### Oneida Tribe of Indians of Wisconsin

Legislative Reference Office P.O. Box 365 Oneida, WI 54155 (920) 869-4376 (800) 236-2214 http://oneida-nsn.gov/LOC



#### **Committee Members**

Brandon Stevens, Chairperson Tehassi Hill, Vice Chairperson Fawn Billie, Councilmember David P. Jordan, Councilmember Jennifer Webster, Councilmember

### LEGISLATIVE OPERATING COMMITTEE MEETING AGENDA

Business Committee Conference Room-2<sup>nd</sup> Floor Norbert Hill Center March 22, 2016 10:00 a.m.

### I. Call to Order and Approval of the Agenda

### II. Minutes to be approved

1. March 2, 2016 LOC Meeting Minutes

### III. Current Business

- 1. Back Pay Policy
- 2. Oneida Higher Education Scholarship

### IV. New Submissions

- 1. Petition-Debraska Health Board
- 2. Petition-Metiever Per Cap FY17 through FY21-E-poll

### V. Additions

### VI. Administrative Updates

1. Employment Law-E-poll

### VII. Executive Session

VIII. Recess/Adjourn

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### LEGISLATIVE OPERATING COMMITTEE MEETING MINUTES

Business Committee Conference Room-2<sup>nd</sup> Floor Norbert Hill Center March 2, 2016 9:00 a.m.

Present: Brandon Stevens, Tehassi Hill and Jennifer Webster.

Excused: David P. Jordan and Fawn Billie.

**Others Present:** Taniquelle Thurner, Krystal John, Douglass McIntyre, Maureen Perkins, Michelle Mays, Rae Skenandore, Leyne Orosco, Nancy Barton, Cathy L. Metoxen, Mike Debraska, Bonnie Pigman, Danelle Wilson, Rhiannon Metoxen, and Jo Anne House.

### I. Call to Order and Approval of the Agenda

Brandon Stevens called the March 2, 2016 Legislative Operating Committee meeting to order at 9:00 a.m.

Motion by Tehassi Hill to approve the agenda; seconded by Jennifer Webster. Motion carried unanimously.

### II. Minutes to be approved

### 1. February 17, 2016 LOC Meeting Minutes

Motion by Tehassi Hill to approve the February 17, 2016 LOC meeting minutes; seconded by Jennifer Webster. Motion carried unanimously.

### III. Current Business

### 1. Administrative Hearing Court (02:54-33:11)

Motion by Jennifer Webster to defer discussion of the Administrative Hearing Court to a work meeting; seconded by Tehassi Hill. Motion carried unanimously.

2. Workplace Violence Policy (33:45-48:17)

Motion by Jennifer Webster to accept the draft of the Workplace Violence Policy and forward to the Legislative Reference Office for a legislative analysis; seconded by Tehassi Hill. Motion carried unanimously.

### 3. Trust/Enrollment Committee By-Laws (48:24-01:07:51)

Motion by Jennifer Webster to accept the memorandum regarding the status of the Trust/Enrollment Committee By-Laws as FYI and defer item back to sponsor for further development; seconded by Tehassi Hill. Motion carried unanimously.

### 4. Comprehensive Policy Governing Boards, Committees and Commissions Amendments (01:07:55-01:11:04)

Motion by Jennifer Webster to accept the updated draft of the Comprehensive Policy Governing Boards, Committees and Commissions Amendments and to forward the draft to the Legislative Reference Office for an updated legislative analysis; seconded by Tehassi Hill. Motion carried unanimously.

*For the record:* The changes to the Comprehensive Policy Governing Boards, Committees and Commissions Amendments are technical rather than substantive and do not require a second public meeting.

### 5. Employment Law (01:11:37-01:32:56)

Motion by Jennifer Webster to accept the legislative analysis for the Employment Law, approve the public meeting packet and set a public meeting date for March 31, 2016; seconded by Tehassi Hill. Motion carried unanimously.

### **6.** Eviction Law (01:33:11-01:33:49)

Motion by Jennifer Webster to accept the Eviction Law status update memorandum and defer to the sponsor to bring this item back when ready; seconded by Tehassi Hill. Motion carried unanimously.

### 7. Garnishment Law Amendments (01:33:52-01:45:13)

Motion by Tehassi Hill to accept the Garnishment Law Amendments public meeting comments; seconded by Jennifer Webster. Motion carried unanimously.

Motion by Jennifer Webster to defer the Garnishment Law Amendments public meeting comments to the sponsor to schedule a work meeting; seconded by Tehassi Hill. Motion carried unanimously.

### 8. Per Capita Law Amendments (01:45:20-02:00:28)

Motion by Jennifer Webster to accept the Per Capita Law Amendments status update memorandum and defer to the sponsor to bring back an updated draft with an updated legislative analysis; seconded by Tehassi Hill. Motion carried unanimously.

### IV. New Submissions

### V. Additions

### **VI.** Administrative Updates (02:00:30-02:15:18)

### 1. Quarterly Report

Motion by Tehassi Hill to accept the quarterly report and forward to the Oneida Business Committee; seconded by Jennifer Webster. Motion carried unanimously.

### 2. Memorandum regarding Legislative Procedures Act

Motion by Jennifer Webster to defer this issue to a staff meeting with the Legislative Reference Office; seconded by Tehassi Hill. Motion carried unanimously.

### VII. Executive Session

### VIII. Recess/Adjourn

Motion by Tehassi Hill to adjourn the March 2, 2016 Legislative Operating Committee meeting at 11:16 a.m.; seconded by Jennifer Webster. Motion carried unanimously.



### Legislative Operating Committee March 22, 2016

## **Back Pay Policy**

Submission Date: 6/11/15

LOC Sponsor: David P. Jordan

Public Meeting:
 Emergency Enacted:
 Expires:

**Summary:** This request was submitted to clarify two conflicting provisions related to whether health insurance coverage continues during involuntary separation/terminations, and to require reinstated employees to reimburse CHS dollars used if an employee claims medical treatment from CHS prior to reinstatement.

- <u>6/17/15 LOC:</u> Motion by David P. Jordan to add the Back Pay Policy Amendments to the active files list with himself as the sponsor; seconded by Fawn Billie. Motion carried unanimously.
- **<u>8/19/15 LOC:</u>** Motion by Jennifer Webster to accept the memorandum regarding the status of the Back Pay Policy Amendments as FYI; seconded by Fawn Billie. Motion carried unanimously.
- **10/21/15 LOC:** Motion by David P. Jordan to make the noted changes clarifying employment benefits and defer the Back Pay Policy Amendments for a legislative analysis and fiscal impact statement; seconded by Fawn Billie. Motion carried unanimously.

### **Next Steps:**

Accept the legislative analysis of the Back Pay Policy and prepare for a public meeting date of May 5, 2016.

Analysis by the Legislative Reference Office					
Title	Back Pay Policy (Policy)				
Requester	OBC Officers	Drafter	Douglass McIntyre	Analyst	Maureen Perkins
Reason for Request	The OBC Officers were considering a settlement proposal and two issues were discovered that the OBC Officers felt needed to be addressed in the Policy, 1) if the employee is being reinstated for health care benefits as if they were never terminated, the employee should be mandated to reimburse the Tribe for any CHS claims they may have made during the time they were off work and 2) Article 4-1 (g) (1) needs clarification.				
Purpose	The purpose of this Policy is to set forth the standards used in calculating back pay for Tribal Employees [See 1-1].				
Authorized/ Affected Entities	This Policy applies to any Tribal employee that receives back pay, his/her Advocate, Oneida Law Office, Employee's Supervisor, Human Resources Department [See 5-2].				
Related Legislation	The Tribe's employment laws, rules and policies [See 4-1 (a) (1), 4-1 (e) (2)], Investigative Leave Policy.				
Enforcement/ Due Process	An Employee not receiving back pay in accordance with this Policy may seek enforcement by the Judiciary [See 5-4].				

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### Overview

The intent of the Back Pay Policy is to authorize monetary damages in the form of back pay to an employee wrongfully suspended or terminated to make that employee whole again; to put the 4 employee back into the same financial position they would have been in had the suspension or 5 termination never occurred. Current amendments include providing reinstated insurance information 6 to Oneida Contract Health department if services were rendered during the back pay period and 7 clarification of insurance benefits.

- Employees are responsible for providing Oneida Contract Health with reinstated insurance information if services were rendered during the back pay period.
- Detail regarding insurance benefits was clarified.

### **Proposed Amendments**

- The definition of back pay was changed to align with the current practice in calculating back pay awards [see 3-1(b)].
- The definition for punitive damages was added. ""Punitive Damages" means monetary 15 compensation awarded to an injured party that goes beyond that which is necessary to 16 compensate the individual for losses and that is intended to punish the other party. [see 3-17 I(i). Punitive Damages are not allowed under the current or proposed amendments of the 18 19 Back Pay Policy [see 4-2(a)].
- Merit Increases from the OBC and GTC were added to the merit increase system/standard 20 used by the employee's supervisor during the back pay period [see 4-1(e)]. 21
- 22 The Health Insurance Premiums section was updated to include Long-term Disability, Short 23 Term Disability, Dental, Vision and Life Insurance [see 4-1(g)(1)].

24 25	<ul> <li>Employees who are awarded reinstatement of insurance benefits are now required to sign a waiver authorizing Oneida Contract Health to determine if services were rendered during</li> </ul>
26	back pay period. If it is determined that services were rendered, employee must provide
27	insurance information to Oneida Contract Health to retroactively recoup funds from insurance
28	[see $4-1(g)(1)(B)$ ].
29	<ul> <li>Retirement Plan payments made to the employee in lieu of employer match were removed</li> </ul>
30	[see $4-1(g)(3)(c)$ ].
31	<ul> <li>Other needed departments were added to the Back Pay Process to ensure all departments</li> </ul>
32	directly involved with the back pay process are included in assembling the back pay package
33	[see 5-2].
34	The Oneida Tribe of Indians of Wisconsin was updated to Nation throughout the Policy.
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36	Miscellaneous
37	A public meeting has not yet been held. Minor language changes have been made to improve
38	the clarity of the Policy without affecting the content. Please refer to the fiscal impact statement for
39	any financial impacts.
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### **Back Pay Policy**

Article I.	Purpose and Policy	Article IV. Back Pay Calculation
Article II.	Adoption, Amendment, Appeal	Article V. Back Pay Process
Article III	Definitions	

### 2 Article I. Purpose and Policy

- 3 1-1. The purpose of this Policy is to set forth standards used in the calculation of back pay for all
  4 employees of the TribeNation in accordance with Tribalthe Nation's law.
- 5 | 1-2. It is the policy of the <u>TribeNation</u> to have consistent and standard procedures for the management of employee back pay.
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### 8 Article II. Adoption, Amendment, Appeal

- 9 2-1. This Policy was adopted by the Oneida Business Committee by resolution BC-5-24-06-PP
- 10 and amended by resolutions BC-06-23-10-F-and, BC-08-13-14-C-and
- 11 2-2. This Policy may be amended or repealed by the Oneida Business Committee or the Oneida
- 12 General Tribal Council pursuant to the procedures set out in the Legislative Procedures Act.
- 13 2-3. Should a provision of this Policy or the application thereof to any person or circumstances
- 14 be held as invalid, such invalidity shall not affect other provisions of this Policy which are
- 15 considered to have legal force without the invalid portions.
- 16 2-4. In the event of a conflict between a provision of this Policy and a provision of anotherpolicy, the provisions of this Policy shall control.
- 18 2-5. This Policy is adopted under authority of the Constitution of the Oneida Tribe of Indians of
   WisconsinNation.
- 19 | <del>Wisconsin<u>INation</u></del>. 20

### 21 Article III. Definitions

- 3-1. This section shall govern the definitions of words and phrases used within this Policy. All
   words not defined herein shall be used in their ordinary and everyday sense.
- (a) "Advocate" shall meanmeans a non-attorney person as provided by law and other
   person who is admitted to practice law and is presented to the court as the representative
   or advisor to a party.
- (b) "Back pay" shall meanmeans money damages owed to the Employee for a salary or wage that would have been earned in the time taken to litigate to make the employee
  whole as determined by the employment dispute, minus amounts that are deducted from salary or income earned from a third party employer or limited by other law of the Tribe.formulas set forth within this Policy.
- (c) "Consequential Damages" shall meanmeans damages that are not a direct and immediately result of an act, but a consequence of the initial act, including but not limited to penalties on early withdrawal of retirement account.
- 35 (d) "Consultant" shall meanmeans a professional who is contracted externally whose
   36 expertise is provided on a temporary basis for a fee.
- 37 (e) "Court" shall mean the trial court of the Tribe's judicial system.
- 38 (f)(e) "Earnings" shall include includes vacation/personal time, shift differential, holiday

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- pay, merit increases, bonuses and incentives, employment benefits and income received
  during the back pay period.
- (g)(f) "Employee" shall meanmeans any individual who is employed by the TribeNation 41 42 and is subject to the direction and control of the TribeNation with respect to the material 43 details of the work performed, or who has the status of an employee under the usual common law rules applicable to determining the employer-employee relationship. 44 45 "Employee" includes, but is not limited to; an individual employed by any program or enterprise of the TribeNation, but does not include elected or appointed officials or 46 individuals employed by a Tribally Chartered Corporation. For purposes of this Policy, 47 48 individuals employed under an employment contract as a limited term employee are 49 employees of the TribeNation, not consultants.
- 50 (h)(g) "Involuntarily separated" shall meanmeans an employee removed from
  51 employment through whatever means, other than a layoff, by the employer. This shall
  52 include, but is not limited to, investigative leave, suspension or termination.
- 53 (i) "Tribal" or "Tribe" shall mean the Oneida Tribe of Indians of Wisconsin.
- 54 (h) "Judiciary" means the judicial system that was established by Oneida General Tribal
   55 Council resolution GTC-01-07-13-B to administer the judicial authorities and
   56 responsibilities of the Nation.
- 57 (i) "Nation" means the Oneida Nation.
- 58 (j) "Punitive Damages" means monetary compensation awarded to an injured party that
   59 goes beyond that which is necessary to compensate the individual for losses and that is
   60 intended to punish the other party.

### 62 Article IV. Back Pay Calculation

- 4-1. *Back Pay Limitations*. Back pay shall only include the items identified in this Article as
  they relate to the employee. Back pay shall include and be subject to the following:
- 65 (a) *Vacation/Personal Time Accrual*. Employees shall receive prorated credit for vacation/ personal time which would have accrued during the back pay period.
- 67 (1) Reinstated employees shall be credited for vacation/ personal time. If the
  68 crediting of vacation/personal time would result in the employee exceeding the
  69 accrual cap of two hundred eighty (280) hours-pursuant to the Tribe's personnel
  70 Nation's laws, rules and policies-and procedures, then any amount over that cap
  71 shall be provided as a cash payout. Non-reinstated employees shall be paid out
  72 vacation/personal time in lieu of crediting personal/vacation time.
  - (b) *Shift Differential*. Shift differential shall be included in the back pay amount to the extent it is a part of the employee's regularly scheduled hours.
- (c) *Tips*. If the employee received pooled tips at the time of involuntary separation, tips
  shall be included in the total back pay amount at the same tip rate that other employees in
  the same position and on the same shift received on the same dates.
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- (1) If the employee received individual tips at the time of involuntary separation, the employee shall be ineligible for tips during the back pay period.
- 80 (d) *Holiday Pay.* Holiday pay shall be included in the back pay amount to the extent the 81 employee would have received such pay if the employee had not been involuntarily 82 separated.

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same department.

83 (e) Merit Increases. The hourly rate used to calculate back pay shall be increased according to the merit increase system/standard used by the employee's supervisor during 84 85 the back pay period and will include any increases from Oneida Business Committee or 86 General Tribal Council directives. (1) The effective date of the employee's merit increase shall be the same as the 87 effective date for other employees in the same department. Retroactive increases 88

shall be calculated back to the retroactive date used for other employees in the

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- (2) The most recent performance review issued to the employee prior to being 92 involuntarily separated shall be used to determine the level of merit increase. However, if the employee appealed the performance review to the Human 93 94 Resource Department Manager prior to involuntary separation, a method under 95 the Tribe's personnel-Nation's laws, rules and policies-and procedures shall be 96 used to determine the merit increase.
- (f) Bonuses and Incentives. All bonus and incentive payments for which the employee 97 98 would have been eligible during the back pay period shall be included in the total back pay amount, except for non-monetary gifts distributed by the TribeNation to all 99 employees (e.g. Winter Gift gift certificates) or other non-monetary benefits, such as 100 clothing allowance. 101
  - (g) Employment Benefits. Employee benefits shall be subject to the provisions in this section.
- 104 (1) Insurance Benefits. Coverage by the Nation for Health Insurance Premiums. Dental Insurance, Vision Insurance, Life Insurance, Long-term Disability and 105 Short-term Disability coverage shall continue during an involuntary separation, 106 except in the event of a termination where the coverage will discontinue. The 107 TribeNation shall deduct health insurance the employee's share of premiums paid 108 109 from theany back pay award.
- (A) Health insurance coverage by the Tribe shall continue during the 110 involuntary separation, excluding terminations. If the employee's 111 circumstances have changed during the back pay period and such 112 circumstances affect the employee's health-insurance needs, the employee 113 114 shall notify the TribeNation of such changes at the time of reinstatement.
  - (B) An employee who is reinstated shall sign a waiver from Contract Health authorizing a review of the back pay period to determine if Contract Health services were rendered. If Contract Health determines services were rendered during the back pay period, an Employee shall timely submit insurance information to Contract Health in order for Contract Health to retroactively bill the insurance provider to recoup funds for those services rendered during the back pay period.
- 122 (2) Flexible Benefit Plan Contributions. If a terminated employee was 123 contributing to the Tribe's Nation's flexible benefit plan at the time of termination, 124 the status of the employee's flex benefit plan shall be subject to the provisions of the Internal Revenue Code. 125 126
  - (3) Retirement Benefit Contributions. In the event the employee was participating

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127	in the Tribe's Nation's retirement plan at the time of involuntary separation, the
128	employee shall be responsible for contacting the retirement plan administrator and
129	reactivating contributions.
130	(A) The employee may choose whether to have the employee's contribution
131	to the retirement plan that would have been made during the back pay
132	period deducted from the total back pay amount and deposited into the
133	employee's retirement account.
134	(B) If the employee was eligible for employer matching contributions at the
135	time of involuntary separation and the employee chooses to make a
136	contribution through back pay, the TribeNation shall contribute the
137	employer match into the employee's retirement account.
138	(C) If the employee was not participating in the <u>Tribe'sNation's</u> retirement
139	plan or chooses not to make contributions through the back pay process,
140	then the TribeNation shall not make employer match contributions into the
141	employee's retirement account or otherwise make payments to the
142	employee in lieu of employer match contributions.
143	(h) Income Received During the Back Pay Period.
144	(1) Unemployment Benefits. Depending on the current unemployment benefit
145	method used by the Payroll Department, either:
146	(A) Any unemployment compensation paid by the TribeNation to the State
147	of Wisconsin for an involuntarily separated employee shall be deducted
148	from the employee's back pay award- <u>; or</u>
149	(B) The employee is directly responsible for the reimbursement to the State
150	of Wisconsin. The Nation shall send a copy of the completed and signed
151	settlement agreement to the appropriate state department. The State then
152	may determine the amount, if any, of unemployment compensation benefits
153	received during the back pay period should be repaid.
154	(2) Income Received Through Employment. Except as provided in <u>Section</u> 4-
155	1(h)(2)(B), income earned by an employee during the back pay period shall be
156	deducted from the total back pay amount.
157	(A) The employee shall provide information to verify the amount of or lack
158	of earned income and sign an affidavit attesting to the amount of or lack of
159	earned income.
160	(B) If the employee worked an additional job prior to being involuntarily
161	separated and continued working in the same capacity, the income earned
162	from that employment shall not be deducted from the total back pay amount
163	to the extent that the income is consistent with pre-involuntary separation
164	earnings. Where the employee worked the additional job, the employee
165	shall provide information from the employer to verify the income earned
166	before and during the back pay period.
167	4-2. <i>Payments Not Allowed</i> . The TribeNation shall not include the following in any back pay
168	amount:
169	(a) Punitive damages;
170	(b) Consequential damages;
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  - (c) Attorney's or advocate's fees-:
  - (d) Time when the employee would not have been eligible to work:
- (e) Monies normally paid for additional duties while working where an alternate
  employee assumed that function while the employee was involuntarily separated, unless
  the additional duties are a part of such involuntarily separated employee's regular
  schedule.
- 4-3. *Back Pay Period*. Calculation of back pay begins on the day the employee is involuntarily
  separated and ends on the day the employee is reinstated.
- (a) If the employee is reinstated but refuses to return to work, the back pay period ends on
  the date reinstatement would have taken effect, but was refused by the employee.
- (b) Back pay shall be calculated by taking the employee's earnings during the fifty-two
  (52) week period immediately preceding the date of the involuntary separation and divide
  that amount by the number of weeks worked.
- 184 (1) If the employment prior to the involuntary separation was less than fifty-two
  185 (52) weeks, the average weekly wage shall be calculated by taking the employee's
  186 earnings and divide that amount by the number of weeks worked.
- 187 (2) If the involuntary separation period involves a fractional week, the indemnity
  188 shall be paid for each day of such week at the rate of one-sixth (1/6) of the weekly
  189 indemnity.
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### 191 Article V. Back Pay Process

192 5-1. The Oneida Law Office shall develop necessary forms and procedures for the purpose of193 implementing this Policy.

