Oneida Nation

Legislative Reference Office

P.O. Box 365 Oneida, WI 54155 (920) 869-4376 (800) 236-2214 http://oneida-nsn.gov/LOC



Committee Members

Brandon Stevens, Chairperson Tehassi Hill, Vice Chairperson Fawn Billie, Councilmember David P. Jordan, Councilmember Jennifer Webster, Councilmember

LEGISLATIVE OPERATING COMMITTEE MEETING AGENDA

Business Committee Conference Room-2nd Floor Norbert Hill Center June 15, 2016 9:00 a.m.

I. Call to Order and Approval of the Agenda

II. Minutes to be approved

1. June 1, 2016 LOC Meeting Minutes

III. Current Business

- 1. Employment Law
- 2. Landlord-Tenant Law
- 3. Leasing Law
- 4. Oneida Seal and Flag Law
- 5. Vendor Licensing Law Amendments
- IV. New Submissions
- V. Additions
- VI. Administrative Updates
- VII. Executive Session
- VIII. Recess/Adjourn

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Committee Members Brandon Stevens, Chairperson Tehassi Hill, Vice Chairperson Fawn Billie, Councilmember David P. Jordan, Councilmember Jennifer Webster, Councilmember

LEGISLATIVE OPERATING COMMITTEE MEETING MINUTES

Business Committee Conference Room-2nd Floor Norbert Hill Center June 1, 2016 9:00 a.m.

Present: Brandon Stevens, Tehassi Hill, Fawn Billie, Jennifer Webster, David P. Jordan **Others Present:** Taniquelle Thurner, Krystal John, Maureen Perkins, Doug McIntyre, Rae Skenandore, Rhiannon Metoxen, Dianne-Lynn L. McLester Heim.

I. Call to Order and Approval of the Agenda

Brandon Stevens called the June 1, 2016 Legislative Operating Committee meeting to order at 9:00 a.m.

Motion by Tehassi Hill to adopt the agenda with the addition of the Semi-Annual Report and attachment; seconded by Jennifer Webster. Motion carried unanimously.

II. Minutes to be approved

1. May 18, 2016 LOC Meeting Minutes

Motion by David P. Jordan to approve the May 18, 2016 LOC meeting minutes; seconded by Fawn Billie. Motion carried unanimously.

III. Current Business

1. Employment Law (1:12-2:45)

Motion by Jennifer Webster to accept the updated legislative analysis for the Employment Law and direct the sponsor and the drafting attorney to conduct an informational meeting for the Oneida Business Committee to solicit input and, provided there are no major changes, bring an adoption packet back once all input has been collected; seconded by David P. Jordan. Motion carried unanimously.

Note: This meeting will occur on Friday June 3, 2016.

2. Mortgage and Foreclosure Law (2:51-3:18)

Motion by David P. Jordan to approve the public meeting packet for the Mortgage and Foreclosure law and forward to a public meeting to be held on June 30, 2016; seconded by Fawn Billie. Motion carried unanimously.

3. Per Capita Law Amendments (3:24-4:05)

Motion by David P. Jordan to accept the results of the e-poll conducted on May 19, 2016 which approved the public meeting packet for an additional public meeting to be held for the Per Capita Law amendments on June 16, 2016 at 12:15 p.m.; seconded by Jennifer Webster. Motion carried unanimously.

Note: This will be the second public meeting for Per Capita Law Amendments.

4. Research Protection Act (4:05-5:10)

Motion by David P. Jordan to accept the draft and defer the draft of the Research Protection Act to the Legislative Reference Office for a legislative analysis; seconded by Tehassi Hill. Motion carried unanimously.

IV. New Submissions

1. Petition: Debraska Per Capita Distribution (5:11-5:58)

Motion by David P. Jordan to add Petition: Debraska Per Capita Distribution to the Active Files List; seconded by Jennifer Webster. Motion carried unanimously.

Note: Brandon Stevens will be the sponsor.

2. Seal and Flag Law (6:05-9:28)

Motion by Jennifer Webster to incorporate provisions for the Tribal seal into the current draft of the Flag Law and to bring back a draft to the June 15, 2016 LOC meeting so that the LOC can determine whether to hold a second public meeting; seconded by Fawn Billie. Motion carried unanimously.

V. Additions

1. Semi-Annual Report (9:29-13:39)

Motion by David P. Jordan to accept the Semi-Annual Report and attachment with the noted change of identifying the sponsors for the two petitions; seconded by Jennifer Webster. Motion carried unanimously.

VI. Administrative Updates

VII. Executive Session

VIII. Recess/Adjourn

Motion by Tehassi Hill to adjourn the June 1, 2016 Legislative Operating Committee meeting at 9:14 a.m.; seconded by Fawn Billie. Motion carried unanimously.



Legislative Operating Committee June 15, 2016

Employment Law

Submission Date: 9/17/14

LOC Sponsor: Brandon Stevens

Public Meeting:
 Emergency Enacted:
 Expires:

Summary: This item was carried over into the current term by the LOC. The original proposal is for the development of an employment law to replace the current Personnel Policies and Procedures (Previously titled "Personnel Policies and Procedures-Revisions).

<u>9/17/14 LOC:</u>	Motion by Jennifer Webster to add the Employment Law to the Active Files List, with Brandon Stevens as the sponsor; seconded by Tehassi Hill. Motion carried
	unanimously.
<u>10/8/14 OBC:</u>	Motion by Lisa Summers to accept the Legislative Operating Committee update with
	the following answers: 4) With regard to the Personnel Commission legislation, the
	Business Committee agrees that the Employment Law should continue forward and
	shall include consideration regarding how the Personnel Commission and/or their
	processes are incorporated into the Employment Law legislation; seconded by Trish
	King. Motion carried unanimously.
<u>5/6/15 LOC:</u>	Motion by Jennifer Webster to defer the Employment Law to a Legislative Operating
	Committee work meeting; seconded by Fawn Billie. Motion carried unanimously.
<u>6/15/15:</u>	Work meeting held. Attendees include Brandon Stevens, David Jordan, Matthew
	Denny, Gina Buenrostro, Don White, Yvonne Jordan, Lynn Franzmeier, Candice
	Skenandore, Douglass McIntyre, Krystal John.
<u>10/5/15 LOC:</u>	Work meeting held. Attendees include Brandon Stevens, David Jordan, Jennifer
	Webster, Danelle Wilson, Rhiannon Metoxen, Nick Reynolds, Krystal John, and
	Candice Skenandore.
<u>10/8/15 OBC:</u>	Work meeting held. Attendees include Brandon Stevens, David Jordan, Jennifer
	Webster, Melinda Danforth, Trish King, Tehassi Hill, Jessica Wallenfang, Mitzi
	Kopetsky, Nathan King, Apache Danforth, Rhiannon Metoxen, Danelle Wilson,
	Leyne Orosco, and Krystal John.
<u>11/18/15:</u>	Gaming Supervisory Advisor Panel held. Attendees include Brandon Stevens,
	Krystal John, Frank Cornelius, Robert Sundquist, Louise Cornelius, Lisa Duff,
	Georgianna Mielke, Donna Smith, Luke Schwab, Donald Solecki, Gabrielle Metoxen,
	Michelle Schneider, Martin Prevost and Laura Laitinen-Warren.
<u>11/19/15:</u>	Gaming Management Advisory Panel held. Attendees include Brandon Stevens,
	Krystal John, Frank Cornelius, Andrew Doxtator, Cherice Santiago, Fawn Teller,
	Julie Clark, Larae Gower, Shelly Stevens, Jacqueline Smith, Jay Rasmussen, Laura
	Laitinen-Warren, Michelle Schneider, Travis Cottrell, Louise Cornelius, Jessalyn
	Marvath, Brenda Mendolla-Buckley, Lucy Neville, David Emerson, Gabrielle
	Metoxen and Lambert Metoxen.

11/20/15.	50160 We also set in a hald Attended in the de David an Sterror Councilian Deafearth We also
<u>11/30/15:</u>	Work meeting held. Attendees include Brandon Stevens, Geraldine Danforth, Wendy
10/0/1 =	Alvarez, Lucy Neville, Matt Denny, Marianne Close and Krystal John.
<u>12/3/15:</u>	Work meeting held. Attendees include Brandon Stevens, Geraldine Danforth, Lucy
	Neville, Marianne Close, Matt Denny, Wendy Alvarez and Krystal John.
<u>12/22/15:</u>	Work meeting held. Attendees include Geraldine Danforth, Wendy Alvarez, Lucy
	Neville, Matt Denny, Marianne Close and Krystal John.
<u>1/6/16:</u>	Work meeting held. Attendees include Brandon Stevens, Geraldine Danforth, Lucy
	Neville, Marianne Close, Matt Denny, Wendy Alvarez and Krystal John.
<u>1/8/16:</u>	Work meeting held. Attendees include Geraldine Danforth, Lucy Neville, Marianne
	Close, Matt Denny, Wendy Alvarez and Krystal John.
<u>2/1/16:</u>	Work meeting held. Attendees include Geraldine Danforth, Lucy Neville, Marianne
	Close, Matt Denny, Wendy Alvarez and Krystal John.
<u>2/8/16:</u>	Work meeting held. Attendees include Brandon Stevens, Rhiannon Metoxen
	Geraldine Danforth, Lucy Neville, Marianne Close, Matt Denny, Wendy Alvarez,
	Krystal John and Maureen Perkins.
<u>2/15/16:</u>	Work meeting held. Attendees include Lorena Metoxen, Larry Smith, Donna Smith,
	Larae Gower, Matt Denny, Geraldine Danforth and Krystal John.
<u>2/17/16:</u>	Employment Law information meeting for managers and supervisors held at
2/1//10.	Skenandoah.
<u>2/18/16:</u>	Employment Law information meeting for managers and supervisors held at
<u>2/10/10.</u>	Skenandoah.
2/22/16.	Employment Law information meeting for employees held at Skenandoah.
<u>2/22/16:</u> 2/25/16:	
<u>2/25/16:</u> 2/26/16:	Employment Law information meeting for employees held at Skenandoah.
<u>2/26/16:</u>	Work meeting held. Attendees include Brandon Stevens, Geraldine Danforth, Matt
2/20/16.	Denny, Lucy Neville, Maureen Perkins and Krystal John.
<u>2/29/16:</u>	Employment Law information meeting for managers and supervisors held at Norbert
2/1/17	Hill Center.
<u>3/1/16:</u>	Employment Law information meeting for managers and supervisors at Main Casino.
<u>3/3/16:</u>	Employment Law information meeting for managers and supervisors held at Norbert
214/16	Hill Center.
<u>3/4/16:</u>	Employment Law information meeting for employees held at Norbert Hill Center.
<u>3/7/16:</u>	Employment Law information meeting for employees held at Norbert Hill Center.
<u>3/10/16:</u>	Employment Law information meeting for managers and supervisors held at Little
	Bear Development Center.
<u>3/14/16:</u>	Employment Law information meeting for employees held at Little Bear
• • • • • •	Development Center.
<u>3/16/16:</u>	Employment Law information meeting employees at Mohawk Room (Radisson).
	Morning Session
<u>3/16/16:</u>	Employment Law information meeting employees at Mohawk Room (Radisson).
	Afternoon Session
<u>3/17/16:</u>	Employment Law information meeting for managers and supervisors held at Social
	Services (OLC).
<u>3/18/16:</u>	Employment Law information meeting for managers and supervisors held at Social
	Services (OLC).
<u>3/21/16:</u>	Employment Law information meeting employees held at Social Services (OLC).
	Morning Session
<u>3/21/16:</u>	Employment Law information meeting employees held at Social Services (OLC).
	Afternoon Session
<u>3/23/16:</u>	Employment Law information meeting for Gaming Panels at Employee Services
	Morning Session
<u>3/23/16:</u>	Employment Law information meeting for Gaming Panels at Employee Services
	Afternoon Session

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<u>3/25/16:</u>	Employment Law information meeting for managers and supervisors held at Oneida
	Health Center.
<u>3/28/16:</u>	Employment Law information meeting for managers and supervisors held at Oneida
	Health Center.
<u>3/29/16:</u>	Employment Law information meeting for employees held at Oneida Health Center.
<u>3/30/16:</u>	Employment Law information meeting for employees held at Oneida Health Center.
<u>3/31/16:</u>	Employment Law Public Meeting held.
<u>4/7/16:</u>	Work meeting held. Attendees include Lucy Neville, Marianne Close, Wendy
	Alvarez, and Krystal John.
<u>4/29/16:</u>	Work meeting held. Attendees include Brandon Stevens, Geraldine Danforth, Lucy
	Neville, Marianne Close, Maureen Perkins and Krystal John.
<u>5/4/16 LOC:</u>	Motion by Jennifer Webster to accept the Employment law public meeting comments
	and defer the consideration of the comments to a work meeting to be held on
	Thursday, May 12, 2016 in the Business Committee Conference Room from 10:30
	a.m 1:30 p.m.; seconded by David P. Jordan. Motion carried unanimously.
<u>5/13/16:</u>	Work meeting held. Attendees include Geraldine Danforth, Matt Denny, Wendy
	Alvarez and Krystal John.
<u>5/18/16 LOC:</u>	Motion by Jennifer Webster to accept the updated draft of the Employment law based
	on the public meeting comments; noting the revision to be made to section 300.11-4
	changing the language from a fee waiver to a statement that prohibits the Judiciary
	from assessing court fees upon employees disputing employment matters; and
	deferring to the Legislative Reference Office for an updated legislative analysis;
	seconded by David P. Jordan. Motion carried unanimously.
<u>6/1/16 LOC:</u>	Motion by Jennifer Webster to accept the updated legislative analysis for the
	Employment Law and direct the sponsor and the drafting attorney to conduct an
	informational meeting for the Oneida Business Committee to solicit input and,
	provided there are no major changes, bring an adoption packet back once all input has
	been collected; seconded by David P. Jordan. Motion carried unanimously.

Note: This meeting is scheduled for Friday June 3, 2016.

Next Steps: Accept the fiscal impact statement for the Employment Law.



Oneidas bringing several hundred bags of corn to Washington's starving army at Valley Forge, after the colonists had consistently refused to aid them.

ONEIDA TRIBE OF INDIANS OF WISCONSIN

ONEIDA FINANCE OFFICE

Office: (920) 869-4325 • Toll Free: 1-800-236-2214 FAX # (920) 869-4024

MEMORANDUM



UGWA DEMOLUM YATEHE Because of the help of this Oneida Chief in cementing a friendship between the six nations and the colony of Pennsylvania, a new nation, the United States was made possble.

RE:	Financial Impact of the Employment Law
	Ralinda Ninham-Lamberies, Assistant Chief Financial Officer
TO:	Larry Barton, Chief Financial Officer
FROM:	Rae Skenandore, Project Manger
DATE:	June 1, 2016

I. Background

This is a proposed new law carried over into the current term of LOC. The original proposal is for the development of an Employment Law to replace the current Personnel Policies and Procedures that was originally introduced on April 13, 2012 and again activated on September 17, 2014. The purpose of this Law is to "provide a fair, consistent and efficient structure to govern all employment matters". A public meeting was held on March 31, 2016. The following provide a summary of the elements of the law:

- Replace the current Personnel Policies and Procedures (Blue Book);
- Provide a fair, consistent and efficient structure to govern all employment matters;
- Streamline current processes to reduce cost, time and resources;
- Provide the framework for Employment matters with the detailed content currently contained in the Personnel Policies and Procedures being delegated to the Oneida Human Resources Department (HRD) in the form of rules HRD shall create pursuant to the Administrative Rulemaking Law;
- Allow tribal entities the latitude to adjust certain employment practices to best fit their operations; and
- Dissolve the Oneida Personnel Commission and redirect its currently assigned duties; the Oneida Judiciary will absorb the hearing body authority and the duties related to hiring process are transferred to HRD.

The proposed Law contains the framework and much of the detailed content of the current Policies and Procedures have been revised to a Handbook which would follow the Administrative Rulemaking process.

II. Executive Summary of Findings

"Fiscal impact statement" means an estimate of the total fiscal year financial effects associated with legislation and includes startup costs, personnel, office, documentation costs, as well as an estimate of the amount of time necessary for an individual or agency to comply with the Law after implementation.

Start Up Costs

Rulemaking

The Employment Law delegates the Oneida Human Resources Department the authority to develop rules in the furtherance of the Law. The Administrative Rulemaking Law provides a process to promulgate rules. It is unclear if HRD has the existing resources to fulfill the requirements laid out in the rulemaking law. Quantifying the fiscal impact of implementing the rulemaking process for any agency is indeterminate.

Oneida Personnel Commission

Under the proposed new Law, the Oneida Personnel Commission will be dissolved and their hiring duties and responsibilities will be transferred to HRD and the Oneida Judiciary will be delegated as the hearing body authority. The Fiscal Year 2016 budget for the Personnel Commission is \$336,871. The transition process for existing cases of the Personnel Commission is unclear & it is indeterminate if the expenses for the Personnel Commission will overlap the expenses of implementing the proposed new Law. The conclusion of cases in progress requires a transition process with timelines.

Personnel

Staff

Finance understands that personnel requests of HRD are not a requirement of this Law and therefore, will be given consideration under the Oneida Business Committee's reorganization efforts and not included in this analysis.

