:

1. Resolution: Community Support Fund Law Amendments

- 2. Statement of Effect: Community Support Fund Law Amendments
- 3. Community Support Fund Law Amendments Legislative Analysis
- 4. Community Support Fund Law (Redline)
- 5. Community Support Fund Law (Clean)
- 6. Community Support Fund Law Amendments Fiscal Impact Statement

#### Overview

This Resolution adopts amendments to the current Community Support Fund Policy. The amendments:

- Clarifying that the Fund is a fund of last resort.
- Requiring applicants to submit additional documentation when requesting assistance from the Fund.
- Removing provisions related to cost-sharing.
- Delegating administrative rulemaking authority to the Social Services Area (or designee), to promulgate additional rules governing the administration of the Community Support Fund.
- Revising the listed categories of things that funding can and cannot be provided for.
- Adding timelines and additional details to the appeal process.
- Requiring case managers to provide a written follow-up for all contact with an applicant.

In accordance with the Legislative Procedures Act, the first public meeting on the proposed law was held on October 29, 2015. On November 18, 2015, the LOC reviewed all comments received during the public comment period; and any changes made based on those comments have been incorporated into this draft. A second public meeting on the proposed law was held on November 3, 2016. On December 7, 2016, the LOC reviewed all comments received during the public comment period; and any changes made based on those comments have been incorporated into this draft.

#### **Requested Action**

Approve the Resolution: Community Support Fund Law Amendments.

1 2		BC Resolution
3		Adoption of Community Support Fund Amendments
4 5	WHEREAS,	the Oneida Nation is a federally recognized Indian government and a treaty tribe recognized by the laws of the United States of America; and
6 7 8	WHEREAS,	the Oneida General Tribal Council is the governing body of the Oneida Nation; and
9 10	WHEREAS,	the Oneida Business Committee has been delegated the authority of Article IV, Section 1, of the Oneida Nation Constitution by the Oneida General Tribal Council; and
11 12 13 14	WHEREAS,	the Oneida Business Committee originally adopted the Community Support Fund Policy (Policy) on May 15, 1996, and made amendments on January 8, 1997 and December 11, 2013; and
15 16 17	WHEREAS,	these amendments re-title the Fund as a law instead of a policy; and
18 19	WHEREAS,	these amendments clarify that the Fund is a fund of last resort; and
20 21	WHEREAS,	these amendments eliminate the cost sharing provisions; and
22 23 24	WHEREAS,	these amendments require operators of the Fund to create rules to manage the Fund including the list of categories the fund covers and funding caps; and
25 26 27	WHEREAS,	these amendments revise the items specifically covered and not covered by the Fund; and
28 29 30	WHEREAS,	these amendments add timelines for decisions regarding Fund applications and strengthen the appeal process with additional timelines; and
31 32 33	WHEREAS,	public meetings were held for these amendments on October 29, 2015 and November 3, 2016, in accordance with the Legislative Procedures Act; and
34 35 36		<b>EFORE BE IT RESOLVED,</b> that the fund operator shall create rules in accordance endments and shall have the final rule(s) prepared within 120 calendar days; and
37 38		<b>REFORE BE IT FURTHER RESOLVED,</b> that the attached amendments to the upport Fund are hereby adopted and shall become effective in 120 calendar days.



#### Oneida Nation

Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54115-0365



#### **Statement of Effect**

Adoption of Community Support Fund Amendments

#### Summary

This Resolution adopts amendments to the Community Support Fund which re-title the policy as a law, clarify various sections of the law, grant the Fund operator rulemaking authority and add additional items to the "items covered by the fund" and "items not covered by the fund" sections.

By: Krystal L. John, Staff Attorney

#### Analysis

This resolution adopts amendments to the Community Support Fund which was adopted by resolution BC-05-15-96-A and thereafter amended by resolutions BC-01-08-97-G and BC-12-11-13-D.

These amendments were initially pursued to clarify the provisions related to cost sharing. Additional revisions were also incorporated into these amendments based on requests from the fund operators and community members. These amendments clarify that the fund is a fund of last resort; eliminate cost sharing; grant the fund operators rulemaking authority; reassess the items specifically covered and not covered by the fund; and provide timelines for the appeal process.

Public meetings were held on October 29, 2015 and November 3, 2016 in accordance with the Legislative Procedures Act.

#### Conclusion

Adoption of these amendments does not conflict with the Nation's laws.



# **Community Support Fund Amendments**

Analysis by the Legislative Reference Office				
Title	Community Support Fund Law (currently a policy)			
Sponsor	David P. Jordan	Doug McIntyre, Jo Anne House, Krystal John Analyst Tani		Tani Thurner
Requester & Reason for Request	This item was brought forward by LOC Chair Brandon Stevens, to clarify an inconsistency between the Policy and the adopting resolution. Additional changes are also made to update/streamline the draft, including re-titling it as a law.			
Purpose	The Law identifies requirements for how funds may be disbursed to Oneida members who are facing emergency situations.			
Authorized/ Affected Entities	Governmental Services Division Director, Social Services Area (or designee) administers the Fund.			
Related Legislation	There are various laws/policies which identify how Tribal funds would be disbursed; however nothing is directly related.			
Enforcement & Due Process	Eligibility requirements; case manager decisions appealable to program director, then to area manager, then to the Judiciary – Court of Appeals.			
Public Meeting Status	A public meeting was held on October 29, 2015, and any comments received during the public comment period have been reviewed and considered by the LOC.			

1 Overview

In December 2013, amendments were adopted to the Community Support Fund Policy. The adopting Resolution (OBC #12-11-13-D) said that the amendments specifically stated that persons who receive assistance from the Community Support Fund (the Fund) do not have to cost share if they are at or below Federal Poverty Guidelines. However, the policy, as amended, did not state this.

In order to reconcile that resolution with the Policy, the Legislative Operating Committee added this item to the Active Files List with the intent of amending the Policy to clarify that applicants do not have to cost share if they are at or below federal poverty guidelines.

However, instead of adding a provision which exempts applicants from cost-sharing if they are at or below federal poverty guidelines, other changes were made instead, based on requests from the fund administrators, and input from the community. The policy is also re-titled as a law, as part of a broader change to re-title existing Oneida policies into laws; since they are recognized as having the same legal effect. This new Law would become chapter 125 of the Oneida Code of Laws.

#### **Cost Sharing**

Instead of adding that persons are not required to cost share if they are at or below Federal Poverty Guidelines; the amendments <u>remove</u> nearly every provision related to cost sharing. [Current policy, 3-1(f), 4-4(a), 5-1(b), 6-3]. Only one possibly related provision remains – the Law still says that security deposits must be paid back to the fund before the applicant may receive another security deposit in the future. However, even in this provision, there is no exception for applicants who are at or under Federal Poverty Guidelines. [125.6-2(b)]

# Other Changes Rulemaking

• A definition for "Rule" is added – it means a set of requirements enacted in accordance with the Administrative Rulemaking law. [125.3-1(n)]

- The Social Services Area is responsible for the operation of the Fund but is now authorized to designate the operation of the fund to a department within its control. The Fund operator must now promulgate rules for administering the fund, instead of SOPs.
  - o The rules are now required to include the list of categories the fund covers (which is set out in section 125.6-1) and to set caps (per event/household/person, depending on the category).
  - o Rules may also include additional things not listed in the Law which the Fund will cover, as long as the rule does not conflict with this Law. [125.4-1]
- When determining the level of assistance that may be provided to an applicant, case managers must now consider the Fund's "appropriate promulgated rules." [125.5-1(d)]
- The Fund Operator is now required to establish, by Rule:
  - O A "timeline for which an initial decision is required following the submission of a complete application", which must include available extensions for when an applicant is waiting for another support/assistance resource to make a determination of an award/coverage. [125.9-1]
  - o A definition for "essential appliances". [125.6-1(m)]
- Currently, the Policy prohibits applicants from reapplying for the same catastrophic event, illness, injury or emergency event more than twice. Under the amendments, applicants are instead prohibited from reapplying for the same reason more than the limit stated within the Law or the Fund's rules. [125.8-4(e)] There are three limits specifically identified in the Law, so unless additional limits are set out in rules, only the following will apply:
  - o Inpatient treatment a new limit is added: once per lifetime. [125.6-1(h)]
  - O Security deposits still limited one request per household, but new language adds that multiple, consecutive requests can be made. [125.6-2(c)]
  - Assistance with paying utilities currently, assistance can only be requested once every three years; the amendments reduce it to once every two years. [125.6-3]

## **Fund Coverage/Application**

Various changes were made to the lists of things that are specifically covered, or specifically not covered, by the Fund:

New Items specifically covered [125.6-1]	New Items specifically NOT covered [125.7-1]	Changes to items already covered by the Fund [125.6-1]
<ul> <li>Inpatient Treatment</li> <li>Fire recovery/natural disaster assistance</li> <li>Home renovations for handicap accessibility</li> <li>Family Medical Leave Act wage replacement</li> <li>Rent and utility assistance during the waiting period for Social Security Disability Determination.</li> <li>Appliance repair for essential appliances as defined in the rules which the Fund operator shall develop.</li> </ul>	<ul> <li>Homeless lodging assistance</li> <li>Health membership fees</li> <li>Food/personal care items</li> <li>Stabilization rent assistance</li> <li>Department of Corrections re-entry assistance</li> </ul>	<ul> <li>Instead of covering all health insurance payments, the Fund only covers COBRA Insurance Payments."</li> <li>The Fund may cover the purchase of medical-related equipment, supplies, or furniture, instead of just the rental of medical equipment.</li> <li>Instead of generally covering "shelter and utilities where no other resources exist", the Law instead states that "utility disconnections" are covered.</li> </ul>

#### Other Changes

• New language requires appeals of case manager's decisions to be in writing, and timelines

for appeals are added. The Case Manager's initial decision is now appealed to the Program
Director, instead of to the Case Manager's supervisor. In addition to requiring the Fund
Operator to establish, by rule, a timeline for issuing an initial decision after an application is
submitted, the Law adds that:

- o The Case Manager's initial decision must be appealed to the Program Director within 10 business days after the applicant receives notice of that decision.
- o The Program Director must notify the applicant of their decision within 10 business days.
- o The Program Director's decision must be appealed to the Area Manager within 10 business days after the applicant receives notice of that decision.
- o The Area Manager must notify the applicant of their decision within 10 business days.
- o Instead of stating that the Area Manager's decision may be appealed as a final decision to the Judiciary; the law states that the Area Manager's decision may be directly appealed to the Oneida Court of Appeals in accordance with the Rules of Appellate Procedure. [125.9]
- For applicants seeking assistance with travel expenses to attend a funeral for an immediate family member: assistance must still be provided as reimbursement after the travel; but a new exception is added if the Fund operators establish a rule which allows for direct payment to the Travel provider from the Fund operator, then those types of payments may be able to be made in advance. However applicants can still only be reimbursed for mileage. [125.6-4]
- Applicants are now all required to provide additional supporting documentation, showing Tribal enrollment, and all household income for the 30 <u>business</u> days (*i.e.* roughly 6 weeks) immediately before applying. [125.8-2(c) and (d)]
- Funds can now benefit Tribal members <u>only</u> and can <u>no longer</u> be provided:
  - o For minors who are eligible for enrollment but not enrolled [125.4-2], or
  - o In situations where a non-Tribal member is applying on behalf of a Tribal member, unless the funds would benefit the Tribal member only. [125.4-2] (This appears to mean that funds could not be provided for things such as rent, utility bill assistance, etc.; if non-Tribal members lived in the same household as the Tribal member. However, this provision does not appear to prohibit funds being provided when a Tribal member directly requests the funds, but the funds would benefit others, including others who are not Tribal members.)
- The Governmental Services Division Director must report quarterly to the OBC, instead of semi-annually. [125.4-1(b)]
- Currently, the only non-Oneida persons who may apply for assistance on behalf of an Oneida member are the member's parents and legal guardians. The amendments also allow non-Tribal persons with "legal responsibility" for a Tribal member to apply. [125.4-2(c)]
- Fund operators can <u>limit</u> (instead of just denying) benefits to applicants who have elected not to be covered by employer benefits such as disability or health insurance. [125.4-6]
- Applicants must now identify a preferred method of contact, which will be the primary method used to contact that person. Case Managers are now required to follow up on every contact with written correspondence. [125.8-1(b)]
- The definition of "applicant" is changed to clarify that it means the subject of an application, not a person applying on behalf of another person. [125.3-1(a)]
- The Law lists different examples of a catastrophic illness/injury that would involve continuing treatment due to a chronic serious health condition. [125.3-1(e)(2)]
- Currently, the Fund may be used for a "catastrophic event, illness, or injury." The amendments add that assistance also covers an "emergency event." [125.1 and 125.3-1(f)]

# Draft #11 (For OBC Consideration) December 14, 2016

A definition for "Reservation" is deleted as the term is not used in the law. Definitions for "severity" and "verification" are deleted as the terms are used in their ordinary and every day sense and do not require a definition. [Current policy, 3-1(n, o and r)]

109 110 111

112 113

107

108

To reflect the 2015 Constitutional amendments, several references to the "Tribe" are replaced with references to the "Nation," and a definition for "Nation" is added. [125.3-1(m)] Various other minor revisions were made to improve the language and organization of the

114 115 These changes do not affect the content of the law.

116

117 118

119 120 121

122 123

124 125

document, and to ensure this document complies with standard drafting and formatting practices.

The Law now states that funds cannot be provided in situations where a non-Tribal member is applying for assistance on behalf of a Tribal member, unless the funds would benefit the Tribal member only. [125.4-2]. This appears to mean that funds could not be provided for things such as rent, utility bill assistance, etc.; if non-Tribal members lived in the same household as the Tribal member, because they would also benefit from the funds. However, this would not prohibit funds being provided when a Tribal member directly requests the funds, where the funds would benefit others, including others who are not Tribal members.) This is a policy call.

## **Community Support Fund Policy**

# Title 1. Government and Finances – Chapter 125 **COMMUNITY SUPPORT FUND**

# Kaya>takenh@sla tsi> niyukwana=t@y<

It is helpful where our community lays

125.1. Purp	ose and	Policy
-------------	---------	--------

- 125.2. Adoption, Amendment, Repeal
- 125.3. Definitions
- 125.4. Responsibilities, Eligibility and Qualifications
- 125.5. Priorities for Consideration

#### 125.6. Items Covered by the Fund

- 125.7. Items not Covered by the Fund
- 125.8. Application Requirements
- 125.9. Appeal

## Article I.

#### **125.1.** Purpose and Policy

125.1.-1. *Purpose*. The purpose of this Policylaw is to assist the greatest number of Tribal members of the Oneida Tribe of Indians of Wisconsin Nation who apply for assistance to the Community Support Services Fund in times of a catastrophic event, illness or, injury or emergency event when no other resources for assistance exist.

125.1-2. Policy. It is the policy of the Oneida Tribe of Indians of Wisconsin Nation to assist their people in a time of need after a catastrophic event, illness—or, injury or emergency event, when there is no other assistance available or all other assistance has been exhausted.

# Article II. 125.2. Adoption, Amendment, Repeal

125.2-1. This Policy islaw was adopted by the Oneida Business Committee by resolution #BC-11 12 5-15-96-A, and amended by resolution #resolutions BC-01-08-97-G, and amended by resolution #BC-12-1-13-D and BC-

13

125.2-2.- This Policylaw may be amended or repealed by the Oneida Business Committee 14 15 and/or the Oneida General Tribal Council pursuant to the procedures set out in the Legislative Procedures Act. 16

125.2-3.— Should a provision of this Policylaw or the application thereof to any person or circumstances be held as invalid, such invalidity shall not affect other provisions of this Policylaw which are considered to have legal force without the invalid portion(s), portions.

125.2-4.— In the event of a conflict between a provision of this Policylaw and a provision of another policylaw, the provisions of this Policylaw shall control.

125.2-5.— This Policylaw is adopted under authority of the Constitution of the Oneida Tribe of Indians of Wisconsin Nation.

#### **Article III.** 125.3. Definitions

125.3.-1.—This articlesection shall govern the definitions of words and phrases used within this policylaw. All words not herein defined herein shall be used in their ordinary and everyday sense.

- (a)-\_\_\_"Applicant" shall meanmeans the person applying subject of the application for assistance for themselves or on behalf of another person who is otherwise unable to do so due to age or incapacity..\_
- (b)—\_\_\_"Business Days" shall meandays" means Monday through Friday 8:00 a.m. to 1 O.C. 125 - Page 1

1 2

3

4

5

6

7

8

9 10

17

18 19

20

21

22

23

24 25

26 27

28

29

30 31

- 4:30 p.m., except for recognized excluding Nation holidays as listed on the official calendar of the Tribe.
- (c)—\_\_"Case Manager" shall mean the manager" means an employee of the Social Services Area responsible for administering Community Support Services Fund benefits according to the established guidelines set forth below.
- (d)— "Catastrophic event" shall meanmeans a natural or man-made incident, which results in substantial damage or loss requiring major financial resources to repair or recover (i.e. house fire, tornado, flood, or other disaster).
- (e)— "Catastrophic illness or injury" shall meanmeans a serious debilitating illness, injury, impairment, or physical or mental condition that involves:
  - (1) in In-patient care; or
  - (2)-a\_A period of continuing treatment due to a chronic serious health condition (asthma, diabetes, epilepsysuch as chemotherapy/radiation, dialysis, daily/weekly therapy resulting from trauma, etc.); or
  - (3)-a A period of illness or injury that is long-term due to a condition for which treatment may be ineffective (stroke, terminal disease, etc.); or
  - (4) receipt of multiple Multiple treatments either for restorative surgery after an accident or other injury, or for a chronic condition. (i.e. cancer or kidney disease)
- (f) "Cost share" shall mean the request to have the applicant agree to contribute to the cost of the assistance given.
- (g) \_\_\_ "Emergency" shall mean\_event" means a situation that poses an immediate risk to health, life, safety, property or environment. Emergencies require urgent intervention to prevent further illness, injury, death, or other worsening of the situation.
- (h) g) "Emergency medical travel" shall meanmeans an unexpected serious health situation or occurrence, requiring the immediate presence of immediate family. (i.e., end of life situation, life support, etc.)
- (i) h) "Fund" shall meanmeans the Community Support Services Fund.
- (j)—i) "Immediate family" shall meanmeans that group of persons who make up a family unit normally defined as husband, wife, children, sister, brother, in-laws, step family, grandparents and grandchildren, and/or a person who has legal responsibility for a member of their immediate familythe applicant.
- (k) j) "Legal guardian" shall meanmeans a person who has the legal authority to care for the personal and property interests of another person granted through Court order.
- (<u>l) k)</u> "Legal Responsibility" shall mean<u>responsibility</u>" means specific duties imposed upon a person to care or provide for another including liability for personal obligations as granted through a Power of Attorney or Court order.
- (m)—1) "Major medical surgery" shall meanmeans a surgical procedure that carries a degree of risk to the patient's life, or the potential for severe disability if something goes wrong during surgery. It is a surgical procedure that usually requires a patient to be put under general anesthesia and given respiratory assistance because he or she cannot breathe independently.
- (n) "Reservation" shall mean all the lands and waters within the exterior boundaries of the Reservation of the Oneida Tribe of Indians of Wisconsin, as created pursuant to the 1838 Treaty with the Oneida 7 Stat. 566, and any lands added thereto pursuant to federal

78 79 80 81 82 83 84 85 86 87 88 90 91 92 93 94 95 97 99 100 101 102 103 104 107 108	1 1 a tc
109 110 111 112 113 114	1 m m N o

116

117 118

119 120

121

122

#### law.

- (m) "Nation" means the Oneida Nation.
- (n) "Rule" means a set of requirements enacted in accordance with the Administrative Rulemaking law.
- (o) "Severity" shall mean the verified rate or level of need.
- (p) "Shelter" shall mean mortgage payments or rent payments.
- (q) \_\_ "Tribal or Tribe" shall mean" means the Oneida Tribe of Indians of WisconsinNation.
- (r) "Verification" shall mean the evidence or proof that confirms the accuracy or truth of the alleged catastrophic event, illness or injury and of Tribal membership (i.e., estimates, photographs, doctor statements/report, check stubs, tribal identification card/letter, etc.).