194 5-2. The<u>Internal departments shall cooperate as necessary with the</u> Oneida Law Office shall
 195 work with the employee's supervisor, the Human Resource Department and the

195 work with the employee's supervisor, the Human Resource Department and the 196 employee/advocatein providing information needed to assemble information and prepare the

- 197 back pay agreement.
- 198 5-3. A reasonable effort shall be made to complete the back pay agreement within thirty (30)
- calendar days, starting the day after the party to the grievance action provides to the Oneida Law
  Office a judgment ordering back pay or the results of an investigation <u>or test</u> showing the
- 201 employee is cleared of any wrongdoing.
- 202 5-<u>34</u>. An employee not receiving back pay in accordance with the back pay agreement may seek
   203 enforcement by appealing to the courtJudiciary.
   204
- 205 End.
- 206 Adopted BC-5-24-06-PP
- 207 Amended BC-06-23-10-F
- 208 Amended BC-08-13-14-C



### Legislative Operating Committee March 22, 2016

## **Oneida Higher Education Scholarship**

Submission Date: October 15, 2014

Public Meeting:Emergency Enacted:

LOC Sponsor: Fawn Billie

**Summary:** Higher Education proposed funding changes for Fall 2014-2015. The OBC requested a legislative analysis of the changes which were made to the Student Handbook. Following this action, the OBC directed the LOC to look at codifying the rules created by the Higher Education Office, which currently govern how Higher Ed disburses higher education funding in accordance with GTC directives.

<u>08/23/14 OBC:</u>	Motion by Vince Delarosa request the BC to direct the proposed Higher Education changes be put on hold until1) A legal review and legislative analysis are completed and 2) A notice of the amendments and the effects of the amendments are provided to the GTC at an Annual or Semi-Annual meeting, seconded by Brandon Stevens. Motion carried unanimously.
	Motion by David Jordan to direct Higher Education and Governmental Division to send out a notification in the next Kalihwisaks and to include all the students that are within their database who are applying for financial assistance in that notification, saying that the new proposed changes are being put on hold, seconded by Vince Delarosa. Motion carried unanimously.
<u>10/01/14 LOC:</u>	Motion by Fawn Billie to approve the memo and forward to the Oneida Business Committee for acceptance; seconded by Jennifer Webster. Motion carried unanimously.
<u>10/08/14 OBC:</u>	Motion by Lisa Summers to send this issue back to LOC for a draft law or policy to come back to the Business Committee when ready, seconded by Trish King. Motion carried unanimously.
<u>10/15/14 LOC:</u>	Motion by Jennifer Webster to add Higher Education to the Active Files List; seconded by Fawn Billie. Motion carried unanimously.
	Note: Fawn Billie will be the sponsor.
<u>12/17/14 LOC:</u>	Motion by Jennifer Webster to accept the memorandum regarding the status of the Higher Education Law as FYI; seconded by Fawn Billie. Motion carried unanimously.
<u>5/20/15:</u>	Work meeting held, attendees include: Pat Garvey, Candice Skenandore, Mitchell Metoxen, Fawn Billie, David P. Jordan, Leyne Orosco, Fawn Cottrell.
<u>7/17/15:</u>	Work meeting held, attendees include: Fawn Billie, David Jordan, Tehassi Hill, Jennifer Webster, Cheryl Vandenberg, Paula Ripple, Don White, Mistylee Herzog, Mitchel Metoxen, Fawn Cottrell, Krystal John, Candice Skenandore.

- <u>7/24/15:</u> Strategy meeting held, attendees include: David Jordan, Tehassi Hill, Jennifer Webster, Brandon Stevens, Krystal John, Candice Skenandore.
- **<u>8/5/15 LOC:</u>** Motion by David P. Jordan to direct the Legislative Reference office to makes the noted revisions and to defer the Oneida Higher Education Scholarship (Law), as revised, for a legislative analysis and a fiscal impact statement; seconded by Tehassi Hill. Motion carried unanimously.
- <u>9/16/15 LOC:</u> Motion by David P. Jordan to defer Oneida Higher Education Scholarship to the Legislative Reference Office to make the discussed changes and bring it back to the next LOC meeting; with a Public Meeting packet prepared for the LOC to review; seconded by Tehassi Hill. Motion carried unanimously.
- **10/7/15 LOC:** Motion by Jennifer Webster to forward the Oneida Higher Education Scholarship to a public meeting to be held on October 29, 2015 at 12:15 p.m.; seconded by David P. Jordan. Motion carried unanimously.
- **<u>10/29/15:</u>** Public Meeting held.
- **<u>11/18/15 LOC</u>**: Motion by David P. Jordan to accept the public meeting comments regarding the Oneida Higher Education Scholarship and defer to a LOC work meeting to be held on November 23, 2015; seconded by Tehassi Hill. Motion carried unanimously.

Note: LOC work meeting will be held on November 23, 2015 at 10 a.m. in the B.C.C.R.

- **11/23/15:** Work meeting held to consider public meeting comments. Attendees include: Fawn Billie, Brandon Stevens, David P. Jordan, Jennifer Webster, Rita Lara, Mitchell Metoxen, Jessica Last, Cheryl Vandenberg, Don White, Mike Debraska, Nancy Barton, Sherry King, Paula Ripple, Norbert Hill, Nicolas Reynolds, Kathy L. Metoxen and Krystal John.
- **12/1/15:** Work meeting held to finish considering public meeting comments. Attendees include: Fawn Billie, Brandon Stevens, Jennifer Webster, Mitchell Metoxen, Jessica Last, Cheryl Vandenberg, Don White, Nancy Barton, Paula Ripple, Norbert Hill, Kathy L. Metoxen, Anita Barber and Krystal John.
- **<u>1/6/15 LOC:</u>** Motion by Fawn Billie to defer the Oneida Higher Education Scholarship to the next Legislative Operating Committee meeting to allow for an updated fiscal impact statement and for the Higher Education Student Handbook to be approved by the Director of Government Services; seconded by David Jordan. Motion carried unanimously.

Amendment to the main motion by David P. Jordan to require the Chief Counsel to prepare a written legal opinion considering whether the Law conflicts with the General Tribal Council resolutions related to the Higher Education Scholarship; seconded by Jennifer Webster. Motion carried unanimously.

**<u>2/3/16 LOC:</u>** Motion by David P. Jordan to send the Higher Education Scholarship draft to the Oneida Business Committee to consider forwarding to the next available General Tribal Council for adoption; seconded by Fawn Billie. Motion carried unanimously.

Motion by Fawn Billie to request the Higher Education Department to prepare a presentation to accompany the law to the General Tribal Council consideration; seconded by Tehassi Hill. Motion carried unanimously.

### Next Steps:

• Approve the updated Oneida Higher Education Scholarship Law adoption packet to be forwarded for the Oneida Business Committee's consideration.

### Oneida Tribe of Indians of Wisconsin

Legislative Reference Office P.O. Box 365 Oneida, WI 54155 (920) 869-4376 (800) 236-2214 http://oneida-nsn.gov/LOC



### Committee Members Brandon Stevens, Chairperson Tehassi Hill, Vice Chairperson Fawn Billie, Councilmember David P. Jordan, Councilmember Jennifer Webster, Councilmember

### Memorandum

To: Oneida Business Committee

From: Brandon Stevens, LOC Chairperson

**Date:** March 9, 2016

**Re:** Oneida Higher Education Scholarship Law

Please find the following attached backup documentation for your consideration of the new Oneida Higher Education Scholarship Law:

- 1. Resolution: Oneida Higher Education Scholarship (Law)
- 2. Statement of Effect: Oneida Higher Education Scholarship (Law)
- 3. Oneida Higher Education Scholarship (Law) Legislative Analysis
- 4. Oneida Higher Education Scholarship (Law)
- 5. Oneida Higher Education Scholarship Law Fiscal Impact Statement
- 6. Oneida Higher Education Student Handbook DRAFT FYI ONLY to be adopted by the Oneida Higher Education Office pursuant to the Administrative Rulemaking (Law) following GTC adoption of the Oneida Higher Education Scholarship Law

#### Overview

This Resolution adopts a new Oneida Higher Education Scholarship Law. This Law:

- > Identifies the duties and responsibilities of the Oneida Higher Education Office (OHE);
- > Lists the eligibility and requirement factors for being awarded a Scholarship;
- $\succ$  Sets the length of funding limits;
- > Identifies the tiered funding systems with maximum funding caps;
- > Provides a mechanism and terms under which OHE may provide an exception to the requirements contained in the Law and the student handbook;
- > Outlines when appeals are available and provides a general appeal procedure;
- Delegates rulemaking authority to OHE to create a student handbook to implement the Law in greater detail, provided that the handbook must comply with this Law and the GTC resolutions.

In accordance with the Legislative Procedures Act, a public meeting was held regarding these amendments on October 29, 2015 and the comments received during that process were consider by the LOC at work meetings held on November 23, 2015 and December 1, 2015.

#### **Requested Action**

Forward the Resolution: Oneida Higher Education Scholarship (Law) to the Oneida General Tribal Council for consideration.

1		GTC Resolution
2		Oneida Higher Education Scholarship (Law)
3		
4 5	WHEREAS,	the Oneida Nation is a federally recognized Indian government and a treaty tribe recognized by the laws of the United States of America; and
6 7	WHEREAS,	the Oneida General Tribal Council is the governing body of the Oneida Nation; and
8 9 10	WHEREAS,	the Oneida Business Committee has been delegated the authority of Article IV, Section 1, of the Oneida Nation Constitution by the Oneida General Tribal Council (GTC); and
11 12 13 14 15 16	WHEREAS,	the Oneida Business Committee directed the Legislative Operating Committee to develop a Higher Education Scholarship (Law) that would codify the General Tribal Council Resolutions into a law and provide a consistent methodology for awarding higher education scholarships so that the Nation is able to provide educational opportunities to Tribal members and award scholarships in a consistent and fiscally responsible manner; and
17 18 19 20	WHEREAS,	the Oneida Higher Education Scholarship (Law) includes the requirements found in GTC Resolutions related to eligibility, student participation requirements and the tiered funding system, including maximum funding caps and length of eligibility; and
21 22 23 24 25	WHEREAS,	the Law includes an exception provision which allows the Oneida Higher Education Office to waive select clearly identified requirements of the Law under narrow grounds and on a case-by-case basis in accordance with a standard operating procedure that the Oneida Higher Education Office shall develop prior to issuing any exceptions; and
26 27 28	WHEREAS,	the Law provides the grounds under which a student may appeal a decision made by the Oneida Higher Education Office, which levels of appeal are available, and which parties are responsible for considering each level of appeal; and
29 30 31 32	WHEREAS,	the Law delegates the authority to the Oneida Higher Education Office to develop a Higher Education Student Handbook to provide additional rules related to the implementation of this Law pursuant to the process contained in the Administrative Rulemaking Law; and
33 34	WHEREAS,	a public meeting on this Law was held on October 29, 2015 in accordance with the Legislative Procedures Act.
35	NOW THER	<b>REFORE BE IT RESOLVED,</b> that the attached Oneida Higher Education

36 Scholarship (Law) is hereby adopted.

### Oneida Tribe of Indians of Wisconsin Legislative Reference Office

Krystal L. John, Staff Attorney Douglass A. McIntyre, Staff Attorney Taniquelle J. Thurner, Legislative Analyst Maureen Perkins, LTE Legislative Analyst



P.O. Box 365 Oneida, WI 54155 (920) 869-4376 (800) 236-2214 https://oneida-nsn.gov/Laws

### Statement of Effect

Resolution: Oneida Higher Education Scholarship (Law)

#### Summary

This Resolution adopts the Oneida Higher Education Scholarship (Law). This is a new Law that:

- Identifies the duties and responsibilities of the Higher Education Office which include awarding scholarships, developing and maintaining rules and regulations to carry out this Law pursuant to the Administrative Rulemaking Law and developing and maintaining a system of internal controls for the Higher Education Office [See 401.4-1].
- Lists the eligibility and requirements for an applicant seeking a scholarship [See 401.5].
- Sets the length of funding, identifies the different tiered funding systems and explains how the scholarship amount is determined [See 401.6].
- Allows the Higher Education Office to make exceptions to eligibility, requirements and length of funding on a case-by-case basis. The Higher Education Student Handbook sets out the exception process [See 401.7-2 & 401.7-3].
- Allows an applicant to appeal a scholarship decision only if he/she can show the Higher Education Office failed to abide by this Law and/or the Higher Education Student Handbook [See 401.9-1].
- Provides the grounds under which an applicant may appeal a decision made by the Higher Education Office, the levels of appeal available, and identifies which parties are responsible for hearing each level of appeal [401.9-2].

Submitted by Krystal L. John, Staff Attorney, Legislative Reference Office

### Analysis from Legislative Reference Office

The Oneida Business Committee directed the Legislative Operating Committee to develop a Higher Education Scholarship Law that would formalize the General Tribal Council (GTC) Resolutions and provide a consistent methodology for awarding higher education scholarships in a consistent and fiscally responsible manner.

This Law incorporates the requirements found in GTC Resolutions that relate to eligibility, student participation requirements and the tiered funding system, including the maximum funding caps and length of eligibility.

Although not directed by GTC, this Law provides an exception procedure and formalizes an appeals process for applicants dissatisfied with decisions made by the Oneida Higher Education Office.

The Oneida Higher Education has been issuing exceptions to students under certain circumstances, however, because the GTC has not provided direction on how to offer exceptions, this Law identifies what exceptions are available and the general process by which the Higher Education Office may consider issuing an exception. Under the Law, an applicant may request an exception to the good standing requirement [*see* 401.5-1(b)], the requirement that the scholarship be for a degree in a higher funding tier than a previously earned degree [*see* 401.5-(e)], the requirement to complete a FAFSA form [*see* 401.5-2(a)], and/or the maximum lengths of funding [*see* 401.6-1]. In addition, this Law requires the Higher Education Office to develop a standard operation procedure prior to issuing any exceptions pursuant to the Law.

This Law formalizes an appeal process and requires the Higher Education Office to develop additional rules to govern the process.

Once this Law is adopted by the General Tribal Council, the Oneida Higher Education Office may implement the attached draft Oneida Higher Education Student Handbook pursuant to the Administrative Rulemaking Law.

#### Conclusion

Adoption of this Resolution would not conflict with the Nation's law.



Analysis to Draft 12 for OBC Consideration Oneida Higher Education Scholarship

Analysis by the Legislative Reference Office			
Title	Oneida Higher Education Scholarship (Law)		
Requester	OBC Referral Drafter Krystal L. John Analyst Candice E. Skenandore		
Reason for Request	The Higher Education Office proposed funding changes. The OBC requested a legislative analysis and directed that the LOC look at codifying the rules created by the Department, which currently governs how the Department disburses higher education funding in accordance with GTC directives.		
Purpose	The purpose of this Law is to implement a scholarship program that is compliant with GTC directives and to specify the funding requirements and procedural controls [See 401.1-1].		
Authorized/ Affected Entities	Higher Education Office, Area Manager of Education & Training or equivalent Governmental Services Division Director or equivalent, and any eligible Tribal member seeking a scholarship		
Due Process	A student can appeal a scholarship decision to the review panel, if dissatisfied with the review panel's decision; the student can appeal to the Division Director. The Division Director's decision is final [See 401.9].		
Related Legislation	Higher Education Student Handbook, Higher Education Office's system of internal controls		
Policy Mechanism	Higher Education Scholarships		
Enforcement	The Higher Education Office can place a student who violates this Law or fails to comply with the Higher Education Student Handbook on probation or suspension [See 401.8-1].		

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### Overview

This is a new Law that:

- Identifies the duties and responsibilities of the Higher Education Office which includes awarding scholarships pursuant to this Law, developing and maintaining rules and regulations to carry out this Law pursuant to the Administrative Rulemaking Law and developing and maintaining a system of internal controls for the Higher Education Office [See 401.4-1].
- Lists the eligibility and requirements for an applicant seeking a scholarship which includes being a Tribal member; be in good standing; be accepted to an accredited vocational program, college or university; seek a scholarship for semesters/terms which have not already ended or been completed and seek a scholarship for a degree that is categorized in a funding tier that is higher than the funding tier of a previously earned degreed [See 401.5].
  - Sets the length of funding, identifies the different tiered funding systems and explains how the scholarship amount is determined [See 401.6].
- Allows the Higher Education Office to make exceptions to eligibility, requirements and length of funding on a case-by-case basis. The Higher Education Student Handbook sets out the exception process [See 401.7-2 & 401.7-3].

### Oneida Higher Education Scholarship

18		Allows an applicant to appeal a scholarship decision only if he/she can show the Higher
19		Education Office failed to abide by this Law and/or the Higher Education Student Handbook
20		[See 401.9-1].
21	-	If an applicant appeals a scholarship decision, the Higher Education Office Review Panel,
22		made of two Higher Education advisors and either the Higher Education Office manager or
23		the area manager, will review the appeal and make a decision. If the applicant is dissatisfied
24		with the review panel's decision, he/she can appeal to the division director. The division
25		director's decision is final [401.9-2].
26		
27		Miscellaneous
28		A public meeting was held on October 29, 2015, in accordance with the Legislative
29	Procee	dures Act. Please refer to the fiscal impact statement for any financial impact.

### Chapter 401 Oneida Higher Education Scholarship

On  $Ayote'a \cdot ka \cdot Thu watilihun y \wedge ni'tha'ko' Ohwista'$ 

people of the Standing Stone, the great place where they teach them the traditions, money

401.1. Purpose and Policy401.6. Higher Education Scholarship401.2. Adoption, Amendment, Repeal401.7. Exceptions401.3. Definitions401.8. Enforcement401.4. Higher Education Office401.9. Appeals401.5. Eligibility and Requirements401.9. Appeals

### 2 **401.1. Purpose and Policy**

- 3 401.1-1. *Purpose*. The purpose of this Law is:
  - (a) To implement a scholarship program that is compliant with the following resolutions GTC-08-12-96-A, GTC-12-7-96-C, BC-05-09-01-B, BC-10-24-01-K, BC-07-24-02-A, and GTC-01-30-10-A.
    - (b) To specify the funding requirements and procedural controls for awarding scholarships.
- 9 401.1-2. *Policy*. It is the policy of this Law to have a consistent methodology for awarding
  10 higher education scholarships so that the Nation is able to provide educational opportunities to
  11 tribal members and award scholarships in a consistent and fiscally responsible manner.
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### 13 **401.2.** Adoption, Amendment, Repeal

- 14 401.2-1. This Law was adopted by the Oneida General Tribal Council by resolution 15 \_\_\_\_\_.
- 401.2-2. This Law may be amended or repealed by the Oneida General Tribal Council pursuantto the procedures set out in the Legislative Procedures Act.
- 18 401.2-3. Should a provision of this Law or the application thereof to any person or circumstanc-
- es be held as invalid, such invalidity does not affect other provisions of this Law which are con-sidered to have legal force without the invalid portions.
- 401.2-4. In the event of a conflict between a provision of this Law and a provision of anotherlaw, the provisions of this Law control.
- 23 401.2-5. This Law is adopted under authority of the Constitution of the Oneida Nation.
- 2425 **401.3. Definitions**
- 401.3-1. This section governs the definitions of words and phrases used within this Law. All
  words not defined herein are to be used in their ordinary and everyday sense.
- (a) "Accredited vocational program, college or university" means either any United
  States educational institution officially accredited by an agency recognized by the United
  States Department of Education or any Canadian educational institution permitted to
  grant degrees pursuant to Canadian provincial government that provides Oneida specific
  culture and/or language based programs.
- (b) "Appeal" means a request for review of a scholarship decision made by the Higher
  Education Office or Higher Education Office Review Panel for which the requestor must
  demonstrate that the Higher Education Office has failed to abide by the provisions of this
  Law and/or the approved Higher Education Student Handbook.
- 37 (c) "Area Manager" means the supervisor of Education & Training or anyone with the
   38 responsibility of overseeing the Higher Education Office.
- 39 (d) "Division Director" means the division director of Governmental Services or anyone
- 40 with the responsibility of overseeing the area manager of the Higher Education Office.

41 (e) "Exception" means a request that the Higher Education Office make a discretionary 42 decision to exempt an applicant from a requirement(s) for which there is an available ex-43 emption under Section 401.7-2. 44 (f) "Financial Needs Analysis" is a form which reports a school's cost of attendance and eligible financial aid awards, which is sent by the Higher Education Office directly to the 45 46 school's financial aid office for completion. 47 (g) "Free Application for Federal Student Aid" is an application which determines eligi-48 bility for any financial resources such as state and federal funding. (h) "GPA" means grade point average which is a measure of a student's academic 49 50 achievement arrived at by dividing the total grade points received by the total grade 51 points attempted. 52 (i) "Higher Education Office Review Panel" is a three (3) party review panel, which is to 53 include two higher education advisors, and either the Higher Education Office's manager 54 or the area manager. 55 (j) "Higher Education Student Handbook" is the source of the rules and regulations for 56 carrying out this Law as further described in Section 401.4-1(b). 57 (k) "Official Transcript" means an official report of a student's grades sent either directly from the educational institution and certified as official or from the National Student 58 59 Clearinghouse. 60 (1) "Scholarship" means monetary funds awarded to an applicant through the Oneida 61 Higher Education Program. 62 (m)"Tribal Member" means an enrolled member of the Oneida Nation. 63 64 **401.4.** Higher Education Office 401.4-1. The Higher Education Office shall carry out the intent and purposes of this Law and 65 66 enforce the provisions of this Law. The Higher Education Office shall: 67 (a) Award scholarships in accordance with this Law. 68 (b) Develop and maintain rules and regulations designed to carry out this Law pursuant 69 to the Administrative Rulemaking Law. Such rules and regulations must be made availa-70 ble in the Higher Education Student Handbook. 71 (1) At a minimum, the rules and regulations relating to the eligibility require-72 ments, funding caps, enforcement and appeals must comply with this Law and the 73 following Resolutions: GTC-08-12-96-A, GTC-12-7-96-C, BC-05-09-01-B, BC-74 10-24-01-K, BC-07-24-02-A, and GTC-01-30-10-A. 75 (c) Develop and maintain a system of internal controls for the Higher Education Office. 76 77 **401.5.** Eligibility and Requirements 78 401.5-1. *Eligibility*. In order to be eligible for a scholarship award, applicants must: 79 (a) Be a tribal member. 80 (b) Be in Good Standing where good standing means the applicant has: (1) met the Oneida GPA requirements set forth in the Higher Education Student 81 82 Handbook: 83 (2) completed the total number of credits within the semester/term for which the 84 scholarship was provided based on an official transcript; and 85 (3) met the standards of the financial aid academic good standing. (c) Be accepted to an accredited vocational program, college or university. 86 87 (d) Be seeking the scholarship for semesters/terms which have not already ended or been 88 completed.