Training

According to HRD's Training & Development Staff, Supervisors will require approximately four hours of training on the Law and eight (8) hours of training on the new handbook. There are approximately 463 employees listed by HRD as Supervisors. It is estimated that employees will require approximately one (1) hour of training on the Law and two (2) hours of training on the handbook. There are approximately 2,253 non-supervisory employees. Training costs are estimated at \$325,682.49 to account for employee time. After year one, employees will transition to the "normal" process. New employees go thru 3.5 hours of policy training in orientation. New Supervisors are required to attend approximately forty (40) hours of training in addition to their orientation.

Office

No additional space requirements or expenses were reported to Finance.

Documentation

The expenses for the printing of the training documents are approximately \$4,009.82 (as quoted by Oneida Printing).

Estimated Time to Comply

The Oneida Human Resource Department estimates that approximately six (6) months will be needed to comply with approved legislation.

Summary

Agency Implementation					Ave	erage Wage					
(HRD)					* Total Hours		Fringe		Indirect Costs		Total Cost
			Handbook	Total Training							
Employee Total	2716	Law Training	Training	Hours	\$	18.89		40%		16.4%	
Supervisors	463	4	8	12	\$	104,952.84	\$	41,981.14	\$	17,212.27	\$ 164,146.24
Employees (non-supervisor)	2253	1	2	3	\$	127,677.51	\$	51,071.00	\$	20,939.11	\$ 199,687.63
SubTotal											\$ 325,682.49
Printing											
2,800 20 Pg Document		\$ 2,152.50									\$ 2,152.50
450 100 Pg Document			\$1,857.32								\$ 1,857.32
Subtotal											\$ 4,009.82
Room Rental											
\$2,416/day * 3				\$ 7,250.40							\$ 7,250.40
Training Total											\$ 336,942.71
Savings Due to the Elimination of Personnel Commission		1								\$ (336,871.00)	
Net Cost to Implement Year One											\$ 71.71
Net Savings over 10 years											\$ (3,031,767.29)

III. Financial Impact

Based on the information provided by HRD, Finance was able to identify training costs for personnel, printing, and the room rental of approximately \$336, 942.71. Any additional expenses of the rulemaking process and a transition plan for the Personnel Commission to the Judiciary are indeterminate. The 10 year projected savings is based on a static projection of the Oneida Personnel Commissions FY 2016 budget. The analysis is held constant with no inflation assumption. It should be understood that the savings of \$3,031,767.29 is proportionately offset by the direct costs at the Oneida Judiciary.

III. Recommendation

The Finance Department does not make a recommendation in regards to course of action in this matter. Rather, it is the purpose of this report to disclose potential financial impact of an action, so that the Oneida Business Committee and General Tribal Council have the information with which to render a decision.



Legislative Operating Committee June 15, 2016

Landlord-Tenant Law

Submission Date: October 7, 2015

□ Public Meeting: □ Emergency Enacted:

LOC Sponsor: David P. Jordan

Summary: Is a new law that will explain the roles and responsibilities of the Landlord and Tenant. This law is being developed because the Land Commission's hearing authority is being transferred to the Judiciary.

- **10/7/15 LOC:** Motion by David P. Jordan to add the Real Property Law Amendments, Probate Law, Mortgage Law, Landlord-Tenant Law and Land Commission Bylaws Amendments to the Active Files List with himself as the sponsor; seconded by Jennifer Webster. Motion carried unanimously.
- **12/16/15 LOC:** Motion by Fawn Billie to accept the memorandum update as FYI and to defer the Landlord-Tenant Law back to the sponsor and to bring back when ready; seconded by Jennifer Webster. Motion carried unanimously.
- <u>4/20/16 LOC:</u> Motion by Tehassi Hill to accept the draft Landlord-Tenant Law and forward it to the Legislative Reference Office for a legislative analysis; seconded by Fawn Billie. Motion carried unanimously.

Next Steps:

• Accept the legislative analysis included in the Landlord-Tenant law's public meeting packet and approve the public meeting packet which schedules the Landlord-Tenant law's public meeting for July 21, 2016.

PUBLIC MEETING

Thursday, July 21st at 12:15 p.m. IN THE OBC CONFERENCE ROOM (2nd FLOOR—NORBERT HILL CENTER)

In accordance with the Legislative Procedures Act, the Legislative Operating Committee is hosting this Public Meeting to gather feedback from the community regarding a legislative proposal.

TOPIC: LANDLORD-TENANT

This is a proposal to create a new Landlord-Tenant law which would:

- Provides rental programs offered to Tribal member by the Nation within the reservation boundaries and includes eligibility requirements and tenant selection criteria [see 63.4].
- Provides detail related to rental agreement provisions and terminations and specifies that assignments of rental agreements are not permitted [see 63.5].
- Details the rights and responsibilities of the Nation as landlord and Tribal members as tenants including disposition of personal property, repairs, damage, pest control, check-in sheet, required notice to enter, and annual inspections [see 63.6].
- Provides provisions related to domestic abuse and sex offender registration [see 63.7 and 63.8].
- Details the process required in the event of a tenant's death [see 63.9].
- Identifies the Comprehensive Housing Division as the entity delegated authority to develop rules under this law [see 63.3-1(f)].
- Identifies the Oneida Judiciary as the original hearing body authority for all actions taken under this law [see 63.10].

To obtain copies of the Public Meeting documents for this proposal, or to learn about the LOC public meeting process, please visit <u>www.oneida-nsn.gov/Register/PublicMeetings</u> or contact the Legislative Reference Office.

PUBLIC COMMENT PERIOD OPEN UNTIL July 28, 2016

During the Public Comment Period, all interested persons may submit written comments and/or a transcript of any testimony/spoken comments made during the Public Meeting. These may be submitted to the Tribal Secretary's Office or to the Legislative Reference Office in person (Second floor, Norbert Hill Center) or by U.S. mail, interoffice mail, e -mail or fax.

> Legislative Reference Office PO Box 365 Oneida, WI 54155 LOC@oneidanation.org Phone: (920) 869-4376 or (800) 236-2214 Fax: (920) 869-4040



Title 7. Property - Chapter 710 LANDLORD-TENANT

Tsi? Yuhwatsyawá ku Aolihwá ke

where it bound to the earth - issues

Analysis by the Legislative Reference Office									
Title	Landlord-Ten	Landlord-Tenant (law)							
Requester	LandSponsorDavid P.DrafterKrystalAnalystMaureenCommissionJordanL. JohnPerkins								
Reason for Request	To transfer the	To transfer the Land Commissions' hearing body authority to the Judiciary.							
Purpose	The purpose of this law is to provide mechanisms for protecting the rights of the landlords and tenants within the reservation [see 710.1-1].								
Authorized/ Affected Entities	Comprehensive Housing Division (Oneida Housing Authority, Division of Land Management and Elders Services), Oneida Tribal members, their spouses and occupants who rent and occupy premises under this law,								
Related Legislation	Eviction law, Administrative Rulemaking law, Building Code, Zoning and Shoreline Protection Ordinance, Pardon and Forgiveness law, and Real Property law								
Enforcement/ Due Process	Parties may ap Oneida Judicia	· •	·	ant to this l	aw and/or a	rental agree	ement to the		

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Overview

This is a new law that provides overarching guidance for landlords and tenants related to 3 all Tribal departments and divisions that provide rental housing opportunities within the 4 reservation. Currently, each department or division is operating under their own standard 5 operating procedures related to the programs they offer. This law standardizes the core 6 processes and delegates each department or division authority through the Comprehensive 7 Housing Division (which is in the process of being developed) to create rules that provide the 8 detail related to rental housing within their programs. This law provides the framework and the 9 Comprehensive Housing Division will provide the detail within rules developed under the 10 authority delegated under this law per the Administrative Rulemaking law.

11 The Landlord-Tenant law:

- Provides rental programs offered to Tribal member by the Nation within the reservation boundaries and includes eligibility requirements and tenant selection criteria [see 710.4].
- Provides detail related to rental agreement provisions and terminations and specifies that assignments of rental agreements are not permitted [see 710.5].
 - Details the rights and responsibilities of the Nation as landlord and Tribal members as tenants including disposition of personal property, repairs, damage, pest control, check-in sheet, required notice to enter, and annual inspections [see 710.6].
- Provides provisions related to domestic abuse and sex offender registration [see 710.7 and 710.8].
 - Details the process required in the event of a tenant's death [see 710.9].
- Identifies the Comprehensive Housing Division as the entity delegated authority to develop rules under this law [see 710.3-1(f)].
- Identifies the Oneida Judiciary as the original hearing body authority for all actions taken
 under this law [see 710.10].

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26 27	A device internet into Dedever a lainer
27	Administrative Rulemaking
28	 The Comprehensive Housing Division (CHD) is delegated rulemaking authority under
29	this law and is required to develop and implement the following rules prior to the
30	implementation of this law:
31	1. Establish rules naming residential rental programs and providing the specific
32	requirements and regulations, including eligibility requirements, that apply to
33	each program [see 710.4-1 and 710.4-2(f)].
34	2. Develop rules governing the selection of applicants for the issuance of rental
35	agreements including applicant preference [see 710.4-3 and 710.4-3(a)].
36	3. Create rules further governing the disposition of personal property [see 710.6-
37	2(c)].
38	4. Develop rules governing how and when rent is decreased due to untenability due
39	to damage by fire, water or other casualty or because of any condition hazardous
40	to health, or if there is a substantial violation of section 710.6-3(a) materially
41	affecting the health or safety of the tenant [see $710.6-3(c)(2)$].
42	
43	Considerations
44	 This law references the Comprehensive Housing Division (CHD). The CHD is
45	scheduled for implementation October 1, 2016. The BC resolution adopting this law will
46	include a provision detailing that each department or division within the CHD (Oneida
47	Housing Authority, Division of Land Management and Elderly Services) will be required
48	to create rules delegated under this law until the CHD is implemented.
49	
50	Miscellaneous
51	A public meeting has not yet been held. Please refer to the fiscal impact statement for
52	any financial impacts.
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1		Title 7. Propert	ty -	Chapte	er 710		
2	LANDLORD-TENANT						
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4 5	where it bound to the earth - issues						
5 6 7 8 9 10 17	710.2.Add710.3.Def710.4.Rer	option, Amendment, Repeal finitions ntal Programs ntal Agreement Documents	11 12 13 14 15 16	710.6. 710.7. 710.8. 710.9. 710.10.	Rights and Duties of Landlords and Tenants Domestic Abuse Protections Sex Offender Registry Termination of Tenancy at Death of Tenant Appeals		
18							
19	710.1.	Purpose and Policy					
20	710.1-1.		to	provide	e mechanisms for protecting the rights		
21	of the land	dlords and tenants within the reservation	on.				
22	710.1-2.	Policy. Is it the Nation's policy to p	orov	ide a fa	ir process to all landlords and tenants		
23	that prese	rves the peace, harmony, safety, health	ı, ge	neral w	velfare and the Nation's resources.		
24							
25	710.2.	Adoption, Amendment, Repeal					
26	710.2-1.	This law was adopted by the	Or	neida 🛛	Business Committee by resolution		
27		·					
28		This law may be amended or repeale			neida Business Committee pursuant to		
29	the procee	dures set out in the Legislative Procedu	ires	Act.			
30	710.2-3. Should a provision of this law or the application thereof to any person or						
31	circumsta	nces be held as invalid, such invalid	ity	shall n	ot affect other provisions of this law		
32	which are	considered to have legal force without	t the	e invalio	d portions.		
33	710.2-4.	In the event of a conflict between a	pro	vision	of this law and a provision of another		
34	law, the p	provisions of this law shall control.					
35	710.2-5.	This law is adopted under the authori	ity o	of the C	onstitution of the Oneida Nation.		
36							
37	710.3.	Definitions		_			
38	710.3-1.	-			ords and phrases as used herein. All		
39	words not defined herein shall be used in their ordinary and everyday sense.						
40	(a) "Landlord" means the Nation in its capacity to rent real property subject to a rental						
41 42	agreement. (b) "Nation" means the Oneida Nation						
43	(b) "Nation" means the Oneida Nation.(c) "Premises" means the property covered by a rental agreement, including not only the						
44				-	I property furnished by the landlord		
45	pursuant to a rental agreement.						
46		· · · · · · · · · · · · · · · · · · ·			et between a landlord and a tenant,		
47	whereby the tenant is granted the right to use or occupy the premises for a residential						
48	pu	rpose for one (1) year or less.					

49 (e) "Reservation" means all property within the exterior boundaries of the reservation of 50 the Oneida Nation, as created pursuant to the 1838 Treaty with the Oneida 7 Stat. 566, and any lands added thereto pursuant to federal law. 51 52 (f) "Rule" means a set of requirements, including citation fees and penalty schedules, 53 enacted by the Comprehensive Housing Division in accordance with the Administrative 54 Rulemaking law based on authority delegated in this law in order to implement, interpret 55 and/or enforce this law. 56 (g) "Tenant" means the person granted the right to use or occupy a premises pursuant to a 57 rental agreement. 58 (h) "Security Deposit" means a payment made to the landlord by the tenant to ensure that 59 rent will be paid and other responsibilities of the rental agreement performed. 60 710.4. **Rental Programs** 61 Available Rental Programs. Consistent with available funds, the Comprehensive 62 710.4-1. 63 Housing Division shall provide residential rental programs for providing housing to the following types of tenants and shall establish rules naming said programs and providing the 64 specific requirements and regulations that apply to each program: 65 66 (a) Elder tribal members; 67 (b) Low-income Oneida tribal members and families; and 68 (c) Tribal members in general. 69 710.4-2. *Rental Eligibility Requirements.* In order to be eligible for a rental agreement, 70 applicants shall meet the following conditions: 71 (a) Be eighteen (18) years of age at the time of the application; 72 (b) Have no felony or drug convictions within the past two (2) years from the date of 73 application, provided that a pardon or forgiveness received pursuant to the Pardon and 74 Forgiveness law may provide an exception to this condition; 75 (c) Meet the local governments' laws' requirements regarding residency restrictions for 76 convicted sex offenders; 77 (d) Meet the income requirements for entering the rental agreement as determined by the 78 rental program's governing rules; 79 (e) Not hold a residential lease with the Nation; and 80 (f) Meet any other eligibility requirements set by the rental program's rules, which may 81 not be less strict than this law, but may be stricter than this law. 82 The Comprehensive Housing Division shall develop rules Tenant Selection. 710.4-3. 83 governing the selection of applicants for the issuance of rental agreements. 84 (a) At a minimum, the Comprehensive Housing Division shall ensure that the rental 85 agreement selection rules provide a preference to applicants: 86 (1) With a disability recognized by a medical professional, and/or 87 (2) Having veteran status with relevant proof of service, which may include, but 88 is not limited to, a DD214 Discharge Form, Reservist Identification Card, or 89 National Guard Identification Card.

90 (b) Nothing in this section may be interpreted to place a requirement on a landlord to
 91 modify existing rental units in order to provide additional housing that is handicap
 92 accessible.

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94 710.5. Rental Agreement Documents

95 710.5-1. Severability of Rental Agreement Provisions. The provisions of a rental agreement 96 are severable. If any provision of a rental agreement is void or unenforceable by reason of any 97 law, rule, regulation, or judicial order, the invalidity or unenforceability of that provision does 98 not affect other provisions of the rental agreement that can be given effect without the invalid or 99 unenforceable provision.

100 710.5-2. *Requirements of Rental Agreements and Terminations*. A rental agreement or 101 termination of a rental agreement is not enforceable unless it meets the requirements of this law 102 and is in writing.

- 103 (a) All rental agreements shall:
- 104(1) Set forth the amount of rent or other consideration provided in exchange for105the ability to use/occupy the premises;
- 106(2) Set forth the required amount of security deposit and require payment of the107security deposit prior to the tenant(s) taking use/occupancy of the premises;
- 108 (3) Set the time of commencement and expiration of the rental agreement;
- 109 (4) Provide a reasonably definite description of the premises;
- (5) State that nothing in the agreement may be considered a waiver of the
 Nation's sovereign immunity, provided that tenants may seek enforcement of a
 rental agreement or dispute an action taken pursuant to a rental agreement with
 the Oneida Judiciary; and
- 114(6) Be signed by both the landlord and the tenant(s) prior to the tenant(s) taking115use/occupancy of the premises;
- 116(A) The rental agreement is not required to be signed by all adults117using/occupying the premises, provided that the rights and responsibilities118contained in the rental agreement do not extend to persons that are not119named as tenants in the rental agreement.
- 120(B) Unless legally separated, if a tenant(s) is married, the landlord shall121require that each spouse sign the rental agreement.
- (b) Any provision of a rental agreement that does any of the following is void and unenforceable.
 (1) Allows a landlord to do or threaten to do any of the following because a tenant
 - (1) Allows a landlord to do or threaten to do any of the following because a tenant has contacted an entity for law enforcement services, health services or safety services:
 - (A) Increase rent;
 - (B) Decrease services;
 - (C) Bring an action for eviction pursuant to the Eviction law; and/or
 - (D)Refuse to renew a rental agreement.
- 131 (2) Except as otherwise provided in this law in regards to domestic abuse,
 132 authorizes the eviction or exclusion of a tenant from the premises other than
 133 through the process described in the Eviction law.