#### Article IV. Social Service

# 125.4. Responsibilities; Eligibility and Qualifications

- <u>125.</u>4-1.— The Social Services Area of the Governmental Services Division shall <u>create and administer be responsible for operation of the Fund, but may designate the operation of the Fund to a department within its control.</u>
  - (a)—\_\_\_The <u>Social Services Area shall create standard operating procedures operators of the Fund shall promulgate rules,</u> for the administration of the Fund, that are consistent with this law. The <u>standard operating procedures</u>-rules:
    - (1) shall include the list of categories the Fund covers and a cap that <u>setsets</u> the amount of assistance per event/ per household, except for funeral expenses which shall be set per event/-per person.
    - (2) may include additional items not listed in section 125.6, as long as the rule does not conflict with this law.
  - (b)-The Governmental Services Division Director shall report <u>semi-annuallyquarterly</u> to the Oneida Business Committee. The report shall include, <u>but is not limited to</u>, the amount of <u>Fundsfunds</u> paid out under each category.
  - (c)— The Social Services area Area or designee shall ensure that the Tribal Nation's membership is informed of what assistance is available through the Fund, how to apply for assistance, and specify who is eligible for assistance.
- <u>125.</u>4-2.—Eligibility for assistance provided under the Fund is reserved for <u>Tribalenrolled</u> members. of the Nation. Applications may be made by a non-<u>Tribal parent or legal guardian on member on the behalf of a <u>Tribalan enrolled</u> member, or <u>minor eligible for enrollment of the Nation</u>, provided <u>Fundsthe requested funds</u> will benefit the <u>Tribal member or child of member only and the non-member has one (1) of the following relationships to</u> the applicant.</u>
  - (a) Is a parent of the applicant;
  - (b) Is the legal guardian of the applicant; or
  - (c) Has legal responsibility for the applicant.
- <u>125.</u>4-3.—Residency within the <u>Statestate</u> of Wisconsin is not a prerequisite for assistance, except for requests for a security deposit in <u>Section-accordance with section 125.6-2</u>.
- <u>125.</u>4-4.— The Fund <u>is a fund of last resort and provides assistance when there is no other financial assistance available.</u>
  - (a) Applicants will be asked to contribute a percentage of the or all other assistance being requested.

- 123 | (b) has been exhausted. Applicants shall first seek out other resources that can meet the needs of their request. Proof of requesting assistance from other sources shall be provided with the application.
- 126 | <u>125.</u>4-5.—The following types of catastrophic events, illnesses or injuries qualify an applicant for assistance:
  - (a)— Terminally ill;
  - (b)—Physically challenged or incapacitated;
- 130 (c)—Major medical surgery:

129

131 132

133

134135

136 137

144 145

146 147

148

149 150

151 152

153

154

155

156 157

158

159 160

161

162163

164

165 166

167

- (d)—\_\_Life threatening (i.e. <u>Cancercancer</u>, AIDS, <u>Strokestroke</u>, disabling injuries due to motor vehicle accident, etc.).;
- (e)—\_\_\_Natural disaster (i.e. <u>Tornadotornado</u>, fire, flood, etc.).); and
- (f)—Death in immediate family as identified in section 125.6-1(n).
- 4-6. A Case Manager reserves the right to deny 125.4-6. Assistance may be denied or limited for applicants who have elected not to be covered by employer benefits such as disability or health insurance.
- 138 <u>125.</u>4-7. All Except as otherwise provided in section 125.6-4, all payments shall be provided directly to the service provider. However, funeral travel shall be reimbursed to the applicant.
- 140 125.4-8.—Assistance available under the Fund is subject to change according to fiscal year funding levels.
- 142 125.4-9. Tribal Programs Oneida programs and Enterprises enterprises are not eligible for these funds.

# **Article V.** 125.5. Priorities for Consideration

- <u>125.</u>5-1.—The <u>Case Managerscase manager</u> shall determine the level of assistance to be provided based on:
  - (a)— Severity of event, illness-or, injury or emergency event;
  - (b) Ability of applicant to cost share
  - (c) Cost (usual and customary fees);
  - (d) c) Amount of time elapsed since catastrophic event, illness-or, injury or emergency event occurred; and
  - (d) The Fund's appropriate promulgated rules.
- <u>125.</u>5-2.—The <u>Case Managercase manager</u> shall assess each individual case, prioritize and assist with immediate needs. Priorities are as follows:
  - (a) Life-threatening emergency requests:
  - (b) Emergency medical travel-; and
  - (c) Other needs.

# Article VI. 125.6. Items Covered by the Fund

- <u>125.</u>6-1.—Requests for assistance from the Fund <u>mustshall</u> be tied to or be a result of a catastrophic event, illness—or, injury—or emergency event. Upon verification of a catastrophic event, illness—or, injury or emergency event, the Fund may be used for the following:
  - (a) Health insurance, including COBRA Insurance Payments;
  - (b) Prescriptions not available through an IHS ClinicIndian Health Services clinic;
  - (c) Medical transportation/emergency medical travel (including vehicle repairs);
- (d) Rental of medical Medical-related equipment, supplies, or furniture;

# Draft #12– For OBC Consideration 12/28/16

- 168 (e) Medical bills (dental, optical, hospital) not covered by insurance;
  - Shelter and utilities Mortgage payments and rent payments (including security deposits), where no other resources exist (including security deposits) in accordance with section 125.6-2:
  - 6 2. Requests(g) Utility disconnections in accordance with section 125.6-3;
  - (h) Inpatient Treatment (with a limit of once per lifetime);
  - (i) Fire recovery/natural disaster assistance;
  - (i) Home renovations required for handicap accessibility;
  - (k) Family Medical Leave Act wage replacement;
  - (1) Waiting period for a Social Security Disability Determination rent and utility assistance;
  - (m) Appliance repair for essential appliances as defined in the rules which the Fund operator shall develop; and/or
  - (n) Travel expenses to arrange or attend a funeral for immediate family members outside the state where an applicant resides, in accordance with section 125.6-4.
  - 125.6-2. Security deposit. The Fund shall only provide assistance for a security deposit shall bewhen it is tied to or be a result of, a catastrophic event, illness or injury and areor emergency event, on an emergency basis which shall include, but is not limited to, pending eviction and homelessness. Security deposit assistance is limited to Tribal members who are Wisconsin residents only.
    - (a) The Tribal memberapplicant shall demonstrate the ability to fulfill the terms of the rental lease. The operators of the Fund does hall not co-sign any lease.
    - (b) Security deposits are non-transferable and the amount paid for a security deposit shall be paid back to the Fund Program before another security deposit is issued at any time in the future.
    - (c) Only one (1) request per household willshall be considered; multiple consecutive requests may be made.
    - (d) Security deposits shall be issued on an emergency basis which shall include, but is not limited to, pending eviction and homelessness.
  - 125.6-3. Requests for assistance <u>Utilities. Assistance</u> for the payment of utilities shall only be allowed once every three (3two (2) years by the person listed as responsible to pay with the utility company. Those who
  - Funeral expenses. An applicant may receive assistance in paying their utilities shall cost share those expenses by paying back fifty percent (50%) of the funds received within four (4) months. If those funds are not reimbursed to the fund by the required date, the Community Support Program may garnish the individual's per capita payments.
  - 64. Travel with travel expenses, up to a maximum amount of five hundred dollars (\$500), to arrange or attend a funeral for immediate family members outside the State ofstate where an applicant resides shall be paid by the the applicant first, and resides. Unless the rules allow for direct payment to the travel provider by the Fund shall reimburse those applicants for Operator, such assistance is required to be in the form of reimbursement, provided that mileage or airfare expenses up to a maximum amount of five hundred dollars (\$500).assistance shall always be in the form of reimbursement.

210 211

169

170

171 172

173

174

175

176 177

178

179

180

181

182

183 184

185

186

187

188

189

190

191

192

193

194

195

196

197 198

199

200 201

202

203

204

205 206

207

208

242	
212	Article VII 125.7. Items not eovered Covered by the Fund
213	125.7-1.—The Fund does shall not be used to cover payments that are not for a catastrophic event,
214	illness or, injury or emergency event as defined above. The following is a list of items not
215	covered by the Fund; however, this is not an exhaustive list:—
216	(a)—Car payments;
217	(b)—Taxes;
218	(c)—Credit card or Chargecharge accounts;
219	(d)—Commercial loans;
220	(e)—Defaults/fines/bankruptcy charges;
221	(f)–Expenses not tied to basic needs (Cablecable, internet, memberships, etc.).);
222	(g)—Legal fees/court costs/judgments;
223	(h) Homeless lodging assistance;
224	(i) Health membership fees;
225	(j) Food and personal care items;
226	(k) Stabilization rent assistance; and
227	(l) Department of Corrections re-entry assistance.
228	125.7-2. The Fund reserves the right to deny Benefits may be denied or limit
229	benefits limited if evidence is found regarding the applicant as to the following:
230	(a)— The catastrophic event, illness—or, injury or emergency event is the result of a
231	violation of the law –as proven by a citation or criminal conviction-;
232	(b)—The applicant or others in the household benefiting from assistance from the Fund
233	are non-compliant with the requirements of other tribal Nation programs, policies or laws
234	(i.e. Zoning, etc.); and/or
235	(c)—The applicant or others in the household benefiting from assistance from the Fund
236	are non-compliant with the requirements of the Fund.
237	If the Fund chooses 125.7-3. When a decision is made to approve, deny, or limit benefits under
238	this section, the case manager shall provide an explanation of the decision shall be in writing
239	and provided to the applicant with a copy placed in the Fund's applicant's file.
240	T T T T T T T T T T T T T T T T T T T
241	Article VIII. 125.8. Application Requirements
242	125.8-1.—To be considered for assistance and before receiving assistance the applicant must shall
243	complete the full application process. All applicants shall cooperate with the Case Managercase
244	manager to assist the Case Manager case manager in comprehensively addressing the needs of the
245	applicant.—(s). Every application shall contain a space for the applicant to identify a preferred
246	method of contact. This shall be the primary contact method. Case managers shall follow up
247	every contact with written correspondence, in order to make responses to the applicant in a
248	timely manner so as to meet the applicant's needs.
249	125.8-2.— Supporting documentation shall beis required in all cases. The applicant is
250	responsible to provide all documentation requested by the Case Manager.
251	(a) case manager. No assistance shallmay be provided without sufficient documentation of the:
252	(a) The catastrophic event—or, illness—or, injury as requested by the Case Manager.or
253	emergency event;
254	(b) No assistance shall be provided without sufficient documentation(b) Proof that the
255	· · · · · · · · · · · · · · · · · · ·
433	applicant sought assistance from other agencies with an explanation of benefits received

or refusal of assistance by the other agencies-;

# Draft #12– For OBC Consideration 12/28/16

257 (c) Enrollment in the Nation; 258 (d) All household income the last thirty (30) business days immediately prior to the submission of the application; and 259 (e) Status of employment which shall include the following as applicable: 260 261 (1) Leave of absence paperwork; 262 (2) Balance of personal and vacation time accumulation; and (3) Disability insurance or workmen's compensation coverage. 263 125.8-3.— Documentation includes, but is not limited to: 264 265 (a) – Medical reports: (b)—Bills or statements; 266 (c)-\_\_ Estimates-: 267 (d)-\_\_Letters; 268 269 (e)— Police or fire reports; (f)-Obituary or formal notice of death; 270 (g)—Check stubs: 271 (h)—Pictures or photographs: 272 273 (i)-Applications for assistance from other agencies; and/or (i)—Approval of assistance or denial of assistance letters from other agencies. 274 275 8-4. Verification of status of employment is required and includes the following documentation: (a) Leave of absence paperwork 276 (b) Balance of personal and vacation time accumulation 277 278 (c) Disability insurance or workmen's compensation coverage 279 (d) Check stubs 8-5. 125.8-4. Requests submitted without supporting documentation shall be kept on file for 280 281 thirty (30) business days. 282 (a) A The case manager shall request for additional information by a Case Manager shall be made provided when an application contains insufficient information to make an 283 284 informed decision. 285 (b)-\_\_Applicants may deliver, scan, fax, mail, or e-mail additional requested 286 information. 287 (c)— Failure to submit the requested information within the thirty (30) business days willshall result in closing the application file, with no further action taken in regard to 288 that application. 289 290 (d) Applicant Applicants shall be sent a notice that the file has been closed and reason(s) 291 for the file being closed. (e)— After the file is closed, the applicant shall start the application process over again 292 in order to be considered for assistance from the Fund. However, no applicant may re-293 294 apply for the same catastrophic event, illness-or, injury or emergency event more than 295 twice.the limit stated within this law or the Fund's rules. 8-6. Application 125.8-5. Applications for assistance shall be made within a reasonable time 296 297 period, not to exceed thirty (30) business days of a catastrophic event or illness-or, injury or emergency event. Applications made after thirty (30) business days shall not be considered. 298

Article IX.	125.9.	Decision an	d Appeal

125.9-1. *Initial Decision*. The Fund Operator shall include in the Fund rules a timeline for which an initial decision is required following the submission of a complete application. Such timeline shall include available extensions for circumstances wherein the applicant has a determination of award/coverage pending with another support/assistance resource.

125.9-2. Program Director Appeal. An appeal of the Case Manager's decision shall be made to the Case Manager's supervisor. If the supervisor upholds the decision, it may then be appealed to the Area Manager requested in writing to the Program Director within ten (10) business days after receipt of notice of the Social Services Division. If initial decision. Within ten (10) business days after receiving the decision is upheld byappeal, the Area Manager, Program Director shall provide the applicant with notice of his or her decision may be appealed as a final on the matter.

125.9-3. Area Manager Appeal. An appeal of the Program Director's decision to the shall be requested in writing to the Area Manager within ten (10) business days after receipt of notice of the Program Director's decision. Within ten (10) business days after receiving the appeal, the Area Manager shall provide the applicant with notice of his or her decision on the matter.

<u>125.9-4.</u> *Oneida Judiciary Appeal.* An applicant may appeal a decision of the Area Manager to the Oneida Court of Appeals in accordance with the Rules of Appellate Procedure.

End.

> Adopted - BC-5-15-96-A Amended - BC-1-8-97-G Amended - BC-12-11-13-D

# Title 1. Government and Finances – Chapter 125 COMMUNITY SUPPORT FUND

# Kaya>takenh@sla tsi> niyukwana=t@y<

It is helpful where our community lays

125.1	Purnose	and Policy

125.2. Adoption, Amendment, Repeal

125.3. Definitions

125.4. Responsibilities, Eligibility and Qualifications

125.5. Priorities for Consideration

125.6. Items Covered by the Fund

125.7. Items not Covered by the Fund

125.8. Application Requirements

125.9. Appeal

## 125.1. Purpose and Policy

2 125.1-1. *Purpose*. The purpose of this law is to assist the greatest number of members of the

3 Oneida Nation who apply for assistance to the Fund in times of a catastrophic event, illness,

4 injury or emergency event when no other resources for assistance exist.

5 125.1-2. Policy. It is the policy of the Oneida Nation to assist their people in a time of need

after a catastrophic event, illness, injury or emergency event, when there is no other assistance

7 available or all other assistance has been exhausted.

# 125.2. Adoption, Amendment, Repeal

10 125.2-1. This law was adopted by the Oneida Business Committee by resolution BC-5-15-96-A and amended by resolutions BC-01-08-97-G, BC-12-1-13-D and BC-

12 125.2-2. This law may be amended or repealed by the Oneida Business Committee and/or the

Oneida General Tribal Council pursuant to the procedures set out in the Legislative Procedures

14 Act.

- 15 125.2-3. Should a provision of this law or the application thereof to any person or
- circumstances be held as invalid, such invalidity shall not affect other provisions of this law
- which are considered to have legal force without the invalid portions.

18 125.2-4. In the event of a conflict between a provision of this law and a provision of another

19 law, the provisions of this law shall control.

20 125.2-5. This law is adopted under authority of the Constitution of the Oneida Nation.

21 22

23

24

25

26 27

28 29

30

31

32 33

34

35

36

#### 125.3. Definitions

- 125.3-1. This section shall govern the definitions of words and phrases used within this law. All words not defined herein shall be used in their ordinary and everyday sense.
  - (a) "Applicant" means the subject of the application for assistance.
  - (b) "Business days" means Monday through Friday 8:00 a.m. to 4:30 p.m., excluding Nation holidays.
  - (c) "Case manager" means an employee responsible for administering Fund benefits.
  - (d) "Catastrophic event" means a natural or man-made incident, which results in substantial damage or loss requiring major financial resources to repair or recover (i.e. house fire, tornado, flood, or other disaster).
  - (e) "Catastrophic illness or injury" means a serious debilitating illness, injury, impairment, or physical or mental condition that involves:
    - (1) In-patient care;
    - (2) A period of continuing treatment due to a chronic serious health condition (such as chemotherapy/radiation, dialysis, daily/weekly therapy resulting from 1 O.C. 125 Page 1

ı

1

6

37	trauma, etc.);
38	(3) A period of illness or injury that is long-term due to a condition for which
39	treatment may be ineffective (stroke, terminal disease, etc.); or
40	(4) Multiple treatments either for restorative surgery after an accident or other
41	injury, or for a chronic condition. (i.e. cancer or kidney disease).
42	(f) "Emergency event" means a situation that poses an immediate risk to health, life,
43	safety, property or environment. Emergencies require urgent intervention to prevent
44	further illness, injury, death, or other worsening of the situation.
45	(g) "Emergency medical travel" means an unexpected serious health situation or
46	occurrence, requiring the immediate presence of immediate family. (i.e., end of life
47	situation, life support, etc.)
48	(h) "Fund" means the Community Support Fund.
49	(i) "Immediate family" means that group of persons who make up a family unit normally
50	defined as husband, wife, children, sister, brother, in-laws, step family, grandparents and
51	grandchildren, and/or a person who has legal responsibility for the applicant.
52	(j) "Legal guardian" means a person who has the legal authority to care for the personal
53	and property interests of another person granted through Court order.
54	(k) "Legal responsibility" means specific duties imposed upon a person to care or provide
55	for another including liability for personal obligations as granted through a Power of
56	Attorney or Court order.
57	(l) "Major medical surgery" means a surgical procedure that carries a degree of risk to
58	the patient's life, or the potential for severe disability if something goes wrong during
59	surgery. It is a surgical procedure that usually requires a patient to be put under general
60	anesthesia and given respiratory assistance because he or she cannot breathe
61	independently.
62	(m) "Nation" means the Oneida Nation.
63	(n) "Rule" means a set of requirements enacted in accordance with the Administrative
64	Rulemaking law.
65	(o) "Tribal" means the Oneida Nation.
66	(e) Them means the cheren remiers
67	125.4. Responsibilities, Eligibility and Qualifications
68	125.4-1. The Social Services Area of the Governmental Services Division shall be responsible
69	for operation of the Fund, but may designate the operation of the Fund to a department within its
70	control.
71	(a) The operators of the Fund shall promulgate rules, for the administration of the Fund
72	that are consistent with this law. The rules:
73	(1) shall include the list of categories the Fund covers and a cap that sets the
74	amount of assistance per event/ per household, except for funeral expenses which
75	shall be set per event/per person.
76	(2) may include additional items not listed in section 125.6, as long as the rule
77	does not conflict with this law.
78	(b) The Governmental Services Division Director shall report quarterly to the Oneida
79	Business Committee. The report shall include, but is not limited to, the amount of funds

paid out under each category.