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(e) Be seeking the scholarship for a degree that is categorized in a funding tier that is
higher than the funding tier of a previously earned degree, based on the funding tiers under Section 401.6-2.

- 92 (1) An applicant seeking a degree that is in the same funding tier or lower as an93 other degree simultaneously being pursued, within the funding period allowed for
  94 the degree at the higher funding tier, remains eligible and is not prohibited by this
  95 Section.
- 96 401.5-2. *Requirements*. In order for a scholarship to be awarded:
- 97 (a) Applicants must file the Free Application for Federal Student Aid, unless the appli98 cant will be taking less than six (6) credits or will be attending a Canadian educational in99 stitution permitted to grant degrees pursuant to Canadian provincial government that pro100 vides Oneida specific culture and/or language based programs.
- 101 (b) Applicants shall ensure that a complete student file is submitted to the Higher Educa-102 tion Office based on the requirements of the Higher Education Student Handbook.
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### 104 **401.6. Higher Education Scholarship**

- 401.6-1. *Length of Funding*. Pursuant to the Higher Education Student Handbook, which must
   provide comprehensive definitions of the achievements eligible for funding and the methodology
   for calculating funding periods, the following are the maximum Scholarship funding periods for
   eligible applicants:
- 109 (a) Two and one-half (2 1/2) years for a vocational program completion/associate de-110 gree/certificate program completion/similar program.
- 111 (b) Five (5) years for an undergraduate degree.
  - (c) Three (3) years for a graduate degree.
- 113 (d) Five (5) years for a doctoral degree.
- 401.6-2. *Tiered Funding System*. The General Tribal Council, or its delegate, shall establish
   maximum funding caps for the following funding tiers:
- 116 (a) Vocational program, associate degree, certificate program or similar program.
- 117 (b) Undergraduate degree.
- 118 (c) Graduate degree.
- 119 (d) Doctoral degree.
- 120 401.6-3. *Award*. The amount of the scholarship award is based upon:
- 121 (a) The amount of funding caps for each tier under Section 401.6-2, which must be con-122 tained in the Higher Education Student Handbook.
- 123 (b) The financial needs analysis.

### 124125 401.7. Exceptions

- 401.7-1. *Exception Policy*. Exceptions may be offered under narrow grounds only for applicants facing extenuating circumstances whom are able to demonstrate that based on the totality of the circumstances the applicant will likely succeed in achieving the accomplishment sought either within the exception period and/or despite the extenuating circumstances that have made pursuing an exception necessary.
- (a) Within six (6) months of the adoption this Law, the Higher Education Office shall
  develop a standard operating procedure for evaluating requests for exceptions; no exceptions may be granted pursuant to this Law until the said standard operating procedure has
  been developed.
- 135 401.7-2. Available Exceptions. In its discretion, the Higher Education Office may make excep-
- 136 tions to eligibility, requirements and length of funding on case-by-case basis as provided below:

- (a) In regards to eligibility, exceptions may be made relating to the requirements contained in subsections 401.5-1(b) and (e).
  (b) In the subsection of the
- (b) In regards to requirements, exceptions may be made relating to the requirement con-tained in subsection 401.5-2(a).
- (c) Exceptions may also be made relating to the length of funding periods contained insection 401.6-1.
- (d) Exceptions may not be made for requirements contained in this Law that are not explicitly noted in this section.
- 401.7-3. *Exception Process*. Applicants requesting an exception shall follow the process set
   forth in the Higher Education Student Handbook.
- (a) *Granting an Exception.* The Higher Education Review Panel shall consider requests
  for available exceptions under Section 401.7-2 based on the exception policy identified
  under Section 401.7-1. A decision by the Higher Education Office Review Panel regarding an exception must be approved by a majority of the said panel.
- 151 (b) *Requesting Reconsideration of an Exception Decision.* If an applicant disagrees with 152 the Higher Education Office Review Panel's denial of an available exception under Sec-153 tion 401.7-2, the applicant may file a request for reconsideration of the exception with the 154 division director; the decision of the division director regarding the exception is final.
- 155156 401.8. Enforcement
- 401.8-1. *Accountability*. The Higher Education Office may place any applicant who violates this
  Law or fails to comply with the Higher Education Student Handbook on probation or suspension
  in accordance with the procedures contained in the Higher Education Student Handbook.
- 160161 **401.9.** Appeals
- 401.9-1. Appeal Process and Requirements. An applicant may appeal a scholarship decision
  made by the Higher Education Office, but only to extent that the applicant is able to demonstrate
  that the Higher Education Office has failed to abide by the provisions of this Law and/or the approved Higher Education Student Handbook.
- 401.9-2. *Levels of Review*. The following levels of review are available to an applicant seeking
   an appeal of a scholarship decision made by the Higher Education Office:
- (a) The first level of review is through the Higher Education Office Review Panel. A
  decision by the Higher Education Office Review Panel regarding an appeal must be approved by a majority of the said panel.
- (b) If an applicant disagrees with the Higher Education Office Review Panel's decision
  regarding an appeal, the applicant may appeal at the second level of review to the division director; the decision of the division director regarding the appeal is final.
- 174 *End.* 175
- 176 177 Pursuant to resolutions: GTC-08-12-96-A, GTC-12-7-96-C, BC-05-09-01-B, BC-10-24-01-K, BC-07-24-02-A, and 178 GTC-01-30-10-A.



Oneidas bringing several hundred bags of corn to Washington's starving army at Valley Forge, after the colonists had consistently refused to aid them.

### ONEIDA TRIBE OF INDIANS OF WISCONSIN

ONEIDA FINANCE OFFICE

Office: (920) 869-4325 • Toll Free: 1-800-236-2214 FAX # (920) 869-4024

### MEMORANDUM



UGWA DEMOLUM YATEHE Because of the help of this Oneida Chief in cementing a friendship between the six nations and the colony of Pennsylvania, a new nation, the United States was made possble.

RE:	Financial Impact of Higher Education Scholarship Law
	Ralinda Ninham-Lamberies, Assistant Chief Financial Officer
TO:	Larry Barton, Chief Financial Officer
FROM:	Rae Skenandore, Project Manger
DATE:	January 6, 2016

### I. Background

The purpose of the law is to implement General Tribal Council (GTC) and Oneida Business Committee (OBC) resolutions regarding the higher education scholarship program and to specify the funding requirements and procedures for awarding scholarships. This is a new law meant to codify the rules of the Higher Education Department. A Public hearing was held on October 21, 2015.

### **II. Executive Summary of Findings**

The law simply puts a formalized structure to the existing requirements from applicable resolutions. The handbook is being updated to comply with the law. No new personnel will be needed and there are no other startup costs. The law cannot be implemented until the handbook is also approved and appropriate standard operating procedures are developed. The law can be implemented within 10 days of approval.

### III. Financial Impact

No fiscal impact.

### **III. Recommendation**

The Finance Department does not make a recommendation in regards to course of action in this matter. Rather, it is the purpose of this report to disclose potential financial impact of an action, so that General Tribal Council has full information with which to render a decision.

# Oneida Higher Education Projections

January 2016

Melissa Nuthals Statistician

### Oneida Higher Education Projections January 2016

### I. Introduction

The Oneida Higher Education Department supports Oneida enrolled students in the pursuit of continuing education. The program began in 1974. The Oneida Higher Education Department began tracking students through their database in 1997 after the GTC Resolution 8-12-96-A was adopted.

The cost for the Higher Education funds totaled \$3.7 million in 1998 and grew to \$10.8 million in the 2015 academic year. The academic year runs from August 1 through July 31. Based on this large change in cost, it is necessary to project the future costs of the program so that Oneida can prepare accordingly.

The projections are based on historical Oneida Higher Education and Oneida Enrollment data trended forward. A straight linear trend could not be used based on the past totals, because it does not account for the aging Oneida enrolled population. The Oneida enrolled population aged 19+ in 1998 was 10,486 members and in the 2013 academic year it was 13,643. It is expected to grow to over 14,000 in the 2025 academic year. The aging Oneida enrolled population aged 19+ is shown in the chart below.



In 2015, 40.5% of Oneida enrolled members aged 19 utilized the higher education funds. According to the United States Bureau of Labor Statistics, 68.4% of 2014 high school graduates in the United States were enrolled in college in October 2014.

As of the 2015 academic school year, 36% of all enrolled Oneida members aged 19+ have utilized Oneida Higher Education funding since the 1998 academic school year.

#### II. Utilization

Participation in the Oneida Higher Education program peaked in the 2010 school year with 1,324 students. Since then, participation has steadily dropped. The past student enrollment in the program per year is depicted in the chart below.



As the age group of members increased, the rate of utilization of Oneida Higher Education funds decreased. The rate of members aged 18-24 who utilized the Oneida Higher Education funding was 21.9% in 2015 and had stayed between 18% and 25% since 1998. The following chart shows the percentage of Oneida members who received Oneida Higher Education funding by age group.



#### III. Cost

Not only has the number of students utilizing the higher education funds gone up, but so has the average disbursed funds per student. The average disbursed funds have more than doubled from 1998 to 2015. The average disbursed funds per student for each year is depicted in the following chart.



The average published tuition, fees, room, and board (TFRB) charges have also increased over time throughout the United States. The average cost for an undergraduate Private 4-year institution has the most noticeable change as it approached \$40,000 in 2013. The average cost for an undergraduate Public 4-year institution was close to \$18,000 in 2013 and a Public 2-year institution was over \$10,000. The following chart shows the average change in cost from the "Trends in Higher Education Series" at www.collegeboard.com.



The U.S. costs can be compared to the average disbursed funds per student utilizing the Oneida Higher Education funds. In 2013, the average disbursed funds for undergraduate Private 4-year institutions were just over \$13,000, and just under \$13,000 for undergraduate Public 4-year institutions. The average disbursed funds in 2013 for vocational/technical 2-year institutions were just over \$7,000. These average disbursed funds are shown in the chart below.



### IV. Change in Average Tuition, Fees, Room, and Board Charges

The U.S.'s average cost is higher for all types of institutions with a substantial difference between the average costs of private 4-year institutions. Since there is such a difference in the cost, a comparison of the rate changes may be more beneficial.



Oneida's change in disbursed Higher Education funds was between 2.5% and 6.6% for each type of institution. The U.S. change in cost from 2014 to 2015 was between -5% and 5% for each type of institution.



The total disbursed funds from Oneida Higher Education continued to climb until the 2011 academic year, but then dropped in the following years. The overall disbursed funds per year for the Higher Education Department are shown in the chart below.



### V. Type of Institutions

In addition to Private and Public institutions, private institutions can also be separated into forprofit and not-for-profit. The rate of Oneida students who have enrolled in for-profit institutions has increased significantly from 1998 to 2015. The following chart details the rate of Oneida students at not-for-profit and for-profit institutions.



The Oneida Higher Education average disbursed funds for not-for-profit institutions has gradually increased from 1998 to 2013, starting at \$4,638 and growing to \$11,476. The averaged disbursed funds paid to for-profit institutions has varied, but has always been over \$8,400 and was \$12,521 in the 2015 academic year. The chart below shows the difference in disbursed funds to not-for-profit and for-profit institutions.



#### VI. Projected Utilization

As was shown on the first page, the number of tribal members eligible for funds will only slightly increase. The percentage of the enrolled population that utilizes the Higher Education funds was expected to slightly increase, but that has not occurred. The rate has dropped down to under 7% of the eligible population. The rate of high school graduates attending college has not made up for the reduction due to the aging population. This has resulted in lower projections from previous reports. The projected utilization is shown in the chart below.



The average disbursed funds from Oneida Higher Education are expected to continue to grow each year. The average disbursed funds per student are shown in the following chart.



The average disbursed funds per student are expected to increase. The trend is quite linear, but will eventually level off due to the maximum funding amount of \$20,000 for undergraduate students, \$25,000 for graduate/professional students, and \$30,000 for doctoral students. These projections are based on that factor. The overall growth in the total cost for Oneida Higher Education is shown in the chart below.



The total projected costs per year for the Higher Education Department is listed below in the table. Note that the average cost per year met the \$25,000 limit for Graduate/Professional degrees from 2020 forward and \$30,000 limit for Doctoral degrees from 2023 forward. These limits were established with the GTC resolution 1-30-10-A.

Projected Total Higher			
Edu	Education Costs		
2016	\$ 12,041,977.16		
2017	\$ 12,379,678.46		
2018	\$ 12,758,354.46		
2019	\$ 13,079,450.32		
2020	\$ 13,536,428.61		
2021	\$ 13,927,043.11		
2022	\$ 14,216,671.44		
2023	\$ 14,651,977.52		
2024	\$ 15,035,880.23		
2025	\$ 15,508,578.68		

The Oneida Higher Education costs are projected to grow over the next 10 years. It is necessary for the organization to prepare for this increase in cost.



# Higher Education Student Handbook



# Oneida Tribe of Indians of Wisconsin


# **Oneida Higher Education Scholarship**

## **Office Hours**

Monday through Friday 8:00 a.m. – 4:30 p.m.

## **Telephone**

920-869-4033 1-800-236-2214 ext. 4033

<u>Fax</u>

920-869-4039

# **Office Email**

highered@oneidanation.org

### <u>Web Page</u>

www.oneida-nsn.gov/highered

## **Mailing Address**

Oneida Higher Education Office P O Box 365 Oneida, WI 54155

## **Location**

Norbert Hill Center (North wing) N7210 Seminary Rd Oneida WI 54155



The Oneida Higher Education Applications and forms can be found on our web page, www.oneida-nsn.gov/highered

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### Article 1: INTRODUCTION

The Oneida Higher Education Office acts as a financial aid office, processing the Oneida Higher Education Scholarship and assisting applicants in completing the Free Application for Federal Student Aid (FAFSA).

The Scholarship is determined by a combination of the applicant's FAFSA, the Financial Needs Analysis and the Oneida Higher Education Scholarship funding guidelines. The Scholarship is not intended to replace annual income or meet total personal or household expenses.

Applicants are advised not to start school/classes until they receive the Oneida Higher Education Scholarship Award Letter. Applicants who choose to start prior to the receipt of the Oneida award letter are responsible for any incurred costs.

#### Article 2: DEFINITIONS

2. This Article provides the definitions of words and phrases used within this Handbook. All words not defined in this Article must be used in their ordinary and everyday sense.

(a) "Accredited vocational program, college or university" means either any United States educational institution officially accredited by an agency recognized by the United States Department of Education or any Canadian educational institution permitted to grant degrees pursuant to Canadian provincial government that provides Oneida specific culture and/or language based programs.

(b) "Financial Needs Analysis" is a form that reports a school's cost of attendance and eligible Financial Aid awards and is sent by the Higher Education Office directly to the school's financial aid office for completion.

(c) "GPA" means grade point average which is a measure of a student's academic achievement arrived at by dividing the total grade points received by the total grade points attempted.

(d) "Tiered Funding" defined as progression within professions

(e) "Higher Education Office Review Panel" is a three (3) party review panel, which is to include two Higher Education Advisors, and either the Higher Education Office Manager or the Area Manager.

(f) "Official Transcript" Official Transcript means an official report of a student's grades sent directly from the educational institution via mail, and certified as official or from the educational institution's e-script vendor.

#### Article 3: STUDENT RESPONSIBILITIES

3. Persons participating in the Oneida Higher Education Scholarship program are responsible for the following:

(a) All costs incurred prior to attending school, which may include, but are not limited to: Admission fees, housing deposits, transportation to the school, and other related fees.

(b) Abiding by and complying with the eligibility and requirement provisions contained in the Oneida Higher Education Scholarship (Law) and this Handbook.

(c) Following up with the Higher Education Office and the school's financial aid office as necessary to ensure all required documents are completed and/or received.

(d) If attending more than one institution during the same academic term, submitting a copy of an approved consortium agreement.

(e) Upon graduation, submitting a copy of the diploma earned and requesting a final Official Transcript to be sent to the Higher Education Office.

(f) Notifying the Higher Education Office of any applicable changes, including, but not limited to, a change of school, mailing address, phone number, email address, degree program, the number of college credits, or financial aid.

#### Article 4: APPLICATION REQUIREMENTS

4-1. In order to meet the requirements for a Scholarship to be awarded:

(a) Applicants must file the Free Application for Federal Student Aid (FAFSA), unless the applicant will be taking less than six (6) credits or will be attending a Canadian education institution permitted to grant degrees pursuant to Canadian provincial government that provides Oneida specific culture and/or language programs. The FAFSA must be completed annually and may be done at <u>www.fafsa.gov</u>.

(b) Applicants shall ensure that a complete student file is submitted to the Higher Education Office. A complete student file consists of the following:

(1) A copy of the college/university acceptance/admission letter for all applicants that are a new students, re-entering students (returning to school after taking one (1) or more years off) or transfer students;

(2) An <u>Oneida Higher Education Application and the Participation Acknowledgment and</u> <u>Agreement</u> (which must be submitted each academic year);

(3) An <u>Oneida Higher Education Academic Plan, (which must be submitted for each term</u> of funding);

(4) An Official Transcript, (which must be provided to the Higher Education Office at the close of each term of funding); and

(A) Official Transcript means an official report of a student's grades sent directly from the educational institution via mail, and certified as official or from the educational institution's e-script vendor.

(B) Applicants are responsible for any applicable Official Transcript fees.

(5) A Financial Need Analysis, which is a form that reports a school's cost of attendance and eligible Financial Aid awards and is sent by the Higher Education Office directly to the school's financial aid office for completion.

- 4-2. To ensure fastest possible distribution of scholarship funds, applicants should submit their Oneida Higher Education Application by the following priority dates:
  - (a) For the Fall Term By April 15<sup>th</sup>
  - (b) For the Spring Term By October  $1^{st}$
  - (c) For the Summer Term By May  $1^{st}$

### Article 5: SCHOLARSHIP ELIGIBILITY

5. In order to be eligible for a Scholarship Award, applicants must:

(a) Be an enrolled Oneida Tribal Member.

(b) Be accepted into an Accredited vocational program, college or university, meaning either any United States educational institution officially accredited by an agency recognized by the United States Department of Education or any Canadian educational institution permitted to grant degrees pursuant to Canadian provincial government that provides Oneida specific culture and/or language based programs.

(c) Be in good standing, according to <u>Article 10: GRADING REQUIREMENTS – GOOD</u> <u>STANDING</u>.

(d) Be seeking the Scholarship for semesters/terms which have not already ended or been completed.

(e) Be seeking the Scholarship for a degree that is higher than the funding tier of a previously earned degree based on the funding tiers under Article 7: LENGTH OF FUNDING ELIGIBILITY of this Handbook or Section 401.6-2 of the Oneida Higher Education Scholarship (Law).

(1) An applicant seeking a degree that is in the same funding tier or lower as another degree being pursued concurrently and within the funding period allotted for the degree at the higher funding tier is eligible.

(2) For example scenarios explaining the requirements of Article 5(e), please see

(3) Addendum 01: EXAMPLES OF THE ARTICLE 5(e) REQUIREMENT.

### Article 6: INELIGIBILITY FACTORS

- 6-1. The Scholarship is not available under the following circumstances:
  - (a) For courses required to update/maintain a license.

(b) For post-degree certificates, workshops, seminars, conferences, or continuing education credits/units.

(c) For post-secondary required pre-requisite credited classes.

- (d) For post-graduate preparation and admission exams (e.g. GRE, LSAT, MCAT, GMAT).
- (e) For post-secondary preparatory programs/courses.
- **6-2.** Oneida Trust Scholarship. The Oneida Trust Scholarship may be available to cover the costs associated with the ineligible factors contained in Article 6-1(d)-(f). For more information on the Oneida Trust Scholarship, please see

Addendum 02: ONEIDA TRUST SCHOLARSHIP.

## Article 7: LENGTH OF FUNDING ELIGIBILITY

7. Scholarship awards are subject to the following length of funding and maximum funding requirements:

Tier Level	Achievement Sought	Length of Eligibility*	Maximum Funding**
1 <sup>st</sup>	Vocational Degree/Associate Degree/Certificate	2.5 years	\$20,000
$2^{nd}$	Undergraduate Degree	5 years	\$20,000
3 <sup>rd</sup>	Graduate Degree	3 years	\$25,000
4 <sup>th</sup>	Doctoral Degree	5 years	\$30,000

\*Terms for which applicants are funded for less than six (6) credits may not be counted against the length of funding requirements.