- 134 (3) Requires the tenant to pay attorney's fees or costs incurred by the landlord in 135 any legal action or dispute arising under the rental agreement except as supported 136 by a court order. 137 (4) States that the landlord is not liable for property damage or personal injury caused by negligent acts or omissions of the landlord. This subsection does not 138 139 affect ordinary maintenance obligations of a tenant under 710.6-3(b) or assumed 140 by a tenant under a rental agreement or other written agreement between the 141 landlord and the tenant. 142 (5) Imposes liability on the tenant for any of the following: 143 (A)Personal injury arising from causes clearly beyond the tenant's control. 144 (B) Property damage caused by natural disasters or by persons other than 145 the tenant or the tenant's guests or invitees. This subsection does not 146 affect ordinary maintenance obligations of a tenant under 710.6-3(b) or 147 assumed by a tenant under a rental agreement or other written agreement 148 between the landlord and the tenant. 149 (6) Waives any obligation on the part of the landlord to deliver the premises in a 150 fit and habitable condition or to maintain the premises during the tenant's 151 tenancy. 152 (7) Allows for periodic tenancy, which for the purposes of this section means 153 when a tenant uses/occupies a premises without an effective and valid rental 154 agreement by paying rent on a periodic basis including, but not limited to, day-to-155 day, week-to-week and month-to-month.
- 156 710.5-3. Assignment of Rental Agreements Not Permitted. Assignments of rental agreements
 157 are not permitted under any circumstances.
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159 **710.6.** Rights and Duties of Landlords and Tenants

- 160 710.6-1. This section governs the rights and duties of the landlord and tenant in the absence of161 any inconsistent provision found in a valid rental agreement.
- 162 710.6-2. *Disposition of Personal Property Left by the Tenant*. If the tenant moves from or is 163 evicted from the premises and leaves personal property, the landlord may presume that the tenant 164 has abandoned the personal property and may dispose of said property in any manner that the 165 landlord, in his or her sole discretion, determines is appropriate, provided that:
- (a) The landlord shall hold personal property for a minimum of five (5) business daysand the tenant may retrieve said personal property by contacting the landlord.
- (b) The landlord shall keep a written log of the date and the work time that the Nation's staff expends storing and/or removing personal property and/or removing/disposing of debris left at the property after the expiration of the timeframe provided in the order to vacate.
- (c) The Comprehensive Housing Division shall create rules further governing the disposition of personal property.
- 174 710.6-3. *Repairs; Untenability.* This section applies to all leases if there is no contrary 175 provision in writing signed by both parties.
- 176 (a) *Duties of the Landlord*.
- 177 (1) Except for repairs made necessary by the negligence of, or improper use of the
 178 premises by the tenant, the landlord has a duty to do all of the following:

179	(A) Keep in a reasonable state of repair portions of the premises over
180	which the landlord maintains control.
181	(B) Keep in a reasonable state of repair all equipment under the landlord's
182	control necessary to supply services that the landlord has expressly or
183	impliedly agreed to furnish to the tenant, such as heat, water, elevator, or
184	air conditioning.
185	(C) Make all necessary structural repairs.
186	(D) Except as provided in section $710.6-3(b)(2)$, repair or replace any
187	plumbing, electrical wiring, machinery, or equipment furnished with the
188	premises and no longer in reasonable working condition.
189	(E) Comply with any laws or rules of the Nation that are applicable to the
190	premises.
191	(2) If the premises are part of a building where other parts are occupied by one (1)
192	or more other tenants, negligence or improper use by one (1) tenant does not
193	relieve the landlord from the landlord's duty to make repairs as provided in 710.6-
194	3(a)(1), provided that the landlord may require the responsible tenant to pay for
195	such repairs.
196	(3) A landlord shall disclose to a prospective tenant, before entering into a rental
197	agreement with or accepting any earnest money or security deposit from the
198	prospective tenant, any violation of either the Building Code of the Oneida Nation
199	or the Zoning and Shoreland Protection Ordinance if all of the following apply:
200	(A) The landlord has actual knowledge of the violation;
200	(B) The violation affects the dwelling unit that is the subject of the
201	prospective rental agreement or a common area of the premises;
202	(C) The violation presents a significant threat to the prospective tenant's
203	health or safety; and
204	(D) The violation has not yet been corrected but the landlord shall correct
205	the violation prior to the tenant taking occupancy of the premises.
200	(4) If the premises are damaged by fire, water or other casualty, not the result of
207	the negligence or intentional act of the landlord, this subsection is inapplicable
200	and either section 710.6-3(b) or (c) governs.
210	(5) The landlord is responsible for all required pest control to keep the premises
210	in a safe and healthy condition, provided that where an infestation has occurred
211 212	due to the acts or inaction of the tenant the pest control costs may be assessed
212	against the tenant.
213 214	(b) Duties of the Tenant.
214	(1) If the premises are damaged, including by an infestation of insects or other
215	pests, due to the acts or inaction of the tenant, the landlord may elect to allow the
210 217	tenant to remediate or repair the damage and restore the appearance of the
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218 219	premises by redecorating. However, the landlord may elect to undertake the
219 220	remediation, repair, or redecoration, and in such case the tenant shall reimburse the landlord for the reasonable cost thereof: the cost to the landlord is presumed
	the landlord for the reasonable cost thereof; the cost to the landlord is presumed
221 222	reasonable unless proven otherwise by the tenant.
222	(2) The tenant shall keep plumbing, electrical wiring, machinery and equipment furniched with the promises in reasonable working order
	furnished with the premises in reasonable working order.
224	(3) Tenants shall comply with all laws and rules of the Nation.

- (c) Untenability. If the premises become untenable because of damage by fire, water or other casualty or because of any condition hazardous to health, or if there is a substantial violation of section 710.6-3(a) materially affecting the health or safety of the tenant, the tenant may move from the premises unless the landlord promptly repairs, rebuilds or eliminates the health hazard or the substantial violation of 710.6-3(a) materially affecting the health or safety of the tenant.
- 231 (1) The tenant may also move and terminate the rental agreement if the
- 232 inconvenience to the tenant by reason of the nature and period of repair, 233 rebuilding or elimination would impose undue hardship on the tenant. (2) If the tenant remains in possession, the landlord shall decrease rent for each 234 235 month to the extent the tenant is deprived of the full normal use of the premises. 236 The Comprehensive Housing Division shall develop rules governing how and 237 when rent is decreased pursuant to this section. This subsection does not 238 authorize rent to be withheld in full, if the tenant remains in possession. 239 (3) If the tenant justifiably moves out under this subsection, the tenant is not 240 liable for rent after the premises become untenable and the landlord shall repay
- 241any rent paid in advance apportioned to the period after the premises become242untenable. This subsection is inapplicable if the damage or condition is caused by243negligence or improper use by the tenant.
- (d) *Check-in sheet*. Landlords shall provide all new tenants with a check-in sheet when
 the tenant commences his or her occupancy of the premises that the tenant may use to
 make comments, if any, about the condition of the premises. The landlord shall provide
 the tenant with seven (7) days from the date the tenant commences his or her occupancy
 to complete the check-in sheet and return it to the landlord. The landlord is not required
 to provide the check-in sheet to a tenant upon renewal of a rental agreement.
- (e) *Notice to Enter Required.* The landlord shall provide twenty-four (24) hour written notice prior to entering the tenant's premises where notice is required to either be personally served to the tenant or posted on the premises. A landlord is exempt from this notice requirement in the case of an emergency welfare check. The basis of a welfare check may include, but is not limited to the following:
- (1) The landlord believes the tenant's or a child's wellbeing may be in jeopardy
 based on reports of child abuse or neglect, medical concerns, suspicious activity
 or other reported information;
 - (2) The landlord suspects the tenant has abandoned the premises; and/or
 - (3) The landlord receives notice that the premise's utilities have been disconnected.
- (f) Acts of tenant not to affect rights of landlord. No act of a tenant in acknowledging as
 landlord a person other than the tenant's original landlord can prejudice the right of the
 original landlord to possession of the premises.
- (g) Annual Inspection Required. In the event the tenant renews the rental agreement for
 additional terms, the landlord shall, at a minimum, inspect the premises once annually.
- 267 **710.7. Domestic Abuse Protections**

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268 710.7-1. If a tenant notices the landlord of domestic abuse with of any of the following269 documentation, regardless of marital status, the landlord shall change the locks to the premises

- and, if the tenant is unmarried, allow the tenant to modify the rental agreement to remove thedomestic abuser:
- (a) An injunction order under Wis. Stat. 813.12(4) protecting the tenant from a co-tenant;
- 273 (b) An injunction order under Wis. Stat. 813.122 protecting a child of the tenant from a co-tenant:
- (c) An injunction order under Wis. Stat. 813.125(4) protecting the tenant or child of the
 tenant from a co-tenant, based on the co-tenant's engaging in an act that would constitute
 sexual assault under Wis. Stat. 940.225, 948.02 or 948.025, or stalking under Wis. Stat.
 940.32, or attempting or threatening to do the same;
- (d) A condition of release under Wis. Ch. 969 ordering the co-tenant not to contact the tenant;
- (e) A criminal complaint alleging that the co-tenant sexually assaulted the tenant or a
 child of the tenant under Wis. Stat. 940.225, 948.02 or 948.025;
- (f) A criminal complaint alleging that the co-tenant stalked the tenant or a child of thetenant under Wis. Stat. 940.32; or
- (g) A criminal complaint that was filed against the co-tenant as a result of the co-tenant
 being arrested for committing a domestic abuse offense against the tenant under Wis.
 Stat. 968.075.
- 288 710.7-2. If a tenant is no longer eligible to maintain the rental agreement upon removing a co-289 tenant domestic abuser from the rental agreement, the landlord shall permit the tenant to remain 290 on the premises for the longer of either the duration of the rental agreement or ninety (90) days 291 from the date the rental agreement is modified. If the latter applies, in addition to removing the 292 co-tenant that is the domestic abuser, the landlord shall also revise the rental agreement to extend 293 its duration.
- 710.7-3. The Eviction law provides tenants that are victims of domestic abuse with a defenseto eviction should the abusers actions be the cause for eviction.
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297 **710.8.** Sex Offender Registry

- 298 710.8-1. Should a tenant request information about whether any other tenants are required to 299 register as a sex offender, the landlord shall provide the tenant with written notice that he or she 300 may obtain information about the sex offender registry and persons registered within the registry 301 by contacting the department of corrections. The landlord shall include in such notice the 302 appropriate telephone number and internet site of the department of corrections.
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304 710.9. Termination of Tenancy at Death of Tenant

- 305 710.9-1. If a tenant dies, his or her tenancy is terminated on the earlier of the following:
- 306 307
 - aware of the tenant's death;
 - (b) The expiration of the term of the rental agreement.

The deceased tenant or his or her estate is not liable for any rent after the termination
of his or her tenancy. A landlord may not contact or communicate with a member of the
deceased tenant's family for the purpose of obtaining from the family member rent for which the
family member has no liability.

313 710.9-3. Nothing in this section relieves another adult tenant of the deceased tenant's premises 314 from any obligation under a rental agreement or any other liability to the landlord.

(a) Sixty (60) days after the landlord receives notice, is advised, or otherwise becomes

315 710.9-4. If the deceased tenant is a Tribal member whose death renders a co-tenant no longer 316 eligible for a rental agreement, the non-Tribal member tenant may remain in the premises for the 317 longer of either the duration of the rental agreement or ninety (90) days from the date of the 318 Tribal member tenant's death. If the latter applies, the landlord shall revise the rental agreement 319 to extend its duration.

321 **710.10.** Appeals

- 322 710.10-1. Parties may appeal actions taken pursuant to this law and/or a rental agreement to the323 Oneida Judiciary.
- 324
- 325 *End*.
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- 327 Adopted BC



Legislative Operating Committee June 15, 2016

Leasing Law

Submission Date: September 17, 2014

x Public Meeting: May 19, 2016 □ Emergency Enacted:

LOC Sponsor: Tehassi Hill

Summary: This item was carried over into the current term by the LOC. Development of a new law would allow the Tribe to approve surface leases at their discretion, instead of the Secretary of Interior, so long as the Secretary of Interior has approved Tribal surface lease regulations.

- <u>09/17/14 LOC:</u> Motion by Tehassi Hill to add the Leasing Law to the Active Files List with Tehassi Hill as sponsor; seconded by Fawn Billie. Motion carried unanimously.
- **12/17/14 LOC:** Motion by Jennifer Webster to direct that a legislative analysis and a fiscal impact statement be completed on the Leasing Law; seconded by Tehassi Hill. Motion carried unanimously.
- <u>02/04/15 LOC:</u> Motion by Tehassi Hill to send the Leasing Law back to the Legislative Reference Office to make the noted changes, update the analysis and bring back to the March 4, 2015 Legislative Operating Committee meeting; seconded by Fawn Billie. Motion carried unanimously.
- <u>3/4/15 LOC:</u> Motion by Jennifer Webster to delete lines 209 through 225 and lines 231 through 245 from the legislative analysis and forward the Leasing Law to an April 2, 2015 public meeting; seconded by Fawn Billie. Motion carried unanimously.

Noted for the Record: the considerations highlighted in the legislative analysis have been addressed by the LOC.

- <u>4/2/15:</u> Public meeting held.
- 5/6/15 LOC: Motion by David P. Jordan to forward the Leasing Law to the Oneida Business Committee for consideration; seconded by Fawn Billie. Motion carried unanimously.
- 5/13/15 OBC: Motion by Brandon Stevens to adopt resolution 05-13-15-C Leasing Law, seconded by David Jordan. Motion carried unanimously.

Amendment to the main motion by Melinda J. Danforth to amend the resolution to include a resolve that states that this law shall take effect thirty (30) days after approval by the Secretary of the Interior, seconded by David Jordan. Motion carried unanimously.

- 5/18/15: Leasing Law was sent to the Department of Interior for consideration.
- **10/15/15:** Work meeting held, attendees include: Brandon Stevens, Victoria Flowers, Jeff Mears and Krystal John.
- **<u>11/4/15 LOC:</u>** Motion by Jennifer Webster to defer the Leasing Law to the Legislative Reference Office for a legislative analysis and to the Finance Department for a financial analysis and direct the Legislative Reference Office to provide a draft to the Department of the Interior; seconded by Tehassi Hill. Motion carried unanimously.
- <u>4/6/2016 LOC:</u> Motion by David P. Jordan to accept the update and defer the Leasing Law Amendments back to the Legislative Reference Office with the noted changes to make section 65.6-5 more clear and

remove "document" in section 65.8-1 and prepare for a public meeting to be held on May 19, 2016; seconded by Jennifer Webster. Motion carried unanimously.

of 60

Motion by David P. Jordan to have the legislative analysis updated based on the discussion at the meeting, be included in the public meeting packet; seconded by Jennifer Webster. Motion carried unanimously.

- **4/20/2016 LOC:** Motion by Fawn Billie to accept the Leasing Law Public Meeting packet and forward to a Public Meeting to be held on May 19, 2016; seconded by Tehassi Hill. Motion carried unanimously.
- 5/4/16 LOC: Motion by Jennifer Webster to accept the Leasing law public meeting packet with the updated draft and legislative analysis based on the latest comments received from the BIA and reaffirm the public meeting scheduled for the Leasing law on May 19, 2016 at 12:15 p.m.; seconded by Fawn Billie. Motion carried unanimously.

Next Steps:

• Accept and consider the Leasing law public meeting comments. If no changes are directed, direct the drafting attorney to prepare an adoption packet for the Oneida Business Committee's consideration.

Oneida Nation Legislative Reference Office

Douglass A. McIntrye, Staff Attorney Taniquelle J. Thurner, Legislative Analyst Maureen Perkins, Legislative Analyst, LTE



P.O. Box 365 Oneida, WI 54155 (920) 869-4376 (800) 236-2214 https://oneida-nsn.gov/Laws

Memorandum

TO:	Legislative Operating Committee (LOC)
FROM:	Krystal L. John, Staff Attorney
DATE:	June 15, 2016
RE:	Leasing Law: Public Meeting Comment Review

On May 19, 2016, a public meeting was held regarding amendments to the Leasing (Law). These are amendments which would:

- Delegate rulemaking authority jointly to the Oneida Land Commission and the Division of Land Management based on the Administrative Rulemaking law [see 65.5-1 and 65.10-5];
- Specify that this law does not apply to leases included in the Nation's home ownership programs administered using federal funding or leases lasting one (1) year or less [see 65.4-2(b)];
- Include valuation provisions for residential and agricultural leases [see 65.6-4, 65.6-5, and 65.7-5];
- Include a provision allowing a residential lease be entered into by a parent or legal guardian on behalf of their child or ward [see 65.6-6]; and
- Add additional information regarding the process required under the National Environmental Policy Act [see 65.9-2(a)-(d)].

This memorandum is submitted as a review of the oral comments received during the public meeting process; there were not any written comments received within the public comment period. The public meeting draft with comments is attached for your review.