80

81

(c) The Social Services Area or designee shall ensure that the Nation's membership is

informed of what assistance is available through the Fund, how to apply for assistance, and who is eligible for assistance.

- 125.4-2. Eligibility for assistance provided under the Fund is reserved for enrolled members of the Nation. Applications may be made by a non-member on the behalf of an enrolled member of the Nation, provided the requested funds will benefit the member only and the non-member has one (1) of the following relationships to the applicant:
  - (a) Is a parent of the applicant;
  - (b) Is the legal guardian of the applicant; or
  - (c) Has legal responsibility for the applicant.
- 125.4-3. Residency within the state of Wisconsin is not a prerequisite for assistance, except for requests for a security deposit in accordance with section 125.6-2.
- 125.4-4. The Fund is a fund of last resort and provides assistance when there is no other financial assistance available or all other assistance has been exhausted. Applicants shall first seek out other resources that can meet the needs of their request. Proof of requesting assistance from other sources shall be provided with the application.
- 125.4-5. The following types of catastrophic events, illnesses or injuries qualify an applicant for assistance:
  - (a) Terminally ill;
  - (b) Physically challenged or incapacitated;
  - (c) Major medical surgery;
  - (d) Life threatening (i.e. cancer, AIDS, stroke, disabling injuries due to motor vehicle accident, etc.);
  - (e) Natural disaster (i.e. tornado, fire, flood, etc.); and
  - (f) Death in immediate family as identified in section 125.6-1(n).
- 125.4-6. Assistance may be denied or limited for applicants who have elected not to be covered by employer benefits such as disability or health insurance.
- 125.4-7. Except as otherwise provided in section 125.6-4, all payments shall be provided directly to the service provider.
- 110 125.4-8. Assistance available under the Fund is subject to change according to fiscal year funding levels.
- 112 125.4-9. Oneida programs and enterprises are not eligible for these funds.

#### 125.5. Priorities for Consideration

- 115 125.5-1. The case manager shall determine the level of assistance to be provided based on:
  - (a) Severity of event, illness, injury or emergency event;
  - (b) Cost (usual and customary fees);
  - (c) Amount of time elapsed since catastrophic event, illness, injury or emergency event occurred; and
  - (d) The Fund's appropriate promulgated rules.
  - 125.5-2. The case manager shall assess each individual case, prioritize and assist with immediate needs. Priorities are as follows:
    - (a) Life-threatening emergency requests;
    - (b) Emergency medical travel; and
- 125 (c) Other needs.

126

84

85

86

87

88 89

90 91

92 93

94

95

96

97

98

99

100 101

102103

104

105

106

107

108 109

113 114

116

117

118 119

120

121 122

123

# 127 125.6. Items Covered by the Fund

131

132

133

134

135

136

137

138139

140 141

142

143

144

145

146

147

148

149

150 151

152

153

154

155

156 157

158

159

160

161

162

163

164

165

166

167

168 169

- 128 125.6-1. Requests for assistance from the Fund shall be tied to or be a result of a catastrophic event, illness, injury or emergency event. Upon verification of a catastrophic event, illness, injury or emergency event, the Fund may be used for the following:
  - (a) COBRA Insurance Payments;
  - (b) Prescriptions not available through an Indian Health Services clinic;
  - (c) Medical transportation/emergency medical travel including vehicle repairs;
    - (d) Medical-related equipment, supplies, or furniture;
    - (e) Medical bills (dental, optical, hospital) not covered by insurance;
    - (f) Mortgage payments and rent payments (including security deposits), where no other resources exist in accordance with section 125.6-2;
      - (g) Utility disconnections in accordance with section 125.6-3;
    - (h) Inpatient Treatment (with a limit of once per lifetime);
      - (i) Fire recovery/natural disaster assistance;
      - (j) Home renovations required for handicap accessibility;
  - (k) Family Medical Leave Act wage replacement;
    - (l) Waiting period for a Social Security Disability Determination rent and utility assistance;
    - (m) Appliance repair for essential appliances as defined in the rules which the Fund operator shall develop; and/or
    - (n) Travel expenses to arrange or attend a funeral for immediate family members outside the state where an applicant resides, in accordance with section 125.6-4.
    - 125.6-2. *Security deposit*. The Fund shall only provide assistance for a security deposit when it is tied to or a result of a catastrophic event, illness injury or emergency event, on an emergency basis which shall include, but is not limited to, pending eviction and homelessness. Security deposit assistance is limited to Tribal members who are Wisconsin residents only.
      - (a) The applicant shall demonstrate the ability to fulfill the terms of the rental lease. The operators of the Fund shall not co-sign any lease.
      - (b) Security deposits are non-transferable and the amount paid for a security deposit shall be paid back to the Fund before another security deposit is issued at any time in the future.
      - (c) Only one (1) request per household shall be considered; multiple consecutive requests may be made.
    - 125.6-3. *Utilities*. Assistance for the payment of utilities shall only be allowed once every two (2) years by the person listed as responsible to pay with the utility company.
  - 125.6-4. Funeral expenses. An applicant may receive assistance with travel expenses, up to a maximum amount of five hundred dollars (\$500), to arrange or attend a funeral for immediate family members outside the state where the applicant resides. Unless the rules allow for direct payment to the travel provider by the Fund Operator, such assistance is required to be in the form of reimbursement, provided that mileage assistance shall always be in the form of reimbursement.

# 125.7. Items not Covered by the Fund

170 125.7-1. The Fund shall not be used to cover payments that are not for a catastrophic event, 171 illness, injury or emergency event as defined above. The following is a list of items not covered

- by the Fund; however, this is not an exhaustive list:
- 173 (a) Car payments;
- 174 (b) Taxes;

177

180 181

182

183 184

185

186 187

188

189

190

191

192

193

194

195

196 197

198

199

200

201 202

203

204

205

206

207

208

209

210

211

212

213

214

215

216

- (c) Credit card or charge accounts;
- (d) Commercial loans;
  - (e) Defaults/fines/bankruptcy charges;
- (f) Expenses not tied to basic needs (cable, internet, memberships, etc.);
- 179 (g) Legal fees/court costs/judgments;
  - (h) Homeless lodging assistance;
  - (i) Health membership fees;
  - (j) Food and personal care items;
  - (k) Stabilization rent assistance; and
  - (1) Department of Corrections re-entry assistance.
  - 125.7-2. Benefits may be denied or limited if evidence is found regarding the applicant as to the following:
    - (a) The catastrophic event, illness, injury or emergency event is the result of a violation of the law as proven by a citation or criminal conviction;
    - (b) The applicant or others in the household benefiting from assistance from the Fund are non-compliant with the requirements of other Nation programs, policies or laws; and/or
    - (c) The applicant or others in the household benefiting from assistance from the Fund are non-compliant with the requirements of the Fund.
  - 125.7-3. When a decision is made to approve, deny, or limit benefits, the case manager shall provide an explanation of the decision in writing to the applicant with a copy placed in the applicant's file.

#### 125.8. Application Requirements

- 125.8-1. To be considered for assistance and before receiving assistance the applicant shall complete the full application process. All applicants shall cooperate with the case manager to assist the case manager in comprehensively addressing the needs of the applicant(s). Every application shall contain a space for the applicant to identify a preferred method of contact. This shall be the primary contact method. Case managers shall follow up every contact with written correspondence, in order to make responses to the applicant in a timely manner so as to meet the applicant's needs.
- 125.8-2. Supporting documentation is required in all cases. The applicant is responsible to provide all documentation requested by the case manager. No assistance may be provided without sufficient documentation of:
  - (a) The catastrophic event, illness, injury or emergency event;
  - (b) Proof that the applicant sought assistance from other agencies with an explanation of benefits received or refusal of assistance by the other agencies;
  - (c) Enrollment in the Nation;
  - (d) All household income the last thirty (30) business days immediately prior to the submission of the application; and
  - (e) Status of employment which shall include the following as applicable:
    - (1) Leave of absence paperwork;
  - (2) Balance of personal and vacation time accumulation; and

(3) Disability insurance or workmen's compensation coverage. 218 125.8-3. Documentation includes, but is not limited to: (a) Medical reports; 219 220 (b) Bills or statements: 221 (c) Estimates; 222 (d) Letters: 223 (e) Police or fire reports; (f) Obituary or formal notice of death; 224 225 (g) Check stubs; 226 (h) Pictures or photographs; (i) Applications for assistance from other agencies; and/or 227 (i) Approval of assistance or denial of assistance letters from other agencies. 228 229 125.8-4. Requests submitted without supporting documentation shall be kept on file for thirty 230 (30) business days. 231 (a) The case manager shall request additional information be provided when an 232 application contains insufficient information to make an informed decision. 233 (b) Applicants may deliver, scan, fax, mail, or e-mail additional requested information. 234 (c) Failure to submit the requested information within the thirty (30) business days shall 235 result in closing the application file, with no further action taken in regard to that 236 application.

217

240 241

242

243 244

245

- (d) Applicants shall be sent a notice that the file has been closed and reason(s) for the file 237 238 being closed. 239
  - (e) After the file is closed, the applicant shall start the application process over again in order to be considered for assistance from the Fund. However, no applicant may re-apply for the same catastrophic event, illness, injury or emergency event more than the limit stated within this law or the Fund's rules.
  - 125.8-5. Applications for assistance shall be made within a reasonable time period, not to exceed thirty (30) business days of a catastrophic event or illness, injury or emergency event. Applications made after thirty (30) business days shall not be considered.

#### 247 125.9. Decision and Appeal

- 248 125.9-1. *Initial Decision*. The Fund Operator shall include in the Fund rules a timeline for
- 249 which an initial decision is required following the submission of a complete application. Such
- 250 timeline shall include available extensions for circumstances wherein the applicant has a
- determination of award/coverage pending with another support/assistance resource.
- 252 125.9-2. Program Director Appeal. An appeal of the case manager's decision shall be
- requested in writing to the Program Director within ten (10) business days after receipt of notice
- of the initial decision. Within ten (10) business days after receiving the appeal, the Program
- 255 Director shall provide the applicant with notice of his or her decision on the matter.
- 256 125.9-3. Area Manager Appeal. An appeal of the Program Director's decision shall be
- requested in writing to the Area Manager within ten (10) business days after receipt of notice of
- 258 the Program Director's decision. Within ten (10) business days after receiving the appeal, the
- Area Manager shall provide the applicant with notice of his or her decision on the matter.
- 260 125.9-4. Oneida Judiciary Appeal. An applicant may appeal a decision of the Area Manager to
- the Oneida Court of Appeals in accordance with the Rules of Appellate Procedure.

262

263 Ena

Adopted - BC-5-15-96-A

Amended - BC-1-8-97-G

Amended - BC-12-11-13-D

Amended - BC-

# Handout



# **MEMORANDUM**

DATE:

December 19, 2016

FROM:

Rae Skenandore, Project Manager

TO:

Larry Barton, Chief Financial Officer

Ralinda Ninham-Lamberies, Assistant Chief Finance Officer

RE:

Financial Impact of Amendments to the Community Support Fund

### I. Background

Under consideration is a change to the existing policy concerning the Community Support Fund. Historically this funding was split into two separate programs; Catastrophic Fund and Community Support Fund. In 1996 the Community Support Program within the Governmental Services Division was delegated the responsibility to manage the funds as one Program. The Policy was first adopted by the Oneida Business Committee (OBC) Resolution 05-15-1996-A, amended by the OBC Resolution 01-08-1997-G, and BC-12-1-13-D. Public meetings were held October 29. 2015 and November 3, 2016.

The purpose of this law and the Community Support Fund is to assist the greatest number of members of the Oneida Nation who apply for assistance in a time of need after a qualified catastrophic event, illness, injury or emergency event, when there is no other assistance available or all other assistance has been exhausted.

As policies are amended, the Legislative Operating Committee (LOC) is retitling them as laws. The Legislative Procedures Act requires that all legislation, except as exempted through an emergency law, include a fiscal impact statement.

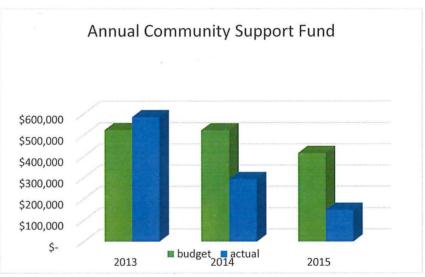
## II. Executive Summary of Findings

A "Fiscal Impact Statement" means an estimate of the total fiscal year financial effects associated with legislation and includes startup costs, personnel, office, documentation costs, as

well as an estimate of the amount of time necessary for an agency to comply with the law after implementation. A fiscal impact statement identifies the estimated cost of approval of the legislation. Finance does NOT identify the source of funding for the estimated cost or allocate any funds to the legislation.

According to the Director of Community Economic Support, there are no additional startup, personnel, office, or documentation costs associated with the amendments. The amendments apply to eligibility, caps, cost sharing, and to the types of items covered. More detailed rules will be promulgated through the Administrative Rulemaking process, which also requires a fiscal analysis by the authorizing agency. The Community Support Fund budget to actual is reflected in the chart.

The proposed Amendments to the Policy provide the requirements criteria and eligibility accessing the Program funds. The intent is to allow the existing funds to assist the greatest enrolled Oneida number of Nation members possible. Funds can be limited and prioritized based on the severity of the need. The fund is a "payer of last resort" and requires that all other financial assistance be exhausted prior to approval.



At this time, Community Economic Support does not anticipate any increase in their annual budget request. According to the Director of Community Economic Support, the funding and the program would cease serving clients if tribal contribution were depleted within the fiscal year. This coincides with the Law under 125.4-8 where it states that the assistance available under the Fund is subject to change according to fiscal year funding levels.

The estimated amount of time necessary for the agency to comply with the law and promulgate rules for the administration of the funds is 120 calendar days.

### III. Financial Impact

No fiscal impact.



#### IV.Recommendation

The Finance Department does not make a recommendation in regards to course of action in this matter. Rather, it is the purpose of this report to disclose potential financial impact of an action, so that General Tribal Council has full information with which to render a decision.





Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365 Oneida-nsn.gov



# Legislative Operating Committee December 21, 2016

## **Oneida Nation Seal and Flag**

olic Meeting: 10/01/2015, 12/01/16
,
Emergency Enacted: n/a Expires: n/a

**Summary:** The OBC requested that the LOC develop a flag code policy. ONVAC received complaints from non-Tribal members about how the Tribal Flag is displayed. ONVAC's concerns are there is no protocol for those who oversee flag responsibilities to follow, no one is identified as the person that has the authority to lower the flag to half-staff, what should the height and position of the Tribal Flag be compared to the US Flag, etc.

<u>4/22/15 OBC:</u> Motion by Jennifer Webster to request the Legislative Operating Committee to develop

a flag code policy and consider adding it to the active files list, seconded by Lisa

Summers. Motion carried unanimously

5/6/15 LOC: Motion by Jennifer Webster to add the Tribal Flag Code to the active files list with

herself as the sponsor and defer the Tribal Flag Code to a Legislative Operating

Committee work meeting; seconded by Fawn Billie. Motion carried unanimously.

<u>6/8/15:</u> Work Meeting held. Attendees included John Breuninger, Kerry Metoxen, Lynn Franzmeier, Candice Skenandore, Brandon Stevens, Tehassi Hill, Jenny Webster, Fawn

Billie, Danelle Wilson, David Jordan, Apache Danforth, RC Metoxen.

<u>6/30/15:</u> Work Meeting held. Attendees included John Breuninger, Douglass McIntyre, Candice

Skenandore.

7/1/15 LOC: Motion by David P. Jordan to accept the memorandum regarding the Flag Code update

as FYI; seconded by Tehassi Hill. Motion carried unanimously.

7/24/15: Work meeting held. Attendees included Jennifer Webster, David P. Jordan, Candice

Skenandore, Douglass McIntyre.

8/5/15 LOC: Motion by Tehassi Hill to defer the Oneida Flag Policy for a legislative analysis and a

fiscal impact statement and bring back in two weeks; seconded by David P. Jordan.

Motion carried unanimously.

8/19/15 LOC: Motion by David P. Jordan to accept the legislative analysis, extend the financial impact

statement, and direct the Legislative Reference Office to bring the Oneida Flag Code back to the next LOC meeting, to set a date for a Public Meeting, and to make the changes from "Oneida Nation" back to "Oneida Indian Tribe of Wisconsin"; seconded

by Fawn Billie. Motion carried unanimously.

9/2/15 LOC: Motion by Jennifer Webster to forward the current draft and analysis of the Oneida Flag

Policy for a public meeting to be held on October 1, 2015; seconded by Fawn Billie.

Motion carried unanimously.

**10/1/15:** Public meeting held.

11/4/15 LOC: Motion by Jennifer Webster to accept the public meeting comments and defer review to

a work meeting on November 6; seconded by Tehassi Hill. Motion carried unanimously.

11/6/15: Work meeting held. Attendees include: John Breuninger, Kerry Metoxen, Douglass

McIntyre, Candice Skenandore, Jennifer Webster, David P. Jordan.

6/1/16 LOC: Motion by Jennifer Webster to incorporate provisions for the Tribal seal into the current

draft of the Flag Law and to bring back a draft to the June 15, 2016 LOC meeting so that

the LOC can determine whether to hold a second public meeting; seconded by Fawn

Billie. Motion carried unanimously.

6/8/16 OBC: Motion by Lisa Summers to accept the branding update and seal color #2597, and that

the final adjustments to the bear face shading be completed through Intergovernmental

Affairs & Communications, seconded by Fawn Billie. Motion carried unanimously.

Motion by Tehassi Hill to defer the Oneida Seal and Flag Law to the Legislative

Defense Office for a sea detail a interior and the acceptance of the control of t

Reference Office for an updated legislative analysis and to prepare for a second public

meeting; seconded by Jennifer Webster. Motion carried unanimously.