\*\*Maximum funding caps are per academic school year.

#### **Article 8: FUNDING PROCESS**

- 8-1. Funding is based on an August 1<sup>st</sup> July 31<sup>st</sup> academic school year.
- 8-2. To be considered for the Oneida Higher Education Scholarship applicants **must have a complete student file prior to the end of the term for which funding is sought**. The Higher Education Office shall review an applicant's file and begin the award process upon its receipt of a complete student file.
- 8-3. Upon award, the Higher Education Office shall send award letters listing the Scholarship amount(s) ` to the applicant and the applicant's school's financial aid office.
- 8-4. The Higher Education Office shall send Scholarship funds directly to the school for disbursement. Applicants must abide by the school's policies regarding the release of financial aid funds to students.

#### Article 9: SCHOLARSHIP AWARD DETERMINATION

- 9. Scholarship award determinations are based on the following:
  - (a)

Student Status	Credits Per Term (Estimated)	Scholarship Funding
<b>Full-Time:</b> Vocational/Undergraduate Graduate/Post-graduate	12 credits 9 credits	Tuition/fees, required books and room/board.*
Student Status	Credits Per Term (Estimated)	Scholarship Funding
<b>Part-Time:</b> Vocational/Undergraduate Graduate/Post-graduate	6-11 credits 6-8 credits	Tuition/fees and required books.*
Less than Part-time	1-5 credits	Tuition/fees and required books.
Cosmetology	Required hours per student contract	Tuition/fees and required books/supplies.*

\*The costs of attendance will be based on the applicant's individual financial need as determined by the FAFSA and the Financial Needs Analysis.

(b) Funding for study abroad that is a requirement to graduate will be coordinated with the school's financial aid office to include the cost of tuition, room & board and transportation. Personal and miscellaneous expenses are the applicant's responsibility. Funding for non-required study abroad college credit(s) will consist of tuition/fees and required books.

(c) Applicants taking classes 100% on-line are eligible for tuition/fees and required books based on the applicant's individual financial need as determined by the FAFSA and the Financial Needs Analysis. Other cost of attendance items will be based on the standard online budget developed by the Higher Education Office.

#### Article 10: GRADING REQUIREMENTS – GOOD STANDING

10. In order to meet the grading requirements and be in good standing as required by Article 5(c) students must:

Degree	Academic Requirements*
Vocational/Associate/Certificate	2.0 GPA
Undergraduate	2.0 GPA
Graduate	3.0 GPA
Doctorate	3.0 GPA
Cosmetology (Technical Diploma)	(Monthly requirement) Attendance = min. 90% Written = min. 80% Skills/Practical = min. 80%

(a) Meet the following Oneida GPA requirements:

\* Academic Requirements based on a 4.0 grading scale.

(1) Courses that do not have associated grades or GPAs, for example when an applicant receives an incomplete, withdrawal or unsatisfactory for a course, the Higher Education Office will consider the course to have been failed.

(2) Term GPAs must always be calculated based on the actual number of credits funded.

- (b) Complete the total number of credits within the semester/term for which the Scholarship was provided based on an Official Transcript, which is an official report of a student's grades sent either directly from the educational institution, via mail, e-mail and certified as official or from the educational institution's e-script vendor.
- (c) Meet the standards of the applicant's school's financial aid academic good standing requirements, including GPA. Doctoral students will be considered to have met the requirements of this Article 10(a) so long as they have met the school's financial aid academic good standing requirements, including GPA.

#### Article 11: PROBATION AND SUSPENSION GUIDELINES

- 11-1. *Probation Status*. Applicants on probation remain eligible to receive a Scholarship award for the following term.
  - (a) While on probation:

(1) Applicants are strongly encouraged to meet with their school's advisors to develop a plan for academic success;

(2) Applicants must complete all the credits for which they receive the Scholarship, and must meet the academic requirements for good standing provided in Article 10; and

(3) At the close of the term for which an applicant is on probation, the applicant must request an Official Transcript be sent to the Higher Education Office to determine future funding status.

(b) The Higher Education Office shall place all applicants that fail to meet the probation requirements on suspension status.

11-2. Suspension Status. Applicants on suspension are not eligible to receive a Scholarship award.

- (a) In order to have eligibility for the Higher Education Scholarship program reinstated, an applicant on suspension must:
  - Make-up the number of credits that was incomplete during the funded term of academic suspension at the same academic level at an accredited post-secondary Institution and must meet the academic requirements for good standing provided in Article 10; or
  - (2) Repay the amount of the Scholarship for those incomplete credits that were funded during the term for which they were placed on suspension. Applicants who withdraw from school or do not earn any credits must repay the entire amount of the Scholarship.
- 11-3. The Higher Education Office shall place applicants on probation/suspension in accordance with the following, provided an applicant may be placed on probation/suspension for any single reason or any combination of the reasons:

	PROBATION	SUSPENSION
	An undergraduate/technical applicant earning a GPA between 1.0 and 1.9.	An undergraduate/technical applicant earning a GPA below 1.0.
	A graduate applicant earning a GPA between 2.0 and 2.9.	A graduate applicant earning a GPA below 2.0.
Failure to Meet GPA Requirements	A doctoral applicant earning a GPA between 2.0 and 2.9. *	A doctoral applicant earning a GPA below 2.0.*
	A cosmetology applicant with a monthly Official Transcript does not meet any one (1) of the academic requirements: (attendance 90%, written 80%, practical 80%).	A cosmetology applicant with a monthly Official Transcript does not meet any two (2) of the academic requirements: (attendance 90%, written 80%, practical 80%).
Failure to Complete All Funded Credits	An applicant who does not complete all of the credits for which he or she was funded.	An applicant who does not complete at least half of the credits for which they were funded.
Other		Failure to meet the requirements of probation.

\* Doctoral students will be considered to have met the requirements of Article 10(a) so long as they have met the school's financial aid academic good standing requirements, including GPA.

#### Article 12: APPEAL PROCESS

12-1. An applicant may appeal a Scholarship decision made by the Higher Education Office, but only to the extent that the applicant is able to demonstrate that the Higher Education Office has failed to abide by the provision of the Oneida Higher Education Scholarship (Law) and/or this Handbook.

(a) An applicant may appeal a Scholarship decision made by the Higher Education Office by completing the appeal form available with the Higher Education Office and submitting it along with any required supporting documentation to the Higher Education Office, provided that, in order for the appeal to be considered, it must be filed within ten (10) business days of the date of the Higher Education Office's Scholarship decision.

(b) Upon receipt of an appeal the Higher Education Office Review Panel (a three (3) party review panel, which is to include two Higher Education Advisors, and either the Higher Education Office Manager or the Area Manager) shall review the merits of the appeal and, within (10) business days from the date the appeal was received, shall issue the applicant a written determination.

12-2. The applicant may file an appeal of the determination made by the Higher Education Office Review Panel to the Division Director.

(a) An applicant may appeal a determination made by the Higher Education Office Review Panel by completing the appeal form available with the Higher Education Office and submitting it along with any required supporting documentation to the Higher Education Office, provided that, in order for the second-level appeal to be considered, it must be filed within ten (10) business days of the date of the Higher Education Office Review Panel's written determination.

(b) Upon receipt of a second-level appeal, the Higher Education Office shall forward the appeal to the Division Director.

(c) Upon receipt of an appeal, the Division Director shall ensure the proper appeal process was followed, review the merits of the appeal and, within (10) business days from the date the appeal was received, issue the applicant a written determination with a copy provided to the Higher Education Office. Should the Division Director receive an appeal that did not follow the appeal process; the Division Director shall advise the applicant to follow the appeal process as outlined.

#### **Article 13: EXCEPTION PROCESS**

13-1. Exceptions may be offered under narrow grounds only for applicants facing extenuating circumstances whom are able to demonstrate that based on the totality of the circumstances the applicant will likely succeed in achieving the accomplishment sought either within the exception period and/or despite the extenuating circumstances that have made pursuing an exception necessary. The Higher Education Office may only grant the available exceptions provided in Section 401.7-2 of the Oneida Higher Education Scholarship (Law).

(a) The available exceptions are as follows:

(1) In regards to eligibility:

(A) The requirements to be in good standing as provided in Section 401.5-1(b) of the Law and Article 5(c) of this Handbook; and

(B) The requirement that the Scholarship be for a degree that is categorized in a funding tier that is higher than the funding of a previously earned degree as provided in Section 401.5-1(e) of the Law and Article 5(e) of this Handbook.

(2) In regards to application requirements, the requirement that a FAFSA be filed as provided in Section 401.5-2(a) of the Law and Article 4-1(a) of this Handbook.

(3) Length of funding as provided in Section 401.6-1 of the Law and Article 7: LENGTH OF FUNDING ELIGIBILITY of this Handbook.

13-2. An applicant may only request an exception as provided in Article 13-1.

(a) An applicant may request an exception to a Scholarship decision made by the Higher Education Office by completing the exception form available with the Higher Education Office and submitting it along with any required supporting documentation to include a written explanation of the extenuating circumstances that serve as the basis for requesting the exception to the Higher Education Office, provided that, in order for the exception to be considered, it must be filed within ten (10) business days of the date of the Higher Education Office's Scholarship decision.

(b) Upon receipt of an exception the Higher Education Office Review Panel (a three (3) party review panel, which is to include two Higher Education Advisors, and either the Higher Education Office Manager or the Area Manager) shall review the merits of the exception and, within (10) business days from the date the exception was received, shall issue the applicant a written determination.

13-3 An applicant may file a request for reconsideration of an exception to the decision made by the Higher Education Office Review Panel to the Division Director by completing the exception form available with the Higher Education Office, noting that the request is for a reconsideration and submitting it along with any required supporting documentation to the Higher Education Office, provided that, in order for a request for reconsideration of an exception to be considered, it must be filed within ten (10) business days of the date of the Higher Education Office Review Panel's written determination.

(a) Upon receipt of the request for reconsideration of an exception, the Higher Education Office shall forward the exception to the Division Director.

(b) Upon receipt of a request for reconsideration of the exception, the Division Director shall ensure the proper exception process was followed, review the merits of the exception and, within (10) business days from the date the request for reconsideration of the exception was received, issue the applicant a written determination with a copy provided to the Higher Education Office. Should the Division Director receive a request for reconsideration of an exception that did not follow the exception process; the Division Director shall advise the applicant to follow the exception process as outlined.

#### **OTHER INFORMATION**

#### FERPA – CONSENT TO RELEASE STUDENT INFORMATION

College students are allowed to determine who will receive information about them. While parents (or spouses) understandably have an interest in a student's academic progress, they are not automatically granted access; students must complete the <u>Family Educational Rights and Privacy Act "FERPA"</u> form in order for another individual to access their Oneida Higher Education records. This requirement is in compliance with the Privacy Act of 1974 (Public Law 93-579), the FERPA, which protects the privacy of students' educational records. The Act requires students to provide consent before their records may be accessed by third parties.

#### FUNDING COLLEGE CREDIT FOR PRIOR LEARNING/EXPERIENCE

Applicants may have the opportunity to earn academic credit for college level knowledge and competency outside the classroom, for which credit has not already been earned. These types of credit opportunities are coordinated through the applicant's individual school.

Applicants may apply for tuition reimbursement; applicants must submit their original receipts and documentation of their successful credit approval. Such applications are subject to the requirements contained in Article 5 and must be submitted to the Higher Education Office in the same academic school year as the credits were awarded by the school.

#### STUDENT LOAN DEFAULT OPTIONS

Applicants who are in student loan default may have options available to be reconsidered for federal financial aid and should contact the loan lender to discuss the potential availability of such options. For additional information regarding student loan issues, including, but not limited to loan repayment, consolidation, default and disputes, please go to <u>www.ed.gov</u>.

Adopted:

BC-\_\_\_\_

References:

Oneida Higher Education Scholarship (Law)

Trust Scholarship Policy and Procedure (Amended-BC 12-11-13E)

#### Addendum 01: EXAMPLES OF THE ARTICLE 5(e) REQUIREMENT

This Addendum 01 contains examples of potential scenarios where a student is seeking multiple degrees and the eligibility results based on the requirement in Article 5(e) that applicants must be seeking the Scholarship for a degree that is categorized in a funding tier that is higher than the funding tier of a previously earned degree based on the following funding tiers:

Tier Level	Achievement Sought	Length of Eligibility*	Maximum Funding**
1 <sup>st</sup>	Vocational Degree/Associate Degree/Certificate	2.5 years	\$20,000
2 <sup>nd</sup>	Undergraduate Degree	5 years	\$20,000
3 <sup>rd</sup>	Graduate Degree	3 years	\$25,000
4 <sup>th</sup>	Doctoral Degree	5 years	\$30,000

#### 1. The following are examples of funding eligibility for degrees sought in separate funding tiers:

(a) A student may be enrolled in a doctorate program, 4th tier, and a master's program, 3rd tier, at the same time and would be subject to the 4th tier maximums for length of eligibility and funding because the degrees are being earned at the same time and the doctorate is in the higher tier.

(b) A student may complete a master's program based on the 3rd tier maximums for length of eligibility and funding and then, once complete, may complete a doctorate program based on the 4th tier maximums for length of eligibility and funding because the doctorate is in a higher funding tier than the previously earned master's degree.

(c) A student may not complete a doctorate program based on the 4th tier maximums for length of eligibility and funding and then pursue a master's degree based on the 3rd tier maximums for length of eligibility and funding because the master's degree is in a lower funding tier than the previously earned doctorate degree.

2. The following are examples of funding eligibility for multiple achievements sought in the 1<sup>st</sup> tier funding of Certificates, Vocational degrees and associate degrees:

(a) If an applicant previously received a Scholarship to attend a one (1) year dental assistant program and completed that program with a vocational degree, he or she may still be awarded a Scholarship to pursue an associate's degree because while it is technically in the same funding tier, it is a more advanced degree than the previously earned vocational degree. It is important to note that while the student may still pursue the associate's degree, the scholarship award remains subject to the 1st tier's maximum length of funding of 2.5 years. Based on this, the applicant is eligible for the scholarship award and has 1.5 years remaining to complete the associate's degree.

(b) If the applicant previously received a scholarship to participate in an associate program and earned an associate's degree, he or she would not be eligible for a Scholarship award to pursue a certificate or a vocational degree at a later time, regardless of any remaining length of eligibility because the associate's degree is the most advanced degree in the 1st tier and applicants are not eligible for funding of a degree that is less advanced than a previously earned degree.

#### Addendum 02: ONEIDA TRUST SCHOLARSHIP

This Addendum 02 contains information related to the Oneida Trust Scholarship, which is a separate program from the Oneida Higher Education Scholarship program; it is governed by the Oneida Trust Scholarship Fund Policy and is administered by the Higher Education Office. Based on the Policy, the primary purpose of the Oneida Trust Scholarship "is to establish a trust resource for providing financial aid scholarships to assist eligible enrolled Oneida Tribal members in securing higher educational opportunities based on established criteria. This Fund is intended to provide assistance for higher education needs not being met by Tribal contribution [meaning the Oneida Higher Education Scholarship]."

- Applicants seeking funding through the Oneida Trust Scholarship must be in good standing with the Oneida Higher Education Scholarship program and shall submit the Trust Scholarship Application and any required documents to the Higher Education Office.
- 2. In order to be eligible for an Oneida Trust Scholarship award, applicants must meet the following requirements:
  - (a) Be an enrolled Oneida Tribal Member;
  - (b) Be seeking post-secondary acceptance/opportunities through required pre-requisite accredited classes, post-graduate preparation preparatory/examinations, or related a preparatory courses;
  - (c) Complete the Oneida Trust Scholarship applications prior to the close of the class/term/examination; and
  - (d) Be in good standing with the Oneida Higher Education Scholarship program as defined by <u>Article 10: GRADING REQUIREMENTS – GOOD STANDING</u> of the Higher Education Student Handbook.



# Legislative Operating Committee AGENDA REFERRAL FORM



1) Today's Date: _	3 / 14 / 2016	Date of Referral Action:	3 / 9 / 20	016
2) Entity that refer	red this item to LOC: Oneid	a Business Committee		
3) Individuals or Er	ntities to contact regarding thi	s item: Lisa Summers, Triba	al Secretary	
4) Item referred: <u>F</u>	Petition-Debraska Health B	oard		
5) Background info	ormation including applicable	e actions and dates: The followir	ng motion was made at th	ne 3/9/2016

OBC Meeting: Motion by Motion by David Jordan to accept the verified petition from Michael Debraska regarding establishing a Health Care Board; to send the verified petition to the Law, Finance, Legislative Reference, and Direct Report Offices for the legal, financial, legislative, and administrative analyses to be completed; to direct the Law, Finance, and Legislative Reference Offices to submit the analyses to the Tribal Secretary's Office within (60) days, and that a progress report be submitted in forty-five (45) days; and to direct the Direct Report Offices to submit the appropriate administrative analyses to the Tribal Secretary's Office within thirty (30) days, seconded by Brandon Stevens. Motion carried unanimously.

6) Due date: Update due 4/20/2016; Analysis due 5/11/16

Please send this form and all supporting materials to:

LOC@oneidanation.org or Legislative Operating Committee (LOC) P.O. Box 365 Oneida, WI 54155 Phone 920-869-4376

# **ONEIDA NATION** Office of the Tribal Secretary

Location: N7210 Seminary Road Oneida, WI 54155

Phone: (920)869-2214



Mailing Address: P.O. Box 365 Oneida, WI 54155-0365

Fax: (920)869-4040

To:	Business Committee Direct Reports	

From: Lisa Summers, Tribal Secretary

Date: March 10, 2016

Re:

Michael Debraska Petition – Establishing Health Care Board

The Business Committee took action on March 9, 2016 to direct our Direct Report offices to submit appropriate administrative analyses to the Tribal Secretary's office within 30 days for the attached petition requesting General Tribal Council to approve opening establishing a Health Care Board.

Slar

We would appreciate an initial review and if there is no impact, an email response of no impact or yes there is an impact is appreciated within 5 days. For those areas that are impacted, the full analyses are due within 30 days which is April 8, 2016. Please note, the legal, financial and legislative analyses are due within 60 days.

1

Please submit all responses to the TribalSecretary@oneidanation.org email address.

Thank you.

c: JoAnne House Chief Counsel Larry Barton, Chief Financial Officer Legislative Reference Office GTC Petitions File



Oneida Tribe of Indians of Wisconsin Enrollment Department Latí?shanalo·loks (They Gather the Names) finrollmen. 13. Bartment

P.O. BOX 365, ONEIDA, WI 54155-0365

PHONE: (920) 869-6200 \* 1-800-571-9902 FAX: (920) 869-2995 www.oneidanation.org/enrollment

TO: Oneida Tribal Secretary

FROM: Cheryl Skolaski, Enrollment Director

DATE: February 22, 2016

SUBJECT: GTC Petition Verification Results

On 2/22/2016 the Oneida Enrollment Department received a petition authored by Michael DeBraska regarding the Oneida Health Center/AJRCCC.

Results:

- 61 Number of Names on petition
- 60 Number of Names verified as Enrolled Tribal Members
- 0 Number of Tribal Members that did not meet the age criteria of 21 years
- 1 Number of Names that could not be verified
- 0 Number of Names that were submitted more than once
- 0 Number of Tribal Members invalidated due to Incompetency (See Attached Legal Opinion dated 9/4/2014)

Verified by:

Sholashi Enrollment Director 2/ 2016

Signature and Title

Date

If there are any questions please contact the Enrollment Department.

# PETITION

**Petitioner's Name:** 

**Michael Debraska** 

**Date Submitted:** 

We, the undersigned of fifty (50) or more qualified voters, do hereby request the Chairwoman of the Oneida Tribe of Indians of Wisconsin to for a Special General Tribal Council (GTC) meeting to be held on a Saturday only to allow for greater membership participation with this petition being the only thing on the agenda, within sixty (60) days of receipt of this petition, to discuss the following:

- 1. A Health Care Board be created to oversee the Oneida Health Care Center and its staff, along with the Anna John Residential Community Care Center (AJRCCC); and
- 2. GTC select and appoint all Health Care Board members, set their stipends, approve their by-laws and resolutions and that this Health Care Board reports only to General Tribal Council to prevent politics of the health care system of who receives treatment by any single or multiple board, committee or commission; and
- 3. To change the Contract Health Services Delivery Area (CHSDA) that is currently limited to Brown and Outagamie Counties but rather make it state-wide within Wisconsin; and
- 4. All enrolled members of the Oneida Tribe of Indians of Wisconsin receive medical care first and payment of the enrolled member(s) medical bill(s) be paid first within forty-five days of receipt by the tribe, regardless of where care was received within the State of Wisconsin; and
- 5. GTC determine and limit, if necessary, the descendancy lineage to receive care and their medical bills being paid; and
- 6. GTC select and hire an administrator to oversee the Oneida Health Center and AJRCC based upon gualified applications received after notice is approved by GTC to post for hiring until the Health Care Board is established and then they can take over the duties of overseeing the staff; and
- 7. No action be taken by any other individual(s), department(s), board(s), committee(s), or commission(s) on any of these matters until GTC has heard this petition; and
- 8. Any other issues GTC deems necessary and appropriate on this topic for the health, safety, and welfare of the Oneida Tribe of Indians of Wisconsin. RECEIVED BY THE OFFICE



FFB 2 2 2016

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Oneida Enrollment Dept.