Comment 1 – Division of Land Management Access to Leased Premises

65.5-2(j) Land Management shall ensure leases are in writing and contain, at a minimum, the following: Land Management has the right, at any reasonable time during the term of the lease and upon reasonable notice, in accordance with this law and any other applicable laws, policies and rules of the Nation, to enter the leased premises for inspection and to ensure compliance with the lease;

Diane Wilson: I just have a couple comments. On page 64-2, at line 31, it talks about only DOLM may enter lease premises for inspection and to ensure compliance with leases. Currently, zoning staff will come onto the property to ensure that the requirements of the zoning ordinance are being complied with and they will initiate compliance measures, they will inform us if there

is an issue with them not complying and then we will go forward with lease compliance. I think it should say only Oneida Nation representatives may enter lease premises.

Response

The commenter is correct that currently the zoning staff enter leased premises to enforce compliance with the Zoning and Shoreland Protection Ordinance. The access is granted to those zoning staff pursuant to that law and, therefore, is not required to be captured in this law. The only persons granted access to the lease premises based on the terms of the lease, is the Division of Land Management. Accordingly, I do not recommend any revisions.

Comment 2 – Division of Land Management Approval of Improvements to Premises

65.5-3(d) Land Management shall ensure lease documents set out requirements related to improvements, including: whether the lessee shall submit development plans and/or construction management schedules to Land Management for approval prior to beginning construction of any improvements;

Diane Wilson: And also at line 46, in regards to the improvements, currently, there is not requirement in the lease that states that we would be reviewing development plans and or construction management schedules, that too is administered through zoning. So we would expect that zoning would be the one that would be approving any kind of improvements and that it is in compliance with the Zoning Ordinance.

Response

Similar to comment 1, the zoning staff will retain control over the approval process of the project pursuant to the Zoning and Shoreland Protection Ordinance. This requirement is to require that the Division of Land Management approve that improvements as described in the plans may be made to lease premises. Accordingly, I do not recommend a revision based on this comment.

Comment 3 – Exception for Rents Charged for Business Owned by the Nation

65.7-5. *Lease Valuation*. Agricultural leases are valued based on the bidding process required as part of the lease award process included in the rules, which Land Management and the Oneida Land Commission shall jointly develop.

65.8-6. Fair Annual Lease Value.

(a) No lease may be approved for less than the present fair annual lease value as set forth in the appraisal, except as follows:

(1) The lessee is in the development period;

(2) Land Management is providing an incentive for businesses to locate on tribal land, and is providing lease concessions, lease improvement credits, and lease abatements to attract such business; or

(3) Land Management determines such action is in the best interest of the Nation.

Brian Doxtator: Shekoli, 1560, the only comment is in reviewing the law, I did not see any exclusion of government, our own leases, for agriculture or business for government purposes.

In my opinion, as an enrolled citizen, we should not be charging the Nation lease money to go back to the Nation. It just doesn't make any sense and it's not excluded in this law. So most governments don't do that to themselves and we do that to ourselves constantly. For example, Hobart wanted to put sanction in leases on the police department land, taxes, and no government taxes firefighting, police functions, government responsibilities and we fought that with that argument and yet we do it to ourselves. We do have buildings that pay lease monies because we believe it's the appropriate cost of doing business, I disagree with that, and we do have the farms and other areas that are tribally funded and pay lease monies to land management, and I disagree with that, but this law doesn't allow for the government to exclude, when it's a government function, from leases.

Response

The law, as written, would already allow the Nation to make the exception that the commenter is requesting in regards to agricultural and business leases for businesses owned by the Nation.

In regards to agricultural leases, section 65.7-5 allows Land Management to create rules which determine the lease valuation process for agricultural leases, an exception could be included into those rules if the Division of Land Management so desired or if the Oneida Business Committee so directed through the Administrative Rulemaking process.

In regards to business leases, section 65.8-6 provides that a business lease may be approved for less than the present fair annual lease value as set forth in the appraisal if Land Management determines that it is in the best interest of the Nation.

Because the exception requested by the commenter may be implemented without revisions to this law, I do not recommend any revisions at this time.

Chapter 65 LEASING

65.1. Purpose and Policy	65.7. Agricultural Leases
65.2. Adoption, Amendment, Repeal	65.8. Business Leases
65.3. Definitions	65.9. Environmental and Cultural Reviews
65.4. General Provisions	65.10. Lease Management
65.5. Lease Document Requirements	65.11. Enforcement
65.6. Residential Leases	65.12. Appeals

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65.1. Purpose and Policy

65.1-1. *Purpose*. The purpose of this law is to set out the Nation's authority to issue, review,
approve and enforce leases. In addition, the purpose of this law is to meet the requirements of
the Helping Expedite and Advance Responsible Tribal Home Ownership Act of 2012 (HEARTH
Act) by establishing a process under which the Nation will be able to approve leases on tribal
land without additional approval of the Secretary of the Interior.

8 65.1-2. *Policy*. It is the policy of the Nation to set out the expectations and responsibilities of
9 the lessor and lessees of tribal land and to ensure the leasing of tribal land results in minimal risk
10 to the Nation.

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12 65.2. Adoption, Amendment, Repeal

65.2-1. This law was adopted by the Oneida Business Committee by resolution BC-05-13-15-C
and amended by resolution BC-_____ and becomes effective thirty (30) calendar days after
approval by the Secretary of the Interior.

65.2-2. This law may be amended or repealed by the Oneida Business Committee pursuant to
the procedures set out in the Legislative Procedures Act. Major, substantive changes to this law
may not take effect until they have been approved by the Secretary of the Interior. Minor,

19 technical amendments may take effect upon adoption by the Oneida Business Committee.

65.2-3. Should a provision of this law or the application thereof to any person or circumstances
be held as invalid, such invalidity shall not affect other provisions of this law which are
considered to have legal force without the invalid portions.

- 65.2-4. In the event of a conflict between a provision of this law and a provision of another law,
 the provisions of this law shall control.
- (a) To the extent that this law conflicts with any applicable federal statutes or regulations,
 the federal statute or regulation controls.
- (b) To the extent that any lease to which this law applies conflicts with this law, this law controls.
- 29 65.2-5. This law is adopted under authority of the Constitution of the Oneida Nation.

31 **65.3. Definitions**

- 65.3-1. This section shall govern the definitions of words and phrases used within this law. All
 words not defined herein shall be used in their ordinary and everyday sense.
- (a) "Assignment" means an agreement between a lessee and an assignee whereby the
 assignee acquires all or some of the lessee's rights and assumes all or some of the lessee's
 obligations under a lease.
- 37 (b) "Cultural Heritage Department" means the entity responsible for conducting cultural
 38 reviews as required under this law.
- 39 (c) "Cultural Review" means a review of the anticipated effects of a proposed lease
 40 document on archaeological, cultural and/or historic resources.
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- 42 (d) "Environmental, Health and Safety Division" means the entity responsible for 43 conducting environmental reviews as required under this law. 44 (e) "Environmental Review" means a review of the anticipated environmental effects of 45 a proposed lease document. (f) "Guardian" means one who has legal authority and duty, as appointed by a court of 46 competent jurisdiction, to care for another's person or property because of the other's 47 48 infancy, incapacity or disability. 49 (g) "Improvements" means buildings, other structures, and associated infrastructure 50 attached to the leased premises. 51 (h) "Judiciary" means the judicial system that was established by Oneida General Tribal Council resolution GTC-01-07-13-B to administer the judicial authorities and 52 53 responsibilities of the Nation. 54 (i) "Land Management" means the Division of Land Management or other entity 55 responsible for entering into leases of tribal land. (j) "Lease" means a written contract between the Nation and a lessee, whereby the lessee 56 57 is granted a right to use or occupy tribal land, for a specified purpose and duration. (k) "Lease Document" means a lease, lease amendment, assignment, sublease or 58 59 leasehold mortgage. 60 (1) "Leasehold Mortgage" means a mortgage, deed of trust, or other instrument that 61 pledges a lessee's leasehold interest as security for a debt or other obligation owed by the lessee to a lender or other mortgagee. 62 63 (m)"Lessee" means a person or entity who has acquired a legal right to use or occupy 64 tribal land by a lease under this law, or one who has the right to use or occupy a property 65 under a lease. (n) "Lessor" means the Nation, in its capacity as the legal, beneficial and/or equitable 66 67 owner of tribal land subject to a lease. 68 (o) "Nation" means the Oneida Nation. (p) "Performance Bond" means a bond given to ensure the timely performance of a lease. 69 70 (q) "Rule" means a set of requirements, including fee schedules, enacted jointly by Land Management and the Oneida Land Commission in accordance with the Administrative 71 72 Rulemaking law based on authority delegated in this law in order to implement, interpret 73 and/or enforce this law. 74 (r) "Secretary" means the Secretary of the Interior, U.S. Department of the Interior, or its 75 authorized representative. 76 (s) "Sublease" means a written agreement by which the lessee grants to a person or entity a right to use or occupy no greater than that held by the lessee under the lease. 77 78
- (t) "Tribal Land" means the surface estate of land or any interest therein held by the
 United States in trust for the Nation; land held by the Nation subject to federal
 restrictions against alienation or encumbrance; land reserved for federal purposes; and/or
 land held by the United States in trust for the Nation under Section 17 of the Indian
 Reorganization Act, 25 U.S.C §477, et. seq.
- 84 **65.4.** General Provisions

83

- 85 65.4-1. *Applicable Land*. This law applies to all tribal land.
- 86 65.4-2. *Applicable Leases.*
- 87 (a) Except as excluded in (b) below, or as contrary to applicable federal statutes and
 88 regulations, this law applies to all residential, agricultural and business leases executed by
 89 the Nation and to all actions and decisions taken in connection with those leases.

- Provided that, nothing herein may be construed to affect the terms and conditions of
 leases existing when this law goes into effect or amendments, assignments, subleases or
 encumbrances made to those leases.
- (b) This law does not apply to mineral leases, any lease of individually owned Indian
 allotted land in accordance with 25 U.S.C. 415(h)(2), leases included in the Nation's
 home ownership programs administered using federal funding or leases lasting one (1)
 year or less.
- 97 65.4-3. *Applicable Law.* In addition to this law, leases approved under this law are subject to:
- (a) all of the Nation's laws, except to the extent those laws are inconsistent withapplicable federal law; and
 - (b) applicable federal laws.

101 65.4-4. Pursuant to the authority of the Secretary to fulfill the trust obligation of the United 102 States to the Nation under federal law, the Secretary may, upon reasonable notice from the

103 Nation and at the discretion of the Secretary, enforce the provisions of, or cancel, any residential, 104 agricultural or business lease on tribal land executed by the Nation. The United States may not

105 be liable for losses sustained by any party to a residential, agricultural or business lease executed 106 pursuant to this law.

- 107 65.4-5. Lease parties shall resolve all disputes over residential, agricultural and business leases
 108 under the Nation's laws and in accordance with federal law. Nothing in this law may be
 109 construed to waive the Nation's sovereign immunity.
- 65.4-6. After the Secretary approves this law, all leases of tribal land approved and executed
 under this law may become effective without federal approval under 25 U.S.C. 415(h), unless the
 Secretary rescinds approval of this law and reassumes responsibility for such approval.
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114 **65.5.** Lease Document Requirements

65.5-1. *Information and Application*. Land Management shall approve and execute all leases.
Land Management shall make available information on obtaining residential, agricultural or
business lease documents. Parties interested in obtaining a residential, agricultural or business
lease document shall submit an application to Land Management pursuant to the rules which
Land Management and the Oneida Land Commission shall jointly develop.

- (a) Land Management shall develop, and the Oneida Land Commission shall approve,
 the format and requirements set out in the lease document applications for different types
 of leases, as well as additional procedures and processes to be followed when offering
 and awarding lease documents.
- 65.5-2. *Terms and Conditions*. Land Management shall ensure leases are in writing and contain,
 at a minimum, the following:
- (a) A description of the land or building being leased including surveys and legal
 descriptions based on metes and bounds, rectangular, or lot and block systems which
 meet the requirements of the Land Titles and Records Office of the Bureau of Indian
 Affairs;
- 130 (b) The effective date and term of the lease;
 - (c) The purpose of the lease and authorized uses of the leased premises;
- 132 (d) The parties to the lease;
- (e) How much rent is due, when it is due, who receives it, what form(s) of payment is
 acceptable, and whether any late payment charges or special fees apply and the rate of
 interest to be charged if the lessee fails to make payments in a timely manner;
- (f) Whether there will be rental reviews or adjustments, how and when they will be done,when any adjustments will be effective and how disputes regarding adjustments will be

- resolved;
- 139 (g) Who is responsible for any taxes applied to the property and/or improvements;
- 140 (h) Due diligence requirements that apply, if any;
- (i) Performance bond and insurance requirements that apply, if any;
- (j) Land Management has the right, at any reasonable time during the term of the lease
 and upon reasonable notice, in accordance with this law and any other applicable laws,
 policies and rules of the Nation, to enter the leased premises for inspection and to ensure
 compliance with the lease; ¹
- (k) The lessee holds the United States and the Nation harmless from any loss, liability or
 damages resulting from the lessee's use or occupation of the leased premises;
- (1) The lessee indemnifies the United States and the Nation against all liabilities or costs
 relating to the use, handling, treatment, removal, storage, transportation, or disposal of
 hazardous materials, or the release or discharge of any hazardous material from the leased
 premises that occurs during the lease term, regardless of fault, with the exception that the
 lessee is not required to indemnify the Nation for liability or cost arising from the
 Nation's negligence or willful misconduct; and
- 154 (m)Land Management may, at its discretion, treat as a lease violation any failure by the 155 lessee to cooperate with a request to make appropriate records, reports or information 156 available for inspection and duplication.
- 157 65.5-3. *Improvements*. Land Management shall ensure lease documents set out requirements 158 related to improvements, including:
- 159 (a) whether improvements may be constructed;
- 160 (b) ownership of improvements;
- 161 (c) responsibility for constructing, operating, maintaining and managing improvements;
- (d) whether the lessee shall submit development plans and/or construction management
 schedules to Land Management for approval prior to beginning construction of any
 improvements;²
- 165 (e) removal of improvements;
- (f) whether a lessee may develop equity in improvements and sell its interest in the leasebased on the equity; and
- 168 (g) the lessor's right of first refusal to purchase the lessee's interest, if any.

65.5-4. *Obtaining a Lease Document.* Land Management shall ensure lease documents are
entered into by written consent of the lessor and the lessee unless otherwise provided herein and
that the lease documents contain effective dates.

- 172(a) The lease may authorize subleases only upon approval and execution from Land173Management. This in no way relieves the parties from carrying out their duties under the174lease.
- 175
- (b) The lease may authorize leasehold mortgages on the leasehold interest for the purpose

¹ **Diane Wilson:** I just have a couple comments. On page 64-2, at line 31, it talks about only DOLM may enter lease premises for inspection and to ensure compliance with leases. Currently, zoning staff will come onto the property to ensure that the requirements of the zoning ordinance are being complied with and they will initiate compliance measures, they will inform us if there is an issue with them not complying and then we will go forward with lease compliance. I think it should say only Oneida Nation representatives may enter lease premises.

² **Diane Wilson:** And also at line 46, in regards to the improvement, currently, there is not requirement in the lease that states that we would be reviewing development plans and or construction management schedules, that too is administered through zoning. So we would expect that zoning would be the one that would be approving any kind of improvements and that it is in compliance with the Zoning Ordinance.

- of financing to develop and improve the premises. Land Management shall approve theleasehold mortgage.
- 178 (c) The lease may not authorize mortgages that encumber title to tribal land.

65.5-5. *Payments*. For any lease requiring payments to be made to the lessor, the lessor shall
provide the Secretary with such documentation of the lease payments as the Secretary may
request to enable the Secretary to discharge the trust responsibility of the United States.

65.5-6. *Environmental and Cultural Reviews*. Land Management may not approve a lease until
an environmental review and a cultural review, as required under section 65.9, have been
completed. Leases approved and executed in violation of this section are null and void.

- 185 65.5-7. *Documentation*. The following are required for a party to enter into a lease:
- 186 (a) a signed lease; and
- 187

(b) any reports, surveys and site assessments needed to comply with the Nation's environmental, cultural resource and land use requirements.

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190 **65.6.** Residential Leases

191 65.6-1. In addition to the requirements that apply to all leases under section 65.5, the 192 requirements of this section also apply to residential leases.

65.6-2. A residential lease is required for the lease of land suited or used for the construction,
improvement, and/or maintenance of a dwelling and related structures on the premises, and
otherwise to use or occupy said premises for residential purposes.

196 65.6-3. *Duration*. Residential leases may not exceed seventy-five (75) years.