<u>8/2/16:</u> Update meeting held. Attorney will review draft and return to analyst.

<u>11/2/16LOC:</u> Motion by Jennifer Webster to approve the Oneida Nation Seal & Flag law public

meeting packet, and to direct the Legislative Reference Office to hold a second public meeting on December 1, 2016; seconded by Tehassi Hill. Motion carried unanimously. Motion by Tehassi Hill to accept the legislative analysis for the Oneida Nation Seal and

Flag law; seconded by Jennifer Webster. Motion carried unanimously.

<u>12/1/16:</u> Public meeting held.

#### **Next Steps:**

6/15/16 LOC:

• Review public meeting comment memo and draft.

 Direct additional changes if necessary or approve the Oneida Nation Seal and Flag law adoption packet and forward to the Oneida Business Committee for consideration.





Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54115-0365



TO: Legislative Operating Committee (LOC)

FROM: Clorissa N. Santiago, Legislative Reference Office Staff Attorney

DATE: December 21, 2016

RE: Oneida Nation Seal and Flag Law: Public Meeting Comment Review

On December 1, 2016, a public meeting was held regarding a new proposed law: the Oneida Nation Seal and Flag Law. This law would:

- Recognize the official Oneida Nation Seal and describe where the seal should be used;
- Give authority to the Oneida Nation Secretary to govern the placement, maintenance and authorized use of the Oneida Nation seal;
- Recognize the importance of publically demonstrating the sovereign authority and jurisdiction of the Nation through the proper flying of the Oneida Flag;
- Require all current and future Oneida Nation-owned buildings on the reservation that fly the Flag to do so pursuant to this law;
- Identify who is responsible for Flag duties;
- List the requirements for how the Flag is to be displayed; and
- Explain how the Flag is to be respected.

There were no oral or written comments received during the public meeting on December 1, 2016, or during the public meeting comment period ending on December 8, 2016.





LEGISLATIVE OPERATING COMMITTEE
PUBLIC MEETING
Oneida Nation Seal and Flag Law
and
Real Property Law Amendments

Business Committee Conference Room-2<sup>nd</sup> Floor Norbert Hill Center December 1, 2016 12:15 p.m.

**Present:** Jennifer Webster, Jen Falck, Clorissa Santiago, Maureen Perkins, and Rae Skenandore.

**Jennifer Webster:** Greetings. The time is 12:15 p.m. and today's date is Thursday December 1, 2016. I will now call the public meeting for the Oneida Nation Seal and Flag law to order.

The Legislative Operating Committee is hosting this public meeting to gather feedback from the community regarding these legislative proposals. All persons who wish to present oral testimony need to register on the sign in sheet at the back of the room. Written comments may be submitted to the Tribal Secretary's Office or to the LOC Reference Office in person, by U.S. mail, interoffice mail, e-mail or fax as provided on the public meeting notice. These comments must be received by close of business day on Thursday December 8, 2016.

In attendance from the LOC is, Jenny Webster. We will begin today's public meeting for the Oneida Nation Seal and Flag Law. This is a proposal that would; Recognize the official Oneida Nation Seal and describe where the seal should be used, Give authority to the Oneida Nation Secretary to govern the placement, maintenance and authorized use of the Oneida Nation Seal, Recognize the importance of publically demonstrating the sovereign authority and jurisdiction of the Nation through the proper flying of the Oneida Flag, Require all current and future Oneida Nation-owned buildings on the reservation that fly the Flag to do so pursuant to this law, Identify who is responsible for Flag duties, List the requirements for how the Flag is to be displayed, and Explain how the Flag is to be respected.

Is anybody here to speak on this first issue? -No Speakers-

12:20 Moving on to Real Property Law

The time is 12:20 p.m. and today's date is Thursday December 1, 2016. I will now call the public meeting for the Real Property Law amendments to order.

The LOC is hosting this public meeting to gather feedback from the community regarding these legislative proposals. All persons who wish to present oral testimony need to register and sign in the back of the room. Written comments may be submitted to the Tribal

Secretary's Office or to the LRO Office in person, by U.S. mail, interoffice mail, e-mail or fax as provided on the public meeting notice. These comments must be received by close of business day on Thursday December 8, 2016.

In attendance from the LOC is, Jenny Webster. We will begin today's public meeting for the Real Property Law Amendments. This is a proposal that would; remove hearing body authority from the Oneida Land Commission and transfer it to the Judiciary, Update the Probate Process, add Wisconsin state real estate education requirements for persons purchasing property on behalf of the nation, Provisions related to rental housing opportunities provided by the nation are moved to the Landlord Tenant law, Provisions related to mortgages and foreclosures within the nations programs are moved to the Mortgage and Foreclosure Law, Provisions related to termination or eviction from the nations leasing or rental programs are moved to the Evictions and Terminations Law.

Is there anyone here to speak on the Real Property Law Amendments? -No Speakers-

With nobody signed in and nobody here to speak on these issues we will close. The public meeting for the Real Property Law Amendments is now closed at 12:23 pm, written comments may be submitted until close of business day Thursday December 8<sup>th</sup>, 2016. The public meeting for the Oneida Nation Seal and Flag Law are now closed at 12:23 pm written comments may be submitted until close of business day Thursday December 8<sup>th</sup>, 2016. Thank you.

-End of Meeting-





Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



TO:

Oneida Business Committee

FROM:

Brandon Stevens, LOC Chairperson

DATE:

December 28, 2016

RE:

Oneida Nation Seal and Flag Law

Please find the following attached backup documentation for your consideration of the Oneida Nation Seal and Flag Law:

1. Resolution: Oneida Nation Seal and Flag Law

- 2. Statement of Effect: Oneida Nation Seal and Flag Law
- 3. Oneida Nation Seal and Flag Law Legislative Analysis
- 4. Oneida Nation Seal and Flag Law
- 5. Oneida Nation Seal and Flag Law Fiscal Impact Statement

#### Overview

This Resolution adopts the proposed Oneida Nation Seal and Flag Law. The proposed law:

- Recognizes the official Oneida Nation Seal and describe where the seal should be used [see 116.4].
- Provides the Oneida Nation brand logo for use on all documents not authorized to use the Oneida Nation Seal [see 116.4-3].
- Delegates rulemaking authority to the Oneida Nation Secretary to govern the placement, maintenance and authorized use of the Oneida Nation Seal [see 116.4-4].
- Recognizes the importance of publically demonstrating the sovereign authority and jurisdiction of the Nation through the proper flying of the Oneida flag.
- Requires all current and future Oneida Nation owned buildings on the Reservation that fly the flag to do so pursuant to this law [see 116.5-2].
- Identifies who is responsible for Flag duties [see 116.5-2(a)].
- Provides the requirements for how the flag is to be displayed [see 116.6].
- Provides for how the flag is to be respected [see 116.7].
- Enforces provisions of the Oneida Nation Seal and Flag Law by stating that employees found violating this law may be subject to discipline in accordance with the Nation's laws, rules and policies governing employment [see 116.8].

In accordance with the Legislative Procedures Act, the first public meeting on the proposed law was held on October 1, 2015. On November 4, 2015, the LOC reviewed all comments received during the public comment period; and any changes made based on those comments have been incorporated into this draft. A second public meeting on the proposed law was held on December

1, 2016. No comments were received during the second public meeting comment period ending on December 8, 2016.

#### **Requested Action**

Approve the Resolution: Oneida Nation Seal and Flag Law.



**HANDOUT** 

Post Office Box 365

Phone: (920)869-2214

WHEREAS,



Oneida, WI 54155

BC Resolution #	
Oneida Nation Seal and Flag Law	

	Oneida Nation Seal and Flag Law
WHEREAS,	the Oneida Nation is a federally recognized Indian government and a treaty tribe recognized by the laws of the United States of America; and
WHEREAS,	the Oneida General Tribal Council is the governing body of the Oneida Nation; and
WHEREAS,	the Oneida Business Committee has been delegated the authority of Article IV, Section 1, of the Oneida Tribal Constitution by the Oneida General Tribal Council; and
WHEREAS,	the Oneida Nation Seal and Flag Law (the "Law") recognizes the authority of the Oneida Nation to exercise the fundamental right of sovereignty and self-determination by setting forth the official governmental Seal and Flag for the Oneida Nation, its use and who shall be responsible for safekeeping and authorizing its use; and
WHEREAS,	the Oneida Nation Seal is a unique symbol reserved for official government use which signifies the Nation's culture and sovereignty; and
WHEREAS,	the Law sets forth which official government documents can use the seal, and provides the Oneida Nation brand logo for use on all other documents by all other Nation entities not authorized to use the seal; and
WHEREAS,	the Law delegates rulemaking authority to the Oneida Nation Secretary to create rules that govern the placement, maintenance and authorized use of the seal; and
WHEREAS,	the Oneida flag shall represent the jurisdiction and sovereignty of the Oneida Nation when flown; and
WHEREAS,	the Law provides that all Oneida-owned buildings within the Reservation that currently possess flagpoles, stationary flagstaffs or other means to display a flag and those entities and Oneida-owned buildings that later establish the means to display a flag shall adhere to this law; and
WHEREAS,	the Law provides details on how to properly display the flag, including details regarding location, time and occasions for display, conduct during hoisting, lowering or passing of the Oneida flag, position of the flag, manner of display, display of respect, and display off the Reservation; and
WHEREAS,	the Law provides that no disrespect shall be shown to the Oneida flag, the United States flag, or the flags of any other country, Indian Tribe, state or locality, and then provides further standards on how to respect the flag; and

the Law states that employees found violating this law may be subject to discipline in

accordance with the Nation's laws, rules and policies governing employment; and

- WHEREAS, a first public meeting on the proposed law was held on October 1, 2015, in accordance with the Legislative Procedures Act, and comments received were reviewed and accepted by the Legislative Operating Committee on November 4, 2015.
- whereas, a second public meeting on the proposed law was held on December 1, 2016, in accordance with the Legislative Procedures Act, and no written or oral comments were received by the Legislative Operating Committee during the public comment period ending on December 8, 2016.

**NOW THEREFORE BE IT RESOLVED**, that the Oneida Nation Secretary shall create rules in accordance with these amendments and shall have the final rule(s) prepared within 60 calendar days; and

**NOW THEREFORE BE IT FURTHER RESOLVED,** that the attached proposed Oneida Nation Seal and Flag Law is hereby adopted and shall become effective in 60 calendar days.



Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



#### **Statement of Effect**

Oneida Nation Seal and Flag Law

#### **Summary**

This Resolution adopts the proposed Oneida Nation Seal and Flag Law (the "Law").

Submitted by: Clorissa N. Santiago, Staff Attorney, Legislative Reference Office

#### Analysis by the Legislative Reference Office

This resolution adopts a new Oneida Nation Seal and Flag law. This Law recognizes the authority of the Oneida Nation to exercise the fundamental right of sovereignty and self-determination by setting forth the official governmental seal and flag for the Nation, its use and who shall be responsible for safe keeping and authorizing its use.

This proposed law sets forth the official Oneida Nation Seal, a unique symbol reserved for official government use which signifies the Nation's culture and sovereignty. The Law sets forth which official government documents can use the seal. For documents not qualified to use the seal, the Law also provides the Oneida Nation brand logo for use by all other entities of the Nation. The Law also delegates rulemaking authority to the Oneida Nation Secretary to create rules that govern the placement, maintenance and authorized use of the official Oneida Nation Seal.

The Law sets forth that the Oneida Flag shall represent the jurisdiction and sovereignty of the Oneida Nation when flown. The Law states that all Oneida-owned buildings within the Reservation that currently possess flagpoles, stationary flagstaffs or other means to display a flag and those entities and Oneida-owned buildings that later establish the means to display a flag shall adhere to this law. The Law provides for who shall be responsible for duties relating to the flag, and then goes on to provide details on how to properly display the Oneida Nation Flag. Details on how to properly display the flag include location, time and occasions for display, the position of the flag, conduct during hoisting, lowering or passing of the Oneida flag, manner of display, display of respect, and display off the Reservation.

The Law states that no disrespect shall be shown to the Oneida flag, the United States flag, or the flags of any other country, Indian Tribe, state or locality. The Law then further sets standards for respecting the flag.

Additionally, the Law discusses enforcement and provides that employees found violating this law may be subject to discipline in accordance with the Nation's laws, rules and policies governing employment.

The first public meeting on the proposed law was held on October 1, 2015, in accordance with the Legislative Procedures Act. On November 4, 2015, the LOC reviewed all comments received

during the public comment period; and any changes made based on those comments have been incorporated into this draft. A second public meeting on the proposed law was held on December 1, 2016. No comments were received during the second public meeting comment period ending on December 8, 2016.

#### Conclusion

Adoption of this Resolution would not conflict with any of the Nation's laws.





## **Oneida Nation Seal and Flag**

	<u> </u>					
Analysis by the Legislative Reference Office						
Title	Title Oneida Nation Seal and Flag					
Sponsor	Jennifer Webster	Drafter	Clorissa N	. Santiago	Analyst	Maureen Perkins
Requester & Reason for Request	Oneida Business Committee The OBC deferred the law to the LOC because ONVAC was receiving complaints from non-Tribal members on how the Nation's Flag is displayed. ONVAC has concerns that there is no protocol for those who oversee flag responsibilities. The official Oneida Nation seal was added to this law once it was developed.					
Purpose	The purpose of this law is for the Oneida Nation to exercise the fundamental right of sovereignty and self-determination by setting forth the official governmental Seal and Flag for the Oneida Nation, its use and who shall be responsible for safekeeping and authorizing its use [see 116.1-1].					
Authorized/ Affected Entities	All of the Nation's entities and Oneida-owned buildings within the reservation that currently possess or will possess flag poles, stationary flagstaffs or other means to display a flag must adhere to this law [see 116.5-2]. Oneida owned enterprises are exempt from this law [see 116.3-1(d)].					
Related Legislation	Where the law is ambiguous or does not address a situation, the Federal Flag Code can be used as a guide [see 116.4-1].  Personal Policies and Procedures, Administrative Rulemaking					
Enforcement & Due Process	Where the law is an can be used as a guaction pursuant to the Personnel Policies a	uide [see : he Nation's	<i>116.4-1]</i> . Ar s laws, rules	n employee and policies	can grieve	any disciplinary
Public Meeting Status		and ensui Iraft.	ing public co	mment peri	od have be	ents submitted during een considered in the

Overview

After receiving a number of complaints on how the Oneida Flag (Flag) and US flag are flown within the Reservation, the Oneida Nation Veteran's Affairs Committee (ONVAC) requested that legislation be developed to provide for a consistent way in which the Oneida Nation displays the Flag. On April 22, 2015, the Oneida Business Committee (OBC) made a motion to "request the Legislative Operating Committee to develop a flag code policy . . ." The Federal Flag Code was used as guide in developing this law. In addition, collaboration with ONVAC representatives also participated in creating this law. The Oneida Nation Seal was added to this law to regulate the use of the official Oneida Nation Seal and logo. This law:

Recognizes the importance of exercising the fundamental right of sovereignty and self-

- determination of the Oneida Nation by setting forth the official governmental seal and flag [see 116.1-1].
  - Reserves use of the Oneida Nation Seal to authenticate official government minutes, resolutions, publications, correspondence, documents, and contracts [see 116.4-2]. All other documents are to use the Oneida logo [see 116.4-3].
  - Grants the Oneida Secretary rulemaking authority to create rules to govern the placement, maintenance and authorized use of the official Oneida Nation Seal [see 116.3-1(g) and 116.4-4].
  - Requires all current and future Oneida entities and Oneida Nation-owned buildings on the reservation that fly the Oneida Flag to do so pursuant to this law; excluding Oneida enterprises [see 116.5-2 and 116.3-1(d)].
  - Identifies who is responsible for Oneida Flag duties and if an employee violates this law, he/she can be disciplined [116.5-2(a) and 116.8].
  - Explains how the Flag is to be respected [see 116.6-5].
  - Lists the requirements for how the Flag is to be displayed [see 116.6].
  - Identifies how the Flag is to be displayed outside of the reservation [see 116.6-6].
  - Employees who violate this law may be subject to discipline according to the Nation's laws, rules and policies governing employment [see 116.8]. Currently this refers to the Personnel Policies and Procedures.

#### **Oneida Nation Seal**

■ The current version of the Real Property Law names the Land Commission as the authorized entity to have made and provided to the Division of Land Management the seal of the Oneida Tribe [see 67.12-6]. The Real Property Law Amendments currently under consideration remove this provision and instead name the Nation's Secretary as providing the Division of Land Management with the Nation's Seal [see 601.10-5 of current Real Property Law Amendments].

#### **Considerations**

The Legislative Operating Committee may want to consider the following:

- There are several versions of the Oneida Flag currently being flown. The LOC may want to consider a resolution recognizing an official Oneida Flag.
- The law requires that every classroom display the Flag [see 116.6-1(d)]. The Oneida Nation High School will need to approximately 20 Flags in order to comply with this law. It is unknown how many, if any, Flags are needed for the Elementary School or Head Start.
- The enforcement mechanism for this law only covers employees [see 116.8]. The LOC may want to consider a penalty for Tribal Members who are not employees of the Nation and elected or appointed officials who violate this law.

1	Title 1. Government and Finances – Chapter 116
2	ONEIDA NATION SEAL AND FLAG
3	On <yote>a=k@= Kak^hote&gt; Kayanl^hsla&gt;</yote>
4	People of the standing stone – cloth standing up – laws
5	10
	6 116.1. Purpose and Policy 7 116.2. Adoption, Amendment, Repeal 8 116.3. Definitions 9 116.4. Oneida Nation Seal 10 116.5. Oneida Nation Flag 11 116.6. Display of the Oneida Flag 11 116.7. Respect for Flag 11 116.8. Enforcement
14	
15	116.1. Purpose and Policy
16	116.1-1. <i>Purpose</i> . The purpose of this law is for the Oneida Nation to exercise the fundamental
17	right of sovereignty and self-determination by setting forth the official governmental Seal and
18	Flag for the Oneida Nation, its use and who shall be responsible for safekeeping and authorizing
19	its use.
20	116.1-2. Policy. The Oneida Nation Seal is a unique symbol reserved for official government
21	use which signifies the Nation's culture and sovereignty. The Oneida Flag shall represent the
22	jurisdiction and sovereignty of the Oneida Nation when flown.
23	
24	116.2. Adoption, Amendment, Repeal
25	116.2-1. This law was adopted by the Oneida Business Committee by resolution
26	116.2-2. This law may be amended or repealed by the Oneida Business Committee and/or the
27	Oneida General Tribal Council pursuant to the procedures set out in the Legislative Procedures
28	Act.
29	116.2-3. Should a provision of this law or the application thereof to any person or circumstances
30	be held as invalid, such invalidity shall not affect other provisions of this law which are
31 32	considered to have legal force without the invalid portions.
33	116.2-4. In the event of a conflict between a provision of this law and a provision of another law, the provisions of this law shall control.
34	116.2-5 This law is adopted under authority of the Constitution of the Oneida Nation.
35	110.2-3 This law is adopted under authority of the Constitution of the Official Nation.
36	116.3. Definitions
37	116.3-1. This section shall govern the definitions of words or phrases used within this law. All
38	words not defined herein shall be used in their ordinary and everyday sense.
39	(a) "Half-staff" means the position of the flag when it is one-half (1/2) the distance
40	between the top and bottom of the staff.
41	(b) "Nation" means the Oneida Nation.
42	(c) "Oneida Flag" means the official flag of the Oneida Nation.
43	(d) "Oneida-owned building" means a building owned by the Nation within the
44	boundaries of the reservation, but excludes Oneida enterprises.
45	(e) "Proper illumination" means a light specifically placed to illuminate the flag or
46	having a light source sufficient to illuminate the flag so it is recognizable by the
47	casual observer.
48	(f) "Reservation" means all the land within the exterior boundaries of the reservation
49	of the Oneida Nation, as created pursuant to the 1838 Treaty with the Oneida, 7 Stat.
50	566, and any lands added thereto pursuant to federal law.
51	(g) "Rule" means a set of requirements, including citation fees and penalty

- schedules, enacted by the Oneida Nation Secretary in accordance with the Administrative Rulemaking law based on authority delegated in this law in order to implement, interpret and enforce this law.
  - (h) "Seal" means the governmental seal of the Oneida Nation used to authenticate governmental documents and actions.