# PETITION

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	<u>Michael Debraska</u>	<u>Michael Debraska</u> D	Michael Debraska Date Submitted:		Michael Debraska Date Submitted: INDIVISION MISCOLOGY

We, the undersigned of fifty (50) or more qualified voters, do hereby request the Chairwoman of the Oneida Tribe of Indians of Wisconsin, to call for a Special General Tribal Council (GTC) meeting to be held on a Saturday only to allow for greater membership participation with this petition being the only thing on the agenda, within sixty (60) days of receipt of this petition, to discuss the following:

- 1. A Health Care Board be created to oversee the Oneida Health Care Center and its staff, along with the Anna John Residential Community Care Center (AJRCCC); and
- 2. GTC select and appoint all Health Care Board members, set their stipends, approve their by-laws and resolutions and that this Health Care Board reports only to General Tribal Council to prevent politics of the health care system of who receives treatment by any single or multiple board, committee or commission; and
- 3. To change the Contract Health Services Delivery Area (CHSDA) that is currently limited to Brown and Outagamie Counties but rather make it state-wide within Wisconsin; and
- 4. All enrolled members of the Oneida Tribe of Indians of Wisconsin receive medical care first and payment of the enrolled member(s) medical bill(s) be paid first within forty-five days of receipt by the tribe, regardless of where care was received within the State of Wisconsin; and
- 5. GTC determine and limit, if necessary, the descendancy lineage to receive care and their medical bills being paid; and
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- 7. No action be taken by any other individual(s), department(s), board(s), committee(s), or commission(s) on any of these matters until GTC has heard this petition; and
- 8. Any other issues GTC deems necessary and appropriate on this topic for the health, safety, and welfare of the Oneida Tribe of Indians of Wisconsin.





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64 of 118

Petitioner's Name:

Michael Debraska

Date Submitted:

Page 1 of 2

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Oneida Enrollment Dept.

Petitioner's Name:

Michael Debraska

Date Submitted:

Page 1 of 2

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15 Verifical

Oneida Enrollment Dept.

# PETITION

**Petitioner's Name:** 

Michael Debraska

Date Submitted:

Page 1 of 2

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- The tribe currently has approximately 2,700 descendant's that currently do or could receive treatment at our Health Center
- These descendant's can go out 5 generations and BEYOND. It could go beyond 5 generations but, as I understand it, the tribe only tracks to 5 generations out. It go out 6 or more.
- As a result of so many descendant's receiving treatment, our own enrolled members are being denied services on many levels—such as the ability to



- ----make timely and reasonable medical appointments without waiting for months
- ----medical bill(s) going unpaid and our own people's credit ratings being ruined. This has a trickle down effect of not being able to get a home or new car or paying much higher interest rates if they can.
- ----the Health Center/tribe having to create a NO SHOW POLICY due to individuals not showing for their scheduled appointments. INSERT BRANDON's FACEBOOOK POST HERE.

Based upon this, Madame Chairwoman, I now hold in my hand a petition to be submitted to the Secretary Lisa Summers with GTC as my witness. The reason I am doing it this way is, I and other GTC members DO NOT want this petition getting held up in a bureaucratic limbo like the 3&5K petition submitted by Dr. John Powless and others that have taken a year or more to be heard.

# Therefore:----

I make a motion to have this petition I hold in my hands that I am now submitting to the Secretary and a complete copy be made for me, that a SPECIAL GTC meeting be called and held within 60 days, on a Saturday only, with this item being the only thing on the agenda to be heard, with or without the fiscal and legal analysis' if they are or aren't done, as this issues affects the entire enrolled population of Oneida and involves the health, safety, and welfare of our tribe.



# Legislative Operating Committee AGENDA REFERRAL FORM



1)	Today's Date:	3	_/14	/ 2016	Date of Referral Action:	3	/	9	/ 2016	
2)	Entity that referr	ed th	is item t	o LOC: Onei	ida Business Committee					
3)	Individuals or En	tities	to conta	ct regarding t	his item: Lisa Summers, Triba	I Seo	creta	ary		
4)	Item referred: P	etitio	n-Metiv	rier Per Capi	ta					
					<b>-</b>					

5) Background information, including applicable actions and dates: The following motion was made at the 3/9/2016 OBC Meeting: Motion by Motion by David Jordan to accept the verified petition from Yvonne Metivier regarding per capita FY '17 through FY '21; to send the verified petition to the Law, Finance, Legislative Reference, and Direct Report Offices for the legal, financial, legislative, and administrative analyses to be completed; to direct the Law, Finance, and Legislative Reference Offices to submit the analyses to the Tribal Secretary's Office within (60) days, and that a progress report be submitted in forty-five (45) days; and to direct the Direct Report Offices to submit the appropriate administrative analyses to the Tribal Secretary's Office within thirty (30) days, seconded by Trish King. Motion carried unanimously.

6) Due date: Update due 4/20/2016; Analysis due 5/11/16

Please send this form and all supporting materials to:

LOC@oneidanation.org or Legislative Operating Committee (LOC) P.O. Box 365 Oneida, WI 54155 Phone 920-869-4376
### Oneida Nation Legislative Reference Office

Krystal L. John, Staff Attorney Douglass A. McIntyre Taniquelle J. Thurner, Legislative Analyst Candice E. Skenandore, Legislative Analyst



P.O. Box 365 Oneida, WI 54155 (920) 869-4376 (800) 236-2214 https://oneida-nsn.gov/Laws

#### Memorandum

TO:	Legislative Operating Committee
FROM:	Douglass McIntyre, Staff Attorney
DATE:	March 22, 2016
RE:	E-Poll Results for Petition: Metivier Per Capita FY17 through FY21

At the Oneida Business Committee (OBC) meeting held on March 9, 2016, the OBC accepted receipt of a petition from Yvonne Metivier concerning per capita payments. The OBC forwarded it for the appropriate analyses, including to the Legislative Reference Office for a legislative analysis, with a due date for the analyses within sixty (60) days.

On March 16, 2016, the Secretary's Office requested that the analyses be completed earlier than original deadline so that this petition could be paired with another petition on per capita payments already scheduled to go before the General Tribal Counsel. As a result, an E-Poll was conducted on March 16, 2016 to "add the Petition: Metivier-Per Capita FY17 through FY21 to the Active Files List, accept the statement of effect and forward the statement of effect to the Oneida Business Committee for consideration." The results are attached.

### **Oneida Business Committee Agenda Request**

1. Meeting Date Requested: <u>3</u> / <u>16</u> / <u>16</u>
2. General Information:         Session:       ○ Open         Executive - See instructions for the applicable laws, then choose one:
<b>3. Supporting Materials</b> Report          Resolution          Contract          Other:
1. Statement of Effect     3.
2. 4.
Business Committee signature required
<ul> <li><b>4. Budget Information</b> <ul> <li>Budgeted - Tribal Contribution</li> <li>Budgeted - Grant Funded</li> <li>Unbudgeted</li> </ul> </li> <li><b>5. Submission</b></li> </ul>
Authorized Sponsor / Liaison: Brandon Stevens, Council Member
Primary Requestor:Your Name, Title / Dept. or Tribal Member
Additional Requestor: Name, Title / Dept.
Additional Requestor:

### **Oneida Business Committee Agenda Request**

#### 6. Cover Memo:

Describe the purpose, background/history, and action requested:

On 3/9/2016, the OBC acknowledged receipt of the petition and ordered a legislative analysis.

Action requested:

Approve the attached Statements of Effect for Petition: Metivier Per Capita FY17 through FY21.

1) Save a copy of this form for your records.

2) Print this form as a \*.pdf *OR* print and scan this form in as \*.pdf.

3) E-mail this form and all supporting materials in a SINGLE \*.pdf file to: BC\_Agenda\_Requests@oneidanation.org

### **Oneida Nation** Legislative Reference Office

Krystal L. John, Staff Attorney Douglass A. McIntyre, Staff Attorney Taniquelle J. Thurner, Legislative Analyst Maureen Perkins, Legislative Analyst



P.O. Box 365 Oneida, WI 54155 (920) 869-4375 (800) 236-2214 https://oneida-nsn.gov/Laws

### Statement of Effect

Petition: Metivier Per Capita FY17 through FY21

#### Summary

This petition requests that General Tribal Council (GTC) direct the Oneida Business Committee (OBC) to pay two thousand dollars (\$2,000) in per capita payments for Fiscal Years 2017 through 2021.

Submitted by Douglass A. McIntyre, Staff Attorney, Legislative Reference Office

### Analysis by the Legislative Reference Office

On February 9, 2016, a petition was submitted to the Tribal Secretary's Office and has since been verified by the Enrollments Department. On March 9, 2016, the OBC accepted receipt of the petition and forwarded it for the appropriate analyses, including this legislative analysis.

The petition states: "GTC directs OBC to pay two thousand dollars (\$2,000) per capita beginning Budget year 2017 and 2018, 2019, 2020 and 2021."

After reviewing the petition and applicable laws of the Nation it has been determined that this petition would have no legislative impact. The Per Capita Law does not mandate a specific amount for per capita payments but rather leaves it to the direction of the GTC. *See 9.4-3.* Further, this petition does not contradict the GTC directive of May 5, 2013 for one thousand dollar (\$1,000) per capita payments beginning in 2014 as that motion was for three (3) years and that period has lapsed.

### Conclusion

There is no legislative impact from the petition.

### **Requested Action**

Accept the legislative analysis of the Petition: Metivier Per Capita FY17 through FY21.

#### **Douglass A. McIntyre**

From:	Douglass A. McIntyre
Sent:	Wednesday, March 16, 2016 1:18 PM
То:	Brandon L. Yellowbird-Stevens; David P. Jordan; Fawn J. Billie; Ronald W. Hill; Jennifer A. Webster
Cc:	Rhiannon R. Metoxen; Leyne C. Orosco; Nicolas A. Reynolds; Danelle A. Wilson; Krystal John
Subject:	E-Poll on Petition
Attachments:	ARF Petition-Metivier Per Cap.pdf; Petition-Metivier Per Cap Backup.pdf; Packet Petition Metivier Per Cap.pdf
Importance:	High

The Secretary's Office has asked that the LOC conduct an E-poll on the statement of effect for **Petition: Metivier-Per Capita FY17 through FY21** so that item can be paired with another petition on per capita payments and still give the petitioner enough time to submit her own documents with the petition. Attached is the Agenda Referral Form for the item, petition backup and statement of effect.

The LRO is asking the LOC to vote via e-poll on a motion to add the Petition: Metivier-Per Capita FY17 through FY21 to the Active Files List, accept the statement of effect and forward the statement of effect to the Oneida Business Committee for consideration.

If you are in favor of this Motion please reply to this email with a yes or support.

Douglass A. McIntyre Staff Attorney Legislative Reference Office Oneida Tribe of Indians of Wisconsin (920) 869-4417

The information contained in this e-mail is confidential and privileged. If you are not the intended recipient, please be advised that any use, copying, or dissemination of this information is prohibited. Please destroy this e-mail and immediately notify us of the erroneous transmission.





please consider the environment before printing this email

#### **Douglass A. McIntyre**

From:	Jennifer A. Webster
Sent:	Wednesday, March 16, 2016 1:30 PM
То:	Douglass A. McIntyre; Brandon L. Yellowbird-Stevens; David P. Jordan; Fawn J. Billie; Ronald W. Hill
Cc:	Rhiannon R. Metoxen; Leyne C. Orosco; Nicolas A. Reynolds; Danelle A. Wilson; Krystal John
Subject:	RE: E-Poll on Petition

Support. Thanks, Jenny

### **Douglass A. McIntyre**

From:	David P. Jordan
Sent:	Wednesday, March 16, 2016 1:50 PM
То:	Douglass A. McIntyre; Brandon L. Yellowbird-Stevens; Fawn J. Billie; Ronald W. Hill; Jennifer A. Webster
Cc:	Rhiannon R. Metoxen; Leyne C. Orosco; Nicolas A. Reynolds; Danelle A. Wilson; Krystal John
Subject:	RE: E-Poll on Petition

Support

### Douglass A. McIntyre

From:	Nicolas A. Reynolds on behalf of Fawn J. Billie
Sent:	Wednesday, March 16, 2016 2:59 PM
То:	Douglass A. McIntyre; Brandon L. Yellowbird-Stevens; David P. Jordan; Fawn J. Billie; Ronald W. Hill; Jennifer A. Webster
Cc:	Rhiannon R. Metoxen; Leyne C. Orosco; Danelle A. Wilson; Krystal John
Subject:	RE: E-Poll on Petition

Fawn is still having spotty email connectivity down in Phoenix. She ask me to reply for her. She supports putting it on the active files list.

### **Douglass A. McIntyre**

From:	Ronald W. Hill
Sent:	Wednesday, March 16, 2016 2:58 PM
To:	Douglass A. McIntyre
Cc:	Brandon L. Yellowbird-Stevens; David P. Jordan; Fawn J. Billie; Jennifer A. Webster;
	Rhiannon R. Metoxen; Leyne C. Orosco; Nicolas A. Reynolds; Danelle A. Wilson; Krystal
	John
Subject:	Re: E-Poll on Petition
S 5	

Support

Sent from my iPhone

### Douglass A. McIntyre

From:	Brandon L. Yellowbird-Stevens
Sent:	Wednesday, March 16, 2016 3:05 PM
To:	Douglass A. McIntyre
Cc:	David P. Jordan; Fawn J. Billie; Ronald W. Hill; Jennifer A. Webster; Rhiannon R.
	Metoxen; Leyne C. Orosco; Nicolas A. Reynolds; Danelle A. Wilson; Krystal John
Subject:	Re: E-Poll on Petition

Support

Sent from my iPad

### **ONEIDA NATION** Office of the Tribal Secretary

*Location:* N7210 Seminary Road Oneida, WI 54155

Phone: (920)869-2214



Mailing Address: P.O. Box 365 Oneida, WI 54155-0365

Fax: (920)869-4040

То:	Business Committee Direct Reports				
From:	Lisa Summers, Tribal Secretary				

Date: March 10, 2016

Re:

Yvonne Metivier Petition – Per Capita FY 17 – FY 21

The Business Committee took action on March 9, 2016 to direct our Direct Report offices to submit appropriate administrative analyses to the Tribal Secretary's office within 30 days for the attached petition requesting General Tribal Council to approve per capita for FY 17 - FY 21.

We would appreciate an initial review and if there is no impact, an email response of no impact or yes there is an impact is appreciated within 5 days. For those areas that are impacted, the full analyses are due within 30 days which is April 8, 2016. Please note, the legal, financial and legislative analyses are due within 60 days.

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Please submit all responses to the TribalSecretary@oneidanation.org email address.

Thank you.

c: JoAnne House Chief Counsel Larry Barton, Chief Financial Officer Legislative Reference Office GTC Petitions File



Oneida Tribe of Indians of Wisconsin **Enrollment Department** Latí<sup>?</sup>shanalo<sup>.</sup>loks (They Gather the Names)

P.O. BOX 365, ONEIDA, WI 54155-0365

PHONE: (920) 869-6200 \* 1-800-571-9902 FAX: (920) 869-2995 www.oneidanation.org/enrollment



TO: **Oneida Tribal Secretary** 

FROM: Cheryl Skolaski, Enrollment Director

DATE: February 22, 2016

SUBJECT: GTC Petition Verification Results

On 2/22/2016 the Oneida Enrollment Department received a petition authored by Yvonne Metivier regarding Per Capita from 2017 to 2021.

**Results:** 

- 70 Number of Printed Names on petition
- 69 Number of Printed Names verified as Enrolled Tribal Members
- Number of Tribal Members that did not meet the age criteria for voting in 0 accordance with the Oneida Constitution.
- Number of Names that could not be verified 1
- 0 Number of Names that were submitted more than once
- 0 Number of Tribal Members invalidated due to Incompetency (See Attached Legal Opinion dated 9/4/2014)

Verified by:

Shalashi **Enrollment Director** 2/22/2016 Date Signature and Title

This was resubmitted for verification because two individuals were deemed ineligible because they were under 21 on 2/19/2016 but the IBIA decision on 2/17/2016 determined eligible voters are 18+. Corrected verification to reflect this change.

If there are any questions please contact the Enrollment Department.

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**PETITION FORM** 84 of 118 AETIVIER IN ME NAME OF PETITIONER: Day P2 ORC PURPOSE:  $\Delta 0$ no  $\wedge \wedge \cap$ Ά. 0+

DATE SUBMITTED TO ONEIDA TRIBAL SECRETARY: \_

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**Printed Name** Address **D.O.B.** Enrollment # Signature , 85 of 118 5640 1452 11508 14612 12715 11503 STE 7379 7062 7292 ENROLLMENT NUMBERS VERIFIED BY: DATE: NAME OF PETITIONER: 4 **ENROLLMENT NUMBER:** ADDRESS: (STREET/ P.O. BOX) (CITY) (STATE) (ZIP) PHONE NUMBER: RECEIVED BY THE OFFICE OF TRIBAL SECRETARY ONEIDA BUSINESS COMMITTEE v nov for FFB 192016 ON ONEIDA TRIBE, OF INDIANS OF WISCONSIN INITIALS

4

	PETITION FORM	
/	NAME OF PETITIONER: YUDNALE RETIVIER AMM Deltoo	86 of 118
	PURPOSE: GTC directs OBC to pay \$2,000.00 per capita	
	beginning Budget year 2017 and 2018, 2019, 2020,	

DATE SUBMITTED TO ONEIDA TRIBAL SECRETARY:

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ADDRESS:(STRE	ET/ P.O. BOX)	(CITY)	(STATE)	(ZIP)
PHONE NUMBER:				

RECEIVED BY THE OFFIC OF TRIBAL SECRETARY ONEIDA BUSINESS COMMIT	
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ONEIDA TRIBE OF INDIANS OF WISCONSIN	

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PETITION FORM 88 of 118 NNE AFT INTER. NAME OF PETITIONER: Day 72 . AAA. DO DERCA rects OBC PURPOSE: 7 nA AR N sinni

### DATE SUBMITTED TO ONEIDA TRIBAL SECRETARY: \_\_\_\_

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### Oneida Tribe of Indians of Wisconsin Legislative Reference Office

Krystal L. John, Staff Attorney Douglass A. McIntyre Taniquelle J. Thurner, Legislative Analyst Candice E. Skenandore, Legislative Analyst



P.O. Box 365 Oneida, WI 54155 (920) 869-4376 (800) 236-2214 https://oneida-nsn.gov/Laws

#### Memorandum

TO:	Legislative Operating Committee
FROM:	Krystal L. John, Staff Attorney
DATE:	March 22, 2016
RE:	E-Poll Results for updated Employment Law Public Meeting Packet

At the Legislative Operating Committee (LOC) meeting held on March 2, 2016 the LOC approved the public meeting packet for the Employment Law's March 31, 2016 public meeting.

Since that date the draft of the Employment Law and the legislative analysis has been updated and we would like to reflect that in the public meeting packet in order to receive the best possible feedback from the public.

Please accept the attached results of the E-Poll that was conducted on March 15, 2016 to approve the updated public meeting packet for the Employment Law public meeting to be held on March 31, 2016.

From:	Krystal John
Sent:	Tuesday, March 15, 2016 4:09 PM
То:	Brandon L. Yellowbird-Stevens; David P. Jordan; Fawn J. Billie; Jennifer A. Webster;
	Ronald W. Hill; Danelle A. Wilson; Leyne C. Orosco; Nicolas A. Reynolds; Rhiannon R.
	Metoxen
Cc:	Maureen S. Perkins
Subject:	Employment Law Public Meeting Packet E-Poll
Attachments:	2016 03 31 Employment Law PM Packet.pdf

Good afternoon, LOC,

Please respond with your approval of the attached revised public meeting packet for the Employment Law public meeting scheduled for March 31, 2016. The public meeting packet is updated in order clarify some points in the analysis and also to update the draft of the Employment Law and the analysis based on revisions that have been made to the Employment Law and the Employee Handbook based on feedback we have received in the course of the our informational meetings with employees.

Thank you and have a wonderful evening.

Krystal L. John, Staff Attorney Legislative Reference Office Oneida Tribe of Indians of Wisconsin (920) 869-4375

The information contained in this e-mail is confidential and privileged. If you are not the intended recipient, please be advised that any use, copying, or dissemination of this information is prohibited. Please destroy this e-mail and immediately notify us of the erroneous transmission.



From:	Ronald W. Hill
Sent:	Tuesday, March 15, 2016 4:24 PM
То:	Krystal John
Cc:	Brandon L. Yellowbird-Stevens; David P. Jordan; Fawn J. Billie; Jennifer A. Webster;
	Danelle A. Wilson; Leyne C. Orosco; Nicolas A. Reynolds; Rhiannon R. Metoxen; Maureen
	S. Perkins
Subject:	Re: Employment Law Public Meeting Packet E-Poll

#### Subject:

Approve.

Sent from my iPhone

From: Jennifer A. Webster Sent: Tuesday, March 15, 2016 6:57 PM Krystal John; Brandon L. Yellowbird-Stevens; David P. Jordan; Fawn J. Billie; Ronald W. To: Hill; Danelle A. Wilson; Leyne C. Orosco; Nicolas A. Reynolds; Rhiannon R. Metoxen Cc: Maureen S. Perkins Subject: RE: Employment Law Public Meeting Packet E-Poll

Approve. Jenny

From:	David P. Jordan
Sent:	Wednesday, March 16, 2016 8:58 AM
То:	Krystal John; Brandon L. Yellowbird-Stevens; Fawn J. Billie; Jennifer A. Webster; Ronald
Cc:	W. Hill; Danelle A. Wilson; Leyne C. Orosco; Nicolas A. Reynolds; Rhiannon R. Metoxen Maureen S. Perkins
Subject:	RF: Employment Law Public Mosting Deduct 5 D. U

RE: Employment Law Public Meeting Packet E-Poll

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# PUBLIC MEETING

### TO BE HELD March 31, 2016 at 12:15 p.m. IN THE OBC CONFERENCE ROOM (2<sup>nd</sup> FLOOR—NORBERT HILL CENTER)

In accordance with the Legislative Procedures Act, the Legislative Operating Committee is hosting this Public Meeting to gather feedback from the community regarding a legislative proposal.