- 197 65.6-4. Appraisal, Local Studies.
- (a) Land Management shall determine the fair annual lease value using an appraisal or
 equivalent procedure performed by Land Management utilizing the following data:
 improvement cost, replacement cost, earning capacity, and sales and lease data of
 comparable sites. Land Management shall ensure that an appraisal log reporting the
 methods of appraisal and value of the tribal land is attached to every residential lease.
- (b) Alternatively, Land Management shall determine the fair annual lease value using an appraisal performed by a licensed appraiser utilizing the Uniform Standards of Professional Appraisal Practice or another commonly accepted method of appraisal.
 Land Management shall ensure that an appraisal log describing the method of appraisal and value of the tribal land is attached to every residential lease.
- 65.6-5. *Fair Annual Lease Value*. Land Management may offer residential leases at reduced
 rates if it determines that doing so is in the best interest of the Nation. Under such circumstances
 an appraisal is not required. In all other circumstances, a residential lease may not be approved
 for less than the present fair annual lease value as set forth in the appraisal.
- 65.6-6. *Lease by Guardian*. A parent or legal guardian may enter into a residential lease on
 behalf of his or her child or ward.
- 214

215 65.7. Agricultural Leases

65.7-1. In addition to the requirements that apply to all leases under section 65.5, therequirements of this section also apply to agricultural leases.

- 218 65.7-2. An agricultural lease is required for the lease of land suited or used for the production of
- 219 crops, livestock or other agricultural products, or land suited or used for a business that supports 220 the surrounding agricultural community.
- 221 65.7-3. Duration and Renewal. Agricultural leases may not exceed twenty-five (25) years,
- except that any such lease may include an option to renew for up to two (2) additional terms,
- 223 which may not exceed twenty-five (25) years each.

32 of 60 Draft 7 – with PM Comments 2016 06 15

65.7-4. *Management of Land*. Land Management shall ensure that agricultural leases require
 the lessee to manage land in accordance with the conservation plan that the Nation shall develop

and any agricultural resource management plan and/or other appropriate stipulations developedby the Nation.

65.7-5. *Lease Valuation*. Agricultural leases are valued based on the bidding process required
as part of the lease award process included in the rules, which Land Management and the Oneida
Land Commission shall jointly develop.

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232 **65.8.** Business Leases

65.8-1. In addition to the requirements that apply to all leases under section 65.5, therequirements of this section also apply to business leases.

65.8-2. A business lease is required for the lease of land suited or used for business purposes
including retail, office, manufacturing, storage, or other business purposes; and public purposes,
including religious, educational, recreational, cultural, or other public purposes.

65.8-3. *Duration and Renewal*. Business leases may not exceed twenty-five (25) years, except
that any such lease may include an option to renew for up to two (2) additional terms, which may
not exceed twenty-five (25) years each.

- 65.8-4. *Supporting Documents*. All applicants for business leases shall submit the following
 documents to Land Management:
- 243 (a) financial statement;
 - (b) site survey and legal description, if applicable;
- (c) other documents as may be required by any business leasing management plandeveloped by the Nation.
- 247 65.8-5. Appraisal, Local Studies.
- (a) Land Management shall determine the fair annual lease value using an appraisal or equivalent procedure performed by Land Management utilizing the following data:
 improvement cost, replacement cost, earning capacity, and sales and lease data of comparable sites. Land Management shall ensure that an appraisal log reporting the methods of appraisal and value of the tribal land is attached to every business site lease.
- (b) Alternatively, Land Management shall determine the fair annual lease value using an
 appraisal performed by a licensed appraiser utilizing the Uniform Standards of
 Professional Appraisal Practice or another commonly accepted method of appraisal.
 Land Management shall ensure that an appraisal log describing the method of appraisal
 and value of the tribal land is attached to every business site lease.

258 65.8-6. *Fair Annual Lease Value*.

- (a) No lease may be approved for less than the present fair annual lease value as set forth
 in the appraisal, except as follows:
- 261 (1) The lessee is in the development period;
- 262 (2) Land Management is providing an incentive for businesses to locate on tribal
 263 land, and is providing lease concessions, lease improvement credits, and lease
 264 abatements to attract such business; or
- 265(3) Land Management determines such action is in the best interest of the266Nation. $\frac{3}{}$

³ **Brian Doxtator:** Shekoli, 1560, the only comment is in reviewing the law, I did not see any exclusion of government, our own leases, for agriculture or business for government purposes. In my opinion, as an enrolled citizen, we should not be charging the Nation lease money to go back to the Nation. It just doesn't make any sense

- 267 (b) A lease may:
- (1) Be structured at a flat lease rate; and/or 268
- 269 (2) Be structured at a flat lease rate plus a percentage of gross receipts, if the 270 lessee is a business located in a shopping center, or the lessee generates over one million dollars (\$1,000,000.00) annually in gross receipts; and/or 271
- (3) Be structured based on a percentage of gross receipts, or based on a market 272 273 indicator: and/or
- 274 (4) Be structured to allow for lease rate adjustments; Land Management shall 275 ensure that the lease specifies how adjustments will be made, who will make such 276 adjustments, when adjustments go into effect, and how disputes may be resolved; 277 and/or
- 278 (5) Be amended to allow for lease rate adjustments; and/or
- 279 (6) Provide for periodic review giving consideration to the economic conditions, 280 exclusive of improvement or development required by the contract or the contribution value of such improvements. 281
- 282 (c) Land Management shall keep written records of the basis used in determining the fair 283 annual lease value, as well as the basis for adjustments and shall present such records to the lessee and include them in any lease file. 284
- 285 65.8-7. *Performance Bond*. If a performance bond is required under a business lease, the lessee 286 shall obtain the performance bond in an amount that reasonably assures performance on the lease. Land Management may require performance bonds for the purpose of guaranteeing any of 287 288 the following:
 - (a) The annual lease payment;
 - (b) The estimated development cost of improvements; and
- 290 291 292

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(c) Any additional amount necessary to ensure compliance with the lease.

293 **Environmental and Cultural Reviews 65.9**.

294 65.9-1. Applicability. Land Management may not consider approving a lease document until an 295 environmental review and a cultural review have been completed.

296 The Nation is solely responsible for ensuring that the 65.9-2. Environmental Reviews. 297 environmental review has been completed in accordance with this law. The Environmental, 298 Health and Safety Division or its designee shall conduct an environmental review on all 299 proposed lease documents in accordance with the process established under the National 300 Environmental Policy Act (NEPA), 42 U.S.C. 4321 et seq, to evaluate environmental effects of 301 federal undertakings and, at a minimum, the process shall:

- 302 (a) Identify and evaluate any significant effects of the proposed action on the 303 environment:
- 304 (b) Establish a process for notifying the public of significant environmental impacts;
- 305 (c) Ensure that the public has a reasonable opportunity to provide comments regarding 306 the action and its environmental impacts:

and it's not excluded in this law. So most governments don't do that to themselves and we do that to ourselves constantly. For example, Hobart wanted to put sanction in leases on the police department land, taxes, and no government taxes firefighting, police functions, government responsibilities and we fought that with that argument and yet we do it to ourselves. We do have buildings that pay lease monies because we believe it's the appropriate cost of doing business, I disagree with that, and we do have the farms and other areas that are tribally funded and pay lease monies to land management, and I disagree with that, but this law doesn't allow for the government to exclude, when it's a government function, from leases.

- 307 (d) Require the Nation to respond to relevant and substantive comments received from308 the public.
- 65.9-3. *Cultural Reviews*. The Cultural Heritage Department or its designee shall conduct a
 cultural review on all proposed lease documents in accordance with the permit review
 requirements for undertakings established in the Protection and Management of Archeological &
 Historical Resources law.
- 65.9-4. *Environmental and Cultural Review Completion*. The Environmental, Health and Safety
 Division shall forward a completed environmental review and the cultural review to Land
 Management for consideration in the approval or denial of a lease document.
- 316 317

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- (a) Before approving a lease document, Land Management may require any reasonable actions, as recommended within the environmental review or cultural review, be completed.
- (b) The Environmental, Health and Safety Division shall prepare an updated
 environmental review and the Cultural Heritage Department shall prepare an updated
 cultural review upon completion of any reasonable actions.
- 322

323 **65.10. Lease Management**

- 324 65.10-1. *Management Plan*. Land Management shall:
- 325 (a) manage existing leases as well as those executed pursuant to this law; and
- (b) institute a leasing management plan that employs sound real estate management
 practices, and addresses accounting, collections, monitoring, enforcement, relief, and
 remedies.
- 65.10-2. Accounting. Land Management shall implement an accounting system that generates
 invoices, accounts for payments, and dates of when rate adjustments should be made. Nothing in
 this section may be construed to absolve the lessee of its duties under a lease.
- 332 65.10-3. *Recording Lease Documents*. Land Management shall provide all lease documents of tribal land arrest arrited with the Denner of Indian Affeire for used line and to be
- tribal land, except residential subleases, to the Bureau of Indian Affairs for encoding and to be
 forwarded to the Land Titles and Records Office. Land Management shall record all lease
 documents of tribal land with the Oneida Nation Register of Deeds. Land Management shall
 also distribute a copy of the recorded lease documents to the lessee.
- 65.10-4. *Ownership of Records*. Records of activities taken pursuant to this law with respect to
 tribal land are the property of the United States and the Nation. Records compiled, developed or
 received by the lessor in the course of business with the Secretary are the Nation's property.
- 340 65.10-5. *Administrative Fees.* Land Management and the Oneida Land Commission may jointly
- 341 develop rules requiring administrative fees for costs associated with issuing a lease document, or 342 conducting any other administrative transaction.
- 343

344 **65.11. Enforcement**

- 345 65.11-1. Land Management is delegated all powers necessary and proper to enforce the lease
- 346 terms, this law and any rules developed pursuant to this law. This includes, but is not limited to, 347 the power to enter the premises, assess penalties, assess late payments and cancel leases. Land
- 348 Management may request the Oneida Law Office assist in enforcement of this law, rules and
- 349 leases.
- 350 65.11-2. *Harmful or Threatening Activities*. If a lessee or other party causes or threatens to
- 351 cause immediate and significant harm to the premises, or undertakes criminal activity thereon,
- Land Management or another interested party may take appropriate emergency action, which may include cancelling the lease and/or securing judicial relief.
- 355 may include cancerning the lease and/or securing judicial tenet.
- 354 65.11-3. Holdovers and Trespass. If a lessee remains in possession of a property after the

expiration or cancellation of a lease, or a person occupies a property without Land
 Management's approval, Land Management shall take action to recover possession of the
 property; and/or pursue additional remedies, such as damages, if applicable.

- 65.11-4. *Defaults*. If Land Management determines a lessee is in default, Land Management
 shall take action to have the lessee cure the default or, if the default is not cured, cancel the lease
 pursuant to the Eviction and Termination law.
- 361 65.11-5. *Penalties.* Unless the lease provides otherwise, interest charges and late payment 362 penalties apply in the absence of any specific notice to the lessee from Land Management, and
- 363 Land Management shall treat the failure to pay such amounts as a breach of the lease.
- 364

365 **65.12.** Appeals

End.

- 366 65.12-1. The lessee or an interested party may appeal a determination of Land Management with367 the Judiciary in accordance with any applicable rules of procedure.
- 368
- 369
- 370 371 Adopted-BC-05-13-15-C, pending BIA approval

Oneida Tribe of Indians of Wisconsin

Legislative Reference Office

P.O. Box 365 Oneida, WI 54155 (920) 869-4375 (800) 236-2214



Committee Members Brandon Stevens, Chairperson Tehassi Hill, Vice Chairperson Fawn Billie, Councilmember Jennifer Webster, Councilmember

David P. Jordan. Councilmember

LEGISLATIVE OPERATING COMMITTEE

Public Meeting on the Fitness for Duty law, Leasing Law Amendments, and Per Capita Law Amendments Business Committee Conference Room-2nd Floor Norbert Hill Center May 19, 2016 12:15 p.m.

PRESENT: Jennifer Webster, David P. Jordan, Fawn Billie, Rae Skenandore, Danelle Wilson, Wes Martin, Bonnie Pigman, Brian Doxtator, Kristi Giltner, Diane Wilson, Laurel Spooner, Maureen Perkins, Douglass McIntyre, Krystal John, Tani Thurner.

General Introduction

Jennifer Webster: The time is 12:15 p.m. and today's date is Thursday May 19, 2016. I will now call the public meeting for the Fitness for Duty, Leasing Law Amendments, and Per Capita Amendments to order. The Legislative Operating Committee is hosting this public meeting to gather feedback from the community regarding this legislative proposal. All persons who wish to present oral testimony need to register on the sign in sheet at the back of the room. Written comments may be submitted to the Tribal Secretary's Office or to the Legislative Reference Office in person, by U.S. mail, interoffice mail, e-mail or fax as provided on the public meeting notice. These comments must be received by close of business on Thursday May 26, 2016. In attendance from the LOC is David Jordan and Jenny Webster.

Leasing Law Amendments

Jenny Webster: This is a proposal to amend the Leasing law which was adopted pending BIA approval. The amendments (1) delegate rulemaking authority jointly to the Oneida Land Commission and the Division of Land Management based on the Administrative Rulemaking law; (2) specify that this law does not apply to leases included in the Nation's home ownership programs administered using federal funding or leases lasting one (1) year or less; (3) include valuation provisions for residential and agricultural leases; (4) include a provision allowing a residential lease be entered into by a parent or legal guardian on behalf of their child or ward; and (5) add additional information regarding the process required under the National Environmental Policy Act.

David P. Jordan: Anybody have any comments on this one? Bonnie?

Bonnie Pigman: No.

David P. Jordan: Brian?

Brian Doxtator: Shekoli, 1560, the only comment is in reviewing the law, I did not see any exclusion of government, our own leases, for agriculture or business for government purposes. In my opinion, as an enrolled citizen, we should not be charging the Nation lease money to go back to the Nation. It just doesn't make any sense and it's not excluded in this law. So most governments don't do that to themselves and we do that to ourselves constantly. For example, Hobart wanted to put sanction in leases on the police department land, taxes, and no government taxes firefighting, police functions, government responsibilities and we fought that with that argument and yet we do it to ourselves. We do have buildings that pay lease monies because we believe it's the appropriate cost of doing business, I disagree with that, and we do have the farms and other areas that are tribally funded and pay lease monies to land management, and I disagree with that, but this law doesn't allow for the government to exclude, when it's a government function, from leases.

David P. Jordan: Wes?

Wes Martin: No.

David P. Jordan: Kristi?

Kristi Giltner: No.

David P. Jordan: Diane?

Diane Wilson: I just have a couple comments. On page 64-2, at line 31, it talks about only DOLM may enter lease premises for inspection and to ensure compliance with leases. Currently, zoning staff will come onto the property to ensure that the requirements of the zoning ordinance are being complied with and they will initiate compliance measures, they will inform us if there is an issue with them not complying and then we will go forward with lease compliance. I think it should say only Oneida Nation representatives may enter lease premises. And also at line 46, in regards to the improvement, currently, there is not requirement in the lease that states that we would be reviewing development plans and or construction management schedules, that too is administered through zoning. So we would expect that zoning would be the one that would be approving any kind of improvements and that it is in compliance with the Zoning Ordinance.

David P. Jordan: Laurell?

Laurell Spooner: No.

David P. Jordan: Okay, we will close the comments on this item at 12:34 p.m. and you have until May 26th to submit it in writing.



Legislative Operating Committee June 15, 2016

Oneida Seal and Flag

Submission Date: April 22, 2015

X Public Meeting: 10/01/2015 □ Emergency Enacted:

LOC Sponsor: Jennifer Webster

Summary: The OBC requested that the LOC develop a flag code policy. ONVAC received complaints from non-Tribal members about how the Tribal Flag is displayed. ONVAC's concerns are there is no protocol for those who oversee flag responsibilities to follow, no one is identified as the person that has the authority to lower the flag to half-staff, what should the height and position of the Tribal Flag be compared to the US Flag, etc.

<u>4/22/15 OBC:</u>	Motion by Jennifer Webster to request the Legislative Operating Committee to develop a flag code
	policy and consider adding it to the active files list, seconded by Lisa Summers. Motion carried
	unanimously
<u>5/6/15 LOC:</u>	Motion by Jennifer Webster to add the Tribal Flag Code to the active files list with herself as the
	sponsor and defer the Tribal Flag Code to a Legislative Operating Committee work meeting; seconded
	by Fawn Billie. Motion carried unanimously.
<u>6/8/15:</u>	Work Meeting held. Attendees included John Breuninger, Kerry Metoxen, Lynn Franzmeier, Candice
	Skenandore, Brandon Stevens, Tehassi Hill, Jenny Webster, Fawn Billie, Danelle Wilson, David
	Jordan, Apache Danforth, RC Metoxen.
<u>6/30/15:</u>	Work Meeting held. Attendees included John Breuninger, Douglass McIntyre, Candice Skenandore.
<u>7/1/15 LOC:</u>	Motion by David P. Jordan to accept the memorandum regarding the Flag Code update as FYI;
	seconded by Tehassi Hill. Motion carried unanimously.
<u>7/24/15:</u>	Work meeting held. Attendees included Jennifer Webster, David P. Jordan, Candice Skenandore,
	Douglass McIntyre.
<u>8/5/15 LOC:</u>	Motion by Tehassi Hill to defer the Oneida Flag Policy for a legislative analysis and a fiscal impact
	statement and bring back in two weeks; seconded by David P. Jordan. Motion carried unanimously.
<u>8/19/15 LOC:</u>	Motion by David P. Jordan to accept the legislative analysis, extend the financial impact statement, and
	direct the Legislative Reference Office to bring the Oneida Flag Code back to the next LOC meeting,
	to set a date for a Public Meeting, and to make the changes from "Oneida Nation" back to "Oneida
	Indian Tribe of Wisconsin"; seconded by Fawn Billie. Motion carried unanimously.
<u>9/2/15 LOC:</u>	Motion by Jennifer Webster to forward the current draft and analysis of the Oneida Flag Policy for a
10/1/15.	public meeting to be held on October 1, 2015; seconded by Fawn Billie. Motion carried unanimously.
<u>10/1/15:</u>	Public meeting held.
<u>11/4/15 LOC:</u>	Motion by Jennifer Webster to accept the public meeting comments and defer review to a work meeting on November 6; seconded by Tehassi Hill. Motion carried unanimously.
11/6/15.	
<u>11/6/15:</u>	Work meeting held. Attendees include: John Breuninger, Kerry Metoxen, Douglass McIntyre, Candice Skenandore, Jennifer Webster, David P. Jordan.
<u>6/1/16 LOC:</u>	Motion by Jennifer Webster to incorporate provisions for the Tribal seal into the current draft of the
<u>0/1/10 LUC:</u>	Flag Law and to bring back a draft to the June 15, 2016 LOC meeting so that the LOC can determine
	whether to hold a second public meeting: seconded by Fawn Billie. Motion carried unanimously

Next Steps:

Review the draft with the new seal provisions and direct next steps.