59

55

#### 116.4. Oneida Nation Seal

116.4-1. The Oneida Nation Seal shall be as set forth in the following graphic:



60 61

62

63

64 65

66

67 68

69

70

71

72

- 116.4-2. The Seal shall appear on the following documents:
  - (a) at the top of all minutes and resolutions of the Oneida Business Committee, Oneida Business Committee Standing Committees and General Tribal Council;
  - (b) on all publications authorized by the Oneida Nation;
  - (c) on all official correspondence of the Oneida Nation;
  - (d) on all official documents of the Oneida Nation; and
  - (e) on all official contracts of the Oneida Nation.

116.4-3. The Oneida Nation Seal shall be reserved specifically for all official government documents described in 116.4-2. All other documents are to use the Oneida logo. All Oneida Nation entities shall use the brand logo in any place that our historic logo/seal or other

departmental logo were located and utilized. The Oneida logo shall be set forth in the following graphic:



73 74

75

116.4-4. *Oneida Nation Secretary Rulemaking Authority*. The Oneida Nation Secretary shall create rules to govern the placement, maintenance and authorized use of the official Oneida Nation Seal.

76 77 78

79

80

81

82

83

84

#### 116.5. Oneida Nation Flag

- 116.5-1. Where this law is ambiguous or does not address a situation, the Federal Flag Code may be used as a guide.
- 116.5-2. All Oneida-owned buildings within the Reservation that currently possess flagpoles, stationary flagstaffs or other means to display a flag and those entities and Oneida-owned buildings that later establish the means to display a flag shall adhere to this law.
  - (a) The building manager or their equivalent of each Oneida-owned building shall appoint a designee to perform the duties set within this law.

858687

88

89

#### 116.6. Display of the Oneida Flag

116.6-1. *Location, time and occasions for display*. As the Oneida Flag represents the Nation's sovereignty, it shall be displayed according to the following requirements:

90 (a) The Oneida Flag may be displayed on all days.

- (b) The Oneida Flag may only be displayed from sunrise to sunset on buildings and on stationary flagstaffs in the open. However, the flag may be displayed twenty-four (24) hours a day if the Oneida Flag is an all-weather flag and is properly illuminated during the hours of darkness.
- (d) The Oneida Flag shall be displayed during school days near each of the Nation's schools and inside each classroom.
- (e) The Oneida Flag shall be displayed in and near every polling place within the reservation on the Nation's election days.
- (f) The Oneida Flag may be mandated to be displayed through resolution of the Oneida Business Committee.
- 116.6-2. Conduct during hoisting, lowering or passing of the Oneida Flag. The Oneida Flag shall be hoisted briskly and lowered ceremoniously.
- 116.6-3. *Position of the Flag*. The position of a flag is an important symbol of prominence and sovereignty, therefore the following requirements shall be adhered to:
  - (a) When flags of two or more countries or Indian Tribes are displayed, the flags are to be flown from separate flagstaffs or flag poles that are displayed at the same height and shall be approximately of equal size.
    - (i) The Oneida Nation has a number of buildings with uneven flag poles. Until it is financially feasible to change the existing flag poles to allow the Oneida Flag and United States flag to fly at the same height, the United States flag shall fly from the highest flag pole, when appropriate, and the Oneida Flag shall fly from the flag pole furthest to the right to show prominence. Additionally, any future flag poles shall be constructed in such a way that complies with this law.
  - (b) The Oneida Flag shall be displayed to the furthest right in the position of superior prominence.
  - (c) When other flags are flown from adjacent staffs, the Oneida Flag shall be hoisted first and lowered last.
  - (d) When flags of other states, localities or pennants of societies are flown on the same halyard with the Oneida Flag, the Oneida Flag shall always be at the top.
- 116.6-4. *Manner of Display*. The Oneida Flag shall be displayed as follows:
  - (a) When carried in a procession with another flag or flags, the Oneida Flag shall be either on the marching right; that is, the Flag's own right, or, if there is a line of other flags, in front of the center of that line.
  - (b) When the Oneida Flag is displayed with another flag against a wall from crossed staffs, the Oneida Flag shall be on the right, the Flag's own right, and its staff shall be in front of the staff of the other flag.
  - (c) The Oneida Flag shall only be displayed horizontally against a wall, the Oneida Flag shall be placed in the upright position. When displayed in a window, the flag shall be displayed in the upright position facing the appropriate way to an observer outside the building.
  - (d) When the Oneida Flag is displayed over the middle of the street, the Oneida Flag shall be suspended horizontally and shall be placed in the upright position.
  - (e) When used on a speaker's platform, the flag, if displayed flat, shall be displayed above and behind the speaker. When displayed from a staff in a church or public auditorium, the Oneida Flag shall hold the position of superior prominence, in advance of

- the audience, and in the position of honor at the clergy's or speaker's right as he or she faces the audience. Any other flag so displayed shall be placed on the left of the clergyman or speaker or to the right of the audience.
  - (f) When the Oneida Flag is suspended across a corridor or lobby, it shall be suspended in the upright position facing the main entrance.
  - (g) The Oneida Flag shall form a distinctive feature of the ceremony of unveiling a statue or monument, but it shall never be used as the covering for the statue or monument.
  - 116.6-5. *Display of Respect*. At certain times, the Oneida Flag shall be lowered to half-staff as a sign of respect. In doing so, the Flag shall be first hoisted to the peak for an instant and then lowered to the half-staff position. The Oneida Flag shall be again raised to the peak before it is lowered for the day.
    - (a) On or prior to the following days, the Oneida Flag shall be lowered to half-staff:
      - (i) Oneida Code Talker Day
      - (ii) Memorial Day
      - (iii) Flag Day
      - (iv) Veteran's Day
    - (b) As a sign of respect, when the United States flag is lowered to half-staff, the Oneida Flag shall also be lowered.
    - (c) By a directive of the Oneida Business Committee Chairperson, or his or her designee if the Oneida Business Committee Chairperson is not available, the Oneida Flag shall be flown at half-staff upon the death of a member of the Nation and remain at half-staff until after the funeral.
    - (d) The Oneida Flag shall be lowered to half-staff by directive of the Oneida Business Committee Chairperson for other reasons he or she deems appropriate.
  - 116.6-6. *Display Off Reservation*. When outside of the boundaries of the Reservation, the proper display protocol of the jurisdiction shall be followed.

#### 116.7. Respect for Flag

139

140 141

142

143

144

145

146147

148

149

150

151

152

153154

155

156157

158

159

160

161162163

164

165

166 167

168

169 170

171

172173

174175

176 177

178179

- 116.7-1. No disrespect shall be shown to the Oneida flag, the United States flag or the flags of any other country, Indian Tribe, state or locality.
  - (a) During the ceremony of hoisting or lowering the Oneida Flag or when the Oneida Flag is passing in a parade or in review, all persons present shall face the flag and stand at attention.
  - (b) The Oneida Flag and United States flag shall not be dipped to any person or thing. Regimental colors, state flags, and organization or institutional flags shall be dipped as a mark of honor.
  - (c) The Oneida Flag shall never be displayed upside down.
  - (d) The Oneida Flag shall never touch anything beneath it, such as the ground, the floor, or water.
  - (e) The Oneida Flag shall never be carried flat or horizontally, but always aloft and free.
  - (f) The Oneida Flag shall never be draped, drawn back, tied up, folded, but always allowed to fall free.
  - (g) The Oneida Flag shall never be fastened, displayed, used, or stored in such a manner as to permit it to be easily torn, soiled, or damaged in any way.
  - (h) The Oneida Flag shall never be used as a covering for a ceiling.

(i) The Oneida Flag shall never have placed upon it, nor on any part of it, nor attached to it any mark, insignia, letter, word, figure, design, picture, or drawing of any nature besides the Oneida Flag's design.

(j) The Oneida Flag shall never be used as a receptacle for receiving, holding, carrying, or delivering anything.

(k) The Oneida Flag, when it is in such condition that it is no longer a fitting emblem for display, shall be destroyed in a dignified way, preferably by burning.

188 189

190

191

#### 116.8. Enforcement

116.8-1. Employees found violating this law may be subject to discipline in accordance with the Nation's laws, rules and policies governing employment.

192 193

193 *End.*194



Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365



## Legislative Operating Committee December 21, 2016

## **Real Property Law Amendments**

Submission Date: 10/07/15	<b>Public Meeting:</b> 10/20/16
LOC Sponsor: David P. Jordan	Emergency Enacted: n/a Expires: n/a

**Summary:** These amendments will transfer all Land Commission hearing responsibilities to the Judiciary.

Motion by David P. Jordan to add the Real Property Law Amendments, <u>10/7/15 LOC:</u>

> Probate Law, Mortgage Law, Landlord-Tenant Law and Land Commission Bylaws Amendments to the Active Files List with himself as the sponsor;

seconded by Jennifer Webster. Motion carried unanimously.

12/11/15: Work meeting held. Attendees include: David P. Jordan, Brandon Stevens,

Rae Skenandore, Nicole Rommel, Rebecca Webster, Maureen Perkins and

Krystal John.

12/16/15 LOC: Motion by Jennifer Webster to accept the memorandum update as FYI and

to defer the Real Property Law Amendments back to the sponsor and to bring back when ready; seconded by Tehassi Hill. Motion carried

unanimously.

12/16/15: Work meeting held. Attendees include: David P. Jordan, Rae Skenandore,

Rebecca Webster, Krystal John, Maureen Perkins and Nicole Rommel.

1/20/16 LOC: Motion by David P. Jordan to defer the Real Property Law Amendments to

> the Legislative Reference Office for legislative analysis and to the Finance Department for a fiscal impact statement; seconded by Tehassi Hill. Motion

carried unanimously.

<u>8/2/16:</u> Update meeting held.

Motion by Davis Jordan to accept the legislative analysis and the public 9/21/16 LOC:

meeting and direct the LOC to hold a public meeting on October 20, 2016;

seconded by Fawn Billie. Motion carried unanimously.

10/13/16: Quarterly Sponsor Update Meeting held. Present: David Jordan, Krystal

> John, Leyne Oroscso, Tani Thurner, Maurenn Perkins, Clorissa Santiago. Public meeting will be on 10/20/16. Then a work meeting is scheduled for

10/27/16 with the Land Commission to discuss Realtor licensing.

10/20/16: Public meeting held.

#### 10/27/16:

Work meeting held. Attendees include: Tehassi Hill, Jennifer Webster, Leyne Oroscso, Cathy Bachuber, Rhiannon Metoxen, Jay Rasmussen, Don McLester, Krystal John and Maureen Perkins.

11/02/16 LOC: Motion by Fawn Billie to accept the public meeting comments for the Real Property Law Amendments, and make the changes recommended in the public comment review memo, and to change the wording in section 601.5 from "mechanism" to "method"; seconded by Jennifer Webster. Motion carried unanimously.

> Motion by Fawn Billie to forward the Real Property Law Amendments to a public meeting to be held on December 1, 2016 and to authorize an e-poll for approval of the public meeting packet; seconded by Tehassi Hill. Motion carried unanimously.

#### 12/01/16:

Public meeting held.

#### **Next Steps:**

- Accept and review the public meeting comments;
- Provided that an additional public meeting is not required, direct the LRO to prepare an adoption packet for the Real Property law amendments including the updated draft and analysis.





Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54115-0365 Oneida-nsn.gov



TO: Legislative Operating Committee (LOC) FROM: Krystal L. John, Oneida Law Office

DATE: December 7, 2016

RE: Real Property Law Amendments: Public Meeting Comment Review

On December 1, 2016, a second public meeting was held regarding amendments to the Real Property law. This memorandum is submitted as a review of the written comments received within the public comment period; no oral comments were presented at the public meeting. The public meeting draft with comments is attached for review.

#### **Comment 1. Purpose Statement**

601.1-1. Purpose. The purpose of this law is to provide regulations and procedures for the transfer, control and management of the territory within the Reservation; to integrate these regulations and procedures with the real property laws and practices of other federal and state sovereigns which may hold jurisdiction within the Reservation; and to establish licensing and certification requirements for the Nation's employees dealing with real property transactions.

#### Comment

*Rae Skenandore – written comment:* The reason the amendments were requested by the Land Commission was to transfer hearing body authority from the land Commission to the Judiciary.

LOC believed that the law required extensive updating to **provide greater clarity** as to the intent of the law. Additionally, content was pulled from this law and created into other laws.

The Oneida Land Commission is charged with interpreting the provisions of this law and create policy to guide the Division of Land Management in implementing the same. Based on the previous language, LC has interpreted that they and DOLM have the responsibility for policy and management of the properties in New York. From my perspective, the change in the language between an earlier version of the law and the one presented for public comment impacts my interpretation and calls into question the authority of DOLM in managing the property in New York. Please review the comparisons below;

#### **Previous Purpose**

The purpose of this Law is to provide regulations and procedures for the transfer, control and management of the territory within the exterior boundaries of the Reservation of The Oneida Tribe of Indians of Wisconsin and such other lands as may be added within or without said boundary line; and to integrate these regulations and procedures with the present real property laws and practices of other federal and state sovereigns which may hold applicable jurisdiction within the reservation.

#### **Current Purpose**

The purpose of this law is to provide regulations and procedures for the transfer, control and management of the **territory within the reservation**; to integrate these regulations and procedures with the real property laws and practices of other federal and state sovereigns which may hold jurisdiction **within the reservation**; and to establish licensing and certification requirements for the Nation's employees dealing with real property transactions.

Knowing that the properties in New York are going to be the topic of discussion with BC, LC, and Land Claims in the near future, I feel it would be prudent to actually solidify that language in the law. Not create more ambiguity.

#### Response

The purpose behind the phrase "within the exterior boundaries of the Reservation of The Oneida Tribe of Indians of Wisconsin and such other lands as may be added within or without said boundary line" was to incorporate any lands that added as trust lands. That is now covered in the definition of "reservation." That being said, the commenter is correct that Tribal fee land outside of the Reservation would be left out under this current purpose statement. I recommend revising to read as follows:

601.1-1. Purpose. The purpose of this law is to provide regulations and procedures for the transfer, control and management of the territory within the Reservation and all tribal land; to integrate these regulations and procedures with the real property laws and practices of other federal and state sovereigns which may hold jurisdiction within the Reservation; and to establish licensing and certification requirements for the Nation's employees dealing with real property transactions.

#### **Comment 2. Policy Statement**

601.1-2. Policy. It is the policy of the Nation to set out the responsibilities and expectations for persons purchasing and/or managing real property on behalf of the Nation and/or within the Reservation and to provide real property holder's rights and responsibilities. In addition, it is the Nation's policy that probated estates shall be settled expeditiously and without undue delay.

#### Comment

Rae Skenandore – written comment: The reason the amendments were requested by the Land Commission was to transfer hearing body authority from the land Commission to the Judiciary. LOC believed that the law required extensive updating to **provide greater clarity** as to the intent of the law. Additionally, content was pulled from this law and created into other laws. The Oneida Land Commission is charged with interpreting the provisions of this law and create policy to guide the Division of Land Management in implementing the same. Based on the previous language, LC has interpreted that they and DOLM have the responsibility for policy and management of the properties in New York. From my perspective, the change in the language between an earlier version of the law and the one presented for public comment impacts my interpretation and calls into question the authority of DOLM in managing the property in New York. Please review the comparisons below;



#### **Previous Policy**

The provisions of this Law shall extend to **all tribal lands and waters** held in trust, all tribal lands and waters held in fee status, all fee status lands under the control of individual Oneida members, all heirship lands and waters and all individual and tribal trust lands and waters, all within the exterior boundaries of the Oneida Tribe of Indians of Wisconsin Reservation; and to such other lands as may be hereafter added, **both within and without the exterior boundaries of the Oneida Reservation**, under any law of the United States, except as otherwise provided by law.

#### **Current Policy**

It is the policy of the Nation to set out the responsibilities and expectations for persons **purchasing and/or managing real property on behalf of the Nation and/or within the Reservation** and to provide real property holder's rights and responsibilities. In addition, it is the Nation's policy that probated estates shall be settled expeditiously and without undue delay.

#### Response

Nothing in this policy statement would limit the Land Commission's ability to set policy relating to the New York Lands. Further, the policy statement is not really the appropriate place to delegate something to detail specific. If the commenter is looking for a clear delegation of authority to the Land Commission to set policy related to the New York lands and this Committee agrees with her request, I would recommend the following revision in section 601.12-2:

601.12-2. Oneida Land Commission. The Oneida Land Commission is comprised of seven (7) elected Tribal members and shall: ... (e) Allocate and assign land uses to all Tribal land, including Tribal land located out of the state of Wisconsin, but excluding, except those uses Tribal land governed by the Public Use of Tribal Land law, based on rules which the Oneida Land Commission shall develop; and ...

#### **Comment 3. Applicable Real Property**

601.4-1. Applicable Real Property. The provisions of this law extend to all Tribal land, Tribal member's individual fee land, and individual trust land within the Reservation boundaries and all Tribal trust land.

#### Comment

The reason the amendments were requested by the Land Commission was to transfer hearing body authority from the land Commission to the Judiciary.

LOC believed that the law required extensive updating to **provide greater clarity** as to the intent of the law. Additionally, content was pulled from this law and created into other laws. The Oneida Land Commission is charged with interpreting the provisions of this law and create policy to guide the Division of Land Management in implementing the same. Based on the previous language, LC has interpreted that they and DOLM have the responsibility for policy and management of the properties in New York. From my perspective, the change in the language between an earlier version of the law and the one presented for public comment



impacts my interpretation and calls into question the authority of DOLM in managing the property in New York. Please review the comparisons below;

**Current Applicable Real Property.** The provisions of this law extend to all Tribal land, Tribal member's individual fee land, and individual trust land **within the Reservation boundaries** and all Tribal trust land.

#### **Summary**

Knowing that the properties in New York are going to be the topic of discussion with BC, LC, and Land Claims in the near future, I feel it would be prudent to actually solidify that language in the law. Not create more ambiguity.