# **TOPIC: EMPLOYMENT LAW**

#### This is a proposal for a new Tribal law which would:

- Replace the current Personnel Policies and Procedures;
- Provide a fair, consistent and efficient structure to govern all employment matters;
- Streamline current processes to reduce cost, time and resources;
- Provide the framework for Employment matters with the detailed content currently contained in the Personnel Policies and Procedures being delegated to HRD in the form of rules HRD shall create pursuant to the Administrative Rulemaking Law;
- Allow tribal entities the latitude to adjust certain employment practices to best fit their individual entities;
- Dissolve the Personnel Commission and redirect its currently assigned duties; the Oneida Judiciary will absorb the hearing body authority and the duties related to hiring process are transferred to HRD.

To obtain copies of the Public Meeting documents for this proposal, or to learn about the LOC public meeting process, please visit <u>www.oneida-nsn.gov/Register/PublicMeetings</u>

or contact the Legislative Reference Office.

## PUBLIC COMMENT PERIOD OPEN UNTIL APRIL 7, 2016

During the Public Comment Period, all interested persons may submit written comments and/or a transcript of any testimony/spoken comments made during the Public Meeting. These may be submitted to the Tribal Secretary's Office or to the Legislative Reference Office in person (Second floor, Norbert Hill Center) or by U.S. mail, interoffice mail, e -mail or fax.

> Legislative Reference Office PO Box 365 Oneida, WI 54155 LOC@oneidanation.org Phone: (920) 869-4376 or (800) 236-2214 Fax: (920) 869-4040



3/15/16 Draft 2 to Draft 17

	Analysis by the Legislative Reference Office				
Title	Title         Employment Law (Law)				
Requester	OBC Directive Drafter Krystal L. John Analyst Maureen Perkins				
Reason for Request					
Purpose	To provide a fair, consistent and efficient structure to govern all employment matters [See 300.1-1].				
Authorized/ Affected Entities	Affected Entities         Entities, Supervisors, Reviewing Supervisors, Oneida Business Committee (OBC)				
Due Process					
Related Legislation	Anonymous Letters Policy, Lay Off Policy, Furlough Policy, Conflict of Interest Policy, Drug and Alcohol Free Workplace, Garnishment Ordinance, Military Services Employee Protection Act, Early Return to Work, Oneida Safety Law, Oneida Worker's				
Enforcement	Corrective Action including verbal & written warnings, suspension and/or termination [See 300.3-1 (c)].				

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### **Overview**

2 This is a new Law that will replace the current Personnel Policies and Procedures. The 3 Law provides a fair, consistent and efficient structure to govern all employment matters. The 4 Law streamlines current processes to reduce cost, time and resources. The Law contains the 5 framework and much of the detailed content of the current Policies and Procedures have moved 6 to the Handbook. The GTC retains authority to amend or repeal the law under the Legislative 7 Procedures Act. Under the Administrative Rulemaking Law, the HRD would have the authority 8 to amend the Handbook with OBC approval. The Law dissolves the Personnel Commission and 9 redirects the duties currently assigned. Hearing Body Authority will move to Oneida Judiciary 10 and the duties within the hiring process will move to HRD.

- Dissolves Personnel Commission moving duties to HRD.
- Oneida Judiciary will hear appeals.
- Change to at-will employment for all temporary and probationary employees.
- Temporary employees no longer receive holiday pay.
- Funeral Leave for immediate family has increased to five (5) days and is non-15 discretionary. 16
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### **Repealed Resolutions**

- The Oneida Tribal Management System and amendments to the Tribal (a) • Management System, including the Personnel Policies and Procedures adopted by the Oneida Business Committee on May 7, 1985;
- 21 22 23
- (b) BC Resolution BC-05-11-11-A entitled Establish Tuberculosis Control Program; • • The TB program appears in the Law [see 300.5-5(a)].
  - Page 1 of 16

3/15/16 Draft 2 to Draft 17

24	•	(c) The Employee Protection Policy adopted by emergency pursuant to BC-4-20-95-
25		B, permanently adopted pursuant to BC-12-6-95-B and subsequently amended
26		pursuant to BC-1-20-99-B and BC-6-30-04-J;
27		• Employee Protection appears in the Handbook [see XIV 14-1 to 14-3].
28	•	(d) The GED Policy approved by the Oneida Business Committee on October 21,
29		1992;
30		• GED Policy appears in the Law [see $300.5-4$ ] and the Handbook [see $4-3(b)$ ].
31	•	(e) BC Resolution BC-07-22-09-B entitled Oneida Nation Veterans Affairs
32		Committee, Paid Time Off for Selected Color Guard Members Who Are Employees;
33		• Included in the Handbook [see 9-8].
34	•	(f) The Parent Leave Policy adopted pursuant to BC-03-02-94-A;
35		• Parent leave is included in the Handbook [see 9-6].
36	•	(g) BC Resolution 04-05-95-A regarding a paid break for donating blood at a blood
37		drive coordinated by the Nation;
38		• Paid blood donation break appears in the Handbook $[8-1(d)]$ .
39	•	(h) BC Resolution 05-12-93-J regarding HRD's role in the interpretation,
40		implementation and enforcement of the Personnel, Policies and Procedures;
41		• HRD's role and responsibilities are included in the law [see 300.4].
42	•	(j) GTC Resolution 05-23-11-A entitled Personnel Policies and Procedures
43		Amendments to Strengthen Indian Preference in Hiring.
44		$\circ$ Some of the content of this resolution appears in the Law and Handbook,
45		some of the content has changed.
46		
47		Proposed Amendments
48		Current Policies and Procedures Section II Recruiting
49	•	Repeal GTC Resolution 5-23-11-A
50	•	Change policy regarding labor pools
51	•	Temporary employees are at-will with no appeal rights
52	•	Temporary employees no longer receive holiday pay
53		

<b>Current Policies and Procedures</b>		Proposed Law	Analysis
	Section II Recruiting		
	1. Recruiting Strategy	Removed	
	2. Applicant Pool	Removed	

<b>Current Policies and</b>	Proposed Law	Resolutions	Analysis
Procedures	-		
Section II B	Handbook 5.7(d)	GTC Resolution 5-23-	Indian Preference
Labor Pools	(1) Work with a Hiring	<b>11-A Personnel Policies</b>	still applies to
3 All qualified applicants	Representative to interview,	and Procedures	Labor Pools.
will then be placed in a pool	pursuant to Article 5-8, and	Amendments to	This Law requests
according to the Tribe's	rank, pursuant to Article 5-9,	Strengthen Indian	GTC to repeal
Oneida and Indian	each applicant in the labor pool.	Preference in Hiring:	GTC Resolution
Preference Policy and the	When all interviews and	"requiring that all	5-23-11-A and
date the application was	rankings of the labor pool are	Labor Pool Positions	changes the policy
received. All applicants will	complete, the Supervisor shall	will be considered based,	removing the date
be notified of acceptance	make a selection pursuant to	first on Indian	the application
into or rejection from the	Article 5-10; or	Preference and second,	was received as a
pool.	(2) Request that a hiring	on the date the	place in the pool.

#### 3/15/16 Draft 2 to Draft 17

representative complete a pre-	application was received	LOC may
screening of the labor pool	would also increase the	consider
based on the applications	number of Tribal	incorporating
submitted and the screening	members who are	GTC directive into
process contained in Article 5-6	employed by the Tribe".	Proposed
to provide the supervisor with		Handbook or
the top (3) qualified applicants		repeal the GTC
for the position. The supervisor		Resolution 5-23-
may then interview the top		11-A.
three (3) applicants in the labor		
pool pursuant to Article 5-8(a)		
and (b), and rank them,		
pursuant to Article 5-9. When		
all interviews and rankings are		
complete, the supervisor shall		
make a selection, provided that,		
if there is one (1) or more		
Oneida applicant in the top		
three (3) most qualified, an		
Oneida applicant must be		
selected.		

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<b>Emergency Temporary</b>		
Positions		
e. Temporary employees	Handbook 5-11.	The final wage
will be paid within the	Hiring Negotiations. The supervisor shall review	negotiation has
Grade in which the job is	the Wage and Salary charts created by HRD	moved from the
classified and salary will be	pursuant to Article 7-1(a) and shall determine the	General Manager
negotiated within the first	Wage or Salary to offer the applicant, which must	to HRD.
three (3) steps of respective	be approved by HRD to ensure procedural	
grade.	compliance with Article 7-1(b). Should the	
1. Any negotiated salary	supervisor seek to deviate from the standard Grade	
beyond step three will	placement, HRD must approve the selected Wage	
require written justification	or Salary.	
and approval from the		
respective General Manager.		
g. Temporary	5-18. At-Will Employees. (i) At-will Employees	Change to at-will
employees that are	may be terminated at any time, for any reason,	employment for
terminated due to	provided that, if the at-will Employee has not	temporary
documented cause will have	demonstrated behavior related issues but is not a	employees.
the right to the appeal	good fit for the position, the supervisor shall	Temporary
process as outlined in the	separate, not terminate, the at-will Employee.	employees can be
personnel policies and	(j) At-will employees, excluding	let go at any time
procedures.	political appointees that are hired through the	and do not have
	normal hiring process, do not have access to the	access to appeal
	grievance process provided in Article 13.	process.
4. Benefits	7-11. Paid Holidays.	Temporary
ETeligible for benefits as	(a) The following employees are not eligible for	employees no
defined in this section of the	paid holidays:	longer receive
Personnel Policies	I	Holiday pay.
and Procedures as	(1) Tomporous at will ampleyees	
Mandatory Benefits and	(1) Temporary at-will employees;	
Holiday pay.		

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### **Current Policies and Procedures Section III Selection Policy**

- 58 Hiring Philosophy condensed.
  50 O it is the first part of the second second
- Oneida and Indian Preference changed for descendants per GTC resolution and BC action.
- Step relationships added to the immediate family definition for purposes of determining
   nepotism and conflict of interest.
- Electronic submission of applications added.
- Initial posting for Oneida applicants only has been removed; Oneida's are still given
   preference in the interview process and Oneida and Indian Preference still apply to all
   hiring decisions.
- Selection has changed from the top two to the top three.
- Interim transfers have been reduced to a maximum of one year.
- Change in the transfer process.
- Employees separated or terminated during probationary period no longer receive credit
   for accrued personal time off.
- 72

<b>Current Policies and Procedures</b>	Proposed Law	Analysis
A. ONEIDA PREFERENCE AND	300.1. Purpose and Policy	Condensed.
INDIAN PREFERENCE	300.1-2. It is the Nation's policy to provide entities latitude to	See Oneida
POLICY STATEMENT	create human resource practices to fit their individual industry	and Indian
"As a sovereign Indian Tribe and a	standards, while creating a strong and healthy work environment.	Preference
unique cultural group, the Oneida	In addition, although certain federal and state laws, specifically	section for
Tribe has determined that a highly	Title VII, do not apply to the Nation, the Nation's employment	additional
desirable employment characteristic	policy is to afford applicants and employees equal employment	detail.
is a knowledge of Oneida culture that	opportunities while recognizing the Nation's Oneida and Indian	
can be attained only by membership	employment preference. The Nation's hiring philosophy is to	
(or eligibility for membership) in the	recruit, hire, retain and develop individuals who are culturally	
Oneida Tribe. Further, the Tribe	respectful, professionally competent and familiar with the Oneida	
recognizes the unique, shared culture	community.	
of Native American Indians and has		
determined that a desirable		
employment characteristic is status as		
a member of an American Indian		
tribe. At a minimum, the Tribe has		
determined that some knowledge of		
Indian culture is a desirable		
employment characteristic "		

Current Policies and Procedures	Proposed Law	Resolution	Analysis
Priorities of	<b>300.5-3. Oneida and Indian Preference.</b> The Nation shall apply	GTC	Change in
Indian	Oneida and Indian Preference to all hiring practices.	Resolution	preference
Preference	(a) Unless otherwise prohibited by law or grant funding	5-23-11-A	for
1. Enrolled	requirements, the Nation shall apply the following order of Oneida	Personnel	descendants
Oneida Tribal	and Indian Preference in staffing decisions:	Policies and	per BC work
member;	(1) Persons who are tribal members.	Procedures	meeting
2. Oneida Indians	(2) Persons who meet the blood quantum requirements	Amendments	10/8/15 and
eligible for	contained in the Membership Ordinance, but are not currently	to	GTC
enrollment in the	tribal members, and/or persons who are documented first	Strengthen	Resolution.
Oneida Tribe;	generation descendants of a tribal member.	Indian	
3. Documented	(3) Persons enrolled in any federally recognized tribe other	Preference	
first generation	than this Nation.	in Hiring	

#### 3/15/16 Draft 2 to Draft 17

Oneida	(4) All other non-Indian persons.
descendant;	(b) If a law or grant funding requirement prohibits the
4. Other Native	application of Oneida and Indian Preference in accordance with
American Indian;	300.5-3(a), the Nation shall make staffing decisions in accordance
5. Other (non-	with the Indian Preference requirements of the said law or grant.
Indian).	(c) Oneida and Indian Preference applies only when an
	applicant meets all the minimum requirements of the position
	applied for.
	(d) Oneida-Only Positions. To the extent possible, all top
	administrative and political appointee positions must be held by
	tribal members. <sup>1</sup> If a position requires specific skills and/or
	licensing by the state or federal government and there are no
	available tribal members who possess the necessary skills or
	licensing to assume the vacancy, only then may a non-tribal
	member be selected to fill the vacancy.

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<b>Current Policies and Procedures</b>	Proposed Law	Analysis
<b>B. HIRING PROCEDURE</b>		
1. Statement of Policy	Removed	

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e. Conflict of Interest and Nepotism	Step relationships added	

# 77

2. Hiring Procedures	Removed	
b. Personnel Commission		

### 78

4. Job Descriptions	Detail removed	
d. Applications	Detail removed	
3) Application Deadline	Mailed application removed	
	Electronic submission added	
4) All applications will be	Removed	
acknowledged.		

<b>Current Policies and</b>	Proposed Law	Resolutions	Analysis
Procedures	-		
e. Advertising	Handbook 5-3.	GTC Resolution 5-	All postings are now
2) Unless otherwise	Posting Vacancies.	23-11-A Personnel	completed at one time;
prohibited by external	(a) New Positions. All new positions,	Policies and	if two (2) or more
grant source or	excluding those intended to be filled	Procedures	qualified Oneida's
federal law, the first	with an At-Will Employee, must	Amendments to	apply, they will be
posting for a position	simultaneously be posted internally	Strengthen Indian	interviewed first and a
vacancy shall be	and externally for a minimum of seven	Preference in	selection made as long
limited to enrolled	(7) days.	Hiring:	as there are at least two
Oneida members and	5-8. Interviews.	"Initially posting	(2) eligible Oneida's
shall be posted for a	(a) (1) If there are two (2) or more	all vacant positions	after the interview
minimum of seven	qualified and eligible Oneida applicants	as "Oneida Only"	process has been
(7) calendar days.	the hiring representative shall schedule	would increase the	completed.
	interviews with the Oneida applicants	number of Tribal	
	first. In such circumstances, the	members who are	This Law requests GTC
	remaining applicants, if any, may only be	employed by the	to repeal GTC
	scheduled for interviews if an Oneida	Tribe".	Resolution 5-23-11-A.
	applicant has not been selected pursuant		LOC may consider

#### 3/15/16 Draft 2 to Draft 17

	1 CTC
to Article 5-10.	incorporating GTC
(2) If there are not two (2) or more	directive into Proposed
qualified and eligible Oneida applicants,	Handbook or repeal the
the hiring representative shall schedule	GTC Resolution 5-23-
interviews if there are three (3) or more	11-A.
qualified and eligible applicants in total.	
5-10. Selection.	
(a) When all interviews have been	
conducted, if applicable, the	
supervisor shall select an applicant for	
the position based on the following,	
provided that if there are two (2) or	
more qualified and eligible Oneida	
applicants, one (1) of the Oneida	
applicants must be selected:	

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<b>Current Policies and Procedures</b>	Proposed Law	Analysis
<ul> <li>f. Screening of Applicants</li> <li>2) The HRD Office shall notify screened out applicants within five (5) working days after the initial screening and reserve these applications in the general recruiting pool.</li> </ul>	Removed	
<ul> <li>h. Selection</li> <li>1) The supervisor shall select one of the top two (2) candidates as ranked through the rating scale.</li> </ul>	Handbook 5-10. Selection. All hiring decisions must adhere to the Oneida and Indian preference policy as contained in the Employment Law. (a) The Hiring Representative shall provide	Selection has changed from the top two to the top three ranked applicants. Oneida and Indian
	the supervisor(s) with the top three (3) ranked applicants.	Preference apply.

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Current Policies and	Proposed Law	Analysis
Procedures		
C. TRANSFERS AND	Handbook	Current Tribe Wide SOP:
PROMOTIONS POLICY	5-2. Approval Process for Posting Employment	Interim transfers are up to
Procedure	Vacancies.	two (2) years. Proposed
a. Internal Posting and	(2) Interim transfers may be requested in six (6)	interim capped at one (1)
Bidding	months increments, provided that transfers for	year.
1) Open positions as	positions that require posting prior to being filled on	
determined by a supervisor	an interim basis may not exceed one (1) year.	The initial five (5) day
and his/her Area Manager	5-14. Career Ladders: Student Internships and	posting for transfers has
will be posted internally for	Promotions.	been removed.
five (5) working days. This	(a) Promotions. Supervisors may reward an	
internal posting will be	employee's performance achievements by	Transfers can be
concurrent with the external	promoting the employee.	considered at any time in
(public) posting of		the posting and selection
positions.	5-15. Employee Transfers. Employee transfers must	process. Positions can be
2) Tribal employees	be approved by HRD for procedural compliance and	posted internally first to
may bid for transfers by	by the prospective transfer's employee supervisor and	consider transfers at the
notifying their immediate	reviewing supervisor.	supervisor's discretion.
supervisor and submitting	(a) Upon approval of a transfer, the employee's	Positions may also be
an Application Form to the	current employee supervisor and prospective	posted both internally and

#### HRD Office.

a) The HRD Manager will inform all affected Area Managers of each transfer bid.

3) At the end of the five day internal posting period, the HRD Manager will schedule a conference with the open position's supervisor and the Area Manager.

a) The conference committee will consist of the supervisor, the Area Manager and the HRD Manager (or designate) acting as this Committee will:

i. Establish selection criteria; and

ii. Review each bid. b) The Committee may select the best-qualified applicant but is not required to choose an applicant to fill the open position from those employees who have submitted an application for a transfer or promotion. c) If the Committee does not fill the position from the transfer/promotion process, the process will continue through the full advertising, screening and interview steps.

c) An employee must have completed one year of service to the Tribe before being eligible for a promotion or transfer (requests for transfers for documented medical conditions will be handled on a case by case basis and only when in the best interests of both the employee and the Tribe); d) The newly transferred or promoted employee shall be require to complete a three (3) month probation period (all conditions of the Tribe's Probation Policy shall apply).

employee supervisor shall discuss and agree upon a transition plan for the employee which will allow the current employee supervisor adequate time to respond to the newly vacant position. Unless otherwise agreed to by the employee and the supervisors, all transfers must be complete within forty-five (45) days of the date notice of the transfer was provided to the employee's current employee supervisor.

- (b) Employees become eligible to transfer within their entity after achieving six (6) months of continuous employment with the Nation and are eligible to transfer organization-wide after achieving one (1) year of continuous employment with the Nation.
- (c) Transferring employees are not subject to an additional probationary period, but are subject to the evaluation requirements for probationary employees as provided in Article 5-13(d).

#### 3/15/16 Draft 2 to Draft 17

externally at the supervisor's discretion.

The process to apply for a transfer and the detail regarding transfers being considered prior to all other applicants is not included in the Handbook.

The length of employment to be considered for transfer has remained at one year external to the employee's department and changed from one year to six months internally within employee's department.

Transfers for medical reasons are not mentioned in the Law or Handbook.

The probationary period for transfers has been removed but the evaluation period has remained.

3/15/16 Draft 2 to Draft 17

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	Current Policies and	Proposed Law	Analysis
	Procedures		
	D. Probation		
	<ul> <li>3. Completion of Probation Period</li> <li>b. Employees who are terminated during the probation period will receive credit for accrued vacation/personal days in their final paycheck.</li> </ul>	(a) Employees accrue paid time off during their probationary period. An Employee may not use or, in the event of Separation or termination, be paid out for any accrued paid time off until the Employee has successfully completed his or her probationary period, except that Employees whose probation period is extended may begin using accrued paid time off beginning after the close of the initial ninety (90) probation period.	Employees separated or terminated during probationary period no longer receive credit for accrued personal time. Employees may not use accrued PTO until after their initial 90 day probationary period and cannot make purchases using
			payroll deduction.
86	<b>Current Policies</b>	and Procedures Section IV Compensation	and Benefits
87	• Change in notice	to supervisor for PTO for unforeseen circumstances	
88	• Change from PTC	D taken without 24 hour notice limited to 6 occurren	ces with no
89	supervisor discret	ion in a 12 month period after which a corrective ac	ction may be
90	initiated.	-	•
91	• A 12 <sup>th</sup> floater hol	iday was added.	
92	• Change in person	al and vacation time combined into Personal Time (	Off (PTO) without a
93		nber of hours. Change from days off to hours off.	. ,
94 95	-	eting attendance to speaker responsibilities with a chan employee can keep.	ange in the amount
96	• Funeral leave has changed.		
97	• Change in leaves	of absence to personal leave.	
98	•	ity leave to include paternity leave and adoption.	