1	<u>Chapter 204</u>				
2	ONEIDA <u>NATION SEAL AND</u> FLAG Policy				
3	On <yote>a=k@= Kak^hote> Kayanl^hsla></yote>				
4	People of the standing stone – cloth standing up – laws /policies				
5					
	6204.1. Purpose and Policy137204.2. Adoption, Amendment, Repeal14204.3. Definitions15204.4. Oneida Nation Seal16204.5. Oneida Nation Flag17204.6. Display of the Oneida Flag18204.7. Respect for Flag19204.2. Adoption, Amendment, Repeal204.3. Definitions10204.5. Oneida Nation Flag11204.6. Display of the Oneida Flag204.7. Respect for Flag2122				
24					
25	<u>204.1</u> . Purpose and Policy				
26	<u>204.</u> 1-1. <u>Purpose</u> . The purpose of this <u>Policylaw</u> is for the Oneida Nation to exercise <u>itsthe</u>				
27	fundamental right to exercise <u>of</u> self-determination and set forth the proper rules, display <u>official</u>				
28	governmental seal and eustoms of the flag of for the Oneida Nation, the flag of the United State				
29 30	of Americaits meaning, use and of other Sovereigns displayed by the Nation's entities who shall be responsible for safekaaping and employees authorizing its use				
30 31	<u>be responsible for safekeeping</u> and <u>employeesauthorizing its use.</u> . 204. 1-2. <u><i>Policy.</i></u> It is the policy of the Nation to proudly display the rich cultural heritage of the				
32	<u>Oneida</u> Nation as a sovereign nation by placing the seal shall be placed on official government				
33	<u>correspondence</u> and to provide the respect and dignity owed to the flags of the flag shall represent				
34	the Oneida Nation, the United States of America and the flags of other Sovereigns, when flown.				
35					
36	Article H <u>204.2</u> . Adoption, Amendment, Repeal				
37	<u>204.</u> 2-1. This <u>Policy is law was</u> adopted by the Oneida Business Committee by resolution				
38	·				
39	<u>204.</u> 2-2. This <u>Policylaw</u> may be amended or repealed by the Oneida Business Committee and/or				
40	the Oneida General Tribal Council pursuant to the procedures set forthout in the Legislative				
41	Procedures Act.				
42 43	<u>204.</u> 2-3. Should a provision of this <u>Policylaw</u> or the application thereof to any person or circumstances be held as invalid, such invalidity shall not affect other provisions of this				
43 44	Policylaw which are considered to have legal force without the invalid portion(s).portions.				
45	204.2-4. In the event of a conflict between a provision of this <u>Policylaw</u> and a provision of				
46	another policylaw, the provisions of this Policylaw shall control.				
47	204.2-5 This Policylaw is adopted under authority of the Constitution of the Oneida Nation.				
48					
49	Article III <u>204.3</u> . Definitions				
50	<u>204.</u> 3-1. This articlesection shall govern the definitions of words or phrases as-used hereinwithin				
51	this law. All words not defined herein shall be used in their ordinary and everyday sense.				
52	(a) "Half-staff"" means the position of the flag when it is one-half $(1/2)$ the distance				
53	between the top and bottom of the staff.				
54 55	(b) "Nation" means the Oneida Nation.				
55 56	 (c) "Oneida Flag" means the flag of the Oneida <u>Tribe of Indians of Wisconsin.</u> (d) "Oneida-owned building" means a building owned by the Nation. (d within the 				
50 57	boundaries of the reservation, but excludes Oneida enterprises.				
51	connumber of the reservation, but excludes Offerda enterprises.				

58 (e) "Proper illumination" means a light specifically placed to illuminate the flag or 59 having a light source sufficient to illuminate the flag so it is recognizable by the 60 casual observer. 61 (f) "Reservation" means all the land within the exterior boundaries of the Reservation of the Oneida Nation, as created pursuant to the 1838 Treaty with the 62 63 Oneida, 7 Stat. 566, and any lands added thereto pursuant to federal law. 64 (e) "Sovereigns" means any other Indian Nation, State or localities 65 Article IV. (g) "Seal" means the governmental seal of the Oneida Nation used to 66 authenticate governmental documents and/or actions. 67 68 69 204.4. Oneida Nation Seal 70 204.4-1. The Oneida Nation seal shall consist of the following elements with the following 71 meanings: (a) Pine tree. Represents the Tree of Peace among the Six Nations. 72 73 (b) Eagle. Represents a protector with the vision to watch over all Nations and to warn 74 of impending danger. 75 (c) Peace pipe, Arrows and War Club. Represents the burying of the weapons in favor 76 of intellect and democracy. 77 (d) Wolf, Bear and Turtle. Represents the three clans of the Nation. (e) Wampum. Represents the Six Nations in unity. 78 79 (f) "1822." Represents the date of the Treaty of 1822 with the Menominee Indian Tribe 80 of Wisconsin. (g) "Sovereign Oneida Nation." Represents the official name of the Nation. 81 204.4-2. The Oneida Nation Seal shall be as set forth in the following graphic: 82



- 83
- 84 204.4-3. *Placement*. When used as a graphic on a document the Seal shall be placed at the top
 85 right hand or center of any document. When used as an imprint the Seal shall be placed in the
 86 bottom right hand comer and the following words shall accompany its use.
- 87 <u>I. [insert name], being authorized by the Oneida Business Committee to 'utilize the Seal</u>
- 88 to confirm the authenticity of a document, do hereby place my name and the date above
- the imprint of the Seal in confirmation that this is an true and correct copy of the above
 document consisting of pages.
 - 204-2

91 204.4-4. Maintenance of Seal and Authorized Users. The Tribal Secretary shall be responsible to 92 maintain the Seal in a safe and secure location. 93 (a) The Tribal Secretary shall be authorized to use the Seal to authenticate government 94 documents. 95 (b) The Tribal Secretary shall maintain a list of persons authorized to utilize the Seal to 96 authenticate government documents. 97 204.4-5. The Seal shall appear on the following documents: 98 (a) at the top of all minutes and resolutions of the Oneida Business Committee and 99 General Tribal Council; 100 4(b) on all publications authorized by the Oneida Nation; and (c) on the official website of the Oneida Nation. 101 102 103 **204.5.** Oneida Nation Flag 104 <u>204.5</u>-1. Where the Policythis law is ambiguous or does not address a situation, the Federal Flag 105 Code may be used as a guide. 106 4204.5-2. All Oneida Nation entities and Oneida _owned buildings within the reservation that 107 currently possess flagpoles, stationary flagstaffs or other means to display a flag and those 108 entities and Oneida-owned buildings that later establish the means to display a flag shall adhere 109 to this **Policy**law. 110 111 **Article V. Procedures** 112 The supervisorbuilding manager or their equivalent of each Oneida-owned 5-1.(a) 113 building described in section 4-3 shall appoint a designee responsible forto perform the duties underset within this Policylaw. 114 <u>204.5-23</u>. Employees found violating this <u>Policylaw</u> may be subject to discipline in accordance 115 116 with the Nation's personnel procedures laws, rules and policies governing employment. 117 118 Article VI204.6. Display of the Oneida Flag within the Reservation 119 <u>204.</u>6-1. *Location, time and occasions for display.* As the Oneida Flag represents the Nation's 120 sovereignty, it should be displayed according to the following requirements: 121 (a) The Oneida Flag mustmay be displayed on all days. 122 (b) The Oneida Flag must may only be displayed from sunrise to sunset on buildings and on stationary flagstaffs in the open. However, when a patriotic effect is desired, the flag 123 124 may be displayed twenty-four (24) hours a day if the Oneida Flag is an all-weather flag 125 and the Oneida Flag is properly illuminated during the hours of darkness. (d) The Oneida Flag shall be displayed during school days near every schoolhouse and 126 127 inside each classroom. 128 (e) The Oneida Flag shall be displayed in and near every polling place within the 129 reservation on election days. 130 (f) The Oneida Flag may be mandated to be displayed through resolution of the Oneida **Business Committee.** 131 132 204.6-2. Conduct during hoisting, lowering or passing of the Flag. The Oneida Flag shall be hoisted briskly and lowered ceremoniously. 133 134 <u>204.</u>6-3. *Position of the Flag.* The position of a flag among others is an important symbol of prominence and sovereignty, therefore the following requirements must shall be adhered to: 135

136 (a) Only When flags of two or more countries or Indian Tribes are displayed, the flags are 137 to be flown from separate flagstaffs or flag of the United States may ever bepoles that are 138 displayed at the same height as the Oneida Flag, and shall be approximately of equal size. 139 (b) The Oneida Flag shall be displayed to the furthest right to show in the position of superior prominence. 140 141 (c) When the Oneida Flag and the United States flag are both displayed, they are to be 142 flown from separate staffs of the same height and the flags shall be of approximately 143 equal size. 144 $(\mathbf{d}(\mathbf{c}))$ When other flags are flown from adjacent staffs, the Oneida Flag shall be hoisted 145 first and lowered last. 146 (ed) When flags of other <u>Sovereignsstates</u>, localities or pennants of societies are flown 147 on the same halyard with the Oneida Flag, the Oneida Flag shall always be at the top. 148 204.6-4. *Manner of Display*. The Oneida Flag must shall be displayed as follows: 149 (a) When carried in a procession with another flag or flags, the Oneida Flag shall be either on the marching right; that is, the Flag's own right, or, if there is a line of other 150 151 flags, in front of the center of that line. 152 (b) When the Oneida Flag is displayed with another flag against a wall from crossed staffs, the Oneida Flag shall be on the right, the Flag's own right, and its staff shall be in 153 154 front of the staff of the other flag. 155 (c) The Oneida Flag shall only be displayed horizontally against a wall, the Oneida Flag shall be placed in the upright position. When displayed in a window, the flag shall be 156 157 displayed in the upright position facing the appropriate way to an observer outside the 158 building. 159 (d) When the Oneida Flag is displayed over the middle of the street, the Oneida Flag 160 shall be suspended horizontally and mustshall be placed in the upright position. 161 (e) When used on a speaker's platform, the flag, if displayed flat, shall be displayed above and behind the speaker. When displayed from a staff in a church or public 162 163 auditorium, the Oneida Flag mustshall hold the position of superior prominence, in 164 advance of the audience, and in the position of honor at the clergy's or speaker's right as he or she faces the audience. Any other flag so displayed shall be placed on the left of the 165 clergyman or speaker or to the right of the audience. 166 167 (f) When the Oneida Flag is suspended across a corridor or lobby, it shall be suspended in the upright position facing the main entrance. 168 169 (g) The Oneida Flag shall form a distinctive feature of the ceremony of unveiling a statue 170 or monument, but it shall never be used as the covering for the statue or monument. 171 204.6-5. Display of Respect. At certain times, the Oneida Flag shall be lowered to half-staff as a 172 sign of respect. In doing so, the Flag shall be first hoisted to the peak for an instant and then 173 lowered to the half-staff position. The Oneida Flag shall be again raised to the peak before it is 174 lowered for the day. 175 (a) On or prior to the following days, the Oneida Flag shall be lowered to half-staff: 176 (i) Oneida Code Talker Day 177 (ii) Memorial Day but only until noon, which it shall be raised to top of the staff 178 again. 179 (iii) Flag Day (iv) Veteran's Day 180

- (b) As a sign of respect, when the United States flag is lowered to half-staff, the OneidaFlag shall also be lowered.
- (c) By a directive of the Chairperson, or his or her designee if the Chairperson is not
 available, the Oneida Flag shall be flown at half-staff upon the death of a Tribal Member
 and remain at half-staff until after the funeral.
- (d) The Oneida Flag may be lowered to half-staff by directive of the Chairperson for other reasons he or she deems needed appropriate.
- 188 <u>204.6-6</u>. *Display Off Reservation*. When outside of the boundaries of the reservation, the proper
 189 display protocol of the jurisdiction shall be followed.
- 190

191Article VII204.7Respect for Flag

- 192 <u>204.</u>7-1. No disrespect shall be shown to the flag of the Oneida Nation, the United States flag or
 193 <u>the flags of any other Sovereignscountry, Indian Tribe, state or locality</u>.
- (a) During the ceremony of hoisting or lowering the flag or when the flag is passing in aparade or in review, all persons present shall face the flag and stand at attention.
- (b) The Oneida Flag and United States flag shall not be dipped to any person or thing.
 Regimental colors, state flags, and organization or institutional flags shall be dipped as a
 mark of honor.
- 199 (c) The Oneida Flag shall never be displayed upside down.
- (d) The Oneida Flag shall never touch anything beneath it, such as the ground, the floor, orwater.
- 202 (e) The Oneida Flag shall never be carried flat or horizontally, but always aloft and free.
- (f) The Oneida Flag shall never be draped, drawn back, tied up, folded, but always allowedto fall free.
- (g) The Oneida Flag shall never be fastened, displayed, used, or stored in such a manner as
 to permit it to be easily torn, soiled, or damaged in any way.
- 207 (h) The Oneida Flag shall never be used as a covering for a ceiling.
- (i) The Oneida Flag shall never have placed upon it, nor on any part of it, nor attached to it
 any mark, insignia, letter, word, figure, design, picture, or drawing of any nature besides the
 Oneida Flag's design.
- (j) The Oneida Flag shall never be used as a receptacle for receiving, holding, carrying, ordelivering anything.
- (k) No part of the Oneida Flag shall ever be used as a costume or athletic uniform. However,
 an Oneida Flag patch may be affixed to the uniform of military personnel, firefighter, police
 officer, and members of patriotic organizations. The lapel Flag pin being a replica, shall be
 worn on the left lapel near the heart.
- 217 (4(k)) The Oneida Flag, when it is in such condition that it is no longer a fitting emblem for
 218 display, shall be destroyed in a dignified way, preferably by burning.
 219

220 Article VIII. Display of the Oncida Flag off Reservation

- 8 1. When outside of the boundaries of the reservation, the proper display protocol of the
 jurisdiction shall be followed.
- 223 224 End. 225 226 227



Legislative Operating Committee June 15, 2016

Vendor Licensing Amendments

Submission Date: November 18, 2015

□ Public Meeting: □ Emergency Enacted:

LOC Sponsor: Jennifer Webster

Summary: This item is being amended because the SEOTS staff ran into issues when trying to obtain a new vendor. Additional changes in format are needed to comply with the Legislative Procedures Act.

<u>11/18/15 LOC:</u> Motion by Fawn Billie to add the Vendor Licensing Law Amendments to active files list with either Jennifer Webster or Brandon Stevens as the sponsor; seconded by David P. Jordan. Motion carried unanimously.

Note: The sponsor of this item will be determined at the next LOC meeting.

- <u>12/2/15 LOC:</u> Motion by Jennifer Webster to identify Jennifer Webster as the sponsor for the Vendor Licensing Law; seconded by Fawn Billie. Motion carried unanimously.
- 1/4/16: Work meeting held. Attendees include Jennifer Webster, Brandon Stevens, Tehassi Hill, David P. Jordan, Fawn Billie, Nicolas Reynolds, Mark Powless, Tonya Webster, Douglass McIntyre.
- <u>1/20/16 LOC:</u> Motion by David P. Jordan to defer the draft of the Vendor Licensing Law Amendments to the Legislative Reference Office for legislative analysis and to the Finance Department for a fiscal impact statement; seconded by Fawn Billie. Motion carried unanimously.
- **2/8/16:** Work meeting held. Attendees include Jennifer Webster, Tehassi Hill, Fawn Billie, Patrick Stensloff, Tonya Webster, Douglass McIntyre.
- <u>3/28/16:</u> Work meeting held. Attendees include Jennifer Webster, Brandon Stevens, Tehassi Hill, David P. Jordan, Lisa Summers, Nicolas Reynolds, Tonya Webster, Douglass McIntyre, Tani Thurner.

Next Steps:

• Accept the legislative analysis for Vendor Licensing Amendments and approve the Public Meeting packet for a public meeting date on July 21, 2016.