#### Response

The commenter is correct that as drafted it may be read that the phrase "within the Reservation boundaries" applies to each "Tribal land Tribal member's individual fee land, and individual trust land." In order to provide better clarity, I recommend revising as follows:

601.4-1. *Applicable Real Property*. The provisions of this law extend to all Tribal land, Tribal member's individual fee land, and Tribal member's individual trust land within the Reservation boundaries and all Tribal trust land.



#### Title 6. Property and Land – Chapter 601 REAL PROPERTY

## Tok^ske Kayanl^hsla Tsi> Ni>yohuntsya=t#

The real/certain laws of the territory of the nation

601.1.	Purpose and Policy	601.7.	Title Transfer
601.2.	Adoption, Amendment, Repeal	601.8.	Probate
601.3.	Definitions	601.9.	Leasing of Real Property
601.4.	General Provisions	601.10.	Records
601.5.	Holding of Ownership	601.11.	Real Estate Education Requirements and Certifications
601.6	Legal Descriptions	601 12	Organization

#### 601.1. Purpose and Policy

1

2

3

4

6

7

8

10

11

12

601.1-1. *Purpose*. The purpose of this law is to provide regulations and procedures for the transfer, control and management of the territory within the <u>reservationReservation</u>; to integrate these regulations and procedures with the real property laws and practices of other federal and state sovereigns which may hold jurisdiction within the <u>reservationReservation</u>; and to establish licensing and certification requirements for the Nation's employees dealing with real property transactions.

601.1-2. *Policy*. It is the policy of the Nation to set out the responsibilities and expectations for persons purchasing and/or managing real property on behalf of the Nation and/or within the reservation Reservation and to provide real property holder's rights and responsibilities. In addition, it is the Nation's policy that probated estates shall be settled expeditiously and without undue delay. <sup>1</sup>

LOC believed that the law required extensive updating to **provide greater clarity** as to the intent of the law. Additionally, content was pulled from this law and created into other laws.

The Oneida Land Commission is charged with interpreting the provisions of this law and create policy to guide the Division of Land Management in implementing the same. Based on the previous language, LC has interpreted that they and DOLM have the responsibility for policy and management of the properties in New York. From my perspective, the change in the language between an earlier version of the law and the one presented for public comment impacts my interpretation and calls into question the authority of DOLM in managing the property in New York. Please review the comparisons below;

#### **Previous Purpose**

The purpose of this Law is to provide regulations and procedures for the transfer, control and management of the territory within the exterior boundaries of the Reservation of The Oneida Tribe of Indians of Wisconsin and such other lands as may be added within or without said boundary line; and to integrate these regulations and procedures with the present real property laws and practices of other federal and state sovereigns which may hold applicable jurisdiction within the reservation.

#### **Current Purpose**

The purpose of this law is to provide regulations and procedures for the transfer, control and management of the **territory within the reservation**; to integrate these regulations and procedures with the real property laws and practices of other federal and state sovereigns which may hold jurisdiction **within the reservation**; and to establish licensing and certification requirements for the Nation's employees dealing with real property transactions.

#### **Previous Policy**

The provisions of this Law shall extend to **all tribal lands and waters** held in trust, all tribal lands and waters held in fee status, all fee status lands under the control of individual Oneida members, all heirship lands and waters and all individual and tribal trust lands and waters, all within the exterior boundaries of the Oneida Tribe of Indians of

<sup>&</sup>lt;sup>1</sup> The reason the amendments were requested by the Land Commission was to transfer hearing body authority from the land Commission to the Judiciary.

#### 601.2. Adoption, Amendment, Repeal

- 15 601.2-1. This law was adopted by the Oneida Business Committee by resolution BC-5-29-96-A 16 and amended by resolutions BC-3-01-06-D, BC-04-28-10-E, BC-02-25-15-C and BC-05-13-15-17 B.
- 601.2-2. This law may be amended or repealed by the Oneida Business Committee pursuant to the procedures set out in the Legislative Procedures Act.
- 601.2-3. Should a provision of this law or the application thereof to any person or circumstances be held as invalid, such invalidity shall not affect other provisions of this law which are considered to have legal force without the invalid portions.
- 601.2-4. In the event of a conflict between a provision of this law and a provision of another law, the provisions of this law shall control, provided that:
- 25 | (a) The, the Land Ordinance is applicable only to valid land assignments existing as of January 1, 2016 and is hereby repealed upon the expiration of the last existing land assignment.
  - 601.2-5. This law is adopted under authority of the Constitution of the Oneida Nation.

272829

33

34

35 36

37

38 39

40

41 42

#### 601.3. Definitions

- 601.3-1. This section shall govern the definitions of words and phrases used within this law.
  All words not defined herein shall be used in their ordinary and everyday sense, subject to 601.45.
  - -(a) "Broker" means a person who acts as an agent and negotiates the sale, purchase or rental of real property on behalf of others for a fee.
  - (b) "Certified Survey Map" means a map which provides the legal description of real property and is officially filed and approved by the county, Tribal or municipal governments.
  - (c) "Comprehensive Housing Division" means the entity responsible for housing matters as defined by Oneida Business Committee Resolution.<sup>2</sup>
  - (ed) "Easement" means a real property right to cross or otherwise utilize the land of another for a specified purpose.
  - (de) "Estate" means a person's interest in real property or other property.

Wisconsin Reservation; and to such other lands as may be hereafter added, **both within and without the exterior boundaries of the Oneida Reservation,** under any law of the United States, except as otherwise provided by law. **Current Policy** 

It is the policy of the Nation to set out the responsibilities and expectations for persons **purchasing and/or managing real property on behalf of the Nation and/or within the Reservation** and to provide real property holder's rights and responsibilities. In addition, it is the Nation's policy that probated estates shall be settled expeditiously and without undue delay.

**Current Applicable Real Property.** The provisions of this law extend to all Tribal land, Tribal member's individual fee land, and individual trust land **within the Reservation boundaries** and all Tribal trust land. **Summary** 

Knowing that the properties in New York are going to be the topic of discussion with BC, LC, and Land Claims in the near future, I feel it would be prudent to actually solidify that language in the law. Not create more ambiguity.

<sup>&</sup>lt;sup>2</sup> See BC Resolutions 08-10-16-L, 10-12-16-B and 10-12-16-D defining the Comprehensive Housing Division for purposes of the Mortgage and Foreclosure law, Eviction and Termination law and Landlord-Tenant law respectively..

(ef) "Fiduciary" means a person required to act for the benefit of another person on all matters within the scope of their relationship and by such a relationship owes another duties of good faith, trust, confidence and candor. For the purposes of this law, both brokers and salespersons are "fiduciaries."

(fg) "Guardian Ad Litem" means a guardian appointed by the Judiciary on behalf of an

- (fg)"Guardian Ad Litem" means a guardian appointed by the Judiciary on behalf of an incompetent or minor party.
- -(gh) "Individual Fee Land" means real property held in fee status by an individual or group of individuals.
  - (hi) "Individual Trust Land" means individual Tribal land held in trust by the United States of America for the benefit of a Tribal member.
  - (ij) "Judiciary" means the judicial system that was established by Oneida General Tribal Council resolution GTC-01-07-13-B to administer the judicial authorities and responsibilities of the Nation.
  - (jk) "Land Use License" means an agreement entered into by the Nation providing a party the right to occupy and/or utilize a specified piece of Tribal land for a specific purpose and a specific duration, which may require the Nation to be compensated for such use.
  - (k]) "Leasehold Mortgage" means a mortgage, deed of trust, or other instrument that pledges a lessee's leasehold interest as security for a debt or other obligation owed by the lessee to a lender or other mortgagee.
  - (1m) "Nation" means the Oneida Nation.
  - (mn) "Personal Representative" means a person to whom authority to administer a decedent's estate have been granted by the Division of Land Management or the Judiciary.
  - (no) "Probate" or "Administration" means any proceeding relating to a decedent's estate, whether there is or is not a will.
  - (op) "Real Property" means land and anything growing on, attached to, or erected on the land, excluding anything that may be severed without injury to the land.
  - (pq) "Reservation" means all the property within the exterior boundaries of the Reservation of the Oneida Nation, as created pursuant to the 1838 Treaty with the Oneida 7 Stat. 566, and any lands added thereto pursuant to federal law.
  - (qr)"Restricted Fee Status" means an interest in real property which includes a provision in the deed or will that, upon the happening or failure to happen of a certain event, the title of the purchaser or devisee will be limited, enlarged, changed or terminated.
  - (rs) "Rule" means a set of requirements, including fee schedules, enacted by the Comprehensive Housing Division, Division of Land Management and/or the Oneida Land Commission in accordance with the Administrative Rulemaking law based on authority delegated in this law in order to implement, interpret and/or enforce this law.
  - (st) "TAAMS" (Trust Asset and Accounting Management System) means the Bureau of Indian Affairs system for maintaining and tracking land title documents and all legal documents relating to land transactions.
  - (tu) "Title Status Report" means a report issued by the Bureau of Indian Affairs after a title examination which shows the proper legal description of a tract of Tribal land; current ownership, including any applicable conditions, exceptions, restrictions or encumbrances on records; and whether the land is in unrestricted, restricted, trust, or other status as indicated by the records in a Land Titles and Records Office. (v) "Tribal Fee Land" means Tribal land held in fee status by the Nation within the reservation.

- 90 (wy) "Tribal Land" means Tribal fee land and Tribal trust land.
- 91 (\*w) "Tribal Member" means an individual who is an enrolled member of the Nation.
  - (yx) "Tribal Trust Land" means the surface estate of land or any interest therein held by the United States in trust for the Nation; land held by the Nation subject to federal restrictions against alienation or encumbrance; land reserved for federal purposes; and/or land held by the United States in trust for the Nation under Section 17 of the Indian Reorganization Act, 25 U.S.C §477, et. seq.

92

93

94 95

96

97

99

100

101

102

#### **601.4.** General Provisions

- 601.4-1. *Applicable Real Property*. The provisions of this law extend to all Tribal land, Tribal member's individual fee land, and individual trust land within the reservation boundaries and all Tribal trust land.
- 103 601.4-2. Tribal Land Base. Any transaction The Division of Land Management shall administer
  104 all transactions which addsadd real property to the Tribal land base must be administered through
  105 the Division of Land Management under the provisions of this law.
- 601.4-3. *Sale of Tribal Land Prohibited*. The sale of Tribal land is specifically prohibited by this law, unless the intent of the transaction is the consolidation or partition of Tribal trust land and/or individual trust land.
- 601.4-4. *New Land Assignments Prohibited.* The Nation may not acknowledge any new land assignments. Further, in order to be eligible for a Tribal loan issued against a real property interest held as a land assignment, the land assignment mustshall first be converted to a residential lease.
- 601.4-5 *Wisconsin Probate Code and its Related Chapters*. In instances where the Nation lacks definition, procedure, or legal precedent in a probate matter, the Nation shall use Wisconsin's Probate Code and its related chapters for guidance.
- 116 601.4-6. *Wisconsin Real Property Law*. The Nation shall follow all applicable portions of the Wisconsin Real Property Law when acquiring individual fee land.
- 118 601.4-7. *No Waiver of Sovereign Immunity*. Nothing in this law may be construed as a waiver of the Nation's sovereign immunity.

#### 120 121

122123

124

125

126

127 128

129

130

133

134135

136

131 | 132

#### 601.5. Holding of Ownership

- 601.5-1. Interests in real property by more than one (1) person may be held in the following ways:
  - (a) *Joint Tenancy with the Right of Survivorship*. Pursuant to this ownership mechanism method each owner has an equal, undivided interest in the real property. When an owner dies, his/her share is divided among the remaining owners; the last living owner owns the entire property.
    - (1) Real property owned by married persons is held under this mechanism unless they have executed a valid marital property agreement specifically stating that the real property in question is held as tenants in common.
  - (b) *Tenancy in Common*. Pursuant to this ownership mechanism method each owner has a percentage of divided interest in the real property. When an owner dies, his/her interest is divided among his/her devisees or heirs.
    - (1) Real property owned by more than one (1) person, other than married persons, is owned under this mechanism unless a deed, or transfer document specifically states the real property is held as joint tenants with rights of survivorship.

139

140

141

142143

144

145

#### 601.6. Legal Descriptions

601.6-1. The legal description for any real property transferred under this law <u>mustshall</u> be derived from a certified survey map or survey completed by a registered land surveyor according to currently accepted minimum <u>industry</u> standards for property surveys. If the plat of survey changes the legal description of the certified survey map for the same piece of property, the certified survey map's legal description <u>willshall</u> be used on transfer documents along with the survey description, which <u>mustshall</u> be designated as "Also Known As ..." Section, township, range and fourth principal meridian shall be included in all legal descriptions.

- 146 | 601.6-2. Every land survey mustshall be made in accordance with the county register of deeds' records for fee land, and in accordance with the Oneida Nation Register of Deed's records for Tribal Trust Lands and Individual Trust Lands. The surveyor shall acquire data necessary to retrace record title boundaries such as deeds, maps, certificates of title, title status reports, Tribal leases, Tribal home purchase agreements, center line and other boundary line locations.
- 151 | 601.6-3. Legal descriptions defining land boundaries <u>mustshall</u> be complete, providing unequivocal identification of line or boundaries.
- 153 | 601.6-4. All surveys prepared for the Nation mustshall comply with survey requirements 154 outlined in the Wisconsin Administrative Code, Chapter A-E7 and indicate setbacks, building 155 locations and encroachments, as applicable.
- 156 | 601.6-5. Legal descriptions mustshall be used on transfer documents formalizing a purchase, real estate sale, lease, foreclosure, probate transfer, trust acquisition and Tribal resolutions.
- 158 | 601.6-6. When real estate is listed, <u>noticed and/or advertised as available</u> for sale, <u>rent</u> or lease to Tribal members, the address is <u>an</u> adequate legal description of the real property.

160 161

162

163

164

165

166

167168

169

170

171

172173

174

175

176

177178

179

180

181 182

183

#### 601.7. Title Transfer

- 601.7-1. *Trust Acquisition*. The Division of Land Management shall use title companies duly registered with the Department of Interior and approved by the Division of Land Management to update abstracts or provide title insurance on real property scheduled for trust acquisition.
  - (a) <u>The Division of Land Management shall ensure that Title title</u> companies <u>shall</u> follow general guidelines provided by the federal government in terms of form, content, period of search, destroyed or lost records and abstracter's certificate.
  - (b) When researching land title for real property within the <u>reservationReservation</u> which is being considered for trust acquisition, the Division of Land Management staff shall request the title company to search the title back to the original allottee, in order to assure that patents or Indian deeds were legally issued.
  - (c) Any valid liens or encumbrances shown by the commitment for title insurance shall be eliminated before the title is transferred into trust.
  - (d) After land is in trust both a title search of county records and a title status report requested by the Division of Land Management from the Bureau of Indian Affairs shall verify all valid encumbrances, if any, on the title. For the purposes of this section, a valid encumbrance is one that has been preapproved, in writing, by the Division of Land Management based on a standard operating procedure that is effective upon approval by the Oneida Land Commission.
  - (e) Division of Land Management applications to convert Tribal fee land into Tribal trust land require an Oneida Land Commission resolution approving the said conversion.
- 601.7-2. *Deeds*. A deed is the formal document used by the Division of Land Management to transfer title from one party to another.

184	(a) A valid deed shall:
185	(1) Be in writing;
186	(2) Identify the grantor (seller) and grantee (buyer);
187	(3) Provide the legal description of the real property;
188	(4) Identify the interest conveyed, as well as any conditions, reservations,
189	exceptions, or rights of way attached to the interest;
190	(5) Be signed by or on behalf of each of the grantors (sellers);
191	(6) Be signed by or on behalf of each spouse of each of the grantors (sellers), if
192	applicable; and
193	(7) Be delivered to the grantee (buyer).
194	(b) In addition to the requirements listed in section 601.7-3(a), a deed prepared for trust
195	acquisition shall include:
196	(1) The federal authority for trust acquisition;
197	(2) Any exceptions or exclusions from the State of Wisconsin's fees or other
198	transfer requirements;
199	(3) The approximate acreage of the real property being transferred to trust; and
200	(4) The authority and signature of the appropriate Department of Interior official
201	who accepts the real property into trust.
202	(c) A deed transferring fee simple title <u>mustshall</u> be recorded in the appropriate register of
203	deeds office, provided that, once the real property is in trust, the title mustshall be
204	recorded with the Oneida Nation Register of Deeds and the Bureau of Indian Affairs
205	Land Titles and Records Office.
206	601.7-3. Involuntary Transfer of Title. All involuntary transfers of title require a hearing and
207	order from the Judiciary, and may occur in the following ways:
208	(a) Eminent Domain. Eminent domain is the right of the Nation's government to acquire
209	private land for public uses without the consent of private owners.
210	(1) For the purposes of this section, public uses include, but are not limited to,
211	environmental protection, streets, highways, sanitary sewers, public utility/sites,
212	waste treatment facilities and public housing.
213	(2) Prior to exercising eminent domain, the Nation mustshall first attempt to
214	negotiate an agreeable taking by making an offer to purchase based on an
215	appraisal of the real property. The appraisal amount may be based on an appraisal
216	provided by the Nation. In the event the property owner objects to the Nation's
217	appraisal, they may obtain an independent appraisal at their own cost. For the
218	purposes of this section, an appraisal means process for estimating a piece of real
219	property's value.
220	(3) The Nation's exercise of eminent domain may be appealed to the Judiciary.
221	(b) Foreclosure. Foreclosures may occur subject to the Mortgage and Foreclosure law
222	when a Tribal member ceases payment on a leasehold mortgage.
223	(c) Tribal Land Consolidation. Section 207 of the Indian Land Consolidation Act
224	(Pub.L. No. 97-459, 96 Stat. 2515, and amended on October 30, 1984 by Pub.L. No. 98-
225	608, 98 Stat. 3171) is incorporated into this law, which provides a mechanism for real
226	property within the <u>reservation Reservation</u> to escheat, or pass, to the Nation.
227	(1) Pursuant to section 207 of the Indian Land Consolidation Act, an ownership
228	interest in real property escheats, or passes, to the Nation under the following
229	circumstances, provided that the Nation shall provide just compensation for the

interest:

231	(A) The real property is within the reservation Reservation boundaries;
232	(B) The decedent's ownership in the given parcel of land is two percent
233	(2%) or less of the total acreage; and
234	(C) The interest is incapable of earning one hundred dollars (\$100.00) in
235	any one (1) of the five (5) years immediately following the decedent's
236	death.
237	(2) A decedent's heirs may appeal a land consolidation under this section to the
238	Judiciary.
239	(3) Land consolidation is subject to the probate requirements, as included in this
240	law and accompanying rules.
241	(d) Transferring Interests Inherited by Non-Tribal Members. If the owner of an interest
242	of real property which is held in trust or restricted fee status located within the
243	reservation Reservation devises such interest to a non-Tribal member, the Nation may
244	acquire the said interest by paying the fair market value of the interest determined as of
245	the date of the decedent's death. Such transfer is effective upon receipt of an order
246	transferring inherited interests from the Judiciary pursuant to section 205 of the Indian
247	Land Consolidation Act.
248	(1) An order transferring inherited interests may not be granted if:
249	(A) While the decedent's estate is pending, the non-Indian devisee
250	denounces his or her interest in favor of a Tribal member person;
251	(B) The interest is part of a family farm that is devised to a member of the
252	immediate family of the decedent, provided that such a restriction
253	mustshall be recorded as part of the deed relating to the interest involved;
254	or
255	(C) The devisee agrees in writing that the Nation may acquire the interest
256	for fair market value only if the interest is offered for sale to a person or
257	entity that is not a member of the immediate family of the owner of the
258	interest.
259	(e) Easements for Landlocked Properties. The Division of Land Management and the
260	Oneida Land Commission shall jointly develop rules regarding requests for easements for
261	landlocked properties.
262	601.7-4. Division of Land Management shall work with the Oneida Law Office in order to
263	pursue an involuntary transfer of title.
264	
265	601.8. Probate
266	601.8-1. The Division of Land Management shall process and administer probate estates and,
267	where necessary, shall refer probate estates to the Oneida Judiciary for formal administration.
268	The Division of Land Management and the Oneida Land Commission shall jointly create any
269	rules necessary to administer probate estates. The Division of Land Management shall:
270	(a) Process applications for probate administration;
271	(b) Receive proof of heirship demonstrating a party is entitled to receive an intestate
272	decedent's property pursuant to applicable laws and rules;
273	(c) Receive consent to serve forms and in undisputed matters, issue domiciliary letters;
274	(d) Require and receive affidavits of service;

(e) Receive waiver and consent to probate administration forms and any related

275

276

affidavits;

- 277 (f) Issue notice to creditors of the probate's administration, receive creditor claims for consideration and settlement, and issue discharge of creditors when appropriate;
  - (g) Receive and process all estate inventories;
  - (h) Receive and process, when possible, land transactions in accordance with this law and receive proof of recording documents;
  - (i) Receive estate receipts;

- (j) In undisputed matters, receive and process statement of personal representative to close estate and issue discharge of personal representative; and
- (k) Refer disputed matters to the Judiciary, transfer probate and related documents, and participate in the Judiciary's proceedings as necessary.
- 601.8-2. The Judiciary shall hear and administer disputed probate estates or matters requiring appointment of a guardian ad litem and shall have all the above powers conferred upon the Division of Land Management in such cases. In addition, the Judiciary shall hear and administer probate estates in which the Division of Land Management seeks appointment as a personal representative.