- 99 Change in accruals for military leave.
- 100

Current Policies and	Proposed Law	Analysis
Procedures	•	· ·
2. Workday	Handbook	Change from
b. 2) In case of an unavoidable	8-1. Business Day.	required notice to
delay or absence, the supervisor		supervisor 30
must be notified no later than	(h) In the case of an illness or unforeseen	minutes after to a
thirty (30) minutes after the	circumstances, an employee must notify his or her	minimum of 15
scheduled starting time.	employee supervisor that he or she will be absent no	minutes before
Employees are encouraged to	less than fifteen (15) minutes prior to the employee's	scheduled work start
notify their supervisor before their	scheduled starting time. Employees may use PTO	time.
scheduled starting time.	based the reduced notice requirements in this Article	
a) Employees failing to report to	a maximum of six (6) occurrence's in twelve (12)	Entities may develop
their assigned jobs or failing to	month period.	their own standard
call in	(i) Entities may develop their own standard	operating procedure
within the thirty (30) minute time	operation procedures that deviate from the	to require increased
allowed will be subject to	requirements contained in sub-Articles (g) and (h),	notice.
disciplinary action.	provided that, in regards to sub-Article (h), Entities	
	may not provide Employees with less than six (6)	Employees are

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occurrences to request PTO using the reduced notice	entitled to six (6)
requirements and may not require greater than two	occurrences of
(2) hours of notice. Such standard operating	reduced notice PTO
procedures may include blackout dates deemed	with no supervisor
critical to business during which no PTO may be	discretion in a twelve
taken regardless of whether it is proposed to be taken	(12) month period.
pursuant to sub-Article (g) or (h) above.	

### 101

		A 1 ·
Current Policies and	Proposed Law	Analysis
Procedures		the
4. Holidays.	7-11. Paid Holidays.	A 12 <sup>th</sup> floater
a. Tribal holidays consist of	(a). The Nation observes the following paid holidays:	holiday was
the following:	(1) New Year's Day;	added to the
1) One-half day Christmas	(2) Good Friday (half day);	list of paid
Eve	(3) Oneida Code Talkers Day (observed the Friday prior to	holidays.
2) Christmas Day	Memorial Day);	
3) New Year's Day	(4) Memorial Day;	
4) Memorial Day	(5) Independence Day;	
5) Veteran's Day	(6) Labor Day;	
6) Independence Day	(7) Veteran's Day;	
7) Labor Day	(8) Thanksgiving Day;	
8) Thanksgiving Day	(9) Indian Day (observed the day after Thanksgiving);	
9) Indian Day (day after	(10) Christmas Eve (half day);	
Thanksgiving)	(11) Christmas Day; and	
10) One-half day Good	(12)Possibly a floater holiday.	
Friday	(A) Employees of an entity that does not operate under the Nation's	
11) Code Talkers Day	standard business day may, if approved by his or her employee	
(National Oneida Day)	supervisor, substitute one (1) of the above holidays for a holiday	
(Friday prior to Memorial	not listed (i.e. Cinco de Mayo, Hanukah, etc.).	
Day)	(B) Prior to offering employees a floating holiday, the entity shall	
	create a standard operating procedure to govern the approval	
	process for such requests and the standard operating procedure	
	must be submitted to and approved by HRD.	

### 102

Current Policies and Procedures	Proposed Law	Analysis
5. Vacation/Personal Days	Handbook	Personal and
c. Except as provided for in section g,	7-12. Paid Time Off (PTO). Employees accrue	vacation combined
the accrual of personal days shall be as	PTO based on years of continuous service,	into paid time off.
follows:	provided that temporary employees are not	Accruals remain
1) 0-3 years service - 6 days per year;	eligible to accrue PTO.	the same. Days
2) 4-7 years service - 8 days per year;	(a) PTO accrual rates for full-time employees are	have been
3) 8-14 years service - 10 days per year;	as follows:	calculated at 8
4) 15 + years service - 12 days per year;	(1)0-3 years of service – 144 hours annually	hours each.
d. Except as provided for in section g,	(2)4-7 years of service – 184 hours annually	
the accrual of vacation days shall be as	(3)8-15 years of service – 240 hours annually	
follows,:	(4)16 + years of service – 296 hours annually	
1) 0-3 years service - 12 days per year;		
2) 4-7 years service - 15 days per year;		
3) 8-14 years service - 20 days per year;		
4) 15 + years service - 25 days per year.		

Current Policies and Procedures	Proposed Law	Analysis
1) Employees who have used the	Removed	
Tribally-sponsored loan program will		

be required to honor the terms of the loan agreement.

#### 104

<b>Current Policies and Procedures</b>	Proposed Law	Analysis
D. Leaves	Handbook	Change from
1. Meeting Attendance	7-8. Speaker and/or Presenter Compensation.	meeting attendance
a) Approval for attending any meetings	An employee whom is offered compensation by a	to speaker and/or
inside normal working hours must be	third party for participating in an event as a	presenter
approved in advance by the employee's	speaker and/or presenter as related to his or her	compensation.
immediate supervisor. (BC Action, 5-	position's duties must either:	Compensation
<u>16-89)</u>	(a) Request paid time off to attend the event for	received in excess
b) Employees who receive stipends or	which the employee will speak and/or present	of \$50.00 will be
honoraria in excess of \$50.00 for	and keep the compensation offered by the	forfeited if earned
attending meetings during working	third party; or	during working
hours will forfeit the amount in excess	(b) Collect his or her normal compensation from	hours.
of \$50.00 from their regular paycheck.	the Nation for the time spent speaking and/or	
Stipends for travel or per diem will not	presenting as related to his or position's duties	
be deducted if accompanied by receipts	and forward the compensation provided by the	
for such expenses.	third party to the Nation's Accounting	
c) Stipends or honoraria for intra-tribal	Department to be added to the employee's	
meetings during normal working hours	entity's budget as income.	
will result in the employee's paycheck	(c) Employees receiving compensation, including	
being reduced by the full amount of the	gifts and gift cards, equal or less than fifty	
stipend.	dollars (\$50.00) in value are exempt from this	
	requirement.	
	requirement	

<b>Current Policies and</b>	Proposed Law	Analysis
Procedures	*	•
2. Funeral Leave	Handbook	Funeral leave has been
a) All regular employees	9-5. Funeral/Bereavement Leave.	increased from three (3) to
will be given a three (3) day	(a) An employee may take up to five (5) days of	five (5) days for the loss of
leave without loss of pay for	paid funeral/bereavement leave for the death of	an immediate family
funeral services for	an immediate family member, which the	member and this leave is not
immediate family.	employee supervisor may not deny. An	discretionary. Five (5) days
Immediate family includes:	employee that is primarily responsible for	of discretionary leave is
Husband, Mother, Brother,	making funeral arrangements for the death of	available for those who are
Wife, Father, Sister,	someone outside of his or her immediate family	responsible for funeral
Mother-in-law, Son,	may also take up to five (5) days of paid	arrangements outside of the
Grandparent, Father-in-law,	funeral/bereavement leave, provided that such	immediate family.
Daughter, Grandchild,	leave is at the discretion of his or her employee	
b) Three (3) day leave for	supervisor.	Immediate family has been
other persons will be given	(1) Persons primarily responsible for making funeral	extended to include step-
only if the employee is	arrangements are those responsible for making	relationships.
responsible for making	major decisions including, but not limited to, the	
funeral arrangements,	place of the service, the date and time of the	Three (3) days of funeral
subject to prior approval of	services, the type of service and/or burial.	unpaid leave is extended to
supervisor.	(2) The five (5) days of paid funeral/bereavement	individuals assisting with
c) All other funeral leave	leave is not required to be taken consecutively	funeral arrangements (being
will be limited to no more	and may be split into different work weeks to the	a fire-keeper, coordinating
than one (1) day with pay	extent that it is related to funeral services.	meals, or being a pall-
subject to the notification	(b) An employee, excluding at-will employees, may,	bearer, speaker or singer).
and approval of the	at the employee supervisor's discretion, take up	
immediate supervisor.	to three (3) additional days of unpaid	Three (3) hours are
	funeral/bereavement leave if the employee is	available for employees for
	assisting with funeral arrangements, which may	the death of someone

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<ul> <li>include but are not limited to, being a fire-keeper, coordinating meals, or being a pall-bearer, speaker or singer.</li> <li>(c) An employee may take up to three (3) paid hours of funeral/bereavement leave for the death of someone outside of his or her immediate family.</li> </ul>	outside of the immediate family.
someone outside of his or her immediate family, provided that his or her employee supervisor must approve such leave.	

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Current Policies and Procedures	Proposed Law	Analysis
3. Leave of Absence 3) No later than fifteen (15) working days prior to the expiration of the leave period the employee must give notice in writing of his/her intent to return to the position. Notice must be presented to the supervisor. i. Failure to provide written notice will be interpreted to mean that the employee does not intend to return following the leave. The position will be posted and filled through the selection process.	<ul> <li>Handbook</li> <li>9-2. Personal Leaves.</li> <li>(a) So long as an employee is able to return to work following a personal leave, his or her job must be made available upon return, unless a business need of the Nation has eliminated the position, in which case the employee must be placed within the closest comparable and available position for which the employee is eligible.</li> <li>(b) If an employee is not able to return to work following a personal leave, he or she must be separated.</li> </ul>	Leaves of absence have been changed to personal leaves. The 15 day notice to return from a leave does not appear in the Handbook.

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Current Policies and Procedures	Proposed Law	Analysis
<ul> <li>4. Maternity Leave <ul> <li>a. Maternity leave will be</li> <li>granted for a period of six</li> <li>(6) weeks without pay.</li> </ul> </li> <li>1) An employee may elect to cover any portion of this time by using accumulated sick days.</li> <li>2) Any maternity-related absences for longer than six</li> <li>(6) weeks must be taken as a medical leave of absence.</li> </ul>	<ul> <li>9-3. Maternity and Paternity Leave.</li> <li>Employees, both male and female, are eligible for six (6) weeks of unpaid maternity/paternity leave for the birth and/or adoption of the employee's child.</li> <li>(a) An employee may elect to use accrued PTO to cover any portion of this six (6) week period.</li> <li>(b) Any maternity/paternity related absence for a period of longer than six (6) weeks must be taken as either FML or personal leave, with guidance provided by HRD.</li> </ul>	Paternity leave was added making the leave applicable to women and men. Adoption was added to this leave.

<b>Current Policies and</b>	Proposed Law	Analysis
Procedures		
5. Military Leave	9-4. Military Leave.	Personal time off has
Time off for inactive	(b) Leave for inactive duty training, examinations to determine	changed for military
duty training,	fitness for duty and funeral honors duty is afforded to	leave. Employees on
examinations to	employees and during such leave employees will continue to	leave for inactive
determine fitness for	accrue PTO and to be eligible for holiday pay. Further, the	duty will accumulate
duty and funeral honors	Nation shall pay employees for any absences attributed to	personal time off and
duty shall be afforded to	required reservist training, provided that; the employee shall	holiday pay.

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employees without the	provide documentation from the military of such training dates.	
accumulation or loss of		
holiday, vacation or		
personal time. An		
employee will receive		
pay from the Tribe for		
any hours work that the		
employee was required		
to miss due to reservist		
training.		
-		

### 109 110

### 111

### **Current Policies and Procedures Section V Employee Relations**

- Employees will no longer be placed on probation for unsatisfactory evaluations.
  - Career development has been eliminated.
- 112 113
- The formal complaint process has been eliminated.

Current Policies and Procedures	Proposed Law	Analysis
Evaluations	Handbook	Employees will now be
4. Satisfactory evaluations may	6-1. Annual Performance Evaluations.	evaluated on the annual
result in the employee receiving an	(a) Employees who disagree with their annual	date of hire.
increase in pay within their grade	performance evaluation may seek mediation	
level provided that the employee	with their employee supervisor at HRD.	Supervisors will receive
has not attained the highest step	(b) All employees receiving an overall	an email near the time
within the grade.	unsatisfactory score on their annual	when the employee
a. Unsatisfactory evaluations	performance evaluation must be re-evaluated	evaluation is due.
will result in probation status for	by their employee supervisor within ninety	
the employee. The supervisor shall	(90) days of their signed annual performance	The supervisor's
provide documentation to the Area	evaluation.	supervisor will be
Manager and to the employee	(1) During the re-evaluation, the employee	emailed if evaluations
detailing the deficiency(s). A	supervisor shall follow up on and	are not timely received.
repeat evaluation will be conducted	reassess the employee development	
three (3) months after the	plan with the employee.	Employee evaluations
unsatisfactory evaluation. This	(2) Employee's receiving a re-evaluation	will be implemented for
second evaluation will result in the	based on an initial unsatisfactory	employees to evaluate
employee:	evaluation, must receive an annual	supervisors.
1) Being removed from probation	evaluation score that is an average of	
and receiving a salary increase if	the initial evaluation score and the re-	Regular status
the second evaluation results in an	evaluation score.	employees will no longer
overall satisfactory rating; or	7-1. Tribal Compensation Plan.	be placed on probation
2) Receiving appropriate	(1) Merit based increases where a merit based	for unsatisfactory
disciplinary actions if the second	increase is an increase in an employee's	evaluations.
evaluation also results in an	compensation based on performance as	
unsatisfactory rating.	reflected in the employee's annual	Merit based increases are
	performance evaluation;	included in the Tribal
	(2) Entities may also independently initiate merit	Compensation Plan
	based increases through their annual budgets.	which must be adopted
	Entities must develop and submit to HRD a	by the Business
	standard operation procedure for awarding	Committee annually.
	merit based increases. Prior to	Merit based increases
	implementation, merit based increases must	may also be initiated by
	be approved by HRD for procedural	the department in the
	compliance with the standard operating	budget with approval of
	procedure.	a standardized SOP.

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C. CAREER DEVELOPMENT	Removed	Employees can no
1. Tribal employees are encouraged to		longer take classes
develop their skills and abilities by		during work time and
pursuing education at a local educational		the Nation will no
institution.		longer fund employee
a. Tribal employees must provide a		education.
general Career Development Plan to the		
supervisor listing the goals and		
objectives of the training and education		
to be undertaken.		
2. Tribal employees may be eligible for		
assistance for one (1) course per		
semester. The employee must attempt to		
arrange to take the class outside his/her		
normal working hours.		
a. Where a class conflicts with the		
employee's work schedule, the needs of		
the Tribal unit take precedence;		
however, the supervisor shall attempt to		
accommodate the employee's request.		
b. In no case shall the accommodation		
exceed actual class hours plus reasonable		
travel time.		
c. Employees must obtain the approval		
of their immediate supervisor to take a		
course on Tribal time.		
3. The supervisor's approval and		
estimated cost must be submitted to the		
HRD Office, the Area Manager and the		
General Manager.		
4. The cost of the books, tuition and fees		
for the course shall be paid by the Tribe		
through funds budgeted in programs or		
through the Higher Education program.		
a. Reimbursement for books, tuition		
and fees is contingent upon the employee		
receiving at least a C (2.0 on a 4.0 point		
scale).		
b. Employees who receive less than		
the required grade point will be required		
to reimburse the program for whatever		
costs were incurred.		

Proposed Law	Analysis
Complaint process removed	The formal complaint process has been removed. Employees can still submit written complaints but there is no process or timelines attached.
	-

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<ul> <li>b. The supervisor will investigate the complaint and attempt to resolve the disagreement.</li> <li>c. If the employee lodging the complaint is dissatisfied with the attempted resolution, he/she may ask the Area Manager to attempt a resolution.</li> <li>d. There is no further appeal of this process.</li> </ul>		
<ul> <li>5. Disciplinary Procedure</li> <li>The following procedure shall be adhered to whenever disciplinary action is taken: <ul> <li>a. Supervisor becomes aware</li> <li>of unsatisfactory work</li> <li>performance or violation.</li> <li>1) Supervisor investigates</li> <li>through a meeting with the</li> <li>employees and determines</li> <li>whether disciplinary action is</li> <li>warranted.</li> <li>b. If disciplinary action is</li> <li>warranted, within five (5)</li> <li>working days the supervisor will</li> <li>fill out the five (5) part</li> <li>disciplinary action form stating</li> <li>the behavior for which the action</li> <li>is being taken, the time and date</li> <li>of its occurrence, and the</li> <li>specific policy section under</li> <li>which action is being taken.</li> </ul> </li> </ul>	<ul> <li>Handbook</li> <li>VII. Corrective Actions</li> <li>(a) Within ten (10) business days of the date the employee supervisor learns of prohibited behavior meriting corrective action, the employee supervisor shall:</li> <li>(1) Investigate the alleged prohibited behavior meriting corrective action through a meeting with the employee and, if applicable, witnesses to determine if corrective action is appropriate, provided that, an investigation is not required if the supervisor personally witnessed the prohibited behavior meriting corrective action.</li> </ul>	The timeframe for a supervisor to correct behavior warranting a corrective action has changed from five (5) working days to ten (10). The EEO officer through HRD will guide supervisors through the corrective action process to ensure all corrective actions are handled correctly.
<ul> <li>3. Accumulated Disciplinary Actions Warranting Termination <ul> <li>a. The accumulation of three (3)</li> <li>upheld warning notices within any twelve (12) month period.</li> <li>(T)</li> <li>b. The accumulation of two (2)</li> <li>upheld suspensions within any twelve (12) month period.(T)</li> <li>c. The accumulation of three (3)</li> <li>of any combination of upheld warning , notices and/or upheld suspensions within any twelve</li> <li>(12) month period. (T)</li> </ul></li></ul>	<ul> <li>Handbook</li> <li>12-5. Progressive Corrective Actions.</li> <li>(c) Termination. A termination is the release of an employee from employment against the employee's will.</li> <li>(1) Termination must be used as the corrective action under the following circumstances:</li> <li>(A) The employee accumulates any three</li> <li>(3) corrective actions provided under Article 12-5 within any twelve (12) month period where the termination itself constitutes the third corrective action; or</li> <li>(B) The employee has engaged in a prohibited action that rises to the level of a criminal or otherwise illegal act.</li> <li>(2) At-will employee supervisors determines that the terminated employee</li> </ul>	The third accumulated corrective action in a twelve (12) month period is now grounds for termination. The current policy is unclear and the practice has been that the fourth written warning is termination. The Handbook clarifies that the accumulation of any three corrective actions requires termination.

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		is likely to create a potentially hostile and/or dangerous situation, he or she shall contact the Internal Security Director or the Oneida Police Department for assistance.		
116	<ul> <li>6. Grievance <ul> <li>a.2. The Area Manager, for all disciplinary action</li> <li>investigations, will have ten (10)</li> <li>working days from the receipt of the employee's appeal to</li> <li>complete the investigation. One extension of no more than five</li> <li>(5) working days may be</li> <li>requested of and granted by the Oneida Human Resources</li> <li>Manager (or designee) at his or her discretion.</li> </ul> </li> <li>b. The employee may appeal the Area Manager's decision to the Oneida Personnel Commission. The appeal must be filed with the Oneida Personnel Commission within ten (10) working days from employee's receipt of the Area Manager's decision. Upon receipt of the appeal the Commission shall, within ten business day, notify the Oneida Human Resources Manager (or designee) that an appeal has been filed by the employee.</li> </ul>	Handbook 13-1. Requesting Reconsideration of a Corrective Action and/or Adverse Employment Action. Prior to initiating a formal appeal of a corrective action and/or adverse employment action, an employee shall request reconsideration of the said action with his or her reviewing supervisor, provided that such requests must be made within ten (10) business days from the date of the employee supervisor's action. 300.10. Employee Discipline and Grievances 300.10-2(a) First Level of Review. Any employee, excluding at-will employees, contesting the validity of a suspension or termination or allege that a supervisor's actions amount to an adverse employment action may contest the action to the Administrative Hearing Court.	The first level of review for grievances has moved from the Area Manager to the Reviewing Supervisor and extensions are no longer available. This level is now called a request for reconsideration rather than a formal appeal. The Personnel Commission has been removed and formal appeals moved to the Oneida Judiciary. Appeals of Personnel Commission decisions are now heard by the Judiciary.	
116 117				
118		New to This Law		
119	Applicability to Elect	ed Officials [see 300.11]. The Law c	odifies the current practice of	
120	including Elected Officials in compensation and benefits, general and employee			
121	responsibilities.			
122	• Suspension and terminations are now appealable to the Judiciary [see 300.6-8].			
123	±.	11	· - · ·	
124		Considerations		
125	• The LOC may recons	ider the hiring philosophy [see 300.1-	-21 to expressly state the	
126	•	tifying Oneida tribal members as idea		
127	with the Nation.		1 2 5 5	
128		er increasing the length of time for int	terim transfers which are	
129	•	der the current Handbook considering		
130		ger than one year. The current maxim		
131	transfers is two years.	•	2	
132	-	er informal public comment for GTC	for the Handbook prior to	
133		GTC for adoption. The Personnel Po		
	÷ U	*		

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134	currently considered law that can only be permanently amended by the GTC. The
135	proposed Employment Law contains the framework and most of the content of the
136	current Personnel Policies and Procedures has moved to the Handbook. Once the Law is
137	adopted and with GTC approval, the Handbook will move under HRD under the
138	Administrative Rulemaking law. Although HRD is currently responsible for developing
139	amendments to the Personnel Policies and Procedures, the GTC retains all authority to
140	adopt or deny all proposed amendments. As a result, the Handbook is not currently
141	delegated to the authority of HRD and the proposed changes in the Handbook will not
142	undergo a formal public comment period until the law is passed which delegates the
143	authority to HRD to take the Handbook through the process required by the
144	Administrative Rulemaking law. The Handbook is currently going through informal
145	public comment through informational employee meetings. The LOC may consider
146	informal public comment for GTC for the Handbook prior to presenting the Law to GTC
147	for adoption.
148	• LOC may consider moving repealed laws that appear in the Handbook to the Law. Under
149	Administrative Rulemaking, HRD can revise or change content in the Handbook and
150	changes become effective upon adoption by HRD unless challenged by the BC. Current
151	laws can only be amended or repealed by the BC or GTC.
152	
153	Miscellaneous
154	
155	A public meeting is scheduled for March 31, 2016. Please refer to the fiscal impact statement for
156	any financial impacts. Public comment regarding the Handbook can be directed to
157	bstevens@oneidanation.org or kjohn4@oneidanation.org.
158	

#### CHAPTER 300 EMPLOYMENT LAW

300.1. Purpose and Policy	300.7. General
300.2. Adoption, Amendment, Repeal	300.8. Employee Responsibilities
300.3. Definitions	300.9. Layoffs and Furloughs
300.4. Human Resources Department	300.10. Employee Discipline and Grievances
300.5. Hiring	300.11. Applicability to Elected Officials
300.6. Compensation and Benefits	300.12. Violations

1

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### 2 **300.1. Purpose and Policy**

3 300.1-1. It is the purpose of this Law to provide a fair, consistent and efficient structure to 4 govern all employment matters.