NOTICE OF **PUBLIC MEETING** TO BE HELD THURSDAY, JULY 21, 2016 at 12:15 p.m. IN THE

OBC CONFERENCE ROOM (2nd FLOOR—NORBERT HILL CENTER)

In accordance with the Legislative Procedures Act, the Legislative Operating Committee is hosting this Public Meeting to gather feedback from the community regarding a legislative proposal.

TOPIC: VENDOR LICENSING AMENDMENTS

This is a proposal for amendments to a current law which would:

- Remove references to the non-existent License Commission and instead allow Department decisions to be appealed to the Judiciary [56.9];
- Remove various procedural requirements from the law and authorize the Licensing Department to promulgate rules or SOPs instead [current law 56.5-1(a); 56.5-1(b)(4); 56.8-2; 56.5-1(b)(1); 56.5-2(d), 56.6-1(d)];
- Remove fees from the law and provide the Oneida Licensing Department rulemaking authority to promulgate a fee schedule by rule [56.6-1];
- Delete the listed exemptions and deferments from the licensing/fee requirements (except for services/products provided by another federally recognized tribe or another government [56.8-1]) and allow the Department to promulgate rules that establish additional exemptions and deferments[56.8-2];

To obtain copies of the Public Meeting documents for this proposal, or to learn about the LOC public meeting process, please visit <u>www.oneida-nsn.gov/Register/PublicMeetings</u> or contact the Legislative Reference Office.

PUBLIC COMMENT PERIOD OPEN UNTIL JULY 28, 2016

During the Public Comment Period, all interested persons may submit written comments until the close of business on the final day of the public comment period. These may be submitted to the Tribal Secretary's Office or to the Legislative Reference Office in person (Second floor, Norbert Hill Center) or by U.S. mail, interoffice mail, e-mail or fax.

> Legislative Reference Office PO Box 365 Oneida, WI 54155 LOC@oneidanation.org Phone: (920) 869-4376 or (800) 236-2214 Fax: (920) 869-4040

46 of 60

Vendor Licensing Law Amendments

	Analysis by the Legislative Reference Office						
Title	Oneida Vendor Li	censing La	aw (the Law)				
Requester	Tonya Webster, Licensing Dept.	Drafter	Doug McIntyre	Analyst	Tani Thurner	Sponsor	Jennifer Webster
Reason for RequestInitially, amendments were requested to include a specialized provision for SEC however, that change was not made.							SEOTS;
Purpose	The proposed amendments undate the existing law and remove references to a non						to a non-
Authorized/ Affected Entities							with the
Related	ONGO, Food Ser			rence Law, v	arious rela	ted resoluti	ons and
Legislation	policies related to		-				
Enforcement &	Denial/revocation	of vendor	licenses; Dep	partment dec	cisions are	appealable	to the
Due Process	Judiciary.						
1	1	1 · 1	1	• •	1		4 41
	he exception of the					jes to refle	ct the
1	e Judiciary) this La						
-	posed amendment		0	U		the Comm	1
	on that the Licen which does not ex	0 1	· •	,		1	
	to the Departmen						
	-		ficaciy fiancio	es une respon		life law cui	Tentry
Ũ	4 delegates to the Compliance Division.						
	• To reflect the recently-adopted Administrative Rulemaking Law, the amendments specifically delegate authority to the Department to enact rules. A definition for "rule" is						
	its of any applicab						
1	artment to promulg	-	_	an non spe	••••••		
-	e vendor license f		-				
1	 Instead of req 			to be review	ed annuall	y by the Li	cense
2	Commission,	with reco	ommendation	s from the	Finance	Committee	e and
3							
4	fee schedule by rule, meaning the Department would be responsible for,						
5	among other things, conducting a public meeting and receiving and reviewing						
6	public comment related to the proposed rule. [56.6-1]						
1	• A vendors licensing fee schedule for 1996, which set the licensing fee at \$100						
2	per year, is deleted from the Law. [Current "Attachment A"]						
1	 Provisions establishing a \$3/monthly late fee and requirements for prorating 						
2 3	vendor fees are deleted; these may be set by the Department's rules. [current law, 56.6.1(a)(3) and 56.5.1(b)(2)]						
							ng or
	 Rules that establish additional exemptions and deferments from the licensing or fee requirements of the Law. [56.8-2] 						
2 i cc 1	 Services/produ 	-	-	ther federal	lv-recogniz	zed tribe of	or by
2	another govern	-	•		• •		•
			P* 1	<u></u>			5

- 3 are not required to obtain a vendor's license) [56.8-1] but a list of 4 entities/persons that are exempt from the license fee are deleted, as is a 5 provision authorizing deferments for paying the licensing fee in emergency 6 situations. [current law, 56.10-1(a) - (e)]
- The Law no longer requires all vendor's licenses to be conspicuously placed on or in the
 premises of the place of business or service. It appears the Department could establish
 requirements related to the placement of licenses, by rule. [current law 56.6-1(d)]
- Currently, the law authorizes a License Commission to hear appeals of licensing decisions,
 but that entity was never created. The amendments instead provide that Department decisions
 can be appealed to the Judiciary, in accordance with the applicable rules of procedure. [56.9,
 current law 56.3-8 and 56.7]
- Specific records retention requirements are replaced with a requirement that the Department retain all applications and copies of all licenses in accordance with applicable laws and rules of the Nation. [56.5-4]
- Various procedural and administrative requirements are deleted, as these would be more appropriate in a rule or internal operating procedure. [*see i.e.* the current law, 56.5-1(a), 56.5-1(b), 56.5-2(d), 56.6-1(d), and 56.8-2]
- Currently, all information given for the purpose of receiving a vendor's license, excluding
 financial information, is subject to a request for information and available for public
 inspection. The amended law no longer includes an exception for financial information, but
 instead states that all such information is available for public inspection "as provided in
 applicable laws and rules of the Nation." [56.4-2(a)]
- 25

Other

Instead of identifying responsibilities for "licensing agents," the Law identifies
 responsibilities for the Department (licensing agents are employees of the Department).

Additional licensing requirements for specific types of vendors are deleted as these just repeat requirements set out in other applicable laws and policies. [current law 56.9] Expired provisions and redundant notice requirements are deleted. [current law 56.4-2 and 56.4-3]

31 "Ordinance" is changed to "law" and updates ensure the term "Nation" is used consistently 32 and reflects the 2015 Constitutional amendments. Sections 56.2 and 56.3 are revised to 33 incorporate the specific wording required by the Legislative Procedures Act, and other minor 34 language/formatting changes are made to improve the clarity of the law and to ensure 35 compliance with standard drafting practices; these changes do not affect the content of the law.

36 A public meeting has not been held.

1 2 3 4 5 6	Chapter 56 ONEIDA-VENDOR LICENSING Lonatkehlu·n\$ kanakt%tha> they are permitted to sell to one				
7 8 9 10 11	56.1. Purpose and Policy.1256.6. Fees for Licensure56.2. Adoption, Amendment Repeal.1356.7. Revocation of Vendor's License56.3. Definitions1456.8. Exemptions and Deferments56.4. Scope1556.9. Appeals of Licensing Decisions56.5. Application/Renewal Procedures56.9. Appeals of Licensing Decisions				
16 17 18 19 20 21 28	56.1 1. Purpose and Policy2256.6 1. Fees for Licensure56.2 1. Adoption, Amendment Repeal2356.7 1. Appeal of Agency and License Commission Decisions56.3 1. Definitions2456.8 1. Revocation of Vendor's License56.4 1. Scope of the Requirement2556.9 1. Specific Requirements56.5 1. Application/Renewal Procedures2656.10 1. Exempt Status27				
29 30	56.1-				
31	501-				
32	<u>56.</u>1. Purpose and Policy.				
33	56.1-1. <i>Purpose</i> . The purpose of this Ordinancelaw is to:				
34	(a) regulate and license all vendors who provide a service for and do business with the				
35	Oneida Tribe of Indians of Wisconsin. Nation, and				
36	(b) <u>56.1-2.</u> Furthermore, it is the purpose of this ordinance to provide regulations, criteria and				
37	procedures for the issuance of licenses to all vendors who provide a service for or do business				
38	with the Tribe.				
39	56.1-3. It is also the purpose of this ordinance to generate revenue for the Oneida Tribe				
40	of Indians of WisconsinNation by implementing and enforcing a collection of collecting				
41	fees from vendors for a license to perform a service for or do business with the				
42	TribeNation.				
43	56.1-4.56.1-2. Policy. It is the policy of the Oneida Tribe of Indians of Wisconsin to utilize the				
44	Oneida Compliance Division as the authorityNation to establish a system to implement and				
45	enforce the issuance of vendor's licenses and for the collection of fees.				
46					
47	56.2-1. Adoption, Amendment Repeal.				
48	56.2-1. This ordinance is law was adopted by the Oneida Business Committee by resolution #				
49	BC-3-5-97-E02-19-92-C and amended by resolution resolutions BC-3-5-97-E, BC-02-25-15-C-				
50	and				
51	56.2-2. This ordinancelaw may be amended or repealed by the Oneida Business Committee				
52	pursuant to the procedures set out in the Oneida AdministrativeLegislative Procedures Act-by the				
53	Oneida Business Committee or the Oneida General Tribal Council.				
54	56.2-3. Should a provision of this ordinance <u>law</u> or the application thereof to any person or				
55	circumstances be held as invalid, such invalidity shall not affect other provisions of this				
56	ordinancelaw which are considered to have legal force without the invalid portions.				
57	56.2-4. All other Oneida laws, policies, regulations, rules, resolutions, motions and all other				

58 similar actions which are inconsistent with this ordinance as related to the licensing of vendors

- 59 by the Compliance Division are hereby repealed unless specifically re-enacted after adoption of
 60 this ordinance.
- 56.2-4. In the event of a conflict between a provision of this law and a provision of another law,
 the provisions of this law shall control.
- 56.2-5. This law is adopted under the authority of the Constitution of the Oneida Tribe of
 Indians of WisconsinNation.
- 66 **56.3–1. Definitions**

65

- 56.3-1. This Articlesection shall govern the definitions of words or and phrases as used
 herein.within this law. All words not defined herein shall be used in their ordinary and everyday
 sense.
- 70 <u>56.3-2. "Emergency Situation" means an unforseen occurence that requires immediate attention,</u>
- 71 the absence of which would endanger the health or safety of others, cause the loss of perishable
- goods, or create an economic hardship due to the unavoidable imminent nature of the circumstance.
- 56.3 3.(a) "Business Day" means Monday through Friday from 8:00 a.m. to 4:30 p.m.,
 excluding holidays recognized by the Nation.
- (b) "Business entity" means that which exists as a particular and discrete unit, but not
 limited to, any person, partnership, corporation, joint venture, franchise, governmental
 enterprise, or any other natural or artificial person or organization. The term "entity" is
 intended to be as broad and encompassing as possible to ensure the jurisdiction of the
 Oneida Vendor's Licensing Ordinancethis law.
- 81 <u>56.3 4. "Vendor's License(c) "Department</u>" means a permit granted by an appropriate
- 82 governmental body to a person, business, or corporation to pursue some occupation or to carry 82 on some hydrogen and which is subject to regulations of the Origida Nation
- 83 on some business or service, and which is subject to regulations of the Oneida Nation.
- 84 <u>56.3 5. "License Fee" means that fee imposed upon all vendors who apply to perform a service</u>
- 85 for or do business with the Oneida Tribe of Indians of Wisconsin as established and calculated
- 86 by the Compliance Division pursuant to the regulatory grant of power afforded them by this
 87 ordinance.
- 88 56.3 6. "Licensing Agent" means an employee of the Oneida Licensing Department of the
- 89 Oneida Compliance Division with the delegated authority and responsibility to implement and
 90 enforce this ordinance.
- 91 56.3-7. "Oneida Compliance Division" means that division within the Oneida administration
- 92 with the purpose and authority to oversee adherence to laws, ordinances, policies and procedures
 93 of the Oneida Tribe.
- 94 56.3-8. "Oneida License Commission" means the regulatory entity formed to conduct hearings
- 95 and decide cases of licensing disputes as they relate to those licenses, certificates or permits
- 96 issued by the Compliance Division.
- 97
 97 56.3-9. "Oneida Licensing Department" means that department located within the organizational structure of the Compliance Division of the Oneida Tribe which is responsible for administering licensing programs on behalf of the Tribe, hereafter
 100 referred to as department.
- 101 56.3-10. "Oneida Nation" means the Oneida Tribe of Indians of Wisconsin.
- 102 56.3-11. "Training Session" means an educational experience contracted wholly for the
- 103 education of tribal members or employees.

- 104 56.3-12. "Tribal Members" means persons who are enrolled with the Oneida Tribe of Indians of 105 Wisconsin.
- "Judiciary" means the judicial system that was established by Oneida 56.3-13.(d) 106 General Tribal Council resolution GTC-01-07-13-B to administer the judicial authorities 107 and responsibilities of the TribeNation. 108
- (e) "License fee" means that fee charged for a vendor's license issued in accordance with 109 this law. 110
- (f) "Nation" means the Oneida Nation. 111
- (g) "Rule" means a set 56.4-1. Scope of the Requirement. The provisions and 112 requirements enacted in accordance with the Administrative Rulemaking law. 113
- (h) "Vendor's license" means a license issued by the Department to a business entity 114 that provides a service for, or that does business with the Nation. 115

117 56.4. Scope

116

- 56.4-1. of these regulations This law shall be adhered to by all business entities and shall apply 118 to every one and every business entity that performs services and/or does business with the 119 120 Oneida-Nation separate from and in addition to those requirements imposed by other Tribal entities, such as, the Oneida Gaming Commission and the Division of Land Managementlaws
- 121 and rules of the Nation. 122
- 123 56.4-2. A grace period of sixty (60) days from the date of the original passage of the Oneida
- Vendor's Licensing Ordinance shall be granted in order that all business entities may be brought 124
- into compliance with this Ordinance. 125
- 56.4-3. Notice shall be given for implementation of the Oneida Vendor's Licensing Ordinance 126
- pursuant to the requirements of the Administrative Procedures Act adopted by resolution GTC-8-127 19-91-A. 128
- 129 56.4-4. All information given information given for purposes of receiving a vendor's license for
- doing business with the Oneida Nation, excluding financial information, is considered the 130
- purpose of receiving a vendor's license is: 131
- (a) subject to a request for information and available for public inspection. Provided 132 further, that all information given for purposes of receiving a vendor's license for doing 133 business with the Oneida Nation, including financial information, is as provided in 134 applicable laws and rules of the Nation. 135
- (b) subject to internal audit of the Oneida Nation. 136
- 137

145

56.5-1. 56.5. Application/Renewal Procedures 138

- (a) <u>56.5-1</u>. The Department shall notify all new applicants of the Oneida Vendor's Licensing 139 Ordinance requirements and procedures for application. Upon request of the licensing agent, the 140 applicant shall be required to provide therequirements of this law; including any applicable rules 141 142 and any necessary documentation to verify the following information: that the Department may ask the applicant to provide. 143 144
 - (1) The name of thea) All business entity, with proof of identification
 - (2) The type of business,
- (3) The business addressentities shall obtain and the name of the agent for service 146 of process. 147
- (4) Verification of required maintain adequate, insurance coverage or bonding, 148
- (5) Federal I.D. number or Social Security number. 149

150	(6) Accounts Payable Vendor Number, this information may be provided, as determined
151	by the licensing agent, Department.
152	<u>56.5-2. (7) Food vendor</u>
153	(8) Name of buyer, buyer's address, items sold or services offered
154	(9) Signature of applicant and date of application
155	(b) The licensing agent Department shall deny, or approve theor deny an application based on
156	compliance with the criteria set in this ordinance, verification of the requested information, and;
157	whether or not the following exist: law, other Oneida and applicable rules.
158	(1) payment of the fee paid at the time of application; if the fee is not paid the
159	vendor's license will not be issued. If a business entity is doing business with the
160	Oneida Nation without a vendor's license <u>56.5-3</u> . The Department shall notify the
161	Accounting Department to recover the fee by retaining the amount from
162	compensation for the product or services rendered by the vendor;
163	(2) first time vendor fees may be prorated per licensing agent's guidelines;
164	(3) any outstanding fees owed to the Oneida Nation, all outstanding fees must be
165	paid before a vendor's license will be issued;
166	(4) inadequate insurance coverage; insurance verification must be provided to the
167	agent before the vendor's license is issued, the licensing agent will forward the
168	information to Oneida Risk Management for applicant of the approval; if the
169	applicant/entity has inadequate insurance coverage, the vendor's license will not
170	be issued;
171	(5) other factors which relate to the protection of Tribal and/or public health,
172	safety, or welfare.
173	(c) The licensing agent shall notify the applicant of the approval, or denial of the application
174	within ten (10) workingbusiness days, and:
175	(1a) if approved, the licensing agent Department shall issue the vendor's license to the
176	business entity; andor
177	(2b) if the vendor's license is denied, the reasons Department shall provide the
178	<u>reason(s)</u> for denial of the vendor's license; and
179	(3) notification of a notify the applicant of his or her right to request an appeal to the
180	decision.
181	(d) A number shall be assigned to each vendor's license by the licensing agent for
182	identification.
183	(e) <u>56.5-4</u> . All applications for <u>a</u> vendor's license and a copy of each <u>certificate of</u> -vendor's
184	license shall be retained by the licensing agent for one (1) year from date of application;
185	thereafter, said documents shall be retained by Oneida Records Management for seven
186	years.Department in accordance with applicable laws and rules of the Nation.
187	<u>56.5-5.56.5-2.</u> Renewal procedures shall be as follows:
188	(a) The vendor's license shall be applied for annually.
189	(b) Vendor's license renewal shall be on a yearly basis, from <u>the</u> date of issuance of the vendor's
190	license.
191	
192	56.6-1. Fees for Licensure
193	(a) The fee for a vendor's license shall be pursuant to an equitable fee schedule as
194	established initially by the department, and as reviewed annually by the License