#### 601.9. Leasing of Real Property

601.9-1. The Comprehensive Housing Division shall administer and process all leasing of Tribal land for residential purposes. The Division of Land Management shall administer and process all leasing of Tribal land for residential, agricultural and commercial purposes.

(a) For the purposes of this law, leasing refers to all leases made pursuant to <u>in</u> accordance with the Leasing law and all rental agreements made pursuant to the Landlord Tenant law.

(b) \_\_\_\_\_. The Leasing law definition of Tribal land does not include Tribal fee land, however; pursuant to this law, the Division of Land Management shall administer and process all leases of Tribal fee land lasting longer than one (1) year that are not made as part of the homeownership program which usesusing federal funding must be administered and processed using in accordance with the Leasing law.

#### **601.10.** Records

601.10-1. *Purpose*. The Division of Land Management shall oversee the administration of the Oneida Nation Register of Deeds which shall accept and record documents related to real property located within the <u>reservation</u>.

601.10-2. *Types of Records*. The Oneida Nation Register of Deeds may only accept documents that provide evidence of activities affecting real property title, preserve the record of a title document and give constructive notice of changes to a title document. Further, said documents mustshall be originals, signed duplicates or certified copies. The following documents may be accepted by the Oneida Nation Register of Deeds.

- (a) Deeds;
- (b) Probate orders;
- (c) Mortgages and other valid liens;
- (d) Easements, covenants, and restrictions;
- (e) Certified survey maps and plats of survey;
- (f) Patents:
- (g) Declarations of involuntary transfer or taking;
  - (h) Satisfactions:
  - (i) Leases made pursuant to the Leasing law;

324 (i) Home ownership agreements made pursuant to the Landlord-Tenant law; 325

326

327

328

335 336

337

338

339

340 341

342

343

344

345

346

347

348

349 350

351

352 353

354

355

356

357 358

359

360

361

362 363

364

365 366

367

368 369

- (k) Marriage agreements; and
  - (1) Correction of title defects.
- 601.10-3. Accessibility. The Oneida Nation Register of Deeds shall provide open access to land records and title documents.
- 329 601.10-4. Trust Land. All documents pertaining to Tribal trust land and Individual trust land 330 shall be recorded with the Oneida Nation Register of Deeds and the Bureau of Indian Affairs 331 Land Titles and Records Office.
- 332 601.10-5. Tribal Seal. The Nation's Secretary shall provide the Division of Land Management 333 with the Nation's seal to be used to authenticate documents which are certified by the Oneida 334 Nation Register of Deeds.

#### 601.11. Real Estate Licensing and Certification Education Requirements and **Certifications**

- 601.11-1. Wisconsin Real Estate License-Education and Exam Required. All persons engaging in the acquisition of Tribal fee land on behalf of the Nation, specifically those performing real estate closings, shall have and maintain a validpass the Wisconsin real estate Real Estate License Exam. Such persons are not required to obtain a Wisconsin Real Estate License, but are required to fulfill the pre-license-
- (a) education requirement, pass the licensing exam and fulfill a minimum of twelve (12) hours or four (4) courses of continuing education requirements as required of Wisconsin real estate licensees. The Division of Land Management Director shall select which continuing education courses are required and the Oneida Law Office shall provide the Director with a recommendation. In addition to Wisconsin's minimum education requirements as applied to the Nation's real estate employees in this law, the Division of Land Management shall require such employees to attend real estate training specific to the Nation's goals and unique positions as the Oneida Law Office shall offer on an as-needed basis.
  - (a) While Wisconsin real estate law allows brokerspersons engaged in the sale of real estate to earn a commission based on real property transactions, persons acquiring Tribal fee land on behalf of the Nation are regular employees of the Nation and, therefore, shall waive any commission for which they might otherwise be eligible.
  - (b) All persons engaging in the acquisition of Tribal land shall comply with the requirements and conduct standards applicable to the maintenance of a Wisconsin real estate license.
  - (b) It is critical to the Oneida Nation's goal to reacquire property within the original Reservation boundaries to have employees educated and experienced in executing real estate transactions. Accordingly, the Division of Land Management shall employ a minimum of one (1) employee whose primary focus is real estate acquisitions and shall ensure that a minimum of two (2) employees are educated and trained as backups to the
- 601.11-2. TAAMS Certification Required. All persons responsible for encoding leasing information shall obtain a TAAMS certification, which includes, but is not limited to, the following positions:
  - (a) Residential and Commercial Leasing Specialists;
  - (b) Land Title and Trust Manager; and
  - (c) Title Examiner.

601.11-3. *Fiduciary Responsibility*. All persons engaged in the buying or selling of Tribal land shall, at all times, act as a fiduciary to the Nation. Further, all such persons shall comply with all applicable Tribal and federal laws.

373374

375

376

377

378

379

380

381 382

383

384

385

386

387

388 389

390

391

392393

394

395

396

397

398 399

400

401 402

403

404

370

371

372

#### 601.12. Organization

601.12-1. Comprehensive Housing Division. The Comprehensive Housing Division shall oversee all residential transactions, excluding residential leases, within the reservation and shall process and administer said transactions using the applicable of the Landlord-Tenant law, the Mortgage and Foreclosure law and/or the Eviction and Termination law. In addition, the Oneida Land Commission and the Comprehensive Housing Division shall exercise joint rulemaking authority to provide process requirements, including but not limited to advertising, notice, prequalification, and selection, that apply in all circumstances when the Nation is selling a residential property.

601.12-2. *Oneida Land Commission*. The Oneida Land Commission is comprised of seven (7) elected Tribal members and shall:

- (a) Interpret the provisions of this law and create policy to guide the Division of Land Management in implementing the same;
- (b) Approve or deny all easements and land use licenses;
- (c) Review and adopt the Division of Land Management's standard operating procedures for entering into agriculture and commercial leases pursuant to the Leasing law;
- (d) Approve or deny all acquisition of Tribal land;
- (e) Allocate and assign land uses to all Tribal land, except those uses governed by the Public Use of Tribal Land law, based on rules which the Oneida Land Commission shall develop; and
- (f) Name all buildings, roads, parks and the like on Tribal land.
- 601.12-3. *Division of Land Management*. The Division of Land Management shall implement this law in accordance with the policy directives provided by the Oneida Land Commission. The Division of Land Management shall:
  - (a) Forward requests for easements and land use licenses to the Oneida Land Commission based on the easement and land use license rules jointly developed by the Division of Land Management and the Oneida Land Commission;
  - (b) Administer and oversee the Oneida Nation Register of Deeds;
  - (c) Enter into and administer <u>residential</u>, agricultural and commercial leases pursuant to the Leasing law and the Eviction and Termination law and any corresponding rules;
  - (d) Prepare title reports and process trust transactions; and
  - (e) Process land acquisition transactions as approved by the Oneida Land Commission.

405 406 407

End.

- 411 Adopted BC-5-29-96-A
- 412 Amended-BC-3-01-06-D
- 413 Amended-BC-04-28-10-E
- 414 Amended BC-02-25-15-C
- 415 Amended-BC-05-13-15-B





## LEGISLATIVE OPERATING COMMITTEE PUBLIC MEETING

#### Oneida Nation Seal and Flag Law and Real Property Law Amendments

Business Committee Conference Room-2<sup>nd</sup> Floor Norbert Hill Center December 1, 2016 12:15 p.m.

**Present:** Jennifer Webster, Jen Falck, Clorissa Santiago, Maureen Perkins, and Rae Skenandore.

**Jennifer Webster:** Greetings. The time is 12:15 p.m. and today's date is Thursday December 1, 2016. I will now call the public meeting for the Oneida Nation Seal and Flag law to order.

The Legislative Operating Committee is hosting this public meeting to gather feedback from the community regarding these legislative proposals. All persons who wish to present oral testimony need to register on the sign in sheet at the back of the room. Written comments may be submitted to the Tribal Secretary's Office or to the LOC Reference Office in person, by U.S. mail, interoffice mail, e-mail or fax as provided on the public meeting notice. These comments must be received by close of business day on Thursday December 8, 2016.

In attendance from the LOC is, Jenny Webster. We will begin today's public meeting for the Oneida Nation Seal and Flag Law. This is a proposal that would; Recognize the official Oneida Nation Seal and describe where the seal should be used, Give authority to the Oneida Nation Secretary to govern the placement, maintenance and authorized use of the Oneida Nation Seal, Recognize the importance of publically demonstrating the sovereign authority and jurisdiction of the Nation through the proper flying of the Oneida Flag, Require all current and future Oneida Nation-owned buildings on the reservation that fly the Flag to do so pursuant to this law, Identify who is responsible for Flag duties, List the requirements for how the Flag is to be displayed, and Explain how the Flag is to be respected.

Is anybody here to speak on this first issue? -No Speakers-

12:20 Moving on to Real Property Law

The time is 12:20 p.m. and today's date is Thursday December 1, 2016. I will now call the public meeting for the Real Property Law amendments to order.

The LOC is hosting this public meeting to gather feedback from the community regarding these legislative proposals. All persons who wish to present oral testimony need to register and sign in the back of the room. Written comments may be submitted to the Tribal Secretary's Office or to the LRO Office in person, by U.S. mail, interoffice mail, e-mail or fax

as provided on the public meeting notice. These comments must be received by close of business day on Thursday December 8, 2016.

In attendance from the LOC is, Jenny Webster. We will begin today's public meeting for the Real Property Law Amendments. This is a proposal that would; remove hearing body authority from the Oneida Land Commission and transfer it to the Judiciary, Update the Probate Process, add Wisconsin state real estate education requirements for persons purchasing property on behalf of the nation, Provisions related to rental housing opportunities provided by the nation are moved to the Landlord Tenant law, Provisions related to mortgages and foreclosures within the nations programs are moved to the Mortgage and Foreclosure Law, Provisions related to termination or eviction from the nations leasing or rental programs are moved to the Evictions and Terminations Law.

Is there anyone here to speak on the Real Property Law Amendments? -No Speakers-

With nobody signed in and nobody here to speak on these issues we will close. The public meeting for the Real Property Law Amendments is now closed at 12:23 pm, written comments may be submitted until close of business day Thursday December 8<sup>th</sup>, 2016. The public meeting for the Oneida Nation Seal and Flag Law are now closed at 12:23 pm written comments may be submitted until close of business day Thursday December 8<sup>th</sup>, 2016. Thank you.

-End of Meeting-



# Public Meeting Comments on the Real Property Law Amendments Submitted by Rae Skenandore 12-8-16

The reason the amendments were requested by the Land Commission was to transfer hearing body authority from the land Commission to the Judiciary.

LOC believed that the law required extensive updating to **provide greater clarity** as to the intent of the law. Additionally, content was pulled from this law and created into other laws.

The Oneida Land Commission is charged with interpreting the provisions of this law and create policy to guide the Division of Land Management in implementing the same. Based on the previous language, LC has interpreted that they and DOLM have the responsibility for policy and management of the properties in New York. From my perspective, the change in the language between an earlier version of the law and the one presented for public comment impacts my interpretation and calls into question the authority of DOLM in managing the property in New York. Please review the comparisons below;

#### **Previous Purpose**

The purpose of this Law is to provide regulations and procedures for the transfer, control and management of the territory within the exterior boundaries of the Reservation of The Oneida Tribe of Indians of Wisconsin and such other lands as may be added within or without said boundary line; and to integrate these regulations and procedures with the present real property laws and practices of other federal and state sovereigns which may hold applicable jurisdiction within the reservation.

#### **Current Purpose**

The purpose of this law is to provide regulations and procedures for the transfer, control and management of the **territory within the reservation**; to integrate these regulations and procedures with the real property laws and practices of other federal and state sovereigns which may hold jurisdiction **within the reservation**; and to establish licensing and certification requirements for the Nation's employees dealing with real property transactions.

#### **Previous Policy**

The provisions of this Law shall extend to all tribal lands and waters held in trust, all tribal lands and waters held in fee status, all fee status lands under the control of individual Oneida members, all heirship lands and waters and all individual and tribal trust lands and waters, all within the exterior boundaries of the Oneida Tribe of Indians of Wisconsin Reservation; and to such other lands as may be hereafter added, both within and without the exterior boundaries of the Oneida Reservation, under any law of the United States, except as otherwise provided by law.

#### **Current Policy**

It is the policy of the Nation to set out the responsibilities and expectations for persons **purchasing and/or managing real property on behalf of the Nation and/or within the Reservation** and to provide real property holder's rights and responsibilities. In addition, it is the Nation's policy that probated estates shall be settled expeditiously and without undue delay.

**Current Applicable Real Property.** The provisions of this law extend to all Tribal land, Tribal member's individual fee land, and individual trust land **within the Reservation boundaries** and all Tribal trust land.

#### Summary

Knowing that the properties in New York are going to be the topic of discussion with BC, LC, and Land Claims in the near future, I feel it would be prudent to actually solidify that language in the law. Not create more ambiguity.

### **Legislative Operating Committee**



### **Agenda Request Form**

1)	Request Date: December 7, 2016			
2)	Contact Person(s): Jo Anne House Dept: Law			
	Phone Number: 920-869-4449 Email: jhosue1@oneidanation.org			
3)	Agenda Title: Amendment to Endowments Law			
4)	Detailed description of the item and the reason/justification it is being brought before the Committee Requesting amendment to identify that authorization in a resolution creating an endowment is			
	the equivalent of authority delegated by "law" as identified in the Administrative Rulemaking			
	law for the purposes of developing rules. See attached memo for further information.			
	List any supporting materials included and submitted with the Agenda Request Form  1) Memo  3)			
	2)			
5)	Please List any laws, ordinances or resolution that might be affected:			
3)	Endowments law; Administrative Rulemaking law			
6)	Please List all other departments or person(s) you have brought your concern to:			
0)	In coordination with the Treasurer's office			
7)	Do you consider this request urgent?			
.,	If yes, please indicate why:			
	as yes, present material may,			
	undersigned, have reviewed the attached materials, and understand that they are subject to action by the tive Operating Committee			
Signatu	re of Requester:			

Please send this form and all supporting materials to:

LOC@one id a nation.org

Legislative Operating Committee (LOC)

P.O. Box 365 Oneida, WI 54155 Phone 920-869-4376 Jo Anne House, PhD | Chief Counsel James R. Bittorf | Deputy Chief Counsel

Patricia M. Stevens Garvey Kelly M. McAndrews Michelle L. Gordon Krystal L. John

Law Office



#### MEMORANDUM

TO:

Legislative Operating Committee

FROM:

Jo Anne House, Chief Counsel

DATE:

December 7, 2016

**SUBJECT:** Request for Consideration of Amendment to Endowments Law

The Treasurer is presenting the creation of endowments under the Endowments law. The proposed resolutions creating the endowments will delegate rulemaking to programs in order to access funding derived from endowment investments. An endowment is created after presentation for public comment by the Finance Committee and, in this case, adoption of the resolution by the Oneida Business Committee.

The Endowments law was adopted in 2005 under the Administrative Procedures Act. The General Tribal Council adopted the Legislative Procedures Act in 2013 replacing the Administrative Procedures Act. The Oneida Business Committee adopted the Administrative Rulemaking law which limited adoption of rules to authority granted by law and consolidated rules, regulations, policies and other similar terms to a consistent term – rules.

The Treasurer has recommended disbursement from endowments be allocated under rules created adopted under the Administrative Rulemaking law. The purpose of this requirement is to bring greater stability to the proposed programs being developed, require public comment periods, require analysis by the Legislative Operating Committee, and review by the Oneida Business Committee. This will require the rules be made public and to take into consideration other alternatives or options for use of the funds to meet the identified priority.

However, the Endowments law was adopted before the Administrative Rulemaking law. As a result, developing the proposed endowments, the Treasurer has identified a gap between the two laws which would not allow rules to be developed in accordance with a resolution. The following amendment to the Endowments law is proposed to fill this gap.

84.11-1. Rules Adopted Under Endowments Created by Resolution. An endowment created by a resolution may incorporate rulemaking authority under the Administrative Rulemaking law. A resolution which includes such authority shall be construed as authority granted by law.

If you have further questions, please contact me.