300.1-2. It is the Nation's policy to provide entities latitude to create human resource practices to fit their individual industry standards, while creating a strong and healthy work environment. In addition, although certain federal and state laws, specifically Title VII, do not apply to the Nation, the Nation's employment policy is to afford applicants and employees equal employment opportunities while recognizing the Nation's Oneida and Indian employment preference. The Nation's hiring philosophy is to recruit, hire, retain and develop individuals who are culturally respectful, professionally competent and familiar with the Oneida community.

### 13 **300.2.** Adoption, Amendment, Repeal

14 300.2-1. This Law was adopted by the Oneida General Tribal Council by resolution
 15 \_\_\_\_\_\_\_ and is effective six (6) months from the date of adoption.

300.2-2. This Law may be amended or repealed by the Oneida General Tribal Council pursuant
 to the procedures set out in the Legislative Procedures Act.

300.2-3. Should a provision of this Law or the application thereof to any person or circumstances
 be held as invalid, such invalidity does not affect other provisions of this Law which are

20 considered to have legal force without the invalid portions.

- 300.2-4. In the event of a conflict between a provision of this Law and a provision of another
   Law, the provisions of this Law control, provided that this Law repeals the following:
- (a) The Oneida Tribal Management System and amendments to the Tribal Management
   System, including the Personnel Policies and Procedures adopted by the Oneida Business
   Committee on May 7, 1985;
  - (b) BC Resolution BC-05-11-11-A entitled Establish Tuberculosis Control Program;
- (c) The Employee Protection Policy adopted by emergency pursuant to BC-4-20-95-B,
   permanently adopted pursuant to BC-12-6-95-B and subsequently amended pursuant to
- 29 BC-1-20-99-B and BC-6-30-04-J;
- 30 (d) The GED Policy approved by the Oneida Business Committee on October 21, 1992;
- 31 (e) BC Resolution BC-07-22-09-B entitled Oneida Nation Veterans Affairs Committee,
- 32 Paid Time Off for Selected Color Guard Members Who Are Employees;
- 33 (f) The Parent Leave Policy adopted pursuant to BC-03-02-94-A;
- (g) BC Resolution 04-05-95-A regarding a paid break for donating blood at a blood drive
   coordinated by the Nation;
- (h) BC Resolution 05-12-93-J regarding HRD's role in the interpretation, implementation
   and enforcement of the Personnel, Policies and Procedures; and
- (i) GTC Resolution 05-23-11-A entitled Personnel Policies and Procedures Amendments
   to Strengthen Indian Preference in Hiring.

40 300.2-6. This Law is adopted under authority of the Constitution of the Oneida Nation.

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### 42 **300.3. Definitions**

300.3-1. This section governs the definitions of words and phrases used within this Law. All
words not defined herein are to be used in their ordinary and everyday sense.

- (a) "Adverse Employment Action" means a supervisor's failure to comply with the
  employment rules that results in a significant change in an employee's employment status
  that is more disruptive than a mere inconvenience or an alteration of job responsibilities
  and may include a deprivation of an equal employment opportunity.
- (b) "At-Will Employee" means an employee working for the Nation on a short term basis
  that is not hired through the standard hiring procedures, including, but not limited to,
  political appointees, part-time, seasonal, and volunteer workers, and new Employees that
  have not yet completed their probationary period pursuant to the Rules developed by
  HRD.
- 54 (c) "Corrective Action" means any initiative taken by an employee supervisor with the 55 goal of correcting an employee's prohibited behavior as identified in the rules created by 56 HRD.
- 57 (d) "Cost of Living Adjustments" means wage or salary modifications which allow 58 employees to sustain a certain level of living, including basic expenses such as housing, 59 food, taxes and healthcare.
- (e) "Employee" means any individual who is hired by the Nation through the normal 60 hiring process, works full-time (30 or more hours per week) or part-time (less than 30 61 hours per week) and is subject to the Nation's direction and control with respect to the 62 material details of the work performed. "Employee" includes, but is not limited to, 63 individuals employed by any entity and individuals employed through an employment 64 contract as a limited term employee, but does not include elected or appointed officials, 65 at-will employees or individuals employed by a tribally chartered corporation. 66 Throughout this Law all references to employee include both employees and at-will 67 employees, unless the term at-will employee is used, in which case only at-will 68 employees are intended. 69
- (f) "Employee Supervisor" means the party responsible for directly overseeing the
   employee and who is responsible for taking corrective actions when employees fail to
   meet their responsibilities.
- (g) "Entity" means any of the Nation's divisions having employees and may include, but
  is not limited to, divisions, departments, areas, programs, enterprises, board, committees,
  commissions and the like.
- (h) "Equal Employment Opportunity" or "EEO" means the Nation's consideration for
  hiring selection and position retention and compensation and benefit distribution that is
  free from discrimination against any person on the basis of race color, religion, sex
  (including pregnancy), national origin, age, disability, economic status or genetic
  information. Oneida and Indian Preference are allowable and are not considered a
  deprivation of an EEO,
- (i) "HRD" means the Oneida Human Resources Department.
- (j) "Immediate Family Member" means an individual's husband, wife, mother, father,
  step mother, step father, son, daughter, step son, step daughter, brother, sister, step
  brother, step sister, grandparent, grandchild, mother-in-law, father-in-law, daughter-inlaw, son-in-law, brother-in-law or sister-in-law and any of the these relations attained
  through legal adoption.

- (k) "Involuntarily Separated" means an employee is removed from employment.
- 89 (1) "Nation" means the Oneida Nation.
- (m)"Political Appointee" means an individual appointed as an executive assistant by an
   individual Oneida Business Committee member or as an assistant by a board, committee
   or commission.
- (n) "Reviewing Supervisor" means the party responsible for overseeing the employee
   supervisor and who may hear an appeal of a corrective action taken by an employee
   supervisor.
- 96 (o) "Rule" means any exercise of authority delegated to HRD in order to implement,
  97 interpret and/or enforce this Law. A "rule" does not include any statements,
  98 interpretations, decisions, rules, regulations, policies, standard operating procedures or
  99 other matters concerning internal management of an entity, or, which do not affect the
  100 private rights or interests of individuals outside of the said entity.
- (p) "Sexual Harassment" means unwelcome sexual advances, requests for sexual favors
   and other verbal or physical conduct of a sexual nature where:
- 103(1) submission to such conduct is made either explicitly or implicitly a term or104condition of an individual's employment; or
- 105(2) submission to or rejection of such conduct by an individual is used as the basis106for employment decisions affecting such individual; or
- 107 (3) such conduct has the purpose or effect of substantially interfering with an
  108 individual's work performance or creating an intimidating, hostile or offensive
  109 work environment.
- (q) "Standard Operating Procedure" means an internal procedure that is created to govern
   how an Entity operates and performs its designated functions; a standard operating
   procedure does not affect parties outside of the entity to which the procedure belongs.
- (r) "Tribal Member" means an individual who is an enrolled member of the OneidaNation.
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### 116 **300.4.** Human Resources Department

- 117 300.4-1. *General Responsibilities*. The HRD shall:
- (a) Develop and amend the rules necessary to carry out the intent of this Law pursuant to
   the Administrative Rulemaking Law.
- 120 (b) Implement, interpret and enforce this Law and the associated rules.
- (c) Provide all employees a copy of all employment rules and all of the Nation's laws
   and policies specifically pertaining to employment matters, and shall further notify
   employees of how such rules, laws and policies may be electronically accessed.
- (d) Review and approve all entities' employment related standard operating procedures to
   ensure compliance with this Law and the rules developed pursuant to this Law.
- (e) Keep a record of all employment related decisions made by the employee supervisors,
   reviewing supervisors and the Oneida Judiciary.
- (f) Collect and maintain data on human resource related information including, but not
   limited to, information on hiring, appointments, terminations, separations, transfers,
   employee development, grievances, policy issues and insurances.
- (1) HRD shall provide quarterly reports to the Oneida Business Committee, or its
   designee, in accordance with the schedule provided by the Nation's Secretary's
   office.
- 134(2) The Oneida Business Committee may not have direct access to employee135information and/or personnel files, especially information relating to individual

compensation or corrective actions; provided that, Oneida Business Committee 136 members that are also employee supervisors may access the employee records of 137 any of his or her direct employees pursuant to Section 300.4-1(f)(3)(B). 138 (3) HRD shall store these employee records in a manner that maintains the 139 records' private and confidential nature. Information contained in employee 140 records may only be released in the following situations: 141 (A) A current or past employee may have access to his or her own 142 employment record; an employee supervisor may have access to his or her 143 current employees' records; a hiring supervisor may have access to the last 144 twelve months of a current or former employee's work history; and HRD 145 managers may have access to any employee's employment record. 146 (B) If required by law, the Nation shall release the information required to 147 be released to the party the law designates as entitled to receive said 148 information. 149 (C) Should an Employee be alleged to have committed an illegal act in the 150 course of his or her employment with the Nation against the Nation, its 151 customers or its employees, the said employee's record may be released to 152 law enforcement agencies. 153 (D)A third party may access an employee's record if the employee 154 provides written consent to release his or her record to a designated third 155

156 party.

157 300.4-2. HRD shall uphold the Nation's sovereignty, laws and policies in its hiring and 158 employment practices.

159 300.4-3. *Memorandum of Understanding*. The Oneida Business Committee and HRD shall 160 negotiate and enter into a memorandum of understanding which governs the relationship 161 between the two parties by establishing the responsibilities and expectations of each party with 162 regard to the management of HRD.

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### 164 **300.5. Hiring**

165 300.5-1. *Equal Employment Opportunities*. The Nation and HRD shall afford all applicants and 166 employees equal employment opportunities; however, the Nation shall follow the preferences 167 outlined in Section 300.5-3 and such preferences may not be considered a violation of this Law.

168 300.5-2. *Oneida and Indian Preference*. The Nation shall apply Oneida and Indian Preference 169 to all hiring practices.

- (a) Unless otherwise prohibited by law or grant funding requirements, the Nation shall
   apply the following order of Oneida and Indian Preference in staffing decisions:
- 172
- (1) Persons who are tribal members.
- (2) Persons who meet the blood quantum requirements contained in the
  Membership Ordinance, but are not currently tribal members, and/or persons who
  are documented first generation descendants of a tribal member.
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(3) Persons enrolled in any federally recognized tribe other than this Nation.(4) All other non-Indian persons.

(b) If a law or grant funding requirement prohibits the application of Oneida and Indian
Preference in accordance with Section 300.5-3(a), the Nation shall make staffing
decisions in accordance with the Indian Preference requirements of the said law or grant.

- (c) Oneida and Indian Preference applies only when an applicant meets all the minimum
   requirements of the position applied for.
- 183 (d) Oneida-Only Positions. To the extent possible, all top administrative and political

appointee positions must be held by tribal members.<sup>1</sup> If a position requires specific skills and/or licensing by the state or federal government and there are no available tribal members who possess the necessary skills or licensing to assume the vacancy, only then may a non-tribal member be selected to fill the vacancy.

300.5-3. *Education*. Employees shall have or obtain a high school diploma, a high school
equivalency diploma or a general equivalency diploma within one (1) year of being hired.
Exceptions and/or extensions to this requirement may be included in the rules developed by
HRD pursuant to Section 300.4-1(a).

- 300.5-4. *Workplace Safety*. The Nation shall develop rules and procedures as necessary to
   protect the safety, health and well-being of all employees and other individuals in the workplace.
- (a) The Employee Health Nursing Department shall establish, maintain, implement,
  evaluate and periodically update a Tuberculosis Control Program, which applies to all
  employees as well as the Nation's elected and appointed officials. The Employee Health
  Nursing Department shall make the approved program available to all persons to which it
  applies.
- 199 300.5-5. *Conflicts.* An applicant is ineligible for positions for which he or she has a conflict of 200 interest, as defined by the Conflict of Interest Policy, and/or if he or she would be directly 201 supervised by an immediate family member.
- 202 300.5-6. *Right to Work.* No person may be required to do any of the following in order to 203 become or remain an employee of the Nation:
- 204 (a) resign or refrain from being a member of a labor organization;
  - (b) become or remain a member of a labor organization; or
- 206 (c) pay dues or other charges to a labor organization.
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### **300.6.** Compensation and Benefits

300.6-1. *Compensation Plan.* HRD shall develop and institute an Employee Compensation
Plan to assure equitable salary and wage levels and shall consider data from the Bureau of Labor
Statistics for average earnings in the Green Bay area; the said plan must be approved by the
Oneida Business Committee prior to becoming effective.

- (a) Wage and salary adjustments and benefits available to employees are dependent upon available funding allocations, provided that, the compensation plan must require HRD to make reasonable efforts to regularly implement cost of living adjustments based on the United States Department of Labor – Bureau of Labor Statistics' Consumer Price Index for the Midwest Region.
- 300.6-2. *Designation of Employees*. The Nation shall use the standards created under the Fair
  Labor Standards Act to designate its employees as either nonexempt or exempt and to set
  minimum wage and maximum hour restrictions for employees receiving an hourly wage.
- 221 300.6-3. Insurance and Retirement. The Nation may provide insurances and/or a retirement
- plan as a benefit to full-time employees. Emergency and temporary Employees are not eligible
- 223 for these benefits.
- 224 300.6-4. *Time Off.* The Nation shall afford employees accumulated paid time off based on 225 continuous service to the Nation. HRD shall establish rates of accrual and the process for 226 requesting paid time off in the Rules created pursuant to Section 300.4-1(a).

<sup>&</sup>lt;sup>1</sup>January 8, 1990 GTC: Debbie Powless moved that the General Manager's and all top administrative positions be held by enrolled tribal members, motion seconded. ... Main motion carried.

227 300.6-5. *Leaves*. Employees of the Nation may be allowed leave as provided in the Rules 228 created pursuant to Section 300.4-1(a) and any other applicable laws and policies of the Nation.

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### 230 **300.7.** General

300.7-1. *Employee Development*. The Nation encourages the advancement and transfer of
 Employees in order to make the best possible use of human resources. Employees who wish to
 advance in the organization may work with the HRD to develop a career ladders plan.

234 300.7-2. *Entities*. Individual entities shall comply with this Law and the rules promulgated 235 under Section 300.4-1(a) and, if necessary, shall develop internal rules and standard operating 236 procedures for the implementation of this Law and its associated rules.

- 300.7-3. *Safety and Fitness-for-Duty*. In order to create a safe and healthy work environment for employees and to keep the number of job-related illnesses and/or injuries to a minimum, the Nation shall maintain safety standards in accordance with the Nation's applicable laws and policies. The Nation shall also maintain standards requiring employees to perform their job duties in a safe, secure, productive and effective manner.
- 300.7-4. Unemployment Insurance. The Nation shall comply with the State of Wisconsin's
  unemployment insurance program; the Nation's employees may be eligible for unemployment
  benefits in accordance with the provisions of the laws of the State of Wisconsin.
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### 246 **300.8. Employee Responsibilities**

300.8-1. *Harassment and Ensuring Equal Employment Opportunities*. All employees are
expressly prohibited from committing sexual harassment of another individual or engaging in
any conduct that deprives another of an equal employment opportunity.

250 300.8-2. *Anonymous Information*. Employees who receive anonymous information of any type 251 shall maintain the confidentiality of the said information and forward a summary of the 252 information to the Chief of the Oneida Police Department expressly noting that the information 253 was provided anonymously.

254 300.8-3. *Employee Protection*. The Nation may not retaliate against any employee who reports 255 an employee's, political appointee's and/or any official of the Nation's violation(s) of laws, 256 policies or rules of the Nation and shall protect any employees who report such violations from 257 retaliatory actions.

258 259 (a) HRD shall develop rules designed to protect employees reporting others' violations of the Nation's laws, policies or rules from any and all forms of retaliation.

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### 261 **300.9.** Layoffs and Furloughs

- 262 300.9-1. Employees may be laid off and/or furloughed to the extent necessary for the Nation to
  263 operate effectively and efficiently in varying economic conditions pursuant to the Nation's laws,
  264 policies and rules.
- 265 300.9-2. Layoffs and furloughs may not be used for disciplinary reasons and may not under any 266 circumstances be considered adverse employment actions.
- 267 300.9-3. The Nation's decision to layoff and/or furlough an employee is not subject to appeal.

### 269 **300.10.** Employee Discipline and Grievances

- 300.10-1. Corrective action rules may be used by employee supervisors to correct employees'
   unacceptable work performance and/or behavior.
- 272 300.10-2. Employees, excluding at-will employees, who disagree with a corrective action or
- allege that a supervisor's actions amount to an adverse employment action may contest the action
- using the rules developed by HRD, and based on the following available levels of review:

- (a) *First Level of Review*. Any employee, excluding at-will employees, contesting the
  validity of a suspension or termination or allege that a supervisor's actions amount to an
  adverse employment action may contest the action to the Administrative Hearing Court.
- (b) Second Level of Review. Any party, excluding at-will employees, that is dissatisfied
  with the Administrative Hearing Court's decision, may appeal the Administrative
  Hearing Court's decision to the Oneida Judiciary's Appellate Court.
- (c) *Compensatory Damages.* Should the Oneida Judiciary determine that there was an
  intentional deprivation of an equal employment opportunity, the Oneida Judiciary may
  award compensatory damages, including, but not limited to, attorney's or advocate's fees
  and court costs, as against the individual(s) found to have engaged in the intentional
  deprivation of an equal employment opportunity. Said compensatory damages may not
  be awarded against the Nation.
- 300.10-3. The Administrative Hearing Court and the Oneida Judiciary may waive any and all
   court fees on behalf of employees seeking to appeal a corrective action or an action alleged to be
   an adverse employment action.
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### 291 **300.11.** Applicability to Elected Officials

300.11-1. The provisions of Sections 300.6 - 300.8 apply to the Nation's elected officials that
work full-time (30 hours or more per week) and receive salaries for their service.

# 294295 **300.12.** Violations

300.12-1. Unless expressly stated otherwise in this Law, claims of alleged violations of this Law
may be filed with the Oneida Judiciary.

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End.

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# March 2016

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	Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
	Feb 28	29	Mar 1	2	3	4	5
Feb 28 - Mar 5				9:00am 2:00pm LOC Meeting (BC_Conf_Room) - LOC_Calendar			
	6	7	8	9	10	11	12
Mar 6 - 12				BC Meeting (BCCR)			
	13	14	15	16	17	18	19
Mar 13 - 19							
	20	21	22	23	24	25	26
Mar 20 - 26			10:00am 3:00pm FW: LOC Meeting (BC_Conf_Room) - Douglass A. McIntyre			12:00pm 4:30pm Good Friday Holiday	
	27	28	29	30	31	Apr 1	2
Mar 27 - Apr 2		11:00am 12:00pm Vendor Licensing Law - Work Meeting (BC_Exec_Conf_Roo m) - Douglass A. McIntyre		BC Meeting (BCCR)	12:15pm 3:15pm FW: Employment Law Public Meeting (BCCR) - Krystal John		
00	Calendar	•		1			3/18/2016 2·24 PM

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# April 2016

April 2016						
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	Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
	Mar 27	28	29	30	31	Apr 1	2
Mar 27 - Apr 2						2:00pm 3:30pm GTC Meetings Law (BC_Exec_Conf_Roo m) - Douglass A. McIntyre	
	3	4	5	6	7	8	9
Apr 3 - 9				9:00am 2:00pm LOC Meeting (BC_Conf_Room) - LOC_Calendar			
	10	11	12	13	14	15	16
Apr 10 - 16				BC Meeting (BCCR)			
	17	18	19	20	21	22	23
Apr 17 - 23				9:00am 2:00pm LOC Meeting (BC_Conf_Room) - LOC_Calendar			
	24	25	26	27	28	29	30
Apr 24 - 30				BC Meeting (BCCR)			