195 Commission, with recommendations from the Oneida Finance Committee and approval of the Oneida Business Committee. 196 (b) The department shall retain not more than 50% of the vendor's license fees collected; 197 the balance of the fees collected will be transferred to the Trust Department to be placed 198 in the Elderly Per Capita Fund. 199 (c) The vendor's license fee shall cover a twelve (12) month period, and 200 (1) The fee shall be paid annually at the time of the application. The fee shall be 201 returned if application is denied. 202 (2) The licensing agent shall keep fee records. 203 (3) Late fee payment may be added to cost of annual license fee. If fee is due, the 204 applicant/entity may be charged \$3 per month, see sec. 5-1(b)(1-3). 205 (d) The vendor's license shall be prepared and sent out by the licensing agent. All 206 vendor's licenses shall be conspicuously placed on or in the premises of the place of 207 business or service. 208 (e) The fee<u>56.6-1</u>. License fees shall be determined and based upon the revenue as generated by 209 the business entity with the Oneida-Nation the year directly preceding that year and the date 210 inupon which the business entity applies for licensure. Business entities with no 211 revenue history shall pay a fee determined by the Department based upon a projected revenue 212 figure. The Department may establish, by rule, any other fees that may be imposed in accordance 213 214 with this law. 56.7-1.-Appeal of Agency and License Commission Decisions 215 **Oneida License Commission Hearings.** 216 (a) Parties who disagree with the decisions of the licensing agent on matters of dispute 217 regarding issues of licensing, certification or permits issued by the Compliance Division, 218 may request a hearing before the License Commission. 219 (b) Hearings before the License Commission will be pursuant to the original hearing 220 procedures as set out in the Administrative Procedures Act. 221 56.7-2. Appeal of License Commission Decisions. A party may appeal to the Judiciary for an 222 appellate review and final determination of the License Commission decision. 223 224 56.8-156.6-2. The Department shall retain not more than fifty percent (50%) of the fees 225 collected in accordance with this law; the balance of the fees collected shall be transferred to the 226 Trust Department to be placed in the Elderly Per Capita Fund. 227 56.6-3. The vendor's license fee shall cover a twelve (12) month period, and: 228 (a) The fee shall be paid annually at the time of the application. The Department shall 229 return the fee if the application is denied. 230 (b) A late fee payment may be added to the cost of the annual license fee. 231 232 233 56.7. Revocation of Vendor's License 56.7-1. A vendor's license issued by the Licensing Department may be revoked by the licensing 234 agentDepartment if the business entity is in non-compliance with this ordinance, law, has 235 inadequate insurance coverage, or for any other reasons related to protection of Tribalthe Nation 236 and/or public health, safety, or welfare, pursuant to the following procedures: 237 (. Prior to revoking a) vendor's license, the Department shall notify the business entity is 238 notified of the effective date of the revocation by the licensing agent and the reasons for 239 the revocation; and 240

(b) shall allow the business entity is given thirty (30) days in which to rectify the non-241 242 compliance, except in the case of inadequate insurance coverage, in which case the vendor's license willshall be revoked when the information immediately upon verification of inadequate 243 244 coverage-is verified; and. (c) should the business entity come into compliance or secure adequate insurance 245 coverage, the vendor's license shall be reinstated; 246 (d) if compliance is unattainable, the business entity is notified of his/her right to appeal 247 the licensing agent's decision to revoke the vendor's license. 248 56.8-2. Procedures for non-compliance and revocation of a vendor's license after thirty (30) 249 days shall be as follows: 250 (a) Notice will be given to the Oneida Accounting Department that vendor's license has 251 been revoked, whereupon the Accounting Department shall suspend all future payment to 252 said vendor for all services or goods. 253 (b) Upon revocation of the vendor's license, the business entity shall be prevented from 254 doing business with the Oneida Nation until such time the former licensee is able to 255 comply with the Ordinance and submits a new application. 256 257 (1) Any fees owed shall be deducted from any potential compensation due to the 258 provider. (2) Verification and approval of required insurance coverage shall be provided by 259 260 the Oneida Risk Management Department. 261 262 56.8. Exemptions and Deferments 263 56.9-1. Specific Requirements 264 Applicants subject to approval must be in compliance with requirements as set forth in all related 265 266 Tribal ordinances, including but not limited to, Oneida Indian Preference laws, Oneida Food Vendors Ordinance, Real Property Law, and Oneida gaming laws. 267 56.9-2. A food vendor shall be issued a vendor's license contingent upon the requirements of the 268 Oneida Environmental Health Department which includes a certificate of training and written 269 notice to the department. A certificate from the Oneida Environmental Health Department 270 certifying completion of necessary requirements and instructions for safe food handling must be 271 presented at time of application. 272 56.9-3 Applicants who are contracting for construction work must have their bid awarded by the 273 **Oneida Tribe in accordance with the Construction Improvement Process Policy.** 274 56.9-4. Applicants who are selling, brokering, or leasing real estate must have approved real 275 estate licenses as required by the Real Property Law. 276 56.9-5. Applicants who are contracting for electrical, plumbing, /air conditioning or building 277 work must be licensed by the Oneida Zoning Department as required by the Building Code of the 278 279 **Oneida Reservation.** 280 281 56.108-1. Exempt Status 282 The following must be licensed but are exempt from the required fee: (a) Those individuals who receive stipend revenue for Oneida Nation as members of 283 entities of the Oneida Nation. 284 (b) Vendors whose revenue from Tribe is less than \$1,000 per year. 285

- 286 (c) Consultants, means all individuals, businesses or corporations who have a consultant 287 relationship with the Oneida Nation for the purpose of providing professional advice, training or any other service for profit and whose revenue from the Oneida Nation is less 288 than \$500 per year. 289 (d) Training sessions where the focus is wholly upon the education and/or training of 290 Tribal members or employees and where the amount contracted for does not exceed 291 \$2,000. Those training sessions that exceed the \$2,000 limit will be subject to the usual 292 fees assessed for licensure. 293 (e) One time deferment for payment of vendor's license fees of up to thirty (30) days for 294 emergency situations may be granted. Application for fee deferment must be made at the 295 296 time of application with specific explanation of the emergency situation filed in writing by the applicant. 297 (f) A failure to pay or payment after the deferment date has expired, may be grounds for 298 denial of a vendor's license or assessment of late fee penalties. 299 300 56.10-2.from Licensure. The following are exempt from licensure:
- 301 (a) Services or products provided by another federally recognized tribe, subject to all the
 302 laws and the Ordinances<u>rules</u> of the Oneida Tribe<u>Nation</u>.
- 303 (b) Services or products provided by another government, subject to all the laws and
 304 ordinancesrules of the Oneida TribeNation.
- 305

306	ATTACHMENT A
307	VENDORS LICENSING FEE SCHEDULE FOR 1996
308	FLAT FEE AMOUNT
309	
310	Yearly Oneida Vendors Fee
311	
312	Approved by:
313	
314	ONEIDA BUSINESS COMMITTEE:
315	
316	
317	Signature:Date: Debra Doxtator, Chairwoman
318	
319	
320	
321	
322	Signature: Date:
323	Julie Barton, Secretary
324	
325	56.8-2. The Department may promulgate rules that establish additional exemptions and
326	deferments from the licensing or fee requirements of this law.
327	
328	56.9. Appeals of Licensing Decisions
329	56.9-1. Decisions of the Department may be appealed to the Judiciary in accordance with
330	applicable rules of procedure.
331	
332 333	End.
333 334	Adopted- BC-2-1719-92-C
335 335	Adopted Amended- BC-3-5-97-E
336	Amended- BC-02-25-15-C

1 2	Chapter 56 VENDOR LICENSING			
3	Lonatkehlu-n\$ kanakt%tha>			
4 5	they are permitted to sell to one			
6				
7 8 9 10 11 16	56.1. Purpose and Policy.1256.6. Fees for Licensure56.2. Adoption, Amendment Repeal.1356.7. Revocation of Vendor's License56.3. Definitions1456.8. Exemptions and Deferments56.4. Scope1556.9. Appeals of Licensing Decisions56.5. Application/Renewal Procedures14			
17				
18	56.1. Purpose and Policy.			
19	56.1-1. <i>Purpose</i> . The purpose of this law is to:			
20	(a) regulate and license all vendors who provide a service for and do business with the			
21	Oneida Nation, and			
22	(b) provide revenue for the Nation by collecting fees from vendors for a license to			
23	perform a service for or do business with the Nation.			
24	56.1-2. <i>Policy</i> . It is the policy of the Oneida Nation to establish a system to implement and enforce the issuance of vendor's licenses and collection of fees.			
25 26	enforce the issuance of vendor's licenses and conection of fees.			
20	56.2. Adoption, Amendment Repeal.			
28	56.2-1. This law was adopted by the Oneida Business Committee by resolution BC-02-19-92-C			
29	and amended by resolutions BC-3-5-97-E, BC-02-25-15-C and			
30	56.2-2. This law may be amended or repealed by the Oneida Business Committee pursuant to			
31	the procedures set out in the Legislative Procedures Act.			
32 33	56.2-3. Should a provision of this law or the application thereof to any person or circumstances be held as invalid, such invalidity shall not affect other provisions of this law which are			
34 25	considered to have legal force without the invalid portions.			
35 36	56.2-4. In the event of a conflict between a provision of this law and a provision of another law, the provisions of this law shall control.			
30 37	56.2-5. This law is adopted under authority of the Constitution of the Oneida Nation.			
38				
39	56.3. Definitions			
40	56.3-1. This section shall govern the definitions of words and phrases used within this law. All			
41	words not defined herein shall be used in their ordinary and everyday sense.			
42	(a) "Business Day" means Monday through Friday from 8:00 a.m. to 4:30 p.m.,			
43	excluding holidays recognized by the Nation.			
44	(b) "Business entity" means that which exists as a particular and discrete unit, but not			
45 46	limited to, any person, partnership, corporation, joint venture, franchise, governmental			
46 47	enterprise, or any other natural or artificial person or organization. The term "entity" is intended to be as broad and encompassing as possible to ensure the jurisdiction of this			
48	law.			
49	(c) "Department" means the Oneida Licensing Department.			
50	(d) "Judiciary" means the judicial system that was established by Oneida General Tribal			
51 52	Council resolution GTC-01-07-13-B to administer the judicial authorities and responsibilities of the Nation.			

- (e) "License fee" means that fee charged for a vendor's license issued in accordance withthis law.
 - (f) "Nation" means the Oneida Nation.
- (g) "Rule" means a set of requirements enacted in accordance with the AdministrativeRulemaking law.
 - (h) "Vendor's license" means a license issued by the Department to a business entity that provides a service for, or that does business with the Nation.
- 59 60

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58

61 56.4. Scope

56.4-1. This law shall be adhered to by all business entities and shall apply to every business
entity that performs services and/or does business with the Nation separate from and in addition
to those requirements imposed by other laws and rules of the Nation.

- 55 56.4-2. All information given for the purpose of receiving a vendor's license is:
- (a) subject to a request for information and available for public inspection as provided inapplicable laws and rules of the Nation.
 - (b) subject to internal audit of the Nation.
- 68 69

70 **56.5.** Application/Renewal Procedures

- 56.5-1. The Department shall notify all new applicants of the requirements of this law; including
 any applicable rules and any necessary documentation that the Department may ask the applicant
 to provide.
- 74 75

(a) All business entities shall obtain and maintain adequate insurance coverage, as determined by the Department.

56.5-2. The Department shall approve or deny an application based on compliance with thecriteria set in this law, other Oneida and applicable rules.

56.5-3. The Department shall notify the applicant of the approval or denial of the applicationwithin ten (10) business days, and:

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82

- (a) if approved, the Department shall issue the vendor's license to the business entity; or
- (b) if denied, the Department shall provide the reason(s) for denial of the vendor's license; and notify the applicant of his or her right to appeal the decision.

56.5-4. All applications for a vendor's license and a copy of each vendor's license shall be
 retained by the Department in accordance with applicable laws and rules of the Nation.

56.5-5. Vendor's license renewal shall be on a yearly basis, from the date of issuance of the vendor's license.

87

88 **56.6. Fees for Licensure**

56.6-1. License fees shall be determined and based upon the revenue as generated by the business entity with the Nation the year directly preceding the date upon which the business entity emplies for licensure. Business entities with no revenue history shall now a fee determined

entity applies for licensure. Business entities with no revenue history shall pay a fee determined
by the Department based upon a projected revenue figure. The Department may establish, by

- rule, any other fees that may be imposed in accordance with this law.
- 56.6-2. The Department shall retain not more than fifty percent (50%) of the fees collected in
- accordance with this law; the balance of the fees collected shall be transferred to the Trust
 Department to be placed in the Elderly Per Capita Fund.
- 96 Department to be placed in the Elderly Per Capita Fund.
- 97 56.6-3. The vendor's license fee shall cover a twelve (12) month period, and:

98 (a) The fee shall be paid annually at the time of the application. The Department shall99 return the fee if the application is denied.

100 101 (b) A late fee payment may be added to the cost of the annual license fee.

102 56.7. Revocation of Vendor's License

A vendor's license issued by the Licensing Department may be revoked by the 103 56.7-1. Department if the business entity is in non-compliance with this law, has inadequate insurance 104 coverage, or for any other reasons related to protection of the Nation and/or public health, safety, 105 or welfare. Prior to revoking a vendor's license, the Department shall notify the business entity 106 of the effective date of the revocation and the reasons for the revocation, and shall allow the 107 business entity thirty (30) days in which to rectify the non-compliance, except in the case of 108 inadequate insurance coverage, in which case the vendor's license shall be revoked immediately 109 upon verification of inadequate coverage. 110

111

112 56.8. Exemptions and Deferments

- 113 56.8-1. *Exempt from Licensure*. The following are exempt from licensure:
- (a) Services or products provided by another federally recognized tribe, subject to all thelaws and rules of the Nation.
- (b) Services or products provided by another government, subject to all the laws andrules of the Nation.
- 56.8-2. The Department may promulgate rules that establish additional exemptions anddeferments from the licensing or fee requirements of this law.

121 56.9. Appeals of Licensing Decisions

56.9-1. Decisions of the Department may be appealed to the Judiciary in accordance withapplicable rules of procedure.

124

120

- 125 *End*.
- 126
- **127** Adopted- BC-2-19-92-C
- **128** Amended- BC-3-5-97-E
- 129 Amended- BC-02-25-15-C

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J	une 2016			June 2016 SuMo TuWe Th Fr Sa 1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30	July 2016 SuMo TuWe Th Fr Sa 1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31
	Monday	Tuesday	Wednesday	Thursday	Friday
May 30 - Jun 3	May 30	31	Jun 1 9:00am 2:00pm LOC Meeting (BC_Conf_Room) - LOC_Calendar 9:00am 2:00pm LOC Meeting (BC_Conf_Room) - LOC	2	3 12:15pm 2:15pm Garnishment Public Meeting - June 3, 2016 (BCCR) - Krystal John
	6	7	8	9	10
Jun 6 - 10					
	13	14	15	16	17
Jun 13 - 17	6:00pm 10:00pm GTC Meeting		9:00am 2:00pm LOC Meeting (BC_Conf_Room) - LO 9:00am 2:00pm LOC Meeting (BC_Conf_Room) - LO 9:00am 2:00pm LOC Meeting (BC_Conf_Room) - LO	12:15pm 2:00pm Public Meeting - Per Capita Law Amendments (BC_Conf_Room) - Douglass A. McIntyre	
	20	21	22	23	24
Jun 20 - 24					
	27	28	29	30	Jul 1
Jun 27 - Jul 1				12:15pm 2:15pm Public Meeting - Mortgage and Foreclosure Law (BC_Conf_Room) - LOC	

J	uly 2016		-		August 2016 SuMo TuWe Th Fr Sa 1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31
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Jul 4 - 8			9:00am 2:00pm LOC Meeting (BC_Conf_Room) - LOC 9:00am 2:00pm LOC Meeting (BC_Conf_Room) - LOC_Calendar		
	11	12	13	14	15
Jul 11 - 15					

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Jul 11 - 15					
	18	19	20	21	22
Jul 18 - 22			9:00am 2:00pm LOC Meeting (BC_Conf_Room) - LO 9:00am 2:00pm LOC Meeting (BC_Conf_Room) - LO 9:00am 2:00pm LOC Meeting (BC_Conf_Room) - LO		
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