### **Oneida Nation**

Post Office Box 365

Phone: (920)869-2214



Oneida, WI 54155

Creation of Acheson	Education Endowment in Ac-	cordance with the Endowments Law

- **WHEREAS**, the Oneida General Tribal Council is the duly recognized governing body of the Oneida Nation, and
- WHEREAS, the General Tribal Council has been delegated the authority of Article IV, Section I of the Constitution of the Oneida Nation, and
- WHEREAS, the Oneida Business Committee may be delegated duties and responsibilities by the Oneida General Tribal Council and is at all times subject to the review powers of the Oneida General Tribal Council, and

#### Endowments Law

- WHEREAS, the Oneida Business Committee adopted the Endowments law in February 2005 by resolution # BC-02-23-05-G which sets forth how endowments are created and managed endowment fund accounts which "are intended as a perpetual source of funding for specific purposes[, and] endowment fund accounts could be used to provide funding for areas such as health, education and support for Tribal members for burial and housing" Whereas # 6 and 7; and
- WHEREAS, the Trust Enrollment Committee, which has been delegated by the General Tribal Council to manage the trust funds of the Tribe and has been given specific responsibilities under tribal laws such as the Per Capita law and the Endowments law, has identified that it is now time to begin formally creating the endowments under the Endowments law and as has been previously directed by General Tribal Council by actions such as resolution # GTC-06-30-90-A and addendum; and

#### Floyd Acheson Bequest

- **WHEREAS,** in 1980 Floyd Acheson bequeathed his estate to the "Floyd Acheson Oneida Indian Foundation;" and
- WHEREAS, the will was contested and all parties settled with the Oneida Nation receiving approximately \$155,000 in mortgage notes; and
- **WHEREAS,** Floyd Acheson desired the funds to be used for "loans and scholarships for enrolled Oneida Indians and the general welfare and benefit of the Oneida Tribe

Creation of Acheson Education Endowment in Accordance with the Endowments Law
Page 2 of 5

of Indians of Wisconsin, Inc." Oneida Business Committee minutes, July 3, 1980, p. 3; and

WHEREAS, the Oneida Business Committee had authorized some uses of the funds in the intervening years and investment of the funds such that there is now approximately \$1.05 million accrued; and

#### Education and Scholarships

- **WHEREAS**, the Oneida Nation has committed to education as a method of creating long term improvements for individuals, families and the community; and
- WHEREAS, the General Tribal Council had directed the development of an independent K-12 school system which is currently in place and operations exceed current standards for Bureau of Indian Education school systems with greater numbers of students graduating and attending higher education schools; and
- **WHEREAS**, the General Tribal Council has created the Oneida Higher Education Scholarship which provides non-needs based scholarships for members attending secondary and graduate level schools; and
- WHEREAS, the Higher Education Department has created programs to assist members in obtaining technical certificates and degrees; and
- WHEREAS, the Higher Education Department has identified that more members in high school are taking advance placement and college level courses who are not eligible for the Oneida Higher Education Scholarship or the departmental program but who require financial assistance to offset the costs of advanced placement and college level courses; and

#### Purpose of Acheson Education Fund

- WHEREAS, the Education and Training Department has requested the development of an endowment utilizing the Floyd Acheson bequest for the purposes of assisting members in creating opportunities in the vocational and trades area of study; and
- WHEREAS, the Treasurer has identified a need to assist high school students in paying for advanced placement and college level courses while in high school; and
- WHEREAS, the Oneida Business Committee has determined that long term strategic stewardship of the funds would allow all educational goals of the Nation to be met; and
- WHEREAS, the Oneida Business Committee has recommended that the Acheson Education Endowment be created to fund educational opportunities beginning with funding educational opportunities for high school juniors and seniors pursuing vocation and trade careers, and high school juniors and seniors pursing advanced placement and college level courses for high school students, assisting with

Creation of Acheson Education Endowment in Accordance with the Endowments Law
Page 3 of 5

expenses related to professional exams and licensing, funding higher education scholarships and eventually all education needs; and

#### Creating Endowments

- **WHEREAS**, the Endowments law directs that the Oneida Business Committee shall approve or disapprove an endowment recommendation made by the Finance Committee (84.4-1(a)): and
- WHEREAS, the Oneida Business Committee believes that the funds set aside for the creation of an education trust from the Acheson bequest should be formally developed into an endowment and that additional funds should be identified for allocation to that fund; and
- WHEREAS, the Endowments law identifies that "the establishment of endowment fund accounts from private donors shall take no more than 120 calendar days from the date of notification from the Finance Committee of the donation received for the purpose of establishing an endowment fund account. These endowment fund accounts shall be exempt from the community meeting requirements" (84.5-1(b)); and
- **WHEREAS**, the Finance Committee, at a meeting on \_\_\_\_\_\_, adopted a motion recommending the creation of the Acheson Education Endowment;

#### **Endowment Created**

**NOW THEREFORE BE IT RESOLVED,** the Oneida Business Committee does hereby establish, in accordance with section 84.4-1(a) of the Endowments law, the Acheson Education Endowment, and directs that such funds held and invested from the Floyd Acheson bequest, approximately \$1.05 million, be placed in the Acheson Education Endowment.

#### Purpose of Endowment

**BE IT FURTHER RESOLVED,** the Oneida Business Committee does hereby further direct that the Acheson Education Endowment shall be used for the purposes of creating programs and activities which shall support —

- Priority 1: costs associated with vocational and technical trades <u>for members who are</u> <u>adults or high school students</u>, and advanced placement and college level courses for member's who are high school students; and
- Priority 2: upon generating sufficient income to pay for Priority 1 expenses, excess disbursements shall be allocated for costs associated with professional exams and licensing; and
- Priority 3: upon generating sufficient income to fund Priority 1 and Priority 2 expenses, excess disbursements shall be allocated to fund the higher education scholarship program; and
- Priority 4: upon generating sufficient income to fund Priority 1, Priority 2, and Priority 3 expenses, excess disbursements shall be allocated to fund expenses related to all educational needs.

Creation of Acheson Education Endowment in Accordance with the Endowments Law
Page 4 of 5

The Trust Enrollment Committee, in accordance with sections 84.6 and section 84.8-1 of the Endowments law, shall develop the appropriate Standard Operating Procedures and necessary endowment documentation to fully implement the investment goals to fund the priorities set forth in this resolution.

Disbursements of Endowment Income

**BE IT FURTHER RESOLVED,** the Oneida Business Committee directs that disbursements from the Acheson Education Endowment shall be made as follows. The Chief Financial Officer may approve more specific Standard Operating Procedures so as to implement the general rules outlined in this Resolve.

- 1. On or before January 31<sup>st</sup> of each year the Trust Enrollment Department shall forward to the Treasurer and Chief Financial Officer an estimated disbursement from the endowment.
- 2. <u>Programs shall forward a list of adopted rules and the priority addressed to the Treasurer and Chief Financial Officer on or before November 1<sup>st</sup> of each year.</u>
- 3. The Treasurer and Chief Financial Officer shall notify programs which have rules adopted under the Administrative Rulemaking law in accordance with the purpose of the Acheson Education Endowment Fund of the availability of funds.
- 4. Programs with adopted rules under the Administrative Rulemaking law shall cooperatively identify how such funds shall be allocated within the proposed budget and forward the allocation determinations to the Chief Financial Officer on or before January 31<sup>st</sup> of each year. *Failure to submit a cooperatively developed allocation by the deadline shall result in the funds being returned to the endowment as principle.*
- 5. The Trust Enrollment Department shall provide an update on the estimated disbursement on or before July 1<sup>st</sup> of each year to the Treasurer and Chief Financial Officer, who shall notify programs with adopted rules under the Administrative Rulemaking law of the updated estimated disbursement amount.
- 6. The Trust Enrollment Department shall make the authorized disbursement to the Nation's banking account(s) as identified by the Chief Financial Officer during the month of October.
- 7. Funds disbursed from an endowment shall not displace tribal contribution from the Nation's general fund until such time as the fund disbursements reach Priority #3. Provided that, reductions to programs based on budgeting processes shall not be prohibited.

**BE IT FURTHER RESOLVED,** that rules developed by programs shall specifically identify this resolution number, title of the resolution, and the specific priority being addressed by the rule.

**BE IT FURTHER RESOLVED,** that in any year in which there are no programming rules approved under the Administrative Rulemaking law or in which there are insufficient specific requests based on existing programming rules approved under the Administrative Rulemaking law, or the program fails to fully utilize the funds for the purpose for which the funds were disbursed in the fiscal year the funds were disbursed, excess funds shall be returned to the endowment as principle.

Creation of Acheson Education Endowment in Accordance with the Endowments Law

**Endowment Reporting** 

**BE IT FURTHER RESOLVED,** that the Trust Enrollment Committee shall report to the General Tribal Council, in the Annual meeting materials, the status of the endowment with the following minimum information.

- 1. *Principle*. Current principle and history of the growth of the principle in reasonable increments from the establishment of the endowment.
- 2. *Investment Income*. Current investment income and history of investment income in reasonable increments from the establishment of the endowment.
- 3. *Disbursements*. Current disbursement and history of disbursement in reasonable increments from the establishment of the endowment.
- 4. *Future/Trends*. Projects of estimated future growth of the principle and investment income in reasonable increments for a minimum of 20 years.
- 5. *Investment policy*. The investment policy and types of investments made regarding the endowment.

**BE IT FURTHER RESOLVED,** that the Treasurer shall include in the Annual Report a list of endowments and how disbursements were allocated in the budget, including a list of Rules regarding the use of the funds.

Funding Endowment

**BE IT FINALLY RESOLVED,** that the Oneida Business Committee does hereby request the Treasurer to identify funds to be budgeted to the Acheson Education Endowment each fiscal year until such time as the principle of the endowment reaches \$10,000,000 and that disbursements from the fund not be made until a disbursement, in accordance with the Endowments law, section 84.8-2, is equal to or greater than \$12,500.

	Endowment Created (Resolve #1)	
	Delegated Respolisibilities in Resolution	
Trust Enrollment Committee	Treasurer & Chief Financial Officer	Program(s)
· Invests funds. Endowments law; Resolve		· Begins drafting rules identifying the
#1.		resolution and the priority being met.
		Resolve #3(4).
		· Notices the Treasurer and Chief Financial
		Officer annually on or before November 1st
		of the current year of accepted rules and
		the priority(-ies) addressed in each rule.
		Resolve #3(2).
· Annually on January 31st provides notice		
to the Treasurer and CFO of the estimated		
disbursement for the next fiscal year.		
Resolve #3(1).		
	· Provides notice to program(s) of the estimated	
	disbursement to be allocated for the next fiscal year.	
	Resolve #3(3).	
		· Program(s) negotiate allocation of
		estimated disbursement for budget
		allocations. Resolve #3(4).
		· Program(s) presents notice to Treasurer
		and Chief Financial Officer of how
		disbursement will be allocated and what
		priorities are funded on or before January
		31st. Resolve #3(4).
· Provides update on estimated	· Provides update on estimated disbursement to	
disbursement on or before July 1st to the	program(s). Resolve #3(5).	
Treasurer and Chief Financial Officer.		
Resolve #3(5).		
	· Budgets disbursement as noticed. If no negotiated	
	allocation is received, the disbursement is returned to	
	the endowment fund as principle. Resolve 3(4).	
	allocation is received, the disbursement is returned to	

·Disburses funds to accounts as identified		
by the Chief Financial Officer. Resolve		
#3(6).		
	· Identifies unspent funds at the conclusion of the	
	Fiscal Year and returns them to the endowment as	
	principle. Resolve #5.	

Reporting Requirements					
Trust Enrollment Committee	Reports on the principle and growth of fund, investment income, amount of disbursements, future trends, and the investment policy. Submitted at Annual meeting. <i>Resolve #6</i> .				
Treasurer	Reports a list of the endowments and how disbursemetrs were allocated in the budget and the rules regarding each endowment. Submitted at the Annual meeting. Resolve #7.				
Program(s)	Although there is no requirement in the resolution, it is presumed that this will be included in the Annual and Semi-Annual reports as well as the quarterly reports to the Oneida Business Committee.				

Oversight within Endowment Actions				
	Identified within other directives or actions of the organization.			
Annual Audits	Endowment fund			
	Allocations within budget			
Internal Audits	Endowment fund			
	Endowment investment policies			
	Endowment disbursements			
	Program uses			
	Unspent funds			
Legislative Operating Committee	Endowment resolution			
	Program rules through Administrative Rulemaking law			
Oneida Business Committee	Endowment fund development and priorities in creating resolution			
	Allocations within budget			
	Semi-/Annual to GTC and Quarterly reports to Oneida Business Committee			
	Acceptance of endowment rules through the Administrative Rulemaking law			



#### **Oneida Nation**

Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365 Oneida-nsn.gov



#### **AGENDA REFERAL FORM**

1)	Today's Date: December 15, 2016 Date of Referral Action: October 26, 2016					
2)	Entity that referred this item to the LOC: Oneida Business Committee					
3)	Individuals or Entities to contact regarding this item: Tribal Secretary					
4)	Item referred:					
	Verified petition submitted by Edward Delgado regarding Oneida panel of					
	educators and retention of kindergarten students; and request					
	appropriate analyses.					
5)	Background information, including applicable actions and dates: The OBC accepted the					
	petition regarding the Oneida panel of educators and retention of kindergarten					
	students and requested the Legislative Reference Office complete a legislative					
	analysis within 60 days and bring back a progress report within 45 days.					
	Backup materials for this item can be obtained in the 10-26-2016					
	members only OBC meeting packet.					
6)	Due Date: Update 12/28/2016, Due 1/11/2017					
0)	Due Daie					

Please send this form and all supporting materials to:

LOC@oneidanation.org
or

Legislative Operating Committee (LOC)
P.O. Box 365
Oneida, WI 54155
Phone 920-869-4376



#### Oneida Nation

Oneida Business Committee Legislative Operating Committee PO Box 365 • Oneida, WI 54155-0365 Oneida-nsn.gov



TO:

Oneida Business Committee

FROM:

Brandon Stevens, LOC Chairperson

DATE:

December 21, 2016

RE:

Petition: Delgado- Oneida Panel of Educators & Retention of Kindergartners 45-

Day Progress Report

On October 26, 2016, the OBC accepted the verified petition submitted by Edward Delgado regarding Oneida panel of educators and retention of kindergarten students and requested that the Legislative Reference Office (LRO) complete a legislative analysis within sixty (60) days and that a progress report be submitted within forty-five (45) days. This memorandum serves as the requested progress report.

The LRO has completed research regarding the Petition and will present the completed legislative analysis to the OBC within the sixty (60) day timeframe as directed.



#### **Oneida Nation**

Oneida Business Committee Legislative Operating Committee
PO Box 365 • Oneida, WI 54155-0365
Oneida-nsn.gov



#### AGENDA REQUEST FORM

1.	12/11/11/11
1]	
2)	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
	Dept: ONICA LAW OFFILE
	Phone Number: ¥4375 Email: <u>kjohn46 oneidanation</u> . 0
3)	Phone Number: <u>Y 4375</u> Email: <u>Kjonn 4 P one Idan at 1 on</u> . 0  Agenda Title: <u>Landlovd-Tenant Emurgency Amendments</u>
4)	V
	Committee
	See Attached Memo.
	List any supporting materials included and submitted with the Agenda Request Form
	1) <u>Memo</u> 3)
	2)
5	Please List any laws, ordinances or resolution that might be affected:
6	Please List all other departments or person(s) you have brought your concern to:
	oneida Housing Huthorthi
7	Do you consider this request urgent? Yes \[ \] No
	If yes, please indicate why:
	See attached memo.
T (1	
	undersigned, have reviewed the attached materials, and understand that they are subject to action by egislative Operating Committee
Signat	ture of Requester:
1	Wolfer

Please send this form and all supporting materials to:

LOC@oneidanation.org

Legislative Operating Committee (LOC)

P.O. Box 365 Oneida, WI 54155 Phone 920-869-4376 Jo Anne House, PhD | Chief Counsel James R. Bittorf | Deputy Chief Counsel

Patricia M. Stevens Garvey Kelly M. McAndrews Michelle L. Gordon Krystal L. John



#### MEMORANDUM

**TO:** Legislative Operating Committee

**FROM:** Krystal L. John, Staff Attorney

**DATE:** December 21, 2016

**SUBJECT:** Landlord-Tenant Emergency Amendments

As I have been working with the Oneida Housing Authority in developing their rules to accompany the recently adopted Landlord-Tenant law, it has come to my attention that emergency amendments to the Landlord-Tenant law are required so that OHA's Rent-to-Own program fits within the confines of the law.

The current draft of the law applies to rental agreements where rental agreements are defined as "a written contract between a landlord and a tenant, whereby the tenant is granted the right to use or occupy the premises for a residential purpose for one (1) year or less." The rent-to own program does not fall into this definition because the rental agreement for that program generally has a fifteen (15) year term with conveyance of the home at the satisfaction of the rental agreement.

The rental agreements were limited to one (1) year terms to fortify the policy requiring annual renewals and avoiding month-to-month tenancies. We could maintain that policy and include the rent-to-own program under the Landlord-Tenant law's coverage by revising the definition of "Rental Agreement" as follows:

"Rental Agreement" means a written contract between a landlord and a tenant, whereby the tenant is granted the right to use or occupy the premises for a residential purpose for one (1) year or less, provided that the term may be longer than one (1) year in circumstances where the contract is on a rent to own basis.

The amendments are required to be on an emergency basis so that when the law becomes effective on February 9, 2016 it does not prohibit OHA from entering into rent-to-own agreements.

REVISED Page 91 of 92

## December 2016

December 2016

SuMo TuWe Th Fr Sa

1 2 3
4 5 6 7 8 9 10
11 12 13 14 15 16 17
18 19 20 21 22 23 24
25 26 27 28 29 30 31

January 2017

SuMo TuWe Th Fr Sa

1 2 3 4 5 6 7

8 9 10 11 12 13 14
15 16 17 18 19 20 21
22 23 24 25 26 27 28
29 30 31

	Monday	Tuesday	Wednesday	Thursday	Friday
	Nov 28	29	30	Dec 1	2
Nov 28 - Dec 2					
	5	6	7	8	9
Dec 5 - 9			9:00am 2:00pm LOC Meeting (BC_Conf_Room) - LOC_Calendar		
	12	13	14	15	16
Dec 12 - 16			BC Meeting (BCCR)		
	19	20	21	22	23
Dec 19 - 23			9:00am 2:00pm LOC Meeting (BC_Conf_Room) - LOC_Calendar		12:00pm 4:30pm Christmas Eve Holiday
	26	27	28	29	30
Dec 26 - 30	Christmas Holiday		BC Meeting (BCCR)		

REVISED Page 92 of 92

## January 2017

January 2017

SuMo TuWe Th Fr Sa

1 2 3 4 5 6 7
8 9 10 11 12 13 14
15 16 17 18 19 20 21
22 23 24 25 26 27 28
29 30 31

February 2017

SuMo TuWe Th Fr Sa

1 2 3 4
5 6 7 8 9 10 11
12 13 14 15 16 17 18
19 20 21 22 23 24 25
26 27 28

	Monday	Tuesday	Wednesday	Thursday	Friday
	Jan 2	3	4	5	6
9					
Jan 2 - 6					
] a					
	9	10	11	12	13
			BC Meeting (BCCR)		
Jan 9 - 13					
9 ui					
=					
	16	17	18	19	20
Jan 16 - 20					
an 16					
~					
	23	24	25	26	27
	23	24	BC Meeting (BCCR)	20	21
			Do mooting (Doorly		
[2					
Jan 23 - 27					
Jan 2					
'					
	30	31	Feb 1	2	3
Jan 30 - Feb 3					
) - C					
an 3(					
~					